F.D. 30400 1/22/85 - Pgs. 8004-8062

BEFCRE THE

INTERSTATE COMMERCE COMMISSION

In the Matter of:

SANTA FE SOUTHERN PACIFIC CORPORATION : Finance Docket

6 - CONTROL -- : 30400 et al.

SOUTHERN PACIFIC TRANSPORTATION :

COMPANY

Hearing Room A

12th & Constitution, N.W.

Washington, D.C.

Tuesday, January 22, 1985

The hearing in the above-entitled matter was

convened, pursuant to notice, at 9:00 a.m.

BEFORE:

JAMES E. HOPKINS,

Administrative Law Judge

APPEAR ANCES:

(As heretofore noted.)

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2	WITNESS	DIRECT	CROSS	REDIRECT	RECROSS
4	John C. Kenefick				
5	By Mr. Charles Mille By Mr. Nelson	er 8008	8009 8028		
6	By Ms. Budeiri By Mr. Reed By Mr. Vincent Macket	encie	8034 8038		
8	George A. Craig				
9	By Mr. Roach By Mr. Nelson By Mr. Budeiri	8044	8045 8072		
10	By Mr. Reed By Mr. Vincent Macket	enzie	8075 8087		
11	By Mr. Dowd		8090		
12	Thomas M. Caron				
13	By Mr. Remes By Mr. Hynes	8097	8099	8125	
14	By Mr. Remes			0110	
15		EXHI	BITS	3	
16	Exhibit No.		ENTIFIE		
17	SFSP-C-108	8006		8044	
18	SFSP-C-109 SFSP-C-110	1	3006 3006	8044 8044	
19	crcp_C-111		3007 3007	8097 8097	
20	CECP_C-106			8044	
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PRCCEEDINGS

(9:00 a.m.)

JUDGE HOPKINS: Let's call the hearing to order, please.

I know everybody is probably going to freeze here today, but that's the way it is.

MR. NELSON: Good morning, Your Honor.

As a preliminary matter I would like to mark some documents for identification and potentially may move their admission at some point. I hope to ask a few questions of Mr. Kenefick and Mr. Craig possibly concerning these locuments. Apparently, our effort to notify the Union Pacific of these documents last Friday failed for some reason that I don't know, so we'll try to work around that.

We will right now supply the documents to -well, as I get them marked -- to Mr. Kenefick and also
will supply them to Mr. Craig so that he might be able
to glance at them.

The first one, Your Honor, is a multi-page document which is entitled "Union Pacific Options:

Santa Fe-Southern Pacific Merger." And I don't know what the next number is.

JUDGE HOPKINS: 108. That will be marked for identification as SFSP-C-108.

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(The document referred to was marked Exhibit Nc. SFSP-C-108 for identification.)

MR. NELSON: The next document, Your Honor, is a series of Union Pacific-Misscuri Pacific press releases taken from the UP document depository with page numbers 400,024 through 400,033.

JUDGE HOPKINS: That will be marked for identification as SFSP-C-109.

(The document referred to was marked Exhibit No. SFSP-C-109 for identification.)

MR. NELSON: The next document is a speech to the Transportation Club of Houston, John C. Kenefick, March 6, 1984, also taken from the Union Pacific document depository.

JUDGE HOPKINS: That will be marked for identification as SFSP-C-110.

(The document referred to was marked Exhibit No.

SFSP-C-110 for identification.)

MR. NELSON: The next one, Your Honor, is an

excerpt from the Union Pacific Corporation 1981 Annual Report.

JUDGE HOPKINS: That will be marked for identification as SFSP-C-111.

(The document referred to was marked Exhibit No. SFSP-C-111 for identification.)

MR. CRAIG: And finally, Your Fonor, a document which reads on the title "InfoNews." It's the Union Pacific house organ, and there are a couple of articles that have been copied from it.

JUDGE HOPKINS: That will be marked for identification as SFSP-C-112.

(The document referred to was marked Exhibit No. SFSP-C-112 for identification)

MR. NELSCN: I might say at the outset my questions -- I have a few questions directed towards these documents. I don't believe they are very detailed. I am sure if I get out of line Mr. Miller will let me know.

JUDGE HOPKINS: I'm sure he will.

Are you ready, Mr. Miller?

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MR. CHARLES MILLER: Thank you, Your Honor.

Good morning, Your Honor. We would like to
call at this time Mr. Kenefick.

Wherespon,

JOHN C. KENEFICK

was called as a witness by counsel for Union

Pacific-Missouri Pacific and, having been first duly

sworn, was examined and testified as follows:

DIRECT EXAMINATION

BY MR. CHARLES HILLER:

- Would you please state your full name and title?
- A John C. Kenefick. I am chairman of the Union Pacific Railroad and Missouri Facific Railroad.
- Q Mr. Kenefick, do you have before you a
 document which is entitled "Verified Statement of John
 C. Kenefick?"

A I do.

MR. CHARLES MILLER: Your Honor, that appears as Statement No. 1 in Volume No. UP/MP 23.

BY MR. CHARLES MILLER: (Resuming)

Mr. Kenefick, are you familiar with the statement that has been identified as your verified statement in this case?

A I am.

And are the contents of that statement true and correct to the best of your knowledge and belief?

A They are.

MR. CHARLES MILLER: Your Honor, the witness is available for cross examination.

CROSS EXAMINATION

BY MR. NELSON:

Q Good morning, Mr. Kenefick. My name is Milton Nelson. I represent the Applicants.

Page 63 of UP/MP-11, which is one of your documents here, Mr. Cook, the president and chief executive officer of Union Pacific Corporation signed the trackage right application on behalf of that company and indicated that he was duly authorized to do so.

Was that authorization given by the Union Pacific Corporation board of directors?

A I'm afraid I can't answer specifically. I don't recall.

Q Was the market or extension proposal and trackage rights that you sought here presented to the Union Pacific Corporation board of directors?

A Well, they were informed of what we were doing. I indeed reported to them. I'm not sure exactly

O Were you responsible for reporting to them?

- Q Were any writter materials distributed to the board of directors in connection with --
- A I do not recall that. I think we had a ccuple of slides likes maps and so on.
- Q Did you make the presentation yourself to the group?
 - A Yes, sir.
- Q And you indicate that you think there were some slides.
 - A As I recall, yes.
- Q Was any part of your presentation reduced to writing outside of the slides?
- A No. I usually have a few notes and wing it from there.
- MR. NELSON: I wonder, counsel, if we might have an opportunity to see those slides? I think they might be covered by the discovery request for documents used in or transmitted to the hoard of directors in connection with this proposal.

JUDGE HOPKINS: You will provide those?

MR. CHARLES MILLER: Yes. We will check and see if they exist, and if so, we will certainly provide them, Your Honor.

JUDGE HOPKINS: Thank you.

MR. NELSON Thank you.

BY MR. NELSON: (Resuming)

- Now, at page 1 of your testimony you state that the proposed merger of SPT and Santa Fe will probably yield substantial benefits to the resulting carrier, and that the merger is largely grounded on the economic benefits from the consolidation of parallel systems. Do you see that?
 - A Yes, sir.

- Now, you testified in the Missouri

 Pacific-Union Pacific-Western Facific consolidation case
 that the economies and efficiencies that you expected to
 achieve there were public benefits, did you not?
 - A I believe I did, yes.
- Is it true, Mr. Kenefick, that these types of henefits will enhance competition to the extent that Southern Pacific-Santa Fe Railway Company will be a stronger competitor with the Union Pacific?
 - A Yes, sir.
- Now, you state again on page 1, Mr. Kenefick, that the driving force of the Union Pacific consolidation was the need to obtain the service and ratemaking advantages of a single system. I ask you whether you will agree that the merger at hand will also produce those kinds of benefits to the system in

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addition to the costs and efficiencies?

A I believe so, although it does not seem to be the same extent that was the case in the UP-Missouri Pacific merger.

Q Of course, the Southern Pacific shippers will extend -- be extended to Chicago, and similarly, the Santa Fe shippers will be extended to Memphis and St. Louis, New Orleans?

A I would expect there would be some benefit, but our merger was an end to end rather than a parallel merger, which I would perceive the SP-Santa Fe merger to be basically.

You would agree, would you not, that thete
would be a substantial expansion in the geographic scope
of the Santa Fe-Southern Pacific as a result of the
merger regardless of how you characterize it?

A It depends on what you mean by "substantial." Compared to the expansion and scope of the UP-WP-MP, no.

I wonder if you could refer -- now, this is SFSP-C-108 -- counsel might give you a copy. This is a document that you did get some notification of or your counsel did. Are you familiar with that document in a general way?

A Yes. They gave this to me last night when I got here.

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- Rut you had seen it before then?
- A Oh, I believe so.
- Q Could you for the record state why this document was prepared?
- A Well, of course, I don't know exactly what you have here. If I may look here a minute, maybe I can find --
- Q Let me withdraw that question. Were the various memoranda there prepared at your request?
- A Yes. Now, that would be a fair question.

 There's another document that you were supposed to be showing me that started the whole thing, but I don't seem to have it here.
- That is a certain cover memo dated April 24, as I recall, to Pat Barrett.
- A That was a letter that I wrote to Mr. Barrett and others that expressed some dissatisfactions with previous documents that had been prepared.
- You suggested, as a matter of fact, in that letter that the first draft that you saw from the Marketing Sales Department should be torn up.
- A Burnt or junked or something. It wasn't worth a damn.
- Q Was that suggestion carried out, to your knowledge?

- I suspect that it was to a very large extent.
- O We didn't find any copies of that first draft among the documents in your depository, so we assume that your order or suggestion was carried out.
 - A It was a strong suggestion.

I wonder at this point if you could turn back to the Marketing Sales Department memorandum. If you look at the document depository numbers in the lower righthand corner -- it's page 601509 -- there are some paragraphs there, and they start out saying, "Long run commercial impact." I just wanted to ask you about one sentence there.

"In our opinion, geographic coverage of the merged system will prove commercially significant to the ATTF/SP." Now did you take that? What did you think "commercially significant" meant, if you can recall?

A Well, I have trouble recalling what I thought

A Well, I have trouble recalling what I thought then.

And then if you could turn over to the next part, the first full paragraph, "The ATSF/SP route structure will make it a factor in more corridors to and from California and Texas than the Union Pacific system. From California, ATSF will serve the Pacific northwest, the midwest and the southwest via single system routes. It will serve the east and south via

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single system routes to and from all major east-west gateways. It will also serve the intermountain area over joint line routes via Ogden."

Do you regard that as an accurate statement today of the consequences?

A Yes, sir.

I want to ask you a question about the single corridor here, Mr. Kenefick. If you could turn to page 11 of your statement. I'm interested in the last sentence there. You talk about your trackage rights now are going to replace the competition you say will be lost between the merging companies in the Southern Corridor, and then you make a statement, "And in light of the existing Central Corridor competition between UP, MP and SPT, they, the trackage rights, will ensure vigorous competition between the western railroads for the foreseeable future."

Now, my question is can I take it from that that you see the Scuthern Pacific-Santa Fe Railway

Company post-merger providing vigorous competition with the Union Pacific via the Central Corridor?

A If I understand the question, I think the answer is no. I see them providing vigorous competition with the Union Pacific Central Corridor, but the Santa Fe-Southern Pacific competition would probably come via

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their own southern routes between northern California, on the one hand, and the midwestern markets on the other.

Q Well, I have a little trouble then understanding why this phrase was in this sentence. That's why I asked the question. If I could go over it again.

In the light of the existing Central Corridor competition between you and the Southern Pacific Transportation Company, there will be ensured for the future vigorous competition.

A Well, I consider that we are talking about competition between two markets, and I don't think that the location of the route, whether it goes through Utah or whether it goes through Arizona, is important. I think that I am trying to say here that the competition would be strong competition between the Southern Pacific-Santa Fe system on the one hand, and the Union Pacific system on the other hand between the northern California markets and the midwest, the Union Pacific, of course, clearly operating in the Central Corridor, the Southern Pacific operating in the Central Corridor with DERG or with us if they wanted to — they don't seem to want to much — or in the Southern Corridor over their own lines.

Q All right. At page 4 of your statement, Mr.

Kenefick, if you will turn to that, you suggest that because of some competitive responses --

- A Where are we, please?
- Q I'm sorry. Right about in the middle of the page. "Because of effective responses, particularly SPT's redoubled efforts to shift Central Corridor traffic to the southern routes" -- do you see that sentence?
 - A Yes.
- You were finding that your estimated traffic diversion of 109 million in the MP-UP case has not been realized. My first question here is has traffic been shifted from Ogden to Southern Pacific's southern routes?
- A I can't say for sure. Our interchange with Ogden has dropped dramatically since our merger. Whether it is going over the southern routes, or whether it is going over the Rio Grande, or whether it just isn't moving at all I don't know.
 - you're not aware of the flow of traffic?
 - A I can't say.
- You do agree, though, from your prior statement that the southern route and the central route are competitive for some body of traffic?
- A Oh, yes. Our studies would indicate that a combined Santa Fe-Southern Pacific route say from a

common point such as Kansas City to the Bay Area is strongly competitive with the Union Pacific single line route.

