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United States	Gypsum Company	
P. O. Box 806	278	
Chicago, 11. 6	0680-4124	
312 606-4000	Fax: 312 606-4093	



Mr. Vernon A. Williams Secretary Surface Transportation Board 1201 Constitution Avenue, N.W. Room 1324 Washington, DC 20423

> RE: Finance Docket No. 32760, Union Pacific Corp., et al. - Control and Merger - Southern Pacific Corp., et al.

Dear Mr. Williams,

Enclosed for filing in the above captioned proceedings is an original and 20 copies of document designated as USG3 in response to Applicants Sixth Set of Interrogatories and Requests for Production of Documents. This also certifies that all Parties of Record to the above captioned proceedings will be serviced with this letter.

Sincerely

Alex J. Plavin Director, Transportation United States Gypsum Company

Gerald P. Norton - 1 copy for depository & 1 copy in response. CC. Harkins Cunningham 1300 Nineteenth Street, N.W. Washington, DC 20036

All Parties of Record.

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125 South Franklin Street Chicago, IL 60606-4678

A Subsidiary of USG Corporation

UP-SP4

# BEFORE THE SURFACE TRANSPORTATION BOARD

#### Finance Docket No. 32760

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY - CONTROL AND MERGER -SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

## UNITED STATES GYPSUM COMPANY'S RESPONSES TO APPLICANT'S SIXTH SET OF INTERROGATORIES AND REQUESTS FOR PRODUCTION OF DOCUMENTS

In response to Applicant's Sixth Set of Interrogatories and Requests for Production of

Documents, and pursuant to discussions with counsel (Harkins Cunningham) for the Applicant,

U.S. Gypsum Company submits the following responses. Responsive documents will be

provided to the Applicant's counsel with these responses.

Pursuant to specific requests from counsel for the Applicant, U.S. Gypsum Company has limited the documents produced to representative documents located in files at U.S. Gypsum headquarters in Chicago. U.S. Gypsum reserves the right to introduce and rely upon responsive and relevant documents not sought by Applicant's counsel and therefore not produced at this time, in support of U.S. Gypsum's filing in this matter.

Per discussions with council for the Applicant, U.S. Gypsum FAXed preliminary responses to the Sixth Set of Interrogatories in the UP-SP merger on April 18, 1996. Final responses to the interrogatories are answered herein.

### US GYPSUM RESPONSES TO INTERROGATORIES;

1. None.

- 2. U.S. Gypsum's 3-29-96 filing does not address this specific issue. However, U.S. Gypsum's Southard, OK plant is served by the GNBC which was granted continued access to three Class I railroads (BNSF, UP and SP) under the ICC's September 1995 Decision No. 38 to Finance Docket No. 32549. U.S. Gypsum's 3-29-96 filing requested continued access to three Class I railroads (BNSF, UP-SP and CSX) at Southard in light of the recent ICC decision on 3 to 2 Class I reductions at Southard, referenced above.
- 3. Not Applicable. US Gypsum's March 29, 1996 filing does not address potential competitive effects between a merged UP-SP and BNSF. Furthermore to state an opinion on other shipper's expectations on the competitive effects between a merged UP-SP and BNSF requires a complete understanding of their individual circumstances and historical rail experiences which US Gypsum does not have and will not seek out.
- 4. Not applicable.
- Not applicable. U.S. Gypsum did not seek any shipper support for positions expressed in U.S. Gypsum's 3-29-96 filing.
- 6. Not applicable, U.S. Gypsum's March 29, 1996 filing made no reference to any railroad pricing strategies, or, to any specific contentions or statement by Conrail witness Good.

USG-3

# US GYPSUM RESPONSES TO DOCUMENT REQUESTS;

- 1. Not applicable, no verified statements were submitted.
- 2. Not applicable, no verified statements were submitted.
- No studies, analysis or reports were developed that identified any potential benefit or efficiency for US Gypsum's rail movements that may result from the proposed UP-SP merger.
- Responsive information was included in U.S. Gypsum's March 29 filing.
- 5. Pursuant to discussions with Applicant's counsel (see above), non-privileged, representative documents addressing market share and source or destination competition will be produced. Documents are notated as 'Q5-1, Q5-2, and Q5-3'.
- 6. Objection. Documents sought by this request are irrelevant and immaterial to this proceeding. Without waiving this objection, while U.S. Gypsum has had several discussions with the IC railroad regarding the IC Settlement Agreement, U.S. Gypsum has no documents responsive to this request.
- 7. Objection. Documents sought by this request are irrelevant and immaterial. Without waiving this objection, none located in files at U.S. Gypsum headquarters in Chicago.
- 8. None located in files at U.S. Gypsum headquarters in Chicago.
- Pursuant to discussions with Applicant's counsel (see above) non-privileged, representative documents located in files at U.S. Gypsum headquarters in Chicago and responsive to this request will be produced. Documents are notated as 'Q9-4'.
- Objection. Documents sought by this request are irrelevant and immaterial. Without waiving said objection, non-privileged, representative documents located in files at U.S. Gypsum headquarters in Chicago and responsive to this request will be produced. Documents are notated as 'Q10-5'.
- 11. U.S. Gypsum has taken no position with respect to the financial condition of the SP.
- Pursuant to discussions with Applicant's counsel (see above) non-privileged, representative documents located in files at U.S. Gypsum headquarters in Chicago and responsive to this request will be produced. Documents are notated as 'Q12-6 and Q12-7'.
- 13. U.S. Gypsum neither needed nor sought support for its March 29 filing.
- 14. None located in files at U.S. Gypsum headquarters in Chicago. However, U.S. Gypsum did complete and submit a NITL survey on the effects of the proposed UP-SP merger.
- 15. None located in files at U.S. Gypsum headquarters in Chicago.
- Pursuant to discussions with Applicant's counsel (see above) non-privileged, representative documents located in files at U.S. Gypsum headquarters in Chicago and responsive to this request will be produced. Documents are notated as 'Q16-8 and Q16-9'.

USG-3

- 17. None located in files at U.S. Gypsum headquarters in Chicago.
- 18. None located in files at U.S. Gypsum headquarters in Chicago.
- 19. None located in files at U.S. Gypsum headquarters in Chicago.
- 20. None located in files at U.S. Gypsum headquarters in Chicago.
- 21. None located in files at U.S. Gypsum headquarters in Chicago.
- 22. The aspects of the proposed merger that most critically impact U.S. Gypsum are summarized in U.S. Gypsum's March 29 filing with the STB. Until the proposed merger and any agreements and or conditions related to the proposed merger are finalized, U.S. Gypsum business plans will not incorporate the effect of the proposed UP-SP merger.

USG-3

- 23. None.
- 24. Not applicable. U.S. Gypsum currently does not ship via UP or SP into Mexico.
- 25. U.S. Gypsum did not join or provide financial support to the CCRT.
- 26. None with respect to west coast ports served by the UP or SP.
- 27. U.S. Gypsum has taken no position with respect to the financial condition of the SP.
- 28. None located in files at U.S. Gypsum headquarters in Chicago.
- 29. None located in files at U.S. Gypsum headquarters in Chicago.
- 30. Pursuant to discussions with Applicant's counsel (see above) non-privileged, representative documents located in files at U.S. Gypsum headquarters in Chicago and responsive to this request will be produced. U.S. Gypsum has proposed conditions of trackage and haulage rights, and where available, will provide general historical documentation which supports the conditions U.S. Gypsum was seeking from the S.T.B. as it relates to the proposed UP-SP merger. Documents are notated as 'Q30-EMP10, thru Q30-EMP15, Q30-PC16, thru Q30-PC42, and Q30-SOU43.'
- 31. None.
- 32. None.
- 33. None.
- 34. None.
- 35. Pursuant to discussions with Applicant's counsel (see above) non-privileged, representative documents located in files at U.S. Gypsum headquarters in Chicago and responsive to this request will be produced. Documents are notated as 'Q35-44, Q35-45, Q35-46, Q35-47, and Q35-48.'

end.

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April 26, 1996

<u>Vid Pane Delivery</u> Honorable Vernon A. Williams Secretary The Surface Transportation Board 1201 Constitution Avenue, N.W. Washington, D.C. 20423

> Re: Finance Docket No. 32760, Union Pacific Corporation, Union Pacific Railroad Company and Misscuri Pacific Railroad Company -- Control & Merger --Southern Pacific Rail Corporation, Southern Pacific Transportation Company, St. Louis Southwestern Railway Company, SPCSL Corp. and the Denver and Rio Grande Western Railroad Company

Dear Secretary Williams:

Enclosed for filing in the above-captioned case are an original and twenty copies of the Coalition for Competitive Rail Transportation's responses to Applicants' fifth set of interrogatories and requests for production of documents identified as CCRT-9.

Respectfully Submitted,

John T. Estes Executive Director



CCRT-9

# BEFORE THE SURFACE TRANSFORTATION BOARD

Finance Docket No. 32760

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

COALITION FOR COMPETITIVE RAIL TRANSPORTATION (CCRT) RESPONSES TO APPLICANTS' FIFTH SET OF INTERROGATORIES ND REQUESTS FOR PRODUCTION OF DOCUMENTS

1

John T. Estes Executive Director Coalition for Competitive Rail Transportation 1029 North Royal Street, Suite 400 Alexandria, Va 22314 (800) 814-3531

April 26, 1996

CCRT-9

## BEFORE THE SURFACE TRANSPORTATION BOARD

## Finance Docket No. 32760

# UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

April 26, 1996

John T. Estes Executive Director Coalition for Competitive Rail Transportation (CCRT) 1029 North Royal Street Suite 400 Alexandria, Virginia 22314 phone: (800) 814-3531 fax: (800) 641-2255

# COALITION FOR COMPETITIVE RAME TRANSPORTATION (CCRT) RESPONSES TO APPLICANTS' FIFTH SET OF INTERROGATORIES AND REQUESTS FOR PRODUCTION OF DOCUMENTS

Coalition for Competitive Rail Transportation (CCRT) submits the following responses to the discovery request served by Applicants (UP/SP) on April 8, 1996.

### RESPONSES TO INTERROGATORIES AND DOCUMENT REQUESTS

### **INTERROGATORIES**

Interrogatory No. 1: Do you have any information about any offers made by or on behalf of any party to this proceeding opposing the UP/SP merger, or anyone affiliated with such party, to provide funds or other consideration to another such party to help finance its opposition efforts, and, if so, state that information and identify (and produce) any documents referring or relating to such offers. [You may exclude offers made to an association party by its members, or offers to finance work which was proffered to the Board as being jointly sponsored by the parties involved in the offer.] [Cen-Tex, CR, KCS, MRL, Tex Mex, CCRT, CMA, NITL, SPI, STRICT, WCTL, WSC]

<u>Response</u>: The value of the KCSI financial contribution to CCRT expressed as a precentage over and above CCRT's financial resources is approximately six precent. As of this date, such contingent liability of CCRT to KCSI could make KCSI a significant contributor to CCRT.

#### DOCUMENT REQUESTS

<u>Document Request No. 1:</u> Provide the tonnage data supporting each of the percentages listed in Figure Nos. 1, 2, 3 and 4 (pp. 11-12, 16-17) of the Verified Statement of Thomas D. Crowley (SPI V.S.-4). [SPI]

<u>Document Request No. 2:</u> To the extent not done as part of your prior discovery responses or March 29 filings, with respect to the joint verified statement of Patteye J. Simpson and H. Lynn Turner, identify any instances relied on to support their statements in:

(a) the second bullet-point on p.96, including for each instance (1) the name of the shipper, (2) the local carrier (3) the rail origination, local destination, and final destination city and state, (4) the date of any shipments, and (5) the name and seven-digit STCC code of the chemical shipped;

(b) the third bullet-point on p. 96, including for each instance (1) the name of the shipper, (2) the city and state of each manufacturing facility, (3) the relevant dates of operation of each facility, and (4) the name and seven-digit STCC code of any chemicals subject to such rescheduled production;

3

(c) the first bullet-point on p. 97, including for each instance (1) the name of the shipper, (2) the local carrier, (3) the rail origination, local destination, and final destination city and state, (4) the date of any shipments, and (5) the name and seven-digit STCC code of the chemical shipped;

(d) the second bullet-point on p. 97, including for each instance (1) the name of the shipper, (2) the rail origination and destination city and state, (3) the date of any shipments, and (4) the name and seven-digit STCC code of the chemical shipped;

(e) the third bullet-point on p. 97, including for each instance (1) the name of the shipper, (2) the rail origination and destination city and state, (3) the date of any shipments, and (4) the name and seven-digit STCC code of the chemical shipped; and

(f) the first bullet-point on p. 98, including for each instance (1) the name of the shipper, (2) the rail origination and destination city and state, (3) the date of any shipments, and (4) the name and seven-digit STCC code of the chemical shipped. [KCS]

Respectfully submitted,

Yohn T. Estes Executive Director Coalition for Competitive Rail Transportation

. spril 26, 1996

# CERTIFICATE OF SERVICE

I, John T. Estes, certify that, on the 26th day of April, 1996, I caused a copy of the foregoing document to be served by hand or overnight mail as appropriate on the representatives set forth below and by first-class mail, postage prepaid, or by a more expeditious manner of delivery on all parties appearing on the restricted service list established pursuant to paragraph nine of the Discovery Guidelines in Finance Docket No. 32760, and in addition by hand on :

5

Director of Operations Antitrust Division Suite 500 Department of Justice Washington, D.C. 20530

· • · · ·

Premerger Notification Office Bureau of Competition Room 303 Federal Trade Commission Washington, D.C. 20580

John T. Estes

CANNON Y. HARVEY LOUIS P. WARCHOT CAROL A. HARRIS Southern Pacific Transportation Company One Market Plaza San Francisco, California 94105 (415) 541-1000

PAUL A. CUNNINGHAM RICHARD B. HERZOG JAMES M. GUINIVAN Harkins Cunningham 1300 Nineteenth Street, N.W. Washington, D.C. 20036 (202) 973-7601

ARVID E. ROACH II J. MICHAEL HEMMER MICHAEL L. ROSENTHAL Covington and Burling 1201 Pennsylvania Avenue, N.W. P.O. Box 7566 Washington, D.C. 20044-7566 (202) 662-5388 CARL W. VON BERNUTH RICHARD J. RESSLER Union Pacific Corporation Martin Tower Eighth and Eaton Avenues Bethlehem, Pennsylvania 18018 (610) 861-3290

JAMES V. DOLAN PAUL A. CONLEY, JR. LOUISE A. RINN Law Department Union Pacific Railroad Company 1416 Dodge Street Omaha, Nebraska 68179 (402) 271-5000



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14600 DETHUIT AVENUE CLEVELAND, OHIO 44107-4250 PHONE: 216-228-9400 FAX: 216-228-0937

CLINTON J. MILLER, III General Counsel

General Secretary and Treasurer

R

KEVIN C. BRODAR Associate General Counsel LEGAL DEPARTMENT

ROBERT L. McCARTY Associate General Counsel DANIEL R. ELLIOTT, III Assistant General Counsei MICHAEL W. PIOTROWSKI Assistant General Counsel



# UPS Next Day Air

Vernon A. Williams, Secretary Surface Transportation Board Room 2215 12th Street & Constitution Ave., N.W. Washington, D.C. 20423 (202) 939-3470

> Re: Finance Docket No. 32760 UP/SP Merger

Dear Secretary Williams:

Please find enclosed the original and ten (10) copies of the Verified Statement of Charles L. Little for filing in the above captioned matter. This statement will supplement UTU's Notation of Conditions and Comments previously filed.

Very truly yours,

tales (1)

Michael W. Piotrowski Assistant General Counsel

ENTERED Office of the Secretary APR 2 9 1996<sup>1</sup> 5 Part of Public Record

Enclosure

Office of the Secretary
APR 2 9 19961
5 Part of Public Record

# VERIFIED STATEMENT OF CHARLES L. LITTLE



My name is Charles L. Little. I am the International President of the United Transportation Union ("UTU"). On March 29, 1996, I submitted a verified statement addressing UTU's comments, on behalf of myself and the UTU's membership, in support of the proposed merger of UP and SP.

As I noted in my previous statement, UTU has as members more than 79,000 transportation industry workers. Also, the UTU represents a significant percentage of the unionized work force of the Union Pacific and the Southern Pacific.

I am submitting this statement to express my strong opposition to the Responsive Application filed by Montana Rail Link, Inc. ("MRL") with the Surface Transportation Board ("STB"), on March 29, 1996. Specifically, I and the UTU ask the STB to reject MRL's request to acquire part of the UP/SP system in the Central Corridor from Northern California to Kansas City, Missouri.

I noted in my previous statement that if the UP/SP merger is not approved, the jobs of thousands of additional SP employees will be placed at risk. The job loss that UTU members will experience through the UP/SP merger will be much less than the job loss that will occur if UP and SP are left to stand alone against BN/Santa Fe.

MRL's proposal to form an entity (the "Acquisition Company") to acquire and operate the rail lines that UP/SP would be compelled to divest as part of the merger approved by the STB is detrimental to the best interests of my members. MRL's plan calls for its new Acquisition Company to acquire only the assets of UP/SP in the Central Corridor and operate as same a stand-alone regional railroad. MRL elimits there will us no labor protection in connection with proposed acquisition and resulting operation.

Despite optimistic claims about employment levels on this new company, MRL states only that it would give some form of preference in hiring persons currently employed by UP and SP on the lines MRL wants to acquire. This indicates clearly that our members are likely to have fewer, not more, job opportunities.

In addition, MRL states that its new company will operate with a regional railroad cost structure one that will permit it to do more with fewer people and at a lower cost than a Class 1 railroad operation. Correspondingly, it is evident MRL's plan will result in fewer employee, who will work at rates of pay, and fringe benefits, below that which is available on UP and SP. In short, fewer UTU members are likely to find employment on MRL's new company. Those who do will be paid less than they are by UP or SP.

I ask STB to reject the MRL divestiture proposal. The UP/SP merger plan, along with the conditions that will mitigate the impact of job loss on our members, is the most beneficial approach that has been advanced to preserve a stronger rail industry in the western United States,. Therefore, on behalf of the UTU membership, I again urge the STB to approve the UP/SP merger as those railroads have proposed, subject only to those conditions to which they have agreed.

# VERIFICATION

STATE OF OHIO COUNTY OF CUYAHOGA

) )SS. )

I, Charles L. Little, being duly sworn, state that I have read the foregoing statement, that I know its contents, and that those contents are true as stated.

Jate

SUBSCRIBED and sworn to before me this  $25^{\mu}$  day of April, 1996.

MICHAEL W. PIOTROWSKI ion D Notery Public



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PHILIP A. BANGERT\* NATHAN J. BAYER ROBERT J. BLACKWELL JOHN W. BUTLER CINDY G. BUYS MARC J. FINK R. FREDERIC FISHER\* JEFFREY F. LAWRENCE ANNE E. MICKEY STEVEN Y. QUAN WAYNE K. ROHDE STANLEY O. SHER TORBJORN B. SJOGREN DAVID F. SMITH

ADMITTED IN CA ONLY

AI TORNEYS AT LAW SUITE 612 2000 L STREET, N.W. WASHINGTON, D.C. 20036

Or BLACKWELL

TELEPHONE (202) 463-2500 FACSIMILE (202) 463-4950/4840

WRITER'S DIRECT DIAL NO.

(202) 463-2510

April 26, 1996 f. l

SUTTE 1100 555 MONTGOMERY STREET SAN FRANCISCO, CA 94111 TELEPHONE (415) 788-9150 FACSIMILE (415) 788-9456

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SUTTE 510 15 EXCHANGE PLACE JERSEY CITY, NJ 07302 TELEPHONE (201) 915-0100 FACSIMILE (201) 915-0393

By Hand

Mr. Vernon A. Williams Secretary Surface Transportation Board Room 2215 12th and Constitution Avenue, N.W. Washington, D.C.



Re: Finance Docket No. 32760 -- Union Pacific Corp., <u>et al.</u> -- Control and Merger -- Southern Pacific Rail Corp., <u>et al.</u>

Dear Mr. Williams:

Pursuant to Judge Nelson's Order Concerning Deposition Transcripts served on April 22, 1996, please find enclosed for filing on behalf of The International Brotherhood of Teamsters ("IBT") five copies of the deposition transcript pages cited in the IBT's Verified Statement of Paul Boldin. Mr. Boldin's Verified Statement was filed on March 29, 1996, as Exhibit 1 to IBT-12, Comments of The International Brotherhood of Teamsters.

I enclose an extra copy of this letter that I ask that you date-stamp as received and return by our courier. Please do not hesitate to contact me should you have any questions about this filing.

