F.D. 30400, et al. - pages 7217 thru 7275

BEFORE THE

	Disc UPG 1815
2	INTERSTATE COMMERCE COMMISSION
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4	In the Matter of:
5	SANTA FE SOUTHERN PACIFIC CORPORATION : Finance Docket
6	CONTROL : 30400 et al.
7	SOUTHERN PACIFIC TRANSFORTATION :
8	COMP ANY
9	x
0	Hearing Room A
1	12th & Constitution, N.W.
2	Washington, D.C.
3	Tuesday, January 15, 1985
4	The hearing in the above-entitled matter was
5	convened, pursuant to notice, at 9:00 a.m.
ALC: U	

JAMES E. HOPKINS,

BEFCRE:

Administrative Law Judge

APPEAR ANCES:

As Heretofore Noted

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IROCEEDINGS

JUDGE HOPKINS: Let's get back on the record.

Mr. Hynes.

MR. HYNES: Good morning, Your Honor.

Whereupon,

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PAUL F. BICHARDSON,

the witness at the time of recess, having been previously duly sworn, resumed the stand, and was examined and testified further as follows:

CROSS EXAMINATION - RESUMED

BY MR. HYNES:

Q I understand that before we recommence cross examination, Mr. Richardson had a correction to a statement he made yesterday that he wanted to read into the record, so it would probably be appropriate to do it now.

JUDGE HOPKINS: Go ahead.

THE WITNESS: Thank you, Mr. Hynes.

In connection with your question on Yang Ming,
I want to correct a misstatement I made yesterday. I
stated that Yang Ming was a breakbulk operator who also
did heavy lift cargoes. I was mistaken.

Actually, the characteristics I was attributing to Yang Ming actually apply to Parber Blue Sea, which runs the same group, and I am familiar with

Barber Blue Sea, and I forgot that Yang Ming is a totally cellular container ship operator who also runs minilandbridge as well as this service.

I apologize for that correction. I realized last night I may have misled you.

So we should take whatever comments you made yesterday about Yang Ming and apply those to Barber Blue Sea?

A Yes.

I would like to direct your attention, Mr. Richardson, to Page 54 of your verified statement.

A Okay.

On Page 53 and 54, am I correct, this is where you discuss the rail costing methodology which you used in deriving the rail portion of the MLP movement for purposes of comparing MLB versus all water costs? Is that correct?

A Correct.

g I would like to direct your attention to the second paragraph on page -- the second full paragraph on page 54, where you discuss the costs for moving loaded and empty containers by rail, and it states on the fifth line, "It was assumed that 30 percent of empties moved at no cost to account for free empty return provisions in the loading of containers with domestic freight."

Am I correct in interpreting that sentence --

A I am sorry. In that paragraph? You said the second paragraph.

- O The second full paragraph.
- A Oh, excuse me. Okay. Okay, I have it.
- Am I correct in interpreting that statement to mean that you assessed no charge at all for 30 percent of the emoty movements?
 - A Correct.

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O In the next sentence you say, "Our empty rates were reduced by 15 percent to account for high volume shipper discounts."

Am I correct in interpreting that sentence to mean that for the remaining 70 percent of the empty movements, you costed those at 85 percent of the Plan 3 rate?

A Yes. We didn't have actual knowledge of contract rates, and our experience indicated that the contract rates were approximately 15 percent lower than what the published rates were. Yes, we made that assumption.

Q Okay. Could you turn, please, now to Page 55 of your verified statement?

I would like to direct your attention to the bottom of the page, the paragraph which does over onto

Page 56, and this is where you explain the differential in cost which you found between the rail movements available from Los Angeles-Long Reach and alternate ports such as Seattle-Tacoma and San Francisco-Oaklani. Is that correct?

A Yes, sir.

Now, I would like to direct your attention at this time to the package of work papers which I provided to you yesterday, if you have those in front of you.

A I have them.

Q And specifically I would like you to take a look at the last page in that packet.

A Okay.

Q It is the page which is designated PFR000024.

A Yes, sir, I have it.

Q Is that the work paper which sets forth the call ations that you made to arrive at the figure of \$429 per container which appears at the top of Page 56?

A Yes. That is Exhibit 22, and that is a backup work paper to Exhibit 22.

O I would like to direct your attention on that work paper, about halfway down the page you have got some figures calculated for 20 and 40-foot containers.

Do you see those figures?

A Yes, sir.

A That's correct.

Q And then you divided by two, because that is a two-container rate, and you wanted to get per cortainer. Is that right?

A Yes.

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Q And you have a notation there, times 85 percent. There was no mention in your verified statement of an adjustment of 15 percent.

A That is the 15. We took the rate from James Lawrence at Union Pacific. In doing the calculations which you just correctly stated how we did it, we used 85 percent to allow for what we estimated to be the cost, the lower contract rate that would be assessed a volume carrier. That is what it relates to. Does that answer it?

Q Let me make sure I understand. So for a loaded move, when you were calculating the rail rate from an alternate port, you took a Plan 3 rate quoted by the Union Pacific Railroad.

A Yes.

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Divided it by two, because it was a

two-container rate, to arrive at a single container, and
then discounted that rate by 15 percent to approximate
what you believed a high volume contract rate would look
like.

Is that a correct characterization?

And with respect to empty movements, which

And with respect to empty movements, which appear in the column to the left, you took the per flatcar rate guoted by the Union Pacific, divided it by four, and again applied a 15 percent discount to approximate a high volume contract rate?

A I think we divided by two.

It says divided by four on the 20-foot.

A I am sorry. Excuse me.

On the 40-foot, you did divide by two.

A Yes. That's correct.

And the reason why you divide by four is because you can get four on the flat.

A Yes.

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O So am I correct then in costing the empties you took the Plan 3 circular rate, figured out what one container would be by dividing by two, and then applied a 15 percent discount.

A les.

And did you apply that methodology to all of the empties which would be moving out of a port such as Seattle-Tacoma?

A Yes.

Q or Bichardson, are on aware that the Burling on Northern also offers service from Seattle-Tacoma to points such as Houston and New Orleans?

A I am sure they do. I am not particularly aware of it, but I wouldn't be surprised.

Did you contact the Burlington Northern in attempting to floure out what the cost of a roll movement from Seattle would be?

A No, I don't believe we did.

MR. HYNES: Thank you. I have no further questions, Your Honor.

JUDGE HOPKIPS: Thank you.

Mr. Rather?

BY MR. RAINER:

Q Good morning, Mr. Richardson. My name is

James Ratner. I am with the United States Department of

Justice. I have just a very short list of questions for

you.

If you could turn to Page 50, please, in the last paragraph you refer to a consortium in the case of

European trade.

- A Yes, sir.
- You also refer to a consortium on Page 36. Do you see that, in the second paragraph, a new consortium was recently entered?
 - A Yes.

American lines.

- Q Is that the same consortium?
- A Yes, sir, it is.
- Q Does any of the consortium traffic move by minilandbridge?
 - A No. I don't believe so. I'm sure they don't.
 - Q Why is it that they don't use minilandbridge?
- Obviously, you have not Dutch, German, and French, and Swedes in this consortium. They have historically had the direct water service. They are obviously tenaciously hanging in to their all water service, and the viniland aidge growth has been totally from the American lines, not totally, but largely from the
- Q I guess what I don't understand is why the consortium isn't interested in obtaining minilandbridge services as well.
- A Well. I would characterize it as resistance to change.

A The rates are the same.

I think you have partially answered this, but given that your testimony indicates that there are service advantages in many cases to using minilandbridge as well as cost savings, how is it that the consortium has managed to keep 75 percent of the market without offering the service at all?

A Well, they used to have 100 percent of the market, all right, so my comment is that they have only lost 25 percent. I might make an opinion that they may lose considerably more.

on Page 60, in the first full sentance, you indicate that European state-owned national flag lines are using all water for reasons that are other than purely economic. Other than what you have already discussed with me so far, what are some of the other non-economic reasons for why these carriers are using all water?

A Well, in the first place, these carriers didn't welcome containerization with open arms. My own personal experience, I sat in conference meetings with these people for a lot of years. This is a characterization. Maybe it is unfair, but it is my

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personal opinion. They are rather stubborn.

They still are having difficulty in costing container moves. Their background and upbringing was in breakbulk business. By contrast, the American lines are much more sophisticated in their costing techniques.

They can tell you net profit, net loss on any given load in any given trade lane. That hasn't happened to these other lines. The people have to be retrained, and it is a question of whether or not -- they are all having difficulty, which goes without saying. That is a matter of public record. And one of the reasons is because their creting techniques are inadequate.

On Page 58 and 59, the bottom of 58, you see the sentence that begins, "Any ocean carrier that abandons minilandbridge service?" You go on to indicate that if a carrier abandons, it is going to risk losing its shippers.

Am I correct in assuming that there are some shippers that value the faster transit time that minilandbridge offers and that is why they are purchasing the service?

A Yes. If you quit the minilandbridge service and someone else stays in it, harring some change, the high value customers, which are the more attractive to

them, are going to stay with the minilandbridge route because time is money, and it is -- you couldn't market against it if someone stays in it, so they either all get out or they all stay in. That is an oversimplification.

- Q I understand there is rate equalization of sorts, but wouldn't the high value shippers be willing to pay more for the minilandbridge service than they would pay for an all water route?
- A The high value shipper, in my honest pinion, would be willing to pay more, yes.
- If you can explain for me, why is it that they have not been charged a different rate than the all water rate?
- A Well, historically when landbridge service started, it was started by Sea Train, which is now out of business, back in the late sixties, I guess. They started the service as a marketing tool, treated it purely as incremental revenue.

Had they been a conference member -- they were non-conference at this time -- some effort may have been made at that time in that regard, but the fact that they weren't conference members, there was no contact between the other carriers. They had nothing to do but just respond.

Q If as a result of the merger the rail rate for the minilandbridge service were to increase, would the price for all shippers go up, or would the price just go up for those shippers that want to use minilandbridge service?

A You are asking me judgmentally what I think?

Q Yes.

A There are several commodities moving minilandbridge which would have to be classified as low value. I think that what would happen if the rates go up is that the carriers would be forced to take -- to price -- they don't want to book them.

O They don't want to --

A They don't want to book those loads. The sophisticated lines, and by that I guess I am referring to the American lines, the sophisticated costing lines don't want to book them today. However, it is somewhat illegal to refuse to book these loads. They just don't solicit them as heavy.

I think their only alternative, if those rates go up, would be to take those low rated items up so that they don't get booked. I am talking about, you know, chemicals, resins, that sort of thing, and if that prices these people, these manufacturers out of business, well, the chips fall where they may.

I don't think that if you look at the profitability of these lines they can afford to handle anything that is below their out-of-pocket costs.

O Do you think they would raise the prices up for the low value commodities just in the minilandbridge service offering, or would they just raise the rate in your opinion for -- in an equalized sense, both using the minilandbridge or all water?

A Strategy, I would think, is that they would only raise the lates on the low values, hoping that if they were to continue they would go on the all water service, and consequently they would solicit harder the high value.

There would be some attempt to shift the tonnage. I don't think it would be successful, because it would only create added problems for the consortium all water. That is the type of strategy I am sure that the lines would use.

Q What would happen to the high value commodities that are currently moving by minilandbridge if the minilandbridge rate goes up?

A Well, it depends on the commodity. If that high value commodity is covering fully distributed costs, I don't think anything would happen with that particular rate.

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Of course, the variation in the rates is tremendous, but I don't see anything -- I think the carriers would definitely be afraid to move on the high rated commodities, because those are the ones that they are making some profit on. So I don't think anything, in my opinion, would happen on the high values, not unless it got very, very substantial.

If it got up close to some of these numbers, then they might jointly agree to take the rates up.

Q When you say close to some of these numbers --

A Well, I meant the differences we show in costs, all water vis-a-vis the other in our Exhibit 29.

MR. RATNER: I have no further questions.
Thank you very much.

JUDGE HOPKINS: Ms. Reed.

BY MS. REED:

Q Good morning, Mr. Richardson. My name is Mary Reed. I am appearing on behalf of the U.S. Department of Transportation.

Just to follow up on a few questions that were asked by Justice, did the ocean carriers set the rates based on the container as a unit, or on the commodity that is contained in the --

- A On the commodity.
- Now, am I correct that many inbound container

ships from the Far East call at Seattle first, then Los Angeles, and then up to Oakland?

A On the larger carriers, the larger carriers have usually two strings of deployment. They have a northeast deployment and a southeast deployment on the west coast. And they change these.

Some of them might come into Los Angeles first, because it is the biggest consumer market on the west coast, and then go to Seattle and out. But most of them, and we have a chart in here, an exhibit that shows all of them come to Los Angeles direct.

Most of the big carriers make Los Angeles
their first port of call. I had a discussion yesterday
with Ar. Hynes on the API schedule. I took the trouble,
because I was so concerned about that schedule, I called
API on the phone when I got back, and spoke to the vice
president of traffic, Mr. Schmidt.

And he verified that I was totally correct that they transship the cargo, no matter what their schedule says, they transship and load it directly first port of call into San Pedro, and he said that because they have had questions on that particular schedule, which was an old schedule you are using, by the way — they are publishing new schedules.

But he reemphasized that I am exactly

correct. It is their prerogative to route the freight the way they want it, and regardless of -- he verified what we checked, that it is a very miniscule amount of inbound traffic from the Far East comes over Seattle going into the Gulf. As a matter of fact, we even have the numbers if you want them.

Q But do some ships call at Seattle first? And then drop down to Los Angeles?

A Yes. Very few of them call Seattle first and then drop down to los Angeles. The ones that call Seattle first usually make that string and go back out. They might do Seattle and they might come down to Oakland and out.

Q It just goes Seattle to Oakland and back up north?

A You see, Oakland is an outbound port, not an inbound port, particularly when you are talking about the American flag carriers. That is where the military goes out of Oakland, so it is a very important outbound port, and of course outbound is pretty hard to come by these days because of the imbalances.

Q Do you know where the Seattle -- does Seattle have minilandbridge or landbridge traffic?

A Yes, I was going to say the reason people come into Seattle first, Seattle claims to be the closest

port to the Far East. At Sea-Land we picked Seattle as a major port, and we used to advertise it as the closest port to the Far East. Seattle takes the position that midwest cargo, Chicago is theirs.

Of course, they fight over it. Seattle port and the carriers coming over Seattle are fighting for that midwest market. So minilandbridge cargo coming from the Far East destined for Chicago, a lot of that comes over Seattle, and that is a constant lattle between Seattle and Long Beach.

They both fight for that traffic. Midwest is both common to them both. Seattle is losing that battle currently because of this big development APL has made in Los Angeles, and they are coing that not because Seattle isn't competitive in the midwest, but because they can force their balances with domestic cargo back into Los Angeles better than Seattle.

- Q You are talking about the return of the TOFC?
- A Yes.

- Now, do you know what the capacity at the port of Seattle is for container traffic?
- A Ch, it is big. I know it is big, because our Sea-Land facility up there is huge. It is big. Now, Sea-Land has moved to Tacoma, so it is even bigger still. It is a lot of capacity.

So from your prior answers I would take it there is excess capacity at Seattle for TOFC -- or, 2 3 excuse me, container traffic? A Yes, they have got plenty of space up at 5 Seattle, yes. 6 Now, what about the port of Oakland? Do you know what its capacity is for container traffic? 7 A It has a very large capacity. 8 9 Do you know whether the port of Oakland is 10 presently operating at full capacity? Well, my judgment would be, no, it is not 12 operating at full capacity. It is a busy port. It is, as I said before, a key outbound port. No, the reason I 13 say it is not is because all of the lines are running out with tremendous empty space going back, and yet they 15 16 are set up in Oakland and places like that to handle a lot more outbound cargo. 17 Q Now, earlier you indicated that the shipper 18 does not, if I understood your first answer correctly, 19 or that the carrier has a prerogative on which route. 20 A Right. 21 22 Does the shipper specify the date that it

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A What usually happens is, the sales people contact the shipper, or the shipper calls, and he says,

wants a freight delivered?

well, what kind of service do you give to, you know,
Houston, and the carrier says, well, we generally run
21, 22 days, whatever he says. The shipper, if he finds
that acceptable -- schedules are schedules, but they are
not that precise.

If they are correct within 10 percent, a shipper is usually pleased. Very few shippers check to see if you get it on the appointed day unless he runs out of inventory, and then all hell breaks loose. But very seldom are you held to those schedules.

- So the shipper in determining when to lender the freight to the carrier takes into account that there may be delays of --
- A Yes, he is going to go -- there was a survey done in New York on what a shipper looks for, and reliability, he is going to go with the carrier that if he gets in trouble, he can get a quick trace on the thing and find out where he is.

A shipper will go along with you. Even if you are five days late if you tell him where that container is, he can get his boss off his back, so he will go with the carrier that is more reliable, that he thinks has the best computerized control matching it through. That is far more important to him. I think sometimes transit times, they sell transit time, but it is overplayed.

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No, it is not. It is like most of the ports. It is soliciting cargo. Pertland-Tacoma has gotten into the battle now, because Sea-Land has made a tremendous move from Seattle to Tacoma that has caused all kinds of

O So if a carrier had a route that was, say,

A Yes. If he feels comfortable with that

capacity, and that is the port of Portland. Is it

five days longer, the shipper may still choose a carrier

that provides more consistent and reliable service, even

Q And there is one port I failed to mention on

eruptions in Seattle, because they were the biggest carrier in Seattle.

Portland, really, they are not in the hunt with the other two. They are just not set up as well, and it is not -- this is a personal observation. It is not as competitive, inland structures and so forth, as Seattle or Tacoma.

Q I take it from the fact that Sea-land has moved its operations to Portland, however --

No, to Tacoma.

though it is longer?

carrier, that is not uncommon.

presently operating at full capacity?

Q Excuse me. To Tacoma, that it anticipates building up this port?

they manted more space contiguous to where they were.

Seattle dian't choose to want to give them this space.

They had committed it to, I don't know. APL or somebody.

So it got to be a hig bassle, because their moving was a pretty drastic thing for them, a traumatic thing. I should say. So when they moved out, they moved out of the biggest single facility in Seattle. So there is a void to be filled.

Now, where ices the Tacoma-Portland traffic move to on minilandbridge?

A Oh, it is the same. Tacoma is competitive, the inland structure, with Seattle. They are contiguous. They are close to one another.

