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SURFACE TRANSPORTATION BOARD

Hearing on the Proposed CP/KCS Merger

Docket No. FD 36500

REMOTE PUBLIC HEARING

Friday, October 7, 2022 11:33 a.m.

Surface Transportation Board

395 E Street, S.W.

Washington, DC

The above-entitled matter came on, pursuant to notice, at 11:33 a.m., Chairman Martin Oberman presiding.

	Page 190'
1	PROCEEDINGS
2	CHAIRMAN OBERMAN: All right good morning
3	everyone, and welcome to the reconvened hearing on
4	the proposed merger between Union Pacific and Kansas
5	City Southern. Docket 36500. We were in the middle
6	beyond the middle of CP/KCS rebuttal yesterday.
7	We are going to finish today. We have a hard stop at
8	2:00 p.m. eastern, so with that David proceed.
9	MR. MEYER: Thank you, Chairman. We were
10	well past the middle, at least of our planned
11	presentation, and obviously at any time if the Board
12	has questions as yesterday we're happy to take any
13	question on any subject.
14	But when we left off yesterday we were
15	talking about the competitive constraints that will
16	continue to apply within Mexico for traffic to and
17	from Mexico that will give the applicants, CP KC
18	incentives to preserve efficient interline line routes
19	that shippers prefer, and one of the major sets of
20	constraints there is the ability of the shippers to
21	choose other options to put their containers on the

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highway, to you know choose other rail options, FXE

- 1 and Mexico.
- 2 And we wanted to continue that
- 3 conversation really right where we left off. I
- 4 recall at the end of yesterday afternoon I pointed
- out a comment by Union Pacific's Lance Fricks about
- 6 the ability of Union Pacific to truck intermodal
- 7 traffic up to Laredo, put it on their trains in
- 8 Laredo, and take it across their network in the
- 9 United States.
- We have our next slide is a visual
- depiction of the ability of trucks to handle traffic
- 12 between Mexico and the United States, and I think I
- 13 had asked Mr. Ottensmeyer to describe from his
- experience in the Mexican U.S. transportation markets
- 15 how he sees this.
- MR. OTTENSMEYER: Okay. Thank you David
- and good morning again Chairman Oberman and members
- of the Board. Can you hear me okay?
- 19 CHAIRMAN OBERMAN: Yes.
- MR. OTTENSMEYER: Okay. Well there's a
- 21 phrase goes a picture tells a thousand words. This
- is more like a picture telling five million words.

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 m l}$ You can see the data on the lower table on the lower
- 2 right of this chart. As I recall Member Fuchs I
- 3 believe it was in his questioning of one of the
- 4 $\,$ panels, I believe it was BNSF to ask the question two or three
- times, would you agree there is competitive traffic
- 6 over the Laredo gateway?
- You've all probably seen this photo, or a
- 8 version of it before. There is indeed competitive
- 9 traffic over Laredo gateway. It is a very
- 10 competitive market. It is a large market. It is a
- 11 growing market, and it is dominated by truck, and you
- 12 can see the rail versus truck market share. I won't
- 13 spend a lot of time. I think the chart speaks for
- 14 itself, and you can see the KCS actual, or total
- market share.
- This is a hugely competitive market. We
- 17 have invested heavily in Mexico on both sides of the
- 18 border to develop what we think is a first-class
- 19 intermodal network, our ramps in Mexico, very similar
- 20 to the quality and technology that's used in the
- United States, and we're very proud of the fact that
- 22 we built a first-class intermodal network, and are

- 1 chipping away at this market.
- 2 Some of our customers have referred to
- 3 this Mexico cross border truck to rail conversion
- opportunity as the last frontier in North America for
- 5 truck to rail conversion. So the point of all of
- 6 this again, look at the market shares on the last
- 7 line. A little bit of growth over the years. The market
- 8 has grwon, our annual traffic, our cross border traffic has grown,
- 9 but we still have barely 3 and a half percent of the
- 10 total market.
- And it is an extremely competitive market.
- 12 Moving on I'll go --
- BOARD MEMBER PRIMUS: Pat, Pat I'm sorry,
- 14 this is Robert. On that same graph so can you
- explain to me I mean from 2005 to 2021 you guys have
- 16 jumped .3 percent. I mean what's the -- what do you
- 17 see as sort of the barriers to growing more in those
- 18 years? And you talked about you built that
- intermodal facilities and others from across the
- 20 freight lines. I mean what's the catch on that.
- MR. OTTENSMEYER: You know it's service,
- 22 it's capacity, it's you know we are a wholesaler in

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 m l}$ the intermodal business, so that means that we are
- 2 not dealing in most cases directly with the end
- 3 customer, the cargo owner. Our customers are the
- 4 IMC companies.
- 5 And so we need our customers to commit
- 6 capacity to that market. There are still barriers
- 7 and I'll say beliefs and biases about the cross
- 8 border market that we are slowly trying to break
- 9 down, and I'll tell you, yes I'll state it the way I
- 10 have stated it many times. If you fly over Laredo,
- 11 Texas you will see millions of square feet of
- distribution, warehouses, cross docks, break bulk
- 13 facilities.
- It's a warehousing and freight handling,
- 15 it's a very big business in Laredo, Texas. If you
- think about what is actually consumed in Laredo, and
- what is actually manufactured in Laredo, it's
- disproportionately large compared to Laredo as an end
- 19 market.
- There are still a lot of shippers that
- 21 have lived off the Laredo model. This worked well
- 22 for them, but it's basically truck in and out of

- 1 Laredo, put it in a warehouse, take it to a cross
- dock or distribution center, and then reload a truck
- 3 to take it to a destination in Mexico. And as we
- 4 know anytime you add handling to freight you add cost
- 5 and you add time, but it just has taken awhile to get
- 6 shippers comfortable with shifting to rail.
- As we have success, as we add capacity on
- 8 both sides of the border, as we reach new markets
- 9 with the proposed combination with CP, I think we
- 10 will be able to see further improvement in our
- 11 ability to take market share off the roads, and
- 12 advance that truck to rail competition, or that truck
- 13 to rail conversion.
- MR. BROOKS: Member Primus, John Brooks
- 15 here if I can maybe jump in Pat. Like I can tell you
- as we did our analysis on what we thought this truck
- 17 conversion versus rail to rail conversion would look
- 18 like for CP KC I can tell you we started off I would
- 19 say heavily weighted towards the whole notion of just
- 20 creating this other option versus UP and BN and the
- 21 existing carriers.
- 22 And because of that shippers would want to

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 m l}$ diversify their book, and we would be a natural
- winner in part of that diversification. I can tell
- you since that, although we still believe ultimately
- shippers want more options, and they're going to use
- 5 CP KC because of our service and reach that we will
- 6 add to the marketplace, that they only enjoy via
- ⁷ those other carriers today.
- 8 The amount of truck conversion above and
- 9 beyond that we've since been able to identify in
- working with these customers, well to the point of
- the statistics here are staggering. I do believe
- over time diversity, just you know rail to rail
- 13 conversion is going to be less of our success, and I
- think road to rail is going to be a bigger piece of
- 15 the pie.
- And again I think that excitement stems,
- 17 and you heard it from a few of the shippers that
- 18 spoke. Masternardi in the produce area, as Pat said
- 19 it's kind of like a new frontier in some of these
- areas where I think the dry bulk goods have been just
- sort of a natural area for the rails to go after.
- 22 But there's these whole other scope of

- 1 areas, the refrigerated area, and heated area in
- 2 particular that's kind of a new frontier of
- opportunity. And frankly, we can do that
- 4 conversion. We do it well today across Canada, and
- 5 not even really impact again the volumes that our
- 6 competitors haul in those same lanes.
- 7 CHAIRMAN OBERMAN: I'd like to jump in
- 8 here. I'd like to break down some of the terminology
- 9 here to make sure I understand it. First of all the
- 10 picture we're looking at are these trucks coming in
- 11 from the U.S. to Mexico, or vice versa?
- MR. OTTENSMEYER: Vice versa. This is
- 13 Mexican trucks going into the U.S.
- 14 CHAIRMAN OBERMAN: All right. So they're
- 15 coming into Laredo, so when you say truck to truck
- 16 conversion, so I gather Pat some of the material in
- these trucks is going to a place in Laredo, which is
- sort of the end of that transit. They're going to be
- manufactured into something else before they leave
- 20 Laredo, is that right?
- MR. OTTENSMEYER: not really. I mean
- 22 again there's this --

- 1 CHAIRMAN OBERMAN: I thought that was what
- 2 you were saying.
- MR. OTTENSMEYER: No, no. Most of it
- 4 would go into a warehouse a cross dock, obviously
- 5 some of it goes cross border to places in the upper
- 6 Midwest and east coast and southeast. Laredo is not
- 7 a huge manufacturing -- yeah.
- 8 CHAIRMAN OBERMAN: So it's going to be
- ⁹ transloaded into some other kind of container?
- MR. OTTENSMEYER: It can be transloaded
- into some other kind of container. It could be
- 12 mixed, for example some of the large retailers that
- use distribution facilities in U.S. or Mexico to
- 14 serve markets in the other country, but I know they
- do this in some cases with our customers and cargo
- owners.
- 17 They'll take a truckload of widgets, same
- 18 type of product to Laredo, and then they'll break it
- 19 into another truck with dozens or hundreds of other
- widgets, and then they'll move it directly to a store
- or distribution center in Mexico. So that it may not
- 22 be.

- CHAIRMAN OBERMAN: So wait, it's coming
- from Mexico transloaded in Laredo and then back to
- 3 Mexico?
- 4 MR. OTTENSMEYER: No, no, no, transloaded
- 5 into the U.S. or really both ways in that example.
- 6 So there are you know distribution companies that
- 7 move truckload of freight, a truckload of widget A
- 8 into Mexico, and then mix it with lots of other
- 9 products and move it direct to a regional
- distribution center, or perhaps even a store location
- with dozens of different products.
- 12 CHAIRMAN OBERMAN: Are you saying that
- there are people who make widgets in the United
- 14 States. They truck them to Mexico to be transloaded
- in Mexico, and then sent back to the United States?
- MR. OTTENSMEYER: No. that does happen in
- the auto business, you've probably seen the studies
- over time that because of NAFTA, and because of some
- of the preferences in the auto parts and auto
- business, that you know, products will move back and
- 21 forth across the border multiple times before they
- 22 are in a final finished product.

- MR. CREEL: And Chairman Oberman I can --
- this is Keith. That's a perfect example. You may
- have a fender or a hood per se that's stamped, at a
- 4 stamping plant in the U.S. that's trucked to the
- 5 Mexican manufacturing facility.
- It could be Chevrolet, could be Ford,
- 7 could be Honda, then that fender becomes a car, then
- 8 that finished vehicle gets shipped by rail or by sea,
- 9 or by truck back into U.S. markets and consumption
- 10 areas.
- 11 That's not uncommon. That's very common,
- 12 and there's one opportunity that's developed in
- 13 anticipation of, and hope of the single line service
- that we're going to provide where a U.S.
- 15 manufacturer they built, or are in the process of
- building a manufacturing facility in Mexico near
- 17 Monterey that will produce a key component to operate
- this piece of machinery that then after being
- 19 produced in Monterey, at their factory has to be
- shipped to Iowa to be assembled with the final
- 21 product that they manufacture and sell for U.S.
- 22 consumption and U.S. use.

- In the absence of our transaction the
- default mode for that would be truck. If our
- transaction is approved then a natural supply chain
- 4 in April will be a direct single line haul from
- 5 Monterey. It will be trucked in to the intermodal
- 6 terminal, loaded on the train. We'll take it into
- 7 the closet intermodal location, which in this case
- 8 likely would be Kansas City, de-ramp it, and then
- 9 it's trucked the final mile to the manufacturer
- 10 facility.
- 11 CHAIRMAN OBERMAN: Well I'm trying to get
- 12 a sense of because I didn't quite understand the
- 13 truck to truck and rail to rail conversions that Pat
- was talking about. So the truck to truck I take it
- 15 is where a truck comes in to Laredo and is broken
- down and then repackaged with other widgets and sent
- on by truck.
- MR. CREEL: That's correct.
- 19 CHAIRMAN OBERMAN: And what's the rail to
- 20 rail conversion going on in Laredo? That's where
- you're interchanging with UP?
- MR. CREEL: Correct.

- MR. MEYER: Chair if I may step in. I
- think what Mr. Brooks was describing as the rail to
- 3 rail opportunities, he was talking about
- 4 opportunities for CPKC to grow its traffic base.
- 5 CHAIRMAN OBERMAN: I thought Pat was
- 6 talking about as to the existing traffic that some of
- ⁷ it is rail to rail, and I'm just trying to understand
- 8 what that was.
- 9 MR. CREEL: The rail to rail is a good
- 10 example, Chairman Oberman, today again let's go to
- the same terminal in Monterey. An intermodal
- 12 customer might load a container that would go to
- 13 Laredo, KCSM, interchange to UP. UP would haul it to
- 14 Chicago, it would de-ramp in Chicago and go to the
- 15 ultimate customer.
- So our opportunity, we can handle like
- 17 cradle to grave. It would come in at the same ramp,
- which is a KCSM intermodal terminal near Monterey.
- 19 It would load a CPKC train in this example, and it
- would go straight to Chicago. It would be a single
- line move. There would be no interchange. There
- would be one carrier to hold accountable from cradle

- 1 to grave for the service.
- 2 CHAIRMAN OBERMAN: You know one of the
- things that concerns me I'm looking at this chart,
- 4 which is directly related to the merger, although I
- 5 do have a follow-up question, is that the intermodal
- 6 traffic has grown by 50 percent in the last 16 years
- 7 total, but KCS's market share has only grown by 10
- 8 percent.
- 9 And you know my understanding is that
- 10 that's not atypical for the growth and intermodal
- 11 nationwide and how much rail has been picking up of
- that growth, and I'm wondering why as it has grown,
- the fact that KCS hasn't been able to grow
- 14 proportionately with the growth in overall traffic.
- MR. OTTENSMEYER: I think if you look at
- the top line Chairman Oberman, and see the total size
- of the market growth, you know if you look at our
- problem, what we described when we were announcing
- 19 public earnings and results. Our cross border
- intermodal growth just looking at growth of KCS's own
- traffic has consistently grown in the low to mid
- teens, I call it 12 to 15 percent.

Page 1921 CHAIRMAN OBERMAN: you mean at Laredo? 2 MR. OTTENSMEYER: At Laredo, and that is 3 the way we measure that it's KCS on both sides of the 4 border, so it's KCSM to KCSR vice versa. It does not 5 include that 15 percent, 12-15 percent growth would 6 not include traffic that we interchange with Union 7 Pacific at the border. So if you've seen --CHAIRMAN OBERMAN: The 508,000 rail 9 containers is both you and what you interchange with 10 UP? 11 MR. OTTENSMEYER: It would include that. 12 This data I believe is -- yes, yes it would, yes. 13 CHAIRMAN OBERMAN: I'm sorry do you know 14 what the breakdown is of that 508? Well you're 9 15 percent is 9 percent of the national market it sounds 16 like. Is that right? 17 MR. OTTENSMEYER: Laredo is yeah, actually 18 I'm sorry yes. It's 9 percent of the Laredo market 19 and 3.4 percent of all gateways, including Eagle Pass 20 and all of the other options that if you remember the 21 map that I showed yesterday over the other gateways 22 that we don't serve.

Page 1922 1 CHAIRMAN OBERMAN: Well and now I'm 2 confused. The -- says Laredo market 9 percent. That 3 means KCS is handling 9 percent of the rail containers that are coming through Laredo. 5 MR. OTTENSMEYER: That would be all of us 6 and Union Pacific at Laredo. So the Laredo market share would be the total of all containers, all 8 railroads. CHAIRMAN OBERMAN: Oh I see. And that's a 10 number that's 508,000? 11 MR. OTTENSMEYER: Yeah, yeah. 12 CHAIRMAN OBERMAN: 508,000, 508,000 13 containers. 14 MR. OTTENSMEYER: 508,000 off of a total 15 market of 5.6 million. 16 MR.OTTENSMEYER: So Laredo total units 17 includes truck and rail, 5.6 million, 5.1 million 18 trucks, and 508,000 moving on rail. 19 9 percent is how CHAIRMAN OBERMAN: 20 much Laredo market moves on rail versus truck, and 21 KCS has 3.4 percent of the total Laredo market. 22 MR. OTTENSMEYER: no. Laredo rail -- the

- total Laredo market is 5.6 is where you include the
- 2 trucked and --
- 3 CHAIRMAN OBERMAN: You have 3.4 percent of
- 4 all the containers, rail and truck together.
- 5 MR. MEYER: All gateway.
- 6 MR. OTTENSMEYER: All gateway. There are
- 7 15 million truck and rail containers moving across
- 8 the border both ways all gateways from the U.S. to
- 9 Mexico.
- 10 CHAIRMAN OBERMAN: Oh, I see okay.
- MR. OTTENSMEYER: Of that 15 million for
- example, would include Eagle Pass, which we showed on
- 13 the map yesterday of looking at the alternative
- 14 routings is very competitive with Laredo.
- 15 CHAIRMAN OBERMAN: All gateways refers to
- 16 all Mexican gateways?
- MR. OTTENSMEYER: All rail gateways yes.
- 18 All rail gateways on the U.S. Mexico border.
- 19 CHAIRMAN OBERMAN: And what I'm trying to
- 20 figure out is --
- MR. OTTENSMEYER: I'm sorry. That 15
- 22 million would include trucks. That 15 million would

- be all gateways between the U.S. Mexico border, rail
- 2 and truck.
- 3 CHAIRMAN OBERMAN: All right. And of that
- 4 15 million we know that 508,000 of it is on rail to
- 5 Laredo. How much is it on rail through the other
- 6 gateways?
- 7 MR. OTTENSMEYER: I don't have that
- 8 number off the top of my head. We'll get it before
- 9 we finish this session.
- 10 CHAIRMAN OBERMAN: All right. Because the
- question is, is BN you know claims it doesn't get
- much use out of Laredo, and is BN being foreclosed
- 13 from rail container traffic from Mexico beyond what
- 14 it should be? So in order to answer that question
- 15 from these numbers you'd have to know how much rail
- 16 container traffic there is at the other Mexican
- gateways, and this chart doesn't have that number,
- 18 correct?
- MR. MEYER: Chair Oberman if I may
- interject, I think actually the answer to the
- 21 question of whether the BNSF could be foreclosed has
- 22 nothing to do with where its traffic is today.