APR 2 9 1996

Sincerely,

John W. Butler



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1350 NEW YORK AVENUE, N.W., SUITE 200 WASHINGTON, D.C. 20005-4797 (202) 628-2000

(202) 628-2000 TELECOPIER (202) 628-2011

April 25, 1996

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RPORATION



JO A. DeROCHE CYNTHIA L. GILMAN ELLEN A. GOLDSTEIN\* DON J. HALPERN CHRISTOPHER E. KACZMAREK\* MITCHEL H. KIDER SHERRI L. LEDNER PAUL C. OAKLEY\* BRUCE E. PRIDDY\* MARK H. SIDMAN RUGENIA SILVER HARVEY E. WEINER JOSEPH F. YENOUSKAS

RICHARD J. ANDREANO, JR. JAMES A. BRODSKY

•NOT ADMITTED IN D.C.

MRL-19

BY HAND DELIVERY

Vernon A. Williams Secretary Surface Transportation Board 12th and Constitution Avenue, N.W. Washington, D.C. 20423

> Re: Finance Docket No. 32760, Union Pacific Corporation, Union Pacific Railroad Company, and Missouri Pacific Railroad Company -- Control and Merger -- Southern Pacific Rail Corporation, Southern Pacific Transportation Company, St. Louis Southwestern Railway Company, SPCSL Corp., and The Denver and Rio Grande Western Railroad Company

Dear Secretary Williams:

Enclosed for filing in the above-captioned proceeding are an original and 20 copies of Response of Montana Rail Link, Inc. to Applicants' Fourteenth Set of Discovery Requests.

Please acknowledge receipt of this letter and filing by date-stamping the enclosed acknowledgment copy and returning it to our messenger.

Very truly yours,

goa. De Rocher

Jo A. DeRoche



Enclosure

MRL-19

#### BEFORE THE --SURFACE TRANSPORTATION BOARD

### Finance Docket No. 32760

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

> RESPONSE OF MONTANA RAIL LINK, INC. TO APPLICANTS' FOURTEENTH SET OF DISCOVERY REQUESTS

> > Mark H. Sidman Jo A. DeRoche Weiner, Brodsky, Sidman & Kider, P.C. 1350 New York Avenus, N.W. Suite 800 Washington, D.C. 20005 (202) 628-2000

ATTORNEYS FOR MONTANA RAIL LINK, INC.

Dated: April 25, 1996

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#### BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

### UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

#### RESPONSE OF MONTANA RAIL LINK, INC. TO APPLICANTS' FOURTEENTH SET OF DISCOVERY REQUESTS

Montana Rail Link, Inc. ("MRL") herewith files its Response to the Fourteenth Set of Discovery Requests ("Discovery Request") directed to MRL by applicants UPC, UPRR, MPRR, SPR, SPT, SSW, SPCSL and DRGW ("Applicants"). This Response is made pursuant to the Discovery Guidelines applicable to this proceeding, as adopted by Administrative Law Judge Jerome Nelson ("Judge Nelson") on December 7, 1995.

#### GENERAL OBJECTIONS

MRL hereby incorporates by reference all of the general objections previously made by it in prior discovery responses in this proceeding.

#### RESERVATION OF RIGHTS

1. MRL's responses and objections to Applicant's Discovery Request are based on information now known to MRL. MRL reserves the right to amend, modify or supplement its objections and responses if it learns new information. 2. The fact that, in response to certain requests, MRL provides a responsive, non-privileged document is not a concession that the document or its contents are true, accurate, or authentic or that the document is relevant or admissible in this proceeding.

3. In providing the responses herein, MRL does not in any way waive, but rather intends to preserve:

(a) all objections as to competency, relevancy, materiality, and admissibility;

(b) all objections as to vagueness, ambiguity and undue burdensomeness;

(c) all rights to object on any ground to the use of the responses contained herein in any proceeding; and

(d) all rights to object on any ground to any further discovery request related to any of the Discovery Requests.

#### REST USES TO INTERROGATORY

Interrogatory No. 1. State the approximate number of shippers you contacted about providing a statement opposing the UP/SP merger in whole or in part or supporting the position you have stated.

Response. MRL states that it contacted no shippers about providing a statement opposing the UP/SP merger in whole; it contacted approximately 75 shippers concerning support for the position MRL has stated. In addition, an MRL representative explained MRL's position in this matter at a January 10, 1996, meeting of the Western Shippers' Coalition, attended by approximately 15 shippers, some of which may be included in the 75

-2-

shippers contacted directly.

<u>Document Request:</u> Produce documents sufficient to identify the shippers you contacted about providing a statement opposing the UP/SP merger in whole or in part or supporting the position you have stated.

Response: MRL objects to this request on the grounds that it seeks production of information and documents that are not relevant to the subject matter of this action, nor reasonably calculated to lead to the discovery of relevant evidence. Furthermore, it appears to seek production of and assumes the existence of documents not now in existence. Without waiving any of the objections made, MRL hereby submits a list of shippers that were contacted, some of whom wrote letters to the Board in support of MRL's proposal.

Respectfully submitted,

Mark H. Sidman Jo A. DeRoche Weiner, Brodsky, Sidman & Kider, P.C. 1350 New York Ave., N.W. Suite 800 Washington, D.C. 20005 (202) 628-2000

ATTORNEYS FOR MONTANA RAIL LINK, INC.

Dated: April 25, 1996 93068\004\tjad863.oth

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ADM/Grownmark Archer Daniels Midland Company SL ASARCO SL Ashgrove Cement Bartlett Grain Betts, Peterson & Mine SL Billings Gazette Si Blaine Larsen Farms SL Boise Cascade Cascade Warehouse Champion International Corporation Cky-Ber Enterprises SL Coastal Coal Sales Inc. Commonwealth Edison Company Conagra Collins Terminal Conoco Inc Continental Grain Continental Lime Crown Pacific Inland SL Darby Lumber Diversified Transfer and Storage Dyce Chemical Eagle County Earl's Distributing SL Empire Exxon Company USA Farmland Industries Inc SL Furman Lumber Geneva Steel Georgia Pacific Corporation Golden Recycling Harvest States SL Idaho Asphalt Supply Inc. 56 Idaho Transportation Department IES Industries Inc Iowa Department of Transportation J.B. Hunt J.R. Simplot SL Kennecott Corporation Kock Supply & Trading Company Louis Dreyfus Company Louisiana Pacific Corporation SL Luzenac America McFarland & Hermen Military Traffic Management Command Mineral Specialities SL Missouri River Grain Company Modern Machinery SL Modesto & Empire Traction Company 5L Monsanto SL Montana Farm Wives SL-Montana Farmers Union 5L-Montana Grain Growers Assn. 5L Montana Resources Inc SL

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for Branch Line Equality Redstone, mit

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#### CERTIFICATION OF SERVICE

. ....

I hereby certify that on this 25th day of April, 1996, a copy of the foregoing Response of Montana Rail Link, Inc. to Applicants' Fourteenth Set of Discovery Requests was served by facsimile and by messenger upon:

> Arvid E. Roach, II, Esq. Covington & Burling 1201 Pennsylvania Avenue, N.W. Washington, D.C. 20044

Paul A. Cunningham, Esq. Harkins Cunningham 1300 Nineteenth Street, N.W. Washington, D.C. 20036

all parties appearing on the restricted service list established pursuant to paragraph 9 of the Discovery Guidelines in Finance Docket No. 32760.



tem No.

Page Count

CUTLER & PICKERING

WASHINGTON, D.C. 20037-1420

TELEPHONE 1202) 663-6000

April 24, 1996

82765

4 CARLTON GARDENS LONDON SWIY 5AA TELEPHONE OII (4471) 839-4466 FACSIMILE OII (4471) 839-3537

RUE DE LA LOI 15 WETSTRAAT B-1040 BRUSSELS TELEPHONE OII (322) 231-0903 FACSIMILE OII (322) 230-4322

FRIEDRICHSTRASSE 95 BRIEFKASTEN 29 D-10117 BERLIN TELEPHORE 011 (4930) 2643 3600 FACSIMILE 011 (4930) 2643 3630

JOSEPH E. KILLORY, JR. DIRECT LINE (202) 663-6069

# VIA HAND DELIVERY

Mr. Vernon A. Williams Surface Transportation Board Case Control Branch Room 1324 1201 Constitution Avenue, N.W. Washington, D.C. 20423



Re: Finance Docket No. 32760, Union Pacific Corporation, et al. -- Control and Merger --Southern Pacific Rail Corporation, et al.

Dear Secretary Williams:

Enclosed for filing in the above-captioned case are one original and twenty copies of Consolidated Rail Corporation's Responses and Objections to Applicants' Fourteenth Set of Interrogatories and Requests for Production of Documents, designated as document CR-35.

Also enclosed is a 3.5-inch WordPerfect 5.1 disk containing the text of CR-35.

Sincerely,

Killory Joseph

Attorney for Consolidated Rail Corporation

ENTERED Office of the Secretary	7
APR 2 6 1996	
5 Part of Public Record	1

Enclosures

CR-35

BEFORE THE SURFACE TRANSPORTATION BOARD



Finance Docket No. 32760

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPAN AND MISSOURI PACIFIC RAILROAD COMPANY

-- CONTROL AND MERGER --

SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

CONSOLIDATED RAIL CORPORATION'S RESPONSES AND OBJECTIONS TO APPLICANTS' FOURTEENTH SET OF INTERROGATORIES AND REQUESTS FOR PRODUCTION OF DOCUMENTS

ENTERED Office of the Secretary	
APR 2 6 1996	
5 Part of Public Record	

Constance L. Abrams Jonathan M. Broder Anne E. Treadway CONSOLIDATED RAIL CORPORATION 2001 Market Street Philadelphia, PA 19101

Daniel K. Mayers A. Stephen Hut, Jr. Joseph E. Killory, Jr. WILMER, CUTLER & PICKERING 2445 M Street, N.W. Washington, D.C. 20037

April 24, 1996

...)

BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

## UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY

-- CONTROL AND MERGER --

SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

CONSOLIDATED RAIL CORPORATION'S RESPONSES AND OBJECTIONS TO APPLICANTS' FOURTEENTH SET OF INTERROGATORIES AND REQUESTS FOR PRODUCTION OF DOCUMENTS

Consolidated Rail Corporation ("Conrail") hereby provides its responses and objections to Applicants' Fourteenth Set of Interrogatories and Document Requests, dated April 17, 1996, but not served until after 5:00 p.m.

#### GENERAL OBJECTIONS

Conrail incorporates herein by reference the General Objections set forth in its prior responses and objections to Applicants' First, Second, and Third Sets of Interrogatories and Requests for Production of Documents.

### SPECIFIC OBJECTIONS

#### INTERROGATORIES

1. State the approximate number of shippers you contacted about providing a statement opposing the UP/SP merger in whole or in part or supporting the position you have stated. [CR, KCS, MRL, rex-Mex]

Additional Objection: Conrail objects to this Interrogatory on the ground that it is unduly burdensome. Conrail does not maintain a list of shippers with whom Conrail has had discussions or "contacts" as to concerns shippers have about the UP-SP merger and the shippers' interest in expressing those concerns. Identifying the number of such shippers without quessing or speculating, even on an "approximate" basis, would require inquiry of, and searches of the files of, some 500 Conrail personnel (and persons retained by Conrail), including marketing and sales personnel; operating personnel; lawyers; government relations personnel; corporate strategy personnel; and others. Such file searches would have to be conducted in Philadelphia and at Conrail field offices and facilities. It would take a team of lawyers weeks to accomplish the necessary inquiries and searches, and a special study to compile the information would eventually be required.

- 2 -

#### DOCUMENT REQUESTS

1. Produce documents sufficient to identify the shippers you contacted about providing a statement opposing the UP/SP merger in whole or in part or su porting the position you have stated. [CR, KCS, MRL, Tex-Mex]

Additional Objection: See Objection to Interrogatory

No. 1.

Constance L. Abrams Jonathan M. Broder Anne E. Treadway CONSOLIDATED RAIL CORPORATION 2001 Market Street Philadelphia, PA 19101

Danie K. Mayers A. Stephen Hut, Jr. Joseph E. Killory, Jr. WILMER, CUTLER & PICKERING 2445 M Street, N.W. Washington, D.C. 20037

April 24, 1996

#### CERTIFICATE OF SERVICE

I certify that on this 24th day of April, 1996, a copy of the foregoing Consolidated Rail Corporation's Objections to Applicants' Fourteenth Set of Interrogatories and Requests for Production of Documents was served by hand delivery to:

> Arvid E. Roach II S. William Livingston, Jr. Michael L. Rosenthal Covington & Burling 1201 Pennsylvania Avenue, N.W. P.O. Box 7566 Washington, D.C. 20044

Paul A. Cunningham Richard B. Herzog James M. Guinivan Harkins Cunningham 1300 Nineteenth Street, N.W. Washington, D.C. 20036

and served by facsimile transmission on all parties on the Restricted Service List.

Jose


82740 Icem No. LAW OFFICES Page Count . 6 1TT & RASENBERGER, L.I x #344 VENTEENTH STREET, N.W. WASHINGTON, D.C. 20006-3939 Ciffen ci . TELEPHONE : (202) 298-5660 FACSIMILES: (202) 342-0683 APR 2 5 1996 12021 3-2-1316

### April 23, 1996

### Via Hand Delivery

Vernon A. Williams Secretary Surface Transportation Board Room 2215 12th Street & Constitution Avenue, N.W. Washington, D.C. 20423

> Re: Union Pacific Corp., Union Pacific RR. Co. and Missouri Pacific RR Co. -- Control and Merger -- Southern Pacific Rail Corp., Southern Pacific Transp. Co., St Louis Southwestern Rw. Co., SPCSL Corp. and The Denver and Ric Grande Western RR Co., Finance Docket No. 32760

Dear Secretary Williams:

Enclosed for filing are an original and twenty copies of TM-30, Responses of The Texas Mexican Railway Company to the Applicants' Fourteenth Set of Interrogatories and Requests for the Production of Documents. Also enclosed is a 3.5" floppy computer disc containing a copy of each of the filings in Wordperfect 5.1 format.

Sincerely, Richard A

Enclosures

TM-30

BEFORE THE SURFACE TRANSPORTATION BOARD



Union Pacific Corp., Union Pacific ) RR. Co. and Missouri Pacific RR Co.) -- Control and Merger -- Southern ) Pacific Rail Corp., Southern ) Pacific Trans. Co., St. Louis ) Southwestern Rw. Co., SPCSL Corp. ) and The Denver and Rio Grande ) Western Corp.

Finance Docket No. 32760

RESPONSES OF THE TEXAS MEXICAN RAILWAY COMPANY TO THE APPLICANTS' FOURTEENTH SET OF INTERROGATORIES AND REQUEST FOR PRODUCTION OF DOCUMENTS

> Richard A. Allen Andrew R. Plump John V. Edwards Zuckert, Scoutt & Rasenberger, LLP Brawner Building 888 17th Street, N.W. Washington, D.C. 20006-3939 (202) 298-8660

Attorneys for The Texas Mexican Railway Company

April 23, 1996

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2

### BEFORE THE SURFACE TRANSPORTATION BOARD

Union Pacific Corp., Union Pacific ) RR. Co. and Missouri Pacific RR Co.) -- Control and Merger -- Southern ) Pacific Rail Corp., Southern ) Pacific Trans. Co., St. Louis ) Southwestern Rw. Co., SPCSL Corp. ) and The Denver and Rio Grande ) Western Corp. )

Finance Docket No. 32760

### RESPONSES OF THE TEXAS MEXICAN RAILWAY COMPANY TO THE APPLICANTS' FOURTEENTH SET OF INTERROGATORIES AND REQUEST FOR PRODUCTION OF DOCUMENTS

The Texas Mexican Railway Company ("Tex Mex"), hereby responds to the Applicants' Fourteenth Set of Interrogatories and Request for Production of Documents to Tex Mex served by Union Pacific Corporation, Union Pacific Railroad Company, Missouri Pacific Railroad Company, Southern Pacific Rail Corporation, Southern Pacific Transportation Company, St. Louis Southwestern Railway Company, SPCSL Corporation, and the Denver and Rio Grande Western Railroad Company ("Applicants") on April 17, 1996.

#### GENERAL RESPONSES

Tex Mex incorporates by reference the general responses it made in response to the Applicants' First Interrogatories and Document Requests to Tex Mex.

#### GENERAL OBJECTIONS

Tex Mex incorporates by reference the objections it made in response to the Applicants' First Interrogatories and Document Requests to Tex Mex.

#### INTERROGATORIES

1. State the approximate number of shippers you contacted about providing a statement opposing the UP/SP merger in whole or in part or supporting the position you have stated. [CR, KCS, MRL, Tex-Mex]

<u>Response</u>: Assuming that "the position you have stated" refers to the position Tex Mex took in its March 29, 1996 responsive application approximately 780.

#### DOCUMENT REQUESTS

1. Produce documents sufficient to identify the shippers you contacted about providing a statement opposing the UP/SP merger in whole or in part or supporting the position you have stated. [CR, KCS, MRL, Tex-Mex]

<u>Response</u>: Assuming that "the position you have stated" refers to the position Tex Mex took in its March 29, 1996 responsive application, Tex Mex will produce responsive documents.

Respectfully submitted,

Richard A. Allen Andrew R. Plump John V. Edwards ZUCKERT, SCOUTT & RASENBERGER, LLP 888 Seventeenth Street, NW Suite 600 Washington, DC 20006-3939 202/298-8660

Attorneys for Texas Mexican Railway

Dated: April 23, 1996

### CERTIFICATE OF SERVICE

I hereby certify that I have served the foregoing TM-30, Responses of the Texas Mexican Railway Company to the Applicants' Fourteenth Set of Interrogatories and Request for Production of Documents, by hand delivery upon the following persons:

> Arvid E. Roach II J. Michael Hemmer Michael L. Rosenthal Covington & Burling 1201 Pennsylvania Avenue, N.W. Washington, D.C. 20044-7566

Paul A. Cunningham Richard B. Herzog James M. Guinivan Harkins, Cunningham Suite 600 1300 Nineteenth Street, N.W. Washington, D.C. 20036

I have also served by first-class mail, postage pre-paid, the Honorable Judge Nelson and all persons on the restricted service list.

John V. Edwards Zackert, Scoutt & Rasenberger, LLP Suite 600 888 17th Street, N.W. Washington, D.C. 20006-3939 (202) 298-8660

Dated: April 23, 1996



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Page Count VEINER. BE ATTORNEYS AT LAW

1350 NEW YORK AVENUE, N.W., SUITE 800 WASHINGTON, D.C. 20005-4797 (202) 628-2000 TELECOPIER (202) 528-2011

### April 22, 1996

ION

RICHARD J. ANDREANO, JR. JAMES A. BRODSKY JO A. DeROCHE CYNTHIA L. GILMAN ELLEN A. GOLDSTEIN\* DON J. HALPERN CHRISTOPHEP E. KACZMAREK\* MITCHEL H. KIDER SHERRI \_ LEDNER PAUL C. OAKLEY. **BRUCE E. PRIDDY\*** MARK H. SIDMAN RUGENIA SILVER HARVEY E. WEINER JOSEPH F. YENOUSKAS

NOT ADMITTED IN D.C.

MRL-16

82445

### BY MAND DELIVERY

Vernon A. Williams Secretary Surface Transportation Board 12th and Constitution Avenue, N.W. Washington, D.C. 20423

> Finance Docket No. 32760, Union Pacific Corporation, Re: Union Pacific Railroad Company, and Missouri Pacific Railroad Company -- Control and Merger -- Southern Southern Pacific Rail Corporation, Pacific Transportation Company, St. Louis Southwestern Railway Company, SPCSL Corp., and The Denver and Rio Grande Western Railroad Company

Dear Secretary Williams:

Enclosed for filing in the above-captioned proceeding are an original and 20 copies of Montana Rail Link's Errata to Responsive Application (MRL-16).

Please acknowledge receipt of this letter and filing by date-stamping the enclosed acknowledgment copy and returning it to our messenger.

Very truly yours,

Mark H. Sidman



MRL-16

### BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760 (Sub-No. 11)

### UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

#### ERRATA TO RESPONSIVE APPLICATION

Responsive Applicant Montana Rail Link, Inc., submits the following errata to MRL-10, its Responsive Application:

Page	Line	Change
44	16	Change "V.S. Brodsky at ¶" to "V.S. Brodsky at ¶ 160-161."
90		Delete references to "branch lines" at lines 2-4, 10-14, 16-20, 21-23, and 26-27.
112	14	Change "have reviewed the traffic data provided by Primary Applicants" to "have reviewed the traffic data from the STB Carload Waybill Sample"
165	11	Change "included in the Verified Statement of William W. Delaney, attached as Exhibit 29 to the Responsive Application" to "Attachment A to the Verified Statement of Daniel K. Watts,"
166	9	Change "\$470,821,552" to "\$615,115,059"
166	10	Change "\$353,116.164" to "461,336,294"
171	14	Change "over 8,900" to "almost 7,800"
171	15	Change "7,916" to "6,800"
178	2-6	Delete sentence, from "In addition" through "Company traffic."

Respectfully submitted,

Mark H. Sidman Jo A. DeRoche Ellen A. Goldstein Paul C. Oakley Weiner, Brodsky, Sidman & Kider, P.C. 1350 New York Avenue, N.W. Suite 800 Washington, D.C. 20005

Attorneys for Montana Rail Link, Inc.