Q And that traffic goes primarily to Chicago?
Is that correct?

A The midwest is very hig over that, yes, and New York. I would not want to preclude that. It would go to New York. A lot of that traffic would go to How York as well.

Northern has ever bid for container traffic to the Gulf out of Seattle or Portland?

A I am not familiar with the negotiations they

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have had with the rail oads. I would not have any occasion to get involved in that. I would suspect they have. I would be surprised if they hadn't. But I don't know of my own knowledge.

- Do you know whether the Union Pacific has ever bid for traffic out of the port of Oakland to the Gulf?
 - A Oh, I am sure they have.

- They have. Do you know in what range their rate quotation was as compared to other carriers?
- A It was, I believe it was lower than the UP rate.
- 2 Excuse me. I asked you about the Union Pacific's.
 - A The Union Pacific's rate?
- Q Yes. How did that -- did the ocean carriers -- have they solicited bids out or Oakland to the Gulf from various rail carriers serving Oakland?
- A Yes, I believe they have. I think that is an ongoing thing with the carriers. I am sure it is.
- And then Union Pacific has hid against the SP and the Santa Fe for that traffic?
 - A Oh, yes.
- And do you know whether their bid was relatively comparable or lower?
 - A I am not sure enough to -- I don't get

familiar with that.

Q Do the ocean carriers ask for bids from rail carriers for a variety of ports? For example, they would say to the Union Pacific and the Santa Fe and the SP, give me your best bids from Oakland and Los Angeles to the Gulf?

A The ocean carrier generally will go to the port where he thinks his ocean cargo is hest served. Cre of the considerations, but only one of the considerations, would be the -- inland rate factors would only be one of the considerations.

Obviously, in Far East cargo inbound, it became a very big consideration with Sea-Land and APL. That is the reason why Long Beach has become such a big port, and why APL has made such a tremendous investment at San Pedro, which is Los Angeles. But it is one of the factors. It is not the only factor.

Q But the ocean carriers have asked for bids out of the port of Oakland to the Gulf from rail carriers?

A Yes.

Q New, you also indicated earlier that minilandbridge and all water rates are equalized. Is that correct?

A Yes. The conference rates are the same whether you move it by minilandbridge or all water.

Q Now, you have also indicated in your testimony that the costs for handling minilandbridge and all water are different, correct?

A Yes.

Q Could you tell me which cost structure sets the rate on minilandbridge and all water?

A Well, the rates that are set are really historic by commodity. One of the problems in the ccean carrier industry is that many of the rates are not cost based. They are historic rates.

And a lot of them have little relationship to the actual cost of moving the freight, and that is a product of the fact that in the Far East, for instance, that you had so many non-conference carriers who would come in and try to get an umbrella under the conference rates, and it might take a ten-cent lower rate.

And when there are only about 20 percent non-conference carriers, that was okay, but when you got about 40 percent non-conference carriers, it got intclerable. And that caused Sea-Land a few years ago to get out of the conference and just meet all of those rates.

So the rates are forced not by cost. They are forced by competitive rates. Unfortunately, sometimes they are forced by the Russians, who come in and cut the

rates 40 percent. But they had no profit motive. They were trying to get hard currency.

So there are a lot of irrational reasons that those rates are in there. I don't want to confuse the answer, but there is no rational reason for some of those rates to be as low as they are, which is why some of these profits are so bad.

If they are based on historic factors, would it be more likely that it would be based on the all water rates, since that was --

A Oh, yes. Their historic all water rates were based on weight and cube. Volume, weight, and cube were the considerations in hasing them all water. But they were really based -- those rates historically were based on a breakbulk container, breakbulk ship mode rather than a container system.

Now, they have been changed. There are changes. There are rates that are changed every single day. If a particular carrier or operator has a rate request, he can take it to the conference, and that particular new rate would probably be based on cost.

MS. RFED: Thank you. That is all I have.

JUDGE HOPKINS: Mr. Baker?

MR. RAKER: I have no redirect, Your Honor. I move the admission of Mr. Richardson's verified

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statement.

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JUDGE HOPKINS: Any objection?

MR. HYNES: I would move at this time the admission of SFSP-C-89 and C-90.

MR. RAKER: No objection.

JUDGE HOPKINS: The three exhibits will be received in evidence.

(The documents referred to, previously marked for identification as Exhibits Number STSP-C-89 and SFSP-C-90, were received in evidence.)

JUDGE HOPKINS: You are excused.

(Witness excused.)

JUDGE HOPKINS: Your next witness.

MR. AUERBACH: The next witness is Thomas S.

Carter.

MR. MOATES: Your Honor, before we proceed, this might be an appropriate time for applicants to announce that they have just informed KCS that we are waiving witness Burge, B-u-r-g-e.

JUDGE HOPKINS: Thank you. Keep up the good work. We might have some more.

MR. MOATES: We will try.

Whereupon,

THOMAS S. CARTER

was called as a witness, and having been first duly sworn, took the stand, and was examined and testified as follows:

DIRECT EXAMINATION

BY MR . AUERBACH:

- O Mr. Carter, would you please state your name and business address?
- A Thomas S. Carter. My address is 114 West 11th Street, Kansas City, Missouri, 64105.
- Q Are you familiar with that portion of KCS-12 which purports to be a verified statement made by you and acknowledged on September 4, 19847
- A I am.
- 2 Do you have any corrections to that verified statement that you would like to make?
- Yes, there was one correction on Page 35.

 Under Discontinuance or Abandonment of Lines or

 Services, in Line 4, strike the word "Fort Worth" and substitute "Greenville." That will constitute the total changes in my verified statement.

VOICE: Could that be repeated, please?

MR. AUERBACH: Certainly. Page 35. The
second paragraph, that has a heading, the fourth line in

1 that paragraph, "Fort Worth" should read "Greenville." 2 BY MR. AUERBACH: (Resuming) 3 2 As so corrected, Mr. Carter, is KCS-12 4 containing your verified statement which you have just 5 identified true and correct to the best of your 6 knowledge and ability? 7 A It is. 8 And do you adopt it as your direct testimony 9 here? 10 I do. 11 MR. AUERBACH: No other questions. 12 JUDGE HOPKINS: Thank you. Mr. Moates, are you handling it? 13 14 MR. MOATES: Yes. Thank you, Mr. Auerbach. Thank you, Your Henor. 15 16 CROSS EXAMINATION 17 BY MR. MOATES: 18 Good morning. I am Paul Moates. I am one of 19 the attorneys for the primary applicants in the case. 20 A Good morning, Mr. Moates. 21 Q Mr. Carter, for purposes of our discussion 22 today, can we agree that when I refer to the Kansas City 23 Southern or KCS, we are talking about the Louisiana

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Arkansas Railway as well?

A That will be fine.

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All right, sir. Now, let me, to establish the framework of your testimony this morning, see if I can establish that the purpose of your testimony in the statement just identified in KCS-12 is really twofold, is it not?

That is to say, it deals with policy matters of the Kansas City Southern in this proceeding and it deals with the operating plan, correct?

A That's correct.

And in fact, sir, you are the witness sponsoring the operating plan of the KCS?

A That's correct.

Q What I would like to do, Mr. Carter, is discuss some policy matters with you first, and then later come to the operating plan.

A That is satisfactory.

Now, sir, with respect to policy matters, I want to be clear. You are, are you not, the president, the chief executive officer, and the chairman of the board of KCS and LEA?

A I am.

A Yes. As chief operating officer, chief executive officer of the KCS systems, which we have defined, I am responsible for the maintenance of the integrity of standards.

I am responsible to the stockholders for the total operation of the rail system, responsible for the continued profitability of the corporation, the establishment of policy.

I am also responsible to our employees to provide a safe place for them to work. I am responsible to the people of the country to provide a safe, efficient system of transportation.

I am responsible for the maintenance of the environmental standards in the arez in which we operate, and certainly I have the obligation to my employees to provide them a good place, a safe place to work.

O Okay. Now, sir, just also as a preliminary question, if you have available KCS-6, Volume 1, which is the small volume that says Index and Narratives, if you would just look at --

A I have it.

Q Look at Pages 47 and 48 of that volume, and confirm for me that you have, in addition to the matters

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you have already confirmed, that you have signed this application on behalf of MCS and LEA, and that you are generally familiar with the contents of this application.

A That's correct.

Now, let's discuss for a minute, Mr. Carter, the basic position of Kansas City Southern in this case. I think maybe a place to start would be at Fage 8 of your verified statement.

The first thing you tell us there is that KCS opposes the proposed merger. Does that mean, sir, that your primary position, your fundamental position in this case is that the ICC should deny this merger regardless of any conditions that KCS may be seeking?

A It is my position that this merger should not be approved by the ICC, and that KCS does in fact oppose the proposed merger.

Q Are you aware, Mr. Carter, of the projected revenue impacts that your traffic and cost experts have projected would occur as a result of this merger?

A I have general knowledge of the data that has been prepared by our financial people.

Q You are aware, are you not, that Mr. Ploth and others have conducted a loss traffic diversion study to determine, If you will, to quantify the projected

traffic impacts on KCS of the SFSP merger? 1 A I am aware that such a study was prepared. 2 Q Are you also aware that other studies were 3 conducted to quantify the favorable revenue impacts on 4 KCS of the various conditions that it seeks in this 5 6 case? 7 A I am aware of that study. Do you have a copy of the entirety of Volume 8 KCS-12-1? That is the volume that your testimony 9 10 appears in. A I do not have it. Perhaps counsel can furnish 11 12 me cne . Q If you would turn, sir --13 A I have a copy before me now. 14 If you would turn to the verified statement 15 that follows yours in this volume, the statement of Mr. 16 Rawert, R-a-w-e-r-t, particularly to Pages 4 and 5 of 17 18 that statement. A I have it before me. 19 MR. DREILING: Mr. Moates, Pages 4 and 5 have 20 21 been changed. MR. MOATES: Yes, I know they have. 22 MR. PREILING: I don't believe the copy that 23

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MR. MOATES: Well, do you have one that is

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Mr. Carter has --

corrected for him?

MR. DRETLING: Yes. What I am handing Mr. Carter, Your Honor, is KCS-18, which is a copy with the additional errata that we filed.

BY MR. MOATES: (Resuming)

- Q All right, Mr. Carter. Do you now have the twice amended figures to Mr. Rawert's statement that are in the latest KCS errata?
 - A I do.
- Q My questions, sir, are as follows. If you look first at Page 4 of Mr. Rawert's testimony in Table 1 as corrected, do you see that your experts projected as a result of this merger the KCS system will suffer gross revenue losses of slightly in excess of \$27 million?
 - A I do.
- Q And that they similarly project that as a result of the various conditions that KCS seeks to have imposed on the transaction, that you would enjoy a gain of slightly under (91 million in gross revenues?
 - A In gross. That's correct.
- And in terms of the net revenues, the comparable numbers would be about a \$2 million loss in net revenues?
 - A That's correct.

- And about a \$5.8 million gain?
- A That's correct.
- And so we are not misled at all here, Table 2, I think, shows the same studies restated to put them in the same traffic year and on the same accounting basis.

 You also have Page 5, Table 2 there?

A I do.

- Okay. And does not that table as restated similarly indicate that the net benefits to Kansas City Southern of this transaction, assuming all of its conditions are granted, is positive?
 - A Restate your question. I didn't understand.
- Q Don't these tables reflect, sir, that the net revenue benefits for the Kansas City Southern system of this transaction, assuming the transaction is approved with all of the KCS conditions, is one that gives you a positive revenue impact?
- A It would give us a positive revenue of slightly under \$1 million.
- Given the analyses done by your experts with respect to traffic gains, then, Mr. Carter, my question is, why don't you as a first position support this merger with conditions if, as you testify in describing your luties as chairman and chief executive officer, you are responsible for maximizing shareholder return?

A The territory served by the combination of these two carriers is the fastest growing in the nation. I think we have got to agree on that. The potential for additional growth in the south, southeast and southwest is really fantastic. I think that there is going to be a tremendous amount of growth if there is free competition for the movement of transportation, traffic, you know, in the transportation corridors.

I feel down deep in my heart that it would be wrong to eliminate the competition as proposed certainly without all of the conditions, and I feel that this number is so close to teeter-totter or a break-even number that it would still be in the best interests of the shippers as a whole, and the public, that this merger should not be approved.

Are you familiar with the pro forma revenue impacts that Witness Graf projects these various revenue changes will have on your system?

A I know that Mr. Graf has prepared such a statement.

- Do you know what the statement shows?
- A I do not.

Q Mr. Carter, do you lack confidence in your traffic experts' estimates of the diversion impacts of your conditions?

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A I think our traffic experts are as good at guessing at what is going to happen as anyone else.

Are you uncertain whether you actually would enjoy a net revenue gain from your operation of the so-called IRMA condition?

A If the merger takes place and if the conditions are granted by the Commission, there would certainly be some gain to KCS with IRMA, that's correct.

- You are confident of that?
- A I am confident of that.
- Q What is KCS's system average revenue to variable cost ratio for all of its traffic, do you know?
 - A I don't know.
 - O Do you have any idea?
 - A I really don't.

Again, if you look at Table 5 -- excuse me,
Table 2 on page 5 of Mr. Rawert which is, as his
testimony indicates, the restated results of the studies
to put both, in 1983, and to put both on depreciation
accounting, do you see the corrected number of
\$4,907,966 as the projected net revenue loss from the
first study?

A I see that figure, yes.

Accept with me if you will -- and I have a little pocket calculator here if you want to test this. It is simply a division proposition -- that the revenue to variable cost ratio of that loss traffic, that is to say, just simply those expenses against those revenues, is 122 percent.

Do you have any idea whether the 122 percent number is at all close to or representative of KCS system traffic?

A I don't know.

Accept with me further, if you would, Mr.

Carter, that the same calculation for the recapture and

gains traffic studies, the column under that, produces a

revenue to variable cost ratio of 107 percent.

That being the case -- and I would be glad to have this subject to check on the numbers -- is this really the kind of traffic that KCS aggressively solicits, traffic that produces a revenue to variable cost ratio of 107 percent?

A As a common carrier, I am obligated to take any traffic that is tendered, whether it is very profitable or whether it is not so profitable.

2 I understand that, sir, but you are not obligated, are you, to propose this IRMA condition in this case and to seek this kind of traffic at this

- A I am obligated to do something to eliminate the hurt that this merger would create to the public and the hurt that this merger would create to KCS.
- And it is your testimony that the way to do
 that is to transport \$91 million in gross revenues
 additional freight with a revenue to variable cost ratio
 on the average of 107 rescent?
- A It is certainly true that we would not make as much money on IRNA as we would if we were handling traffic on our own line.
- Q Have you considered the possibility, Mr. Carter, that if in fact some of the expenses shown in that calculation are indeed understated, that the IRMA traffic might even put you below 100 percent return?
- A I don't think that the people that made this study missed the estimate that bad. I have got more confidence in their ability, but I cannot testify as to the precision of the numbers. I would suggest that those people will be in the hearing room, and if you have questions, perhaps you could direct those questions to those people.
 - O We will. Thank you, sir.
- You might want to hand that back. I don't want you to get loaded with paper up there.

I want to turn, Mr. Carter, now if we may to the basis or bases on which KCS opposes the merger.

Is it a fair statement, again looking at page 8 of your verified statement, that a basis of your opposition to the merger is your belief that this transaction will engender certain anticompetitive effects?

A That's part of my belief.

Q And also directing your attention in this regard to page 6 of your statement, just turn back a page, in the first full paragraph on that page, which you might want to take just a moment to review. It starts, "KCS would be materially and adversely affected."

Do you see that paragraph?

A I see it.

Q Is it also the position -- strike that.

Is it also a basis of your position in opposition that this merger will harm KCS's essential services?

A Very definitely. The loss of revenue is going to be harmful to the overall effect of KCS, and in the particular paragraph you are talking about, I am also talking about the cumulative effect of both the Missouri Pacific -Union Pacific merger and of the instant merger.

Well, sir, with respect to this instant merger which is, after all, the one the Commission is now considering, is it your position that this merger, the ewffects of this merger on the KCS will be so serious as to jeopardize essential rail transportation services which KCS offers?

A It is not going to cause us to go under, but it is certainly going to hurt. It is going to reduce our earnings, can reduce our ability to provide excellent service to the shippers in the territory in which we operate. It will have some major hurt on KCS.

If I can paraphrase that, in terms of the term I am driving at, is it a fair statement that you do hase your position in this case at least in part on an expectation on your part that essential services provided today by KCS will be harmed, elimiated, you choose the word, affected by this merger?

- A Essential service by KCS will be affected.
- O Adversely?

- A Adversely.
- Q And that is one of the bases for your opposition?
- A That is one of the bases of my opposition.

 MR. MOATES: I would like to give Mr. Carter,
 and J don't know whether, Your Honor, we have been up

until this point marking for identification
interrogatories and responses. I think not. So I think
I will just ask that he be provided a copy and a copy be
given to his counsel.

JUDGE HOPKINS: Thank you. We have enough other things in here.

MR. MOATES: And maybe one for Your Honor.

JUDGE HOPKINS: Thank you.

MR. MOATES: I will represent to Your Honor and Mr. Carter and counsel that this is a copy of Applicants' first set of interrogatories and informational document request to the Kansas City Southern, and attached thereto are two sets of responses we received to that. The first is dated September 5, 1984, signed by Messrs. Calhoun and Raker, the second dated December 12, 1984, signed by Mr. Dreiling.

BY MR. MOATES: (Resuming)

- 2 Mr. Carter, would you look at the very first page of this exhibit, the first interrogatory? It says one. It is right on the top of the first page.
- A The first page you handed me was the number 8.
- Q It says eight on the bottom, that's right.

 There's lots of lawyers' talk in the first seven pages,
 and we get to it on page 8.

In the first paragraph, sir, the first numbered paragraph on that page, would you just review that for a moment?

A Interrogatory No. 1 on page 8, you want me to read that?

Q Yes.

(Pause)

A Okay, I read Item 1.

2 If you would turn to the first page of Mr. Raker's letter, which I hope is the second stapled document, do you see that?

You have it.

I want you to look at the first page. It is on Sullivan & Worcester letterhead, September 5.

A I have Interrogatory No. 1 of Mr. Raker's letter before me.

Now, preliminarily, Mr. Carter, let me ask you this question before I go into the answer. I notice that your response to Applicants' second set of interrogatories and informal document production request, you provided a verification that the information was true as stated.