Page 1925 CHAIRMAN OBERMAN: The starting point 2 though, I'd like to know what the chair of 3 No, and absolutely we can get MR. MEYER: 4 you the answer to that question, but I want to if I 5 may, direct your attention back to the discussion we 6 had about BN's choices, right. So you saw in the BN 7 presentation that bar graph that showed their grain 8 traffic at Laredo, and then you saw the spike upward 9 in their intermodal traffic at Laredo. 10 BNSF and KCS entered into an agreement, 11 not withstanding all of these incentives to foreclose 12 that we heard about, and some of this -- some of the 13 intermodal traffic that BNSF brought to Laredo under 14 that agreement is intermodal traffic going to up the 15 alliance ramp on the BNSF. The alliance ramp is in 16 Dallas. KCS has a direct single line route to 17 Dallas. 18 So notwithstanding all of the incentives 19 you've heard about, KCS did a deal with BNSF over 20 Laredo and Robstown for BNSF's intermodal traffic 21 going to Dallas, BNSF has chosen to move its traffic

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from other gateways. They came from I believe,

- although I'm not certain of this, and Mr. Ottensmeyer
- 2 may know more, I'm sure he does, from El Paso.
- They had a service over El Paso. They may
- 4 have also had a service over Eagle Pass that I don't
- 5 know. So the question about whether they're
- 6 foreclosed isn't how much traffic do they have at
- 7 Eagle Pass today, it's that they've demonstrated that
- 8 they can have traffic at other gateways tomorrow.
- 9 And if you look at the confidential
- document that was referenced in the presentation last
- week, that is a three page analysis of BNSF's
- options, you will see that the right way to look at
- this is not where are they today, but where can they
- 14 be tomorrow.
- 15 CHAIRMAN OBERMAN: Well it may be, but I'd
- 16 like to know where they are today as a starting point so
- 17 I can understand how the market share is now, at
- 18 least since the Tex-Mex deal.
- MR. MEYER: Understood.
- 20 CHAIRMAN OBERMAN: You know what happened,
- I think you're suggesting I thought David, you seem
- 22 to be suggesting that how BN has behaved in the last

- 16 years will tell us something about their
- potential for traffic in the future, so I think
- that's some sense of where we're starting at and.
- 4 MR. MEYER: Absolutely, but all I'm
- 5 suggesting is that there's no one litmus test.
- 6 CHAIRMAN OBERMAN: No. I'm saying --
- 7 MR. MEYER: In the options we looked both
- 8 at where the traffic has shifted, and in the grain
- 9 markets you know it has absolutely shifted to Eagle
- 10 Pass for BNSF. If you look at intermodal BNSF had
- intermodal options over El Paso. They may well have
- them today, but they did a deal with KCS that brought
- the traffic to Laredo in this service notwithstanding
- 14 that KCS has its own route to serve the Dallas
- 15 market.
- 16 CHAIRMAN OBERMAN: I understand that. So
- anyway it would just be helpful I think as follow-up
- on Pat's use of this chart to break it down a little
- more.
- 20 MR. OTTENSMEYER: And I do have Chairman
- Oberman, I have a couple of data points here. It may
- 22 not be completely satisfy your question, but in 2021

- over Eagle Pass there were 334,000 containers north.
- 2 And by the way may I also point out this is only
- northbound truck and container traffic. This is from
- 4 the U.S. Department of Transportation measuring, data
- 5 measuring imports into the U.S.
- So this is only northbound. It's only one
- y way of the move, but.
- 8 CHAIRMAN OBERMAN: Are those rail
- 9 containers Pat, or all containers.
- MR. OTTENSMEYER: Those are rail
- 11 containers over Eagle Pass 334,000.
- 12 CHAIRMAN OBERMAN: And that would have to
- be all BN, they're the only people who use that.
- MR. OTTENSMEYER: It could be BN and UP.
- 15 CHAIRMAN OBERMAN: Okay. So should I
- compare that to the 508,000 rail containers that are
- 17 going over?
- MR. OTTENSMEYER: Yes.
- 19 CHAIRMAN OBERMAN: But we don't know how
- 20 much of the 334 is rail?
- MR. OTTENSMEYER: No that's rail, that is.
- 22 CHAIRMAN OBERMAN: It's all rail, okay?

Page 1929 1 I don't know how many MR. OTTENSMEYER: 2 trucks there are over Eagle Pass, but that would be 3 all rail containers over Eagle Pass. CHAIRMAN OBERMAN: All right. And is it 5 your contention that a shipper will in Mexico let's 6 say the northbound traffic, in Mexico can pick and 7 choose between Laredo and Eagle Pass? Are they 8 competitive in that sense, or does it depend where 9 they're going? 10 MR. OTTENSMEYER: They're you know if you 11 remember the map going back into yesterday, the 12 routes are very competitive. You know we showed a 13 couple of different routing options from Monterey to 14 Chicago where the Eagle Pass routes were extremely 15 competitive with Laredo. Again this wasn't on the 16 map, but I do have data here from the central region 17 in Mexico. 18 What you'll see in a minute is where a lot 19 of the auto and auto parts move, depending on where 20 that triangle area is deep into Mexico called the 21 Bajio region around places like Guero Plateau, and

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you'll see on the auto plant map in a minute I've got

- $^{
 m l}$ the mileages UP with Ferromex over Eagle Pass is
- 2 2,370 miles. CPKC will be 2,337 miles, almost
- 3 identical mileage from this area.
- 4 CHAIRMAN OBERMAN: From where to where?
- 5 MR. OTTENSMEYER: From this central
- 6 Mexico, I don't have the current -- look at Silao,
- ⁷ look at Celaya, down where a lot of the auto
- 8 production is in Mexico to Chicago. So UP Ferromex
- 9 route over Eagle Pass and the CPKC routes are within
- 10 45 miles of each other, 2,370 on the UP FXE, 2,337 on
- 11 the CKPC.
- 12 CHAIRMAN OBERMAN: Okay. All right.
- 13 Let's proceed.
- MR. OTTENSMEYER: So yeah, just picking up
- on this again, just looking at the auto plants, and
- 16 you can see some of the talking points on the left.
- We directly serve 10 auto plants, or 14 I'm sorry, 14
- auto plants. FXC serves 16. I'll point out the two
- 19 kind of in the center of this map on the dotted line,
- those plants are actually on the KCS at a place
- 21 called San Luis photo C.
- Yeah there you go. There's a GM plant and

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 m l}$ a BMW plant that they do technically have access to
- through trackage rights in Mexico. And in addition
- 3 to the rail competition, particularly in Central
- 4 Mexico, and even up around the Monterey area for
- 5 autos, finished vehicles, there's a large number of
- 6 finished vehicles that move out of Mexico going to
- ⁷ the ports of Vera Cruz, Manzanillo, Lazaro Cardenas,
- 8 which is not shown on this map, that's on our
- 9 network, and Tampico, Altamira, that are then
- 10 transloaded onto vessels that go all around the
- world, but primarily to the East Coast of the United
- 12 States.
- And just a point of reference based on
- 14 2021 financial data KCS handled about 85,000 carloads
- of finished vehicles and Ferromex reported 131,000
- carloads of finished vehicles, so they actually have
- 17 a bigger share of that market than we do.
- 18 CHAIRMAN OBERMAN: Are you saying Pat it's
- 19 faster for finished automobiles manufactured down
- 20 there in Central Mexico to get on a ship and go I
- 21 assume to the Panama Canal to the east coast than it
- is to go on rail?

Page 1932 1 MR. OTTENSMEYER: No, sir they wouldn't go 2 through the Panama Canal. They would go directly to 3 the east coast. They would already be on the other 4 side, so. 5 CHAIRMAN OBERMAN: Oh, oh, oh, I thought 6 you were on the west coast port, I see. They're on 7 the Gulf side. 8 No, the west coast -- we MR. OTTENSMEYER: 9 have actually moved vehicles from deep into Mexico 10 via Lazaro Cardenas to the Pacific Northwest, and 11 west coast of North America, but most of those 12 vehicles that go to the west coast of Mexico would go 13 to South America, or Asian markets, via Tampico. 14 Vera Cruz is the largest automobile port 15 in Mexico. I think over a million finished vehicles, 16 and a large number of those go to the east coast of 17 the United States. 18 CHAIRMAN OBERMAN: I see. I couldn't see 19 the Gulf ports before but I see it. 20 MR. OTTENSMEYER: Yeah. 21 CHAIRMAN OBERMAN: Okay. Go ahead. 22 MR. OTTENSMEYER: And then we'll back up.

- 1 The grain markets, I think it's the -- there we go,
- 2 again grain markets and you can see here the total
- ³ rail Laredo gateway is 38 percent if you look at the
- 4 column on the far right. Ferromex actually has
- 5 because of their larger network in some of the more
- 6 agricultural areas of Mexico, they have 38 shuttle
- 7 loading facilities according to their website, 38
- 8 shuttle loading facilities on the Ferromex network.
- We have 14, and they handle roughly three
- 10 times as many carloads of grain than as we do between
- the U.S. and Mexico, mostly U.S. grain exported into
- 12 Mexico.
- So just again a few data points to kind of
- 14 highlight kinds of a few of the comments, the facts
- 15 about the Mexican market and how competitive those
- 16 markets are for rail at the various border crossings
- with the U.S.
- BOARD MEMBER FUCHS: And just very briefly
- 19 jump back to intermodal. You know BNSF put up a
- 20 graph that showed intermodal markedly increasing from
- December 2016 to the present at a pretty
- 22 consistent clip. And you know I wonder, and it

- 1 seemed to me David you were contending that a lot of
- 2 that intermodal shifted from BNSF's other rail
- 3 gateways to Laredo.
- 4 Did I interpret your filing correctly to
- 5 say that in the midst of that shift BNSF had sort of
- 6 no documentary I guess contemporaneous evidence
- 7 indicating that they were being squeezed by
- 8 monopolous during that trip to intermodal.
- 9 MR. MEYER: I mean there's no evidence in
- 10 the record at all that BNSF or anyone else has been
- 11 squeezed by KCSM ever on any traffic. There was a set
- 12 of commercial negotiations between BNSF and KCSM, and
- 13 I think you heard Mr. Ottensmeyer say last week that,
- 14 or perhaps you didn't hear him say it, maybe he said
- 15 it to me that KCS had been taking the initiative,
- 16 trying to get more traffic to the Laredo gateway from
- 17 BNSF, and through these negotiations that contract
- was reached, and traffic is moving.
- 19 I think it's simply a matter of KCS
- 20 wanting to build traffic with its partners as well as
- 21 with a single line -- just as CPKC will after the transaction.
- 22 BOARD MEMBER FUCHS: Thank you.

Page 1935 So I think you've heard a lot MR. MEYER: 2 from us now on the competitive constraints that will 3 affect what will bear on CPKC's incentives to 4 continue to support efficient rail line options, 5 whether they're at Laredo or Robstown, or anywhere 6 else on the network. But I wanted to highlight a 7 feature of Mexican regulation that may have been 8 overlooked in the discussion so far. If you could 9 put up the next slide please, thank you. 10 So remember the theory that UP and BNSF 11 are espousing about how CPKC would manipulate the 12 Mexican rate factor between -- we give an example 13 here of a point in Mexico, Interpuerto, I just 14 picked one, and Laredo. The same would be true if 15 this were a Robstown move on BNSF, or a Laredo move

- 17 And then I just want to highlight one of
- 18 the features of Mexican regulation that bears
- 19 directly on the theory that UP and BNSF are
- 20 espousing. So the theory is right, they'll raise
- this Mexican rate through the roof, and then give it
- 22 back to the shipper on our single line service to

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going to UP.

- Chicago for example.
- 2 And UP, or BNSF will be squeezed. I just
- want to underscore you know, first observation of
- 4 that is you never see in any of their examples them
- 5 even lowering their division by a dollar. They want
- 6 to keep their entire division that they have today
- 7 100 percent. That's what really this is all about
- 8 probably.
- 9 But setting that aside for the moment, you
- 10 know, so the story is this all happens on the
- 11 Interpuerto Chicago lane. It's competition there and
- 12 it's KCS or CPKC making the decision to manipulate
- the rate on the Interpuerto to Chicago traffic.
- 14 We've shown you why we have competitive restraints
- 15 that would keep us from doing that.
- We don't want to lose the traffic, whether
- 17 it's to the highways or the Eagle Pass Gateway, or to
- 18 the El Paso Gateway, or to vessels or anywhere else,
- 19 but consider the effect of Mexican regulation. What
- 20 Mexican regulations says about discrimination is
- 21 that the Mexican railroad for traffic in Mexico
- 22 cannot discriminate.

- The traffic in Mexico is the Interpuerto
- 2 to Laredo segment. That Rule 11 rate for movement on
- 3 KCSM is what is subject to the anti-discrimination
- 4 principle. So for the similar traffic to what's
- 5 going to Chicago that may be going to Omaha, or
- 6 Denver, or Portland, or Long Beach, or anywhere
- 7 served by UP or BNSF's western networks where CPKC
- 8 won't go.
- 9 If CPKC tried to manipulate the Mexican
- 10 rate upward, it wouldn't be able to discriminate, so
- we would have to raise its rates on all that other
- 12 traffic too. And it would have absolutely no
- incentive to do so. And that's yet another
- 14 constraint on this theoretical and very hypothetical
- 15 mechanism that UP and BNSF are describing.
- 16 CHAIRMAN OBERMAN: David, let me ask you a
- question. When you say they have no incentive to do
- 18 so, if they are -- these places in Mexico are sole
- 19 served, and they've got to get to Laredo to
- interchange, with BN or UP going west, I mean what's
- the shipper to do about it if KCSM raises its rates?
- What's the shipper's alternative?