Dated:

-

· . . . . . .

April 22, 1996

### CERTIFICATE OF SERVICE

I hereby certify that on this 22nd day of April, 1996, a copy of the foregoing Errata to Responsive Application was served by first class mail upon:

> Arvid E. Roach, II, Esq. Covington & Burling 1201 Pennsylvania Avenue, N.W. Washington, D.C. 20036

Paul A. Cunningham, Esq. Harkins Cunningham 1300 Nineteenth Street, N.W. Washington, D.C. 20036

Hon. Jerome Nelson Administrative Law Judge Federal Energy Regulatory Commission 825 North Capitol Street, N.W. Washington, D.C. 20426

Carl W. Von Bernuth, Esq. Union Pacific Corporation Martin Tower Eighth and Eaton Avenues Bethlehem, Pennsylvania 18018

James V. Dolan, Esq. Law Department Union Pacific Railroad Company 1416 Dodge Street Omaha, Nebraska 681/9

Cannor Y. Harvey, Esq. Southern Pacific Transportation Company One Market Plaza San Francisco, California 94105

and all other known parties of record.

Mark H. Sidman, Esg.

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WILLIAM L. SLOVER C. MICHAEL LOFTUS DONALD G. AVERY JOHN H. LE SEUR RELVIN J. DOWD ROBERT D. ROSENBERO CHRISTOPHER A. MILLS FRANK J. PERGOLIZZI ANDRRW B. KOLESAR III PATRICIA E. KOLESAR EDWAKD J. MCANDREW<sup>4</sup>

ADMITTED IN PENNSYLVANIA ONLY

BY HAND DELIVERY

Honorable Vernon A. Williams Secretary Surface Transportation Board Case Control Branch 12th Street & Constitution Avenue, N.W. Washington, D.C. 20423



Re: Finance Docket No. 32760, Union Pacific Corporation, et al. -- Control and Merger --Southern Pacific Rail Corporation, et al.

OVER & LOFTUS

1224 SEVENTEENTE STREET. N. W.

WASHINGTON, D. C. 20036

April 29, 1996

Dear Mr. Secretary:

Erclosed please find an original and twenty (20) copies of the Response To A Condition Requested By The Railroad Commission Of Texas (TUE-13). This document is being served upon parties of record in the manner described in the Certificate of Service attached thereto. In accordance with prior orders in this proceeding, we have also enclosed a Wordperfect 5.1 diskette containing the enclosed Response.

An extra copy of this filing is enclosed. Kindly indicate receipt and filing by time-stamping this copy and returning it to the bearer of this letter.

APR 3 0 1996

Thank you for your attention to this matter.

Sincerely,

Jem

John H. LeSeur ENTERED An Attorney for Texas Office of the Secretary Utilities Electric Company

JHL:mfw Enclosures The Hon. Vernon A. Williams April 29, 1996 Page 2

cc: Arvid E. Roach II, Esq. Paul Cunningham, Esq. The Honorable Jerome Nelson



-



TUE-13

### BEFORE THE SURFACE TRANSPORTATION BOARD

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY, AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER -- SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP., AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

Finance Docket No. 32760

### RESPONSE TO A CONDITION REQUESTED BY THE RAILROAD COMMISSION OF TEXAS

The Railroad Commission of Texas ("Commission") filed comments in this proceeding on March 29, 1996. In those Comments, the Commission, <u>inter alia</u>, seeks divestiture of Southern Pacific Transportation Company's ("SP") lines between Fort Worth and Texarkana (via Corsicana and Mount Pleasant).<sup>1</sup> These SP lines are necessary for SP to provide coal transportation to Texas Utilities' Monticello Station, situated near Mount Pleasant, Texas.<sup>2</sup> However, as the line divestiture transaction is

These line segments are part of Dallas/Fort Worth-to-Houston and Lewisville, AR-to-Corsicana, TX lines subject to the Commission's divestiture requests.

SP has provided coal transportation bids to TU Electric's Monticello Station from Fort Worth with the Burlington Northern Railroad Company providing origin service to Fort Worth, and the SP now provides service to the Monticello Station from (continued...)

structured, the SP line running west from Mount Pleasant to TU Electric's private line serving its Monticello Station is not specifically designated as part of the divestiture request. Should the Surface Transportation Board ("STB") grant the Commission's requested divestiture of the Fort Worth-to-Texarkana line segments, TU Electric requests that the divestiture order specifically include the SP line segment from Mount Pleasant to Winfield, Texas for purposes of permitting the new carrier access to TU Electric's private Monticello line.

The requested clarification of the Commission's request appears to be consistent with the Commission's intent,<sup>3</sup> is limited in scope (as it involves only ten miles of SP track), and will preserve TU Electric's pre-merger single-line SP routing options.

<sup>2</sup>(...continued) Texarkana with the Union Pacific Railroad Company providing origin service to Texarkana.

The Commission's Comments state that their line divestiture requests are intended to include "connecting trackage to secondary markets." (Commission Comments at 14). Access to TU Electric's Monticello Station appears to fall into the "secondary markets" category as envisioned by the Commission.

### Respectfully submitted,

By:

OF COUNSEL:

WORSHAM, FORSYTHE & WOOLDRIDGE 1601 Bryan Street 30th Floor Dallas, Texas 75201

SLOVER & LOFTUS 1224 Seventeenth Street, N.W. Washington, D.C. 20036

DATED: April 29, 1996

John W. McReynolds Worsham, Forsythe & Wooldridge 1601 Bryan Street 30th Floor Dallas, Texas 75201

John H. LeSeur Jehn Gjan Frank J. Pergolizzi

Frank J. Pergolizzi 1224 Seventeenth Street, N.W. Washington, D.C. 20036 (202) 347-7170

#### CERTIFICATE OF SERVICE

I certify that I have this 29th day of April, 1996, served copies of the foregoing Response To A Condition Requested By The Railroad Commission Of Texas by hand upon Applicants' counsel:

> Arvid E. Roach II, Esq. Covington & Burling 1201 Pennsylvania Avenue, N.W. Washington, D.C. 20044

Paul A. Cunningham, Esq. Harkins Cunningham 1300 Nineteenth Street, N.W. Washington, D.C. 20036

by hand upon:

Michael D. Billiel, Esq. Joan S. Huggler, Esq. U.S. Department of Justice Antitrust Division, Suite 500 325 Seventh Street, N.W. Washington, D.C. 20530

and by first class mail, postage prepaid on:

The Honorable Federico Pena Secretary U.S. Department of Transportation 400 7th Street, S.W., Suite 10200 Washington, D.C. 20590

The Honorable Janet Reno Attorney General of the United States U.S. Department of Justice 10th & Constitution Ave., N.W., Room 4400 Washington, D.C. 20530

and upon all other parties of record in Finance Docket No. 32760.

the lefter



82658 Item No. Page Count Apr #335 **TITIVE RAIL TRANSPORTATION** MUBILIZATION OFFICE 1029 North Royal Street Suite 400

Alexandria, Va. 22314

Office: (800) 814-3531

April 19, 1996

Via Hand Delivery Honorable Vernon A. Williams Secretary The Surface Transportation Board 1201 Constitution Avenue, N.W. Washington, D.C. 20423



Fax: (800) 641-2255

Re: Finance Docket No. 32760, Union Pacific Corporation, Union Pacific Railroad Company and Missouri Pacific Railroad Company -- Control & Merger --Southern Pacific Rail Corporation, Southern Pacific Transportation Company, St. Louis Southwestern Railway Company, SPCSL Corp. and the Denver and Rio Grande Western Railroad Company

Dear Secretary Williams:

Enclosed for filing in the above-captioned case are an original and twenty copies of the Coalition for Competitive Rail Transportation's responses to Applicants' second set of interrogatories and requests for production of documents identified as CCRT-8.

Respectfully Submitted,

John T. Estes

Executive Director





BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760



# UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

# COALITION FOR COMPETITIVE RAIL TRANSPORTATION (CCRT) RESPONSES TO APPLICANTS' SECOND SET OF INTERROGAL ON IES AND REQUESTS FOR PRODUCTION OF DOCUMENTS

1

John T. Estes Executive Director Coalition for Competitive Rail Transportation 1029 North Royal Street, Suite 400 Alexandria, Va 22314 (800) \$14-3531

April 19, 1996

CCRT-8

## BEFORE THE SURFACE TRANSPORTATION BOARD

### Finance Docket No. 32760

# UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

April 19, 1996

John T. Estes Executive Director Coalition for Competitive Rail Transportation (CCRT) 1029 North Royal Street Suite 400 Alexandria, Virginia 22314 phone: (800) 814-3531 fax: (800) 641-2255

## COALITION FOR COMPETITIVE RAIL TRANSPORTATION (CCRT) RESPONSES TO APPLICANTS' SECOND SET OF INTERROGATORIES AND REQUESTS FOR PRODUCTION OF DOCUMENTS

Coalition for Competitive Rail Transportation (CCRT) submits the following responses to the discovery request served by Applicants (UP/SP) on April 4, 1996.

### RESPONSES TO INTERROGATORIES AND DOCUMENT REQUESTS

### INTERROGATORIES

- 1. Provide a short description of the business conducted at Bartlett's Eads facility (for example "grain elevator," "fertilizer distributor").
- <u>Response:</u> Pursuant to the representation made in Gerald Norton's April 10, 1996 letter to Judge Nelson (page 2, footnote 2) and Mr. Norton's telephone conversation with counsel for CCRT, no response is required to this interrogatory.
- State, by year and type of grain (wheat, corn, etc.), the number of bushels of grain moved out of Bartlett's Eads facility during 1994 and 1995.
- <u>Response:</u> Pursuant to the representation made in Gerald Norton's April 10, 1996 letter to Judge Nelson (page 2, footnote 2) and Mr. Norton's telephone conversation with counsel for CCRT, no response is required to this interrogatory.
- 3. State, by year and type of grain (wheat, corn, etc.), the number of bushels of grain bought of sold by Bartlett's Eads facility during 1994 and 1995 which was not moved through one of the elevators listed in the answer to Interrogatory No. 1.
- <u>Response:</u> Pursuant to the representation made in Gerald Norton's April 10, 1996 letter to Judge Nelson (page 2, footnote \_) and Mr. Norton's telephone conversation with counsel for CCRT, no response is required to this interrogatory.
- List the specific locations and types of facilities to which Bartlett's Eads facility shipped the grain identified in response to Interrogatories Nos. 2 and 3.
- <u>Response:</u> Pursuant to the representation made in Gerald Norton's April 10, 1996 letter to Judge Nelson (page 2, footnote 2) and Mr. Norton's telephone conversation with counsel for CCRT, no response to required to this interrogatory.
- 5. If any of the grain identified in response to Interrogatories Nos. 2 and 3 was <u>not</u> shipped over the Towner-NA Junction rail line, how was it shipped (for example, owned or leased truck, commercial motor carrier, etc.)?
- Response: Pursuant to the representation made in Gerald Norton's April 10, 1996 letter to Judge Nelson (page 2, footnote 2) and Mr. Norton's telephone conversation with counsel for CCRT, no response is required to this interrogatory.

3

6. List the names and addresses of the motor carriers or truck operators that trucked grain from any of the elevators listed in your response to Interrogatory No. 1 during 1994 and 1995. If there are too many to list separately, you may answer "numerous."

<u>Response:</u> Pursuant to the representation made in Gerald Norton's April 10, 1996 letter to Judge Nelson (page 2, footnote 2) and Mr. Norton's telephone conversation with counsel for CCRT, no response is required to this interrogatory.

7. State, by year and type of futilizer (dry liquid, anhydrous ammonia, etc.), the tons of fertilizer Bartlett's Eads facility purchased in 1994 and 1995.

<u>Response:</u> Pursuant to the representation made in Gerald Norton's April 10, 1996 letter to Judge Nelson (page 2, footnote 2) and Mr. Norton's telephone conversation with counsel for CCRT, no response is required to this interrogatory.

8. If Eads presently owns or leases any trucks (including tractors or trailers), list the type and what you normally use each truck for. You may exclude small vehicles such as pickup trucks and vans from your answer.

<u>Response:</u> Pursuant to the representation made in Gerald Norton's April 10, 1996 letter to Judge Nelson (page 2, fcotnote 2) and Mr. Norton's telephone conversation with counsel for CCRT, no response is required to this interrogatory.

9. State the names and business addresses of the facilities which believed to be competitors for the Bartlett facility at Eads. If the number of competitors is greater than five, so indicate and state the names and addresses of the firms you believe to be your five principal competitors.

<u>Response:</u> Pursuant to the representation made in Gerald Norton's April 10, 1996 letter to Judge Nelson (page 2, footnote 2) and Mr. Norton's telephone conversation with counsel for CCRT, no response is required to this interrogatory.

### DOCUMENT REQUESTS

<u>Document Request No. 1:</u> Produce copies of the annual report for Bartlett at Eads for the most recent two years available. If your annual reports are not produced for this facility, any existing financial reports or statements that show the financial results of the operations of Bartlett's Eads facility for these years need to be produced. This document production request covers only financial reports or statements that already exist, and does not require any such reports or statements to be created.

<u>Response:</u> Pursuant to the representation made in Cerald Norton's April 10, 1996 letter to Judge Nelson (page 2, footnote 2) and Mr. Norton s telephone conversation with counsel for CCRT, no response is required to this request.

5

Respectfully submitted,

101 .

......

John T. Estes Executive Director Coalition for Competitive Rail Transportation

April 19, 1996

### CERTIFICATE OF SERVICE

I, John T. Estes, certify that, on the 19th day of April, 1996, I caused a copy of the foregoing document to be served by hand or overnight mail as appropriate on the representatives set forth below and by first-class mail, postage prepaid, or by a more expeditious manner of delivery on all parties appearing on the restricted service list established pursuant to paragraph nine of the Discovery Guidelines in Finance Docket No. 32760, and in addition by hand on :

6

Director of Operations Antitrust Division Suite 500 Department of Justice Washington, D.C. 20530 Premerger Notification Office Bureau of Competition Room 303 Federal Trade Commission Washington, D.C. 20580

CANNON Y. HARVEY LOUIS P. WARCHOT CAROL A. HARRIS Southern Pacific Transportation Company One Market Plaza San Francisco, California 94105 (415) 541-1000

PAUL A. CUNNINGHAM RICHARD B. HERZOG JAMES M. GUINIVAN Harkins Cunningham 1300 Nineteenth Street, N.W. Washington, D.C. 20036 (202) 973-7601

ARVID E. ROACH II J. MICHAEL HEMMER MICHAEL L. ROSENTHAL Covington and Burling 1201 Pennsylvania Avenue, N.W. P.O. Box 7566 Washington, D.C. 20044-7566 (202) 662-5388 CARL W. VON BERNUTH RICHARD J. RESSLER Union Pacific Corporation Martin Tower Eighth and Eaton Avenues Bethlehem, Pennsylvania 18018 (610) 861-3290

JAMES V. DOLAN PAUL A. CONLEY, JR. LOUISE A. RINN Law Department Union Pacific Railroad Company 1416 Dodge Street Omaha, Nebraska 68179 (402) 271-5000



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999 PEACHTREE STREET, N.E. - SUITE 750 ATLANTA, GEORGIA 30309-3964 TELEPHONE: 404-885-3651 FACSIMILE: 404-885-3652 NATIONSBANK PLAZA 600 PEACHTREE STREET, N.E. - SUITE 5200 ATLANTA, GEORGIA 20308-2216 TELEPHONE: 404 885-3000 FACSIMILE: 404-885-3900

AN SANDERS LLP

# April 19, 1996

601 PENNSYLVANIA AVENUE, N.W. SLIITE 640 NORTH BUILDING WASHINGTON, D.C. 20004 TELEPHONE: 202-274-2950 FACSIMILE: 202-274-2994

# HAND DELIVERED

Mr. Vernon A. Williams Surface Transportation Board Case Control Branch Room 2215 1201 Constitution Avenue, N.W. Washington, D.C. 20423



81527

Re: Finance Docket No. 32760, Union Pacific Corporation, Union Pacific Railroad Company and Missouri Pacific Railroad Company -- Control & Merger --Southern Pacific Rail Corporation, Southern Pacific Transportation Company, St. Louis Southwestern Railway Company, SPCSL Corp. and the Denver and Rio Grande Western Railroad Company

Dear Secretary Williams:

Enclosed please find an original and twenty copies of The Kansas City Southern Railway Company's Responses to Applicants' Tenth Set of Discovery Requests ("KCS-45").

Also enclosed is a 3.5 inch disk containing the text of KCS-45.

Sincerely yours,

Urilian C. Mulling Mirs

William A. Muillus

Enclosures

cc: The Honorable Jerome Nelson Restricted Service List



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BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

# THE KANSAS CITY SOUTHERN RAILWAY COMPANY'S RESPONSES TO APPLICANTS' TENTH SET OF DISCOVERY REQUESTS

Richard P. Bruening Robert K. Dreiling The Kansas City Southern Railway Company 114 West 11th Street Kansas City, Missouri 64105 Tel: (816) 556-0392 Fax: (816) 556-6227

James F. Rill Sean F.X. Boland Virginia R. Metallo Collier, Shannon, Rill & Scott 3050 K Street, N.W. Suite 400 Washington, D.C. 20007 Tel: (202) 342-8400 Fax: (202) 338-5534 April 19, 1996 John R. Molm Alan E. Lubel William A. Mullins David B. Foshee Troutman Sanders LLP 601 Pennsylvania Avenue, N.W. Suite 640 - North Building Washington, D.C. 20004-2609 Tel: (202) 274-2950 Fax: (202) 274-2994

Attorneys for The Kansas City Southern Railway Company BEFORE THE SURFACE TRANSPORTATION BOARD



Finance Docket No. 32760

# UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

# THE KANSAS CITY SOUTHERN RAILWAY COMPANY'S RESPONSES TO APPLICANTS' TENTH SET OF DISCOVERY REQUESTS

The Kansas City Southern Railway Company ("KCS") responds to Applicants' Tenth Set of Discovery Requests as follows:

KCS reasserts and incorporates by reference, its General Objections to Applicants' discovery requests as set forth in KCS-28, paragraphs 3 through 13. Subject to these objections and to prior rulings by Administrative Law Judge Nelson, KCS responds to Applicants' individual discovery requests as follows:

## INTERROGATORY

1. To the extent not answered in your previous discovery responses, identify any communications or agreements between Conrail and KCS or their representatives, concerning any desires, plans or efforts of KCS or Conrail to bid on the purchase of all or of any portion of the lines of applicants. **[CR, KCS]** 

Response: KCS objects to this interrogatory as being vague and incapable of a meaningful response. To the extent KCS understands the request, KCS objects to the interrogatory as requesting information that is neither relevant to this proceeding nor reasonably calculated to lead to the discovery of admissible evidence.

### DOCUMENT REQUEST

 Produce any documents relating to or reflecting the communications or agreements referred to in Interrogatory No. 1. [CR, KCS]

Response: KCS incorporates by reference its response to Interrogatory No. 1.

This 19th day of April, 1996

Richard P. Bruening Robert K. Dreiling The Kansas City Southern Railway Company 114 West 11th Street Kansas City, Missouri 64102 Tel: (816) 556-0392 Fax: (816) 556-0227

James F. Kill Sean F.X. Bolaad Virginia R. Metallo Collier, Shannon, Rill & Scott 3050 K Street, N.W., Suite 400 Washington, D.C. 20007 Tel: (202) 342-8400 Fax: (202) 338-5534

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John R. Molm Alan E. Lubel William A. Mullins Troutman Sanders LLP 601 Pennsylvania Avenue, N.W. Suite 640 - North Building Washington, D.C. 20004-2608 Tel: (202) 274-2950 Fax: (202) 274-2994

Attorneys for The Kansas City Southern Railway Company

# CERTIFICATE OF SERVICE

I hereby certify that a true copy of the foregoing "The Kansas City Southern Railway Company's Responses to Applicants' Tenth Set of Discovery Requests" was served this 19th day of April, 1996, by hand delivery to Applicants and upon the restricted service list by hand delivery or U.S. mail.

Attorney for The Kansas City Southern Railway Company



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Office of the Secretary	50 NEW YORK AVENUE, N.W., SUITE 806 WASHINGTON, Γ.C. 20005-47,97 (202) 628-2000 TELECOPIER (202) 628-2011	ACHARD J. ANDREANO, JR. LANES A. BRODSKY DOM DEROCHE CIDINIA L. GILMAN ELLENA. GOLDSTEIN DON, HALPERN
APR 2 2 1996		CHERSTOPHER E. KACZMAREK* MITCHEL H. KIDER SHERRI L. LEDNER PAUL C. OAKLEY* BRUCE E. PRIDDY*
Port of Public Record	April 19, 1996	MARK H. SIDMAN RUGENIA SILVER HARVEY E. WEINER JOSEPH F. YENOUSKAS

\*NOT ADMITTED IN D.C.