I haven't given you this, but do you recall on December 28, a pretty short time ago, two weeks ago, that you verified some additional answers to a second

- A I do recall that.
- My question is do you recall at any point being asked to verify or to check any comparable set of answers for this first set of interrogatories that were responded to first in early September and again by Mr. Dreiling, supplemented on December 12?
- I did not verify either of the first two. I did verify the one in December.
- Now, with that answer as background, and keeping in mind that our Interrogatory No. 1 as you read to yourself asks KCS to specify in detail each of the essential services it claimed would be jeopardized, would you read for the record the response to Interrogatory No. 1 in Mr. Raker's September 5, 1984 letter?
- A Reading from the Sullivan & Worcester letter dated December 5 to Mr. Moates --
- O September.
- A September 5, 1984, "The independent ratemaking authority (IRMA) and trackage rights specified in KCS's responsive case are not based on any assertion that KCS's essential services, as defined by the Commission, will be impaired. Rather, as will be discussed in its

September 10 filing and in its opposition case to be filed on November 19, 1984, KCS asserts that without regard to the issue of essential services, the Applicants' proposed merger will result in serious anticompetitive consequence that can only be alleviated in the manner proposed by KCS's responsive applications (KCS-8, Volume 1, pages 11 through 20)."

O Thank you, Mr. Carter.

Now, given the fact that this answer to an interrogatory states that KCS, that its request for IRMA trackage rights is "not based on any assertion that KCS's essential services will be impaired," can you tell me what is the position of KCS in this case, or has it changed its position about the impact of the transaction on its essential services?

A The position of KCS has not changed. The statement that I made earlier was that if we have losses in revenues, we are going to have to have some losses, some reduction in services, and that was the statement that, I believe, that is the statement that still exists.

Maybe I read the English language differently, sir, but that says, that Interrogatory answer you just read says that your position is not based on any assertion that KCS's essential services will be

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impaired.

I take it from what you are now talling me that it is based upon an assertion that in some manner they will be impaired perhaps in the long run.

In the long run there will certainly be some effect. I think you can figure that out. If we have loss of business, we are going to have to have some -- there will be some negative effect.

that's why we asked the interrogatory, and we were rather surprised to get this answer.

I want to ask you, since we didn't get the answer the first time, just what essential rail services, specifically, now, that KCS provides today that you maintain will be impaired as a result of this transaction?

A All right, I will give you one specific answer, one specific example. It is my belief that after the merger has taken place, if there are no conditions, the Big D connection is going to be lost.

Q And you say that is an essential rail service provided by KCS?

A It is very essential. We are providing a great service, we are providing competition for a great number of shippers by running theffic from the west

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coast to the southeast, and from the southeast to the west coat through the Big D connection. It is a great service. I feel that the bulk, if not all of that business will ultimately be lost.

Now, that is certainly an essential service.

That is one of the things that I had in mind when I made

my earlier statement.

- Just so we can close the loop on this, do you still have this thin volume here, KCS-8, Volume 1, the index and narrative to the application?
 - A I have KCS-8.
- We already determined, sir, didn't we, that you hads verified this application?
 - A I verified this statement.
 - Q Would you turn to page 14 of this document?
 - A Yes.

- This is in the section captioned "Purpose Sought To Be Accomplished by Proposed Transaction." I direct your attention on page 14 to the second full paragraph on the page.
 - Would you mead that statement, please, aloud?
 - A The one that starts with "The purpose?"
 - O Yes.
- A Okay, reading from page 14, second full paragraph on KCS-8, "The purpose of the conditions

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proposed by KCS in this application is to ameliorate the anticompetitive facts of the proposed merger and to protect KCS's ability to continue to provide essential rail transportation service to the shipping public. The conditions would accomplish these goals as follows."

- Would you confirm, sir, that the date shown on the cover of this document you were reading from is July 19, 1984?
 - A I do.
- And again, the date of the letter from which you read Mr. Raker's response is dated September 5, 1984, isn't it?
 - A It is.
 - One last question in this regard. Mr. Carter.

Is it your position that the essential services that are referred to at page 14 of the application that you just read refer to KCS's participation in particular services such as 1the Big D connection with the Santa Fe?

- A I don't understand your question.
- The reference that is made to KCS's ability to continue to provide essential rail transportation services to the shipping public, when you make that kind of a statement, do you have in mind the totality of service to a shipper in a particular corridor, or do you

- A I didn't understand one word.
- Do I have in mind the what?
- O The totality, all of the services available, or do you just have in mind --
 - A Totality, okay.

Or do you have in mind simply KCS's participation in a particular service?

A Today KCS and Santa Fe are working with joint through rates and routes to provide competition with the parallel line of the Scuthern Pacific. I am concerned that that is going to be lost, and certainly the effect that this would have on KCS would also be bad. The public is going to be the loser, and the KCS is going to be the loser if this goes through without these conditions.

Now, that is what I have in the back of my mind when I make this statement.

Now, let's look back at page 6 again of your verified statement, the paragraph that we had reference to a little while ago where you state that KCS will be materially and adversely affected by the merger.

Putting aside for a moment the term essential services which we have discussed now in some detail, you do contend, do you not, Mr. Carter, that KCS's ability

to compete and KCS's viability will be, in your words, materially and adversely affected by the merger, isn't that right?

- A Without the conditions, that is correct.
- Q Without the conditions.

Is it ther your position that if the conditions sought by KCS were to be imposed, that KCS would no longer be materially and adversely affected?

A I am not going to let you put those words in my mouth. My position is that the merger should not be approved by the ICC. If, however, this Commission agrees that this merger should be approved, then I take the position that these conditions, IRMA and the trackage right as submitted in this application, should be a part of that order.

Mr. Carter, didn't you and your company make a similar prediction in the Union Pacific-Missouri Pacific merger proceeding, that that transaction would have a significant adverse effect on KCS?

A We did take the position that there would be a loss if that merger was approved. We did not take the position that there should be similar conditions because IRMA was not included in that particular application.

Q We will come to the similarity of the conditions in a while, but you have answered my basic

question. You did oppose that merger on the grounds that it would have a significant negative effect on the Kansas City Southern Railroad?

A We did.

- Q Didn't in fact the Kansas City Southern
 Railroad have a significantly better 1983 in financial
 terms than 1982?
 - A We had -- yes, that's correct.
- I think the figures will show that you had net income of \$25.1 million in 1983 versus \$21.6 million in 1982
 - A Those are approximately correct.
 - O And -- strike that.

Isn't it also true, Mr. Carter, that Kansas
City Southern is situated within one of the fastest
growing sections of the country, in fact, an area which
has many industries that utilized rail services?

- A That is correct.
- And don't you have a very substantial traffic base of, among other things, coal, grain, petroleum, chemicals and forest products?
 - A That is absolutely correct.

MR. MOATES: Your Honor, now I would like to have a counsel's exhibit marked for identification. I believe, if I am not mistaken, the next number may be

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24 25 JUDGE HOPKINS: 91.

MR. MOATES: This is a seven-page document.

The first page has a caption on it, Kansas City Southern Industries, Inc., description of business.

JUDGE HOPKINS: It will be marked for identification as SFSP-C-91.

> (The document referred to was marked Exhibit No. SESP-C-91 for identification.)

BY MR. MOATES: (Resuming)

- Mr. Carter, do you know the source of this document?
 - A I do.
- Q And is in fact, is this in fact an extract of certain pages from a briefing book prepared by your company for financial analysts?
- A This is an extract from a briefing book prepared by the Financial Vice President of Kansas City Southern, the parent company of the railway.
- Was Mr. Graf involved in the creation of this document?
 - A He is.
 - Q Have you seen this document prior to your

appearance here today?

- A I have.
- Q And have you seen the totality of the document from which this extract comes?
 - A I have seen the entire document.
- Q I should state for the record that in very,
 very few cases, the second page of the exhibit is an
 example, a few items had been redacted at KCS counsel's
 request. We did not object to that. So there are a few
 blank spots.

Now, Mr. Carter, I direct your attention first to the bottom of the first page of this exhibit which again, now, was prepared by Kansas City Southern Industries, is that it?

- A Industries.
 - O The holding company?
 - A The holding company.
- Q At the bottom of the page there is, after a description of your lines, do you see there at the very bottom there is a statement that the major commodities handled include those that I mentioned a minute ago, coal, grain, petroleum, chemicals and forest products?
 - A I see that.
 - And that is accurate, is it not?
- A What?

- O That is an accurate statement, is it not?
- A That is correct.
- G All right.

Would you turn the page, the first full paragraph on that page indicates, does it not, that coal has grown to be an important commodity for KCS lines with the advent of unit coal train shipments in the mid-1970s from the Powder River. Is that true?

- A That's true.
- And there is an indication there that the estimated 1983 volumes for your unit coal train shipments was about 13 million tons, is that right?
 - A That's right.
- O Do you know how that estimated volume compared with the actual 1983 result?
 - A Of 198--
 - O Three.
- A Three. We handled slightly over 12 million tons in 1983.
 - o Okay.

And then the paragraph below that 13 million number you will see a discussion of petroleum and chemicals that originate in the area you serve, and also about halfway down the paragraph, reference to a movement of natural soda ash from the Green Rivert Basin

in Wyoming, which originates on the Union Pacific, was delivered to KCS at Kansas City for shipment to Port Arthur for export.

Do you see that?

A Yes.

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- O What is Port Arthur, Mr. Carter?
- A What is Port Arthur? It is the southern terminus of the Kansas City Southern Railway.
 - O And it is on the Gulf of Mexico?
 - A It is on the Gulf of Mexico.
- Q And in fact, doesn't Kansas City Southern have a substantial export soda ash facility at Port Arthur?
- A We do have a soda ash, a facility, bulk handling facility at Port Arthur, Texas that can handle, among other things, soda ash.
 - O And does.
 - A And does.
- Q All right.
 - In the bottom paragraph of this page there is again reference to substantial number of KCS car loadings that consist of wood and paper products.

Do you see that?

- A Yes.
- Q Reference is made to the recent completion of a major paper plant at Mansfield, Louisiana.

Is that an exclusive point on the Kansas City Southern?

A No, it is not.

- O Who else serves it?
- A The Missouri Pacific serves it, as does KCS.
- Q With respect to your coal shipments, with respect to the sola ash shipments referred to, and with respect to, as an example, the wood and paper products from -- to and from the plant at Mansfield, Louisiana, do you maintain that any of those volumes of traffic will be adversly impacted by this merger?
- A As far as unit train coal is concerned, no.
 As far as the paper is conferned, yes.
 - 0 What about the soda ash?
 - A As far as soda ash, no.
- Q Why do you think there will be adverse effects on this paper traffic if only you and the Missouri Pacific serve it?
- Movement of milk carton stock that moves on the reverse Big D resently today that in all probability will be changed, that is moving on the reverse movement of the Big D right now.
 - (Discussion off the record.)
 - MR. AUERBACH: Excuse me, Your Honor. I think

in the prior answer that the reporter is referring to, the witness said "in all probability."

JUDG HOPKINS: Restate it completely again.

MR. MOATES: Let me ask a question.

BY MR. MOATES: (Resuming)

- Q In giving me that answer, Mr. Carter, were you referring specifically to the Mansfield, Louisiana facility, or were you referring generally to your paper traffic?
 - A I was referring to the Texarkana paper mill.
- Specifically with reference to the plant at Mansfield, Louisiana, would any of the traffic to or from that plant be adversely affected by this transaction?
 - A Not that I can foresee at this time.
- Would you look at the last page of this exhibit? I meant to ask you about this when we discussed the unit coal, so I am going to ask you to put your unit coal hat back os.
 - A Okay. I had the last page before me.
- Does that exhibit, which is a bar graph, actually depict the growth in KCS's participation in unit coal tonnage for the years 1979 through 1983?
 - A It looks okay to me.
 - O In fact, have you recently commenced

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participation in a joint line movement with the understanding over Kansas City of other unit coal trains?

Did you hear that?

A I heard it, but I don't recall the commencement of any unit train coal movement over the Union Pacific. I am not aware of any.

O All right.

And also, sir, if you would look at the second page of the bar graph exhibits -- that's the best way I can describe it -- the caption on the page is KCS Operating Revenue.

Do you see that?

A I have it before me.

Dut I think as you know, since you have seen the original, these were in color, and therefore the shadings 'on't come out quite right, but I think you can see that the lower part of these graphs were a different color and appeared darker on the Xerox, and they represent unit coal revenue.

Do you see that?

Are you able to discern the darker shadings:

A I can see a difference in color. One is dark grey and one is lighter grey. Okay.

F.D. 30400, et al. - Pages 7276 thru 7335

A It would be very difficult for me to say that what I have before me can accurately represent what you are looking for, but there appears to be a trend particularly between '72 and '82. It looks like it is flat from '82 to '83.

Q Is that trend consistent with your knowledge and experience on the KCS as your railroad has continued to participate in unit coal service?

A The trend has been up.

And also, the first bar graph exhibit, which is Kansas City Southern Industries Transportation

Segment, Operating Revenues and Operating Profit. Again we have to look at the dark and light shading, but acknowledging that fact, do these figures seem to be approximately correct based on your knowledge of the results of the KCS during those years?

A Here is what I read off of the graph you are asking about. It appears that there is an increase from '79 to '80, an increase from '80 to '81, and a decrease

- 2 Very slight decrease for '82, wasn't it?
- A Nevertheless, a decrease from '82 as compared to '81.
- 2 And in 1983, the first full year of the merged Union Pacific-Missouri Pacific system, you have slightly increased again.
- A I beg your pardon. I do not agree that that merger is complete. As you know, that litigation is still pending in that case, so the merger is not completed.
- Q I think I said during the first full year of that merged company's operations. It did operate as a merged entity in 1983, did it not?
 - A The case has not been closed is my testimony.
 - 2 Mr. Carter, I am not trying to get you to --
 - A I do not agree that the merger is completed.
- I am not trying to get you to undermine any litigation position, I am really not. I am just trying to get you to confirm that in 1983, when the KCS enjoyed the operating profits shown on this graph, that the UP-MP-WP system was at least operated as a merced entity.
 - A That's not my understanding at all. The Union

Pacific Railroad is operating as the Union Pacific Railroad. The Missouri Pacific Railroad is operating as the Missouri Pacific Railroad. Each have different sets of officers. The can communicate with each other, cf course, but that property has not operated as a mergei contany, and I tell you, the case is not closed because litigation is still pending on it.

- Wasn't that in fact the style of operation that the Union Pacific proposed to this Commission and which this Commission approved and which KCS opposed?
- A I did not hear the presentation of the Union Pacific case before this Commission.
- Well, when we talked before about the fact that KCS had opposed the Union Pacific merger, were your answers given to me on the misapprehension that the Union Facific had proposed to this Commission a physical merger of all of those rail assets?
- A There is no misapprehension in my answer. The statement that I made is that the company has not been completely merged. The two railroads are being operated separately today, and I think the reason is because the merger case is still pending. Litigation is still pending on the case, and that is my understanding of it.

I am not going to let you put any more words

in my mouth other than just thoat.

While the Union Pacific and Missouri Pacific Railroads may, as you have just testified, still be separate corporate entities, Mr. Carter, isn't it in fact the case that the traffic and sales departments of those railroads were put together when those systems consolidated pursuant to Commission authority?

A I understand that there have been some consolidations of the traffic departments.

Do you consider today that Kansas City
Southern is competing against the Union Pacific
separately and the Missouri Pacific separately, or do
you feel that you are competing against a combined
system?

I have correspondence in my file that indicates that we are working with the Missouri Pacific in some cases, and I have correspondence in my files just recently that indicates we are working with the Union Pacific as a separate entity.

Q And it is your testimony, then, that -- strike that.

One last question.

The third page of the exhibit, which is the third page of the narrative text, is captioned "Corporate Growth Strategies."

Do you see that?

A I do.

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- O Did you have any input into this portion of the documer:?
 - A I did not.
- Did you discuse this corporate growth strategy with anyone in KCS Industries?
 - A I dia not.
- Does the page I am referring to accurately reflect Kansas City Southern, if you know, kansas City Southern Industries corporate growth strategies?
- A Let me read it and I will answer your question.

(Pause)

These appear to be a great set of goals.

- A great set of goals?
- A Correct.
 - O Are they goals that you agree with?
- A I can't object to the goals that have been established. I am not going to say that they are all going to be accomplished.
- Q I am particularly interested at this point, Mr. Carter, in the plan for external growth.
- Do you see that? There are two things stated,

trackage rights agreements.

Do you see that?

A Right.

Does that mean that Kansas City Southern's condition request in this case, which includes line segment acquisitions into new service areas and trackage rights agreements, are a reflection of your corporate growth strategy?

A The thing that they were talking about at this time was the fact that KCS made an offer to acquire a portion of the abandoned Rock Island. We did in fact make an offer, and we attempted to acquire that so that we would be able to operate what is known as the Spine of the Rock Island, and that was subsequently turned down. And I think that in all probability, the people that drafted this statement had that in mind.

As far as the trackage rights agreements are concerned, of course, I am interested in acquiring trackage rights where I can, where I can operate profitably and do a good service. There is no question about that.

MR. MOATES: Your Monor, I would like to have marked another counsel's exhibit, SFSP-C-92 for identification, which will be an extract, specifically, the first eleven pages of the 1983 annual report of

Karsas City Southern Industries, Inc.

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JUDGE HOPKINS: That will be marked for identification.

(The document referred to was marked Exhibit No. SFSP-C-92 for identification.)

BY MR. MOATES: (Resuming)

Q Mr. Carter, as President, CEC and Chairman of Kansas City Southern Railroad, do you have responsibilities to provide input information into the holding company's annual report?

A Only the portion that was headed up Transportation Section, that is correct.

Q Which is the only section I have copied along with the letter from Messrs. Deramus and Rowland.

A I had nothing to do with that, but I did with the Transportation Section.

You said you had nothing to do with it.

Look at page 3 of the report, thich is the second page of their letter to shareholders, and for the record, I guess we should state Mr. Deramus is the Chairman of the Board and the CEO of the holding company, and Mr. Rowland is the President and Chief

Operating Officer?