- MR. MEYER: I think that the basic
- 2 economic principle here, and I think it's a real
- 3 world principle, is that whatever constraints KCSM
- 4 faces for traffic going to Portland, whether it's
- 5 Interpuerto or anywhere else, going to the Laredo
- 6 gateway and then going to Portland, or going to
- 7 Denver.
- 8 KCSM faces a set of constraints. A
- 9 hypothetical where the shipper is solely served and
- 10 has no option, maybe there are relatively few
- 11 competitive constraints. In a situation where there
- 12 are other options, the highways, FXC, et cetera,
- there would be more options.
- 14 The point is that this transaction isn't
- 15 affecting any of those movements, and so whatever
- 16 KCSM -- presumably KCSM is charging whatever it
- 17 thinks the market will support. And if it could
- 18 raise with sensible and you know consistent if it was its
- 19 strategies of growing traffic and supporting traffic,
- 20 et cetera, making earning profits, it would raise
- 21 that rate today if it could.
- 22 The point is that in order to --

- CHAIRMAN OBERMAN: The U.S. section of it
- is not an incentive for all this other traffic is CP,
- 3 KCS doesn't go there.
- ME. MEYER: So if KCSM in order to support
- 5 this thesis of making UP uncompetitive over Laredo,
- 6 it had to raise rates on a whole bunch of traffic
- 7 where it knows that if it raised rates it's going to
- 8 lose to other options. It would be shooting itself
- 9 in the foot. That's the point.
- MR. OTTENSMEYER: Hey David if I could
- interject here a minute. Could you go back to the
- 12 auto map for just a second, and a different example.
- 13 If you look at the center of that map go back to San
- 14 Luiz Photo C, that's the location of Interpuerto
- which is our intermodal ramp in San Bernadine. (Feedback issue)
- Okay. So look at those two. The blue is
- 17 I believe General Motors in the red, and the yellow
- 18 is BMW. What's not shown on this map is our line
- 19 from San Luiz Photo C to the left, to the west to a
- 20 place called Aquascalientes. We connect with
- 21 ferromex at Aquascalientes.
- 22 Under the Mexico rate regulations and rail

- $^{\mathrm{l}}$ regulations, we would be obligated to commit a rate
- and offer serve from Interpuerto to Aquascalientes.
- 3 And then that would connect those customers to the
- 4 Ferromex route that then can move to border
- 5 crossings with the BN and the UP.
- 6 CHAIRMAN OBERMAN: Got it.
- 7 MR. MEYER: Thank you. So I'm
- 8 transitioning now to address the remedies that UP and
- 9 BSNF have proposed. I think that we've talked about
- 10 the fact that there's no competitive harm that would
- 11 be a necessary predicate for any remedy.
- I think in addition to that considering
- the anti-competitive, and other pernicious
- consequences of the remedies that UP and BNSF have
- proposed, ought to demonstrate that trying to
- 16 regulate here in the way they've suggested would be
- 17 affirmatively harmful to the public interest.
- I think the descriptions that I heard from
- 19 BNSF in particular, but also from the other advocates
- 20 for some kind of mileage prorate remedy, to me to my
- ear, made those proposals sound even worse than they
- were before those advocates came before you. They

- 1 are explaining in detail what they had in mind.
- 2 But let me step back and give some history
- 3 about the starting with this I-5 agreement that BNSF
- 4 has pointed to. BNSF last week suggested that you
- 5 know in connection with this proceeding here in 2021
- and 2022, it sort of woke up and thought what a great
- ⁷ idea it would be to suggest the I-5 agreement as a
- 8 way to protect us over the Laredo gateway.
- 9 Well this I-5 agreement has some history
- 10 in KCS, Tex-Mex TFM matters going all the way back to
- 11 2003. BNSF and UP were both active participants in
- 12 that merger case, and Union Pacific proposed exactly
- what BNSF is proposing now, exactly. This is Union
- Pacific's comments filed in August of 2003.
- What were they asking for? An agreement
- modeled on the I-5 agreement to implement the goal of
- 17 preserving the Laredo gateway on commercially
- 18 reasonable terms. Their witness attached the I-5
- 19 agreement. BNSF was right there along with them.
- There's nothing new about this. The STB, the Board
- in its wisdom rejected this, and didn't even give it
- 22 the benefit of all of the reasons why this wasn't a

- 1 good idea.
- Instead the Board concluded that there was
- 3 no competitive harm that would support any condition,
- 4 and all that the Board did was held KCS to its
- 5 commitments regarding keeping the gateway open.
- I think a little bit more history about
- 7 where the I-5 agreement came from may also be
- 8 helpful. It's sometimes described as if it were a
- 9 condition imposed by the Board to remedy a vertical
- 10 merger competitive harm situation. That is just not
- 11 the case.
- This is Union Pacific's testimony in 2003
- explaining where the I-5 proportion rate agreement
- came from, underscore agreement. It was an agreement
- between Union Pacific and BNSF, and it was entered
- into because Union Pacific, as part of an overall
- 17 settlement agreement was reaching with BNSF, was
- 18 asked by BNSF to convey to BNSF a former UP line in
- 19 Northern California.
- 20 That had nothing to do with solving
- 21 competitive problems in a merger case. It was just
- 22 something BNSF wanted as the price of the broader

- 1 settlement agreement. BNSF, as a result of that got
- 2 a single line route between the Pacific Northwest and
- 3 Southern California, connecting those two nodes of
- 4 BNSF's network, the Santa Fe lines in the south and the
- old Burlington northern lines in the north.
- 6 Southern Pacific, which UP was acquiring,
- 7 had a line and unit that had always traversed the
- 8 north south lane to Portland, Oregon. So Southern
- 9 Pacific already connected the Pacific Northwest with
- 10 the Southwest, but there were certain customers
- 11 solely served up in the BNSF in places like
- 12 Washington State that Southern Pacific and Burlington
- Northern used to have an interline rate relationship
- 14 to serve.
- 15 And what Union Pacific wanted was to keep
- that traffic, or at least have a chance of keeping
- 17 that traffic. So in order to sell the line to BNSF,
- 18 Union Pacific insisted that BNSF provide this rate
- 19 quoting authority for Union Pacific to quote rates to
- 20 those BNSF served customers in Washington State.
- 21 That was the commercial trade for whatever
- 22 reason those parties back in 1996 or so cited that

- 1 the way to do this was set up a matrix, actually
- quite complicated, that it used the single line
- 3 rates of BNSF and gave a mileage prorate factor to UP
- 4 north of Portland. That was their decision for
- 5 commercial reasons to implement this trade where both
- 6 railroads were getting something new.
- 7 And in fact this feature of the settlement
- 8 agreement was offered as a procompetitive enhancement
- 9 in the context of the merger case. Nothing to do
- with solving a competitive problem, a procompetitive
- 11 enhancement. That's what they argued.
- So I think it's appropriate to start in
- our evaluation about the effects of the I-5 agreement
- as a condition here, just to understand that there's
- 15 no history of the Board thinking that this was a good
- 16 idea to solve vertical competitive issues.
- 17 That's just not at all what the I-5
- 18 agreement was about. Now Member Hedlund last week
- 19 asked some very good questions about the implications
- 20 of the UP and BNSF remedy proposals for Mexican
- regulation. And I want to point out, or I want to
- 22 try and walk you through how we see the implications

- 1 of both of those proposals for Mexican regulation.
- 2 So let's start with the UP approach.
- The UP approach is a little bit different
- 4 from the BNSF approach, primarily with respect to who
- 5 initially, which party initially receives the rate
- 6 factor that is a mileage prorate of the single line
- 7 rate. Under BNSF's proposal BNSF gets the factor,
- 8 and then BNSF quotes a through rate.
- 9 Under the UP proposal the shipper gets a
- 10 Rule 11 rate, but then UP adds their rate to and
- deals with the shipper. Those are differences, but
- 12 if you think about the UP approach the rate solely
- within Mexico, the Rule 11 rate is exactly what's
- 14 regulated by the condition proposal that UP is
- making.
- Take a single line rate that KCSM is
- offering from a place like Interpuerto to Chicago,
- 18 you do the math and you say okay, you know X percent
- of miles is Interpuerto to Laredo, multiply the
- 20 single line rate times X percent of miles and you get
- 21 a number of dollars that is what KCSM must charge for
- 22 the transportation solely within Mexico. That is

- 1 regulating in Mexico, pure and simple.
- BNSF approach, Mr. Nober tried to say well
- it's actually not really because it's going to be a
- 4 through rate, and the Board always had jurisdiction
- over through rates. Well in the BNSF proposal the
- 6 rate factor that BNSF has given, in other words the
- 7 rate that KCSM is agreeing, or would be forced to
- 8 accept as part of a through rate is going to be
- 9 capped at the same mileage prorate you know times
- 10 the single line rate.
- 11 That's going to be regulating the rate
- 12 factor for traffic solely within Mexico. Mr. Nober's
- point was that the Board has regulated single line
- through rates, at least the U.S. portion in the past,
- 15 and so maybe it would be okay here.
- 16 I don't think we need to debate that
- 17 proposition very deeply in order to recognize that
- that's not the end of the story. Both of these
- 19 approaches wouldn't just regulate the rate charged on
- traffic moving from whether it's Interpuerto or any
- other point to Chicago.
- 22 Remember the diagram I showed you a few

- 1 minutes ago. As soon as you say that KCSM has to get
- 2 BNSF a rate, a factor, capped at this mileage
- pro-rate between Interpuerto and Laredo, you're also
- 4 telling KCSM that it can't discriminate against other
- 5 traffic going to other places, even if it's
- 6 unaffected by the CP/KCS transaction, so remember
- ⁷ traffic going to Denver, or traffic going to
- 8 Portland, or traffic going to Los Angeles. This
- 9 mechanism would be regulating the rate, even if it's
- 10 a Rule 11 rate that KCSM is offering to another
- 11 shipper for that traffic.
- 12 This would be regulating that rate factor
- in a way that I think is very much directly within
- the abbot of Mexican regulation over KCSM's
- 15 transportation. I hope that helps to frame a little
- bit the answer to the question Member Hedlund asked
- 17 last week.
- So you know we spent a fair amount of time
- 19 talking about the incentives that UP and BNSF have
- here to put forward an anti-competitive proposal of
- the sort that's being presented. Their interest is
- 22 clearly in protecting themselves from competition,

- 1 protecting themselves from having to negotiate over
- 2 airline rates, and then have we've shown with hard
- 3 data, that on day one the application of this
- 4 mechanism wouldn't just preserve existed rates, it
- 5 would require that ACS reduce its rates for the
- 6 benefits of UP and BNSF.
- 7 It's not reduce its rates for shippers, but
- 8 reduce its share of the interline overall through
- 9 rate subsidizing UP and BNSF, and providing them
- 10 frankly with a windfall that has nothing to do with
- 11 this transaction.
- One of the interesting questions is why do
- 13 the shipper associates seem to adopt a similar
- 14 perspective? I think that's a bit hard to explain,
- but my take on this is that there are probably
- several overlapping explanations for the position of
- 17 the two shipper, or the handful of shipper
- organizations that have come forward.
- Notice that you haven't heard from actual
- shippers about whether they're actually concerned
- about any of the kind of foreclosure arguments that
- UP and BNSF are making. To the extent you've

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 m l}$ heard from shippers, you've heard that they want
- 2 single line rates. They want to see this new option
- 3 created, and in Bartlett's context very specifically,
- 4 they've never seen a sign of gateways being shut down
- over Laredo, contrary to the theory that all of these
- 6 parties would suggest.
- 7 I think there are probably you know
- 8 several explanations. Number one, remember this rat
- 9 tail diagram that Mr. Moreno put up on the screen.
- 10 This is the standard rat tail diagram that every
- advocate for rate regulation has put forward in the
- 12 context of regulating rates, regulating bottleneck
- 13 rates keeping gateways open really since the
- beginning of regulatory time.
- There's no secret if you read the comments
- of the shipper organizations their interest, their
- 17 first interest, before they get to the preserving,
- actual preserving gateways affected by the
- 19 transaction. Before they get there what they say the
- 20 Board ought to do is force all gateways open. Have
- 21 completely open access across the rail network, and
- 22 you know I'm not sure I fully understand why they

- think that would be a good idea.
- I personally think that that ignores the
- 3 history of railroads becoming more efficient over you
- 4 know driving traffic to the efficient gateways and
- 5 building their services and investing around those
- 6 efficient nodes on the networks, the history of rail
- 7 mergers, and the history of the rail network would
- 8 suggest that that's really what has been in the
- 9 interest of most shippers, but we can leave that
- debate for another time.
- 11 That's not really a merger debate, and I
- don't think the position of the shipper associations is
- 13 really about this merger. They have a long-standing
- interest in number one, just sort of revisiting the
- 15 Board's bottle neck ratemaking rules, which aren't
- 16 made up by the Board, they're really statutory and
- 17 the Board has interpreted the statutory framework in
- 18 the bottleneck cases.
- 19 That is what it is. Alternatively, and
- this may be the other thesis for why the shippers are
- here, the shipper organizations, excuse me, is that
- 22 they have been fighting a fight before the Board for

- 1 many decades to try and simplify rate regulation, and
- unfortunately for us CPKC is a current target of
- ³ opportunity, and merger conditioning power is they
- 4 perceive as relatively broad, so they come forward to
- 5 try and find a way to at least some simple metric
- 6 that's applies to some rate somewhere. Might as well
- 7 start somewhere.
- I frankly think they haven't really
- 9 thought it through, and the consequences of what
- 10 they're asking for from an economic standpoint and a
- 11 practical standpoint, sometimes it is impact on the
- single line services, and freedoms that CPKC ought to
- 13 have in order to serve all customers better.
- But I would point to a third explanation,
- which is I really urge the Board to look carefully at
- what Mr. McBride said in his presentation. He jumped
- in to talk about what the Board really ought to do,
- and he talked about he pointed to the regulation of
- 19 the natural gas industry by FERC.
- 20 And what he was talking about was various
- 21 aspects of FERC regulation in the natural gas
- 22 industry. Also I think there are analogs in

- the electric power industry where you know in the
- context of electrons and natural gas molecules, which
- you know very different from moving railcars across a
- 4 rail network and we could get into a very long discussion of
- 5 all the ways that's so.
- 6 But in the context of this
- 7 undifferentiated natural gas molecules and
- 8 electrons, and then evaluating issues in the
- 9 industry related to natural monopolies and vertical
- integration and the issues of that sort.
- There has been regulation of a general
- 12 form that involves an unbundling obligation where a
- 13 vertically integrated party is required to treat its
- 14 affiliate, that's either upstream or downstream as
- 15 if it were independent, and have that affiliate
- 16 ignore the fact that it has you know a financial
- 17 relationship with the upstream or downstream partner,
- 18 and to just treat all connecting whether it's
- 19 pipelines or you know generating plans, or what have
- you completely neutrally.
- That's what Mr. McBride is talking about.
- 22 That's what he wants. He wants every railroad to

- just treat every connecting node, every partner,
- and every connecting node completely neutrally even if
- it's their own network across a gateway, or across an
- 4 interchange border or across a terminal.
- 5 So the consequences of that in the
- 6 railroad industry I submit are well established.
- 7 It's an entirely anti-competitive outcome, and we know
- 8 that because it's been tried in the past and it has
- been rejected after experience. So this is exactly
- what the DT & I conditions required.
- When the Board -- the ICC many decades
- 12 ago, it posed them as a standard protective condition
- 13 for all mergers that were going to effect you know
- the potential flows of traffic across gateways and
- 15 they did it to protect, to sort of freeze in place
- the traffic opportunities for every connecting
- 17 railroad. I don't really know all the reasons why
- the Board thought that was a good idea, but I think
- 19 the impetus was to make sure those carriers could
- 20 stay viable, and not lose commercial opportunities.
- But scroll forward to the early 1980's,
- 22 and not just the ICC, the Department of Justice, the

- 1 railroads, and shippers all came to the conclusion
- that these DT&I conditions, were throttling from
- 3 competition. They were preventing railroads from
- 4 offering single line rate that favored the efficient
- 5 single line route that drove traffic to efficient
- 6 gateways that supported new investment and new
- 7 services because the railroad was required to treat
- 8 every connecting railroad as if it was itself.
- 9 Everyone had to be just unbundled. It's
- 10 exactly what Mr. McBride wants to return to, and
- 11 the history shows that that is a terrible idea. It
- would defeat the purpose of this new single line
- opportunities that CPKC would bring to the market,
- and it would defeat the transaction, and it would
- deprive shippers and the public interest of the
- benefits it would bring.
- 17 I'm going to hand the microphone over to
- 18 Bob Majure just to offer some perspectives on these
- 19 vertical competition issues so called from an
- 20 economic perspective in light of what he heard last
- 21 week.
- 22 CHAIRMAN OBERMAN: Let me interject here

- for a second David, and I don't want to cut anybody
- off, but we've got about an hour and a half to go,
- and you've got a few other issues to deal with, so if
- 4 Dr. Majure has covered points in his written
- 5 submissions we don't need to hear it, but if you want
- 6 him to address us, go ahead. I just don't want to
- 7 run out of time on the other issues.
- MR. MEYER: I think you know I would ask
- 9 him, and I think he understands this already that
- what he's really going to try to do is highlight you
- 11 know how what he heard last week fits into the
- points that we've been making.
- DR. MAJURE: Yes thank you. And I wanted
- 14 to start with what you heard from BNSF's
- 15 economists and from UP's lawyers. It was a
- 16 characterization of our argument as a well-known
- 17 theory. And that's part of an attempt to portray the
- 18 Board's past decisions as unfounded in modern
- 19 economics.
- That's not right. What we said last week,
- and what we've said throughout this proceeding is
- 22 that modern economic theory is embodied in the

- vertical merger deadlines, and those identified
- two elements, incentive and authority. We've used two
- 3 hypotheticals to illustrate these two elements, and
- 4 we do that by taking the extreme cases of -- one of
- 5 those extreme cases is when we assume that the
- 6 ability to influence markets is as extreme as UP and
- 7 BNSF's economists are presuming.
- 8 That extreme case is the one that is
- 9 described as the one lump theory. I don't think
- we're trying to say that this hypothetical describes
- most shippers, or even that it fully describes any
- shipper. So in that sense I would say they're
- 13 correct that it's not depicting what really happens
- for most shippers, but what I disagree with is the
- implication that it's not useful for understanding
- the importance of incentive and ability.
- 17 And you also heard that UP's economist
- 18 replaces these terms of incentive and ability with
- 19 means and motive. And I wanted to speak a little bit
- about that because I think that's a very bad
- 21 metaphor. It suggests that the decision making that
- we're trying to model is something we're seeking in

- 1 KCS, they're trying to commit a crime, or do
- 2 something else that we would think of as abhorrent
- 3 behavior.
- 4 The incentive and ability come out of what
- 5 the economists consider the very standard analysis of
- 6 how we model ordinary decision making by firms. And
- 7 we economists don't live in a world of saints and
- 8 sinners. We just assume that the right way to
- 9 describe how firms are going to make decisions,
- whoever is in charge, is that they're going to try
- 11 and maximize their profits subject to the constraints
- 12 that they face.
- 13 And in that framework which we
- 14 consistently apply to decision making, it means that
- if you're going to predict a change in behavior,
- 16 going to predict something like a merger is going to
- 17 cause foreclosure then you have -- that is only going
- 18 to be a consistent prediction if incentive or ability
- 19 are changing because of the merger.
- 20 And what that means is that well let me
- 21 back up and say this is the same model that we use,
- 22 that I use, that any economist would use in talking