MRL-15

#### BY HAND DEL. VERY

Vernon A. Williams Secretary Surface Transportation Board 12th and Constitution Avenue, N.W. Washington, D.C. 20423

> Re: Finance Docket No. 32760, Union Pacific Corporation, Union Pacific Railroad Company, and Missouri Pacific Railroad Company -- Control and Merger -- Southern Pacific Rail Corporation, Southern Pacific Transportation Company, St. Louis Southwestern Railway Company, SPCSL Corp., and The Denver and Rio Grande Western Railroad Company

Dear Secretary Williams:

Enclosed for filing in the above-captioned proceeding are an original and 20 copies of the Response of Montana Rail Link, Inc. to Allied Rail Unions' First Set of Interrogatories and Requests for Production of Documents.

Please acknowledge receipt of this filing by date-stamping the enclosed acknowledgment copy and returning it to our messenger.

Ver, truly yours,

Ooa De Poch

Jo A. DeRoche

Enclosures

cc: Restricted Service List 93058\003\tjad861.ltr
BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760 (Sub-No. 11)

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC VAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOU'S COUNTERPERDN RAILWAY COMPANY, SPCSL CORP. AN RIO GRANDE WESTERN RAILRO RESPONSE OF MONTANA RAIL

RESPONSE OF MONTANA RAIL TO ALLIED RAIL UNIONS FIRST SET AND REQUESTS FOR PRODUCTION

> Mark H. Sidman Jo A. DeRoche Weiner, Brodsky, Sidman & Kider. P.C. 1350 New York Avenue, N.W. Suite 800 Washington, D.C. 20005 (202) 628-2000

ATTORNEYS FOR MONTANA RAIL LINK, INC.

Dated: April 19, 1996

MRL-15

#### BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760 (Sub-No. 11)

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER -SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

RESPONSE OF MONTANA RAIL LINK, INC. TO ALLIED RAIL UNIONS FIRST SET OF INTERROGATORIES AND REQUESTS FOR PRODUCTION OF DOCUMENTS

Montana Rail Link, Inc. ("MRL") herewith files its Response to the First Set of Interrogatories and Requests for Production of Documents ("Discovery Request") directed to MRL by Allied Rail Unions ("ARU"). This Response is made pursuant to: (i) the Discovery Guidelines applicable to this proceeding, as adopted by Administrative Law Judge Jerome Nelson ("Judge Nelson") on December 7, 1995.

#### GENERAL OBJECTIONS

The following objections are made with respect to all of the interrogatories and document requests contained in the Discovery Request.

1. MRL objects to ARU's Discovery Request to the extent that it seeks information protected from discovery by the attorneyclient privilege, the work-product doctrine, or any other privilege, immunity or exemption.

2. MRL objects to ARU's Discovery Request to the extent it

seeks information or documents not in MRL's possession, custody or control.

3. MRL objects to providing information or documents that are readily obtainable by ARU from their own files.

4. MRL objects to production of public documents that are readily available, including but not limited to documents on file at the Surface Transportation Board ("Board") or the Securities and Exchange Commission or clippings from newspapers or other public media.

5. MRL objects to the document requests to the extent they seek production of draft verified statements and documents related thereto. In prior railroad consolidation proceedings, such documents have been treated by all parties as protected from production.

6. MRL objects to the extent that the Discovery Request seeks highly confidential or sensitive commercial information that is of insufficient relevance to warrant production even under a protective order.

7. MRL objects to ARU's Discovery Request to the extent it seeks documents which do not exist or are not relevant to the subject matter of this action or are not calculated to lead to the discovery of relevant evidence.

8. MRL objects to ARU's Discovery Request to the extent that it attempts to impose any obligation on MRL beyond those imposed by the General Rules of Practice of the Commission, 49 C.F.R. § 1114.21-31, the Commission's scheduling orders in this proceeding

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or the Discovery Guidelines.

9. MRL objects to ARU's Discovery Request to the extent that it seeks documents already produced in this Proceeding.

## RESERVATION OF RIGHTS

1. MRL's responses and objections to ARU's Discovery Request are based on information now known to MRL. Because formal discovery is continuing, MRL reserves the right to amend, modify or supplement its objections and responses if it learns new information.

2. The fact that, in response to certain requests, MRL provides a responsive, non-privileged document is not a concession that the document or its contents are true, accurate, or authentic or that the document is relevant or admissible in this proceeding.

3. In providing the responses herein, MRL does not in any way waive, but rather intends to preserve:

(a) all objections as to competency, relevancy, materiality, and admissibility;

(b) all objections as to vagueness, ambiguity and undue burdensomeness;

(c) all rights to object on any ground to the use of the responses contained herein in any proceeding; and

(d) all rights to object on any ground to any further discovery request related to any of the Discovery Requests.

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#### RESPONSES TO INTERROGATORIES

Interrogatory No. 1: If the Responsive Application is accepted as a condition of the Primary Application, or if the Responsive Application is otherwise approved by the Surface Transportation Board, will the Acquisition Company or its successor employ persons to perform the type of work traditionally performed on railroads by:

- a) maintenance of way employees
- b) train dispatchers
- c) signalmen
- d) electrical workers
- e) firemen and oilers (laborers)
- f) boilermakers and blacksmiths
- g) sheet metal workers

<u>Response:</u> MRL states that Acquisition Company will employ persons to maintain its track, signals and equipment. Acquisition Company will not limit the work of those persons to the traditional craft distinctions shown above.

Interrogatory No. 2: If the Responsive Application is accepted as a condition of the Primary Application, or if the Responsive Application is otherwise approved by the Surface Transportation Board, how many persons will the Acquisition Company or its successor employ to perform the type of work traditionally performed on railroads by:

- a) maintenance of way employees
- b) train dispatchers
- c) signalmen
- d) electrical workers
- e) firemen and oilers (laborers)
- f) boilermakers and blacksmiths
- g) sheet metal workers

Response: MRL states that, as shown in its Responsive Application, it is anticipated that Acquisition Company will employ 514 persons to maintain equipment and 587 persons to maintain track. The estimate of 120 persons for general and administrative functions includes supervision of train operations.

Interrogatory No. 3: If the Responsive Application is accepted as a condition of the Primary Application, or if the Responsive Application is otherwise approved by the Surface Transportation Board, how many persons will the Acquisition Company or its successor employ to perform the type of work traditionally performed on railroads by:

- a) maintenance of way employees
- b) train dispatchers
- c) signalmen
- d) electrical workers
- e) firemen and oilers (laborers)
- f) boilermakers and blacksmiths
- g) sheet metal workers

-5-

Response: See answer to Interrogatory No. 2.

Interrogatory No. 4: If the Responsive Application is accepted as a condition of the Primary Application, or if the Responsive Application is otherwise approved by the Surface Transportation Board, will MRL, or the Acquisition Company, or its successor accept as a condition of approval a requirement that it afford preference in hiring to persons who were employed on, or had seniority rights on, the lines which Acquisition Company would acquire from the UP or SP.

<u>Response:</u> MRL states that, as shown on pages 17 and 116 of the Responsive Application, Acquisition Company will give a preference in hiring to those persons currently employed by Primary Applicants on the lines to be acquired when it begins its hiring process, subject to the same hiring standards used by MRL.

Interrogatory No. 5: If the Responsive Application is accepted as a condition of the Primary Application, or if the Responsive Application is otherwise approved by the Surface Transportation Board, will MRL, or the Acquisition Company, or its successor accept as a condition of approval a requirement that it afford preference in hiring to persons who were employed on, or had seniority rights on, the lines which Acquisition Company or its successor would acquire from the UP or SP, under which Acquisition Company or its successor would be required to make offers of employment in seniority order to UP and SP employees in accordance

-6-

with their seniority rights on UP and SP seniority rosters for the following crafts:

- a) maintenance of way employees
- b) train dispatchers
- c) signalmen
- d) electrical workers
- e) firemen and oilers (laborers)
- f) boilermakers and blacksmiths
- g) sheet metal workers

Response: MRL states that, as shown in its Responsive Application, and its answer to Interrogatory No. 4, Acquisition Company will give a preference in hiring to UP and SP employees, subject to MRL-type hiring standards.

Interrogatory No. 6: If the Responsive Application is accepted as a condition of the Primary Application, or if the Responsive Application is otherwise approved by the Surface Transportation Board, will MRL, the Acquisition Company, or its successor accept as a condition of approval a requirement that it assume the collective bargaining agreements which are currently applicable on the lines which Acquisition Company would acquire from the UP or SP for the following crafts:

- a) maintenance of way
- b) train dispatcher
- c) signalman
- d) electrical worker

-7-

- e) firemen, oiler (laborer)
- f) boilermaker, and blacksmith

g) sheet metal worker

<u>Response:</u> MRL states that Acquisition Company will not accept as a condition of approval a requirement that it assume any currencly existing agreements between Primary Applicants and their employees.

Interrogatory No. 7: If the Responsive Application is accepted as a condition of the Primary Application, or if the Responsive Application is otherwise approved by the Surface Transportation Board, will MRL, the Acquisition Company, or its successor adopt the collective bargaining agreements which are currently applicable on the lines which Acquisition Company would acquire from the UP or SP for the following crafts:

- a) maintenance of way
- b) train dispatcher
- c) signalman
- d) electrical worker
- e) firemen, oiler (laborer)
- f) boilermaker, and blacksmith
- g) sheet metal worker

<u>Response:</u> MRL states that Acquisition Company will not adopt any currently existing agreements between Primary Applicants and their employees. Interrogatory No. 3: If the answers to interrogatories numbers 6 and/or 7 or any of their sub-parts is no, explain what rates of pay, rules and working conditions will apply to any or all of the employees of acquisition Company or its successor who perform the type of work traditionally performed on railroads by:

- a) maintenance of way employees
- b) train dispatchers
- c) signalmen
- d) electrical workers
- e) firemen and oilers (laborers)
- f) boilermakers and blacksmiths
- g) sheet metal workers

And explain how such rates of pay, rules and working conditions will be determined.

Response: MRL states that, as shown on page 16 of its Responsive Application, it is anticipated that Acquisition Company will have a "regional railroad cost structure" similar to that of MRL, which operates with flexible, nontraditional labor agreements that have been negotiated with the representatives of its employees.

Interrogatory No. 9: If the Responsive Application is accepted as a condition of the Primary Application, or if the Responsive Application is otherwise approved by the Surface Transportation Board, will MRL, or the Acquisition Company, or its

-9-

successor accept as a condition of approval imposition of the <u>New</u> <u>York Dock</u> employee protective conditions.

<u>Response:</u> MRL states that under applicable statutes, <u>New York</u> <u>Dock</u> will have been imposed for the benefit of UP and SP employees as a condition of the merger among Primary Applicants, as required for transactions under 49 U.S.C. § 11343. Acquisition Company will not accept imposition of <u>New York Dock</u> conditions as a condition for its acquisition of the lines under 49 U.S.C. § 10901, although it is recognized that <u>New York Dock</u> may be imposed for the benefit of employees adversely affected by the common control of MRL and Acquisition Company by Dennis Washington.

Interrogatory No. 10: If the Responsive Application is accepted as a condition of the Primary Application, or if the Responsive Application is otherwise approved by the Surface Transportation Board, will MRL, or the Acquisition Company, or its successor acquire all of the Central Corridor lines that Primary Applicants have proposed to abandon.

<u>Response:</u> MRL states that it will acquire the lines proposed for abandonment by Primary Applicants, as shown on pages 13 and 114 of its Responsive Application.

Interrogatory No. 11: If the Responsive Application is accepted as a condition of the Primary Application, or if the Responsive Application is otherwise approved by the Surface Transportation Board, will MRL, or the Acquisition Company, or its

-10-

successor accept, as a condition of approval, a requirement that Acquisition Company not abandon or sell any of the lines that it would acquire for a period of:

a) ten years after their acquisition.

b) five years after their acquisition.

c) two years after their acquisition.

<u>Response:</u> MRL states that, on the assumption that the transaction is approved as described in its Responsive Application, it would accept a condition that it not abandon or sell any of the lines that it acquires for a period of five years.

Interrogatory No. 12. State why MRL believes that an acquisition as described in the Responsive Application would properly be accomplished under 49 U.S.C. §10901.

Response: MRL states that an acquisition as described in the Responsive Application would properly be accomplished under 49 U.S.C. § 10901, as Acquisition Company will be a new, noncarrier entity formed to acquire the assets described in the Responsive Application.

Interrogatory No. 13: If the Responsive Application is accepted as a condition of the Primary Application, or if the Responsive Application '3 otherwise approved by the Surface Transportation Board, identify any facilities on the lines which would be acquired (including maintenance of way equipment, buildings used in connection with railroad operations, signal

-11-

equipment shops and locomotive repair and maintenance shops) which will not be acquired and/or retained by MRL, the Acquisition Company or its successor.

<u>Response:</u> MRL states that it is unable to reply to Interrogatory No. 13 at this time, as it lacks sufficient information about the existing facilities and equipment on the lines to be acquired. Such information will not be available to Acquisition Company unless or until it is permitted to access the property during a due diligence phase of the purchase.

Interrogatory No. 14: If the Responsive Application is accepted as a condition of the Primary Application, or if the Responsive Application is otherwise approved by the Surface Transportation Board, will MRL, the Acquisition Company, or its successor accept as a condition of approval a requirement that Acquisition Company retain in operation facilities on the lines which would be acquired such as maintenance of way equipment, buildings used in connection with railroad operations, signal equipment shops and locomotive repair and maintenance shops) for a period of:

- a) ten years after their acquisition.
- b) five years after their acquisition.
- c) two years after their acquisition.

Response: MRL states that it is unable to reply to Interrogatory No. 14 at this time, as it lacks sufficient information about the existing facilities are equipment on the lines to be acquired. Such information will not be available to Acquisition Company unless or until it is permitted to access the property during a due diligence phase of the purchase.

## RESPONSES TO DOCUMENT REQUESTS

Document Request No. 1: All documents referred to by MRL in answering the interrogatories above.

Response: Subject to, and without waiving, the general objections, MRL states that it relied only on its March 29 filing, a copy of which was served on ARU.

Document Request No. 2: All documents relating to plans of MRL or Acquisition Company regarding employment and rates of pay, rules and working conditions.

<u>Response:</u> Subject to, and without waiving, the general objections, MRL states that Acquisition Company intends to negotiate labor agreements that contain rates of pay, rules and working conditions similar to those negotiated by MRL with its employees. A copy of the nonoperating craft agreement with MRL is contained in MRL's document depository, and a copy is hereby provided to ARU.

Document Request No. 3: All documents relating to numbers and types of employees expected to be employed by Acquisition Company or any successor if the Responsive Application is made a condition of STB approval of the Primary Application or is otherwise approved

-13-

by the STB.

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Response: See response to Document Request No. 2.

Respectfully submitted,

Mark H. Sidman Jo A. DeRoche Weiner, Brodsky, Sidman & Kider, P.C. 1350 New York Ave., N.W. Suite 800 Washington, D.C. 20005 (202) 628-2000

ATTORNEYS FOR MONTANA RAIL LINK, INC.

Dated: April 19, 1996

#### CERTIFICATION OF SERVICE

I hereby certify that on this 19th day of April, 1996, a copy of the foregoing Response of Montana Rail Link, Inc. to Allied Rail Union's First Set of Interrogatories and Requests for Production of Documents was served by messenger upon:

> William G. Mahoney Richard S. Edelman Donald F. Griffin Highsaw, Mahoney & Clarke, P.C. 1050 17th Street, N.W. Suite 210 Washington, D.C. 20036

Arvid E. Roach, II, Esq. Covington & Burling 1201 Pennsylvania Avenue, N.W. Washington, D.C. 20044

Paul A. Cunningham, Esq. Harkins Cunningham 1300 Nineteenth Street, N.W. Washington, D.C. 20036

and by first-class mail, postage prepaid, upon all parties appearing on the restricted service list established pursuant to paragraph 9 of the Discovery Guidelines in Finance Docket No. 32760.

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# RY, WOOD & MASER P.C.

ATTORNEYS AND COUNSELORS AT LAW Suite 750 1100 Ne & York Avenue, N.W. Washington, D.C. 20005-3934

OFFICE: (202) 371-9500

April 9, 1996



Honorable Vernon A. Williams Secretary Surface Transportation Board 12th and Constitution Avenue, NW Washington, D.C. 20423

> Re: Finance Docket No. 32760; Union Pacific Corporation, Union Pacific Railroad Company and Missouri Pacific Railroad Company -- Control and Merger -- Southern Pacific Rail Corporation, Southern Pacific Transportation Company, St. Louis Southwestern Railway Company, SPCSL Corp. and the Denver and Rio Grande Western Railroad Company.

## Dear Mr. Williams:

Enclosed for filing in the above-captioned proceeding are an original and twenty (20) copies of THE NATIONAL INDUSTRIAL TRANSPORTATION LEAGUE'S OBJECTIONS AND RESPONSES TO APPLICANTS' SECOND SET OF INTERROGATORIES AND REQUESTS FOR PRODUCTION OF DOCUMENTS, designated NITL-12. Also enclosed is a diskette formatted in , ordPerfect 5.1 with a copy of the Interrogatories.

If you have any questions, please do not hesitate to contact me.

Sincerely, ENTERED Office of the Sacretary 122 1 1 1995 Frederic I Nicholas J. DiMichael ant of Public Record ENCLOSURES

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cc: Restricted Service List

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TELECOPIER: (202) 371-0900

NITL- 12



BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760



UNION PACIFIC ( AND

# ORIGINAL PACIFIC RAILROAD COMPANY

**AERGER** ---

SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

THE NATIONAL INDUSTRIAL TRANSPORTATION LEAGUE'S OBJECTIONS AND RESPONSES TO APPLICANTS' SECOND SET OF INTERROGATORIES AND REQUESTS FOR PRODUCTION OF DOCUMENTS

> Nicholas J. DiMichael Frederic L. Wood DONELAN, CLEARY, WOOD & MASER, P.C. 1100 New York Avenue, N.W. Suite 750 Washington, D.C. 20005-3934 (202) 371-9500

Attorneys for The National Industrial Transportation League

Due Date: April 9, 1996

## NITL-1?

## BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

# UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY

# - CONTROL AND MERGER -

SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN KAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

# THE NATIONAL INDUSTRIAL TRANSPORTATION LEAGUE'S OBJECTIONS AND RESPONSES TO APPLICANTS' SECOND SET OF INTERROGATORIES AND REQUESTS FOR PRODUCTION OF DOCUMENTS

The National Industrial Transportation League (the "NIT League or League") submits the following objections and responses to the second set of interrogatories and requests for production of documents served by Applicants on April 3, 1996 (UP/SP-200). These objections and responses are made pursuant to the procedures adopted by the Administrative Law Judge at the discovery conference held on March 8, 1996. Tr. 2056-2065. These requests were served subject to the same definitions and instructions contained in applicants' prior discovery request to the League (UP/SP-124, served February 26, 1996). Therefore, in this response, the League is renewing those general and specific

objections to the prior discovery that have not been resolved by a ruling of the Administrative Law Judge.

The NIT League is also submitting responses to the discovery requests. These responses will provide information (including documents) in response to certain of the requests, notwithstanding the fact that objections to the requests are noted herein. It is necessary and appropriate at this stage for the NIT League to preserve its right to assert permissible objections.

## **GENERAL OBJECTIONS**

The following objections are made with respect to all of the interrogatories and document requests.

1. The NIT League objects to production of documents or information subject to the attorney-client privilege, including documents or information provided to parties or persons having a common interest in this proceeding.

2. The NIT League objects to production of documents or information subject to the work product doctrine, including documents or information otherwise provided to parties or persons having a common interest in this proceeding.

3. The NIT League objects to production of documents prepared in connection with, or information relating to, possible settlement of this or any other proceeding.

4. The NIT League objects to production of public documents that are readily available, including but not limited to documents on public file at the Board, the Securities and Exchange Commission, the Federal Energy Regulatory Commission, or from newspapers and other public media.

5. The NIT League objects to the production of draft verified statements and documents related thereto. In prior railroad consolidation proceedings, such documents have been treated by all parties as protected from production. 6. The NIT League objects to providing information or documents that are as readily obtainable by Applicants from its own files.

7. The NIT League objects to the extent that the interrogatories and document requests seek highly confidential or sensitive commercial information, including information designated as confidential or highly confidential in prior merger proceedings.

 The NIT League objects to the definition of "shipper" and "relating to" and "produce" as unduly vague and/or overbroad.

9. The NIT League objects to Definitions and Instructions VIII, X, XI, XIII, XIV, XXXI, XXXII to the extent that they seek to impose requirements that exceed those specified in the applicable discovery rules and guidelines.

10. The NIT League objects to Definitions and Instructions VIII, X, XIII, XIV, XX and XXXII as unduly burdensome.

11. The NIT League objects to the interrogatories and document requests to the extent that they call for the preparation of special studies not already in existence.