- Is it or is it not true, Mr. Kenefick, that
 Union Pacific's Central Corridor route between the Bay
 Area and points in Texas is competitive with the
 southern routes in the Santa Fe and the Southern Pacific?
- A Well, not in the sense certainly that I'm talking about, which is the cost of operation involving distance and grades and so on.
- I ask this question and I am not -- well, I will ask you to clarify this. There are some press releases which are in SFSP-C-109 that I would just like to ask you about for a moment, if counsel can provide you with a copy. These press releases relate to some train service that you've instituted post-merger, and I just ask you to lock at page 400,026, which is about in the middle there.

Incidentally, these press releases are sprinkled with quotes from Mr. Kenefick -- I don't know if they are really quotes, but knowing how these things get prepared -- that shows a map --

- A It shows the problem very well.
- It shows the problem very well, but if you flip over to the next page here, there's a little bit of

text. First of all, just to state for the record here, it shows a route between San Francisco via Reno and North Platte. Kansas City, to Fort Worth, Dallas, Houston and San Antonio. And the second full paragraph on the next page, "The secret" -- and this is a new train which results from your single system service with the Missouri Pacific -- "The secret to this train's speedy progress is in Kansas City, the schedule from Houston and Fort Worth, Texas to North Platte, Nebraska where connections are made to all principal western destinations and all west coast ports."

I guess what you're telling me is that despite this -- these press releases and the graphic illustration of your route between the Bay Area and Texas points that you're not providing meaningful comretition.

- A It doesn't seem to be. After a year we handled maybe 15 loads a day, something like that.
 - You keep track of those trains' operations?
 - A I do.

- O In each direction?
- A Approximately, yes. It does something.
- Q Referring back to your statement here on page
 4 about competitive responses of the Southern Pacific
 and Santa Fe, do you have any Santa Fe competitive

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response in mind with respect to the Union Pacific consolidations?

- A No. I don't get into the specifics of that.
- 2 Could the present proceeding be regarded as such a competitive response in your mind?
- A Well, it could be. I hadn't thought of it specifically in those terms.
- page 7 of your statement, Mr. Kenefick, cn
 this page, if I could generally characterize it, you
 take issue with the Applicants on the question of
 intermodal competition. That begins where the paragraph
 begins in the middle of that page. You acknowledge
 there that trucks provide intense competition for
 railroads in many markets and for many commodities, but
 you state there are commodities and markets for which
 trucks are not an adequate substitute.

Do you see that?

- A Yes, sir.
- And you cite long hauls and bulk commodities as examples where trucks --
 - A Hazardous commodities.
- And you state that each situation has to be judged on its own facts. That is right at the bottom of the page.

A Yes.

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Now, could I take it from that that you would acknowledge that somewhere over the 1200 miles of trackage rights you are seeking here there are markets or traffic movements for which there is intense truck competition?

- A Somewhere over the 1200 miles there is --
- Q We may disagree about how much there is and where it is, but certainly there are areas where there is intense competition --
 - A I expect there would be.
- Q -- affecting the markets in the Southern Corridor.
 - A I would expect that there would be.
- Now, you have criticized the other responsive applicants at pages 10 and 11 of your statement and note over on page 11 that they are not as limited as the Union Pacific-Missouri Pacific rights, and they're not focused on the competitive problems the way --
 - A That is our view of the situation.
- The fact of the matter is, though, Mr.

 Kenefick, that if your trackage rights were imposed over this 1200 mile stretch, traffic that would be affected would include traffic as to which there is intense truck competition.
 - A Are you asking me a question?

Yes. Wouldn't your trackage rights, if imposed, enable you to originate or terminate traffic somewhere over this 1200 miles in markets where truck competition and/or source competition may today effectively irive what the rail rates and service will be?

A I'm not trying to be difficult here, but the source competition kind of --

Q Well, leave the source competition out.

A Would you try it once again? I think I can answer it.

Q Okay. I think we have agreed that -- not agreed as to the extent, but we agree that somewhere over 'e Southern Corridor there are markets where there is intense truck competition.

A Yes.

And where there is intense truck competition

-- let me ask you this. Where you find on the Union

Pacific system that very intense intermodal competition,

be it trucks or barges, exists, are your rates and

service then driven by what the trucks -- that is, the

intense competition -- is dcing?

A Our rates, I think, are always responsive to the competitive situation, whatever it may be.

Okay. Now, it's possible to some extent -- we

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haven't agreed on any quantity -- that in the Southern Corridor there are just such markets, there are such instances of traffic where there is interse truck competition.

- A Are you asking me a question?
- Yes. Is that correct?
- A I'm terribly sorry. I'm just not following you here.
- Q Well, I thought we had agreed earlier that there is intense competition, truck competition for many commodities.
- A In the Southern Corridor: We certainly have agreed to that.
- My next question is if the trackage rights are imposed, your ability to originate and terminate traffic on your trackage rights would embrace that kind of traffic as well as long haul and bulk commodity traffic. It is not commodity specific or market specific, is it; that is, your trackage rights proposal?
 - A I think you are making a statement to me.
 - Q You think I am testifying?
- JUDGE HOPKINS: Everyone has been doing that, Mr. Kenefick. Go ahead.

THE WITNESS: I'm sorry.

BY MR. NELSON: (Resuming)

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Well, isn't it a fact. Mr. Kenefick, that if your trackage rights were imposed over the Southern Corridor that it would enable you to attract traffic -- to have an impact on traffic as to which there is today intense truck competition?

- A Yes, sir.
- Q I'm sorry for taking so long to get that out.
- A We are not communicating right here.
- I'm sure it's my fault, Mr. Kenefick.
- A No, sir. I'm afraid it's mine.
- On page 5 of your statement, Mr. Kenefick, you state that "Without the trackage rights we seek" -- and this is right at the bottom of the continuing paragraph -- "many parts of the growing Sunbelt markets would be effectively precluded from enjoying two carrier competition, and we would be foreclosed from participating in these markets on an interline hasis."

Now, my question here, Mr. Kenefick, is what particular markets would you be foreclosed from participating in on an interline basis?

A It would be a market, say, that was now a one and local, for example, be local to the Southern Pacific and perhaps on the other end would be local to the Santa Fe in a single line haul. They can take it straight through without giving us a chance.

That would be a market where today the joint Union Pacific route via El Paso?

A Particularly through Sweetwater, the El Paso interchange.

Your opposition traffic study makes an assumption which I would like to read to you. I'm not going to ask you whether you agree with it or not. And I will give this to you if you want it. It appears in UP/MP-22, and it's Appendix 8 of the traffic study.

"The assumption is that neither Union

Pacific-Missouri Pacific nor Scuthern Pacific-Santa Fe

would cancel joint rates or close routes that are

available today. However, neither agree will agree to

the establishment of competitive rates over new routes

which would decrease their revenues."

Do you have that in mind?

A I think so.

My question is if that assumption were appropriate, were true in fact, how would Union Pacific be foreclosed from participating in the markets you suggest?

A Well, if I understand that you assume there would be no closure of existing routes and gateways, but it has been our experience, particularly since the Staggers Act, with contract rates and such things as

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that there are many ways to substantially close without officially closing a gateway — commercially closing I guess is the phrase — through contract rates, through special incentives and things like that. This has been the case in our own situation at Ogden where certainly the gateway has not been closed. Our interchange has gone from a very significant one to nothing.

Now, is that because the incentive rates or contract rates are lower than the existing rates, cublished rates?

A We believe that to be the case. We know that some of the traffic has been diverted to the Rio Grande Railroad. We assume that arrangements were made between the Southern Pacific and the Rio Grande that attracts the shippers more than any arrangements we can make over our own railroad.

Suggesting then that SPSF could close Sweetwater commercially even if existing routes and rates Remain in effect, as is assumed in your traffic study, commercially close it by reducing the single line rate and not participating in a reduction in the joint line rate?

A I don't know about that specifically, but you might do it through a contract device.

Which would reduce the single line rate?

A It would do something that would be more attractive to the shipper if he used the single line haul rather than the joint route.

Q You don't in your own mind -- and I am referring now to the speech that you haven't had an opportunity to see -- but let me ask you a question directly, which I'm inferring from the speech so that you will know that ahead of time.

You don't see anything wrong where there is a competing single line rate -- route and a joint line route for there to be no parity between the routes where the single line route is more efficient? In other words you are not advocating parity here, are you?

A No, I'm not advocating parity, certainly not in all cases.

Q Perhaps you could refer to that speech. I'm on page 18. It's page 400,112 in the UP document depository. At the top of that page you say, "We are taking steps to ensure that shippers' competitive interests are protected."

And here, if you just take a moment to look at it, you were talking about an agreement you reached with the SP concerning the maintenance of open routes and gateways.

1	A May I look at this for a minute to get the						
2	context?						
3	Q Yes.						
4	(Pause.)						
5	A Yes, sir.						
6	2 Do any of the joint line UP-SP routes which						
7	are embraced in this agreement you are familiar with						
8	that agreement, are you not, somewhat?						
9	A Oh, somewhat would be the best I could say.						
10	2 If you can answer this question. If you						
11	can't, that's fine. But if you know, do any of the						
12	joint SP-UP routes that are maintained as a result of						
13	that agreement compete with either the single line Union						
14	Pacific or Southern Pacific route as an alternative?						
15	A I think I had better say I can't tell you						
16	definitely.						
17	MR. NELSON: Thank you, Mr. Kenefick. I have						
18	no further questions.						
19	JUDGE HOPKINS: Department of Justice, Ms.						
20	Budeiri.						
21	BY MS. BUDEIRI:						
22	Q Good morning, Mr. Kenefick. My name is						
23	Priscilla Budeiri, and I represent the United States						
24	Department of Justice.						
25	In reference to page 3 of your testimony, the						

first paragraph, which would be the most effective way
of preserving parallel railroad competition: denying
the SFSP merger application or allowing the Santa Fe and
Southern Pacific to merge, but conditioning the merger
on the institution of trackage rights?

A Which would be the more effective way of
preserving competition?

Q Yes.

A Oh, I think I would have to say denying the merger would be the more effective way.

Q Will the imposition of trackage rights reduce in any way the realization of benefits by the merged SFSP system?

A The benefits to whom?

Q The benefits that the SFSP system claims will result from the merger.

A Well, I think they would to some extent.

Q They would?

A I'm sorry. Let me see if I understand.

You're talking about the benefits to the Southern

Pacific and the Santa Fe as opposed to public benefits?

Well, all the benefits that the Applicants claim. We can argue over if they are public benefits or

A I guess I would say that the trackage rights,

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in my judgment, would reduce the direct monetary
benefits to the Southern Pacific and Santa Fe. On the
other hand, they might enhance the public benefits that
might be claimed for the merger.

Q So that I redustand a subject you have previously discussed, you were discussing on page 4 about SP's competitive response by shifting traffic from the Central Corridor to the Southern Corridor; and I just want to make sure I understood that discussion.

Are you able to give us examples of commodities which the SP was successful in shifting traffic from the central to the southern route?

A No. As I think I told Mr. Nelson, we know that the Ogden interchange has gone way down, and we don't know how much might have gone on the Southern Corridor, how much might have gone to the Rio Grande, our competitor, and how much just isn't moving by one reason or another by rail.

- Q As far as traffic at the Ogden interchange, is this all kinds of commodities?
 - A Very broad range of commodities, yes.
- Q Will the amount of rent charged for the tracking rights affect the degree of competition the UP will pose to the merged SFSP firm?
 - A It could.

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- 2 Can you describe how it could?
- A Well, if the rent was so high that the Union Pacific's costs of operating over the trackage were significantly higher than the Scuthern Pacific-Santa Fe's costs, obviously we would have difficulty competing.
- Q What other factors will affect the level of competition the UP would be able to offer the SFSP system if the UP receives trackage rights?
- A great deal will be the territory that we can service on both ends, and particularly in the California area where we will be dependent either on the Southern Pacific-Santa Fe themselves for connections or perhaps attracting things like piggyback traffic that we can get off the street.
- Q Well, what will affect the UP's ability to attract piggyback traffic?
- A The ability to give service and the ability to give price. I think those are the two big items.
- How will the service that UP is able to offer be affected by the trackage rights?
- A We wouldn't be able to offer any service if we didn't have the trackage rights.
- Q Eut given that you do have trackage rights, how does the service you would be able to offer if you were operating over your own line compare with your

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ability to offer that same degree of service over trackage right lines?

A We cannot provide now on our own lines effective competitive service really between say Southern California on the one hand and Texas on the other because of the extreme circuity going up to Salt Lake and over to Kansas City and down.

don't think it was very clear. Would you please compare the service you could offer over your own line with service -- assuming we are moving from A to B in both instances -- if you can just generally compare the service you could offer if you were moving from A to B over your own tracks versus the service you could offer if the service from A to B was over trackage rights?

- A You are talking about abstract points A and B?
- yes.
- A Generally comparable. Certainly there's a good example of this between San Bernardino and Barstow on the Santa Fe, but the Santa Fe is the tenant, and we operate over them, and we run just as fast as they do.
- Q In general, speaking of all aspects of service, if you had trackage rights that you are requesting, how effective a constraint would the UP-MP trackage rights be on the merged SFSP system?