- about the pro competitive reasons for a merger. The
- incentives apply to provide better service is
- 3 connected by this merger with the ability to offer
- 4 single line service. That's the foundation for why
- 5 we predict a pro competitive effect.
- 6 It's the same incentive and ability
- 7 framework. The same profit maximization underpinning
- 8 that drives the analysis. But applying this
- 9 consistent framework to the question of whether there
- 10 would be any incentive or ability that would lead to
- 11 foreclosure let's us interpret the facts pre-merger,
- or from a previous merger like KCSTFM in a way that I
- think has a lot of power for cutting through a lot of
- 14 the alternatives.
- 15 And so with that in mind I wanted to talk
- about this example, which Mr. Nober presented. And
- in doing so he was describing a situation that is a
- theory of how the behavior might change. And if you
- 19 remember he talked about a situation with the
- 20 competitive situation it generated in market price
- of \$1,000.00 with a division of \$600.00 to railroad
- 22 A or B, and \$400.00 on the Mexican segment, the

- 1 part in red.
- 2 And he said if we can go to the next
- 3 slide, a merger happens and that allows the division
- on the Mexican segment to go to \$500.00 for both A
- 5 and B, what he didn't label is that the shipper on
- 6 railroad B would now be paying \$1,100.00. And this
- is where we start to break the consistency part of an
- 8 economic period because whatever railroad B, whatever
- 9 competitive pressures had driven railroad B to be
- offering \$1,000.00 to that shipper is still going to
- 11 be there.
- 12 And assuming that BNSF, or sorry
- Railroad B is going to pass on the full \$600.00 that
- they used to earn is just breaking that consistency of
- 15 the assumption. What would really happen is that
- Railroad B would be subject to the same competitive
- pressures, they'd change their division, and so then
- instead of earning \$600.00 here, they would earn
- 19 \$500.00, and the shipper would get the \$1,000.00
- that's at the consistent application of the
- 21 competitive pressures would suggest.
- So if we go back to where this started,

- $^{
 m l}$ and return to the next slide we see the set up from
- the example. And if you look at that now with this
- fact in mind if the divisions would adjust, on the
- 4 next slide I've adjusted -- I've indicated what the
- 5 margin is that carrier B might earn.
- And BNSF happens to report publicly at 34
- 7 percent margins, so that's how much it I code in
- 8 Mr. Nober's example. But it could be any profit
- 9 margin. The theory requires there be some profit
- 10 margin for there to be the incentive to try and win
- 11 this traffic. So whatever that profit margin is, as
- 12 the railroad with the Mexican segment, without a
- merger raises the price, let's go to the next slide.
- 14 That would -- so let's take that same
- 15 \$500.00 new price that Mr. Nober was talking about.
- 16 It's going to be a reallocation of the profit that
- 17 carrier B used to be earning to the railroad in
- 18 Mexico. So without a merger that railroad could have
- 19 been earning more profit. It could have been earning
- a bigger share of the profit that railroad B was
- earning, and the profit that railroad A was earning,
- 22 if the assumptions are correct underlying this

- ability that they have to just raise the rates like
- 2 this.
- That just raises the question in my mind
- 4 as an economist of why weren't they already doing
- 5 this? Why were they not earning this money before
- 6 they ever had a merger? They weren't maximizing
- 7 their profits, or they actually have some constraints
- 8 on what they could do. And they really cannot raise
- ⁹ that price by \$500.00.
- They can't raise it without a merger.
- 11 They can't raise it with a merger. That's the kind
- of consistent application of the theory that makes
- 13 all the things you just heard about all the
- constraints that KCSM faces, the competition from
- 15 trucks, the competition from ships, the competition
- with other railroads in Mexico.
- 17 All of that is relevant in exactly this
- question of do they actually have this ability to
- 19 raise prices at all? Now I want to be clear I'm
- using the logic of basic economic principles applied
- here. We used a little bit of the example where the
- 22 hypothetical of the one monopoly theorem, but we're

- 1 not relying on a presumption to get to this, we're
- just recognizing the facts.
- And the facts here are that there's never
- 4 been any instance where one of these end to end
- 5 railroad mergers is generated for closure. This is
- 6 -- it's not a presumption to recognize that fact.
- 7 It's not dependent on some outdated theory or
- 8 approach to economics, it's just the normal
- 9 application of economics to these facts that
- 10 generates the prediction quite confidently that
- there's no likelihood of an anti-competitive
- vertical foreclosure in this instance.
- Now you did hear UP's lawyer claiming
- 14 that their economist had proven that some kind of
- 15 foreclosure was likely just because there's
- uncertainty in this industry, and a claim that he
- did a model to the data in the industry. Now my
- 18 reply report talks about that. It explains why
- 19 that's not right. I haven't seen anything more from
- their economist on this.
- 21 But what I wanted to make clear to the
- 22 Board is that the model does not really depend on

- 1 uncertainty. Model depends on an assumption that
- ² railroads are limited in making interline agreements
- 3 to posted prices. That they have no more information
- 4 about what the shippers want than a grocery store
- 5 setting the price of bread on a spin in the aisles.
- That's not how it's done. There's
- 7 negotiation between the shipper and the railroads,
- 8 and between the railroads involved in an interline
- 9 movement. If you don't model that, if you instead
- 10 assume this very limited form of pricing it binds
- what the railroads can do in an interline movement.
- 12 Instead of reflecting the complexities of
- this arrangement between all three parties, then you
- 14 get a tension that drives this model. But that
- 15 tension doesn't fit the reality of the railroad
- industry. It also doesn't -- the model also doesn't
- 17 fit this reality of the railroad industry in a way
- 18 that it allows for a pro-competitive effect. It has
- one mechanism to do that, which is its technically
- 20 called the elimination of double marginalization.
- That's not the creation of single line
- 22 service. So the models assumes a way, the one way

- that a railroad merger, an end to end railroad merger
- 2 has historically been seen to actually have
- 3 pro-competitive effects, and it assumes, or it allows
- 4 for pro-competitive only in a way that doesn't really
- 5 apply to the railroad industry.
- 6 So to really explain why this is critical,
- 7 the last thing you heard from them was that this
- 8 model had been fit to data, and the data that it was
- 9 actually fit to, you heard an example, is the share
- 10 that CP earns, movements to Chicago for example. The
- model uses that share to identify how much a customer
- would like, or how many customers would choose that
- 13 product if it doesn't change.
- So by assuming that it cannot change is
- 15 actually getting the importance of this back that he
- 16 says fits the rail industry exactly backwards. Now 1
- 17 also wanted to speak a little bit about the proposed
- 18 remedies, you know. In terms of the remedies to this
- 19 non-problem, I think the most telling fact is that
- the railroads happily endorse positions of certain
- 21 shipper organizations, and support regulation they
- would ordinary see as bad for their ability to

- 1 compete.
- That's not just an opportunity to enjoy
- 3 some irony, unfortunately it's economically
- 4 consistent with a sincere belief that this sort of
- 5 regulation wouldn't impede competition. It makes
- 6 economic sense that UP would be happy to see CPKC
- 7 competitively handicapped with this sort of
- 8 regulation, and likewise that BNSF and CN would be
- 9 happy to see CPKC's competitiveness handicapped.
- 10 If the regulation is only on CPKC then UP
- and BNSF are free to absorb all the discount of
- 12 Mexican divisions. A dynamic I don't think the
- 13 associations have considered. As I showed last week
- the asymmetrically applying this regulation would
- amount to a subsidy of CPKC's competitors to be paid
- 16 for out of CPKC's Mexican rates, and would discourage
- 17 competitive pricing by CPKC.
- 18 It's not a step toward a better future for
- 19 shippers. And UP tried to say that this would be
- only known by shippers right, they're the only ones
- who would know what this division in Mexico would be
- 22 after the regulation, which is entirely predictable

- 1 what the effect of the regulation is going to be, and
- you would expect that they would incorporate that
- into the divisions that they offer.;
- 4 And so if I think about this not as
- 5 pricing cereal on a -- bread on a supermarket aisle,
- 6 but instead it's a negotiation. I would fully expect
- 7 that UP would just anticipate exactly what the
- 8 effect of what the regulation is going to be, mark up
- 9 their division by about that much, and interact with
- 10 the shipper in a negotiation that gets back to the
- same kind of until they get back to the same kind of
- 12 pressure they were feeling before that determined
- what the rate was going to be.
- So at the exact same rate or pain point
- 15 for the shipper, UP will have absorbed all of the
- benefit of the effect this might have on divisions.
- 17 They don't need to know what it is. They need to
- 18 know what it's likely to do, and then engage in
- 19 negotiations to get there.
- 20 So the other part of this they made was
- that they claim that UPP, the upper pricing pressure
- 22 that I was identifying with the regulatory scheme

- they have in mind, was inconsistent with the one law.
- 2 And as I've said that's not really relevant. That's
- 3 not the argument that we're relying on in analyzing
- 4 the foreclosure incentives.
- 5 But I think what they maybe meant to be
- 6 arguing was to ask a question that Member Fuchs
- 7 has been asking a lot of people. How can the price
- go up on competitive traffic? And I want to be
- 9 clear that in what I was presenting last week I was
- 10 not predicting that -- I was not trying to work
- through the entirety of the price setting.
- I was modeling the impetus to change
- 13 competitive behavior, the upward pricing pressure.
- 14 And the tax means that CPKC's response to competitive
- 15 pressure would start at a higher point. And I'm not
- trying to model out all the factors that apply to
- 17 pricing of specific commodities from that point, but
- eventually it would hit where they would have to ask
- 19 if new single line service, or the discounts they
- 20 could have offered to win business with that service
- are worth the consequence of this task, and subsidy
- 22 system would impose.

Page 1968 1 And all along the way before that point 2 they're going to face the upward pricing pressure, 3 which is going to be a disincentive to offering 4 shippers more. It's going to be a dampening of the 5 competitive opportunities of this merger. BNSF's 6 economists noted that there's some decrease in the 7 amount of the tax as single line rates decrease. But that's like arguing that you would 9 choose to earn less income because taxes are higher 10 at higher income levels. It's not the full picture 11 of how a tax works. Finally I wanted to note that 12 BNSF's proposal, they described it as market based, 13 and they really defended that on the basis of how 14 complicated it could be. 15 But what they described is that it could 16 have different grids for different commodities or for 17 changes in services. What they didn't describe was 18 who's going to be responsible for making all those

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condition, rather than a commercially negotiated

agreement between two railroads. The terms would be

changes to keep it consistent with market outcomes?

It's a regulation imposed in a merger

- 1 set by the Board, and any flexibility would mean a
- 2 new proceeding to adjust every tiny detail whenever
- a change in the market makes that flexibility
- 4 necessary.
- 5 And there are a lot of details. This I-5
- 6 proper rate agreement is a complex agreement. It's a
- ⁷ 56 page documents. It has an example in it of how
- 8 one of the grids would work. It has almost 2,000
- 9 cells. That's like 80 rows to accommodate 31
- different combinations with car types and car owners,
- 11 24 columns to accommodate differences in commodities.
- 12 It has a really complex process built into
- it. That's just one of the many cells that would be
- 14 needed -- many grids that would be needed to
- 15 accommodate different origin and destination fares.
- 16 At the end of the day the only thing that's going to
- be market based about a proposal like this is that
- it's going to tie the rate they want to have
- 19 regulated, the division in Mexico, to a rate that
- 20 CPKC wants to set competitively, this single line
- 21 service.
- 22 And that's exactly what I've modeled and

- what I've described before as creating that tax
- 2 system. And that's really at the end of the day
- what's going to happen with either one of these
- 4 proposals is that it's going to amount to the tax and
- subsidy system that disincents competition and
- 6 competitive pressure, and that's how you ought to be
- ⁷ interpreting this, despite what you've heard from
- 8 their economist.
- 9 MR. MEYER: Thank you very much. And I
- wanted to highlight one point that went by pretty
- 11 quickly in what Bob was saying about the work that
- 12 Union Pacific's economist did in this case. And he
- 13 didn't show up last week, don't know why. But what
- 14 Bob was pointing out was the so-called analysis, or
- 15 study, or whatever UP wants to call it that suggested
- that there would be foreclosure.
- 17 What it did was it said is CPKC going to
- 18 have to foreclose in order to attract traffic to its
- 19 network, given what we know today about what percent
- 20 of shippers choose CP/KCS options today. And so if
- 21 you assume that CP/KCS interline options what are going to
- 22 be in the market tomorrow, and you ask how does CPKC

- 1 get from almost zero percent market share for
- intermodal, or automotive traffic going to Chicago to
- 3 some higher number?
- Well it must be foreclosure. That's just
- 5 assuming away the merger. The merger is going to
- 6 create a better product that will attract that
- 7 traffic. That's how the market share goes up, not
- 8 foreclosure. And so I think there's just you know it
- 9 all falls apart. It's a house of cards that collapses
- once you understand the transaction is actually
- going to be improving the alternatives available.
- So I want to transition now to talk about
- 13 the commitment we've made and how it fits into this.
- 14 You know I think what I would suggest that the Board
- ought to do when it evaluates these issues, is
- conclude as the Board did in 2004, that there's no
- 17 competitive harm to remedy. That no condition is
- 18 needed period.
- We do accept that the Board will see that
- 20 we've made commitments around this issue, and we
- 21 accept that the Board will hold us to those
- 22 commitments, and we are prepared to talk about

- in more detail some of the questions the Board asked
- 2 us last week about exactly how we see our commitments
- 3 playing out with individual shippers who you know, if
- 4 ever, have a concern about a gateway option having
- been taken away. And we'd be happy to discuss that.
- 6 But the primary thrust of what I want to
- ⁷ bring to the Board's attention now is that you know
- 8 we are -- as we said in our application, in Mr.
- 9 Brook's original testimony, and in our entire
- discussion around this issue, we have no interest in
- 11 forcing the Board to be the adjudicator of last
- 12 resort on whether or not we would live up to our
- 13 commitment.
- 14 You know we are going to live up to our
- 15 commitment. KCS will remain bound by its agreement
- with NITL to arbitrate these kind of disputes to
- 17 the extent they relate to the KCS Tex-Mex TNM
- transaction, and the additional commitment we're now
- making, and I'm communicating here, is that we are
- 20 prepared to arbitrate claims about allegations of
- 21 Gateway closure with our shippers.
- So if a shipper, you know, armed with the

- 1 full access to transparent information that we've
- 2 already discussed have a concern that we've taken
- 3 away an option that they had before, the merger is
- 4 the reason for it, and that we shut that down in some
- 5 way through commercially unreasonable action, whether
- 6 it's on service, you know, we no longer support
- 7 service over the gateway, or whether it was on rates
- because we've manipulated the rate factor upward to
- 9 make an interline option non-viable with that kind of
- 10 claim.
- We would arbitrate with that customer.
- 12 And our first -- our preference of course we would
- have a conversation with that customer, and we'd work
- it out, but if we can't work it out we would agree to
- 15 arbitrate. Some of the basic principles --
- BOARD MEMBER SCHULTZ: David? You're
- 17 actually touching upon an issue that I had a question
- about the other day. Since time seems to be of the
- 19 essence, I'm not sure if this opportunity is going
- to present itself again. With regard to the NITL
- 21 agreement, the language that's contained within that
- 22 agreement in my view is somewhat vague as it relates

- 1 to disputes arising under the agreement with respect
- 2 to matters within Mexico.
- MR. MEYER: Yes. Yes I'll address that.
- BOARD MEMBER SCHULTZ: Okay. Okay yeah, I
- 5 was seeking to get some clarification on that.
- 6 MR. MEYER: So in the KCS Tex-Mex
- 7 transaction, the agreement that was worked out
- 8 between KCS and NITL in that case had specific -- I
- 9 don't know you know if it's accurate to describe it
- 10 as a carve out, but it specifically addressed ways in
- which Mexican rates would or would not be covered by
- the potential arbitration about the commercial
- reasonableness of those rates.
- 14 That is what it is. That's the KCS NITL
- 15 agreement. We're not changing that. It stays the
- way it is. With respect to our arbitration
- 17 commitment what we're describing is an arbitration
- 18 process. It would cover assertions that the Laredo
- 19 gateway was closed by virtue of CPKC's commercially
- unreasonable rate or service on the Mexican portion
- of an interline move over Laredo as an example. We're
- 22 not carving that out.

- BOARD MEMBER SCHULTZ: Okay. Perhaps in a
- follow-up. So I think if I understood you correctly,
- 3 the language of the NITL agreement will remain as
- 4 is. Are you intending to adopt that exact language
- 5 as it relates to arbitration?
- 6 MR. MEYER: So what we're proposing to do
- is to to adopt the language as it relates to the
- 8 procedures for arbitration, but not as it relates to
- ⁹ the question of whether the arbitrator can address a
- 10 Mexican rate factor. So we will put in front of you
- the exact language that we are proposing, and it will
- be very familiar. And if you have in mind the
- paragraph of NITL agreement that refers in the last
- sentence to this carve out I've mentioned, that last
- 15 sentence won't be in the language that we're
- proposing.
- BOARD MEMBER SCHULTZ: Is that paragraph
- 18 six by any chance?
- MR. MEYER: it may be. I don't have it in
- 20 front of me right now. I think there are two
- 21 paragraphs that interact in that agreement.
- BOARD MEMBER SCHULTZ: I think what you're

- 1 saying is that if we're on the same paragraph and
- that's the question, the final sentence would be out,
- but also you're intending to submit that language to
- 4 the Board, and we'll be able to review that.
- MR. MEYER: Well so yes. Absolutely. And
- 6 what I would just to kind of go back to where I
- 7 started, you know we are going to clarify our
- 8 commitment. It will be our commitment. You know
- 9 it's not a proposal for the Board's further condition
- 10 crafting, it will be the commitment that we are
- 11 making that will implement the commitment we've
- 12 already made actually, just as a mechanism for
- adjudicating these issues rather than having the only
- 14 recourse be to the Board if there's a disagreement.
- BOARD MEMBER SCHULTZ: Understood.
- MR. MEYER: To review just to be clear
- about some of what we're proposing, you know, we are
- 18 proposing to have the question of whether we have
- 19 acted in a manner that closed a gateway through a
- 20 commercially unreasonable conduct, whether it's rate
- or service related. And so that's the what the
- 22 arbitrator would be asked to decide.