12. The NIT League objects to the interrogatories and document requests to the extent that they call for speculation.

13. The NIT League objects to the interrogatories and document requests insofar as they call for information from or about individual members of the NIT League as beyond the scope of lawful and proper discovery to the NIT League; because such persons and information in the possession of such persons are beyond the direction and control of the NIT League; because such request would be overbroad and unduly burdensome; and because it includes requests for information from or about such persons that is neither relevant or is reasonably calculated to lead to the discovery of admissible evidence. Without waiving any of these general objections, responses to the interrogatories and document requests in UP/SP-200 specifically addressed to the League are set out below:

## **INTERROGATORIES**

1. To the extent not done as part of your prior discovery responses or March 29 filings, identify and describe any agreements or understandings that you have with any other party to this proceeding regarding positions or actions to be taken in or otherwise relating to this proceeding, including any "joint defense" or "common interest" agreement, or any confidentiality agreement on which you rely in objecting to discovery requests or invoking an informers privilege or other privilege. [Routine procedural agreements, such as agreements concerning the order of questioning at depositions or the avoidance of duplicative discovery, need not be identified. If [you contend]\* that any aspect of such agreement is privileged, state the parties to, date of, and general subject of the agreement.] [All]

Response: A memorandum of understanding dated November 13, 1995 was executed between counsel for the League, The Society of the Plastics Industry, Inc. and the Chemical Manufacturers Association governing the terms of their joint engagement of outside consultants to assist in analyzing the application and preparing testimony for submission to the Board. A letter-agreement was executed on or about November 13, 1995, between counsel for the League, The Society of the Plastics Industry, Inc. and the Chemical Manufacturers Association,

<sup>\*</sup> Amended by letter dated April 5, 1996, from applicants' counsel.

and L. E. Peabody & Associates, Inc. governing the terms of the latter's joint engagement as outside consultants to assist in analyzing the application and preparing testimony for submission to the Board. There is an oral agreement between counsel for the League, The Society of the Plastics Industry, Inc. and the Chemical Manufacturers Association, and Dr. William G. Shepherd governing the terms of the latter's joint engagement to prepare testimony for submission to the Board.

8. If you contend in your March 29 filing that reduction from 3to-2 in the number of railroads serving various shippers or markets as a result of the merger is a reason for denying approval, state whether you contend that two Class I railroads would always compete less vigorously than three Class I railroads would in any given market. [All]

Response. See NITL-9, Shepherd V.S. at 17-18.

9. The testimony of Richard Peterson on behalf of Applicants describes, at pages 172-75, the views of a number of shippers with respect to competition between a merged UP/SP and BNSF. State whether you believe that those shippers are correct or incorrect in the expectations they have expressed in their statements filed in this proceeding concerning the effects of a UP/SP merger on competition and explain the reasons for that answer. [All]

Response: See NITL-9, Comments at 18-29 and Shepherd V.S. at 12-43.

12. Identify all shippers who you claim have expressed support for your position in this proceeding in your March 29 filings who are presently served at a point of origin or destination by both UP and SP directly. [All]

-5-

Response: See NITL Comments, Crowley V.S., Exhibit TDC-1A. The League has not conducted a special study to identify the specific shippers located at the geographic points identified in Exhibit TDC-1A.

13. To the extent not done as part of your prior discovery responses or March 29 filings, state whether your members have been polled in some manner to indicate their views about what position you should take concerning the application in your March 29 filings. [CMA, WCTL, NITL, SPI]

Response: See NITL-11. Responsive documents have already been placed in the League's document depository.

14. To the extent not done as part of your prior discovery responses or March 29 filings, approximately how many of your members (by number or percentage) (a) support the position taken in your March 29 filings, (b) do not support that position, or (c) have expressed no view to you about that position. [CMA, WCTL, NITL, SPI]

Response: The League's positions in proceedings before agencies and similar actions are discussed and recommended by the appropriate standing committee and then acted on by the League's Board of Directors, or the League's Executive Committee subject to subsequent Board review. Once approved, these recommendations become the official position of the League. The votes and positions of members are not recorded. The actions and positions taken by the League in this proceeding were all authorized and approved by action of its Board of Directors and Executive Committee on recommendation of its Railroad Transportation Committee.

-6-

19. To the extent not done as part of your prior discovery responses or March 29 filings, identify all information that was relied upon by William G. Shepherd for his statement, in the section of his testimony under the heading "Easy entry," that "in the case of the movement of massive amounts of Powder River Basin coal, the capture of just a few individual movements of traffic between a single origin and a single destination for a single customer were large enough by themselves to support the investment required." (NITL-9, Shepherd V.S. pp. 20-21), and provide a summary of any conversation in which such information was provided. [NITL; SPI]

Response: The statement was made on the basis of general knowledge and understanding from conversations during the preparation of the verified statement.

20. With respect to the statement of William G. Shepherd referred to in the proceeding request, identify the physical assets referred to as the "investment required," and Dr. Shepherd's understanding at the time he signed his statement of the dollar amounts of such investments. [NITL, SPI]

Response: No specific information was relied on in reference to the statement involved.

22. To the extent not done as part of your prior discovery responses or March 29 filings, identify your members involved in the decision to file your opposition to the UP/SP merger, and briefly state the position of each participant in that decision. [SPI, NITL, WCTL, CMA]

Response: See General Objection No. 13 and response to Interrogatory 14. See also NITL-11, Response to Document Request No. 22.

# **DOCUMENT REOUESTS**

1. To the extent not done as part of your prior discovery responses or March 29 filings, produce all documents or data relied upon by any person whose verified statement you submitted in your March 29 filings. [All]

Response: Materials responsive to this request have already been placed in the League's document depository and copies have already been furnished to applicants.

2. To the extent not done as part of your prior discovery responses or March 29 filings, produce machine-readable versions, if they exist, of documents or data you submitted as part of your March 29 filings, of documents or data included as work papers, or of documents or\* data relied upon by persons whose verified statement you submitted in your March 29 filings. [All]

Response: Materials responsive to this request have already been placed in the League's document depository and copies have already been furnished to applicants.

3. To the extent not done as part of your prior discovery responses or March 29 filings, produce all studies, analyses or reports discussing benefits r efficiencies hat may result from the UP/SP merger. [All]

\* Amended by letter dated April 5, 1996, from applicants' counsel.

Response: There are no documents responsive to this request that are not subject to protection under General Objections 1 and 2 above.

4. To the extent not done as part of your prior discovery responses or March 29 filings, produce all studies, analyses or reports discussing traffic impacts of the UP/SP merger. [All]

Response: There are no documents responsive to this request that are not subject to protection under General Objections 1 and 2 above.

5. To the extent not done as part of your prior discovery responses or March 29 filings, produce all studies, reports or analyses discussing competitive impacts of the UP/SP merger, including but not limited to effects on the following (a) market shares, (b) source or destination competition, (c) transloading options, or (d) build-in or build-out options. [All]

Response: There are no documents responsive to this request that are not subject to protection under General Objections 1 and 2 above.

6. To the extent not done as part of your prior discovery responses or March 29 filings, produce all documents found in the files of officers at the level of Vice President or above, or other files where such materials would more likely to be found, discussing the BN/Santa Fe Settlement Agreement, the IC Settlement Agreement, or the Utah Railway Settlement Agreement. [All]

Response: There are no documents responsive to this request that are not subject to protection under General Objections 1 and 2 above.

7. To the extent not done as part of your prior discovery responses or March 29 filings, produce all documents found in the files of officers at the level of Vice President or above, or other files where such materials would more likely be found, discussing conditions that might be imposed on approval of the UP/SP merger. [All]

Response: There are no documents responsive to this request that are not subject to protection under General Objections 1 and 2 above.

8. To the extent not done as part of your prior discovery responses or March 29 filings, produce all studies, reports or analyses, found in the files of officers at the level of Vice President or above, or other files where such materials would more likely to be found, discussing actual or potential competition between UP and SP. [All]

Response: There are no documents responsive to this request that are not subject to protection under General Objections 1 and 2 above.

9. To the extent not done as part of your prior discovery responses or March 29 filings, produce all studies, reports or analyses, found in the files of officers at the level of Vice President or above, or other files where such materials would more likely be found, discussing competition between single-line and intraline rail transportation. [All]

Response: There are no documents responsive to this request.

10. To the extension of done as part of your prior discovery responses or March 29 filings, produce all studies, reports or analyses, found in the files of officers at the level of Vice President or above, or other files where such materials would more likely be found, discussing the benefits of any prior Class I rail merger or rail mergers generally. [All]

Response: There are no documents responsive to this request.

11. To the extent not done as part of your prior discovery responses or March 29 filings, produce all studies, reports or analyses, found in the files of officers at the level of Vice President or above, or other files where such materials would more likely be found, discussing the financial position or prospects of SP, if those filings discussed that subject. [All]

Response: There are no documents responsive to this request that are not subject to protection under General Objections 1 and 2 above.

12. To the extent not done as part of your prior discovery responses or March 29 filings, produce all communications with other parties to this proceeding discussing the UP/SP merger or the BN/Santa Fe Settlement Agreement, and all documents relating to such communications. [All]

Response: Documents that are responsive to this request have been placed in the League's document depository and have been produced to applicants. There are no other documents responsive to this request that are not subject to protection under General Objections 1 and 2 above.

13. To the extent not done as part of your prior discovery responses or March 29 fillings, produce all presentations, solicitation packages, form verified statements, or other materials used to seek support from public officials, or any shipper or other party in this proceeding, for a position being taken or proposed or considered by you or any other party in this proceeding. [All] Response: See NITL-11, response to Document Request No. 14.

14. To the extent not done as part of your prior discovery responses or March 29 filings, produce all presentations, letters. memoranda, white papers or other documents sent or given to DOJ, DOT, any state Governor's, Attorney General's or Public Utilities Commission's (or similar agency's) office, any other government official, any consultant, any chamber of commerce, or any shipper or trade organization relating to the UP/SP merger. [Even if not producing them, you should identify documents submitted to law enforcement officers under an explicit assurance of confidentiality.] [All]

Response: There are no documents responsive to this request that are not subject to protection under General Objections 1 and 2 above.

15. To the extent not done as part of your prior discovery responses or March 29 filings, produce all notes or memoranda of any meetings with DOJ, DOT, any state Governor's, Attorney General's or Public Utilities Commission's (or similar agency's) office, any other government official, any consultant, any chamber of commerce, or any shipper or trade organization relating to the UP/SP merger. [You should identify but need not produce documents prepared by your counsel.] [All]

Response: There are no documents responsive to this request that are not subject to protection under General Objections 1 and 2 above.

16. To the extent not done as part of your prior discovery responses or March 29 filings, produce all studies, analyses or reports discussing or reflecting shipper surveys or interviews concerning the quality of service or competitiveness of any railroad participating in this proceeding. [All] Response: There are no documents responsive to this request.

17. To the extent not done as part of your prior discovery responses or March 29 filings, if those filings discussed such a condition or sale, produce all documents discussing the price to be paid for, or the value of, any UP or SP lines that might be sold pursuant to a condition to approval of, otherwise in connection with, the UP/SP merger. [All]

Response: There are no documents responsive to this request.

18. To the extent not done as part of your prior discovery responses or March 29 filings, produce all documents discussing trackage rights compensation for any of the BN/Santa Fe Settlement Agreement Lines, or any other line of UP or SP that you believe should or might be the subject of a proposed trackage rights condition in this proceeding. [All]

Response: There are no documents responsive to this request that are not subject to protection under General Objections 1 and 2 above.

19. To the extent not done as part of your prior discovery responses or March 29 filings, produce all documents relating to actual or estimated maintenance-and-operating costs, taxes and return-to-capital costs with respect to any of the BN/Santa Fe Settlement Agreement Lines, or any other lines of UP or SP that you believe should or might be the subject of a proposed trackage rights condition in this proceeding. [All]

Response: There are no documents responsive to this request that are not subject to protection under General Objections 1 and 2 above.

20. To the extent not done as part of your prior discovery responses or March 29 filings, produce all documents relating to any agreement or understanding that is responsive to Interrogatory 1. [All]

Response: A copy of the memorandum of understanding referred to in the response to Interrogatory No. 1 has been placed in the document depository maintained by counsel for The Society of the Plastics Industry, Inc. The letter-agreement with L.E. Peabody & Associates is not being produced on the basis of General Objections No. 1 and 2.

24. To the extent not done as part of your prior discovery responses or March 29 filings, if those filings cite, rely upon, endorse or purport to agree with analyses by any of the following persons, produce all communications with Richard C. Levin, Curtis M. Grimm, James M. MacDonald, Clifford M. Winston, Thomas M. Corsi, Carol A. Evans or Steven Salop concerning econometric analyses of rail pricing, and all documents relating to such communications. [All]

Response: There are no documents that are responsive to this request.

25. To the extent not done as part of your prior discovery responses or March 29 filings, if those filings discuss that subject, produce all studies, reports or analyses, found in the files of officers at the level of Vice President or above, or other files where such materials would more likely be found, discussing competition for traffic to or from Mexico (including but not limited to truck competition) or competition among Mexican gateways. [All]

Response: There are no documents responsive to this request that are not subject to protection under General Objections 1 and 2 above.

26. To the extent not done as part of your prior discovery responses or March 29 filings, produce all documents sufficient to show your financial support for, establishment of, participation in, or relationship with the "Coalition for Competitive Rail Transportation," which made a March 29 filing denominated CCRT-4. [All]

Response: There are no documents responsive to this request.

29. To the extent not done as part of your prior discovery responses or March 29 filings, if those filings discussed that subject, produce all studies, reports or analyses, found in the files of officers at the level of Vice President or above, or other files where such materials would more likely be found, discussing competition in freight transportation services for shipments to or from West Coast ports. [All]

Response: There are no documents responsive to this request that are not subject to protection under General Objections 1 and 2 above.

31. To the extent not done as part of your prior discovery responses or March 29 filings, if those filings disagree in any significant way with the description of SP's financial situation in the Application, produce all documents found in the files of officers at the level of Vice President or above, discussing any possible breakup or bankruptcy of SP. [All]

Response: There are no documents responsive to this request.

32. To the extent not done as part of your prior discovery responses or March 29 filings, produce all documents found in the files of officers at the level of Vice President or above, discussing your reasons for opposing the UP/SP merger or seeking to acquire any portion of SP in connection with the UP/SP merger. [All]

Response: There are no documents responsive to this request that are not subject to protection under General Objections 1 and 2 above.

33. To the extent not done as part of your prior discovery responses or March 29 filings, if those filings address a sale of all or part of SP, produce all documents found in the files of officers at the level of Vice President or above, discussing the value or profitability of SSW. [CR, KCS, NITL]

Response: There are no documents responsive to this request.

38. To the extent not done as part of your prior discovery responses or March 29 filings, produce all studies, reports, analyses, or plans discussing all or any part of the SP line between Lewisville, Arkansas, and Houston, Texas. [CR, KCS, NITL]

Response: There are no documents responsive to this request that are not subject to protection under General Objections 1 and 2 above.

40. To the extent not done as part of your prior discovery responses or March 29 filings, produce all documents relating to any proposal you made for possible line sales or trackage rights in your favor or for your benefit as a condition to the UP/SP merger, proposal, including but not limited to (a) documents describing the proposal, (b) any market analysis with respect to the proposal, (c) any operating plan with respect to the proposal, and (d) any pro forma financial statements with respect to the proposal. [All] Response: There are no documents responsive to this request that are not subject to protection under General Objections 1 and 2 above.

53. To the extent not done as part of your prior discovery responses or March 29 filings, produce all studies, analyses or reports discussing the possibility of a build-in by one of the applicants (or build-out to one of the applicants) at any of your facilities referred to in your March 29 filings. [All]

Response: There are no documents responsive to this request.

57. Produce all documents in your possession reflecting or setting forth the position of any individual member on the merits of the UP/SP merger or any position taken by you concerning the merger. [SPI, NITL, WCTL, CMA] Response: See NITL-11, Response to Document Production Request No. 15.

TTE-TT, Response to Document Troduction Request

Respectfully submitted,

Nicholas J. Di

Frederic L. Wood Karyn A. Booth DONELAN, CLEARY, WOOD & MASER, P.C. 1100 New York Avenue, N.W., Suite 750 Washington, D.C. 20005-3934 (202) 371-9500

Attorneys for The National Industrial Transportation League

Due Date: April 9, 1996
### **CERTIFICATE OF SERVICE**

I hereby certify that a copy of the foregoing OBJECTIONS AND RESPONSES OF THE NATIONAL INDUSTRIAL TRANSPORTATION LEAGUE TO APPLICANTS' SECOND SET OF INTERROGATORIES AND REQUESTS FOR PRODUCTION OF DOCUMENTS has been served by First Class Mail, postage prepaid, on all parties on the restricted service list in this proceeding on this 9st day of April 1996, and by personal delivery to Washington, D.C. counsel for Applicants.

Aimee L



82672 tem No. . Page Count 2 AD1 #235 April 8, 1996 APH 1 1 1996 Part of Public Record Mr. Vernon Williams, Secretary Surface Transportation Board Room 3315 12th and Constitution Avenue, NW Washington, DC 20423-0001 RE: UP/SP Merger, F.D. No. 32760 Dear Mr. Williams: It is our understanding that several parties have requested the Surface Transportation Board (STB) to force divestitures of large parts of the UP/SP system as part of its approval process of the UP/SP merger. The Lake Charles Harbor & Terminal District will Lake Charles benefit tremendously by the proposed merger. Efficient one-line service into the Port's main facility (City Docks) Horbor will be accomplished by the merger. & Terminal District Divestitures of the east end system (El Paso -New Orleans and Eagle Pass/Brownsville - Chicago) would Fund Office Box 3753 again leave the Port of Lake Charles with splintered rail service to its important cargo facilities. Lake Charles, LA 70602 Phone 318-439-3661 The Port of Lake Charles supports the UP/SP merger as proposed by UP because UP is the only carrier Facsimile 318-493-3523 offering to purchase the entire SP that has provided a detailed operating plan. The Port of Lake Charles strongly feels this proposed plan will produce significant service improvements to its facilities. Glenwood W. Wiseman The proposed divestiture conditions would Executive Director eliminate the tremendous public benefits associated with the UP/SP merger, including increased capacity and more reliable service. If the Port of Lake Charles is forced to deal with a small splintered rail system, the Port and its 500 longshoremen face an uncertain economic future of not knowing which railroad would provide service and what type of service would be provided. As a major entity requiring efficient rail service to survive, the Port urges the STB not to carve up the UP/SP system and jeopardize the UP/SP merger. Approval of the merger should be conditioned only by the Settlement Agreements.

A total UP/SP System with an additional \$1.3 billion in capital investment to the system is in the best interest of all rail users.

I declare under penalty of perjury that the foregoing is true and correct. Further, I certify that I am qualified and have authority to file this verified statement. Executed on April 8, 1996.

Sincerely, CENWOOD . WISEMAN

Executive Director



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### BEFORE THE SURFACE TRANSPORTATION BOARD WASHINGTON, DC 20423



FINANCE DOCKET No. 32760 (Proposed Merger-Southern Pacific Transportation Co., & Union Pacific Railroad Co.)

DOCKET No. AB-3 (SUB-No. 130) & DOCKET No. AB-8 (SUB-No. 38) (Towner to NA Jct., CO) DOCKET No. AB-3 (SUB-No. 131) & DOCKET No. AB-8 (SUB-No. 37) (Hope to Bridgeport, KS) DOCKET No. AB-8 (SUB-No. 36x) & DOCKET No. AB-12 (SUB-No. 189x) (Sage to Leadville, CO) DOCKET No. AB-8 (SUB-No. 39) & DOCKET No. AB-12 (SUB-No. 188) (Malta to Canon City, CO)

### COMMENT OF E.W. WOTIPKA March 18, 1996

#### Copies:

Michael D. Biiliel, US Department of Justice Jared Boigon, State of Colorado Janice G. Barber, Burlington Northern RR Co. Janot H. Gilbert, Wisconsin Central Ltd. James J. Irlandi, Kansas Shippers Assn., et. al. Kenneth C. Johnsen, Geneva Steel Company Alexander H. Jordan, Western Shippers' Coalition Robert S. Kompanty, DOD, USMTMCTEA Anthony M. Marquez, CO Public Utility Comm. Jeffrey R. Mureland, Santa Fe Pacific Corp., et. al. William A. Mullins, Kansas City Southern Rwy., et. al. Robert T. Opal, Union Pacific RR Co. Reed M. Richards, State of Utah Mark H. Sidman, Montana Rail Link, Inc. J. Fred Simpson, Montana Rail Link, Inc. Paul Samuel Smith, US Dept. of Transportation Junior Strecker, MTN/Plains Comm. & Shippers Thomas Zwica, LSBC Holdings, Inc Mites L. Tobin, Illinois Central Railroad James P. Gatlin, Southern Pacific Transportation Co. Gary A. Lasko, Southern Pacific Transportation Co.

Cel ficate of Service

The undersigned hereby certifies that a copy of this statement was served upon the above-named individuals by first class postage on Mar 2/2, 1996.