- A That is correct.
- appear in this case, is that right?
 - A That is correct.
- Now, on page 3 of the report, you see the second full paragraph from the hottom of page 3, that is a strange way, but it says our transportation operations, and so on.
 - A I see that.
- Q Would you read that paragraph into the records?
- A I will indeed. "Our transportation operations are strategically placed and already participating in the upturn cut of the worst recession in recent times. By most standards, the region served by KCS lines is the most dynamic and has the brightest future of any in the continental United States. Improved service and low cost operations are the key to survival and prosperity in the new environment."

Do you agree with that statement?

- A I don't disagree with it.
- O That is politic, Mr. Carter.

Now, if we could look at the section that you say you do have input into, the one that starts on page

7 with the caption "Transportation," do you see that? A I do. 2 You say, by the way, you have input into this 3 section. What does that mean? Do you actually review 5 the draft of this (ocument, do you discuss this portion 6 of the report with holding company personnel? What is 7 the process? 8 A I was interviewed by the people that did the 9 draftsmanship on it, and then after they submitted their 10 draft, I had the chance to look at it. 11 O And make any appropriate corrections or 12 changes? 13 A I made any numerical changes that needed to be 14 made. 15) All right. 16 Now, this is pge 7 of the exhibit for 17 18 reference. Do you see the statement in the second full 19 paragraph "While enjoying certain unique advantages, 20 this railroad competes with other railroads, with trucks 21

and with harge lines for freight customers." Do you see that?

A Which paragraph, sir?

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O The first paragraph at the lop of the page.

A Now, read that again, please.

Q I won't read it for the record. It is the second sentence.

A The second sentence in the first paragraph.

Okay.

(Pause)

Okay, I have read it.

yould you briefly enumerate for the record.

sir, what some of these unique advantages are that KCS enjoyed?

A Yes, I will. KCS has a very short line hetween Kansas City and the Gulf of Mexico. I think that is very unique. We also have the advantage of serving five deepwater ports. I think that is quite unique.

Q I don't mean to interrupt, but would you mind naming there five ports?

A Twill be glad to. New Orleans, Louisiana,
Baton Rouge, Louisiana, Lake Charles, Iouisiana,
Beaumont, Texas, and Port Arthur, Texas. KCS is a good
railroad. There is no question about it. We think it
is fairly well maintained. We think it is fairly well
operated. We are just really proud of our railroad, and
we want it to stay that way.

We provide a very essential service to a

number of shippers in that market, and we don't want anything to happen, we don't want anything to louse it up that would cause it to continue to remain strong and viable.

Would you say that certain other of those unique advantages might include some of the marketing matters we just discussed a moment ago when we were looking at that analyst's report, such as your participation in export soda ash, such as your participation in certain unit coal train movements?

A That is very special. We are very proud of that segment of business.

Q Okay.

Again looking at page 7 of the report, Wr.

Carter, I am going to now go to the second paragraph,
the second sentence. This is again talking about unit
coal volume. The sentence I am interested in says "This
traffic, which escalated gradually and amounted to 12.9
million tons in 1983, should continue to move well
beyond the year 2000."

Does that in fact, that statement about traffic moving beyond the year 2000, does that apply to roughly the 13 million tons that we just looked at?

A No. We know that two of the four people that I serve have contracts to buy solid fossil fuel that

will last through the year 2000, and that is the source for this statement.

O In the last paragraph on the page, the third sentance, it is a rather interesting statement. "The Kansas City Southern Railway Company hauled more freight by weight and by carload in 1983 and did so for less cost."

Do you see that?

- Q What is the explanation for that statement?

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A 1 can give you the answer to that. The Southern Pacific has been doing a lot of rate shopping, and consequently we are having to reduce our rates in order to stay competitive in a lot of cases.

They are quoting a lot of rates and routes, and also the contract rates had a tendency to be less profitable or less gross than did the situation pre-Staggers.

I think you lost me on that answer, Mr.

Carter, because if I read that sentence it tells me that
you hauled more freight and more cars, but you did it
for less cost, not at lover rates.

In other words, you did better.

A We also did it for less revenue. And that's what I thought you were talking about. Perhaps I missroke. The railroad, of course, the standards for managing the railroad have raised -- and consequently, I'm not having to spend as much for maintenance of way right now as I did in the earlier years -- and consequently, my costs are slightly less.

I perhaps misspoke when I said less revenue.

Q Okay. If you turn the page -- and I hope the exhibit works this way -- page 8 is an overview of your financials. I think what I was talking about and I think what you were referring to, or the company was

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referring to in that statement that you just read, is the following.

If you look under your total expenses for 1982 and your total expenses for 1983, they in fact -- pardon me -- your total revenues, total revenues, your revenues went up from 1982 to 1983, dian't they?

- A They went up from \$312 million to \$314 million.
- 2 But at the same time, your total expenses went down?
- A They dropped from \$264 million in '82 to \$261 million in '83.
- Q And it's that phenomenon that you're referring to, or the company is referring to in the sentence on page 7, is it not?
 - A Okay, that's correct.
- Q And it was the second answer you gave me that would apply to that phenomenon?
 - A For cost. Yes, that's correct.
- Q Nould you turn to the last page of the exhibit, page 11?
- A I have before me page 11.
- Q I have several questions on this page. First, in the first full paragraph, there is a statement about railroad merger activity, specifically the following:

"We expect in 1984 to bring about a definite development in the struggle for control of the Milwaukee Road between the Grand Trunk Western, Soo Line, and CENW.

"Because Kansas City Southern interchanges traffic and operates a joint terminal at Kansas City with the Milwaukes Road, we are keenly interested in the outcome of this contest."

First of all, Chicago North Western was the successful bidder, was it not, in the transactions in which the KCS participated to attempt to acquire what is called the Spine Line of the Rock Island?

A They were the high bidder. Now, this particular paragraph that you introduced the question on has to do with the Milwaukee Rcad.

Q I know.

A Now, is your question with respect to the Rock Islani?

My question is what they call a foundation question, Mr. Carter. The CENW, as it exists at the time you're making this statement, includes that Spine Line of the Rock Island, doesn't it?

A They have a portion of the Spine line at this time for operation. That's correct.

O The Twin Cities to Kansas City Liro?

A I don't know all that detail. That's not my

understanding.

Q All right.

Doesn't the Kansas City Southern interchange a substantia amount of grain traffic with the CENW today at Kansas City?

A We are getting some grain traffic at Kansas City and he C&NW. That's correct.

Q Are they not one of your most important grain connections?

A Recently, I think the Burlington is giving us more grain than the CENW.

Q More, but the CNW is still an important grain shipper?

A Yes. Oh, every car is important to me. CENW gives me grain; that's correct.

Q But if the CENW in fact is ultimately permitted to acquire the Milwaukee Road or what remains of it, won't that somewhat en ance the grain drawing area that KCS will be able to participate in?

A I don't think so.

O Why not?

A Because the C&NW and the Missouri

Pacific/Union Pacific are going to work together very

closely, and I feel down deep in my heart that if it's

possible for the grain to move inbound on C&NW, if it's

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- 2 So you're concerned that the Union Pacific sys'em's influence on C&NW will cause that traffic to move MP rather than KCS?
- A I have some grave concerns along that specific line; that's correct.
- Q If that happened, that would not be related to this merger, would it?
 - A To the instant merger? That's correct.
- Q In the next paragraph on this page, sir, I won't read the whole thing -- I will spare us the reading of it -- but would you quickly scan that paragraph?
 - A I will. I will read the entire paragraph.

 (Pause.)

Okay.

- Q All right. Now, sir, with respect to Landa -L-a-n-d-a -- Motor Lines which is discussed here, how is
 Kansas City Southern using this new motor carrier
 affiliate today? In what manner are you using it?
- A Primarily for pickup and delivery service from the points where we have our intermodal operation, primarily Dallas, Kansas City, and New Orleans.

Q All right.

Does Kansas City Southern have any precent plans to expand the operations of Landa Motor Lines?

A Yes.

- Q Could you briefly -- let me ask you, are those plans confidential?
- A No, those plans aren't confidential. I'll tell you. I instructed the lawyers to obtain certificates in the 48 contiguous states for Landa Truck Lines.
- What plans do you have to utilie those certificates?
- happening when we could get that certificate, and I don't have any real specifics on it, but we certainly are looking at areas that are within a short trucking distance of these key points such as -- well, there is a movement of lard out of Sherman, Texas for example.

 That is within 40 or 50 miles of our Dallas operation.

We are going after movements, you know, blocks of movements like that.

- Q Do you have any plans or have you considered the possibility of utilizing Landa Motor Lines' expanded certificate authority in connection with IRMA?
- A No. I have made no study on that.

- Q Would't that be a possibility?
- A It's a very distinct possibility.
- Q That's not part of the application proposal. I take it?
 - A That's correct.

paragraph, Mr. Carter, isn't there, to certain operating arrangements with railroads? And you say, in the bottom sentence: "We have recently begun a coordinated service arrangement with the Burlington Northern through Kansas City to handle traffic between the Pacific Northwest and Gulf Coast areas served by our system."

Do you see that?

- A I do.
- What are those operating arrangements? Can you tell us briefly what kind of a train schedule that would be?
- Very impressed with what they had worked out with the Santa Fe on the Big D connection and to contact other carriers, and we singled out the Burlington Northern as being the one we wanted to work with next to try to work out an arrangement very similar to the Big D with other carriers.

And that's the one that this has reference

to.

- Q Has that been worked out?
- A It's in the embryo stage right now. But I began to see a small amount of business moving on it, not anything compared to the Big D connection, but a few cars are beginning to move on that.
- Q It takes a while, as I understand, to establish that kind of service, doesn't it?
 - A That's correct.
- Q Is this a service that would involve transcontinental movements from, for example, New Orleans to Seattle?
- A Again, I am a common carrier, and anything that is tendered, I am going to handle it. That is, i it is legal. And I will take anything, of course, that we can make a profit on.
- your common carrier motives. I only meant in instituting the service, were you targeting a particular market such as New Orleans/Seattle?
- A Well, we are targeting, of course, the entire KCS system and going into the territory that the Burlington served, which would be the Pacific Northwest.
 - Q Well, let me draw the analogy to the Big D

connections that you have. That involves run-through service, doesn't lt?

A It would if the volume reaches the state such as the Big D has reached. We do have run-through, as you know, between the Santa Fe and the KCS. But this has not reached that proportion.

Now, if it should, the answer is that there would be run-through service, very definitely.

Q At this point, with the Burlington at Kansas City, is there some kind of expedited service, expedited handling of this train?

A I don't know of any particular expedited handling, but certainly we try to give it very prompt handling. I will say certainly there is no delay and we would make the move just as quickly as the block could get into Kansas City.

We would certainly take the transfer. You know, Kansas City is a unique place. You make deliveries rather than haul and pull. And we certainly would make those moves as quickly as possible.

Q Last question, sir. In the last paragraph, the sign-off, if you will. You note again that your company is an efficient low-cost carrier and has the shortest route between the Gulf and the Upper Midwest and the New Orleans/Dallas corridor, and then you say:

As we move forward in this new deregulated environment, we expect to exploit our special advantages at every opportunity."

Are the special advantages referred to here essentially the same as the unique advantages that we had talked about earlier?

A Yes.

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- Q Would you give me the same answer?
- A The same answer.

MR. MOATFS: Your Honor, I would like more counsel's exhibit warked along this line. It's three-page reprinted article from the August 30, 1982 edition of Railway Age Magazine. I provided a copy of this to counsel yesterday.

MR. AUERBACH: E ruse me. Off the record.

(Discussion off the record.)

JUDGE HOPKINS: It will be marked for identification as SFSP-C-93.

(The document referred to was marked Exhibit SFSF-C-93 for identification.)

BY MR. MOATES: (Resuming)

Mr. Carter, did you have an opportunity to review this article last night?

A I did.

- Q Okay, good. Do you recall when this irticle first appeared?

 A Yes. 1982.
- Were you in fact interviewed by Mr. Majone in conjunction with the preparation of this article?
 - A I was.

I want to just ask you a few things here.

Again, on the first page -- and when I say first page, I mean the first page of text, of course -- the paragraph that begins under the first bullet item which is headed, "Looking Beyond the Boundaries." Do you see that?

A Yes.

2 It mays: "They all agree that their lean
little railroad must expand its own reach -- beyond it's
current configuration and beyond the rail mode itself.
That means acquiring segments of other railroads that
would enable KCS to reach markets in the east and
north."

It goes on from there. I want to ask you first about that statement. Is the -- was, in 1982, the plan to acquire segments of other railroads something that you discussed with Mr. Malone?

- A I don't recall the details, but it's possible.
- Q Would those segments be the portions of the Rock Island that we discussed a moment ago?

Q Going on: "It means pursuing opportunities that will enable KCS to become a much bigger mover of bulk materials. Underpinning both elements will be further development of the strong industrial base within the carrier's own territory."

Now, the bigger movement into bulk materials includes, does it not. as the article goes on and explains to us, some of the things we discussed; for example, the participation in export soca ash?

A That's correct. That's bulk material and it does include soda ash.

Okay. In the next column over, in the second paragraph under the next bullet heading, the statement is made: "With its current Port Arthur facility, KCS alrealy handles nearly 100 percent of all export soda ash sent through Gulf ports."

Is that still a true statement?

A Yes.

And, in fact, and I won't red all of this, but in the next section, right under there, there are some quotations from a Mr. McClain who, for identification, is who, sir?

A Mr. McClain is Senior Vice President,

Marketing, for KCS lines.

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Q Okay. And there are some quotes from him about scda ash, and a statement as follows from Mr. Ploth: "If we put the first most sophisticated facility on the Gulf, there will be no need for another one."

Did you, in fact, put the first most sophisticated facility on the Gulf?

- A It is under construction at this time.
- When is it due to be completed?
- A In the spring of '85.
- O The spring?
 - A The spring.
- Then the next paragraph, again this is reviewing your efforts, as I understand it, to increase your participation in bulk commodity movements, discusses the unit coal trains that we have talked about, and a quote from Mr. McClain at the end of that paragraph: What a base you build when you start handling unit trains of coal. The original business may peak, but it sets the stage for other things."

Do you see that?

- A Not yet. Which column? The second?
- Second column, and it's the last full sentence just at the bottom of that paragraph.
 - A I don't see it.

1	O Do you see the paragraph on coal that says
2	"Another target for bulk distribution is coal"?
3	A Yes.
4	Q It's the last two sentences in that
5	paragraph.
6	A I'm sorry, I don't find it. Point it out to
7	me, please.
8	Q I think counsel will.
9	(Pause.)
10	A I have it now, thank you.
11	Do you agree with that statement?
12	A Would you mind asking me the question again?
13	2 I simply wanted to know whether you agree with
14	Mr. McClain's statement in that regard.
15	A I think it sets the stage. I don't disagree
16	with the statement.
17	Q It sets the stage, dcesn't it, Mr. Carter,
18	because it give the railroad essentially a building
19	block or a background of a certain amount of traffic
20	denisty?
21	A The stage is set.
22	And it's a long-term piece of business that
23	you can count on, year in and year cut?
24	A As long as you're able to handle it
25	affiniantly What's some of

A Yes. Mr. Davis is the Vice President for Sales.

O Okay. At the top of that column, he says as follows: "I never thought I'd see cotton in trailers, and now I can see canned goods, wine, foodstuffs, and some building materials going that way."

The question is, first of all, is that statement of Mr. Davis' consistent with your experience?

A That's correct.

Q Are there other commodities, since this article was written, that KCS has encountered moving in trailers?

A Yes.

Would you name those, please?

A Well, I just mentioned one earlie -- milk carton paper stock is one that is moving in trailers on the Big D connection. The items that Mr. Davis is talking about is Big D items.

Q Would it be accurate to say, Mr. Carter, that a recent phenomenon involving TOFC/COFC movements has been -- that you have seen on your railroad -- has been the movement of a wider variety of commodities in

trailers?

A I'm not going to describe it as a phenomenon, but we have seen an increase in intermodal business.

- Not just in terms of volume, but in terms of the diversity or range of commodities handled?
- A There has been increase in the diversity; yes.
- next paragraph, under where we were just reading, I think the "he" here probably refers to Mr. Davis. It says: "He also sees KCS as a link in a Northwest Pacific-Gulf of Mexico route, especially for containers.

"Steamship costs are high, and we could help knock two or three days off an all-water route," Davis says. "For that, Kansas City would be the rail connecting point" and so on.

Is that opportunity something that's included in your efforts within Burlington Northern that we talked about a minute ago to establish an improved or expedited service from the Northwest?

- A That portion of the statement has to do with Northwest, with Burlington. That portion of the statement with respect to Kansas City would not.
- Q At the end of the paragraph it says: "A Kansas City/New Orleans pure piggyback train may not be

far off."

Does that train operate today?

A No. Just a portion of it. We are operating one from Sallisaw, Oklahoma to Kansas City right now on an experimental basis, but the entire piggyback train has not been started. We are moving the piggyback cars in regular general commolity trains at this time.

Q Ckay. Now, sir, the last sentence before the bullet item coming down this column, the discussion about expansion. There is the following statement:

"But the best option for expanding without merger remains a KCS-owned line to Chicago."

Do you see that?

- A I see that.
- Q Did you discuss the possibility of KCS acquiring a line to Chicago with hr. Malone?
- A The date of this article is 1982, and this is obviously stating a quotation from Mr. Davis, so you have to assume that he was looking at the trackage rights that we sought with the Missouri Pacific Lines in all proability.
- Q We discussed a minute ago, if you will recall, the Chicago North Western's attempt to acquire the Milwaukee Road in competition with the Soo Line and the Grand Trunk.

First of all, if the Soo Line were to be the successful party in that litigation, you would then have a direct connection to the Soo Line at Kansas City, wouldn't you?

A Yes. You've got to understand that the yard at Kansas City that we operate in is owned 50 percent by the Milwaukee Railroad and 50 percent by KCS. So anything that will come in on the Old Milwaukee Line will come into what we call Kenoche Yard at Kansas City.

Now, my question -- and I think you said yes, and then you explained it. The answer is, of course, that if the Soo acquired the Milwaukee by definition, you would have that direct connection?

A They would come into the yard that I just described. That's correct.

Q Isn't it a fact also, Mr. Carter, that if the CENW acquires the Milwaukee, that because of conditions this Commission has voted to impose, the Soo would reach Kansas City via trackage rights?

A I don't know that to be a fact.

Whichever way that transaction goes, you are going to have for the first time a direct new connection to the Soo Line, aren't you?