A Well, I think it would be quite an effective constraint in the areas where we will be competing.

We're talking between common points. We would not -under our proposal we would not be able to offer very effective service to a shipper that was still captive to either the SP or the Santa Fe, but at common points I think we can give them a very good run for the money.

On The reference to page 10 of your testimony,

In reference to page 10 of your testimony, which would impose less costs on the merged SFSP system -- the granting of trackage rights over a given area of SFSP track or the granting of IRMA over a given area of SFSP track?

A I don't know that I could answer that because I really don't quite understand this independent ratemaking authority.

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MS. BUDEIRI: Thank you.

JUDGE HOPKINS: Ms. Reed.

BY MS. REED.

- Q Good morning, Mr. Kenefick. My name is Mary Reed, and I'm appearing on behalf of the U.S. Department of Transportation.
 - A I think we have met before.
 - Q I believe we have, sir; a few years back.

At the top of page 3 you state that: "We know from our own experience the trackage rights conditions are the most effective means of preserving parallel competition."

Is that statement based, in part, on the trackage rights that were imposed on the UP/MP merger?

- A Yes. And in part on our own experience with trackage rights in other areas.
- Have the trackage rights that were granted in the UP/AP merger imposed any operating burden on the PACRAIL System?
 - A Not significant that I am aware of.
- Q Have you been able to work out any scheduling problems with carriers that were granted trackage rights?
- A I am not aware that there have been any scheduling problems.

	Q	As far a	s you're	concerne	ed, the	ere have	not
been	any	significa	nt probl	ems with	those	trackage	2
right	ts?						

- A That's correct.
- Q Have they, in your opinion, enabled the SP and the DRGW to be an effective competitive force in the Central Corridor?

A I can't speak too much for the Central Corridor, but we certainly saw some traffic disappear from our line in a hurry and move over the Rio Grande, for example, between Pueblo and Kansas City.

- Do you consider the SP-DRGW routing to Kansas City to be competitive with the UP routing?
 - A To some extent.
 - O To some extent?
 - A Yes.
- Q Would you say that you have a superior competitive routing?
 - A Yes. We have a shorter and faster route.
- Now, with regard to the trackage rights that were granted to the MKT, have they imposed any operating or scheduling burdens on the PACRAIL System?
 - A Again, not to my knowledge.
- Now, at page 5, the first full paragraph, you indicate that you are seeking trackage rights between

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Sacramento and Oakland.

Does the UP System presently operate between Sacramento and Oakland?

- A Yes.
- 2 Do you compete with the SP for this traffic?
- A Well, there's very little traffic that I know of moving specifically between those two points, but as a part of a through route, yes, we do compete with the SP.
- You're saying that there's not much traffic that originates on the SP line in that corridor?
- A No. I'm not aware of any significant volume originating at Sacramento, for example, and terminating at Oakland.
- Q Talking about local traffic. Do you compete with the SP for traffic that originates at Oakland?
 - A Yes.
- Q Do you compete with the SP for traffic that originates at Sacramento?
 - A Yes. And a couple of points in between.
- Q Does the SP interchange traffic with you at those points today?
- A I believe we do. Well, I know we do at both places to some extent. It's not a major interchange.
 - Q At the top of page 5, you indicate that your

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exiting route between California and Texas points cannot provide meaningful competition because of the extreme circuity.

Does that mean that for points north of Texas, you believe that the Central Corridor route is competitive?

- A Yes. Kansas City, for example.
- O What about Oklahoma?
- A Well, I haven't really studied about where it divides. I mean Houston, obviously no, and Kansas City yes. But I'm not sure where the line is.
- Q You don't know where the dividing point would be?
 - A No.
- Now, you indicated before that the MP and the MP compete with the Southern Pacific in the Central Corridor. Do you believe that after the merger, the SP will have to continue to use this corridor to be an effective competitive alternative?
 - A My personal opinion is that they would not.
 - They would not have to use the --
 - A I would think no.
- Q They will handle Oregon and California traffic via the southern route?
 - A Well, we have made some studies as to the

relative efficiencies of different routes, and between northern California on the one hand and, let's say, a point like Kansas City on the other hand, our studies would indicate that a combined Santa Fe/Southern Pacific route would be fully competitive with our Central Corridor route.

Now, when you get up into the Oregon territory and come down over the old Modoc Line, not the Southern Pacific, then the Central Corridor becomes a more efficient route.

This is at least a theoretical consideration.

- Q Did your study include considerations of transit time and cost?
- A Yes. Primarily distance, grade, rise and fall, the amount of fuel that would be consumed, things like that.

MS. REED: Thank you very much. That's all I have.

MR. VINCENT MAC KENZIE: Your Honor, may I ask a question?

BY MR. VINCENT MAC KENZIE:

Mr. Kenefick, I am Vincent MacKenzie for the State of Californ. I would like to ask you a couple of questions.

In your statement to the Transportation Club

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that was marked as SFSP-C-110 that Mr. Nelson asked you several questions regarding, there was that statement that you referred to on page --

A 18.

This was 400-112 where you stated that you are taking presently steps with other carriers to assure that shippers will have, that their competitive interests will be protected.

Can you inform the Commission and the State of California whether or not there are any steps which you, if the application is granted with SFSP, can take to protect shippers' competitive interests?

Well, I'm not sure I can answer that very well. What I was referring to here, if I may, about this time, the Southern Pacific closed a gateway -- I think it was at Ogden. Or it's the other way around. The Southern Pacific closed our gateway at Colton and we closed the gateway at Ogden in retaliation, and it got to a point we were then in a situation where we had a shipper on the UP at one end and the SP on the other end, and there's no way he could get between the two points.

And we got together with the Southern Pacific and said this is ridiculous, which indeed it was, and worked out a system to provide an open, efficient route

so that a shipper could always use it.

The question as to what might happen in the future, I'm just not quite sure. This requires a certain amount of negotiation.

- Are there any steps you are taking with other carriers in response to the anticipated granting of an unconditioned SFSP application?
 - A Not to my knowledge, sir.
- Q Do you expect the agreement that you allude to in that paragraph with SP will continue if the application is granted without conditions?
- A I cannot say. I think Mr. Craig might be able to help you a little bit on that.
- Q Would you expect the Southern Pacific to be cooperative in the future if the application is granted without conditions?
 - A Perhaps.
- The last part of that paragraph alludes to your working on similar arrangements with other carriers. Again, is that --
- A At that time, as I recall, we were trying to work out some similar arrangement with the Norfolk Southern. I'm not aware that we ever did get the job done.
- Q If the trackage rights that are sought by UP

are granted by the Commission as part of a decision in this case, what ways can the UP prevent any possible downgrading of any of the SPT lines in order that UP can maintain viable competition over the lines if trackage rights are granted? A This could be a problem, but I think we would have to try to work that out as a part of our operating agreements that we would propose to enter into with the Southern Pacific Santa Fe. Q Is it based mostly on a "tit for tat" situation? That is, you do something to me, I can retaliate. Well, that works if it works, and sometimes if he does "tit," and you haven't got "tat," then you have a problem. MR. VINCENT MAC KENZIE: Thank you. JUDGE HOPKINS: Thank you. Anything further,

Mr. Miller?

MR. CHARLES MILLER: We have no redirect, Your

Honor.

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JUDGE HOPKINS: Thank you. You are excused,

sit.

(Witness excused.)

JUDGE HOTKINS: You move the admission of Mr. Kenefick's testimony?

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MR. CHARLES MILLER: So moved.

JUDGE HOPKINS: Any objection? It will be received in evidence.

What about your --

MR. NELSON: I move SFSP-C-110, 109, and 108.

MR. CHARLES MILLER: Your Honor, as Mr. Nelson alluded earlier, and so did Mr. Kenefick, there was a cover memo that went with the document that's been marked as Exhibit 108.

We have no objection to the admission of 108, but we would like to have the cover memo admitted as well, so that the context of --

JUDGE HOPKINS: If you wish, you can submit it at a later date.

MR. CHARLES MILLER: We will do so, and I just want to reserve the right to do so, and indicate that it goes with Exhibit 108.

JUDGE HOPKINS: Surely. You can put it in as one of your exhibits and indicate clearly what it is intended for.

MR. NELSON: No objection.

JUDGE HOPKINS: Any further objections?

MR. CHARLES MILLER: Other than that, we have no objection to the document.

JUDGE HOPKINS: You're talking about 110, 109,

and 108, because those are the only ones that you asked Mr. Kenefick about?

MR. NELSON: That's right. I didn't ask him about 111 and 112. And just as a matter of housekeeping, I'd like to move the admission of SFSP-C-106, which happens to be one of the pages from this 108 exhibit.

JUDGE HOPKINS: I know. That was held up the other day, as I remember.

MR. NELSON: But just so that the record is clear when they're talking about 106.

JUDGE HOPKINS: That was held up the other day, as I remember.

MR. NELSON: That's correct.

JUDGE HOPKINS: No objection, is there?

MR. CHARLES MILLER: It was held up the other day, Your Honor, because questions were asked of a witness who was unable to supply the information going to the foundation for the document. So we would reserve the right to supplement the record to supply the answer to those questions.

But, other than that, we have no objection.

JUDGE HOPKINS: You have the right to submit
that, so Exhibit 106, 108, 109, and 110 will be received
in evidence.)

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(The documents referred to, previously marked Exhibits SFSP-C-106, 108, 109, and 110 for identification, were received in evidence.)

JUDGE HOPKINS: Who will be the next witness?

MR. CHARLES MILLER: Mr. Roach will bring up
the next witness.

MR. ROACH: Your Honor, the next witness is George Craig.

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was called as a witness by counsel for Union Pacific Missouri Pacific and, having first been duly sworn by
the Administrative Law Judge, was examined and testified
as follows:

GEORGE A. CRAIG

DIRECT EXAMINATION

BY MR. ROACH:

Q Would you state your full name, please? JUDGE HOPKINS: Excuse me one minute, Mr.
Roach. For the record, Mr. Nelson, are you withdrawing
111 and 112, or what?

MR. NELSON: I think I may have one or two questions of Mr. Craig on those.

JUDGE HOPKINS: All right. We will consider

1 them later. Go ahead, Mr. Roach; I'm sorry. 3 MR. ROACH: Thank you, Your Honor. BY MR. ROACH: (Resuming) 5 Could you state your name, please? 0 6 George A. Craig. 7 And what is your position? 2 Senior Vice President, Marketing & Sales, 8 9 Union Facific System. 10 I put before you, sir, a verified statement, 17 pages in length, bearing a verification signed on 11 August 29, 1984. Is that your verified statement in 12 13 this proceeding? 14 A It is. Do you have any corrections that you wish to 15 16 make to it? A No. 17 Is it true and correct, to the best of your knowledge and belief? 19 20 It is. A MR. ROACH: The witness is available for 21 cross-examination. 22 CROSS EXAMINATION 23 BY MR. NELSON:

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Does the Union Pacific exact monopoly profits

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1 on soda ash traffic that originates at Green River, 2 Wyoming? 3 A We don't think so. Pardon? 0 5 We don't think so. 6 Now, UP is the only railroad which serves soda 0 ash deposits at Green River; isn't that correct? 7 A That's correct. 8 9 What prevents you from charging monopoly 10 prices? 11 A Well, there is truck competition from there. 12 Are there any other constraints on your soda ash moves? 13 A Well, we have to be concerned about the market competition of our soda ash with origin points in 15 California and in New York. 16 Now, soda ash moves long haul, generally, 17 doesn't it? And it's a bulk commodity? A Yes. 19 Q So from that, I take it you would agree, as a 20 general principle, that there may be circumstances which 21 constain rail rates to and from exclusively-served 22 23 points. A Yes. 24

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Q And if that is true as a matter of principle,

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it could also apply to some extent to common Santa Fe Southern Pacific points today, could it not?

- A There is some constraint.
- If your trackage rights were granted, and you were serving these common points, you would be able to impact traffic, would you not, as to which there may be source competition or intermodal competition similar to your soda ash movements; is that correct?
- A I'm not sure I see the correlation of us serving a common point with our market activity on scda ash.
- You want to serve the common point to make sure that there is competition at a former SFSP common point.
 - A That's correct.
- I am suggesting, Mr. Craig, that at such a common point, there may be today as to a certain commodity, sufficient intermodal competition or source competition to provide a constraint on rates and service without regard to whether Union Pacific trackage rights were granted or not.
- A If you have something specific, I think maybe it would help everybody. What specific commodity, what market area are you talking about?
 - 2 I am just trying to apply the principle.

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- A Yes, there should be some. Yes.
- Q If your trackage rights were imposed, you would be able and would seek, would you not, to handle, if possible, any and all commodities available at the common point?
 - A Yes.
- Q Whether or not they were subject to intense intermodal competition or severe source competition; is that correct?
- . A Yes.
- 2 Is it important in your mind, from the economic standpoint with your trackage rights, that you would be able to solicit and handle any and all commodities?
 - A Yes.
- Q And any and all length of haul that might be involved?
 - A Yes.
- Q With respect to your common point discussion,
 I have a question about Dow Chemical. That is served
 exclusively by Missouri Pacific at Freeport, Texas, is
 it not?
 - A That's correct.
- Q Dow does have operations in other parts of the country, doesn't it?