E.W. Wotipka 6388 Terrace Lane Salida, CO 81201

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#### COMMENT OF E.W. WOTIPKA

This Comment will supplement statements made in my previous Comment to the Interstate Commerce Commission dated January 24, 1996, protesting the subject abandonmer ts. Since that time several Regional railroad companies have filed with the Surface Trar sportation Board to either purchase or secure traffic rights over lines now operated by SPT or UPRR in the so-called "Central Corridor," including the Tennessee Pass line in Colorado and the ex-Mopac line between Kansas City, MO and Pueblo, CO.

The willingness of these companies to expend large sums in securing these lines should be adequate evidence to the Board of the viability of the lines as main railroad routes which should be retained for the public benefit. In light of their announced intention to abandon many of the lines in question, in my opinion it would constitute a violation of public trust on the part of the merger partners to categorically oppose granting such petitions, or to refuse to negotiate with the Regionals.

As suggested in my previous Comment, critical capacity concerns which now exist on the main routes of the three principal western carriers demand close scrutiny by the Board of any pelitions for abandonment, given unpredictable and continuously changing market and traffic conditions.

It should also be obvious to the Board that fragments of such main routes (such as the aforementioned Tennessee Pass and ex-Mopac lines) cannot be viably operated by Regional carriers without adequate connections to major railroads and market access at their terminal points.

Finally, a smaller railroad could provide a more personalized presence in the areas which it served, offering meaningful competitive service to commercial and industrial interests, and to the public at large.

maiph





Finance Docket No. 32760, Union Pacific - Control and Merger - Southern Pacific

Dear Secretary Williams:

While the Union Pacific - Southern Pacific merger may in principle be worthy of support, I can support this specific proposal only after ensuring that the Surface Transportation Board carefully examines and evaluates a number of concerns which have been brought to my attention. Clearly, a merged Union Pacific - Southern Pacific could provide more efficient access to west coast markets for Missouri's shippers and eliminate concerns about the financial viability of the current Southern Pacific rail line. However, to the extent that the proposed merger reduces rail carrier competition both within Missouri and on routes of substantial interest to Missouri shippers, I have serious reservations. Therefore, I encourage the Surface Transportation Board to address the competitiveness issues in a systematic and truly effective manner and to resolve these issues as follows.

The most important concern for Missouri is the loss of competition between St. Louis and Texas gateways. Competition in this corridor must be preserved. Mexico is Missouri's second largest trading partner, receiving significant shipments of industrial and agricultural products from the state through the Texas gateways. A combined UP/SP would control 90% of all rail traffic between Texas and Mexico, and 91% of all traffic between St. Louis and Houston. The combined system would also control essential gateways at the border between Texas and Mexico.

With the passage of GATT and NAFTA, and the pending approval of a U.S. Factor Bill that is expected to increase both the domestic production and international sale of U.S. agricultural commodities, Missouri's agricultural transportation needs are likely to increase significantly. A great volume of the state's agricultural commodities and bulk materials is shipped each year by barge on the Missouri River. Page 2

Unfortunately, the transportation potential of the Missouri River has been threatened in recent years as the U.S. Army Corps of Engineers has significantly decreased the length of the navigation season and reduced the flow of the river. It is possible for Missouri agriculture to permanently lose access to Missouri River transportation if the Corps implements its proposed changes to the Missouri River Master Manual, the official operating plan for the river. The Corps proposal magnifies the importance of a competitive rail system for Missouri shippers.

The Union Pacific route from Kansas City to St. Louis is a major link carrying an immense volume of rail traffic. Union Pacific currently grants trackage rights to the Southern Pacific Railroad over this route. Southern Pacific also presently retains owner hip of the former "Rock Island" line, a parallel east-west route across central Missouri. The Surface Transportation Board must review the potential for effective competition on this crucial link and consider whether trackage rights for another shipper on the current UP line, or divestiture of the former Rock Island line in its entirety from Kansas City to St. Louis, or both, might be appropriate to ensure continued competition.

The merger also has the potential to eliminate competition on the eastern side of the state along the Mississippi River corridor. The Surface Transportation Board must ensure adequate competition exists along this critical corridor.

Once assured that the Surface Transportation Board will retain a truly viable and competitive rail system for Missouri shippers, I can support this merger.

Very truly yours,

el Corrahan

Mel Carnahan

MC:MH:sbs

# CERTIFICATE OF SERVICE

I hereby certify that a true and correct copy of the foregoing was mailed, postage prepaid, this 1st day of April, 1996, to the attached list of names.

General Counsel



TO: <u>HAND DELIVERY</u> HONORABLE JERMOME NELSON ADMINISTRATIVE LAW JUDGE EDERAL ENERGY REGULATORY COMMISSION ADRIAN DICIANNO - LAW CLERK ROOM 11F-21 888 FIRST STREET, N.E. WASHINGTON, D.C. 20426

. .

TO: <u>HAND DELIVERY</u> HONORABLE VERNON A. WILLIAMS SECRETARY SURFACE TRANSPORTATION BOARD ROOM 2215 12TH & CONSTITUTION AVE., N.W. WASHINGTON, D.C. 20423 (202) 927-7428

TO: <u>HAND DELIVERY</u> ARVID E. ROACH II J. MJCHAEL HEMMER MICHAEL L. ROSENTHAL 'OVINGTON & BURLING 1201 PENNSYLVANIA AVE., N.W. P.O. BOX 7566 WASHINGTON, D.C. 2004

TO: <u>HANE DELIVERY</u> PAUL A. CUNNINGHAM GERRALD NORTON RICHARD B. HERZOG JAMES M. GUINIVAN HARKINS CUNNINGHAM 1300 - 19TH STREET, N.W. SUITE 600 WASHINGTON, D.C. 20036

TO: <u>HAND DEL'VERY</u> GEORGE W. MAYO, JR. ERIC A. VON SALZEN HOGAN & HARTSON LLP 55 THIRTEENTH STREET, NW /ASHINGTON, D.C. 20004-1109 TO: <u>HAND DELIVERY</u> STEPHEN HUNT WILLIAM J. KOLASKY, JR. MICHAEL BRESSMAN ALI M. STOEPPELWERTH DANIEL K. MAYERS WILMER CUTLER PICKERING 2445 M STREET, N.W. WASHINGTON, D.C. 20037-1420

TO: RICHARD P. BRUENING W. JAMES WOCHNER ROBERT K. DREILING THE KANSAS CITY SOUTHERN RAILWAY COMPANY 114 WEST 11TH STREET KANSAS CITY, MO 64105

TO: <u>HAND DELIVERY</u> JAMES RILL VIRGINIA R. METALLO COLLIER, SHANNON, RILL & SCOTT 3050 K STREET, N.W. SUITE 400 WASHINGTON, D.C. 20007

TO:W. F. CARTER ALBERMARLE CORPORATION 451 FLORIDA STREET BATON ROUGE, LA 70801

TO: BLAINE ARBUTHNOT BOARD OF COUNTY COMMISSIONERS CROWLEY COUNTY 601 MAIN STREET ORDWAY, CO 81063 TO: CAKDON G. BERRY OIWA COUNTY COMMISSIONERS P.O. BOX 591 1305 GOFF EADS, CO 81036 TO: WAYNE C. SERKLAND CANADIAN PACIFIC LEG. SERV. U.S. REGIONAL COUNSEL 105 S. 5TH ST., STE. 1000 MINNEAPOLIS, MN 55402

TO: BROGAN SULLIVAN BLACKWELL SANDERS 2300 MAIN STREET, SUITE 1100 KANSAS CITY, MO 64108 TO: THOMAS E. SCHICK CHEMICAL MANUF. ASSOC. 1300 WILSON BLVD. ARLINGTON, VA 22209

TO: LINDSAY BOWER CA DEPARTMENT OF JUSTICE '0 FREMONT STREET SUITE 300 SAN FRANCISCO, CA 94105

TO: DOUGLAS J. BABB JANICE G. BARBER EDMUND W. BURKE MICHAEL E. ROPER BURLINGTON NORTHERN RAILROAD 3800 CONTINENTAL PLACE 777 MAIN STREET FT. WORTH, TX 76102

TO: MARCELLA M. SZEL CP RAIL SYSTEM 910 PEEL STREET WINDSOR STATION, RM. 234 '40NTREAL, QUEBEC .3C 3E4 CANADA TO: BRUCE B. WILLIAMS CONSTANCE L. ABRAMS JONATHAN M. BRODER ANNE E. TREADWAY EDWARD B. HYMSON TWO COMMERCE SQUARE CONSOLIDATED RAIL CORP. 2001 MARKET STREET, 16-A PHILADELPHIA, PA 19101-1416

TO: <u>HAND DELIVERY</u> MICHAEL D. BILLIEL JOAN S. HUGGLER ROBERT L. MCGEORGE U.S. DEPT. OF JUSTICE ANTITRUST DIVISION 325 SEVENTH STREET, N.W., SUITE 500 WASHINGTON, D.C. 20530

TO: JANET RENO ATTORNEY GENERAL U.S. DEPARTMENT OF JUSTICE ROOM 5111 10TH & CONSTITUTION AVE., N.W. WASHINGTON, D.C. 20530 (202) 514-2001 TO: PETER S. GLASER VOHERTY, RUMBLE & BULTER, P.A. 401 NEW YORK AVE., N.W. SUITE 1100 WASHINGTON, D.C. 20005-2554

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TO: MAUREEN A. HEALEY, DIRECTOR FEDERAL ENVIRONMENT & TRANSP. ISS. 1275 K. STREET, N.W. SUITE 400 WASHINGTON, D.C. 20005

TO: NICHOLAS DIMICHAEL JEFFERY MORENO FREDERIC WOOD THOMAS WILCOX DONELAN, CLEARY, WOOD & MASER, P.C. 1100 NEW YORK AVE., N.W. SUITE 750 WASHINGTON, D.C. 20005-3934

TO: JOHN GALLAGHER THOMAS A. SCHMITZ THE FIELDSTON CO., INC. 1920 N STREET, N.W. SUITE 210 WASHINGTON, D.C. 20036-1613

TO: E. CALVIN CASSELL FASTMAN CHEMICAL COMPANY .O. BOX 1990 KINGSPORT, TN 37662 TO: ED GREENBERG ANDREW T. GOODSON GALLAND, KHARASCH, MORSE & GARFINKLE CANAL SQUARE 1054 31ST STREET, N.W. WASHINGTON, D.C. 20007

TO: B.K. TOWNSEND, JR. EXXON CHEMICAL AMERICAS P.O. BOX 3272 HOUSTON, TX 77253-3272

TO: MR. GARY SMITH MANAGER TRANSPORTATION GAYLLORD CONTAINER CORPORATION 500 LAKE COOK ROAD DEERFIELD, IL 60015

TO: B. C. GRAVES, JR. EXXON COMPANY U.S.A. P.O. BOX 4692 OUSTON, TX 77210-4692 TO: CURTIS GRIMM, PHD. COLLEGE OF BUS. & MGMT. UNIVERSITY OF MARYLAND VAN MUNCHING HALL, RM. 3437 COLLEGE PARK, MD 20742-1815 TO: PAUL H. LAMBOLEY, ESQ. ECK MAHIN & CATE .201 NEW YORK AVE., N.W. WASHINGTON, D.C. 20005

TO: WILLIAM P. JACKSON, JR. JACKSON & JESSUP, P.C. P.O. BOX 1240 3426 NORTH WASHINGTON, BLVD. ARLINGTON, VA 22210

TO: WILLIAM G. MAHONEY DONALD F. GRIFFIN RICHARD S. EDELMAN HIGHSHAW MAHONEY CLARKE SUITE 210 1050 SEVENTEENTH ST., N.W. WASHINGTON, D.C. 20036

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TO: ROBERT K. GLYNN YOISINGTON CHAMBER OF COMM. 23 NORTH MAIN STREET HOISINGTON, KS 667544 TO: MARTIN W. BERCOVICI DOUGLAS J. BEHR TERRENCE D. JONES LESLIE E. SILVERMAN KELLER & HECKMAN 1001 G STREET, N.W. SUITE 500 WEST WASHINGTON, D.C. 20001

TO: ROBERT P. VOM EIGEN CHARLES A. SPITULNIK ALICIA M. SEFATY HOPKINS & SUTTER 888 16TH STREET, N.W. WASHINGTON, D.C. 20006-4103

TO: ROGER HERMANN MALLINCKRODT CHEMICAL 16305 SWINGLEY RIDGE DRIVE CHESTERFIELD, MO 63017-1777

TO: ROSFMARY MCENERY ROBERT BRUSKIN MAP.K L. JOSEPHS MARK SCHECTER OWERY & SIMON 1299 PENNSYLVANIA AVE., N.W. WASHINGTON, D.C. 20004 TO: <u>HAND DELIVERY</u> ERIKA Z. JONES ADRIAN L. STEEL, JR. KATHRYN KUSSKE ROY T. ENGLERT, JR. MAYER, BROWN & PLATT SUITE 6500, 2000 PENNSYLVANIA AVE., N.W. WASHINGTON, D.C. 20006-1885 TO: JOHN M. CUTLER, JR. 1CCARTHY, SWEENEY & HARKAWAY, P.C. JUITE 1105 1750 PENNSYLVANIA AVENUE, N.W. WASHINGTON, D.C. 20006 TO: NATIONAL INDUSTRIAL TRANSPORTATION LEAGUE SUITE 1900 1700 NORTH MOORE STREET ARLINGTON, VA 22209

TO: DAVID A. PINS THE CHEMICAL GROUP MONSANTO 800 N. LINDBERGH BOULEVARD ST. LOUIS, MO 63167

TO: KENTON FORREST, SECRETARY INTERMOUNTAIN CHAPTER NATIONAL RAILWAY HISTORICAL SOCIETY P.O. BOX 480181 TERMINAL ANNEX DENVER, CO 80248

TO: J. FRED SIMPSON EXECUTIVE VICE PRESIDENT IONTANA RAIL LINK 101 INTERNATIOANL WAY MISSOULA, MONTANA 59802 TO: NEBRASKA PUB. SERVICE COMMISSION 300 THE ATRIUM 1200 N STREET P.O. BOX 94927 LINCOLN, NE 68509-4927

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TO: ROBERT J. COONEY NORFOLK SOUTHERN CORPORATION LAW DEPARTMENT THREE COMMERCIAL PLACE NORFOLK, VA 23510-2191

TO: THOMAS F. LINN GENE E. DICLAUDIO MOUNTAIN COAL COMPANY O. BOX 591 SOMERSET, CO 81434 TO: KEVIN M. SHEYS THOMAS LITWILER THOMAS LAWRENCE III OPPENHEIMER, WOLFF & DONNELLY 1020 NINETEENTH STREET, N.W. SUITE 400 WASHINGTON, D.C. 20036-6105 TO: MARC D. MACHLIN JOHN WILL ONGMAN IICHELLE J. MORRIS PEPPER, HAMILTON & SCHEETZ 1300 NINETEENTH STREET, N.W. WASHINGTON, D.C. 20036

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TO: JEFFREY R. MORELAND RICHARD E. WEICHER SANTA FE PAC. CORP. ET AL. 1700 EAST GOLF ROAD SCHAUMBURG, IL 60173

TO: ROBERT L. BANKS R.L. BANKS & ASSOCIATES, INC. 1717 K. STREET, N.W. WASHINGTON, D.C. 20006-1515 TO: MARC J. FINK SHER & BLACKWELL SUITE 612 2000 L STREET, N.W. WASHINGTON, D.C. 20036

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TO: ROBERT J. ROSSI N LOOP OFF PARK SUITE 2125 '030 N. LOOP WEST JOUSTON, TX 77018-8112

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TO: CANNON Y. HARVEY LOUIS P. WARCHOT CAROL A. HARRIS SOUTHERN PACIFIC TRANSPORTATION COM-PANY ONE MARKET PLAZA SAN FRANCISCO, CA 94105

TO: MITCHELL KRAUS LARRY R. PRUDEN TRANS. COMM. INTL. UNION 3 RESEARCH PLACE ROCKVILLE, MD 20850

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TO: JOSEPH H. PETTUS SUITE 270 SUN VALLEY ENERGY, INC. 800 HOWE AVENUE SACRAMENTO, CA 95825 TO: PAUL S. SMITH DEPT. OF TRANSPORTATION 400 7TH STREET, S.W. ROOM 4102 C-30 WASHINGTON, D.C. 20590 202-366-9285

TO: CARL W. VON BERNUTH RICHARD J. RESSLER UNION PACIFIC CORPORATION MARTIN TOWER EIGHTH AND EATON AVENUES BETHLEHEM, PA 18018 TO: JAMES V. DOLAN PAUL A. CONLEY, JR. ROBERT T. OPAL JEANNA L. REGIER UNION PACIFIC RAILROAD COMPANY 1416 DODGE STREET OMAHA, NE 68179

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TO: JERRY L. BATTON GENERAL CHAIRMAN UNITED TRANSPORTATION UNION 15 NORTHTOWN DRIVE SUITE M, BOX 7 JACKSON, MS 39211 TO: MARK H. SIDMAN, ESQ. JO A. DEROCHE WEINER, BRODSKY, SIDMAN & KIDER, P.C. 1350 NEW YORK AVENUE, N. W. SUITE 800 WASHINGTON, D. C. 20005

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TO: ROBERT A. CUSHING UNITED TRANS. UNION LOCAL 1918 12401 HIDDEN SUN COURT EL PASO, TX 79938

TO: WILLIAM W. WHITEHURST, JR. 12421 HAPPY HOLLOW ROAD COCKEYSVILLE, MD 21030-1711 <sup>r</sup>O: JOESEPH GUERRIERI, JR. *J*EBRA L. WILLEN GUERRIERI, EDMOND, ET. AL. 4TH FLOOR 1331 F STREET, N.W. WASHINGTON, D.C. 20004

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TO: BENT COUNTY BOARD OF COUNTY COMMISSIONERS P.O. BOX 350 LAS ANIMAS, CO 81054 ATTENTION: JOHN ROESCH

TO: RICHARD A. ALLEN JOHN EDWARDS, ESQ. ANDREW R. PLUMP ZUCKERT, SCOUTT & RASENBERGER, LLP 888 - 17TH STREET, N.W., SUITE 600 WASHINGTON, D.C. 20006-3939

TO: MR. TERRY HART CO-EXECUTIVE DIRECTOR OF PACOG PUEBLO COUNTY COURTHOUSE 10TH & MA N STREETS PUEBLO, CO 81003

70: CHARLES H. MONTANGE 426 NW 162D STREET SEATTLE, WASHINGTOKN 98177 TO: WILLIAM H. MCGINN DIRECTOR LOGISTICS NORTH AMERICAN CHEMICAL 8300 COLLEGE BOULEVARD OVERLAND PARK, KS 66210

TO: PETER ARTH, JR. EDWARD W. O'NEILL JAMES T. QUINN PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102

TO: STAN UTTING, PRESIDENT AGRI PRODUCERS, INC. 05 MAIN P.O. BOX 25 TAMPA, KS 67483 TO: MS. ERIN DUFFY SURFACE TRANSPORTATION BOARD ROOM 2406 12TH ST. & CONSTITUTION AVE., N.W. WASHINGTON, D.C.