- We would apply a safe harbor that would
- 2 cover existing rates, so you know if the complaint is
- that an existing rate is commercially unreasonable,
- that's not covered by our commitment. The merger is
- 5 not affecting existing rates that if they stay where
- 6 they are, or they go up by less than inflation,
- 7 whether it's Mexican inflation or U.S. inflation,
- 8 that's what we mean by applicable.
- 9 Then there just won't be an ability of an
- 10 arbitrator to say we acted in a commercially
- unreasonable way. If they go up above that level
- 12 then you know then and the shipper thinks that we
- 13 acted in a manner that was commercially unreasonable,
- 14 and they bring that to us and we can't resolve it and
- 15 it goes to arbitration, the question for the
- arbitrator would be did we act in a commercially
- unreasonable way that closed the gateway?
- 18 And in that context the arbitrator then
- 19 would decide yes or no. We are not going to give the
- 20 arbitrator the ability to prescribe the rate we must
- charge. It would be then incumbent upon us to go
- 22 adjust and fix the problem that our conduct had

- 1 created.
- BOARD MEMBER SCHULTZ: One more question
- 3 David does your arbitration commitment extend to
- 4 commitments that are wholly within Mexico?
- MR. MEYER: No. No, so a movement wholly
- 6 within Mexico -- well let me back up. Maybe, so if
- 7 we're talking about an origin and destination pair
- 8 wholly within Mexico the answer is no because none of
- 9 that traffic would in any way be affected by the
- 10 transaction. There's no way in which CP could
- 11 participate in any of that traffic.
- 12 There's no way CP, the combination would
- change any of the dynamics of the way KCSM would
- 14 handle traffic wholly within Mexico. If your
- 15 question was would it cover the rate factor, or the
- Rule 11 rate that we would be offering that was
- 17 entirely within Mexico, so you know, from Interpuerto
- to Laredo example, right?
- 19 For an interchange with Union Pacific as
- you know to go beyond, yeah we cover that.
- 21 CHAIRMAN OBERMAN: Let me interject here a
- 22 couple of points. We can I just learned, go at least

- 1 until 2:30.
- MR. MEYER: Chair Oberman we've just
- 3 lost your audio.
- 4 CHAIRMAN OBERMAN: Sorry. We can continue
- 5 to 2:30, but David we're going to have to move more
- 6 quickly, we're never going to make it by 2:30. We
- 7 really have to finish today. I just have one
- 9 question -- two questions on your arbitration
- 9 proposal. Has anybody agreed to this, or is this
- 10 something you're offering?
- MR. MEYER: Without disclosing the
- 12 specifics we undertook to offer this kind of -- or a
- 13 form of arbitration remedy with a variety of parties,
- 14 and there was not interest. But we are making the
- 15 commitment to respond to the Board's interest in not
- being you know in a position to address these issues
- if it's not necessarily for that.
- 18 CHAIRMAN OBERMAN: You're saying that
- 19 you're making an open ended offer if we put it into
- the conditions, if we approve the merger, and someone
- who up to now has said no, I'm not interested came
- forward and said I want to arbitrate, you'd be

- willing to do it?
- MR. MEYER: Right. So you know every
- arbitration requires an agreement to arbitrate. You
- 4 know that's what is well established, and what we are
- 5 going to be putting out there is essentially our end
- of that agreement, and we won't revoke our offer.
- Anyone who wants to take us up on the offer will have
- 8 the necessary agreement to put this in front of an
- ⁹ arbitrator.
- 10 CHAIRMAN OBERMAN: Got it. The other
- 11 question I have is that the things that you would not
- cover by arbitration you would indicate, I don't want
- to list all the points you said would not be
- covered, existing rates and so forth. Do you see any
- 15 mechanism for a person to challenge those rates
- through any other mechanism?
- 17 In other words the arbitration offer
- doesn't foreclose somebody using some other available
- 19 mechanism if they can meet whatever their tests are.
- MR. MEYER: I would say the principle of
- the CP/KCS merger proposal we're putting in front of
- the Board is no foreclosure anywhere. No. we're not

- 1 suggesting that we're creating any kind of exclusive
- 2 route for challenging a subset of rates. I mean
- 3 whatever mechanisms are available to a customer, or
- 4 anyone else to challenge a KCS rate factor today, or
- 5 CP rate today, none of that changes as a result of
- 6 the merger.
- And one way you know, one way as to
- 8 certain categories of rate challenge options that we
- 9 are making a commitment not to use your term
- 10 foreclose, is in that bottleneck rate issue that we
- 11 talked about, which is you know related but different
- 12 from this gateway.
- But no, there's nothing exclusive about
- 14 that. If they want to go to the Board, or to the
- 15 Mexican authorities, or what have you as to an
- existing rate, or a new rate, nothing about this
- 17 takes that away.
- 18 CHAIRMAN OBERMAN: All right. And the
- 19 arbitration commitment applies to all gateways, not
- just Laredo, is that right?
- MR. MEYERS: It applies to anywhere,
- 22 anywhere. Any interchange point or you know gateways

- and interchange points are used somewhat
- interchangeably. It applies to any interline option
- 3 that as to which the transaction is giving a combined
- 4 company a single line, or longer haul than --
- 5 CHAIRMAN OBERMAN: I'm going to suggest
- 6 that in your final brief you make this extremely
- 7 explicit as to what it covers, where it covers, and
- 8 what it doesn't cover, so we can evaluate it because
- 9 we're doing this somewhat hurriedly, and the number
- 10 of aspects of this that I could imagine having
- 11 questions on which I can't even think about, so and
- 12 it also would take up the rest of the time.
- But it's pretty important. And this is a
- 14 concept, and what you're saying I gather is to sort
- of summarize your position, the applicants reject the
- 16 proportional rate idea entirely. You're not
- 17 suggesting any other formula for measuring gateways,
- 18 you're just saying, you're agreeing to the commercially reasonable
- 19 standard, and to the extent anybody wants to know
- 20 what that means you're willing to submit it to an
- 21 arbitrator to figure it out in a particular case.
- 22 That's the way I understand it.

Page 1983 That's a fair summary. MR. MEYER: 2 CHAIRMAN OBERMAN: Yeah, okay. All right. If there are any other? Patrick? 3 BOARD MEMBER FUCHS: Yeah. Very quickly just so I can get at you know the definition question. Ι 6 think the reason you all need to have the definition structure like that as opposed to providing a list is because it's not going to be just a list of locations because if KCS or CP goes through one of 10 those locations, but can already go origin to 11 destination today, then that is not covered by this 12 agreement. 13 It is only the routes in which they will 14 be newly single line or longer, right? That's why 15 it's a little bit more complex than just providing a 16 list of 11 or 15 places because then you have to go 17 origin to destination pair by shipper. 18 MR. MEYER: Exactly. And you know 19 remember I showed that chart relating to the Mexican 20 regulation issue. You know just to take an example 21 So there is interline traffic, and I'm not right? 22 representing that there currently is interline

- 1 traffic in any of these pairs, I'm sure there is, but
- 2 I'm not certain of it. From Interpuerto through
- 3 Laredo to Los Angeles.
- 4 Our commitment doesn't cover that, it just
- 5 doesn't. We have no extended haul, no new single
- 6 line service to Los Angeles, the transaction is
- 7 totally unrelated, even though it's Laredo. But
- 8 Laredo Chicago? Yes. We go to Chicago, KCS doesn't,
- 9 so we'll be extending the ability of combined company
- 10 on that route, and so our commitment would apply to
- 11 that gateway for that traffic.
- BOARD MEMBER FUCHS: I would say just
- consistent with Marty's point, the Chairman's point,
- 14 and also Vice Chairman's good questions. I too would
- 15 like you all to really clearly specify the new
- shipper versus new shipment issue because I heard two
- different terms in the response in which to me could
- mean different things, right?
- 19 Because you could have an existing shipper
- that may have new shipments, or you can have a newly
- located shipper that never saw you know an interline
- 22 rate with two separate quotes, and so they have no

- 1 experience with that past, so I would just encourage
- you all to put that in your final brief with clarity.
- And also I think I was following the
- 4 discussion about Mexico. I think I understand, but
- 5 to the Vice Chairman's point I think the last
- 6 sentence in Section 6 of the NITL agreement in Tex-Mex
- you know it is a little bit unclear. So if you
- 8 can sharpen that, that would be great.
- 9 MR. MEYER: Points very well taken, and
- 10 you know I have experience, Mr. Mullins and I
- were exchanging correspondence about that precise
- NITL agreement at the time, and he and I had a
- disagreement about what it ought to say, and I think
- 14 I'm going to prevail on this one. That sentence is
- 15 coming out.
- BOARD MEMBER FUCHS: Okay.
- 17 CHAIRMAN OBERMAN: All right.
- MR. MEYER: So let me move past vertical
- 19 competition issues now, and there really are just a
- 20 handful of things we wanted to cover with the Board
- in the remaining time we have. There are just a few
- issues that came up last week that we wanted to come

- 1 back to.
- 2 And if we could put the next slide up.
- 3 The first of those is the issues around the TIH
- 4 tariff, the CP TIH tariff. I really just want to
- 5 highlight a handful of key points. First of all it's
- 6 absolutely not a competitive issue. CP and KCS don't
- 7 compete for TIH traffic today. This is not an issue
- 8 of competition going away, and therefore now the
- 9 constraints on KCS changing its tariff disappear and
- 10 that lack of competition will support the change.
- 11 This is entirely the kind of discretionary change
- that any railroad, any seller in a marketplace would
- 13 make.
- And you know if CP decides to change KCS's
- 15 TIH tariff you know that's the kind of marketplace
- 16 change that could happen at any time. Really what I
- 17 think is clear from the comments that we heard,
- 18 particularly from Mr. McBride is that this is a
- 19 complaint, another complaint about pre-existing
- 20 issues.
- 21 Mr. McBride made clear his belief that
- 22 CP's tariff is flat out illegal. You know it's been

- in the marketplace for a number of years. And I want
- 2 to underscore it's not at all -- that tariff is not
- 3 at all designed to de-market traffic. CP handles a
- 4 lot of TIH traffic, and others on this call can speak
- 5 to that if you're interested.
- 6 And what the CP tariff is, is it's a
- ⁷ starting place for what ends up happening, which is
- 8 negotiation with customers around the issues of
- 9 insurance and indemnity and responsibility for
- 10 potentially catastrophic consequences that aren't the
- 11 cause of CP. If it's the cause of CP's negligence,
- or CP's behavior, you know, none of this issue
- 13 applies at all.
- It's really just a question of you know
- who bears responsibility for potential consequences
- 16 that may be a motorcyclist driving into the side of a
- 17 train and causing a derailment, you know, on a dark
- 18 night, or on a frozen road. And you know nothing to
- 19 do with CP. Why would the TIH release occur in that
- 20 circumstance? It's because there was a TIH shipment,
- and who's responsible for that? Well the shipper is
- responsible for that.

- That's really all this is about. But
- 2 coming back to the point about Mr. McBride's position
- 3 that it's flat out illegal points to Agrium's
- 4 challenge to the raid and talks about you know what
- 5 he views use as a very well crafted Agrium complaint.
- 6 Well CP resolved that complaint with Agrium.
- 7 Agrium isn't here before the Board
- 8 complaining about CP's TIH tariff as it applies to
- 9 them. I think really the notion of regulating CPKC's
- 10 TIH tariff setting merely because CP and KCS are
- 11 coming together to form a single network it is not
- supported by any merger related harm for one, but
- 13 second, would be a terrible idea.
- You know first of all if the issue really
- is that CP's tariff is illegal, there's nothing about
- the transaction that will preclude anyone, including
- 17 Mr. McBride and his clients from challenging the
- 18 tariff. The merger is not changing that. You know
- 19 CP's tariff is in the United States now, and has not
- 20 been subject to challenge since that Agrium case that
- 21 he described.
- But second, you know, freezing KCS's

- tariff at where it is today, and requiring CPKC
- unique among all railroads as to all tariff
- provisions, to come before the Board to ask
- 4 permission to make a change of any kind would be just
- 5 another slice of regulation that would be uniquely
- 6 imposed on CPKC really for no reason here.
- You know we do recognize the concerns that
- 8 have been raised by certain TIH shippers, Bear as a
- 9 receiver of TIH commodities was among them. And we
- 10 engaged with Bear. We tried to engage with others,
- and Bear understood that a reasonable approach was
- what we are proposing, which is that we would as to
- the KCS network, not apply a change to KCS's tariff
- without providing three years notice.
- 15 And the three years notice was worked out
- between us and Bear, it wasn't our position of a
- 17 period, and the three year notice would provide an
- opportunity for a couple of things. It would
- 19 provide an opportunity mostly for shippers to adjust
- and find other options, other shipping options.
- Bear's facility in Kansas City was the one
- 22 at issue and there were lots of shipping options to

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 m l}$ Kansas City, but also you know, to provide an
- opportunity if someone wanted to challenge the
- proposed change, to go challenge it during that,
- 4 that three year notice period.
- As we've said we are perfectly happy to
- 6 make that arrangement available to all TIH shippers
- 7 served by the KCS network today. We would say it
- 8 would be a three year notice provision that is
- 9 conditional. It is conditional on one thing, which
- 10 is that the shipper would use the safest available
- equipment for the handling of their traffic on the
- 12 CPKC network.
- I think you have heard from a number of
- witnesses over the past week and a half that CPKC is
- 15 very keenly focused on safety. It is a leader in the
- industry on safety, and we think that's the right
- 17 thing to do.
- If there are no questions about that I'm
- 19 going to now turn to a handful of what I would call
- 20 grabs by other Class One railroads, or attempted
- 21 grabs by other Class One railroads that I think are
- 22 completely unrelated to this transaction.

Page 1991 1 BOARD MEMBER SHULTZ: David, just one 2 quick question, before you move off of that. 3 MR. MEYER: Yes. BOARD MEMBER SHULTZ: And you probably 5 just said this, but existing customers of KCS will 6 have three years before the new tariff will apply to 7 them? MR. MEYER: So the three years is from the 9 time that CPKC sends notice of its intention to 10 change the KCS graph applicable to the former KCS 11 part of the network. 12 BOARD MEMBER SCHULTZ: Okay. 13 MR. MEYER: And so if that notice is 14 send on you know the control date you know day one, 15 then it would be three years from day one. 16 BOARD MEMBER SCHULTZ: Okay. 17 MR. MEYER: But KCS tariff would continue 18 to apply during that period provided that the shipper 19 was offering its traffic in the safest available 20 equipment. 21 BOARD MEMBER SCHULTZ: Okay thank you. 22 MR. MEYER: Okay. So I think I start and

- 1 I may almost finish with the biggest grab of all here
- which is the Canadian National divestiture proposal.
- 3 And I really wanted to address in a very focused way
- ⁴ just a handful of things that were said last week. I
- 5 think the record on this is ample for the Board to
- 6 decide that there's zero basis for granting the
- 7 divestiture that CN wants.
- Not only is there no competitive harm to
- 9 solve, but CN's proposed solution would be -- would
- 10 harm the transaction and the benefits it will bring,
- and also harm existing KCS shippers who already have
- 12 single line service over Kansas City, through Kansas
- 13 City on the KCS network to places like Mexico, and
- 14 would now become served by CN service to Kansas City
- 15 with a haulage rate connecting to the KCS or the CPKC
- 16 network if the transaction were to go forward with a
- 17 divestiture.
- But let me start where counsel for CN
- 19 started, which is with the law. And with respect
- they've got it wrong. They suggest that when
- 21 Congress amended ICCTA to say that among the things
- 22 the Board could impose as conditions in a merger

- case, or the divestiture of parallel tracks, they
- 2 suggested that somehow Congress was saying to the
- Board here, anytime the public interest might support
- 4 the idea of giving another railroad a line, you can
- 5 -- are free to do it without having to find that a
- 6 condition to a merger is supported by a harm caused by
- ⁷ the merger.
- 8 The structure of what Congress did belies
- 9 that. This is what Congress did. Congress added
- the second sentence to 11324C. The first sentence
- 11 continues to say the Board shall approve and
- 12 authorize a transaction when it finds a transaction
- is consistent with the public interest.
- The second sentence simply confirms that
- when the Board concludes that there is merger harm to
- address, and the Board's consistent precedent, which
- we shared with the Board in our prior filings,
- and I'm sure we'll remind the Board again
- in our brief, although very briefly, makes clear that
- in order to impose conditions like trackage rights,
- or divestitures, or anything else, the Board must
- 22 first find that there is a merger related harm, and

- that conditions are narrowly targeted at solving the
- 2 harm, and that the conditions don't cause other
- 3 harms.
- 4 And when Congress made clear that the
- 5 Board had the power to divest, to order the
- 6 divestiture of parallel lines, it was simply
- 7 confirming that the Board had in its toolkit when a
- 8 condition was warranted, such a tool. And the fact
- 9 that Congress included the reference to the granting
- 10 of trackage rights in that sentence I think makes
- 11 that abundantly clear.
- 12 It was always clear that the Board had the
- 13 authority to order trackage rights, and it had done
- 14 so repeatedly like UPSP in Santa Fe. UPMP and WP and almost
- 15 every merger before there was no doubt about that
- 16 authority. The question was when? And when is
- 17 governed by the Board's precedent.
- 18 And it's only way of showing the merger
- 19 would create harm. The second point I'd like to
- 20 address is this question that was asked of counsel
- 21 for CN, you know what's your best case showing that
- 22 the Board will find competitive harm associated with

- 1 a future reduction in competition? And I'll give
- them credit, counsel for CN did the best he could and
- pointed to the best example being CN/IC.
- 4 Let's talk about that example. What was
- 5 going on in CN/IC? So, Canadian National was
- 6 acquiring the Illinois Central. In connection with
- 7 the transaction the applicants entered an agreement
- 8 with Kansas City Southern that would give Kansas City
- 9 Southern access by a haulage to a large cluster of
- 10 chemical facilities located in Geismar, Louisiana.
- Prior to that agreement Kansas City
- 12 Southern was already pursuing a building. That work
- on that building was in progress. When KCS built
- into this cluster of chemical facilities, it would
- 15 have had access to six chemical plants. Six, sorry.
- 16 What CN proposed to do was to give KCS access by a
- 17 haulage to three of those plants.
- 18 Those three plants would have their
- 19 competitive options increased from one to two, but
- 20 really it was two to two because KCS was already
- 21 building into those plants. The three others --
- weren't going to be covered by the haulage agreement.