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A Yes.

2 And really ships commodities all over the United States?

A Yes.

You don't regard Dow as being at Union
Pacific's mercy at Freeport, do you, with respect to
traffic moving from Freeport to St. Louis?

Let me withdraw that.

- A Thank you.
- Are there also constaints on your ability to exact monopoly profits from Dow at Freeport?
- You mentioned a good market there. Let's talk about Freeport to St. Louis. Probably 65 percent of Dow's production moves by water. So, yes, in that particular instance we do, in fact, have competition that would constrain the marketing activity.
- g where does the preponderance of Dallas
 outbound traffic terminate? Where does it go from
 Freeport?
- A A lot of it goes to Midland, Michigan. A lot of it goes to users in the Northeast and in the Southeast. And there is a substantial amount that comes out to California.
 - Q What percentage would you say?
 - A don't know.

Q I'd like to ask a couple of questions about your non-common points discussion which starts about page 5 of your statement, Mr. Craig.

I think your thesis here, as I take it, is that the pressure of a nearby railroad may provide competition because the shipper can truck his goods to the closest station. Is that correct?

A Yes. That's from verified statements from shippers in the San Joaquin Valley who are testifying that's exactly what they do.

Q Well, what sort of distances do you have in mind here? What is close enough to be a competitive railroad?

A I think every commodity, every movement is going to have to be analyzed and stand on its own. We have testimony in here where produce people have deliberately put facilities on both the SP and the Santa Fe. And when one of them gets out of hand with pricing or the service fails, or the equipment is not available, he will track to the other one.

That's a determination every shipper has to make for himself, every movement. It's awful hard to generalize what that trucking distance can be and be economic. I see Kennecott says he can truck 107 miles to keep the SP honest, at his Arizona facility.

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- That's the example you give on page 6 of your statement; from Hayden, Arizona and shipping 108 miles to the Santa Fe, and the commodity there is copper.
 - A Yes.
- Q In that example, the copper was unloaded from the trucks into boxcars for forwarding, was it not?
 - A I don't know.
 - 2 Did such a movement ever occur?
- A I don't know that either. Mr. Melville's statement, I think, should be self-explanatory. Novement doesn't have to occur to exert some discipline on a serving carrier. Its presence sometimes is helpful.
- proximity for commodities moving by trailer from origin to destination, let's say of fresh fruits and vegetables, that there would be a wider reach than there would be for copper generally?
 - A I missed something in your question.
 - 2 Let me rephrase it. That was quite awkward.
- Don't you think that the copper example, the 108 mile copper example, if you took another commodity, you've indicated that it's going to vary from commodity to commodity, and I was just positing a movement that we've put in a truck trailer and trucked to another

railroad, and then moved beyond in the trailer.

Would you think that would be likely to exert competitive pressure from a longer distance than the Kennecott example?

- A I'm sorry; I'm still missing something.
- Would it be more economical, likely to be more ecomomical to truck something in a trailer, more light-loaded in a trailer, and move it on the railroad in the trailer to destination from a farther distance?
- A Yes. Yes, I would think so. Again, though, I think we have to be careful. Different products moving between different markets can accept adultional transportation costs and others cannot.

I don't believe you're going to be able to ship much produce 109 miles, truck produce 109 miles, and then have the subsequent movement go out 500, 600, 800 miles.

I think the economics would mitigate against that.

- Q I'd like to talk about the new shipper location discussion that begins on page 9 of your testimony. In this regard, could you identify Upland Industries for the record?
- A Upland is a real estate subsidiary of the Union Pacific Corporation.

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your 1983 Annual Report which is in UP/MP 12 says that Upland has a million acres of surface land and manages over 50 industrial parts and districts in the West. Does that sound about right?

A I'll take it as your word if it's in the book.

- Now, UP's acreage in California was enhanced substintially when it acquired the Western Pacific, wasn't it?
 - A What kind of acreage?
 - 2 Industrial land.
- A I don't know what you mean by "substantial."

 I am not aware of any really major industrial

 development that we have in the WP. The WP disposed of
 a lot of property.
- In any event, Upland does have prime acreage -- I'm taking the phrase from your Annual Report -- in the Bay Area and in Central California.

Would you suppose in a postmerger environment, let's say there weren't any trackage rights granted for the purposes of this discussion, that a firm that wants to locate in central California is going to look at places like Stockton and Turloc, as well as, let's say, Bakersfield and Fresno which would be exclusively served by the SPSF postmerger? They would likely shop around

for their --

A Depending on what his product was and his market was; yes.

- Well, as a matter of fact, if the shippers were so concerned about being exclusively served by one railroad, wouldn't the merger actually enhance Upland's ability to market industrial real estate at jointly served points such as Stockton and Turloc?
 - A Hit me one more time with that.
- If your thesis is correct that shippers don't want to be served, they would avoid like the plague service by single railroad --
 - A I'd say they would prefer joint service; yes.
 - So they would prefer Union Pacific joint location real estate to Southern Pacific Santa Fe real estate?
 - They would prefer Southern Pacific Santa Fe property if it was at a common point with the Union Pacific. And unfortunately in California, most of ours is common point with the Southern Pacific or the Santa Fe.
 - At page 9 of your statement, Mr. Craig, you make the statement that Union Facific, in the first full paragraph there, "UP will not be able to compete without the crackage rights we are seeking for movements between

California, Texas, Louisiana, and much of the Southeast.

My question is, what part of the Southeast

couli you competitively sorve without --

A The northern part, the Kentuckys and the Tennessee -- we can compete in that area. Virginia.

- 2 Virginia. North Carolina?
- A You begin to scratch a little bit in some of those. We haven't drawn a line at any place that says here we can compete and here we cannot.

Generally, when you get into the Georgia, Alabama area, and certainly, you know, Mississippi, Louisiana.

Q That competition would be via the Memphis Gateway, would it?

A Yes.

I'd like to ask just a couple of questions about the TOFC discussions in your testimony. And for that purpose, Mr. Miller, I would like to refer to this 1981 Annual Report which is SFSP-C-111.

If you could turn over to page 9, it is not very easy to do, because my copy is pretty faded.

A I don't see any numbers on here. Can you tell me what it starts with?

- Q The numbers are down in this corner here.
- A Well, mine are blocked out. Okay, I think

I've got it.

We have a page with a photograph on it. Well, assuming we have page 9, Mr. Craig, and we will find out fairly shortly. In the third column there, the first full paragraph refers to TOFC business of the Union Pacific, and the passage starts out: "To recapture business from trucks, the railroad offered new pricing programs and launched an innovative, coast-to-coast piggyback operation during the year with American President Lines, Transway, and Chicago & North Western."

That is an accurate statement, although you were not on the Union Pacific at that time.

- A That's correct.
- Q Are you familiar with this service?
- A Yes, I am.
- 2 And it is correctly described here?
- A Yes.
- O It is a fact that "OFC was deregulated, Mr. Craig, because it was viewed to be in direct competition with very effective motor carriers? And I just quoted from Mr. Kenefick's speech before you answer the question. I could refer you to that. But isn't that correct, that was the basic reason TOFC was deregulated, the presence of very effective motor carriers? Isn't

that true?

A I don't know. I will take your word for it.

Q Near the top of page 7, you state that TCFC allows railroads to reach out within limits to shippers in a wider area. That's back on page 7. You might want to take a glance at that.

My question is, what sort of limits do you have in mind in terms of distance? And here again, you run into the same problem we were talking about earlier, the length of haul; you know, origin/destination has something to do with it. We figure that in the valley area down there, 50 miles is a long way to go and to be able to absorb the drayage.

A lot would depend on what the drayage charges are. Drayage charges in certain parts of the country are substantially higher than they are in other parts, so therefore you can reach out. But 50 miles gets to be guite a ways on an average.

And we look at that as kind of a ballpark.

- Q Again, you are not generalizing. You say you've indicated before you can't generalize about these things. You have to look at them case by case.
- A But I say on an average in our company, we look at 50 miles as about the cuter limit.
 - O. Although for the vicinity competition that we

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talked about earlier, we had 108 mile --

A It's real simple. If the local carrier runs his prices up so that they are exorbitant, then the higher he runs his price, the further that fellow can truck it. It gets to be nothing but market dictation after a while to get the price up there, and the fellow can truck it 300 miles.

- You cite on page 8, National Piggyback support for your trackage right proposal. National Piggyback is a major TOFC shipper, isn't it?
 - A Yes, it is.

- Does it ship in other corridors such as Chicago, Los Angeles, the Bay Area, and Houston?
 - A Yes, it does.
- That's fairly common for the major third party
 TOFC shippers, isn't it, to ship on a fairly extensive
 basis in many corridors?
 - A Yes.
- I have a couple of questions on how carefully drawn your trackage rights applications have been. Now, your basic argument here is that you're seeking trackage rights that are only designed to ensure the retention of competition. That's correct, isn't it?
 - A Yes, sir.
 - 2 And any advantage or enhancement to the Union

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Pacific system would just be a fallout or a byproduct of that: is that correct?

- A Substantially.
- I would like you to turn to the footnote at the bottom of page 14 of your statement. In that footnote, you say that the rights that you seek between Sacramento and Oakland would improve the competitiveness of your Central Corridor route by reducing it by about 45 miles. Do you see that?
 - A Yes.
- Am I correct that you want these rights to serve Richmond and the Martinez-Antioch area?
 - A Yes.
- 2 I'd like to have counsel refer you to a map which appears in UP/MP-11. And it's a map of California, and if yours is folded the same way mine is, you won't have to unfold it.

Mr. Craig, you have this map in front of you.

Does it show between Stockton and Anticch a red line
which is a line of the Western Pacific Railroad?

- A Yes. Oh, excuse me; between what?
- Between Stockton and Antioch.
- A That there's a line of what railroad?
- Q There's a red line between Stockton and Antioch.

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can't even serve East Pittsburgh.

- Q But you already have trackage rights between Antioch and Stockton; is that correct? Do I understand you correctly?
 - A Between Pittsburgh and Stockton.
 - Q Okay. Where is Pittsburgh on this map?
 - A Well, it's not on your map.
 - o I don't want to drag this out too long.
- A Well, we have a system map here, Milt, and maybe it will show exactly what ours is.
- Q This red line might be a mistake, but it lcoks like a Western Pacific line between Stockton and Antioch.
- A This is a trackage rights line, but we do not have the right to serve Antioch.
- But you could accomplish the objective of serving Richmond, Martinez, and Antioch utilizing that particular trackage right, and then extending to Richmond, could you hat?
- A Yes, if the Santa Fe was not going to abandon it, we could be have already been notified that they are going to abandon the railroad, and we are out.
- Q You could serve Richmond, Martinez, and Antioch via that route if it weren't abandoned?
 - A Well, we would need an extension from where we

are at Port Chicago over to Richmond. We have already been notified that the railroad is going to be abandoned on which we have trackage rights on the Santa Fe.

- O Between Antioch and Stockton.
- A Between Pittsburgh and Stockton.
- Okay. This is sufficiently clarified for me.

 If you utilized that route, Mr. Craig, of course, it

 wouldn't shorten your Oakland Central Corridor route by

 45 miles.
 - A No, it would not,
- Mr. Craig, I wonder if you could just glance for a moment at SFSP-C-112. This is an excerpt of a couple of articles taken out of InfoNews. That is the Union Pacific and Missouri Pacific Railroad monthly magazine, is it not?
 - A Yes.
- I don't know if you have seen this before or not, but if you look at the first article, it's entitled "Competing in a Buyer's Market." Are you able to tell us whether this article correctly appraises the buyer's market or competitive situation as it exists today?
- A I haven't read the article so I can't tell you; I'm sorry.
- Q And would the same thing be true then with respect to the second article which is "Chemical

F.D. 30400 1/22/85 - Pgs. 8063-8122

Traffic: A Bright Spot"? You haven't read that one either?

A I'm afraid not.

Q I would just like to read to you one sentence out of it which I find very interesting, and ask you if it sounds about right.

"If Union Pacific's chemical traffic alone was compared to the business results of the Fortune 500 companies, it would be ranked among the top 300 businesses in the country."

Does that sound about right to you?

- A I don't know what the top number would be.
 Our chemical business grosses \$700-plus million
 annually.
- Well, at the top it says "Chemical traffic means nearly \$1 billion annually," so I guess that is in the ballpark.
- A I think there's a little poetic license in that article in the dollar number.
 - O Thank you.

I would like to ask just a couple of questions about the important products and markets discussion which begins at page 10 of your verified statement, Mr. Craig.

Do you see that discussion? It begins right

about the middle of the page. Among the more important
types of traffic, you mentioned chemicals, hazardous
materials, automobiles and oversized loads.

Now, oversized loads don't account for much percentagewise of traffic moving in the Southern Corridor, do they?