TO: DIRECTOR OF OPERATIONS ANTITRUST DIVISION U.S. DEPARTMENT OF JUSTICE JUDICIARY CENTER BUILDING ROOM 9104-TEA 555 4TH STREET, N.W. WASHINGTON, D.C. 20001 "O: PREMERGER NOTIFICATION OFFICE JUREAU OF COMPETITION ROOM 303 FEDERAL TRADE COMMISSION 6TH AND PENNSYLVANIA AVE., N.W. WASHINGTON, D.C. 20580

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TO: RICHARD G. SLATTERY NATIONAL RAILROAD PASSENGER CORPORATION (AMTRAK) 60 MASSACHUSETTS AVENUE, N.E. WASHINGTON, D.C. 20002

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TO: MR. RICHARD J. BARBER 5511 POLLARD RAOD BETHESDA, MD 20816

TO: THOMAS H. ODOM RTER & HADDEN SUITE 400K 1801 K STREET, N.W. WASHINGTON, D.C. 20006-1301

TO: RICHARD SPERO 6805 NEWBOLD DRIVE BETHESDA, MD 20817

TO: MICHAEL A. ROCK DIRECTOR OF WASHINGTON AFFAIRS TRANSPORTATION UNION PACIFIC SUITE 450 WEST 555 THIRTEENTH STREET, N.W. WASHINGTON, D.C. 20004

TO: PAUL O. ROBERTS PRESIDENT TRANSMODE CONSULTANTS, INC. 3400 INTERNATIONAL DRIVE, N.W. SUITE 2K WASHINGTON, D.C. 20008

TO: ANTHONY F. ZALESKI FEDERAL RAILROAD ADMINISTRATION, RRP-24 FFICE OF POLICY AND PROGRAM DEVELOPMENT 400 7TH STREET, S.W. ROOM 830-0 WASHINGTON, D.C. 20590

TO: DON AINSWORTH PRINCIPAL REEBIE ASSOCIATES SUITE 111 411 WEST PUTNAM AVENUE GREENWICH, CONNECTIVE 06830 fO: SCOTT EATON 2915 LANE DRIVE CONCORD, CA 94518 TO: RONALD BOESEN, PRESIDENT WESTERN COAL TRANSPORTATION ASSOCIATION P.O. BOX 176 DENVER, CO 80201

TO: JACK HYNES ADMINISTRATOR OF RAILROADS MISSOURI HIGHWAY AND TRANSPORTATION DEPARTMENT P.O. BOX 270 CAPITOL AVE. AT JEFFERSON ST. JEFFERSON CITY, MO 65102

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TO: DANIEL R. ELLIOTT, III ASSISTANT GENERAL COUNSEL JNITED TRANSPORTATION UNION LEGAL DEPARTMENT 14600 DETROIT AVENUE CLEVELAND, OHIO 44107-4250

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TO: MR. JORGE SILBERSTEIN C/O MIN. SALVADOR DE LARA MINISTER FOR ECONOMIC AFFAIRS EMBASSY OF MEXICO PENNSYLVANIA AVE., N.W. WASHINGTON, D.C. 20006

TO: CHARLES N. BEINKAMPEN DIRECTOR - GLOBAL DISTRIBUTION )UPONT SOURCING WILMINGTON, DE 19898

TO: SCOTT MANATT ATTORNEY AT LAW BOX 473 CORNING, ARKANSAS 72422 O: KENNETH C. JOHNSEN VICE PRESIDENT AND GENERAL COUNSEL GENEVA STEEL COMPANY P.O. BOX 2500 PROVC, UTAH 84603 TO: MR. WAYNE L. STOCKEBRAND DIRECTOR-TRANSPORTATION KENNECOTT UTAH COOPER CORPORATION 8315 WEST, 3595 SOUTH P.O. BOX 6001 MAGNA, UTAH 84044-6001

TO: MARTIN WEISSERT BAKER & DANIELS 111 E. WAYNE STREET SUITE 800 FORT WAYNE, INDIANA 46802 TO: RAY D. GARDNER, ESQUIRE CHIEF LEGAL OFFICER KENNECOTT UTAH COPPER CORPORATION 8315 WEST, 3595 SOUTH P.O. BOX 6001 MAGNA, UTAH 84044-6001

TO: WILLIAM P. QUINN, JR. ERIC M. HOCKY GOLLATZ, GRIFFIN & EWING 213 WEST MINER STREET P.O. BOX 796 WEST CHESTER, PA 19381-0796

TO: TENNESSEE VALLEY AUTHROITY ATTENTION: CHARLES L. YOUNG EDWARD S. CHRISTENBURY OFFICE OF THE GENERAL COUNSEL 400 WEST SUMMIT HILL DRIVE KNOXVILLE, TENNESSEE 37902

TO: RONALD L. RENCHER ALEXANDER H. JORDAN 'JTAK MINING ASSOCIATION VESTERN SHIPPERS COALITION 136 SOUTH MAIN STREET, SUITE 825 SALT LAKE CITY, UTAH 84101-1672 TO: PATRICIA BRITTON CHIEF LEGAL OFFICER MR. GARY L. MCFARLEN DIRECTOR-TRANSPORTATION KENNECOTT ENERGY COMPANY 505 SOUTH GILLETTE AVENUE GILLETTE, WYOMING 82716

TO: PATRICK G. WYNN DIRECTOR, TRANSPORTATION RATES & OPERATIONS KIMBERLY-CLARK CORPORATION P.O. BOX 59051 KNOXVILLE, TN 37950-4492

TO: GEORGE ROUSSOS COUNTY ENGINEER EAGLE COUNTY P.O. BOX 850 500 BROADWAY EAGLE, CO 81631-0850 10: SCOTT N. STONE, ESQ. PATTON BOGGS, L.L.P. 2550 M STREET, N.W. WASHINGTON, D.C. 20037-1350 TO: WILLIAM F. COTTRELL CHRISTINE H. ROSSO ASSISTANT ATTORNEY GENERAL 100 W. RANDOLF ST. - 12TH FLOOR CHICAGO, IL 60601

TO: PAUL WISNER 445 E. WASHINGTON LOMBARD, ILLINOIS 60148-2893 TO: OSCAR J. ABELLO, PRESIDENT "K" LINE AMERICA, INC. 535 MOUNTAIN AVENUE MURRY HILL NJ 07974

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TO: PAUL C. ANDERSON MCDONOUGH, HOLLAND, ET. AL. 1999 HARRISON STREET, STE 1300 OAKLAND CA 94612

TO: JEFFERY L. KLINGER, ESQUIRE VICE PRESIDENT AND GENERAL COUNSEL PEABODY HOLDING COMPANY, INC. )1 MARKET STREET SUITE 700 ST. LOUIS, MISSOURI 63101-1826

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TO R. MARK ARMSTRONG P.O. BOX 1051 ALTURAS CA 96101 TO: CHARLES R. BOMBERGER PUBLIC SERV. OF COLORADO 5900 E. 39TH AVENUE DENVER CO 80207

TO: DAVID H. BAKER IOLLAND & KNIGHT 2100 PENN. AVE., N.W., ST. 400 WASHINGTON DC 20037-3202

TO: CHRISTOPHER E. BRAMHALL ROOM 505 451 SOUTH STATE ST. SALT LAKE CITY UT 84111

TO: PAUL K. BIBA, HOUSE COUNSEL FORMOSA PLASTICS CORP. 9 PEACH TREE HILL ROAD LIVINGSTON NJ 07039

TO: HON. JOHN BREAUX UNITED STATES SENATE WASHINGTON, D.C. 20510-1803

TO: LONNIE E. BLAYDES, JR., VICE PRESIDENT DALLAS AREA RAPID TRANSIT O. BOX 75266-7210 1401 PACIFIC AVENUE DALLAS TX 75266-7210

TO: STEVEN A. BRIGANCE LEBOEUF, LAMB, ET. AL. 4025 WOODLAND PARK BLVD., STE 250 ARLINGTON TX 76013 TO: KIRK BROWN 2300 SOUTH DIRKSEN PARKWAY SPRINGFIELD IL 62764

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TO: THOMAS DEGNAN UNITED STATES GYPSUM CO 125 SOUTH FRANKLIN STREET CHICAGO IL 60606

TO: RICHARD CABANILLA IMPERIAL COUNTY PLANNING DEPARTMENT 939 MAIN STREET EL CENTRO CA 92243-2856

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TO: RUTH H. CARTER, MAYOR TTY OF CANON CITY P.O. BOX 1460 CANON CITY CO 81215

TO: BETSY MONEAU CYPRUS AMAX CORP 9100 EAST MINERAL CIRCLE ENGLEWOOD CO 80112

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O: JOE D. FORRESTER C/O CO MTN COLLEGE 901 S. HWY 24 LEADVILLE CO 80461 TO: ROY GIANGROSSO ENTERGY SERVICES, INC. 350 PINE STREET BEAUMONT TX 77701

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TO: JANET H. GILBERT WISCONSIN CENTRAL LTD. 6250 NORTH RIVER ROAD STE 9000 ROSEMONT IL 60018

TO: THOMAS W. FOSTER, CHAIRMAN "OM. TO PRESERVE PROPERTY .O. BOX 681 SALIDA CO 81201 TO: ANDREW P. GOLDSTEIN MCCARTHY, SWEENEY, ET. AL. 1750 PENNSYLVANIA AVE., N.W. WASHINGTON DC 20006 D: RICHARD H. GROSS 3801 WEST CHESTER PIKE NEWTOWN SQUARE PA 19073

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# TO: BARRETT HATCHES 8300 COLLEGE BLVD OVERLAND PARK KS 66210

TO: JEFFERY B. GROY ONE UTAH CTR STE 1100 201 SOUTH MAIN STREET SALT LAKE CITY UT 84111

TO: TIMOTHY HAY 727 FAIRVIEW DRIVE CARSON CITY NV 89710

<sup>°</sup>O: MICHAEL E. HALLEY CITY OF RENO P.O. BOX 1900 RENO NV 89505 TO: THOMAS J. HEALEY OPPENHEIMER, WOLFF, ET. AL. 180 N. STETSON AVE., 2 PRUDENTIAL PL CHICAGO IL 60601

TO: DARRELL L. HANAVAN, EXECUTIVE DIRECTOR COLORADO WHEAT ADMIN. 5500 SOUTH QUEBEC STREET, STE 111 ENGLEWOOD CO 80111 TO: JOHN D. HEFFNER, ESQ. REA, CROSS & AUCHINCLOSS 1920 N STREET, N.W., SUITE 420 WASHINGTON DC 20036

TO: FRANK E. HANSON, JR. MAGMA METALS COMPANY ^UITE 200 400 NORTH ORACLE ROAD TUCSON AZ 85704

TO: P.C. HENDRICKS UTU, STATE LEG. DIR 317 EAST 5TH STREET, STE. 11 DES MOINES IA 50309 ro: Ronald J. Henefeld PPG INDUSTRIES, INC. ONE PPG PLACE - 35 EAST PITTSBURGH PA 15272-0001

TO: THOMAS R. JACOBSEN 'ELECTRIC 1601 BRYAN STREET, STE 11-060 DALLAS TX 75201-3411

TO: STEPHEN C. HERMAN THOMAS F. MCFARLAND, JR. MCFARLAND & HERMAN 20 N. WACKER DRIVE - SUITE 1330 CHICAGO IL 60606-2902

TO: EDWIN C. JERTSON INTERSTATE POWER CO. P.O. BOX 769 1000 MAIN STREET DUBUQUE IA 52004

TO: CLAUDIA L. HOWELLS JREGON DEPT. OF TRANS. MILL CREEK OFC. BLDG. 555 13TH STREET, NE SALEM OX 97310

TO: HON. ROBERT JUNELL TEXAS HOUSE OF REP. PO BOX 2910 AUSTIN TX 78768

TO: RONALD E. HUNTER CARGILL, INCORPORATED LAW DEPARTMENT 15407 MCGINTY ROAD WEST WAYZATA MN 55391 TO: LARRY B. KARNES TRANSPORTATION BUILDING P.O. BOX 30050 425 WEST OTTAWA LANSING MI 48909

TO: THOMAS F. JACKSON 00 LINCOLN WAY AMES IA 50010 TO: RICHARD E. KERTH, TRANS. MGR. CHAMPION INTERNAT'L CORP 101 KNIGHTSBRIDGE DRIVE HAMILTON OH 45020-0001 'O: BRUCE A. KLIMEK INLAND STEEL 3210 WAT'LING STREET EAST CHICAGO IN 46312

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# TO: JOSEPH L. LAKSHMANAN ILLINOIS POWER COMPANY 500 SOUTH 27TH STREET DECATUR IL 62525

TO: ANN KNAPTON, TRANSP. MGR. IDAHO TIMBER CORPORATION P.O. BOX 67 5401 KENDALL STREET BOISE ID 83707-0067

TO: RONALD A. LANE ILLINOIS CENTRAL RR 455 N. CITYFRONT PLAZA DR., 20TH FL CHICAGO IL 60611

<sup>T</sup>O: ROBERT S. KOMPANTY SUITE 130 720 THIMBLE SHOALS BLVD NEWPORT NEWS VA 23608-2574 TO: JOHN F. LARKIN P.O. BOX 31850 4814 DOUGLAS ST., 68132 OMAHA NE 68132-0850

TO: STANLEY B. KONIZ, UNIT MANAGER PUBLIC SERVICE COMPANY 1225 17TH STREET, STE 1100 DENVER CO 80202 TO: JOHN P. LARUE P.O. BOX 1541 222 POWER STREET CORPUS CHRISTI TX 78403

TO: ALBERT B. KRACHMAN 3RACEWELL & PATTERSON LLP 2000 K STREET, N.W., SUITE 500 WASHINGTON DC 20006 TO: DAVID N. LAWSON, FUEL TRAFFIC COORDINATOR PUBLIC SVC CO. OF CO SEVENTEENTH ST PLAZA 1225 17TH ST., CTE. 1100 DENVER CO 80202-5533 <sup>°</sup>O: KATHLEEN R. LAZARD P.O. BOX 730 700 COURT STREET SUSANVILLE CA 96130

TO: DAVID N. MAGAW YOLO SHORTLINE RR CO 3344 BRAEBURN STREET SACRAMENTO CA 95821-4037

TO: MICHAEL OL. LEAVITT 210 STATE CAPITOL SALT LAKE CITY UT 84114 TO: O. KENT MAHER 33 WEST FOURTH ST PO BOX 351 WINNEMUCCA NV 89446

TO: CHARLES W. LINDERMAN 5TH FLOOR 701 PENNSYLVANIA AVE., NW WASHINGTON DC 20004-2696 TO: NANCY MANGONE, ENFORCEMENT ATTORNEY U.S. EPA REGION VIII 999 18TH ST., STE 500 DENVER CO 80202-2466

TO: THOMAS J. LITWILER OPPENHEIMER WOLFF ET. AL. 180 N. STETSON AVE., 45TH FLOOR CHICAGO IL 60601 TO: TINA MASINGTON, PLAN. ANAL. "K" LINE AMERICA, INC. 535 MOUNTAIN AVENUE MURRAY HILL NJ 07974

TO: JUDY LOHNES 'JAACOG '.O. BOX 510 CANON CITY CO 81215-0510 TO: MICHAEL MATTIA INSTITUTE OF SCRAP RECY. 1325 G STREET, NW. STE 1000 WASHINGTON DC 20005 O: GEORGE W. MAY O, JR. HOGAN & HARTSON 555 THIRTEENTH STREET, NW WASHINGTON DC 20004-1161

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### TO: D. MICHAEL MILLER AMERICAN ELECTRIC POWER 1 RIVERSIDE PLAZA COLUMBUS OH 43215

TO: R. MICHAEL MCCORMICK HUMBOLDT COUNTY DA P.O. BOX 909 50 WEST FIFTH STREET WINNEMUCCA NV 89446

TO: KEITH G. O'BRIEN REA, CROSS & AUCHINCLOSS 1920 N STREET, N.W., SUITE 420 WASHINGTON DC 20036

'O: THOMAS F. MCFARLAND, JR. BELNAP SPENCER MCFARLAND 20 NORTH WACKER DRIVE, SUITE 3118 CHICAGO IL 60606-3101 TO: KAREN O'CONNOR LAKE COUNTY COURTHOUSE 313 CENTER STREET LAKEVIEW OR 97630

TO: RONALD P. MCLAUGHLIN LOCOMOTIVE ENGINEERS BROTHERHOOD OF 1370 ONTARIO ST., STAN. BLDG. CLEVELAND OH 44113-1702

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TO: HONORABLE MARC RACICOT GOV'S OFFICE, STATE CAP. ). BOX 200801 ...ELENA MT 59620-0801

TO: JOHN JAY ROSACKER KS DEPT OF TRANSP 217 SE 4TH ST., 2ND FLOOR TOPEKA KS 66603 TO: ALLAN E. RUMBAUGH P.O. BOX 1215 COOS BAY OR 97420 TO: J. FRED SIMPSON, EXECUTIVE VICE PRESIDENT MONTANA RAIL LINK, INC. 101 INTERNATIONAL WAY MISSOULA MT 59802

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TO: THOMAS ZWICA 121 WEST FIRST STREET GENESEO IL 61254

<sup>°</sup>O: ROBERT A. WIMBISH, ESQ. REA, CROSS & AUCHINCLOSS 1920 N STREET, N.W., SUITE 420 WASHINGTON DC 20036 TO: SUE BALLENSKI PHYSICAL RESOURCES U. S. D. A. FOREST SERVICE P. O. BOX 25127 LAKEWOOD, CO 80225

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#### DENVER, CO 80203-1792

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TO: ELIZABETH ESTILL JNITED STATES DEPT. OF AGRICUL-TURE 740 SIMMS STREET GOLDEN, CO 80401

TO: JOHN JAY ROSACKER BUREAU OF RAIL AFFAIRS KANSAS DEPT. OF TRANSPORTA-TION 217 SE 4TH TOPEKA, KS 66603

O: GOVERNOR ROY ROMER 136 STATE CAPITOL





--- CONTROL AND MERGER ---SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CRP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

## COMMENTS OF THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

The Public Utilities Commission of the State of California (CPUC) hereby submits its comments on the above-described proceeding whereby the Union Pacific Corporation, et al. (UP) and the Southern Pacific Rail Corporation, et al. (SP) seek authorization for the merger of the Southern Pacific Rail Corporation into the Union Pacific Railroad Company and the consolidation of their railroad operations. The CPUC is an administrative agency established under the Constitution and laws of the State of California. Among its responsibilities, the CPUC regulates various areas of railroad operations in California.

The CPUC held two public workshops on the proposed merger – at San Francisco on March 13 and at Los Angeles on March 15. Presentations were made by the applicants, interested railroads, public officials, shippers, union leaders and other parties, most of whom were favorable to the merger. The comments herein address many of the issues raised at the workshops, along with others developed by the CPUC staff.

### I. INTRODUCTION

The consolidation of the UP and SP would represent a major realignment of railroads in California that could result in improved service and a positive economic impact on the state, assuming certain conditions are addressed. Presently, the state is served by three Class 1 railroads, with SP operating approximately 3,225 miles of track in California, UP 1,000 miles, and Burlington Northern Santa Fe (BNSF) 1,200 miles. The merger is essentially "parallel" ( as opposed to "end-to-end") and proposes to reduce California's Class I railroads from three to two. Although the CPUC supports a UPSP merger, it is concerned about the possible impact of the merger on competition in certain corridors.

The CPUC reserves formulation of its final position on the merger pending review of the further submissions of the applicants and the parties. Additionally, the CPUC plans to carefully review the two inconsistent applications that are anticipated regarding operations through the Central Corridor. Subsequently, the CPUC may file responses to such applications. At this point, CPUC support for the merger is dependent upon the granting of the conditions stated herein.

The conditions address the following subject areas:

- Agreement Term and Replacement of BNSF as UPSP Competitor;
- BNSF Right to Serve Future Industries;
- Central Corridor Competition,
- BNSF Option to Acquire Keddie-Stockton Line;
- Continued Modoc Line Operation;
- North Coast Railroad Authority Access to BNSF.

Additionally, the CPUC sets forth comments on the Capitol Corridor, the Alameda Corridor, NAFTA, and the impact of the merger on railroad employees.

## II. PROPOSED UPSP MERGER CONDITIONS

# Condition 1: <u>Agreement Term and Replacement of BNSF as</u> <u>UPSP Competitor</u>

The importance of maintaining adequate and effective railroad competition is widely accepted, both in public policy and by the shipping public. UPSP and BNSF have reached a private agreement that BNSF shall replace SP as UP's competitor in selected corridors and at selected stations within California, for a term of 99 years.

BNSF has stated that it intends to provide the desired competition to UP. However, with the exception of BNSF's ownership of UP's Bieber-Keddie Line, BNSF ¬ ust do so through trackage rights operations in California, instead of through ownership and control of roadway facilities and uackage. BNSF has no inherent financial commitment to continue for the entire 99-year term of the Agreement to provide adequate and effective competition over such UPSP lines in California, particularly in light of the wholly variable character of the agreed-upon rates of compensation for use of the trackage rights. Yet, neither UPSP nor BNSF has suggested any process by which a successor to BNSF would be designated either at the end

of the 99-year term or if BNSF fails to provide adequate and effective competition where it has agreed to do so.

It is unacceptable to the CPUC that UPSP gain a monopoly through the termination of the UPSP Agreement with BNSF at the end of a 99-year term. Assuming that the UPSP merger is approved, the restructuring of railroad competition in California will likely have been completed in perpetuity; the assurance of BNSF's vigorous competition with UPSP should match that same perpetual term.

To address the need for a perpetual term as well as the potential for ineffective competition on the part of BNSF, the CPUC requests that Board approval of the UPSP Merger be conditioned on the following ongoing requirements: (1) that the term of the UPSP and BNSF Agreement shall be perpetual, and (2) that upon complaint by any interested party and the Board's subsequent finding that BNSF has provided inadequate or ineffective competition to UPSP in any selected Corridor or to any selected station in California, the Board shall be empowered to order any appropriate corrective action, including the replacement of BNSF as the designated railroad competitor of UPSP.

## Condition 2: BNSF Right To Serve Future Industries

By their Agreement, except where local access was specified, UPSP granted to BNSF only bridge trackage rights for the movement of overhead traffic on most UPSP routes in California. New customers locating on the lines served by BNSF's bridge trackage rights will be served only by UPSP, and BNSF will be denied access to them. Had UPSP elected to sell such routes to BNSF instead of granting bridge trackage rights, then BNSF would have benefited from the new customers, instead of such benefits flowing entirely to UPSP.