A If the Soo Line gets to Kansas City and if the Soo Line comes in on the Milwaukee Line, they will come into my yard, and I would have a direct connection with the Soo Line if all three of those things take place.

And that would, for the first time, give you a direct connection through the Soo to grain origins that it serves in such areas as North Daketa, South Daketa, and Minnesota; isn't that right?

A That's correct.

2 It would also give you a direct connection for paper, wood pulp, and newsprint traffic from Canada?

A I doubt that we will see too much paper and wood pulp moving from Canada into our territory, since we have six paper mills on our own line. It doesn't make much sense that that type of movement would take place.

Isn't it a fact that the Soo Line handles a substantial amount of Canadian potash?

A Yes. I understand the Soo Line has some potash.

O There is a need, is there not, in your territory for potash? There are receivers?

A Louisiana is a very great agricultural state and potash is a fertilizer, and it could possibly move into that market.

would achieve what the next paragraph here makes reference to, something even dearer to the hearts of KCS marketing people, a direct reach into the grain fields of lowa and perhaps Minnesota.

I'm not suggesting Iowa, but if we substituted the Dakotas and perhaps Minnesota for that statement, I take it that the Soo's reaching Kansas City will have those kinds of beneficial effects on KCS.

A It would be very beneficial if the Soo Line would come to Kansas City; that's correct.

MR. MCATES: Those are all the questions I have on this exhibit, Your Honor.

JUDGE HOPKINS: This would be a good time for a recess. We will take 15 minutes.

(Recess.0

JUDGE HOPKINS: Back on the record.

Mr. Moates.

MR. MOATES: Thank you, Your Honor.

BY MR. MOATES: (Resuming)

o Mr. Carter, I'd like to ask you now briefly to tell us how the KCS position which we have discussed in this case was formulated. And in that discussion, could you tell us what your role was in the formulation of the cosition?

A Yes. When the innouncement was made that the Santa Fe and the Southern Pacific were going to merge, it created a good deal of concern. And we immediately started thinking what would happen to KCS and what would happen to the public, so we came up with a number of ideas as to what would be done.

Now, first of all, you've got to realize that KCS has a number of joint through rates and routes with the Santa Fe that are in direct competition with the Southern Pacific.

We also knew that KCS had a number of joint through rates and routes with Southern Pacific that were in direct competition with the Santa Fe.

I think the Santa Fe is probably the second largest receiver and deliverer of cars to KCS and the Southern Pacific is probably number four. So I'm losing two real friendly connections with this merger taking place.

So we had to do some thinking. We made a number of studies. We contacted counsel. And keep in mind that our team was still intact, shall I say, from the Missouri Pacific/Union Pacific merger, so we called the same original counsel in.

We looked at this merger and we could see quite a few differences. We had to make that analysis

first in order to develop our plan.

was the greater of the gross areas in the country. And here, two major competitors were going to be merged, and there would be a less of competition to the public and there would be a hert to KCS.

We had to take all of that, to keep that in the background as we were developing our plan. We called counsel in and I would say perhaps a year ago right now, they made an analysis of the thing, and they agreed with us essentially that there was a difference between the instant merger and the one that we had just gone through because this is a parallel merger, whereas the Missouri Pacific/Union Pacific was an end-to-end merger.

So we had to take that in the background. We wanted to be sure that we would overcome some of the arrangements. Now, we considered the possibility of trackage rights all the way to the West Coast, but we realized that there would be 3,000 miles of trackage rights, and that's just a little bit too much for KCS to come up with.

So we then had -- I then instructed KCS counsel to talk to counsel of the Applicants to see if

there was any common ground that we could work out that would eliminate some of the loss of competition and at the same time provide gains for KCS that would offset the potential losses that we would experience.

They did go out and have a meeting to try to work out something, but nothing ever came out of that. We then put our thinking hat on and our marketing people especially were the ones that came up with the concept that we later branded as IRMA.

IRMA means Independent Rate Making Authority.

- Q Excuse me. Whose idea was IRMA?
- Vice President for Marketing. Now, he didn't brand it IRMA. Actually, one of the bright young lawyers came up with the name, but IRMA means Independent Rate Making Authority. And any time we use that term, I am saying Independent Rate Making Authority.

May I finish?

We then looked at the possibility of trackage rights like I mentioned. We saw that that would not work. Then we could see the idea of coming up with something in the way of some trackage rights and some independent ratemaking authority.

About that time we received a copy of the Applicants' operating plan, and we could see that they

were going to have through trains coming to Houston;

Texas, but it appeared to us from reading the operating plan, that they would just have local service, for example, coming between Houston and Beaumont.

So we had to then go after trackage rights between Beaumont, Texas and Houston, Texas and then, of course, on down to Galveston. And then we considered that as long as the IRMA concept was in place and in effect, that the Big D connection probably would not be broken.

That being the case, I made the decision that we should seek the trackage rights to go from Greenville, Texas to Ft. Worth, Texas because the efficiency of the Santa Fe route today coming to Dallas is not the best in the world.

We think we can cut off 10 and 12 hours by having a connection at Ft. Worth, Texas with the Santa Fe for any business that is left over on that northern segment of the merged line; that is, assuming the merger takes place.

Okay. We made the analysis. We had many, many weetings, We tried a number of things, pros and cons. We would test this, we would test that, and finally we squeezed it down to what we feel is the bare bone assentials. We came up with the four short

segments of trackage rights. We came up with the IRMA concept that would give the KCS the right to make, publish, set rates and routes for certain commodities from every competitive point that now exists between the Southern Pacific and the Santa Fe.

Now, we were very careful in the development of this plan not to try to invent competition, not to place competition in places where it doesn't exist. But we were trying to maintain an arrangement where competition would continue to exist through IRMA at every competitive point presently between Southern Pacific and Santa Fe.

think that pretty well hits the highlights in answer to your question. If I have left out any details, please feel free to ask.

Q I can't imagine how you could have, sir. Thank you.

I wonder if you would do me a favor, if you could, by stepping to the map over there and, for the benefit of the judge and the staff and the parties, just briefly indicate to us the KCS system over there, where you run.

A I would be glad to.

At the request of counsel, I am looking at Applicants' exhibit No. 1, which is a large map of the

United States. I am going to outline segments of the Kansas City Southern.

Our line starts at Kansas City, Missouri, and we come pretty well in a straight line down along the Missouri-Kansas border on the easterly side of that. We cross into Pittsburgh, Kansas here.

Our line continuer scutherly down through the edges of the states of Arkansas, Oklahoma, and into the corner of Texas and down to Shreveport, Louisiana which is point here in the northwesterly part of the State of Louisiana.

That's the KCS segment. The KCS then continues south from Shreveport, Louisiana down to DeQuincy, at which point the Missouri Pacific uses our line, and then we go and cross into Beaumont, Texas and between Korf and Beaumont, the Southern Pacific also uses KCS line. We go into Beaumont, and then at that point we turn southerly and go into Port Arthur, Texas.

Now, Beaumont is on deep water. Now, that is the KCS portion of our line.

The LEA portion, which is 100 percent owned by KCS, runs from New Orleans, Louisiana which is also deep water through Baton Rouge, Louisiana, and it continues on up and runs into Shreveport, Louisiana, and just north of Shreveport we go due westerly and run into

Farmersville, Texas whereupon we enter trackage rights with the Santa Fe going into Dallas. Actually operate into the Santa Fe Yard at Dallas, Texas.

We also have a line that runs northerly from Alexandria, Louisiana and doesn't appear to show on this map. It goes up to a point in Arkansas called Hope. We also have a segment that runs from Shreveport, Louisiana over to Mindon, Louisiana.

Mr. Carter, I don't think we need to go into all of the different branch lines. I wanted to get the idea of the main lines.

Would you confirm from the description you just gave that the western-most lines of the KCS and L&A today go to Beaumont and Dallas? Is that right?

A The westerly-most point of our system is Dallas. That's correct.

Q Okay. Now, if you would stay there for just a minute, would you briefly now show us the territory and the lines over which KCS proposes for its independent ratemaking authority to operate?

MR. AUERBACH: Your Honor, would it help if we move the map over here, if this will be detailed?

MR. MOATES: It won't be detailed.

JUDGE HOPKINS: It's not very detailed. If you did that, then they would have to move it back

again. I think it would be better just to leave it the way it is.

THE WITNESS: I will say that map 13-2 attached to my operating plan shows the exact area for purposes of the record.

That map is part of the operating plan, Exhibit 13, I believe the map is, 13-2. It's a smaller map than this, but of course I will answer your question.

The necessary part of IRMA, of course, are the trackage rights. There are four elements of trackage rights. One runs from Beaumont, Texas to Houston, Texas. One segment moves from Houston, Texas to Galveston, Texas. One segment of trackage runs roughly from New Orleans to Lake Charles, Loui lana. And then the other section runs from Greenville, Texas to Ft. Worth, Texas.

Now, those are the four essential trackage rights territories that we are seeking as an essential part of IMRA. Then IRMA itself, that is, the Independent Rate Making Authority that we are asking for, will go along the routes of the Southern Pacific basically from Houston, Texas all the way along the Southern Pacific, which is the red line, the southern corridor of the United States, over to roughly the Los

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Angeles/long Beach territory, and then follows those
lines of the Southern Pacific from this territory up to
San Francico-Oakland Bay area.

We also have included those segments of the Santa Fe in independent areas, particularly between -- oh, I would say actually between Bakersfield and on up through the valley in this particular part of the territory.

Now, again, if you refer to my map 13-2, which I prepared and attached to Exhibit 13, those lines are shown. They are shown in a dark green color.

2 I think you omitted Phoenix, Mr. Carter.

Don't you also propose that the IRMA go to Phoenix,

Arizona?

A We took both of the segments. That's correct. Both of the segments. I thought when I said that we followed the Southern Pacific line across, it does include both of the segments of the Southern Pacific. That is correct.

Does that answer your question?

Q Yes, thank you. I think you can resume your seat.

A Again, I say if you look at my map 13-2 in the exhibit, it will spell out, in Exhibit 13, it will spell out those exact lines.

Doesn't that show that your IMTA proposal and the trackage rights proposals that you have in this case, that the KCS would more than triple its size?

A KCS today is about 1,400 miles and there about 400 miles of trackage rights and there's 3,000 plus of independent ratemaking authority.

2 It would be a fair statement, would it not, Mr. Carter, to say that no comparable experiment has ever occurred in American railroading history?

A Well, I will agree with you that IRMA is a novel idea. But I also admit to you that the integrated circuit was a rather novel idea, but it worked pretty good, too.

Maybe I'm missing something. Is there a correlation between the integrated circuit and your operating over those 3,00 miles?

A Yes. They are both novel ifeas.

Q Apart from the fact that they are novel ideas, it may have been greeted as something other than novel when it was first proposed.

A Of course it was. Just as this is.

Q Has KCS had any experience with IRMA or an IRA independent ratemaking authority?

A No.

2 All right. Look at page 1; of your verified statement, please, Mr. Carter. In the top carryover paragrap, on the page, you were talking about your incentive to work with joint line connections through the service territory of the proposed IRMA and trackage rights.

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You say: "This includes offering a friendly connection to UP/MP/WP at El Paso, Los Angeles, and San Francisco and to Katy at Houston and Ft. Worth."

Do you see the reference?

A Yes.

Q Have you discussed Kansas City Southern's position, includi. its condition request, with any other railroads?

A I have.

O Which railroads?

A I have discussed it with the Illinois Central Gulf, the Houston Belt & Terminal, New Orleans Port Belt. Those come to mind at this time.

Now, with respect to those three, were your discussions oriented towards the fact that you require trackage rights over the ICG and the New Orleans Port Belt to implement your Lake Charles to New Orleans request?

A That's correct.

Q And did those two railroads indicate to you whether they would agree to your operation over the track?

A All three of the railroads agreed to permitting KCS to enter into a trackage rights agreement over short segments of their line to reach the trackage

rights agreements with those three carriers to the

A I have not.

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- Q Have you achieved in your negotiations or discussions with these carriers an agreed-upon rental price for those trackage rights?
- A I have agreed -- the discussions -- I have not gotten into negotiations, nor have I started working out any form of an agreement.
- O So you have an agreement in principle with these three carriers to use their track, but there's been no discussion in these negotiations about price?
- A That's correct.
- Q Are you prepared to pay whatever price is requested by these carriers?
 - A No.
- Q Have you discussed your participation in this case, your position in this case, including your request for conditions, with the UP/MP?
 - A No.
 - Have you had such a discussion with the Katy?

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A Not that I can recall.

- Mr. Carter, does Kansas City Southern propose that if IRBA and the trackage rights that you seek here are imposed, that they be conveyed to any new owner of your property or any merger party with KCS?
 - A What new owner are you talking about?
- No particular owner. Only against the probability -- strike that, possibility that the Kansas City Southern might be acquired by another carrier or might merge with another carrier.
 - A I have given no thought whatsoever to that.
- Well, I ask you to give it some thought now.
 Is it your proposal to this Commission that the IRMA and the trackage rights be made something that could be conveyed to a new owner?
- A I will think about it. But my position has always been, I want to stay independent, and consequently I really haven't given any thought to that.
- Q Have you discussed your position or these conditions with anyone from the Eurlington Northern?
 - A I have not.
 - 7 The Norfolk Southern?
 - A No, I have not.
- O CSX?
- A No, I have not.

- O The Denver and Rio Grande?
 - A No, I have not.
- I want to ask you some questions about the score of IRMA.
 - A Okay.

Q Let's look at -- I am looking for my KCS-8, Volume 1, the thin index and narratives volume.

Would you turn to Page 15 of that volume?

- A Skay. I have Page 15 of KCS-8, Volume 1.
- Q Okay. Mr. Carter, on this page, this section you see that starts on the preceding page, this is a discussion of the proposed TRMA. You say on Page 15, "KCS would have the right to interline traffic pursuant to joint rates or contracts with connections at any of the common points and with short line railroads at both common points and any other point where the short line has a connection with one of the primary applicants which is competitive with the connection between them," and so on.

At the end of the paragraph you summarize and say, "KCS would have access either directly or via reciprocal switching to all shippers so served by SPSF at any of the common points."

I want you to focus on those words, "at any of the common points." That is what I am interested in.

Is it the proposal of KCS with respect to this IRMA that the IRMA would apply only at points common between the Southern Pacific and the Santa Fe today?

A Our concept is that it would apply to, from, and through any and all common points between the Southern Pacific and the Santa Fe today, plus the fact that we want to be able to connect with some of those short line carriers that would be cut out from competition. That is correct.

All right. Now, when you say common point, I take it from your proposal that this is a common point, regardless of whether other carriers also herve the point?

A Absolutely. Any point where there will be loss of competition, any and all common points between the Santa Fe and the Southern Pacific today is what I have in mind for IRMA.

2 So they are not exclusive common points, if you will, that are served only by Southern Pacific and Santa Fe.

A That is true. Any and all common points where there will be loss of competition, whether it to one less carrier if the merger is approved, those are the points that I am proposing to extend the IRMA concept to. That is correct.

A No, I am not trying to create competition where competition doesn't exist. I am really trying to maintain the competition that exists today.

Q How did Kansas City Southern make a determination of what a common point was for purposes of the IRMA proposal and the appendices that are attached that show those common points?

A We of course had access to your records on discovery, and we determined each of the common points that your records reflected. Now, if there are any that exist today that the records didn't show, I want to include those as well. And they were included in this Volume 13.

Q You want it all, right?

A I want it all. I want to replace all of it for the benefit of the public and for the benefit of KCS.

Q Okay. Fair enough.

Now, just to clarify these intermediate station points, you are not seeking, I take it, IRMA rights between a couple of points like, for example, Houston and Tucson. Is that right?

- Is Tucson a common point?
- Q No.

- A Okay. The answer would be no. Houston is.
- Q However, if you look at your map that you kept referring us to, 13-2, you will see that your proposed IRMA route proceeds into, through, and out of Tucson.

 Nonetheless, do I take it from your answer that there would be -- that there is no intention on the part of KCS to seek an IRMA right to quote rates or to make contract rates to shippers at Tucson, correct?

A Let me explain it this way. I want to have the right to make a route and a rate to, from, or through any common point that exists today. Now, then, that would give me the right, for example, to move traffic on a KCS rate with another carrie.

Say that we would move from Kansas -- from Houston, Texas, which is a common point, to El Paso, Texas, which is another common point, and then perhaps offline that to a third carrier, you know, a third competitive carrier that perhaps could go and serve that point.

So it would be possible to get traffic to a non-common point through a third carrier. So in that exception it would be true, but as far as KCS IRMA itself is concerned, and KCS only, we would only go

between, to, and from each and every common point that exists today.

- Q Is Tucson served by any other railroad besides the Southern Pacific?
 - A I don't know. I can check the map.

- Q Well, there is a lot about this territory you don't know. Isn't that right? It is not your territory.
- A There is a lot about California that I do not know, and Arizona. That is correct. Now, you are talking about me personally. You are not talking about my staff, because we have sales people all over the country, but me personally, I do not know the geography as well as I should.
- Mr. Carter, would you look for a minute at the KCS-8. Volume 2, which is the volume that actually contains the IRMA agreement as proposed by Kansas City Southern?
 - A I have Volume 2 of KCS-8.
- Q Exhibit 2.1 in that volume, which is the first exhibit after the map and after the table of contents, is the proposed IRMA agreement.
 - A Okay, I have it before me.
- On the first page, under Purpose, you have again recited the fact that you seek to have this

applied to traffic to, from, or between specified points, and so on. Then you say the common points are identified in Exhibit A hereto.

Just as a clarification point, I note in Exhibit A, Page 2, under the common points for Texas, there are only four. I also notice that you made a correction to your operating plan in the errata that added a lot, I don't know, 15 or 20 of them.

Do you mean to add those points here as well?

A Yes, they do need to be idded. There was an error in my operating plan, and we attempted to pick that up in the definition of common points between Southern Pacific and Santa Fe in Texas. It is my mistake. T caught it. We corrected the exhibit that I prepared, but omehow or other failed to correct the exhibit attached to the agreement.

2 But in any event you do seek to have IRMA apply to those Texas common points?

A Yes. Thank you for clearing up that point. We do seek to go between each and every common point that exists to, from, and between.

2 All right. If you turn the page of that proposed agreement to Page 3 of 19, little paragraph b at the top, do you see that?

A Yes.