A No.

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Hazardous materials are usually chemicals that are produced by the firms that produce the other chemical products; isn't that correct?

A · Yes.

Q Outfits like Dow and Union Carbide. And we know who ships the automobiles.

In your experience as a traffic officer, have you ever heard or used the term "mational accounts"?

A Yes.

Q And firms like Dow, Union Carbide, General Motors, U.S. Steel would qualify as national accounts?

A Yes.

These national accounts move traffic at high volumes throughout the United States generally, isn't that true?

A Yes.

Q You described the market for the transportation of fresh fruits and vegetables as a

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critical market at the bottom of page 11 of your statement, and you state over on page 12 that this entire critical market in recent years has been dominated by motor carriers.

Do you see that in the second line?

- A Yes.
- In point of fact, the motor carriers still dominate that critical market, do they not?
 - A Yes, but we are making inroads there.
- In Mr. Kenefick's speech which is SFSP-C-110, he suggests that the rail share of that market has gone from 10 to 15 percent. Does that sound about right? He is speaking in March of 1984.
- A Yes. Certain destinations, Milt, are very heavily rail-oriented. When you get beyond Chicago, get up into the Northeast, you get up into eastern Canada, these are heavy rail movements.

The truck movements tend to be the shorter distances, the intermediate places, the stop-offs.

Trucks are extremely competitive between California and Chicago as an example, but into New England and eastern Canala and the northeastern states, we are becoming more competitive all the time.

You indicate at Chicago, that the trucks are strong in Chicago.

Pacific?

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A In a general sense, yes. I don't know about all the specifics in that many pages. But generally, yes.

particular passages, and I will try to be as brief as possible. At page 5 of the cover memo to Mr. Kenefick -- I guess that is 601593 in the UP document depository, and I hope it wasn't actually that many pages -- you talk about the efficiencies, in the middle of the page, of the Santa Fe Southern Pacific.

And you say at the bottom of that middle paragraph: "These efficiencies, to the extent that they are realized, can be used to further increase price competition on traffic between California, Kansas City, Chicago, St. Louis, and Memphis Gateways."

Does that represent your view today?

A Yes.

2 And over on page 6 of that cover memo:

"Overall, from a head-to-head competitive perspective,

we see the combined ATSF/SP continuing to be an

agressive price and service competitor with a

substantial ability to reduce costs and thus maintain or

reduce relative price levels as a strategy for

increasing market share."

Is that a correct statement?

A Yes.

Now, if you could flip over to the next memorandum, and that is a marketing and sales memo, page 601609. You talk about long-run commercial impact and you talk about the projected savings, that is, the projection made by the Applicants.

You state there: "We believe the SFSP's operating plan is conservative and the long-term cost savings will be larger." Do you see that?

A Yes.

Of course, this came out, I guess, before our witnesses were cross-examined. Is this still your view, that you think the operating plan is conservative and that the savings will be larger?

A Yes.

And just to complete that one: "These savings will be in addition to the efficiencies, the combined ATSF/SP routes will create in certain corridors; for example, Kansas City - California, due to reduction in mileage, curves, and grades. If the projected or larger savings are utilized to reduce prices, additional competitive pressure will result."

Is that still an appropriate statement?

A Yes.

Thank you. Those are all the questions I have

on that. I do have just a few more questions on your verified statement.

At page 9, just before the new shipper location passage, you say that "SPSF will have no incentive to cooperate with us in quoting competitive joint line rates across the Southern Corridor."

And then again over on page 11, right in the middle of the page, you say: "SPSF cannot be expetted to guate competitive joint line rates with us."

My question is, if it were possible for Union Pacific to handle traffic to and from Santa Fe Southern Pacific common points in joint service with the Union Pacific, let's say at Sweetvater, and at comparable se ice, would you be in a position to compete for such traffic then via the Sweetwater Gateway?

A I think that's kind of academic, because your witness, Jack Edwards, has testified that they're not going to publish joint rates competitive with single line rates. He's already stated that for the record.

Well, let's go back to your assumption in your traffic study. Let's suppose hypothetically, Mr. Craig, if you will, that existing joint rates and routes remain in effect, let's say over the Sweetwater Gateway, but that the Santa Fe Scuthern Pacific merged carrier, while maintaining existing routes, joint routes and rates,

would not agree to quoting rates that according to the assumption in your traffic study, that would lower its revenues on joint line traffic.

Now, how would you be foreclosed, under that hypothetical circumstance, from competing for traffic via the joint line route? How would you be foreclosed, under that hypothetical circumstance, from competing for traffic via the joint line route?

A I'm not real sure I understand everything you're saying, but if I do, what you are saying is we would continue to have the existing joint rate and route.

Q Correct.

A Well, that would not cover contracts. As an example, the Southern Pacific has a public statement to the effect that I think Mr. McNear said he wanted 70 percent of his business under contract. That would be out the window.

Really, all you would be talking about is that which is in a tariff. If you are, you know, this is a long way to get back to the SP agreement that we have made. That is only in a general routing guide. It doesn't even have application to the specific routes and specific tariffs.

That actually only applies to business that is

from and to the SP to the Union Pacific System. It doesn't even consider business that goes beyond. You were looking at a very small percentage of the total business involved, particularly in the Southern Corritor that we are talking about, that would be covered by that SP agreement.

Q Suppose hypothetically, Mr. Craig. that the contract traffic would include it by some mechanism, so that the existing rates and routes were preserved.

Isn't the only way the Southern Pacific and Sant: Fe Railway at that point would foreclose you from competing would be by lowering its single line rate and not agreeing to lowering of its joint line rate?

A Well, they could also not handle our business and if somebody wants to go into the long track record of what has happened to us at El Paso, our El Paso Gateway was dried up because our business was not handled equally with that of the Si.

Q We were speaking hypthetically here, Mr.
Craig.

A Well, I am speaking matter of fact.

Q I want you to assume with me that the Santa Fe or the Southerr Pacific and Santa Fe Pailway Company would provide comparable service as well.

What I'm saying is if the circumstances

outlined in the assumption in your traffic study were reality from a hypothetical standpoint, and if service were comparable, wouldn't the maintenance of the existing joint line rates and routes, applying it again to contract traffic by some method, establish a cap on the merged carrier ability to increase its single line rates, competitive single line rates?

A I suppose it would; yes.

MR. NELSON: Thank you, Mr. Craig. That's all I have.

JUDGE HOPKINS: Ms. Budeiri.

BY MR. BUDEIRI:

Q Good morning, Mr. Craig. My name is Priscilla Budeiri. I represent the United States Department of Justice.

In reference to the soda ash example of source competition that you discussed with Mr. Nelson, how would you characterize the effectiveness of the constraint imposed by this kind of competition on UP's rates?

A It is a constraint. Obviously, when we are competing with a similiar product at Trona, California, our rates have to reflect the market circumstances and the competition in the marketplace. And they do. And we have, in fact, reduced our rates from Green Piver in

order to keep our customers competitive with Trona, California.

- Are you familiar with any situations in which the UP/MP system lost traffic it had been carrying because the shipper was able to get a lower rate by shipping his goods to a different buyer?
 - A Are we talking about a swap-out arrangement?
 - Q I don't know what you mean by that.
- A The chemical people, as an example, will swap product. Rather than Shipper A at Origin A moving it to C, he might let somebody who was closer at Origin B move it to C. And then he will move some product for the fellow at B going someplace else where it is closer.

That's a swap-out.

- who is moving it by UP to destination, and then the shipper is dissatisfied with UP's rates or service, and moves it to Destination B by some other means besides UP?
 - A I suppose that goes on every day.
 - Q Can you give me any specific example of that?
 - A No, I can't.
- Q Is the possibility of that happening a restraint on the rates that the UP System can quote to shippers?

A Yes.

On page 7, you state that railroads offering
TOFC service --

A Excuse me. Let me catch up with you. Where are we?

- Q Page 7.
 - A Where on page 7?
- This is the middle of the second paragraph.

 Railroads offering TOFC service have demonstrated their superiority to trucks and boxcar service in a number of markets.

And you say, thus, that they have succeeded in capturing traffic that had moved either by long haul truck or in rail cars.

What markets are you referring to in this statement?

A Well, Santa Fe is the dominant carrier letween Los Angeles and Chicago, as an example. The Santa Fe has increased their market share and their volume year after year.

- Q Can you give me an example of the products?
- You name the product, and they're moving it.
 You name any product that is made in the State of
 California, and they are moving a chunk of It.
 - you state that UP's TOFC service cannot

practicably -- and those are your words -- cannot

practicably reach into most of the San Joaquin Valley.

That is also on page 7.

A Yes.

O Why is that?

A Because our closest ramp is Stockton,

California which is at the northern end of the valley.

O Is that the only reason?

A That's about as good a reason as I know,

because you can't dray. You can only dray so far.

MS. BUDEIRI: Thank you very much.

JUDGE HOPKINS: Ms. Reed.

BY MS. REED:

Q Good morning, Mr. Craig. My name is Mary Reed, and I'm appearing on behalf of the U.S. Department of Transportation.

At page 3 of your verified statement, in the second paragraph, you refer to common point service under item No. 1. Do you see that?

A Yes.

- What do you mean by the term "common point"?
- A Well, two railroads serving the same location. Fresno, Bakersfield.
- Q It refers to a city or does it refer to a plant site?

- A Normally, a city. And it could be plant site as well.
- If a shipper is served by the Santa Fe in a city and it is, say, a mile to reach the SP tracks, would you say that they are at common points?
- A Only if he had reciprocal switching or some other arrangements for interchange.
- O Do shippers in that situation have the option of bringing their traffic to team tracks?
 - A Yes.

- Q Would that be true for all commodities or onl some commodities?
- A Well, some commodities don't lend themselves very well to team tracks.
 - O What types of commodities would those be?
- A Well, anything that is particularly

 labor-intensive, as an example. Anything that could be

 damaged in transloading. There are a lot of commodities

 where a man only wants to load it one time. He wants to

 load it in a controlled environment. Bulk commodities,

 as an example, you are not going to handle very many

 bulk commodities over a team track.

Hazardous materials you're not going to hanile over a team track.

. Q What about chemicals in general?

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A Well, not very many chemicals move over team trácks. They can in some instances, but it's a relatively small percentage.

Q Do you know how much traffic currently originates at common points on SP Santa Fe?

A Well, my understanding is between them, they would originate 90 percent of the business in the State of California and 54 percent of the business in the State cf Texas.

Q Do you know how much traffic they originated at commonly served points, as you have defined it?

A No. I do not.

Now, do you intend on serving shippers who do not take advantage or cannot use TOFC service, do you anticipate serving them from common points?

A Yes.

And how would you do that?

A Well, we would initially -- we will start out,

I think -- Mr. Davis has testified that initially, we
will assume the same reciprocal switching and joint
facility agreements that currently exist between the
Southern Pacific and the Santa Fe. And I suppose at
such time as direct service with their own crews and
engines is appropriate, we would certainly be willing to
do that as well.

Q But if you couldn't reach them via reciprocal switching, you would not be able to serve them; is that correct?

A Well, if you can't get them by reciprocal switching, then really by our standards they are not a common point; they are a local point. And it would be a local industry on one railroad or the other, and we are not proposing to serve those.

Now, in item No. 2, you refer to competitive discipline that is imposed at non-common points. What do you mean by competitive discipline?

A Well, if the other railroad is close enough, and the first railroad who has the local industry loses his discipline in the pricing end of it and runs his prices up too high, then it would encourage this fellow to go ahead and truck over to the closest railroad.

Q So even though he is not directly served by the other railroad, a shipper has the option of trucking it?

A That is correct.

And that would be true, even of the commodities that you mentioned earlier, that they are not susceptible to be taken to a team track?

A Well, some commodities, no. Some commodities are not susceptible to that kind of competition on a

direct basis of being able to go over and load on the other fellow's railroad.

- In writing the statement, how much mileage were you thinking about? How far would one have to take it to another railroad for it to be a competitive --
- A I'm afraid I really wasn't getting down to specific mileage.
- 2 But it is an ortion to shippers to do that today?
 - A Yes.

- Am I correct that the UP is seeking to serve a point 12 miles outside of Tolson? Are you familiar with that?
- A No, I am not.
- Q At the bottom of page 7, you said that you cannot practically reach into most of the San Joaquin Valley. Do you feel that you can reach into some parts of the San Joaquin Valley?
- A Yes. We can get down to Turlock, just slightly south of Turlock.
 -) How far is that from Stockton?
- A Turlock is roughly 40 miles. The major produce area is substantially below that. You are down into the Fresno-Bakersfield area and we are out of the marketplace there. It is too far.

southeastern points?

A Oh, I would hope so.

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Q You have?

A Yes.

Do you know whether those bids were comparative with the Burlington Northern bids?

A No. I do not.

Q Have you ever -- do you move traffic, minilandbridge traffic from the Port of Portland to the Gulf?

A I'm not aware of any. There probably is some, but it would be very, very small. Very small.

Q But you have bid on volume movements of that traffic?