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 m l}$ But since the haulage agreement was being put in
- place, there wasn't going to be a building.
- 3 So for those three plants what the Board
- 4 did was they said they are going to suffer
- ⁵ effectively a two to one reduction in their options.
- 6 CHAIRMAN OBERMAN: Hello?
- 7 BOARD MEMBER SCHULTZ: Looks like he
- 8 dropped off.
- 9 CHAIRMAN OBERMAN: Hello?
- MR. MEYER: I think my device just died
- 11 for some reason.
- 12 CHAIRMAN OBERMAN: Oh, okay. Can everybody
- 13 else hear? Yeah? Okay. Go ahead.
- MR. MEYER: I apologize, my device died.
- 15 Can you hear me now?
- BOARD MEMBER SCHULTZ: Yeah.
- MR. MEYER: Bear with me. Can you hear me
- 18 now?
- 19 CHAIRMAN OBERMAN: Yes.
- MR. MEYER: Okay. My apologies. I think
- I had a power failure on my device.
- BOARD MEMBER FUCHS: Your laptop doesn't

- have eight days of battery life?
- MR. MEYER: No. This was my iPad and it
- was connected to an outlet that's in a drawer
- 4 underneath this table, and somehow the power cord
- 5 came loose inside.
- 6 BOARD MEMBER FUCHS: I'm just kidding.
- 7 MR. MEYER: No, I understand. Well and I
- 8 hope you don't mean by eight days the hearing is
- 9 going to continue for another two. So in any event,
- 10 so going back to this Geismar example, it was very
- straightforward in CN/IC. The building would have
- 12 given all six shippers two options. The merger
- 13 agreement was taking the option away for three.
- It was very imminent and concrete, and so
- 15 the Board said no, you have to extend haulage as a
- 16 condition. You have to extend haulage to those other
- 17 three. Again, two fundamental differentiating
- 18 features associated with this example.
- Number one, concrete two to one
- 20 competitive harm that was the predicate for any
- 21 condition at all. That's completely absent here.
- Number two, narrowly targeted relief even if you

- accept what CN is saying, all that would be warranted
- 2 is somehow preserving, preserving the possibility of
- 3 some venture between CPKC and CN to take 80,000
- 4 trucks off the highway.
- Now, there's no evidence that was ever
- 6 going to happen pre-merger, but that option is not
- 7 going away. As you've heard from Mr. Primus. If
- 8 there really is this -- to go out and find another
- 9 80,000 trucks that can be taken off the highway and
- operated over the CPKC network, we would have every
- incentive to work with CN. Even though it's CN over
- 12 whatever gateway makes sense, over whatever route
- makes sense in order to achieve that outcome. So
- 14 zero predicate for the Board to intervene in this
- 15 case to grant any relief at all related to this line.
- But in addition to that --
- 17 CHAIRMAN OBERMAN: David, I have had a
- couple of questions about these 80,000 trucks. Do
- 19 you, or any of your railroad clients here, CP/KCS,
- 20 have an understanding of where these 80,000 truck
- 21 movements are today that would go on the line that CN wants
- 22 to acquire?

Page 1999 MR. MEYERS: One thing I'll say that the 2 client might not be fully privy to is there is some 3 assessment of some of the work that was done by the 4 CN witnesses that a great deal of stoicism about the 5 reality of the opportunity that CN is describing, but 6 I think it's really the experts here are the folks. I mean. CHAIRMAN OBERMAN: So do any of your 9 witnesses here can enlighten us on where these 80,000 10 trucks are going to come from, and what I don't have 11 a sense of one way or the other is whether these are 12 different trucks than the 64,000 that you say are 13 going to move to rail if this merger is approved. 14 MR. MEYER: So I don't --15 BOARD MEMBER FUCHS: David? 16 MR. MEYER: Yeah just one second, I just 17 want to orient one thing. So the 80,000 trucks are 18 not the 64,000 trucks. They're a different 80,000 19 And we you know, our assessment 20 analytically of what they're saying is that you know 21 really what they're identifying is trucks that BNSF 22 intermodal service and Norfolk Southern intermodal

- service, and Union Pacific intermodal service are
- 2 already be carrying if they are truly rail,
- 3 accessible to truck to rail diversion. But John --
- 4 CHAIRMAN OBERMAN: Are you saying -- David
- are you saying that your position that the 80,000
- 6 trucks are not on the highway now, they're on the UP
- or BN and they just move to this line?
- MR. MEYER: No. No that's not our
- 9 position. Our position is that we don't see this
- 10 opportunity that the end yes is there, as likely to
- 11 be a real opportunity to get trucks off the highway
- 12 because if there were those opportunities, highly
- 13 services, single line route of Union Pacific, BNSF
- 14 and Norfolk Southern, UP and BNSF Kansas City to
- 15 Chicago, Norfolk Southern has a straight arrow route
- 16 to Detroit.
- 17 If there were the potential for well-developed intermodal
- 18 service to take trucks off the highway we would
- 19 expect that most of that is already on those
- 20 intermodal routes, and the remaining trucks -- there
- 21 are a lot of trucks out there. We're not saying
- 22 there's no opportunity. The remaining trucks out

- there probably aren't readily susceptible to a forth
- 2 new intermodal taking them off the highway, that's
- 3 our point.
- 4 And but if there were an opportunity. If
- 5 that opportunity were real, what we're saying is we
- 6 would have every incentive to take advantage of our
- 7 route, the route to Springfield if it could be made
- 8 into the super highway that CN suggests, and somehow
- 9 newly -- 2,000 trucks.
- 10 CHAIRMAN OBERMAN: Well are you saying
- 11 there are two questions. Are you saying that if the
- 12 market was there, you know, CN criticized you, your
- 13 clients for not planning to invest in the
- 14 Springfield line to bring the speed up to where it
- would have to be to carry intermodal, be competitive
- 16 for intermodal. Are you saying that if the market
- 17 were there CP/KCS would make the same improvements in
- 18 the Springfield line that CN is suggesting?
- 19 MR. CREEL: Chairman Oberman this is Keith
- 20 speaking. I have made a commitment myself to CN that if the
- 21 market were there. We certainly have demonstrated there's
- 22 an avenue to create a joint venture here that we'd be

- 1 willing to participate in, so we certainly made that
- ² clear to Canadian National.
- 3 You know Canadian National's position has
- been they want ownership, completely disregarding the
- 5 public interest harms that would be created, the
- 6 unintended consequences of considering that because
- 7 the clearly don't understand what our plans are to
- 8 realize the public interest benefits overall of our
- 9 transaction which were founded on our ability to
- 10 optimize the terminal at IFG which they've stated
- would be necessary for them to effectively take over
- 12 half of to create their own terminal.
- 13 It shows a lack of understanding. It
- 14 shows a lack for care and concern for our overall
- 15 transactions, stuff like interest benefits. And the
- 16 second very compelling point that I would make is
- their ability, or their willingness to be able to
- 18 provide the service it would take to in their
- 19 solution, host Canadian Pacific business as well as
- their business.
- They suggested that we'd see no difference
- in service, that our grain customers would be treated

- the same. Well I'd go back to there's what you say,
- and there's what you do. And I would look at a very
- 3 real comparison to how they've hosted other partners
- 4 in transit, namely Amtrak, and I think this is
- 5 extremely relevant to sort of separate the wheat from
- 6 the chaff of the misrepresentations because we're
- 7 seeing to realize this aspirational goal of taking
- 8 80,000 trucks off the railway.
- 9 They're going to run it down the same
- 10 railroad south of Chicago, which they showed in their
- 11 presentation, which by the way showed no intentions
- 12 to invest in, over the former IC railroad going south.
- Now this is the same line where they host Amtrak
- going south out of Chicago.
- 15 And if I remember correctly their attorney
- was very proud of the best in class service they give
- one of those trains, which is the train number 59,
- 18 the Spirit of New Orleans. It may very well get
- 19 great service, but what about the trains that they
- 20 run to the University of Illinois?
- This is representative of Amtrak's
- 22 scorecard on host railroad delays over the last two

- 1 years. I'll draw attention to the Board bottom line
- is Canadian Pacific performance, and we proudly said
- we've earned the right by what we've done, not by
- 4 what we've said. We're the best in class. That's an
- 5 A plus performance, and it's sustainable and it's
- 6 consistent.
- Now I'll draw attention to the Red Line,
- 8 that's Canadian National's performance. To me this
- 9 is a true measure of what type of hospitality CN
- 10 extends to those that they host. And I would draw
- 11 attention to the time period when Canadian National
- was effectively pursuing the STB's support of their
- 13 trust application.
- 14 They actually improved their service quite
- 15 a bit, but I would draw a correlation to the time
- when the STB denied their trust. It didn't serve
- 17 public interest and their behavior after that. And
- that's when you see a very dramatic I would say
- 19 reversal or mean to their normal way of handling
- their host responsibilities.
- 21 And I see 10, 11 months of the worst
- 22 post-performance that they've given Amtrak in that

- 1 timespan. That is not the kind of service that I
- want to expose my customers to, and that's why our
- 3 customers, which have testified in these proceedings,
- 4 not only do not want the complexity of an
- 5 interchange, unnecessarily interjected in their single
- 6 line move, but the real scare of that type of
- 7 hospitality that CN has demonstrated may extend to
- 8 their host railroads.
- 9 MR. MEYER: And Chairman Oberman --
- 10 CHAIRMAN OBERMAN: Keith, and I appreciate
- that, and I mean no criticism, but the question I had
- posed, maybe you answered it. I asked about whether
- 13 the traffic warranted, you were prepared to make
- the investments in this Springfield line that CN
- 15 claims you're not.
- And you answered by saying you have talked
- 17 to CN about a joint venture. Did you mean to
- indicate that the only way you would pick up this
- idea that there's all this traffic, intermodal
- traffic would be if you did it with a joint venture
- that you wouldn't do it alone.
- MR. CREEL: I told Canadian National that

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 m l}$ should there be a business there to take these trucks
- off the road that we'd be happy to entertain a joint
- yenture. We would handle our side of the railroad
- 4 from Springfield to Kansas City. They would handle
- 5 their side of the railroad from Springfield to
- 6 Chicago.
- We were not obviously interested in
- 8 divesting the railroad, but we certainly would do a
- ⁹ joint opportunity.
- 10 CHAIRMAN OBERMAN: But did that mean also
- 11 Keith that you would have to make the improvements in
- the KC to Springfield section to increase the speed?
- MR. CREEL: Absolutely we have to, yes
- 14 Chairman Oberman.
- 15 CHAIRMAN OBERMAN: Is there some way, and
- maybe this because it's a hypothetical maybe it's not
- 17 possible. Is there some way to account for your
- willingness. I realize you can't make it a -- buy a
- 19 pig in a poke, or make an agreement you don't know
- 20 the terms of. Is there some way to write into an
- approval order an openness to that negotiation?
- 22 Maybe I should really direct that to David as maybe

- 1 something to think about.
- 2 MR. CREEL: Yeah I would leave that Chairman Oberman
- 3 to David's legal abilities to memorialize that commitment.
- 4 CHAIRMAN OBERMAN: Yeah. I don't want to
- 5 put you through the requirement of answering you
- 6 know, shooting from the hip unless you thought about
- 7 it, but to the extent there is a willingness I think
- 8 it would be a plus to know that the possibility
- 9 remains without committing you to a blind agreement
- 10 that you don't know.
- MR. MEYER: One of the things I would say
- 12 Chairman is I hope I'm back up on my device now, is
- that we'll certainly consider or look at you know to
- 14 what extent we can memorialize such an openness. But
- 15 you know to some extent what I would suggest to you
- 16 and to the other members is that nothing about this
- 17 transaction changes the law of economics.
- 18 And what Mr. Creel is really saying is
- 19 that there's an economic opportunity because there
- are 80,000 trucks that can be taken off the highway,
- 21 and it would be a business case shown that would
- 22 generate profits for both partners. There are going

- to be incentives for CPKC to keep all of those
- opportunities available for its potential growth.
- 3 And so I don't think we need to be writing
- 4 into an approval order all of the things that will
- 5 drive CPKC's quest for growth in serving its customer
- 6 over the course of its future. That's the structure
- of the business. That's the marketplace. That's
- 8 everything that we've pointed to in support of the
- 9 transaction. With that said we'll look at whether
- 10 there's something to be said about that.
- 11 CHAIRMAN OBERMAN: In relation to the next
- 12 question I had you know there was a back and forth,
- which I recently re-examined just to make sure my
- 14 memory was clear. But I thought there was some
- inconsistency in CN's argument that this is a
- parallel line, but then the public interest is served
- 17 because they will take those 80,000 trucks to places
- where CP doesn't go, which struck me that it wasn't a
- 19 parallel line.
- I wonder if Keith or anybody wants to comment on
- 21 that. Do you agree that the 80,000 trucks that would
- 22 go from Kansas City to Springfield and then up not

- 1 all the way to Chicago, I guess they're suggesting around Chicago,
- 2 is a route that you don't currently serve directly I mean.
- MR. CREEL: Yeah. Chairman Oberman my
- 4 understanding of my network and theirs is quite deep.
- 5 Obviously I don't know these exact business
- 6 opportunities they might be suggesting, but I think
- 7 those are aspirational statements. Our rail serves the
- 8 same markets. The line share at least, and I would
- 9 be willing to go through the detail, but I just don't
- understand those aspirational statements they made.
- 11 CHAIRMAN OBERMAN: Okay.
- MR. BROOKS: If I can only add Chairman
- 13 Oberman that what I heard was there's a significant,
- 14 and the more my team investigates that you know if
- 15 there is an opportunity for trucks off the road it's
- 16 from maybe that Ontario, Southern Ontario region
- down into there.
- 18 But I can tell you with 100 percent
- 19 confidence, the 64,000 trucks that we're eluding to
- 20 are completely different than these. By my count
- 21 between St. Louis and in Kansas City there's an
- 22 existing 12, either intermodal ramps, or auto ramps

- 1 that are on all the other carriers serving those
- 2 markets today.
- We just haven't seen in the discussions
- 4 with our customers that as being sort of low-hanging
- fruit in terms of initial opportunity. Now I tell
- 6 you this though, and I mentioned it in my testimony
- 7 last week.
- 8 The development opportunities for the IFG
- 9 terminal, there is an opportunity with those specific
- 10 customers that would flow, and it is moving truck
- 11 today up through that corridor back towards Chicago.
- 12 So certainly not suggesting there's not a truck
- market there that we can go after, I just haven't
- 14 seen 80,000.
- MR. OTTENSMEYER: Chairman Oberman if I
- 16 can introduce a little historical perspective I will
- 17 say, and a lot of this detail is included in Mr. Naatz
- 18 verified statement. We have engaged multiple times
- 19 with CN over the years when I was in the Chief
- 20 Marketing Officer role, and then Mike Naatz as well to
- 21 explore those opportunities, exact same markets.
- 22 And the bottom line is there was never a

- 1 justification. I mean even the investment to connect
- ourselves with CN at Cockrell. I think we also
- 3 talked about limitations in the trackage, or the
- 4 rights that we have that we have to move over the
- 5 Union Pacific to move that direction.
- 6 And Mr. Naatz referred to this July 2019
- 7 communication with a representative of Canadian
- 8 National, named Ms. Rhonda Anderson where they
- 9 basically said that they were going to remove the
- 10 service from -- and this is a quote from an email
- 11 that we received, "Remove the service from the
- 12 Cockrell interchange, volumes are small and from what
- 13 I can see neither of us is doing a bang up job of
- 14 pulling." That was in July of 2019.
- 15 CHAIRMAN OBERMAN: So is that an indirect
- 16 or part of a response Pat to the suggestion that CN
- 17 had been in discussions about the use of this
- 18 Springfield line and somehow this merger cut them
- 19 off.
- MR. OTTENSMEYER: No sir, that was purely
- on an interline basis.
- 22 CHAIRMAN OBERMAN: I see, okay. That did