It says, "KCS will fairly compensate SPSF for the use of its services, equipment, and facilities consistent at all times with the primary objective of establishing and perpetuating an arrangement under which KCS will be able to compete effectively against SPSF in the subject markets."

The first question is, is that statement true even if SPSF would lose money on the particular movement on which MCS quoted a rate?

- A I directed my staff to determine from your own records what your costs are, and we agreed to add a little bit of profit to you.
- 9 How much? How much profit?

- A There will be people in the hearing room that made those analyses, and they will be subject to your examination. They have got reams and reams of paper to answer all of your questions. I do not know the details. I cannot answer your question. But that information will be made available to you.
- Q Let me ask the question this way, Mr. Carter. Was it your intention and instruction to those people that they should propose a formula that would, if you will, make SPSF whole for its out-of-pocket costs and then give it some kind of a profit?
 - A That was my direct instruction. That is

correct.

Q And if the formula they proposed or the numbers that they have put into this record don't do that, then obviously by definition it is not the proposal that --

- A That is correct.
- Q It was not your intention that SPSF should earn a below market return for handling traffic moving in your account under IRMA, was it?

I was basing that number on your costs. Now, if your costs are correct, then our formula is going to be correct. Not only would it make you whole on your costs, but it would also aid a little bit of profit in there for you. And that is the basis on which they go.

Now, I cannot answer the details to your last question.

O Thank you. Would you look at KCS-8, Volume 1, Page 16?

- A Sixteen?
- Q Yes, sir.
- A I have it.
- The footnote on the rage says, "SPSF would receive a per car, per mile fee for handling cars pursuant to the IRMA."

Do I take it from your last answer to me that

you do not know and cannot state now what that fee would be?

- A That is correct. There are so many variables by weight, by distance, by commodities, by car type and that sort of thing. There will be a witness available to answer each and all of your questions along those lines. I do not have those details.
- Ate those fees -- is your proposal one that would contemplate that those fees would be negotiated between the parties or imposed by the ICC?
- A We want to negotiate it with the applicant, that is, assuming that the Commission goes along with this merger. We would want to negotiate it, but if the applicant refused to deal in good faith, I would expect the Commission to take the matter in hand and authorize the fairness of the formula.
- Q Who would decide if the applicant had dealt in good faith? You?
- A That would be very easy to determine. If the negotiations fell completely apart, why, it would be very obvious. Those matters, the Commission is expert in handling situations like that. I have no fears about that.
- Q You have clarified for me, I think, that you did intend and do intend that whatever this fee ends up

being, that it include an acceptable return to SPSF.

A There will be profit on top of your cost.

That was my instruction to the staff.

- How does your offer of services under IRMA differ from that of a freight forwarder or a motor carrier that secures shipments today and then subcontracts volume movements to a railroad?
- I don't know much about the freight forwarding business. I can answer your question with respect to what I am going to do, but I have no way to tell you what a freight forwarder would do, so I can't answer your question.
- Q Wouldn't most of the traffic moving under the IRMA be deregulated traffic, boxcar, TOFC traffic?
- A We are going to offer to handle any and all traffic. Once the applicant starts building up their prices, which they would have the right to do under Staggers and under the monopolistic area, once you start building that price up, why then we would come in and quote rates, establish routes that would be very, very competitive with you, every one of those competitive points.
- Are you familiar with the general consist of traffic moving in and out of this 18MA territory today?
 - A I am not. My staff has done some analyses on

that.

- Q Are you at least aware that there is a substantial amount of hoxcar traffic and TOFC traffic?
 - A My staff is aware of the details. I am not.
- Q Couldn't you set up a freight forwarder operation on your own today and participate in this traffic?
- A I am not familiar with the freight forwarder operation.
- Are you aware of whether other railroads like the Illinois Central Gulf are doing just that?
 - A I am not aware of what the ICG is doing.
- All right. Now, let me ask you a few preliminary questions about the trackage rights proposals.

First of all, sir, we have here a copy of the Commission's decision in the Union Pacific/Missouri Pacific control case that we have talked about several times. Page 593 of that decision, which appears at 366 ICC, the Commission summarized the conditions you sought in that case.

Tell me if this is correct. Do those conditions include trackage rights between New Orleans and DeQuilcy, Louisiana, via Lobdell, Louisiana?

A That was one of the segments, yes.

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- Q And did you seek trackage rights between
 Beaumont and Galveston, Texas, via Houston?

 A Yes.

 Q And did you seek trackage rights between
- Q And did you seek trackage rights between Dallas and Fort Worth, Texas, with local access?
 - A Yes.

- Q And in this case you are seeking trackage rights between Pallas and Fort Worth, Texas, too, aren't you?
 - A In this case?
 - 2 In this case.
 - A No.
 - Q Greenville, Granville and Fort Worth?
- A Greenville is 50 miles northeasterly from Pallas, and the line that I am seeking would go from Greenville, Texas, to Fort Worth, Texas, and it does not include any local rights, and of course it doesn't operate between Dallas and Fort Worth.
- Q Let me put it this way, Mr. Carter. If you got the trackage rights between Greenville and Fort Worth, you would have a direct and efficient connection to Fort Worth via KCS's own line, wouldn't you?
- A We would have a direct route between Greenville, Taxas, and Fort Worth. That is correct.
 - Q And aren't you seeking trackage rights in this

case between Recument and Galveston via Houston? 2 A I am indeed. 3 And aren't you seeking trackage rights in this 0 4 case between New Orleans and Lake Charles, Louisiana? A I am indeed. 5 6 Is there some similarity in these requests, 7 Mr. Carter? It sounds familiar to me. A There are some similarities. Is the theory that if you didn't succeed the first time, the second time might be the charm? 10 11 Maybe the third. 12 What merger do you know about? 13 A We sought the same thing in the ICG control 14 case, so that was Number One. Missouri Pacific was Number Two, and this is Number Three. 15 16 O Thank you. I didn't know that. 17 Is the line between Reaumont and Houston over which you seek trackage rights served exclusively by the 18 19 Southern Pacific today? 20 A The line that I am seeking between Beaumont and Houston is the Southern Pacific. 21 2 All right. Let me ask it this way. Does 22 23 anybody else operate over that line?

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Does Amtrak haul any freight, Mr. Carter?

A Amtrak does.

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- As Amtrak does not haul any freight.
- 2 So the point I am getting at is that industries on that line today are exclusively served by SP, one railroad, and after the marger they will be served by one railroad, right?
- A Up the short segment between Beaumont and Houston, they will be served by one railroad.
- Q Would you look at Fage 13 of your verified statement?
 - A Yes.

- In paragraph with the number 2 ch it, six
 lines down, you have a sentence that starts, and you
 were referring here to the Houston-Beaumont rights, you
 say, "This makes it critical that NCS be able to effect
 the physical interchange of its IRMA traffic with SPSF
 at Houston."
- Do I read that to tell me that the
 Houston-Beaumont trackage rights here are
 service-related? In other words, they are required to
 make the IRMA service competitive, in your view?
 - A Absolutely.
- Orleans segment of the Southern Pacific over which you seek trackage rights, that is not a line that is served by anyone else today other than Amtrak, is it?

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A That's correct.

- Q And Santa Fe doesn't even go to New Drieens, does it?
 - A That's correct.
- Q And again, is the reason that you want that service between -- those rights, rather, between New Orleans and Lake Charles because you want to make your IRMA more service competitive?

A I want to be able to pick up the loss in competition that the public is going to have and eliminate the possibilities of their total loss, and in order to do that the traffic has got to be time sensitive to be competitive in the entire movement.

- O Are shippers tolay on the SP line between Lake Charles and New Orleans going to lose competition because of this morger?
- A Not between that tiny segment, but look at the whole --
 - 2 That is what I am asking.
 - A On that segment, no.
- So again your trackage rights in that corridor are predicated on a desire to make your IRMA more service competitive with the merged system. Is that right?
- A Yes, that's correct.

- O Does that mean that all of those trackage rights that I have just referred to are bridge rights only?
 - A That's correct.

- So you do not seek to serve any intermediate stations or any local industries on any of the trackage rights segments the KCS --
- A Let me qualify that.
 - 2 I think you had better.
- A At Houston, Texas, I will operate between Beaumont, Texas, and Tower 87, at which time I propose to get off of Southern Facific and go down through the Houston Belt and Terminal, and we will serve Houston, Texas.

We will have rights in HB&T, Houston Belt and Terminal. We will also have rights to connect with PTRA, which is the Port Terminal Railroad Association. And then, of course, we will pick up and continue operation between the Basin Yard of HB&T to Tower 86, whereupon we will enter the Southern Pacific line again.

And we will go to Texas City junction, whereupon we intend to interchange cars to and from the Texas City terminal, and then that segment of track that the applicants propose to abandon, the eight miles south of the Texas City terminal junction, we intend to buy,

and then of course we will cross the causeway, which is owned by Galveston County, and of on into Galves Yard.

So, I will have, shall I say, rights at
Hotston, Texas, which is part of the trackage rights. I
will also have rights at Texas City, which is part of
it.

Q But you do not, if I understand your answer correctly, you do not here seek rights to serve industries at points like Deer Park, Strang?

A I do not propose to have local rights at Deer Park. That is correct.

And that is why, sir, because there would be no change in the competitive posture on that line?

A There is no loss of competition at that partic ar point. That is correct.

Q Your answers would be the same with respect to industries on the line between Houston and Beaumont?

A I do not propose to have local access on intermediate points between Houston and Beaumont. That is correct.

Q For the same reason that in your view there will be no change in the competitive situation?

A For the same reason.

Q Given the fact that the trackage rights that you have requested and that we have been discussing here

company's operations, would I be correct in assuming that if the Commission does not impose the IRMA, that there is no need for them to impose the trackage rights as well?

A I can't answer that question. I don't know what the Commission would do. I know the Commission is going to look at the facts. I feel under Staggers that they are mandated to replace competition, in-ramodal competition.

I know that they are going to look at it, and
I have some serious doubts that this merger is going to
be approved without conditions if it is approved at
all.

Recognizing that, Mr. Carter, and recognizing that you and I smiled at each other wher I asked that last question, nonetheless, let me ask it again a little more seriously.

If the IRMA is not imposed by the Commission, and the merger is approved -- I am asking you to assume that, and I understand your position that you don't think it should be, but assuming that those two things happen, would it not then be true that the trackage rights that you seek, the four sets of trackage rights you seek here, which are to make the IRMA service

competitive, would no longer be required by KCS for that purpose?

A I don't think that, first of all, that that is going to happen, but assume that your question is true. The trackage rights would still have some advantage. It wouldn't solve the whole problem, but there would definitely be some advantage, because there would be a more efficient route, for example, on the segment between Fort Worth and Greenville.

We would also be able to make up some of the loss of competition, not all of it but some of it, on trackage rights that would be going into Houston. That is a very strong competitive point.

I think there would be very definitely some advantage in that, and then there would be still some efficiencies in having the trackage rights segments between New Orleans and Lake Charles, so I think very definitely there would be some very positive reasons for having trackage rights into effect.

I have made that statement. Again, I said I do not agree with your premise, but to answer your specific question, that is my view.

Now, I recognize, sir, as soon as I look at this map that there would be certain benefits to the KCS, as you say, from having some of those rights, like

between Lake Charles and New Orleans and Houston and Beaumont. It looks like a nice rationalization of the KCS system.

A That is absolutely correct.

- Q Sure it is, but I thought we had already agreed that -- you agree with me that there would be no adverse effect on competition in those trackage rights corridors as a result of this merger.
- A We agreed on intermediate points. We didn't agree on the competitive points. You have the competitive points that are very, very important. Now, don't overlock that.
- Q Let me ask you this question, Mr. Carter. It is a hypothetical. Okay? I know you oppose the mergar, so this is a hypothetical.

If Southern Pacific-Santa Fe agreed to maintain lovels of service and to maintain routes and rates with KCS via Dallas, would KCS withdraw its four trackage rights requests and shift its IRMA request to Dallas rather than Houston?

We considered that, and we don't think that's in the best interest, because reading your operating plan, it appears that you are going to make that SP route your principal route.

And I think that in all fairness to the

shirping public, that we really ought to go after the IAMA along the southern route, which is the one that you are putting your emphasis on.

- understand it clearly, the reason you wouldn't take me up on that hypothetical proposition and the reason, I think, and tell me if I am stating this wrong, the reason that KCS formulated its IRMA the way it did, via Houston rather than Dallas, is because of your assumption that applicants intended to operate via their transcontinental traffic in the Southern Corridor, via Houston as the preferred service route on all traffic.
- A That was one of the two major considerations. That is correct.
- Q All right. Would you look at Page 11 of your statement, sir?
 - A Yes.

Q The middle paragraph on the page, I think this summarizes what you just told me, doesn't it?

(Pauss.)

- A Yes.
- Q Okay. Is it your understanding, Mr. Carter, that traffic moving between the San Francisco Bay Area on the one hand, not LA but San Francisco-Oakland, and Houston or New Orleans on the other hand, would move via

the route through Houston over which you propose to have IRMA made effective?

A The traffic would move in exactly the same train over the Southern Pacific route, except between Fresno and Bakersfield, where it could move over either the Southern Pacific, the present Southern Pacific or the present Santa Fe route.

That is correct.

- Q And you do intend, if IRMA is imposed as a condition to this transaction, you do intend to solicit traffic between those points, do you not?
 - A Absolutely.
- Now, if it turned out, sir, that SFSP planned to handle that kind of traffic, that is, Northern California traffic, to Houston or New Orleans via Santa Fe's route, not SP's route, absent the IRMA, wouldn't you expect that a shift in this traffic to the SP route would have a significant effect on our operations?
- A Again, that decision was based on information that we obtained in discovery and that appeared to us from your operating plan that you were going to handle it that way, and that's the reason that we sought it.

If you are going to change your operating plan, then I am going to reserve the right to make my change also, but I based that on your data, not on

mine.

Q All right. I would like to ask you some questions about the operating details of the IREL as opposed to the trackage rights.

I take it that the IRMA contemplates the merged railroad, the SPSF, would switch your cars to and from industries and connections with common points in urban territories?

- A Yes.
- Q It follows that that switching would be done with our engines?
 - A Yes, indeed, it would be.
 - Q Do you have the operating plan up there?
 - A Yes, I do.
- 2 Pages 6 and 7 of the operating plan, which for identification is Volume 4 cf KCS-8.
 - A Okay, I have them.
- Pages 6 and 7 of that volume discuss car service at IRMA common points. Is that correct?
 - A Yes.
- You state, and the sentence starts at the very last line or the page, the part I am going to read, "CSC personnel would proceed promptly to locate suitable cars. If, as will often be the case, such cars are in the possession of SPSF, CSC personnel will simply direct

locate suitable SPSF cars without access to the confidential SPSF car movement records?

A Our people are going to be in the field. I am sure that they are going to know what cars are available at the various points. That sort of thing goes on all the time, every day, on almost every railroad in the United States.

For example, if a car is to be loaded at a point that is open to reciprocal switching, you know that the carrier is going to provide it. If it is at a point that is closed to reciprocal, the originating carrier is going to call on the custome, on the railroad that serves that particular industry.

There won't be any big change. It is going to be a bigger territory. But that sort of pratice is done today on every railroad in the United States, every Class 1 railroad.

- Q Carter, how many employees does the KCS have today?
 - A About 3,000.
- O Three thousand employees to serve the territory you described to us earlier.
- A I am sorry. I misspeke. I thought you said how many employees does the KCS have today.
 - Q That is what I said.

SPSF to place the car at the shipper's location for loading.

"If such cars are in the possession of another carrier, CSC personnel will contact that carrier and direct that the cars be delivered to SPSF for clacement."

Do you see that reference?

A Yes.

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- Okay. Would these cars to which you are making reference here include only KCS-owned cars?
- A Let me make something so that the record is clear. CSC means Customer Service Center.
- Q Thank you. And that is Kansas City
 Southern's --
- A That is Kansas City Southern's operations, so CSC that you referred to means Customer Service Center, so there will not be any disunderstanding.

No, these will be any and all cars out of the national car fleet -- freight car fleet that would be available.

- Q When would you propose that such cars pass into KCS's account for car hire purposes?
- A At the time that they are ordered to be placed.
 - Q And just how do you propose the KCS personnel

- 2 To serve your railroad that runs from Kansas City to the Gulf and to Dallas and Peaumont?
 - A That's correct.

- How many do you plan to put in the extra 3,000 miles out there to go around and find available equipment?
- A We are going to heef up the present traffic offices that we have scattered all over the country and put in seven additional supervisors, and then as the traffic grows, we are going to add whatever people it takes to make the thing work.
- Q No. Carter, I saw in your operating plan, in the exhibit on employment, that you only propose to add those seven people.
 - A Seven people on Day ne. That is correct.
- 3,000 miles out there where you need 3,000 to cover you: existing territory?
- A These seven people are going to cover seven specific competitive points, and they are going to be in addition to the traffic offices that we have at most of those points now. We have starfs already in most of those territories today. And these will be in addition

1	to that.
2	Q How extensive are those staffs that you have
3	ord in California and Arizona and New Mexico?
4	A Well, they are not very extensive, but they
5	are good. They are fine people, and they know their
6	territory.
7	Q Do you have any sales offices today in San
8	Francisco?
9	A Yes.
10	C How many people are in that office?
11	A Probably three or four.
12	Q Do you have one in Phoenix?
13	A No, I don't think so.
14	Q Do you have one in Fresno?
15	A No.
16	2 Bakersfield?
17	A No.
18	Q Do you have one in El Paso, Texas?
19	A No.
20	Q Okay. Coming back again to the car service
21	issue, do you contemplate the Kansas City Southern would
22	have access to assigned SPSF cars for loading under
23	IRMA?

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To assigned cars?

Yes.

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- Q Do you contemplate that you would have access to SPSF cars subject to contractual car service requirements?
- A Possibly yes, possibly no. It depends on the nature of the contract.
- Q How are you going to know about the nature of the contract? Do you propose to have access to our contracts?
- A If it is confidential, we should not have access to it. If it is public, then we would know what was in the contract.
- Suppose we have what I recognize would be a happy situation in the industry today, and that is a time of car shortage. How would the shortage be shared? How do you propose it to be shared in the IRMA territory?
- A Let me tell you this, that with IRMA, there would be no new cars moving that wouldn't otherwise be moving on the Southern Pacific without IRMA. So the same car supply is available today or will be available under conditions like that if we are there or if we aren't there, so there would be no change, whether there is a shortage or not.