A I think we have, but here again, we're talking about something that -- we're talking about minilandbridge and Portland. It would have to be a very unusual circumstance that sometody would want to do that, because the cost to move from Portland to the Gulf is so much higher than anything out of the Bay Area, particularly los Angeles, which is the cheapest.

So it would have to be some extremely unusual circumstances where somebody really didn't have a choice.

But you have bid on traffic from those points?

A I think we have. I wouldn't want to swear to

We move business from the Pacific Northwest to Texas and that area. Whether we specifically had handled minilandbridge coming into Seattle/Portland going down there, it wouldn't make a lot of economic sense. It is too expensive.

- Q Now, the UP presently handles TOFC traffic, isn't that correct?
 - A Oh, yes.
- Q Would you say that the rates charged on this traffic are marginally compensatory as compared to other traffic?
- A It is marginally compensatory compared to chemicals. It's doing prett good when you compare it with fresh fruits and vegetables. It's a comparative thing. Obviously, we think there is net in it, all of us do, or we wouldn't be as aggressive in pursuing it as we are.
- O In responding to my answer, you distinguished between TOFC and fresh fruits and vegetable traffic, and indicated that it had a better return on it, ToFC traffic had a better return on it, than fresh fruits and vegetables?
- A Than some of our fresh fruits and vegetables, yes.
- 2 Is fresh fruit and vertable traffic moving TOFC?
- A It moves TOFC, it moves boxcar -- excuse me, refrigerated boxcars.
- So when you were referring to fresh fruits and vegetables, you're talking about moving in boxcars, is

that right?

A Yes.

- And that has a lower return on it than TCFC?
- A And the TOFC net is not uniform. It varies by corridor and one railroad's particular effectiveness in a corridor and costs. No two of us are identical in our costs.
- Q For those TOFC or fresh fruit and vegetable movements which are not earning a very high rate of return, why is the railroad unable to extract a higher rate of return?
- A Well, on the fresh fruits and vegetables there is. depending on the marketplace, there is considerable competition with the motor carriers. In the TOFC area the biggest competitor is curselves. We are competing, one railroad competing with the other. Long haul TOFC, the major competition for the railroad is another railroad. That's why motor carriers ship a lot of their trailers on rail TOFC.
- Now, for non-fresh fruit and vegetable TCFC traffic, what other commodities move in TOFC?
- A About everything you can think of: lumber, wine, you name it, electronics, household appliances.
- Referring to footnote 2 on page 14, on the Sacramento and Oakland line that you were seeking

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trackage rights over, how far away is this line from the Union Pacific's line?

A We connect with them at Sacramento, with the Southern Pacific line at Sacramento.

- 2 Am I correct that the former WP line swings south?
 - A Yes.

- What is the distance between the SP's line and the former WP's line, do you know?
- A From where to where? Say from Sacramento to Oakland is 45 miles difference.
- Q I'm talking about say the distance between the two lines at midpoint.
- A The distance between the WP line going to Oakland and the Southern Pacific line going to --
- Q They're almost parallel lines, aren't they, going between the two points?
- No. The Southern Pacific line comes cut of Sacramento and is going in a southwesterly direction, more west than south, and the WP line is coming straight south until you get down past Stockton, and then it hegins to make the hook and go west. So there's quite a difference in cross-country mileage.
- Does the UP compete for traffic now moving on the -- or that could -- that is located on the SP line

between Oakland and Sacramento?

- A Do we compete for traffic --
- Q From your former NP line, do you TOFC any cf that traffic, to your knowledge?
 - A I'm sorry, I don't know.
- Q WP's line also goes between Oakland and Sacramento, correct?
- A Yes.
- O Do you compete for any traffic that is located on the Southern Pacific's line which also goes between those two points? Do you ever TOFC any of it to your railroad and then take it across the central corridor?
- A I don't know, but I would assume -- I would hope that we are competing for business within drayage of our Wakland terminal, and we are competing for business that would be on their railroad that was within drayage distance of our Stockton terminal.
 - Q But you don't know how much traffic --
 - A No. I do not.
 - MS. REED: Thank you very much. That's all I
- 1 have.

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- JUDGE HOPKINS: How many questions to you
- 23 have? Just a few, Mr. MacKenzie?
 - MR. VINCENT MacKENZIE: Yes.
 - JUDGE HOPKINS: Mr Dowd, how many would you

have?

MR. DOWD: Ten minutes worth, perhaps.

JUDGE HOPKINS: It might be wise, why don't we take a recess now and Mr. MacKenzie can be up next. We will take a 15-minute recess.

(Recess.)

JUDGE HOPKINS: Let's get back on the record.
Mr. MacKenzie.

BY MR. VINCENT MacKENZIE:

Q Good morning, Mr. Craig. My name is Vincent MacKenzie and I represent the State of California.

I'd like for you to refer, if you will, to the statement that Mr. Kenefick gave to the Transportation Club of Houston. Were you present in the hearing room when Mr. Kenefick testified this morning?

- A Yes, I was.
- Q In regard to a statement that he made in that speech which I questioned him on --
 - A What page are you on, please?
- On page 400112, in the lower right-hand corner. It's the top paragraph:

"We feel that carriers should be able to cancel unprofitable or unefficient joint rates. At the same time, we are taking steps to ensure that shippers' competitive interests are protected. In January we came

to an agreement with SP which keeps many of the former UP system-SP routings active for future use, and we are working out similar arrangements with other carriers."

Let me ask you first of all, since Mr.

Kenefick I think referred to you in regard to several of the questions, number one, do you expect that agreement with the SP to remain viable in the future, assuming an unconditioned grant of your application?

A I think we'i have to go back to what I said a little bit earlier. The agreement with the SP is a very restrictive agreement. It handles a relatively small percentage of the total business that is involved in what we're talking about here. It is purely a routing and it only applies to routes in the general routing tariff.

It does not include the specifics. Certainly it would not include any contractual areas, and there isn't any rate protection involved for the customer in this thing at all.

Whether it will continue in the future I really can't say. There's a 60-day cancellation clause in it by either party. But for the amount of business that's involved, that is, shall we say, protected under it, it's relatively small, probably 25 percent of the total.

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And remember, go back to what I said, that only covers business that is interchanged between the SP on the one hand and the Union Pacific system on the other hand, but does not include any other business that would be handled as a bridge carrier or to any other railroad.

Q Okay, thank you. The last part of that paragraph and that sentence refers to "we" -- that is, UP -- "working out similar arrangements with other carriers." Has UP made any arrangements with other carriers to ensure shippers who have competitive interests that their competitive interests are protected, in anticipation of an unconditioned granting of the application?

A We have been working with ther railroads, but not as a result of this merger application. We have been working with the Norfolk Southern. We have an agreement with the Santa Fe. We have been working with the Norfolk Southern and we intend as quickly as we can get to it to effect similar arrangements with other railroads.

Q What other arrangements have you made or can you make that will respond to the ramifications of the granting of an unconditioned application?

A If you are asking me, without conditions what

protection the customer will have, I'm afraid our position is little or none.

MR. VINCENT MacKENZIE: Thank you.

JUDGE HOPKINS: Is that all, Mr. MacKenzie?

MR. VINCENT MacKENZIE: Yes.

JUDGE HOPKINS: Thank you.

Mr. Dowd.

BY MR. DOWD:

Q Mr. Craig, good morning. My name is Kelvin Dowd. I'm representing the Arizona Electric Power Cooperative.

exclusively on traffic moving between points in California and then along the southerr corridor to Texas, with regard to your conclusions on competition and the need for trackage rights, et cetera. Would your analysis and your conclusions on those subjects also apply equally to traffic that originates outside of the southern corridor, but may be delivered within the corridor by either Santa Fe and/or Southern Pacific?

A Could you give me an example of what you have in mind?

Q Well, for example, your conclusions regarding the benefits of the indirect competition, common point competition, TOFC, COFC, et cetera, coal moving from

Colorado for delivery within the southern corridor.

Would your analysis and your conclusions on the different types of competition and the need for trackage rights apply equally to a commodity like that, that is delivered within the corridor by both Santa Fe and Southern Pacific?

- A Well, I would say that if we're talking about a movement within the corridor from a common point to a common point, then our theory and our philosophy would apply.
- On page 2 of your statement you discuss the parameters of your analysis. You indicate that in analyzing the prospective scope of your trackage rights request that you relied on established commercial practices and shipper input.

Did any of the input that you received in that area come from so-called captive shippers?

A Yes.

- O What was the general thrust of their input?
- A. Well, some of the captive shippers felt that they would like to have competitive service and they were asking us to include that in our application.
- Now, you in your statement at several places, you confirm that in fact you have not included that in your application and that you are not asking for the

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right to directly serve shippers that are presently captive to either Santa Fe or SP.

- A That's correct.
- Q Why has UP not sought that right?
- A I suppose the number one reason is that we were more or less responding to the Commission's concerns that they were exhibiting early on as to the loss of competition as a result of that merger. Our applications were designed to, we think, meet those concerns.

There wasn't anything said about local so-called captive shippers.

- Well then, can we assume that your restraint with respect to captive shippers was not motivated by either disinterest in that traffic or by limitations on your ability to serve captive shippers, if in fact you did have the rights?
- A I don't think we have an inability to serve. It does not fit the theory of our case, which is that our presence is needed in order to restore competition that was there and will be lost as a result of the merger. We think that's a fairly simple theory and philosophy.
- Q But my question is, is that philosophy shaped by your perception of the Commission's policy with

respect to trackage rights?

A Yes, and also, you know, we would choose not to be viewed as somebody who is out trying to grab everything we could get our hands on. The idea was to try to show as much restraint as we could and still meet what we viewed as the concerns of the Commission.

- Q Are you familiar with the comments that were submitted by Arizona Electric in this proceeding?
 - A In a general way, yes.
- O So you are generally familiar with the modification to the UP application that Arizona Electric has requested?
 - A Yes.
- your restraint, assuming that the ICC nevertheless granted Arizona Electric's request for expansion of UP's rights, in your opinion would the Union Pacific be capable in terms of equipment facilities, scheduling, what have you, of providing direct delivery service of, let's say, one million tons of coal per year from sources in Utah or Wyoming or via a carrier such as the DERGW from northwest Colorado to Cochise, Arizona, without substantial new capital investment, additional equipment purchases, et cetera?
 - A Yes, I believe we can handle a million tons.

Would UP be likely to compete for that traffic, assuming again that the Commission, against your wishes, granted the rights?

A We would sure take a hard look at it.

So it could not be said that UP wouldn't be interested in this traffic if in fact it had the right to serve the shipper?

A We really haven't investigated it to a point to say that we would or would not. That's why I prefer to say that we would study anything that was proposed, and anything that the Commission said take a look at we would take a look at.

- So you wouldn't rule that out out of hand?
- A No, we would not.
- Okay. Now, on pages 9 and 10 of your statement and again on 16 and 17, you mefer to the subject of new shipper locations and indicate that in your trackage rights proposal you would be able to serve new shipper locations on the line.
 - A Yes.
- Q What is your definition of a new shipper location?
- A Well, I think basically we were trying to simplify that as well and say that if a new switch and a new lead were constructed that would be a new shipper

location.

Q Would then you consider a second facility or plant opened up by a shipper that presently has an existing facility that is captive to either Santa Fe or SP to be a new shipper location so long as a separate turnout was required?

A No, and if the only purpose in that was to avoid what we were saying before. if you're talking about adding units on a facility, as an example, that could just as well be served by the existing trackage, our response to that would be no, that would not be a new one.

And then how about a reopened facility that has been shut down for a considerable period of time?

A Probably the answer is no. If there is a switch lead in place new for the Santa Fe or the Southern Pacific to serve this, then our inclination would be to say that is a facility that voluntarily located on that railroad. You know, we're not taking any competition away from that fellow. He knew what he was doing when he got there.

But somebody else is going to follow along, and we're saying the next man who comes along should have the option of determining whether he wants to be on one railroad or two railroads or which of the several

railroads he wants to serve him. But again, that is our philosophy.

And you would draw a distinction between that shipper and the first shipper who, because of his business expansion, demands of his market, what have you, is going to erect a new facility and now has seen the light and has decided to try and assure himself some competition?

A We'd have to look at the exact circumstances of the lead that is coming out. Why is the lead being built? Is it being built just to circumvent what he did before, or is it in fact basically a new location? If it's a new location with a new switch lead, then we would feel that we should be involved in serving it, yes.

MR. DOWD: Thank you, Mr. Craig.

JUDGE HOPKINS: Anything further, Mr. Roach?

MR. ROACH: No, Your Honor.

We would move the admission of Mr. Craig's statement.

JUDGE HOPKINS: Any objection?
MR. NELSON: No objection.

JUDGE HOPKINS: It will be received in

evidence.

MR. NELSON: We move the admission of the

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other two exhibits, SFSP-C-111 and 112.

JUDGE HOPKINS: Any objection?

MR. ROACH: No objection.

JUDGE HOPKINS: They will be received in

evidence.

(The documents previously marked Exhibit Nos. SFSP-C-111 and 112 for identification were received in evidence.)