- 1 it. So are you saying they never approached you
- 2 about buying the Springfield line?
- MR. OTTENSMEYER: That is correct. They
- 4 never approached us about buying the Springfield
- 5 line.
- 6 CHAIRMAN OBERMAN: Okay. I'm not -- thank
- you.
- 8 MR. MEYER: But Chairman I just have two
- 9 further quick points to make about the -- what I call
- 10 really the St. Louis line because ultimately that's
- 11 what CN wants to force CPKC to sell. The
- 12 Springfield interchange is almost non-existent.
- 13 They're trying to make something out of nothing here
- 14 where there's no competition over that route today at
- 15 all.
- And what they want is even if you were to
- 17 accept the idea of preserving this you know one train
- a day of intermodal traffic in each direction, which
- 19 is all they say they want to do, what a divesture
- 20 would do would be massively overreaching. And recall
- in the focus of the discussion by the counsel for CN
- 22 and their witnesses, a lot of what they were talking

- 1 about was traffic between Chicago and St. Louis.
- 2 CN already gets to St. Louis. So if
- you're talking about parallel lines that's one place
- 4 to look. They just want to shift their traffic to
- 5 St. Louis over a different route. It has nothing to
- 6 do with competition between Kansas City and Chicago.
- 7 They also talked about you know traffic to Memphis.
- 8 Again, they have all these grand ideas about what
- 9 they would do if they could buy this line in a fire
- 10 sale ordered by the Board.
- But it has nothing to do with any link to
- 12 any harm caused by this transaction. When you
- examine the allegations that CN makes about the
- so-called competition that they want to preserve,
- 15 it's competition that has never existed. They admit
- 16 that. It's all about the future.
- 17 But when they talk about when would that
- 18 competition ever have come into existence in the
- 19 future, what they point to, the only thing they point
- 20 to is their interest in acquiring KCS that the Board
- is very familiar with last year when they wanted to
- 22 talk about the Springfield Speedway as a new merger

- 1 specific benefit.
- Well you know as I think the Board knows,
- in order to be a merger specific benefit, it's a
- 4 benefit that would only have come into existence
- 5 because of the merger. So they were telling the
- 6 public and the Board that the Springfield Speedway
- yes only going to happen with a CN merger with KCS,
- 8 that's number one.
- Number two, in the discovery record in
- 10 this case, and we shared it with the Board. It's
- 11 highly confidential. I won't describe it in any
- detail, but all CN's interest in acquiring this
- 13 line, or acquiring the rights on this line arose in
- 14 the context of an acquisition by somebody of Kansas
- 15 City Southern.
- And then you remember what counsel for CN
- 17 said. It's right here in the red box. The only way
- this was going to happen was you've got to have
- 19 ownership. So what they're talking about isn't
- 20 something that was going to occur without the CP
- merger, or in the ordinary course. It was only going
- 22 to occur with a CN participation in an acquisition of

- 1 Kansas City Southern.
- 2 And so there's absolutely nothing about
- this transaction that changes any future world that
- 4 was going to occur that needs to be preserved. This
- 5 transaction is achieving public interest benefits
- 6 associated with the entire case history.
- 7 Their transaction would vastly overreach
- 8 and harm those benefits, not withstanding their
- 9 claims about haulage for no reason, for no reason
- 10 whatsoever, especially given that the law of
- 11 economics, and the economic incentives that CPKC
- would have to invest along with CN if those
- investments would have the business case Mr. Creel
- described, leave the Board in a position where
- 15 there's frankly any divestiture order here at all
- would exceed the Board's authority.
- 17 CHAIRMAN OBERMAN: Thank you David. On a
- 18 personal note I would just say that I was born and
- 19 raised in Springfield, so I like calling it the
- 20 Springfield line, but that's okay.
- MR. MEYER: And as you see we lapse into
- 22 CN's terminology from time to time as we have on this

- 1 slide, but I think it really is important to remember
- that as part of KCS's system, and you know absent the
- 3 CN gambit this line really is there to serve St.
- 4 Louis Gateway, and to serve the online shippers
- 5 particularly for traffic that they want to send onto
- 6 the rest of the KCS network, and so disrupting that
- 7 would be counter productive.
- 8 CHAIRMAN OBERMAN: I understand the point,
- 9 so.
- MR. MEYER: Next, I will state just two
- words about the Norfolk Southern trackage rights
- 12 proposals here. I really don't think there's much
- more for us to say. You didn't hear anything from
- Norfolk Southern last week that ought to suggest that
- 15 this is anything other than a Norfolk Southern desire
- to get a contract right that they didn't negotiate
- back in 2006 over the portion of what used to be
- 18 called the Meridian Speedway west of Shreveport that
- 19 they acquired certain rights, they have certain
- 20 contractual protections with respect to traffic
- 21 moving east of the Wiley terminal.
- 22 Those contractual protections stay in

- l place as a result of the merger. We don't affect any
- of that. They just want to rewrite that contract,
- 3 and that would be inappropriate here.
- 4 CHAIRMAN OBERMAN: David can you shed any
- 5 light? I couldn't get a straight answer, quite
- 6 frankly, from NS's witnesses, on what is the
- 7 difference if they got the condition that they're
- 8 seeking now between that and the contract rights they
- 9 have, one would give them trackage -- if they got the
- 10 condition they'd have trackage rights, but they
- 11 already have a contractual right to have haulage
- 12 rights. What's the motivation here? What's the
- 13 difference? If you understand.
- MR. MEYER: I don't want to speak to the
- 15 motivation. I think under the existing agreement
- just to level set of exactly what rights we're
- 17 talking about right? So everything about Norfolk Southern's
- 18 request is contingent on two thing happening. The
- 19 first thing it's contingent on is Norfolk Southern
- 20 choosing to exercise its option to buy the Wiley
- 21 intermodal terminal.
- 22 If they don't buy the Wiley intermodal

- terminal, exercise that option, everything goes away.
- 2 All of the contractual rights they're talking about,
- and all of the conditions that they're asking for.
- 4 The second thing that would have to happen is that
- 5 there would be a major service failure. I may have
- 6 not quoted that defined term accurately, and that is
- 7 defined under the existing contractual agreements
- 8 that govern the relationship between KCS on that for
- ⁹ the entire Meridian Speedway.
- Between Wiley and Shreveport, if they buy
- the Wiley intermodal terminal okay, they are entitled
- 12 to haulage for a certain category of traffic between
- Wiley and Shreveport. And then they already have
- 14 haulage east of Shreveport to Meridian for certain
- 15 traffic. In the case of a major service standard
- 16 failure under the agreements, my understanding is,
- 17 from Shreveport to Meridian their haulage would
- 18 convert to trackage rights that's what they
- 19 negotiated.
- 20 But under the existing agreements if
- you're in a world post of Wiley acquisition, and they
- 22 have haulage rights from Dallas to Shreveport, those

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 m l}$ rights don't convert from haulage to trackage. I
- think the main reason why they would like to convert
- 3 them you know in the case of a major service standard
- 4 failure to trackage rights has nothing to do with
- operations or protecting service.
- I think it has everything to do with the
- 7 economic terms that they're proposing. The haulage
- 8 terms have one rate. The trackage rights terms
- 9 they proposed have a much lower rate and we work
- through the math in Mr. Simmon's reply verified
- 11 statement.
- 12 CHAIRMAN OBERMAN: So the whole reason for
- the condition is that trackage rights would be
- 14 cheaper than the haulage rights they already have, is
- that what you're saying?
- MR. CREEL: Chairman Oberman as an
- operating officer you hit the nail on the head. When
- 18 faced with the alternative, do you want haulage or
- 19 trackage? You want trackage because it costs less,
- and you want trackage because you have your crews
- handling your train, so it's a matter of control and
- 22 cost, and that's exactly what their motivation is

- 1 from my professional assessment.
- 2 CHAIRMAN OBERMAN: All right. Thank you.
- MR MEYER: I do not think this record
- 4 needs anymore words about the other eastern
- 5 railroads, so I'll move past that and just address a
- 6 few --
- 7 CHAIRMAN OBERMAN: I agree with you.
- MR. MEYER: Thank you.
- 9 UNIDENTIFIED SPEAKER: And I agree with
- 10 you too.
- MR. MEYER: I think I'll hand the
- 12 microphone over to Mr. Clements who will address a
- 13 few environmental issues.
- MR. CLEMENTS: Yeah and I'll attempt to be
- 15 brief.
- 16 CHAIRMAN OBERMAN: Let me just say David
- in this proceeding I'm not sure you need to address
- the environmental issues.
- MR. CLEMENTS: I'll be very brief Chair.
- 20 CHAIRMAN OBERMAN: I'm sorry.
- MR. CLEMENTS: I'll just be very brief.
- We heard some commentary about Houston. All I'll do

- is point everybody to first the top ten crossings
- with complaints. We heard from somebody from Ward 5.
- 3 The only one in the top ten that has crossing
- 4 complaints today is Lockwood Drive, that's within
- ⁵ Ward 5.
- And I just want to note that Lockwood
- 7 Drive from yesterday's video was one of the bridges
- 8 that went overhead just west of Englewood Yard, and
- 9 so it's grade separated on the route that the CPKC
- 10 traffic would work, or would take through Houston and
- none of the top offenders in Houston are at grade on
- 12 the primary route that CP/KCS takes through Houston.
- And I just wanted to quickly summarize the
- 14 finding in the Draft EIS is that none of the
- 15 crossings, 44 that we would go across in Houston had
- 16 a demonstration that there was a decrease in the
- safety and no changes in terms of a reduction to the
- 18 level of service on any of the crossings in Houston.
- 19 So I just want to quickly summarize that, and then
- 20 say that we were listening though.
- We understand the concerns of communities,
- 22 and I just want to augment a little bit what we have

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 m l}$ had on the record in terms of commitments in the
- 2 Draft EIS. And in terms of listening I want to say
- in response to what we've heard, and this first one
- is just easy to say, but I think we've demonstrated,
- 5 we've reached agreements with many communities.
- In Houston we're committed to being a good
- 7 community partner in Houston like we are everywhere
- 8 else on our network. And as part of that commitment
- 9 we're happy to undertake a regular cadence of meetings
- with the communities that our traffic goes through on
- 11 trackage rates. We're not going to take the position
- 12 that they're just trackage rates, and that's UP's
- 13 sort of water to carry.
- We will be present in those communities.
- We, CP, would meet with those communities on a
- 16 regular basis. We'd be happy if Union Pacific, or
- Burlington Northern both want to join us, but we'll be
- 18 present in the community. And importantly if
- 19 there's demonstrated merger impacts to communities,
- 20 we will work with those communities to address the
- 21 concerns that they raise that are specifically
- related to the merger.

Page 2023 The other area where there was some 2 commentary, you heard from the coalition of the 3 communities west of Bensenville, and I just want to 4 put on the table what we're willing to do and 5 recognize around those communities, and this is you 6 know we'll continue to work with the coalition in 7 trying to reach an agreement, but if we're unable to 8 reach an agreement we have some commitments we're willing to make relative to those communities as 10 well. 11 First off I would summarize it as there 12 are some quiet zones, but we would make sure that we 13 meet the FRA standards and have a quiet zone that 14 extends all the way from Bensenville out to the end 15 of the coalition, and then I'll just remind the Board 16 that we've already reached agreements after that with 17 Hampshire and Pingree Road, so you would have a 18 continuous quiet zone until you get west of Pingree 19 Road through the western suburbs. 20 We would also you heard the commentary

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of emergency response. We would work to pay and

install a system to deliver notification to the

- 1 emergency dispatch centers and responders about
- 2 blocked crossings. We've also heard about the public
- and the impacts that it may have on mobility, and we
- 4 would work to install ITS interconnected, it's called --
- 5 that puts warning signs on the roads.
- 6 So you're going down a road and you're
- 7 about to take a turn onto a road that crosses the
- 8 railway and the gates are down, you can be notified
- 9 of that, and make the decision to continue straight
- 10 and potentially use an alternative route.
- And finally to address the issue of gate
- down time, and the solution we're proposing is not
- 13 necessarily freight traffic, but it would reduce
- eight down time and there's you know up to 58
- 15 metrics on this section of the railroad. We would at
- our cost work with Metra to install PTC tie-in at
- 17 anywhere where there's a Metra station immediately
- 18 adjacent to an at-gate crossing, so that when a train
- 19 stationary, loading the passengers the gates could go up,
- when the engineer attempts to depart the gates would go
- 21 back down and protect the crossing.
- 22 And we think all of those speak to the

- 1 kind of concerns we heard, and also speak to what was
- in the Draft EIS. And again, if we can't reach an
- 3 agreement we would be willing to be held to those
- 4 commitments for betterments in the community.
- 5 So that's all I have to add to the record
- 6 on environmental.
- 7 VICE CHAIRMAN PRIMUS: Well let me just
- 8 say this. You know, and I appreciate the issues you
- ⁹ just brought up and some of the concerns. I know
- 10 this is not the environmental side of the coin. So
- but yeah, there are other places that are also going
- 12 to be impacted. I hope you know strong consideration
- is given there.
- I know Marty and I were in the Davenport
- 15 area, and I know that you apparently reached a deal
- with the mayor of Davenport. There are a number of
- other communities there again high impact. You know
- unlike Houston they did trip the threshold. They're
- 19 going from 8 to potentially 21 trains, so that is an
- 20 issue. So I know that you gave lists that this is
- 21 not the right place to do it, but since you opened it
- up I just want to make sure that you know those

- 1 considerations are being made throughout the entire
- line, not just you know, again Chicago and Houston.
- 3 Houston was not really all about the
- 4 crossings. They are just about also the
- 5 consideration that you know their community going
- from you know 45 trains to 51 trains, which I don't
- 7 know if any of us on this call live in a community
- 8 where you have that going on in their community, so
- 9 you know in terms of the environmental there is an
- 10 issue there.
- But anyway, since it was said, you brought
- 12 it up, I just figured I'd bring that up as well,
- 13 thank you.
- MR. CLEMENTS: Appreciate it Member
- 15 Primus, and I just want to reiterate that when I say
- we'll be a good community partner, the practice we
- describe in Houston is the practice we live in Iowa
- 18 today. We lived it before the transaction, and we'll
- 19 live it afterwards.
- 20 And we've reached multiple agreements in
- 21 Iowa, not just Davenport, Bettendorf, Muscatine,
- 22 Clinton, Le Claire, and so I think we are active and

- will continue to be active in that area of the world
- 2 as well.
- BOARD MEMBER FUCHS: If I could add, and
- 4 this perhaps goes without saying, and to pick-up on
- 5 Member Primus's point about the ongoing OEA process.
- 6 I would ask that you all submit any environmental
- 7 commitment in writing as voluntary environmental
- 8 mitigation within our OEA process.
- It probably goes without saying, but for a
- 10 complete record I think that's necessary.
- MR. CLEMENTS: We will do, thank you.
- 12 CHAIRMAN OBERMAN: I'm glad you said that
- 13 Patrick. I was going to ask you Mr. Clements if
- these suggestions you have made about what you're
- willing to offer the Chicago area, was that part of
- any effort by you to negotiate with these
- 17 communities, and they haven't reached an agreement,
- or is this just something you're offering now.
- MR. CLEMENTS: Yes Chairman Oberman, we're
- 20 not under settlement privilege in relation to
- discussions with the coalition, and we have tabled
- 22 all of these as measures we would reach an agreement

- with the coalition on, and have not been able to
- 2 reach an agreement to date.
- 3 CHAIRMAN OBERMAN: Okay. I just was
- 4 curious of what effort had been made. Okay. David?
- 5 MR. MEYER: Where I thought we'd go next
- ⁶ just to set the stage, and then I'll hand it back to Mr.
- 7 Clements. You know we've addressed we think all of
- 8 the meaningful substantive issues that have been
- 9 raised at the hearing, and tried to respond to what
- we heard.
- 11 At this point I think what we have in mind
- 12 is reviewing, stepping back, taking stock as to where
- we stand now with respect to the commitments, and you
- 14 know conditions that we have indicated we are
- prepared to accept, and just review both of those. I
- 16 think we have to get -- absolutely what I heard the
- 17 Board say that you want to hear from us in our brief
- 18 as specific a set of language as we can.
- I expect that will be an appendix to our
- 20 brief that will address in the 30 pages, but Mr.
- 21 Clements will walk through just to summarize the full
- 22 breadth of what we have committed to across the entire