Now, you completely overlook the fact that a

good bit of this is going to be in intermodal business.

We own a segment of trailer trains, just as does SP,

just as does Santa Fe. And we have as much access to

those cars as the Santa Fe or the Southern Pacific.

You also overlook the fact that many, many of the movements are in private cars. And you know that all of those cars are going to be made available to me just as well as they will to you.

Q That is all very interesting, Fr. Carter, but the basic question was, what if there is a car shortage of railroad-owned cars?

A The same situation would exist in a car shortage if IRMA is there or if it is not there. The customers should, assuming that the Commission stards behind us and gives us equal access, we are going to have the same fair treatment to those shippers after IRMA with KCS there that they would have without IRMA.

I agree with you. I would like to see car shortages. I would like to see that much business come back to the rails.

Q Let's look again at Page 7 of the operating plan, and assume for the sake of this question that the needed empty that you want isn't immediately available on our railroad.

Now, on Page 7 of the plan, it says that you

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will simply direct SPSF to place the car at the shipper's location for loading. If such cars are in the rossession of another carrier, CSC personnel, again, KCS personnel, will contact that carrier and direct that the cars be delivered to SPSF for placement.

Do you see that reference, right at the top of the page where we were reading from before?

A I have it.

- your CSC personnel to other carriers would be consistent with the car service rules?
- A Oh, absolutely, we are going to be consistent with the car service rules.
- Q Don't the car service rules permit a terminating carrier to decide what to do with empty cars?
- A In some cases, yes. In some cases, no.
- Q Let's assume that KCS has an IRMA load in los Angeles to go to New Orleans, okay? We need a particular car, and we don't have it.
 - A Okay.
- However, you find out because you have dot seven people working so hard, one of them finds out that there is such a car on the Union Pacific in Los Angeles, an empty car. Do you think you could prevent the UP

from loading that car?

A Let me clear up part of your question. We are going to have seven additional people working, seven additional supervisors, and as this thing grows we are ging to put whatever people we need in addition to the people that we have.

Q How many people do you have in Los Angeles today?

- A Oh, three or four.
- Q So you are going to have four or five?
- A That's correct.
 - 2 I stand corrected.

A Now, to answer your question, if the car is available on the Urion Pacific, of course, we are going to ask them to deliver the car to the Southern Pacific, and we would expect Southern Pacific to handle that thing very promptly so that the shipper would go.

Now, if the Union Pacific has the car, and they need the car for a movement, it likewise would not be given to us, but on the other hand, if IRMA wasn't there and you didn't have the car, the customer would be given the identical treatment.

I am saying it to you. The customer gets identical treatment with or without IRMA. There would be no change if IRMA is there.

Angeles. Suppose the UP terminates some loads in los
Angeles on its line that moved in Kansas City Southern
equipment, and wants to return that equipment to the
Kansas City Southern.

Do you propose under IRMA that it could return those cars to KCS's account in Ios Angeles, or would it have to return them to the nearest connection with you?

A There are many variables that would have to be examined before a decision is made. It would depend on whether there is a shortage of that type of equipment back on KCS or whether there is a surplus. That would be one of the factors that would have to be analyzed, and that is exactly what our Customer Service Center is going to do. They are going to look at all of the variables, and then make the proper decision.

- 2 So the answer is sometimes yes and sometimes
- A The answer will be sometimes yes, sometimes no.
- Q Assume that KCS has an IRMA load at Oakland but there are no suitable cars available from SPSF or from any California connecting line. Maybe a piece of special equipment is needed, but you have that equipment on your railroad. Would you propose in those

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circumstances to dispatch the empty from KCS lines?

- A Yes, indeed.
- Q How much would you be willing to pay the SPSF for hauling that from Dallas or Oakland?

A I am going to ask you to talk to the cost people on the staff who made those studies. We have those rates, and they have the analyses, and they will answer that specific question by class, by commodity, by length of haul, by all of the many, many variables.

Q Okay. Suppose now a load moving under the IRMA in KCS equipment terminates in Oakland, and the car is made empty, and you don't have a return load. What do you propose to do with that car?

A Again, the Customer Service Center will look at the demands for that car. Now, if the car was needed back on the KCS line, we would ask the merged carrier to bring it back as an empty, and we would pay for that movement.

- And is there any possibility that KCS might want to store some of these cars for any period of time?
 - A It would be entirely possible.
- 2 But you don't know at this point. It is not part of your proposal, I take it, that you do that?
- A We would certainly -- you know that many, many cars moving on railroads are not owned by that

particular carrier, and it is not unusual to see KCS cars on the Santa Fe train or KCS cars in a Southern Pacific train, and it is entirely possible that southern Pacific, that is, the merged company, would want that car to move some place else, and they would ask us, of course, under the car service rules, and we would agree to that.

Suppose that SPSF is not fortunate enough to have the need for that car, but you do want to keep it out there on the west coast. During the period that it is stored on SPSF lines waiting for you to get a lead, whose car service account would that car be in?

A In mine. In KCS's.

2 Mr. Carter, do you really propose to have KCS equipment made emrty on the west coast under IRMA return to your lines without another load?

A It depends. If we need the car back on our line, of course, I would want it, and there is no demand for it, I would want the car to come back. If there is a possibility that there would be one today or tomorrow, you know, a couple of days downstream, I would want it to remain out there so that it could be placed. It depends on the then-current situation.

Q Well, cars don't come back from the west coast to Beaumont or Dallas overnight, do they? I mean, it takes a while to get them back.

A It would take a while to get tack, yes.

Are you going to divert KCS emplies that are returning back home to you in the middle of the trip if suddenly a load becomes available? Are we supposed to tear out trains down every time the KCS decides --

A Absolutely nct. I am not going to expect you to tear your train down at all. I did not imply that.

I did not may that. We are going to put our cars in your through trains. We are not going to ask for any special service. The cars are going to be moving in your train just as it would if it had been a merged line load or empty.

A Yes.

- Q The bottom paragraph.
- A I have it.
- O There you indicate, do you not, that the approximate approximate the pour moving cars for your account in our trains in accordance with the routing on the waybill. Ordinarily it would be sufficient for us simply to move the traffic in the next scheduled through train and accord it the same handling priority as arrown traffic, and then you say this, "To ensure equitable handling of time sensitive traffic, KCS would also have the right to specify the train in which certain IRMA traffic is to be moved."

Are you with me? Do you have my reference?

- A I have your reference.
- Now, is it your intention that KCS loads would be handled on expedited trains on a space available basis or that you would have the right to bump SPSF traffic off our trains?
- A Looking at your operating plan, we see some through trains and we see some local trains, and the thing that I want to do is make sure that KCS traffic doesn't move in a local so that it would take, you know,

twice as long to get there.

As far as the arrangement is concerned, I think that we would expect that car to be moved in the very next through train regardless of what the situation might be.

2 So that if the consist of that train was complete and no additional cars could be added without affecting the makeup of that train, you would expect us to hump off some of our traffic and put your car on?

A Now, wait a minute. Let's get some operating guidelines established.

If you have got that much of a surplus business, you are going to run an extra train, okay?

Your people are doing it today. I'm doing it today.

Every operating person is acing to do it. So you are going to have all that much surplus business, then you are going to run an occasional extra train. You are not going to have cars sit for one particular train and not have anything else.

So if there is that much business, you are going to run extra trains.

Now, you wouldn't be, of course, expected to run an extra train with a single car. I wouldn't expect you to do that. You will probably aid three or four or five cars to each of your through trains. But I do not

O Do you contemplate the KCS will pay more to have EPSF handle your time sensitive traffic in our expedited trains?

A No. The formula does not take that into account.

- Who defines time sensitive, KCS?
- A Anybody can do that. Look at a train that is a through train versus a train that is a local. You don't have to determine that.
 - Q You say time sensitive traffic.

Who is going to decide whether the traffic is time sensitive, not the train.

A The shipper is the one that would tell the person, the traffic person, you know, this one is hot, and then you will also have, for example, you have lumber that is rolling from the west coast to the southwest, and they will say take your sweet time on that particular one. That would be a nonsensitive car. We would do exactly like the shipper asks. The shipper is the one that determines whether it needs to move quickly or whether it does not need to move quickly.

Will IRMA traffic only be time sensitive shipments?

A No, sir, it is going to be available to every type of commodity, every type of commodity that is legal, of course.

O If we had to run that extra train that you talked about because when we all have surplus we run extra trains, do you propose the XCS would pay us to run the extra train?

A We would pay you exactly what your cost is plus a little bit of a profit.

What is to prevent Kansas City Southern, Mr. Carter, under your proposal here, from designating every IRMA load as time sensitive and therefore taking priority in all of our trains?

A You have got to have a little bit of ethics n this business, and I think there is a great deal, myself. Some people don't agree with that, but I think that you have got to establish the fact that there are somew of us in the business that do business ethically in the railroad business, and such would be the case here. I would fully expect it to be understood by your people like I have no problems with them today in areas like that.

So I don't think you are going to find that

1 situation existing.) With all due respect, then your answer is you 2 3 want us to trust you? 4 A What? You want us to trust you? That is the 5 6 answer? 7 A Why, absolutely I expect you to trust me, just as I will trust you. 8 If you trusted us, you wouldn't need to have 9 10 this condition, would you? A I'm not going to answer that question. 11 JUDGE HOPKINS: Do you want an answer to 12 that? 13 MR. MOATES: I think the answer is 14 self-a vident, Your Honor. 15 BY MR. MOATES: (Resuming) 16 Let's discuss now agencies, services for IRMA 17 traffic. We have adverted to it once or twice, Mr. 18 19 Carter. The operating plan, as I understand it, 20

The operating plan, as I understand it, indicates that such services will be provided by your CSC, Customer Service Center, in Shreveport, and that the shipping documents would be printed out at the common points, correct?

A Yes, sir.

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Q Okay.

Then is it correct to state that then you do not contemplate under the operating plan any Kansas City Southern employees being assigned to the common points?

A There will be KCS people assigned to the common points, but as far as doing the yard office work, we would get time slips if we did it. So I am not trying to set a trap for you. I would expect your yard clerk to take the information out of the printer in your own yard office. Otherwise, I think your people, your personnel people would be very upset if I tried to move in and do work that is really and truly Southern Pacific or SPSF's employees' work.

Q Well, Mr. Carter, without reading them all off, there are many, many more common points that you seek to have made applicable under your IRMA, looking at Appendix 13.3 to the Operating Plan, for example, many, many more common points than you intend to have employees in the territor lish't that true?

A I intend to have a printer in each of your hard offices at each of these common points. The data would be given to that yard office, but what I am trying to tell you is this, that I respect your labor agreements, and you could not really and truly let our people come into your yard office and do work that

belongs to your employees. I would set a trap for you if I did that.

- O I understand you are going to have a printer in each of these offices. The printer is not an employee, is it?
 - A A printer is not an employee.

- Q And the CSC people at Shreveport are going to take Lot of work away from SPSF people, aren't they?
- A I don't think so. They will be giving those SPSF people instructions at those points. We are not going to have a single one of our CSC people at any one of those yard offices. I can't see a single employee being affected. As a matter of fact, I see some benefit to your employees for the reason that if you start raising prices and you start, you know, delving traffic away from it, your people will be hurt.

I think as a benefit to your employees, IRMA is going to protect them rather than harm them.

Take a look for a minute at Appendix 13-1 through 8 to your operating plan. 13-3 is probably the most interesting one. These are all the common points that you have identified to which IRMA is supposed to apply, and on page 13-4, by the way, under Texas, is a thing we referred to earlier. Rather than for points you have added about 20 more, haven't you?

A Probably.

MR. AUERBAC": Your Honor, I have counted the additional points to which Mr. Moates refers. There aren't 20, there are 14.

MR. MOATES: That's fine. I will accept that, Mr. Auerbach. I am referring to the totality of the exhibit.

This one exhibit on California alone shows dozens and dozens of points, doesn't it?

A These are dozens and dozens of points that would lose competition if this merger is authorized by this Commission without these conditions.

2 I understand that is your position, Mr.
Carter, and my point is that to deal with these dozens
and dozens of common points, you propose to add seven
employees and a bunch of printers, correct?

A I am going to have a printer in each of these offices. I am going to have seven additional employees on day one, seven additional supervisors on day one, to go out and start the work. We are going to take our

- You want to avoid that problem.
- Would you consider about what problems your IRMA, as you have described it, might create in our yard offices?
 - A I don't think it is going to create any problems in your yard office.
 - Q Who makes waybills up?

- A We can print the waybill and send it out on the printer from the customer service center.
 -) I understand that.
- Who would be making that waybill up today?

 You have already testified that these IRMA loads are not incremental traffic, they are our traffic, right? Isn't that right, yes or no?
 - A Well, restate your question.
- Haven't you already told me that the TRMA traffic that you are talking about is not incremental traffic but rather it is traffic that is moved by Southern Pacific and Santa Fe today?

- A That is correct.
- 2 All right.

Now, Southern Pacific or Santa Fe move that traffic unier a waybill, don't they?

- A Uunder a wayhill, that's correct.
- Q Who makes the waybill today?
- A In all probability, some yard clerk makes that waybill.
 - O Some SP or Santa Fe yard clerk.
 - A Yes.
- Who is going to make it under your IRMA if you had the load?
- A If a yard clerk makes 100 waybills in a day and a waybill is made for me and printed on the customer's hervice and he only makes 98, you are not going to affect one Santa Fe or one Southern Pacific employee, not one single person.
- O That is an interesting point of view.

 Now, would you answer my question, please?

 Who is going to make the waybill up if KCS has an IRMA load after this transaction?
- A We are going to furnsh the data, and it is entirely possible that your clerk would make the waybill. The data is going to be furnished from the Customer Service Center for the making of the waybill.

It is entirely possible that your clerk would make that 1 2 waybill. That is a change in your plan as proposed in 3 4 your application, isn't it? A I said that we would have the possibility of making the vaybill based on data furnished from Customer 6 7 Service Center. Mr. Carter, how does KCS plan to handle terminaling order bill of lading snipments under IRMA? 9 A We are going to expect you, the merged 10 company, to be our agent for that purpose. 11 How convenient. 12 Is that in your plan? 13 Yes. 14 Where do I find that? 15 A Give me a few minutes and I will --16 Well, I don't want you to take the time now. 17 Would you find the reference for me over lunch 18 and give it to me after lunch? 19 20 Okay. All right, page 9 of your operating plan. 21 At the top of the page you are talking about 22 demurrage information. 23

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Do you see that?

A About the what?

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Demurrage. Maybe I am pronouncing it differently than you 2 3 do. 4 How would you pronounce that? Demurrage. 5 You are saying that demurrage information 6 about car placements at each common point will initially 7 be furnished by SPSF by telephone to the CSC, the Kansas 8 City Southern recople, in other words, within 24 hours of 9 each such placement. 10 Have you done any kind of a study or an 11 analysis to determine how long those kinds of 12 communications would take our people? 13 A I think 24 hours is a very reasonable figure, 14 and it is based on my cun personal observation. As far 15 as detailed studies are concerned, I have not made any. 16 How much time with the personnel would be 17 involved, I mean, in physically making the calls to your 18 CSC? 19 A An efficient clerk, probably 30 to 45 20 21 seconis. Do you plan to install direct communications 22 at all of those common points of ours with --23

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A I'm going to have 800 numbers from all

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points --

2 For voice communication? 2 A For voice communication. 3 Have you studied or analyzed the amount of 4 time that SPSF dersonnel would require to complete switching lists, arrival notices, constructive placement 6 notices and other notices relating to the transportation 7 of your freight under IRMA? 8 A I have made no studies on that. 9 Would you agree that all those things have to 10 be done in the normal course? 11 A Absolutely. 12 Q And you would expect us to do all of them for 13 you? A I would, and I would pay you for that 14 15 service. 16 Wouldn't KCS need claims agents in IRMA 17 territory? A We would expect the merged company to be our 18 claim agent. 19 Q So is the event of litigation with shpyers 20 over a disputed charge, you would expect our employees 21 to appear as witnesses to support your claims? 22 A If it is necessary. 23 And you would expect our employees to persist 24

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ICC's Enforcement Branch?

- A If it was necessary.
- Q If it turns out, Mr. Carter, that you have underestimated the staffing demands on our railroad due to your IRMA, is KCS willing to hire the needed personnel or to raimburse SPSF for the extra cost of hiring personnel to handle your traffic?
- A Would you restate that? I am going to pay you for what?
- O If it turns out, recognizing you think your study is a good one, but if it turns out that it is not, that you have underestimated the staffing demands on SPSF personnel -- and I am talking in this context about agency services -- is KCS willing to hire on its own the personnel that will be needed to perform those additional services or to reimburse SFSP for extra costs that we might incur to handle those services?
- pay you your cost plus a little bit of profit for whatever you do for me. I am not looking for a free ride. I don't think that your personnel would want me to hire people to go into your office. I think it would create some problems.

So I am doing to ask the merged company to act as KCS agent, and I have told you and I will say it

again, I will pay my way. I am going to pay vod your cost plus a little bit of profit, and if i takes additional personnel, we will pay for it, oxay?

JUDGE HOPKINS: Mr. Moates. I think this might be a good time for a recess.

MR. MOATES: This is a good time for me, too,

MR. AUERBACH: Your Hower, can we have some estimate of remaining time? We have some witnesses that have to be brought in.

MR. MOATES: I estimate I have about one more hour.

JUDGE HOPKINS: And then we have the Department of Transportation and the Department of Justice, and the RIEA.

We will be in recess until 1:45.

(Whereupon, at 12:40 o'clock p.m., the hearing in the above-entitled latter recessed, to reconvene at 1:45 o'clock p.m., this same day.)

AFTERNOON SESSION

(1:45 p.m.)

JUDG HOPKINS: Back on the record.

The reu pon,

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THOMAS S. CARTER.

called as a witness by counsel for Kansas City Southern Railway and, having been previously duly sworn by the Administrative Law Judge, resumed the stand and was further examined and testified as follows:

CROSS EXAMINATION -- Resumed

BY MR. MOATES:

- Q Good afternoon, Mr. Carter.
- A Good afternoon.
- guestion about terminating order bill of lading shipments under IRMA, and I asked you whether in your plan you had made arrangement for such shipments. You said you had, and you contemplated that we would handle that for you as your agent, and you were going to find a reference for me of that.