MR. REMES: The next vitness, Your Honor, is Thomas M. Caron, C-n-r-o-n.

JUDGE HOPKINS: Off the record a minute.
(Discussion off the record.)

MR. REMES: Your Honor, I have just handed out copies of Mr. Caron's statement with the errata indicated. I will ask Mr. Caron to introduce himself and then read the errata.

Whereupon,

THOMAS M. CARON

was called as a witness by counsel for Union

Pacific-Missouri Pacific Railroad and, having been first
duly sworn, was examined and testified as follows:

DIRECT EXAMINATION

BY MR. REMES:

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2 Mr. Caron, would you state your full name and title?

A My name is Thomas M. Caron. I am group marketing manager of grain and grain products for Union Pacific System.

And do you have any corrections to make on your verified statement?

A Yes, I do. Beginning with page 2, line 20, where it presently reads "UP-Santa Fe route," "Santa Fe route" should be deleted and it's "UP interline routes."

Q Without the hyrhen?

A Yes.

Then page 5, there are a number of changes.

On line 3 the number "58" should be deleted; it should be "59.6". Line 4, the end of the sentence, "UP would have to," that should be deleted. And it continues on line 5, "increase its present rate to"; that should also be deleted, and it should read: "A shipper would have to absorb a cost of," and the number within the parentheses, "\$1.16," should read "\$1.61." The last word in that sentence, "in," should be deleted, crossed out, and it should read "unless".

Line 6, it continues by deleting "order to accommodate" and then in its place it should read "UP

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•

reduced its rates to offset."

Skipping to line 8, the number "\$1.16" again should read "\$1.61."

Then, moving to line 12, "UP's \$2.206 per hundedweight should be 37 percent higher," that should be crossed out and it should read "The shipper would have to pay 37 percent more."

Line 25, second from the bottom, rather than "on" that should be "one".

Q And with those corrections made, is this statement true and correct to the best of your knowledge and belief?

A Yes, it is.

CROSS EXAMINATION

BY MR. HYNES:

Q Good morning. My name is Harry Hynes. I'm appearing on behalf of the primary Applicants.

Would you turn, please, to page 2 of your verified statement. I'd like to direct your attention to the top line on that page where you set forth the various types of grain which moved in the San Joaquin Valley for feeder purposes.

Am I correct, Mr. Caron, that corn is the most frequently used grain for feeder purposes in the San Joaquin Valley?

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A I think it is the primary grain, yes.

Q And am I also correct that one of the reasons why corn is the primary grain is that the market price of corn is lower than other grains, such as barley or milo?

A Not necessarily. I think the primary reason for corn being used is perhaps, one, it's accessibility. But generally in a poultry ration barley is an unacceptable feed.

Is it also true that it takes less corn than one of these other grains to fatten a chicken for the harvest, or another type of livestock?

A No, I don't think that that's necessarily the case. I think corn and milo are quite interchangeable. It's a matter of price relationship. Barley is the same — it has the same relationship when it is used in cattle feeding, but that would pertain only to cattle feeding. And certainly barley is the natural preference for dairy.

Now, as between corn and milo, you said that they're interchangeable as far as agricultural factors are concerned, but the reason why corn would be preferred over milo, that would be primarily on a cost basis?

A Well, it's a price relationship, yes.

- Q Where does the corn that moves into the San Joaquin Valley originating on the UP originate, what geographic locations?
 - A Generally Midwestern, Nebraska.
 - That would be Nebraska, Iowa?
- A Peripherally Iowa, but generally at this point from the UP system it would be generally Nebraska.
 - O Does Santa Fe serve Nebraska?
 - A Yes, Superior.
- Q Does Santa Fe originate much corn moving to the San Joaquin Valley from that location?
- A I would say that it's a little difficult for me to respond specifically to that, because I'm not privy to the Santa Fe's records. I'm not sure what they would move from where. I do know that they originate a large volume of grain out of Superior. Which part of it is corn --
- Q But you don't know whether or not that corn moves to the San Joaquin Valley?
- A I would believe that some does. I don't know how much.
- Does Santa Fe also originate corn in west Texas for movement to the San Joaquin Valley?
 - A They have in the past, yes.
 - Q Do you know if they do today?

A I couldn't say for sure if they are doing it right today.

- Q So today Santa Fe does itself have the ability to offer single line service on corn shipments to the San Joaquin Valley; is that correct?
 - A That's correct.
- Q And the transaction before the Commission in this proceeding is not going to enhance that ability any, is it?
 - A Say that again, please?
- The transaction that is before the Commission in this proceeding, a merger with Southern Pacific, from the Santa Fe's perspective is not going to give Santa Fe the ability to originate corn moving in the San Joaquin Valley that it doesn't have today; is that correct?
- A The transaction will not enhance the originating ability. It will sure enhance their termination ability. They're vigorously competing today with the SP for destination movements. That certainly isn't going to be the case in the future.
- Q Let's discuss barley for a moment. Where is that produced?
- A Barley is generally produced in Idaho and Montana.
 - Do either Santa Fe or Southern Pacific serva

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those points -- serve those states, excuse me?

- A Not on an origin basis, no.
- Q Do you know whether either Santa Fe or Southern Pacific have access to any significant amount of barley for origination?
- A On a joint basis, yes, not on a direct basis.

 Santa Fe does have some direct basis in Colorado, but

 that would be the only place that I'm aware of.
- And on a joint basis, what sources are you referring to?
 - A Primarily Montana, SP and BN.
- I notice at the top of page 2 you say "and occasionally wheat moving to the San Joaquin Valley." I take it you'd agree with me that wheat isn't a significant feed grain, at least insofar as the San Joaquin Valley is concerned?
- A I would agree that it is not a significant factor when moved from the outside. It is a significant component within the valley because of its being produced there, but it's not a significant factor when considered moving from outside, from other states.
- Q Let me direct your attention to the next paragraph on page 2, where you discuss the various rail routings for the feed grains that move into the San Joaquin Valley. And you list there two routings

involving UP, UP to Stockton and thence to Santa Fe, and the UP to Ogden, thence to the Southern Pacific.

Am I correct that the Stockton routing provides UP a longer haul than the Ogden routing?

A Yes.

- And you state in your verified statement that the routing for Ogden has the same tariff rate attached to it as the routing via Stockton?
 - A That's correct.
- Do you know approximately what the division for Santa Fe is on a movement over Stockton?
 - A Not right offhand, I don't.
- 2 If I suggested a figure around 20 percent, would I be out of the ballpark?
- A You would be reasonably close, maybe a little on the high side.
- Q With respect to the routing over Ogden on the Southern Pacific, do you know what the division is that Southern Pacific generally receives on that particular routing?
 - A It's over half.
 - O So the Southern Pacific's is over half.

Are these movements which UP participates in today, either over Stockton or over Ogden, profitable to the UP?

A Yes.

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- let's focus on the Sp routings now that are listed on page 2. First of all, let's look at the joint routing with the UP. Specifically what grain products move over that route?
 - A Via Ogden?
 - O Yes.
- A Primarily corn and to a somewhat limited extent some barley.
- Q And these are grains which originate in states that are not served by SP today; is that correct?
 - A That's correct.
- Q And I notice you also have listed here on page 2 the so-called Tucumcari route, Cotton Belt-SP.
- A Right.
- Q Can you tell me how much, if any, grain currently moves over the Tucumcari route to the San Joaquin Valley?
- A I can't tell you specifically, but I know there is a high level of interest by the SP to route the grain over there, and it would come either cut of Kansas or over Kansas City. In terms of volume, I couldn't be sure, but I would say that it's certainly a factor.
- Q Would you say that the SP route over Tucumcari is more or less efficient than a routing via the central

corridor?

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A Well, I would say it's less efficient, but that hasn't been a major deterrent from doing it in the past.

- O Doing what in the past?
- A For the SP to prefer their Tucumcari route and to price it to make themselves competitive by that way.
- Q But you can't tell me whether or not this pricing has been successful insofar as grain movements into San Joaquin is concerned, is that right?
 - A Well, what do you mean by "successful"?
- 2 Well, I asked you a few moments ago whether or not you could tell me if any significant amount of grain in fact moves.
- A Maybe you could define, what do you classify as "significant"? I'm not sure.
 - Q Let's say 500 carloads a year.
 - A I would say there is that much.
 - But you don't know?
 - A I don't know for sure.
- Now, when feed grain is moved by rail over one of these routes, let's say to a point such as Fresno, how does it reach the ultimate consumer?
- A When it's moving to Fresno today, I think it's terminating right at the consumer's facility.

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You're telling me that the railroads serve all of these consuming facilities directly?

A Between the SP and the Santa Fe, yes, I think they do. There may be some exception I'm not aware of right offhand, but they certainly can.

Well, if a farm is not located right on a rail line, how would it move? It would move by truck, wouldn't it?

A If what?

Q If a farm, a poultry farm -- let's take a poultry farm. If it were not located right on a railhead, what would happen once the shipment arrived by rail? It would have to be loaded onto a truck and delivered down the road to the farm, wouldn't it?

A That's correct.

2 Do you know if in fact such movements take place down in the San Joaquin Valley today?

A Sure, they do.

Do you know what the truck rate would be on a movement, let's say from Fresno, a movement terminated by Santa Fe in Fresno and there's a farm 30 miles away? Do you know what truck rate would apply to that trans-load operation?

A Well, basically in the discussions that we had as a matter of trying to maintain our market

information, the people that we deal with in California tell us that it is roughly \$1.15 a mile.

Q Farther down on page 2 in that same paragraph, you state: "Once the SP and Santa Fe merge, it seems likely that the UP interline routes would be closed or priced in a manner so as not to be competitive with the new system, leaving the San Joaquin grain receivers with no competitive alternative to the merged SP-Santa Fe."

I take it from the correction that you put into the record this morning that it is your belief that it seems likely that both the Stockton routing involving Santa Fe and the Ogden routing involving SP will be closel?

A I think that is a pretty good likelihood, yes, or certainly priced in a manner that accomplishes the same thing.

Q Well, assuming both of those routes were closed, where will Santa Fe and Southern Facific find barley to deliver to the San Joaquin Valley?

A As far as barley is concerned, they can come out of Montana.

Q And what rail routing would be involved there?

A BN-SP.

Q Could you trace for me the route that that

might take?

A It would come out of probably Great Falls, Montana, generally over Portland with the SP.

Q Is that routing more or less efficient than the current routing, UP-Ogden-SP?

A I think it's less efficient, but that's where the predominant barley movement is today.

And it's your opinion that after this merger that Scuthern Pacific or the merged carrier wishes to work with a different carrier over a less efficient routing than the routing which it participates in today over Ogden?

A It probably depends on the personnel more than anything else.

On the --

A Personnel, whether it is Santa Fe people involved or SP people.

O Could you explain that answer a little bit?

A Well, if it's SP personnel, currently I would say that the people who are managing the grain affairs for the SP, their inclination would be to do anything other than work with the UP. They have demonstrated that.

Q That's the SP people?

A Yes.

- 2 And why aren't they working with BN over Portland today?
 - A They are.
- Q But they are also working with the UP over Ogden, are they not?
 - A Only when they have to.
- Q Are you moving a significant volume of traffic over that route?
 - A Not with them, no.
- You said only when they have to. When does SP have to work with UP over Ogden? Let's take a barley move again, since we were talking about barley.
- A If we set up -- basically, it's a function, I guess, of when grain is available and where it's available. If grain is available in Ogden, they don't have to. If it's not available in Ogden, which is not a large producing area of barley, it has to come, generally the majority of the barley has to come, from somewhere else, principally Idaho.

When the barley tonnage is used up out of Ogden, then generally it probably becomes a more economic alternative to work in conjunction with us on a joint line basis.

O I'd like to ask you some questions about the rail-truck option which you analyze in your verified

statement. In performing this analysis, you assumed the construction of an elevator at Stockton, California; is that correct?

- A That's correct.
- Doesn't UP serve points south of Stockton which are closer into the San Joaquin Valley?
 - A Turlock.
- And Modesto isn't as close as Turlock, but Modesto is another point that is closer than Stockton, isn't that right?
 - A I guess it would be.
- 2 If in fact UP were actually to implement the option that you discuss in your testimony, wouldn't you locate that elevator at Turlock in order to cut down the truck costs?
 - A We already have a facility in Turlock.

 JUDGE HOPKINS: Would you speak up, please.

THE WITNESS: We currently have a facility in Turlock that we serve. I think in my analysis I am responding to a statement that was made by Mr. Anderson suggesting that UP could move the grain to Stockton and compete into the San Joaquin Valley.

BY MR. HYNES: (Resuming)

Q Could you tell me specifically where Mr. Anderson suggested an elevator at Stockton?

However, I'm responding in terms of the statement that he did make, and that is we basically have an alternative of going to Stockton, continuing into the consumption area, which is basically in the Fresno area a little further south, on a joint line basis either through trackage rights or by a truck transfer option.

Q Let me return to your statement about

- Q Let me return to your statement about
 Turlock. You said you already serve a facility at
 Turlock?
 - A That's correct.
- O Does UP itself have a grain storage facility there?
 - No, UP does not. It's not owned by UP.
 - Q Who owns the facility?
 - A Foster.