- 1 proceeding, including with the augmented discussion
- that we've had over the last couple of days, so
- 3 James.
- 4 MR. CLEMENTS: Yeah, and I think in the
- 5 interest of time I'll try to go on this first slide
- 6 very quickly. These are commitments that we had
- 7 previously made. We outlined in our presentation
- 8 last week, so not to go very deep in them, but again
- 9 we stand behind these ones.
- 10 If we go to the next page these are the
- 11 commitments around Metra just to summarize and as
- 12 David has said we will put more detail behind these
- when we submit our written comments, but I'll
- 14 highlight and reiterate the new ones that we hadn't
- 15 made previously that came up in our testimony here,
- and we'll report our monthly on-time performance and
- delays due to freight train interference relative to
- 18 Metra operations.
- We're committed to working collaboratively
- to develop a mutually agreed RTC model for all of
- the Metra operations in Chicago land on CP lines, or
- on joint lines, and we will continue our quarterly

- 1 reviews.
- 2 And to respond to the concern that people
- don't understand where freight is going in the
- 4 future, robust discussion of what we see as future
- 5 freight demands on the Metra lines in Chicago land.
- 6 Additional commitments that have come up
- over the course of the last day is we committed to
- 8 providing additional specific metrics around
- 9 operations as they affect Houston and the Chicago area.
- We've committed to collaboration in the Metra area,
- and also in engagement with the UP and BNSF to ensure
- 12 that the Houston complex is well understood, and all
- the appropriate plans are in place for successful
- operations there.
- What came up early in the discussions was
- 16 a question around reciprocal switching, and again we
- 17 will outline it, but we are going to make a
- 18 commitment about not reducing reciprocal switching
- 19 across our U.S. network for both the CP and KCS.
- We talked today about our commitments on
- keeping gateways open on commercial and reasonable
- terms, and as we've discussed we've augmented that

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 m l}$ commitment. We recognize the concern about just
- 2 having recourse back to the STB over the Mexican
- 3 regulator, and we've introduced the idea of
- 4 arbitration to efficiently deal with disputes and
- 5 determine whether we've closed a gateway.
- And then we will outline our additional
- 7 environmental commitments, and we will put that on
- 8 the record on the environmental hearing as well.
- 9 CHAIRMAN OBERMAN: Would you be more
- 10 explicit on the reciprocal switching commitment
- 11 you're making?
- MR. CLEMENTS: Yeah, what we're saying in
- terms of reciprocal switching commitment, and we'll
- 14 put this in writing, is that we will not initiate any
- 15 closure of a reciprocal switching agreement across
- the U.S. And I use the word initiate very carefully
- because there is reciprocity in reciprocal switching.
- And if another party chooses to initiate a
- 19 closure, and then that then disadvantages us because
- we otherwise through this commitment would have to
- continue to switch one way, and there's no
- 22 reciprocity. We would evaluate that. I'm not saying

- we would eliminate it, but we would want the right if
- we felt it was let's say retaliatory for CP/KCS
- merger, how we would respond.
- 4 So we don't want our hands tied. We don't
- 5 want our competitors to be able to force us in a box.
- 6 But we, CPKC will not initiate any of those closures
- ⁷ at anywhere where there's reciprocal switching today
- 8 anywhere on the CP or KCS network in the U.S.
- 9 CHAIRMAN OBERMAN: You're not offering any
- 10 new reciprocal switching or anything that doesn't
- 11 exist?
- MR. CLEMENTS: No we are not.
- 13 CHAIRMAN OBERMAN: Okay.
- MR. CLEMENTS: Sorry Patrick.
- BOARD MEMBER FUCHS: I would just like to
- 16 make a blanket note on some of the commitments. You
- know obviously some of the larger shippers will be
- 18 following this closely, and of course our trade
- organizations to communicate to a broader group of
- shippers.
- 21 But I'm wondering if you all might address
- in the course of documenting your commitments, what

- your communication plan is to shippers that might be
- 2 affected by the commitments to make sure that for
- 3 those that might not read hundreds of pages of Board
- 4 material, that they know what their rights are.
- 5 MR. CLEMENTS: Absolutely.
- 6 MR. MEYER: Excellent.
- 7 MR. CLEMENTS: We've -- Member Fuchs in
- 8 John's reply verified statement in our five pillars,
- 9 but we will put some precision around that.
- 10 MR. MEYER: Excellent suggestion, thank
- 11 you. And I don't want to belabor this, but I think
- 12 you know James' point of reciprocal switching is an
- 13 excellent one. The last thing we want to do through
- our commitments, or through Board you know, imposing
- 15 a condition requiring us to honor our commitments or create
- 16 an incentive for other railroads to take down reciprocal
- 17 arrangements that exist today.
- 18 You know as soon as they're free to act
- unilaterally without us being able to respond there
- 20 may be an incentive for that to happen. We certainly
- don't want that to happen. We will keep ours up as
- 22 long as others don't take theirs down, in cases

- where's there's a reciprocal relationship.
- 2 So before we close I just wanted to offer
- one last comment about process from here to the
- 4 brief. We all understand from your Order that we
- 5 have a 30 page brief due on the 20th of October.
- 6 We'll be working hard to make sure that
- 7 that filing by us addresses all the things that we
- 8 heard you ask us to address as well as trying to
- 9 cover in a very concise way all of the reasons why
- 10 approval without further conditions is the
- 11 appropriate course for the Board to take in this
- 12 transaction to allow the public interest benefits
- that we've described to come to fruition.
- But I wanted to comment on a few remarks
- 15 that I may have misheard, misunderstood over the
- 16 course of last week that may have been interpreted as
- 17 suggesting that other parties should be considering
- 18 filing new evidence in their brief. You know if
- other parties have new evidence on any issue in the
- 20 case, whatever it is, we think that the time has come
- to disallow any such evidence.
- We've had a process that's gone on for

- 1 more than a year, or almost a year since we filed our
- 2 application last October. Parties have had
- 3 extraordinary opportunities to submit evidence in
- 4 the record to support the positions they've taken in
- 5 this case, the relief that they're seeking in this
- 6 case.
- 7 You know if UP hasn't come forward with
- 8 evidence of foreclosure of Laredo to now, I don't
- 9 think a submission by Union Pacific purporting to
- 10 claim new, make new allegations at this point would
- be in any way productive to the Board's decision
- making, and it would deprive applicants of their
- 13 rights to respond to that evidence, which you know in
- 14 light of their incentives to support their case would
- be entitled to no credibility in the first place.
- 16 You know all of these parties took the
- 17 positions they took, and they made the filings that
- they made, and they had ample opportunity to support
- 19 them, and so we ought to be at this point in the
- ²⁰ briefs, looking at the record as it exists now
- through these hearings, commenting on that,
- 22 addressing the legal framework and the standards for

- the Board's decision making, and there is just no
- 2 room for more evidence in this case.
- And by the same token you know I think it
- 4 would also be inappropriate for us to hear from other
- 5 parties about new condition proposals, you know, if
- 6 Union Pacific and BNSF put forward their incredibly
- 7 anti-competitive and misguided approaches for
- 8 regulating rates over the Laredo Gateway, or the
- 9 Robstown Gateway, if they decide to come up with some
- 10 new idea at this point and put it in their brief it
- should be stricken and disregarded.
- We would have no opportunity to address
- 13 those ideas. I think we already know that there aren't
- 14 any good ideas out there. Union Pacific I know has
- been looking for ideas to protect itself at Laredo
- 16 for almost 20 years. They've come up with their best
- option here, and it's anti-competitive.
- 18 But the time is over for new condition
- 19 proposals because we won't have any opportunity to
- 20 respond, and I think it would be not conducive to
- 21 appropriate deliberation and decision making by the
- 22 Board to have those shoe horned into the briefs as

- the final word. The final word is by virtue of the
- Board's long-standing precedent and authority for
- 3 applicants.
- But we're not going to have a chance to
- 5 file a reply to all of the briefs that we hear, and
- 6 that's okay, as long as the briefs that we hear are
- 7 parties commenting only on the record as it exists
- 8 today.
- 9 The condition requests that have been
- 10 made, whether they're good or bad, whether they serve
- the public interest, whether they're necessary, and
- the evidence in the record today. And with that I'd
- 13 like to turn it over to Mr. Creel.
- MR. CREEL: Thank you for those comments
- and clarifications Dave, and let me say this to
- 16 close. You know, Chairman Oberman, Members Primus,
- Hedlund, Schultz, Fuchs, on behalf of the 20,000
- 18 strong team of railroaders between KCS and Canadian
- 19 Pacific, and obviously a whole cast of supporting
- 20 contributors much like all of our regulatory team, et
- 21 cetera.
- I want to thank you for the care and

- concern, the attention that you've given to our
- 2 merger application, and your pursuit to determine if
- 3 this proposed merger truly serves the public interest
- 4 and creates a stronger North American rail network.
- 5 I can tell you I've known from the very beginning
- 6 that this is a Board that takes that responsibility
- 7 seriously more so than any that I've worked in in the
- 8 three decades that I've served this industry.
- 9 And we said from the start that this is a
- 10 perfect merger. It's one that serves all
- stakeholders, pro-competitive, pro-growth, pro-job
- 12 creation, pro-investment, pro-environment. But with
- that said we've also known that the opposition would
- be strong, especially from those that are threatened
- 15 the most by the competition that if approved this
- merger will create.
- We knew they would fight hard, and they
- 18 have. But that said our resolve has not been
- 19 deterred. I've said from the beginning as well that
- the truth matters, and I've known that if it was
- 21 heard and understood that the truth would lead based
- on the facts that it represents to the right

- conclusion, not only for our aspirations to put these
- two companies together, to create all these benefits
- for the public's interest, but in the end would make
- 4 its case.
- We knew that was job number one. We've been
- 6 committed to that from the beginning, and I commend
- 7 the Board for allowing a process for all
- 8 voices to be heard. The truthful voices as well as
- 9 the fictional voices. I would suggest that this
- 10 process these last six days of testimony have allowed
- that opportunity, and I'm confident that the Board's
- 12 review, once it's said and done, based on the truth,
- 13 and based on the facts that our merger uniquely
- 14 represents it will lead to the outcome that we
- 15 desire.
- That said, the decision obviously is in
- 17 your hands, and I trust that that commitment and that
- 18 resolve, and that responsibility is in good hands.
- 19 And as we look back on this as I look to the future,
- 20 I'm confident that history will show that this Board
- has taken that responsibility seriously, and history
- 22 will reflect that should the Board come to the

- 1 conclusion that I believe the facts will lead you to,
- that you've got it right, and that we've gotten it
- 3 right.
- 4 And that these public interest benefits
- 5 will be created. So with that said again I'll finish
- 6 where I started. Thank you, thank you for your
- 7 commitment, thank you for your professionalism, and
- 8 thank you for your willingness to allow the truth to be
- 9 heard.
- 10 CHAIRMAN OBERMAN: Thank you Keith. I
- 11 have a few closing observations, and other members of
- 12 the Board may want to join in. First I'd like to say
- with all due respect to David and my own career as a
- 14 practicing lawyer, I'm very impressed with your
- 15 stepping up to the plate to make the closing
- 16 argument, and stepping up as you have throughout
- 17 these hearings, and to you know assert the interests
- that you're promoting on behalf of your company.
- 19 It's an impressive willingness on your
- 20 part to take responsibility. I have a couple of
- observations substantively, and then procedurally,
- 22 some matters I was going to address David that you

- 1 had raised. But one, I have been impressed. I think
- other Board members have been impressed with what
- 3 I'll generously describe as ironic among some of the
- 4 positions we have heard, and I would invite all of
- 5 the carriers who have been in the course of this
- 6 proceeding have asked for relief related to traffic,
- 7 which is now exempt on the theory that competition is
- 8 sufficient to protect shippers of exempt traffic.
- 9 The people who have asked for relief with
- 10 regard to exempt traffic may want to reconsider and
- 11 revisit the comments that they have filed in our
- ongoing 704 proceeding. I heard a lot of things
- differently during the course of these hearings than
- 14 I've seen in those comments.
- On a similar note I would invite all of
- the carriers who are urging that we adopt a
- 17 proportional rate structure for these gateways,
- something in which I have not formed any conclusion,
- 19 to inform us of whether if proportional rates are such a
- 20 good idea in this proceeding, are they a good idea
- 21 for your gateways as well, and would you be willing
- 22 to offer up the same option for other carriers who

- 1 use your gateways.
- On the procedural notions I think David
- you have generally stated it correctly, the final
- 4 briefs are intended to be argument based on the
- 5 evidence in the record. I would not foreclose any
- 6 participant who feels compelled to offer some new
- 7 evidence on the grounds that they've been surprised
- 8 to make such a case, but it better be a pretty strong
- 9 case.
- I think you have stated it correctly,
- we're not in the business of receiving new evidence.
- 12 But without knowing any argument that somebody may
- wish to make to us I wouldn't prejudge the outcome.
- Finally, I would say this about the 30
- 15 page limit. We set that limit a long time ago. This
- 16 proceeding has involved a great deal of complexity,
- 17 and in the interest of having a full presentation,
- 18 particularly with all of the discussion we've had
- 19 with regard to CP/KCS about specifying conditions
- that you're willing to concede.
- If there is a need to go beyond the 30
- 22 page limit, we are open to people asking for

- 1 additional space. But if you ask for additional
- 2 pages you need to make a compelling reason of why you
- 3 need the additional pages.
- 4 And I'm not suggesting somebody could file
- a 500 page brief, but if you need to go in a modest
- 6 way beyond the 30 pages to make sure we have a full
- 7 exposition of your positions, you may ask us for
- 8 that, and we'll try to be sensible about it as we
- 9 always have been.
- But the record is already quite extensive
- in this case, and the Board members and staff have
- quite a bit to grapple with in order to reach a
- 13 conclusion. Anyway, nevertheless I recognize that
- 14 30 pages may be an arbitrary limit for some
- 15 participants, but that is not an invitation to open
- the door. So with that I think that was all I had to
- 17 conclude with. Is there any other Board member who
- wanted to make any statements or observations before
- 19 we conclude? Okay. I'm sure I -- yes, go ahead
- 20 Patrick.
- BOARD MEMBER FUCHS: I think you wanted to
- 22 address our staff as well.

- 1 CHAIRMAN OBERMAN: Yes. Well I was going
- 2 to say that I think this is where you were going
- 3 Patrick, and I was going to wait until the final
- 4 remarks. I wanted to compliment all of the
- 5 stakeholders and participants who addressed the
- 6 Board. It's quite a bit of undertaking. There's
- been some sharp back and forth questioning.
- 8 We have our own views about the merits and
- 9 demerits of some of the positions, but I think a
- 10 great deal of work and preparation has gone into this
- 11 case. It's the first major merger that any of us
- have experienced obviously, and that most of the
- 13 Board staff have dealt with. So I think I really
- want to compliment the industry for those
- presentations.
- But I really want to make sure that the
- 17 public and the participants understand the tremendous
- amount of work that has been undertaken by Board
- 19 staff. Thousands and thousands of pages, documents,
- datapoints, have been carefully scrutinized,
- analyzed, questioned, it's ongoing. And the staff
- 22 has really risen to the occasion, challenged in a way

- that I don't think most of them have been challenged
- over the years, kept us up to date as much as
- possible with our ongoing obligations as a Board.
- 4 And so we just couldn't do this work
- 5 without staff, and we certainly couldn't bring this
- 6 case to a conclusion one way or the other without
- 7 what will be a tremendous continuing staff effort
- 8 until a decision is written and voted on by this
- 9 Board. So I think all of us on the Board really
- 10 commend the staff for that work.
- I couldn't begin to name everybody, but I
- 12 think they all know who they are. So with that I
- think we can conclude unless anybody else on the
- 14 Board would like to add anything.
- BOARD MEMBER FUCHS: Marty I would just
- like to echo your remarks about the practitioners,
- witnesses and especially our staff and the herculean
- 18 efforts that went into making this a productive
- 19 hearing, thank you.
- 20 CHAIRMAN OBERMAN: Yeah. I don't think
- anybody who isn't there with the staff can begin to
- 22 appreciate the effort that this kind of a case

- 1 requires, all of our cases, as well.
- BOARD MEMBER HEDLUND: And Marty I want to
- ³ just thank you personally for your getting us through
- 4 these proceedings with great skill and impartiality.
- 5 CHAIRMAN OBERMAN: Well thank you Karen.
- 6 I'll accept.
- 7 BOARD MEMBER SCHULTZ: I'll echo Karen's
- 8 comments and Patrick's comments and of course Marty
- 9 your comments as well. Thank you to all of the
- 10 parties as well as the stakeholders for the time and
- 11 professionalism with which everyone presented to the
- 12 Board. Your thoroughness was greatly appreciated,
- and of course thank you to staff as well for your
- time, especially for scheduling additional days on
- 15 such short notice.
- 16 CHAIRMAN OBERMAN: All right. With that
- 17 this portion of the hearing has come to a conclusion,
- 18 and we will close it. And all the rest of the record
- 19 remains subject to the existing scheduling which you
- are all aware of. Thank you very much and have a
- well-deserved good weekend.
- 22 (Whereupon the proceeding concluded at

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1	2:32 p.m.)
2	CERTIFICATE OF COURT REPORTER
3	
4	I, LARRY FLOWERS, Court Reporter, do hereby certify
5	that that the testimony contained herein is a true
6	record of the testimony given by said witness, and I
7	further certify that I am neither attorney nor
8	counsel for, related to, or employed by any of the
9	parties to the action in which this statment is
10	taken; and, further, that I am not a relative or an
11	employee of any attorney or counsel employed by the
12	parties hereto, or financially interested in the
13	action.
14	
15	
16	
17	LARRY FLOWERS
18	
19	
20	
21	
22	

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