Have you found a reference?

A Yes.

Will you refer to page 4 in KCS-8, Volume 4, which is the operating plan, Exhibit 13. The last sentence on the page, "From an operational standpoint,

KCS will provide rail transportation services to, from and between such common points through a combination of direct service, SPSF agency services," and included in the word "agency services" I expected the werged company to provide that service.

The agency service was to be all-encompassing.

Okay, thank you.

I had a detail question, too, sir, that I inadvertently skipped over in my earlier examination. I would like to ask your forbearance while I return to it.

Are you familiar with the uniform freight classification rules, generally familiar with them?

- A Generally.
- Isn't it true that Section 5, or Rule 27, makes it the responsibility of consignees to clean cars before returning them?
- A To clean the cars? The rule is there. I am not sure that it is enforced as well as it should be.
- Q I understand that that is a problem, is it not, from time to time, that consignees will return cars uncleaned?
 - A It is a common problem to all railroids.
 - Q Does the Kansas City Southern Railroid have

any kind of a penalty to assess shippers who return unclean cars?

A . We are a party to the penalties rules set up by the AAR, but I don't recall having enforced such a penalty.

- Q Does the KCS actually do a significant amount of car cleaning itself?
 - A Yes.

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- Q Would you give me any estimate of what pewrcentage of your fleet you have to clean?
- A I don't have any idea. I am sorry, I cannot give you that estimate.
 - o Does it vary by car type?
 - A Oh, yes.
- O And does it vary by type of traffic, for example, where traffic is terminated -- let me restate this question.

Is this a problem, to your knowledge, Mr. Carter, that was more prevalent for the KCS on the railroad-owned equipment as opposed to private equipment?

- A I don't know that I have any information to answer that question on. I cannot answer it.
- Now, if we can, let's go back to IRMA. I want to talk to you now for a little bit about the

performance of TOFC/COFC services under IRMA.

First of all, are you aware that under the primary Applicant's operating plan, the merged railroad has plans to make major improvements to SP's present Oakland TOFC facility?

- A Just generally I was aware that that had been considered.
- 2 KCS, I take it, intends to be a user of that
 facility?
 - A Absolutely. It is a common point.
- Q Would KCS in that case be prepared to share in the investment for expanding this facility?
- A No. KCS agrees to make you whole on your costs, plus some profits. I have no intentions of bearing capital portions of the cost.
- Q Well, Mr. Carter, if the merged system already has plans to expand this facility because it has been determined by the merged system's experts that a better or larger facility is required to handle traffic from this territory, and you in turn intend to share in this traffic and to use our facilities, why isn't it fair for you to share in the investment?
- A. Because I have agreed to pay your total cost plus a little bit of profit.
 - Q Would your answer be the same with respect to

any particular capital improvements that the merged company proposed to make to lines or facilities that the KCS would use under IRMA?

- A That is correct.
- O All right.

Do you have the operating plan up there?

Say you do, would you look at page 8 of it,

please? In the full paragraph on the bottom of the

page, the one that starts "As described above," do you

see that?

A Yes.

The second sentence, "KCS shall be responsible for all drayage operations to and from such ramp facilities and will have the right to use SPSF's storage facilities at such ramps to hold trailers and containers incidental to such ramping, deramping and drayage operations."

Are you aware that the facilities of Applicants are presently operating at capacity, these types of facilities?

A Some may be; some are not.

I take it then with respect to those that you concede may be, however many that number is, if additional storage space is required to handle your traffic, would you share in that investment?

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A I will pay my share of the cost but not of the capital improvement.

-) Well, the cost of the capital improvement to create more storage space, is that a cost that you would share?
- You are trying to distinguish between capital and expenses. I understand the nature of your question. I am going to pay my full share, pay my way, but I did not proposed to put any capital expenditures.

Now, after this thing is done, if you want to come to me and talk about developing a joint facility, I will certainly talk with you, but under the plan as we proposed, I intend to pay only costs plus a profit to you.

Q And again, sir, just so the record is clear, is that on the theory that whatever traffic you may enjoy under IPMA hypothetically is traffic that otherwise would be carried by the merged company? So your theory is you are not expanding the pool of available traffic?

A That is correct.

let me ask you then hypothetically, you remember this morning we talked about your motor carrier. I think it was called Landa Motor Carrier.

A Correct.

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In the process of acquiring expanded certificate authority to the 48 contiguous United States for that carrier. If you were to initiate services with that carrier, for example, into California and thereby to generate additional intermodal traffic, truly incremental traffic, diversions for motor carriers, if you want to put it that way, and that kind of incremental KCS traffic under IRMA required additional facilities on the merged company to handle your traffic, don't you think in those circumstances that you should bear the cost of the capital improvements to handle your traffic?

A I am using to pay my full cost, my full share of the cost plus profit to you, and that is all I am proposing.

- Regardless of whether the traffic to which you are -- to which we will be subjected to cost is incremental traffic or existing SF or SP traffic?
- A Right.
- Are you aware, Mr. Carter, that today in Santa
 Fe TOFC terminals, all trailer movement information is
 kept on a computer system on a real time basis?
 - A I was not aware of that.
 - Q If you assume that to be the fact for purposes

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of this question, how would KCS propose to access those records?

A Our people, our supervisors that are actually in the field at these major terminals, would of course have developed that type of information, and they of course will put it into our real time system.

Q So you would propose to share confidental

Santa Fe movement information on trailers in the Santa

Fe-SP system?

A The movement will be dictated by the shipper, and that becomes information that the carrier will need in order to handle the movement pursuant to the shipper's requirements.

Now, you can consider that confidential if you want. I think it is putlic information, but that information of course will be given to you because that will determine the route that the movement would be taking.

As far as the rates are concerned, I think that probably will remain confidential, but for the movement of the car, that information would be given to you.

Looking back at page 8 of the operating plan, in the same paragraph that you and I were just discussing, a little farther down it says in a vein

similar to that that we discussed this morning with respect to carload traffic, that SPSF shall provide KCS by telephone the information concerning the times of such placement and releases, again, of trailers, within 24 hours of occurrence, and shall deliver to the KCS all storage records so maintained at the end of each month.

Have you made any kind of an analysis, Mr. Carter, to determine how long SPSF personnel would be involved in this process of conveying this information to your people?

A No.

Q All right.

Are you aware, sir, that at certain points at which you propose to have the IRMA applied, points like Phoenix, Los Angeles and San Francisco, as examples, that many more TOFC loads are terminated than originated?

A It is my understanding.

Q What do you propose to be the disposition by KCS of empty trailers terminating at those points?

A It depends on who owns the trailer. It depends on which of the numerous plans that the cars, that the units can be moved on, depends strictly on what is involved as far as that is concerned, and the very fact that a great deal of that is terminating out there

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eliminates the dilemma that you tried to establish 2 earlier about the car shortage. 3 Q I was, of course, talking there about trailers 4 and not cars. A There has to be a car for each trailer that 5 6 goes, at least every pair of trailers, so the two go 7 together, you know. 8 Q I'm quite aware of that, sir. 9 Now, are you aware that at other points in 10 California like Stockton and Modesto and Fresno, that 11 many more TOFC loads are originated than terminated? 12 A That's my understanding. O And what does KCS plan to do to ensure an 13 14 adequate supply of trailers at those points? A If there is a surplus of trailers in one 15 location and a shortage at the other, then we will try 16 17 to move them up there. 18 Q How are you going to do that? A I stated in the plan that we are going to 19 20 arrange for that transportation. O KCS will arrange for the motor carrier 21 22 transportation of those trailers? A Whatever is necessary. We are going to 23

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Q So you don't contemplate that Applicants would

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arrange for that.

be required to ramp and deramp these trailers and to move them empty via train service between these points?

A The plan, and the sentence that you read earlier is the way that we propose to handle it. It says "KCS shall be responsible for the drayage operation to and from the ramp facilities," and then we would have the right to use the facility.

Now, as far as taking the car off of the trailer or placing the car -- the trailer on the car or taking it off, we would expect you to do that as our agent, and we will pay you for that service. But as far as getting the trailer into the yard or getting it from point to point, KCS will arrange to do that.

- 2 By the way, did you make projections as the officer in charge of the operating plan of the number of trailers that would be so repositioned for purposes of the environmental impact analysis?
 - A I did not make that analysis.
 - Did anybody make that analysis?
 - A Yes.

- Q Who did that?
 - A The marketing staff.
 - a All right.

Now, if we could turn to a brief consideration of the Beaumont-Houston-Galveston trackage rights -- and

you might want to refer to page 12 of the operating

plan -- I am going to refer to a sentence here that I

think, Mr. Carter, you will agree repeats itself in each

of the trackage rights segments. It is the sentence

that constitutes the third full paragraph of page 12:

"Actual observation of SP's lines and operations of the

proposed joint track indicate that VP's lines have

adequate capacity for KCS proposed trains, and that the

standard of maintenance is adequate for speeds as shown

in KCS's proposed schedule."

Do you see that reference?

A Yes, I do.

- Q And that does appear, does it not, in each of your sections on the different trackage rights?
 - A Yes, it appears in each of the four sections.
 - O Okay.

Do I take it, Mr. Carter, that Kansas City Southern based its formulation of its operating plan with respect particularly to this statement about capacity and speeds on maps and timetables and other data furnished by us to you?

A That plus the fact that we looked at it. We looked at it. We made an actual observation, and we also based it on information that was furnished under our discovery.

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Now, when you say you looked at it, did you personally inspect these lines?

A I did.

- When did you inspect the Houston -- excuse me, the Beaumont-Galveston line?
 - A In the summer, I would say June or July.
 - O Okay.

Did you prepare any documents as a result of that inspection?

- A No, I did not.
 - How did you inspect the line, by car?
- By stationwagon. I drove along the length of it.
 - Do you know a Mr. R. L. Evert?
 - Yes, I do.
 - Who is Mr. Evert?
 - He is on my staff.
- Would you tell us what his position is, as best you can?
- A I don't know what his title is, but he is a person that did a great deal of work in preparation of this operating plan. He did a lot of the leg work. He is a bright young person in the ope, Iting department.

MR. MOATES: Your Honor, I would like to have

mat.ed as a counsel's exhibit a two-page document produced to Applicants by Kansas City Southern in discovery.

JUDGE HOPKINS: It will be marked for identification as SFSP-C-94.

(The document referred to was marked Exhibit No. SFSP-C-94 for identification.)

BY MR. MOATES: (Resuming)

Q Mr. Carter, have you seen these documents before?

A Yes.

April 24 and 25, 1984 of his experience with two
Southern Pacific trains moving between Avondale and
Houston on the one hand, and Houston and Avondale on the other?

A Yes.

Apart from -- to you know whether, by the way, Mr. Evert actually rode this train or these trains, or whether he simply took observations of its passing?

A He did not ride the train. He was in a company vehicle running parallel to the train.

2 All might.

Did you make any similar records of your inspection of this line?.

A I did not.

- Do you know whether anyone besides Mr. Evert has made any comparable analyses of the capacity or the speed on the line?
- A It is possible. I don't know if one was made.
- Is it then fair to say that your analysis of the materials furnished by Applicants, your personal inspection from which you created no documents, and these two documents created by Mr. Evert, constitute the basis for your opinion that our lines in this trackage rights corridor have adequate capacity for your trains?
 - A It constitutes part of my opinion.
 - Q What constitutes the remainder of it, sir?
- A The Southern Pacific has to use part of my line to get from Houston to New Orleans, are you aware of that?
 - O Yes.
- A That is a fact. On this particular segment, we have the Missouri Pacific, we have Amtrak, we have KCS and we have Southern Pacific, a single line, and it is CTC, properly signalled, and an adequate capacity on that segment that you use for all of those carriers.

Now, then, move on either side of it, you have a line where the standards are just as good, single line, signalled, and you add the KCS plus the Amtrak, plus Southern Pacific, and since there is enough capacity on the segment that I own, that I operate, that I supervise, it is certainly logical if you take all the Missouri Pacific of of it, this track is just as good as what I have, and certainly there is enough capacity in there.

Do you follow my logic?

2 I follow your logic, but let me ask you this question.

Just how long is the KCS line between --

- A Between Beaumont and Korf?
- O And Korf, that you are talking about.
- A It is very short.
- 0 1.1 mile?

- A Something like that.
- So you are not telling me that you draw your conclusions about the capacity of the entire SP line from Beaumont to Houston to Galveston based on your experience on that 1.1 mile of track?
 - A That's not whad I said.
- Q That was, excuse me, the remainder of your analysis?

A That was the remainder of my analysis, that's correct. That's all, in addition to all of the information that we got from discovery of your records, that is in addition to the stufy of your operating plan. That is in addition to the trip that Mr. Evert made that you referred to, and in addition to the trip that I made.

As a matter of fact, your operating rlan shows

12 trains. I am going to add two to it on the track.

It is certainly good enough for 14 trains per day.

Q Mr. Carter, MCS proposes, does it not, to purchase one half of Santa Fe's ownership in the Houston Belt & Terminal Railroad?

A As soon as the certificate is granted to KCS, we propose to offer to buy one half of the ownership of Santa Fe in the Houston Belt & Terminal, in the railroad portion only. I am not going to get into the real estate business because that involves something that is not incident to this case.

2 That is why your offer is to buy the interest exclusive of nonrail real estate and passenger related properties?

A Yes, sir.

MR. MOATES: All right.

Your Honor, I would like to have marked as

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counsel's exhibit a one-page handwritten document produced to Applicants in response to discovery.

JUDGE HOPKINS: That will be marked for identification as SFSP-C-95.

(The document referred to was marked Exhibit Number

(The document referred to was marked Exhibit Number SFSP-C-95 for identification.)

BY MR. MOATES: (Resuming)

O Have you seen this document before, Mr. Carter?

A Yes.

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Q Whose handwriting i. that?

A I don't know.

Q Does this notation constitute the basis for your offer for Santa Fe's portion of the HB&T?

A This notation was used, I think, by the costing staff to establish the price, and I did not have this in mind when I offered -- when I made the offer.

Q I'm sorry. Would you repeat the last sentence?

This sheet was used by cur costing staff in order to set some costs. I did not have this in the back of my mind when I made the offer. We are going to pay whatever the Commission tells us the value of that one-half of one-eighth -- one-half of one-quarter, which would be one-eighth of the HB&T's value, minus all of

the real estate.

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Q You don't have any intention to negotiate with the Sinta Fe over that? You want the Commission to mandate it?

A I would certainly want to negotiate with the Santa Fe, but in the event that we cannot strike a fair deal or a deal that is fair to both of us, I would want the Commission to be able to step in and indicate what the fair market price would be.

You would agree with me, wouldn't you, sir, that even taking your offer on the basis you propose it -- that is, exclusive of real estate -- that one-half of the Santa Fe's interest in the Houston Belt and Terminal is worth a little more than the price of a four bedroom house in the suburbs?

A I don't really know what the value is. I have made no study on it.

- Would your opening offer to Santa Fe be \$165,000?
 - A I don't know.
 - you wouldn't rule it out?
 - A Pardon?
 - 2 Never mind.

Have you investigated with the trustee of the Rock Island whether his interest in the Houston Belt and

Terminal might be available?

A I have not investigated it, but the trustee of the Rock Island called when he found out that this case was going and offered to sell us his interest in the case.

- Q He's a generous fellow, isn't he?
 - A Yes.

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Did you express any interest in that
possibility?

A I told him -- I asked him for his telephone number so that when I got the certificate I would be able to contact him.

Would you propose to acquire both the half interest in Santa Fe's ownership interest in Houston Belt as well as that of the crustee so that you would own more of the Belt than Santa Fe?

- A No.
- You could purchase -- strike that.

Tell me if you feel you can't answer this question, if you think it requires some insight which you don't have, legal or otherwise, but let me try it. If you were going to acquire a stock interest in a corporation, Mr. Carter, don't you take an interest in the undivided property of that corporation?

A I really need help from counsel. I'm not

qualified to answer that question.

- Q Have you ever had occasion to observe the SP's operations between Harrisburg and Texas City on the Bayport line?
- A On the Bayport line? That doesn't ring a bell. Is that part of --
- ? That's the Texas City line, you might call it.
- A Oh, the line between Barber's Cut and Galveston?
 - Q Yes.

- A I have driven alongside that line. I have indeed.
- O Do you know how many trains and switch engines the Southern Pacific operates in that territory?
- A They must not operate very many because they proposed to abandon the line south of Texas City junction. They are going to give it up, so there certainly must not be a big demand for whatever they have south of there. I do not know how many switch engines they have assigned to the area.
- That is the line south of Texas City. Do you have any idea what their operations are between Barber's Cut and Toxas City junction?
- A No, I do not.

- Didn't you consider that to be a relevant inquiry for purposes of your plan?
 - A I didn't understand your question.

- Q Didn't you consider it relevant to find out what their operations were for purposes of your operating plan?
- I drove it myself, and I had the staff drive it, and we feel that there is sufficient -- it's sufficient for us to get one train a day each way in addition to what you have in there. I found the window, when I went through there, that was sufficiently wide to get a train going north, and I drove back along it, and I saw no reason why we could not successfully operate one train a day each way.
- Q What day of the week did you drive up and down?
 - A It was a weekday. It was not on the weekend.
- O As you have just suggested in the last answer, Mr. Carter, you do propose to purchase the line between Texas City and Galveston that the SP proposes to abandon, do you not?
- A The eight miles that you stated that you were going to abandon I did indeed.
 - 2 How much do you propose to pay for that line?
 - A The estimated cost of replacing it, minus

depresiation.

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- Q Oo you know what that number is?
 - A I do not.
- O Again from reading your plan, I believe you indicated that you intend to set out and pick up IPMA traffic for Houston industries and connections at the Houston Belt and Terminal's Basin Yard; isn't that true?
 - A That's true.
- Are you aware that under the applicant's operating plan that most freight service would operate into and out of the Englewood yard rather than Basin?
 - A I am.
- Did you take that into consideration in your proposal to operate to and from Basin?
 - A I did indeed.
- O Will your Houston trains make set outs and pickurs at points other than Basin Yard?
 - A Ko.
- Englowood and Basin Yard for your account?
 - A I propose the Houston Felt and Terminal to make the transfer.
 - O And you would pay them an appropriate charge?
 - A I would indeed, plus a little profit.