- O Foster Farms?
- A (Nods affirmatively.)
- We'll talk about them a little more in a minute.

If UP were to institute a truck-rail service and were to find it necessary to construct an elevator of its own, wouldn't it make far more sense for you, for the movements you're talking about in your testimony, to locate that elevator at Turlock?

A It makes sense to get as close to the consumption area as you can, sure.

Q And that would be Turlock rather than Stockton?

A Well, yes, I think as far as you want to be as close to the area of consumption as you can. The UP is not considering building a facility.

2 I understand that.

I'd like to direct your attention to page 3, where you calculate the various costs involved. Let me first ask, am I correct that there were no work papers underlying any of the figures or calculations that you have on pages 3 to 6?

- A That's correct.
- Q Did you obtain any bids or estimates from a construction firm to help you arrive at the figure of \$2.5 million for an elevator?
- A Not formal bids, but I did talk to construction firms about it, yes.
- Q Did you take any notes of your conversations with them?
- A In my conversations with them, I worked from the standpoint of, I had worked up numbers in advance of that in terms of trying to make an assessment of what we believed through our contacts with grain companies and

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construction people what a reasonable estimate would be in terms of the cost of the facility.

- Q You said you worked up this estimate yourself first. Did you then speak to one or more construction firms about what they thought the price would be?
 - A Yes.
- And I believe I asked you, did you take any notes, write down what they told you?
 - A Sure.
- Why were they not provided to us as work papers?
 - A Were they sked for?
- Q Well, there is a standing regulation in these proceedings that anything that is a work paper that underlies a figure has to be produced along with your verified statement.
- A I think this is a construction, a reconstruction of the numbers.
 - o Yes.

MR. ROACH: Your Honor, if there are any work papers that weren't located, we'll be glad to provide them. We requested that the work papers be submitted and we handed over to the Applicants all the work papers that every witness submitted. We'll be glad to take another look.

JUDGE HOPKINS: Thank you. That will save us time. We won't waste time, then, on that particular point.

BY MR. HYNES (Resuming)

Q With respect to the elevator you discuss, I notice you selected a 10,000 ton capacity.

A That's correct.

Q Which you equate to 1.36 unit grain trains.

About how many cars is that?

A Roughly 100.

2 It's a rather large elevator, is it not?

A No, it is not. As a matter of fact, it is

rather small.

Is it your testimony that an elevator of this size would absolutely be required in order to handle the grain which you currently handle with Santa Fe over Stockton?

A I think in order to compete in an area such as the San Joaquin Valley, this is the minimum size of facility that would be required.

Isn't it true, Mr. Caron, that grain is currently trans-loaded at certain points directly from the railroad to motor carriers for final delivery without the use of an elevator at all in the San Joaquin Valley?

A I know in the past there have been some instances, but I'm not sure that that is happening today. At least I'm not aware of where they are.

- Q But you're not certain that it is not being done today?
 - A Not absolutely certain.
- Q If UP were to construct the elevator that you talk about in your testimony, what would the useful life of that elevator be?
 - A Probably 15 to 20 years.
- Q In your opinion, would such an elevator need to be replaced in 15 or 20 years?
- A Major modifications would be very likely during that process yes, not physically replaced of and by itself.
- Q When you refer to major modifications, what do you have in mind there, heavy repairs?
 - A Yes.
- And if a project, any type of project on the UP, has a useful like of 20 years, is it customary that that sort of capital project is going to be financed over a ten-year period rather than the period of its useful life?
- A Well, again, UP is not going to be building it. In our experiences with the grain company that is

looking at doing the construction, based on the experience we have, this is the format that they would look at. We're looking at basically a ten-year schedule, and if it doesn't represent a viable alternative, an economic alternative within that time frame, then they're not very interested in doing it.

Q Well, my question was more general. I was discussing capital projects in general on the Union Pacific, and where the Union Pacific has a capital project -- it doesn't necessarily have to be a grain elevator -- a project that has a 20-year useful life, is it the Union Pacific's practice to finance that or amortize it over a period of ten years rather than the 20-year useful life?

A I'm not sure that I can answer that. I don't know the answer to that.

Q In any event, if in fact this elevator, this hypothetical elevator, were constructed and financed over ten years and had a useful life of somewhat longer, then in year eleven the costs associated with the elevator would disappear, is that right?

A That's correct.

And if you constructed this elevato at

Stockton or Turlock or some other location, it would be
available not only to serve customers which UP currently

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serves in connection with the Santa Fe, but to serve other UP customers in the area as well, would it not?

A No, I wouldn't agree with that. Again, UP is not constructing the elevator. It's a private facility. It's not very common for people to share their facility around.

Let me give you an example. Let's say Cargill constructs that facility. Cargill is not very likely to -- it has to represent a viable economic alternative for them. There is a reason for making that investment. Cargill is not about to go around offering that facility to its competitors.

Q Let's turn to page 4 of your verified statement. I'd like to direct your attention to the third line on the page, where you state that your analysis assumes trucking costs of \$1.15 per running mile. Do you see the reference there?

A Yes.

Did you contact or solicit bids from any trucking firms to arrive at this price?

A Not directly from any trucking firms, no.

Q Who did you contact?

A Grain companies, grain companies who are in the business of working on truck-related matters, who are involved in moving truck grain from various points,

primarily the State of California.

- 'Q Can you tell me what companies you contacted?
- A I have talked with Foster, Scoular, Cargill.
- Q Did you take any notes of your conversations with these individuals?
 - A No.

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- 2 Did you conduct any independent study of truck costs for this movement?
 - A No.
- Is it your testimony that trucking for the types of grain movements we're discussing here is not available in the San Joaquin Valley for anything less than \$1.15 a running mile?
 - A Would you please repeat that?
- Is it your testimony, based on your analysis and the contacts that you have described, that trucking for the movements that we are discussing here, movements from say Stockton to a point in the San Joaquin Valley, is not available at a rate less than \$1.15 per running mile?
- A No, my testimony is based on the example that I have given, that that is what the projected cost of truck transportation would be.
 - Q So this is just one example?
 - A This is an example.

I'd like to look at that example, sample movement, a little more carefully with you. I notice that you selected a round trip movement from Stockton to Fresno.

- A That's correct.
- Does all of the grain which you handle in connection with the Santa Fe today over Stockton go to Fresno?
- A No, some of it goes further south than Fresno.
- Q Some of it also goes wither north, terminates further north?
 - Yes, I believe it would.
- Q But in your testimony you have applied the truck costs for a Fresno movement to the total tonnage which UP and Santa Fe handle together today, is that right?
- 7. I used Fresnc as a base because it represents probably the center of the consumption area.
- Q In your opinion, then, sir, the primary feed grain consuming counties in California are located about as far away from Stockton as Fresno?
- A I would say the center of the consumption area is in the Fresno area, yes.
 - Q I'd like to direct your attention two lines

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below you reference to Fresno. You have selected a volume of 200,000 tons per year.

A Right.

Q Has UP handled 200,000 tons per year of grain in connection with the Santa Fe over Stockton?

A I can't tell you exactly, but I would say that we must be approaching all of that this year, yes. We certainly do handle more than that in conjunction with the SP.

Q So your figure of 200,000 tons is your projection of tonnage that would be trucked, assuming both the Ogden-SP routing and the Santa Fe-UP routing over Stocktor were cancelled, right?

A No.

O No?

A No. The 200,000 represents, in order to construct a facility, the minimum volume to make the facility even worth considering.

So it's not tied in any way to the volume you are handling today with the primary Applicants?

A That's correct, it is not.

Q I'd like to direct your attention to page 5, please. You answered my first question by correcting the \$1.16 to \$1.61.

Is the \$1.16 rate which you guote on page 5 a

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tariff rate?

- A Yes, it is.
- 2 Is it a single car rate or a multiple car rate?
 - A It's a multiple car rate, 75-car rate.
 - Q 75-car unit train rate?
 - A Yes.
- Do the movements which you currently handle in conjunction with Santa Fe and/or SP move under centract?
 - A Some do, yes.
 - A significant portion of the total?
 - A I would say significant, yes.
- Q And to larger customers like Foster Farms that you mentioned, those types of movements would move under contract rather than the tariff rate, would they not?
 - A Yes, they are at the present time.
- Am I correct that the contract rate is lower than the tariff rate?
 - A Yes.
 - Q Would you tell us how much lower?
- A I couldn't tell you specifically what it is. Probably ten percent lower.
- Q You mentioned Foster Farms. Where is Foster Farms located?

- A Livingston, California.
- Q And you mentioned Turlock before in connection with Foster Farms.
 - A That's right.
- 2 Is that the facility to which you deliver unit trains to Foster Farms?
 - A Yes, we deliver some there.
- 2 And this facility is what, about 50 miles south of Stockton?
- A It seems to me it is less than that, maybe 30, 35. It's not a great distance.
- Q Am I correct, sir, that Foster Farms
 merchandises some of the grain which is delivered to it
 to other consumers from that facility at Turlock?
 - A That's correct.
- Q And are they delivering that grain which they merchandise to other facilities by truck?
- A Yes.
- Q Are you aware that Foster Farms has sold feed grains from that facility to consumers as far away as Corcoran?
- A No, I'm not aware of that. I'm not privy to what their distribution pattern might be. I know the majority of the grain that they move through there goes to their own facility in Livingston.

Q How about Fresno? Are you aware that they merchandise grain as far away as Fresno?

A No, I would think that would be very, very unusual.

- Q But you can't state that it has not happened?
 You don't know?
 - A Not as a matter of fact, I can't, no.
- Q Turn to page 6, please. I'd like to direct your attention to the last sentence on the carryover paragraph from page 5, which is close to the middle of the page, which states: "This would mean increased highway congestion and costs for highway maintenance and full consumption." Do you see that?
 - A Yes.
- Isn't the fuel consumption involved in a trucking operation described in your testimony taken into account in the \$1.15 truck cost which you discussed earlier at page 4 and 5?
 - A Yes.
- MR. HYNES: Thank you. I have no further questions.
- MR. REMES: I have a couple on redirect.

 JUDGE HCPKINS: Mr. MacKenzie, do you have any
 questions?

MR. VINCENT MacKENZIE: No questions.

MR. REMES: Oh, I apologize to Mr. MacKenzis.

REDIRF:T EXAMINATION

BY MR . REMES:

- Just so the record is clear, can I ask you to identify the place in Mr. Anderson's verified statement where he makes the statement to which your verified statement responds?
- A Mr. Anderson's verified statement is in SFSP-C-16, Appendix 7 at page 13.
- 2 Is that the second full paragraph on the page?
 - A Yes, it is.
- My second question is, Mr. Hynes asked you whether the cost of an elevator would disappear after ten years and you said yes. Am I correct in assuming that you were referring to the original capital cost that had been amortized over the ten-year period?
 - A The amortized construction cost, yes.
 - Q Thank you.

Are there logistical problems in transferring grain from train to truck that led you to infer from *r. Anderson's statement that an intermodal arrangement would require the use of an elevator facility?

A Yes, there are. A facility in itself is more than just a transfer point. In the case of California,

where you're quite a distance from the origin base market, the buyer and the seller are not always in complete accord in terms of the seller may have grain to sell at a specific time and the buyer isn't exactly ready to take that grain at that time, or vice versa.

So the facility represents a focal point to bring the buyer and seller together.

- And many questions that Mr. Hynes had asked had been predicated on the assumption that the UP would construct this facility. In your experience, is the construction of an elevator in this kind of circumstances a function that's undertaken by the rail carrier or by the shipper?
 - A It's by the shipper.
 - Q And can you give us any explanation for this?
- A asically, the shipper -- in a situation like this, I think the shipper would have to look at what his alternatives are, and if he found himself in a pricing situation where he had no practical alternative to the proposed system, Santa Fe-SP, I think that at that point he would look at constructing a facility to protect his own interests.

But our experience to date has suggested that has not been a very viable alternative.

Q But UP itself is not in the business of

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building elevators?

- No, we are not. We have no elevators.
- And finally, you indicated that some of Union Pacific's contract rates with receivers may be ten percent below the tariff rate. What percentage increase in cost does your verified statement say that the truck elevator option would impose upon a shipper?
 - A 37 percent.
- 2 Could UP in your opinion absorb 2 37 percent cut in its rates to offset these increased shipper costs?
 - A No.

MR. REMES: I have no further questions on redirect.

JUDGE HOPKINS: Anything further?

MR. HYNES: No, Your Honor.

JUDGE HOPKINS: You're xcused, sir.

(Witness excused.)

MR. REMES: I'd like to move the introduction of Mr. Caron's verified statement.

JUDGE HOPKINS: Any objection?

(No response.)

JUDGE HOPRINS: That will be received in

evidence.

Off the record a minute.

(Discussion off the record.)

JUDGE HOPKINS: We'll be in recess until 9:00 o'clock tomorrow morning.

(Whereupon, at 12:20 p.m., the hearing in the above-entitled matter was recessed, to reconvene at 9:00 a.m. on Wednesday, January 23, 1985.)