The UPSP and BNSF Agreement fails to recognize and accommodate the historic geographic competition which existed between SP and the Western Pacific, or its successor, UP, in locating new industries on these lines within California. Instead, UPSP has reserved for itself a geographic monopoly for new business in that territory. Therefore, the CPUC requests that Board approval of the UPSP Merger be conditioned on BNSF access to serve all future industries located on those lines which the Agreement permits BNSF to serve.

## Condition 3: Central Corridor Competition

During the 1988 acquisition of SP, a significant public interest argument advanced by Rio Grande Industries in support of its acquisition of SP was that railroad competition with UP in the Central Corridor would be strengthened; that commitment was embraced by California. In contrast, the merged UPSP would minimize Central Corridor competition by retaining ownership of all of the roadway facilities and trackage, and by substituting BNSF as UPSP's competitor despite the fact that BNSF's primary service corridor between Central California and the Midwest will continue to be via the former Santa Fe's Southern Corridor route.

Two other financially and operationally qualified rail carriers have indicated their intentions to file inconsistent applications to acquire all or portions of the Central Corridor. The CPUC will express an opinion concerning the inconsistent applications following a review of those proposed filings. At this stage, the CPUC requests consideration of its proposal that Board approval of a UPSP Merger be conditioned on a finding and order either (1) that the BNSF is committed to and will provide adequate and effective competition to UPSP as tenants on the same tracks that UP will own and operate or (2) necessitating that the UP divest a stand-

alone UPSP Central Corridor route, facilities, trackage, and traffic base to a carrier other than BNSF.

#### Condition 4: BNSF Option To Acquire Keddie-Stockton Line

BNSF's trackage rights operation via the UPSP-owned line between Keddie and Stockton is crucial to its provision of adequate and effective competition with UPSP in the north-south I-5 Corridor. It is also important to the ability of BNSF or another carrier to provide adequate and effective competition in the east-west Central Corridor.

Owner discrimination age inst tenants in similar trackage rights arrangements is a matter of record, including evidence submitted in the recent UP/CNW merger proceeding that UP had discriminated against SP's operations as UP's tenant in the Central Corridor.<sup>1</sup> Accordingly, the CPUC requests that Board approval of the UPSP merger be conditioned on the granting to BNSF of a perpetual option to acquire UP's Keddie-Stockton Line at its net liquidation value, as determined by the Board. BNSF's option may be exercised upon complaint and the Board's subsequent

<sup>&</sup>lt;sup>1</sup> Union Pacific Corp., et al. -- Control -- Chicago and North Western Transp. Co., et al. (F.D. 32133), SP-19, p. 21; SP-20, pp. 170, 211.

finding that UP has failed to provide on the Keddie-Stockton Line either (1) equal-priority, non-discriminatory dispatching or (2) adequate roadway maintenance or capital improvements.

# Condition 5: Continued Modoc Line Operation

During the 1988 acquisition of SP, another public interest argument advanced by Rio Grande Industries (RGI) in support of its acquisition of SP was that the Modoc Line would be reopened and continued in operation. Indeed, one of the reasons why the CPUC (and the State of Oregon) supported RGI's acquisition of the SP was RGI's plan to reopen the Modoc Line.<sup>2</sup> In contrast, UPSP proposes to abandon a portion of the Modoc Line, a proposal that has precipitated public objections. Moreover, contrary to the statement in the instant UPSP application that the Modoc Line presently serves only one or two trains per day, the planning director for Modoc County and the City of Alturas recently stated at a CPUC workshop that traffic is much greater and that actually about six to ten trains a day utilize the line.

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<sup>&</sup>lt;sup>2</sup> <u>Rio Grande Industries, Inc., et al. -- Control-- Southern Pacific Transp. Co., et al.</u>, 4 ICC 2d 834, 863-864 (1988) (F.D. 32000).

The CPUC believes that UP should keep RGI's and SP's commitment to the public. Accordingly, the CPUC requests that Board approval of the UPSP merger be conditioned on the continued operation of the entire Modoc Line by UPSP from Klamath Falls, OR to Flanigan, NV for a period of not less than five years, subject to continued oversight by the Board. At UPSP's option, the operation could be performed by some other financially and operationally qualified railroad operator. However, any such operator shall operate the entire Modoc Line without traffic surcharges, with any financial losses paid for by UPSP, and with full and unrestricted interchange rights with BNSF at Klamath Falls, at Flanigan, and at such other locations as the operator may elect.

#### Condition 6: NCRA Access to BNSF

The North Coast Railroad Authority (NCRA) is a local agency created in 1992 by the California Legislature to preserve the only rail service to the North Coast of California. At present, NCRA owns and operates the approximately 160-mile North Coast Railroad which extends from the Eureka-Arceta-Korbel area of the North Coast to Willits. In combination with the Northwestern Pacific Railroad Authority (NWPRA), a

joint powers agency created under California law, NCRA is negotiating the purchase of an additional 140-mile line extending from Willits to Lombard, a point near Suisun-Fairfield on SP's "Cal-P Line." All of the 300-mile line which will then be in public ownership previously constituted SP's subsidiary, the Northwestern Pacific Railroad Co. (NWP). As a result of the purchase and required rehabilitation of the NWP Line by the NCRA and NWPRA, more than \$75 million of public funds will have been expended.

In September 1993, SP inserted between NCRA and itself the California Northern Railroad Co. (CFNR) as a short line operator between Willits and Suisun-Fairfield. Neither NCRA nor CFNR has the right to connect with any Class I carrier other than SP. Both are dependent on SP for all of their car supply, and SP alone possesses the right to price all of the traffic to and from NCRA and CFNR points. As a result of SP's exclusive commercial arrangements with NCRA and CFNR, and as a result of SP's demonstrated inability to compete effectively in the marketplace on behalf of NCRA's shippers, the financial and operational viabilit of the NWP Line is in question. Thus, the investments made with the substantial public funds that have been expended to preserve rail service to the North Coast of California are in jeopardy.

NCRA's public board has requested competitive access to BNSF as a condition of the UPSP merger, in order to ensure NCRA's competitive ability indefinitely into the future. NCRA states that such competitive access is of great importance given SP's historic failure to provide NCRA's freight shippers with adequate car supply, reasonable and consistent transit times, and competitive rates, and because of SP's threatened use of its power to surcharge NCRA out of business.

The CPUC supports NCRA's request for competitive access to BNSF. Accordingly, CPUC requests that Board approval of the UPSP merger be conditioned on the granting to NCRA (or its designated operator for NCRA traffic only) of bridge trackage rights over UPSP-owned or leased lines between Lombard and the designated BNSF interchange at Suisun-Fairfield or at Richmond, at the Boa d's option, under the same terms and conditions as contained in the UPSP-BNSF Agreement.

### **III. FURTHER COMMENTS**

In addition to the concerns for which conditions are set forth above, the CPUC also has concerns about how the proposed merger might impact various projects and areas. These include the Capitol Corridor, the Alameda Corridor, NAFTA, and impacts of the merger on railroad employees.

The Capitol Corridor – The Capitol Corridor refers to rail passenger service between San Jose and Sacramento, utilizing SP's main line route for freight. The State of California has committed itself to furnishing extensive funding for improving the line, with an emphasis on track and signalization upgrading between Oakland and Sacramento. In return the state has requested that additional passenger runs be allowed. After lengthy negotiations, SP and the state have agreed on a corridor upgrade plan. The plan is pending approval from the California Transportation Commission.

The CPUC believes that if the UPSP merger were to be granted, the authorizing decision should include language noting UP's duty to assume the obligations for the Capitol Corridor that have been agreed to by SP.

The Alameda Corridor – This \$1.8 billion project calls for the construction of a 20-mile rail corridor between the Ports of Los Angeles and Long Beach and points in central Los Angeles where the corridor would connect with existing SP, UP and BNSF lines. Construction would generally be along the former San Pedro Branch of the SP. The corridor, part of which would be located in a sub-surface trench, would greatly facilitate the speed and volume of rail transportation to and from the ports. It also would enhance safety and air quality.

The above-mentioned three railroads have all signed a Memorandum of Understanding to participate in the corridor project through agreed upon trackage rights and user fees. Approval of the merger apparently would not affect the project, as UP asserts that it is committed to assuming SP's obligations. Nonetheless, the CPUC requests that any decision authorizing the merger underscore this new UP obligation and the importance of the Alameda Corridor for California and the nation.

**<u>NAFTA</u>** – The North American Free Trade Agreement (NAFTA) has presented California with new opportunities to develop trade, particularly with Mexico. The specific concern that the CPUC has, relative to NAFTA and the UPSP merger, is focused on the Calexico-Mexicali gateway. Presently SP serves this gateway via a secondary main line that runs north from Calexico to El Centro and the Imperial Valley and then connects at Niland with SP's Southern Corridor main line.

The CPUC requests that any decision authorizing UP control over this line also stress the importance of developing the Calexico-Mexicali gateway to its fullest potential in the public interest. Doing so not only will further trade but also reduce the large volume of truck traffic from Mexico that is expected in California soon.

UP should be urged either to develop this gateway or to divest it to another carrier. Alternatively, if UP prefers, it could nominate a short line to develop the gateway. Another solution, and perhaps the most effective, would be for the Board to authorize trackage rights for BNSF from Calexico to Colton.

Impact of Merger on Railroad Employees – California will be the hardest hit state as regards job loss and job transfer due to a UPSP consolidation. Approximately 2,000 employees in California will have their jobs abolished. Also, many California employees will see their jobs transferred out of state -- largely to Denver, St. Louis or Omaha. This is part of a total of some 7,041 SP and UP employees nationwide who would be affected by job abolishment or job transfer. Moreover, according to union leaders appearing at CPUC workshops, final figures for job layoffs due to mergers consistently exceed railroad pre-merger estimates.

The CPUC believes that the large number of persons adversely affected and the distant location of many job transfer points qualify as instances of "special circumstances" that will allow the Board to "tailor employee protective conditions" to the elements present in this particular merger case -- if indeed the Board does approve the merger. <u>Union Pacific</u>

Corp., et al. – Control – <u>Chicago and Northwestern Transportation Co., et</u> <u>al.</u> (F.D. 32133) Decision served March 7, 1995, at p. 95, citing <u>Railroad</u> <u>Consolidation Procedures</u>, 363 ICC 784, 793 (1981); 49 CFR 1180.1(f). <u>See also New York Dock Ry. v. United States</u>, 609 F.2d 83, 91-92 (2d Cir. 1979).

Adversely affected employees should receive fair and equitable settlement amounts, even if, contrary to normal <u>New York Dock</u> requirements, they choose not to relocate. This exception is particularly appropriate for SP's California employees where union statistics demonstrate that numerous employees have long service records. Union figures show that of those employees in California whose jobs have been adversely affected by the merger, many have been employed by SP for more than 25 years. These longtime employees deserve special consideration, not only for long years of service to SP but also because they are generally at an age when uprooting themselves and their families is particularly difficult.

Finally, for a reasonable period of time after the merger, job training

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and out-placement programs should be offered to SP and UP employees whose jobs have been abolished or transferred.

Respectfully submitted,

PETER ARTH, JR. EDWARD W. O'NEILL JAMES T. QUINN

/s/ JAMES T. QUINN

James T. Quinn

505 Van Ness Ave. San Francisco, CA 94102 Phone: (415) 703-1697 Fax: (415) 703-4592

Attorneys for the Public Utilities Commission of the State of California

March 28, 1996



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Item No Page Count 225



PPG Industries, Inc. One PPG Place Pittsburgh, Pennsylvania 15272 (412) 434-3628

Michael E. Petruccelli Director Distribution and Transportation Chemicals Group

March 28, 1996



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Vernon A. Williams Secretary Attn: Finance Docket 32760 Surface Transportation Board 1201 Constitution Avenue, N.W. Washington, D.C. 20423

Dear Sir:

Enclosed is a disk which contains a copy of my parified statement, filed on behalf of PPG, under Finance Docket 32760 and the Certificate of Service. PPG has filed the original and twenty copies and the disk is for Board use.

Very truly yours Aruccel

M. E. Petruccelli

MEP/ksc

Enclosure

Γ	ENTERED Office of the Secretary	1
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	5 Part of Public Record	



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TATE OF UTAH FFICE OF THE ATTORNEY GENERAL



JAN GRAHAM ATTORNEY GENERAL

CAROL CLAWSON Solicitor General

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REED RICHARDS Chief Deputy Attorney General PALMER DEPAULIS Chief of Staff

MANAGEMENT

March 29, 1996

The Honorable Linda Morgan Chairwoman Surface Transportation Loard Twelfth Street and Constitution Avenue, N.W. Room 2215 Washington, D.C. 20423

> Re: Finance Docket No. 32760, Union Pacific Corp., et al. --Control & Merger--Southern Pacific Rail Corp., et al.

Dear Ms. Morgan:

1

Enclosed is the notice being filed by the State of Utah in order to preserve its right to file a brief in this matter at a later time. After discussing this with Julia Farr, we understood that this would be an appropriate manner to maintain our position in this case.

For purposes of the mailing list, please retain the following as parties of record representing the State of Utah:

> ROBIN L. RIGGS General Counsel to the Governor 210 State Capitol Salt Lake City, Utah 84114

REED M. RICHARDS Assistant Attorney General 236 State Capitol Salt Lake City, Utah 84114



Page two Morgan letter March 29, 1996

· ..

Please change the designation of party of record to interested person for the following:

MICHAEL O. LEAVITT Governor of the State of Utah 210 State Capitol Salt Lake City, Utah 84114

Thank you for your consideration.

Sincerely,

Screed M. Richards Assistant Attorney General

RMR/cb

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#### UNITED STATES OF AMERICA DEPARTMENT OF TRANSPORTATION SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

#### UNION PACIFIC CORP., <u>et al.</u> CONTROL AND MERGER SOUTHERN PACIFIC RAIL CORP., <u>et al.</u>



### CONTINUING NOTICE OF INTENT TO PARTICIPATE IN PROCEEDINGS STATE OF UTAH

The State of Utah, as a party of record in this matter, has no specific comments at this time; however, because of grave concerns about the possible anti-competitive effect the proposed merger may have on this state, we reserve the right to file a brief on June 3, 1996. This brief will include comments from the Governor's office and the Attorney General's office regarding the legal and factual issues which arise out of the proposed merger. The State will specifically be monitoring discussions on proposals to ensure that trackage rights result in competitive rates and/or other freight rate and service commitments are made to protect Utah's shippers and receivers.

1	ENTERED Office of the Secretary
-	APR 9 19961
1	5 Part of Public Record

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### FOR THE STATE OF UTAH

Ser ROBIN L. RIGGS General Counsel to the Governor 210 State Capitol Salt Lake City, Utah 84114

Assistant Attorney General 236 State Capitol Salt Lake City, Utah 84114

# CERTIFICATE OF SERVICE

I hereby certify that copies of the foregoing notice have been mailed to all parties of record on the service list in this proceeding by first class mail, postage prepaid, this 29th day of March, 1996.

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Page Count\_\_\_ or #193

81393

Before The

#### SURFACE TRANSPORTATION BOARD DEPARTMENT OF TRANSPORTATION

formerly known as

#### INTERSTATE COMMERCE COMMISSION

Finance Docket No. 327t0

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOL & PACIFIC RAILROAD COMPANY --- CONTROL AND MERGER ---SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CRP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

NOTICE OF INTENT TO PARTICIPATE

Pursuant to the Interstate Commerce Commission's Decision No. above, the NORTH

COAST RAILROAD AUTHORITY, a political subdivision of the State of California, hereby

gives notice of its intent to participate in the above-described proceeding. Documents should

be sent to the undersigned, CHRISTOPHER J. NEARY, at the address shown below.

DATED: January 10, 1996

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Respectfully submitted, CHRISTOPHER J. NEARY

110 So. Main St., Ste. C Willits, CA 95490 (707) 459-5551

Attorney for NORTH COAST RAILROAD AUTHORITY, a political subdivision of the State of California

#### CERTIFICATE OF SERVICE

I hereby certify that I have this day served the foregoing document title NOTICE OF

INTENT TO PARTICIPATE on Administrative Law Judge Jerome Nelson and the below-

listed persons by sending via first-class mail copies thereof properly addressed as follows:

The Honorable Jerome Nelson Administrative Law Judge Federal Energy Regulatory Commission 825 North Capitol Street, N.E. Washington, D.C. 20426

Arvid E. Roach II, Esq. Covington & Burling 1201 Pennsylvania Ave., N.W. Washington, D.C. 20044

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Paul A. Cunningham, Esq. Harkins Cunningham 1300 Nineteenth Street, N.W. Washington, D.C. 20036

Executed this 16th day of January, 1996 at Willits, California.

CHRISTOPHER/J. NEARY



- Item No.

Page Count ADY #195

KELI

1001 G STREET. N.P. SUITE 500 WEST WASHINGTON, D.C. 20001 TELEPHONE (202) 434-4100 FACSIMILE (202) 434-4646

BOULEVARD LOUIS SCHMIDT 87 B-1040 BRUSSELS TELEPHONE 32(2) 732 52 80 FACSIMILE 32(2) 732 53 92

April 4, 1996

EROME M. HECKMANA, JR. LILLOUN D'ONGACRTHUR Arne V. BLACK ERRENCE D. JONES GRARD J. LE JUTON CHARD J. LE JUTON L'RED S. REGUERY CHARD J. LE JUTON L'RED S. REGUERY OLIGAS J. BEHR ATMOND A. LOWALSKI HIREY A. COFFIELD DHN B. HICHARDS CAN SAVIGNY<sup>50</sup> DHN B. HICHARDS CAN SAVIGNA DHN B. SAVIGNA DHN CTAGE G MISKO TTICK J HURD RG A SIEVERS AN FAILUPPE MONTFORT®O IAN FAILUPPE MONTFORT®O IAN FAILUPPE MONTFORT®O INATHAN R SPENCER ISAN MAFELI IOT BELLOS INT LIOS SEMANIE & KELLEY PHILLIPS BECK THE SILVENMAN IZABETH N. MARRISOM MARTHIA E. MARRAPES DONALD T. WURTH. DAVID B. JERRY DAVID R. JOY ANID R. JOY REDERICK A. STEAMINS THOMAS C. BENS THOMAS C. BENS THOMAS C. BENS DONN F. DOE EENCIK, YON IEBINS PHILIP H. ANDREWS<sup>50</sup> JOHN REARDON<sup>®</sup> JOHN REARDON<sup>®</sup> JOHN REARDON<sup>®</sup> JOHNS W. MATKOWSKI<sup>®</sup> JOHNS W. MOPKINS, JR.<sup>®</sup>

NOT ADMITTED IN D.C.

SCIENTIFIC STAFF

81360

DANIEL S. DIXLER, PH. D. CHARLES V. BREDER, PH. D. ROBERT A. MATHEWS, PH. D. D.A.B.T. JOHN P. MODDERMAN, PH. D. XY<sup>10</sup> HOLLY HUTKINE FOLEY JUSTIN C. POWELL, PH. D. JANETTE HOUK, PH. D. LESTER BORODINSKY, PH. D. THOMAS C. BROWN<sup>5</sup> MICHAEL T. FLOOD, PH. D. ANDREW P. JOVANOVICH, PH. D.

WRITER'S DIRECT DIAL NUMBER

(202) 434-4179

#### BY HAND

Konorable Vernon A. Williams Secretary, Surface Transportation Board Case Control Branch <u>Attention</u>: Finance Docket No. 32760 1201 Constitution Avenue, N.W. Washington, D. C. 20423



Re: Finance Docket No. 32760, Union Pacific Corporation, et al - Control and Merger -Southern Pacific Rail Corporation, et al

Dear Secretary Williams:

Enclosed, at the request of Mr. Paul Markoff, is a copy of the WordPerfect 5.1 disk for the Unredacted Comments and Request for Conditions and Verified Statement on behalf of North American Logi. Tic Services, a Division of Mars, Incorporated, NALS-1, filed with the Board on March 29, 1996.

Yours very truly, one



Enclosure



Item No.

Page Count

C. MICHAEL LOFTUS DONALD G. AVERY JOHN H. LE SEUR RELVIN J. DOWD ROBERT D. ROSENBERG CHRISTOPHER A. MILLS FRANK J. PERGOLIZZI ANDREW B. KOLESAR III PATRICIA E. KOLESAR EDWARD J. MCANDREW\*

· ADMITTED IN PENNSYLVANIA ONLY

SLOVER & LOFTUS ATTOENEYS AT LAW

WASHINGTON, D. C. 20036



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April 4, 1996

BY HAND DELIVERY

Honorable Vernon A. Williams Secretary Surface Transportation Board Case Control Branch 12th Street & Constitution Avenue, N.W. Washington, D.C. 20423

> Re: Finance Docket No. 32760, Union Pacific Corporation, et al. -- Control and Merger --Southern Pacific Rail Corporation, et al.

Dear Mr. Secretary:

In response to a request from Mr. Paul Markoff, of the Board's Section of Legal Analysis, we enclose a Wordperfect 5.1 diskette containing the entirety of the Western Coal Traffic League's <u>Highly Confidential</u> Comments on the Proposed UP/SP Merger (WCTL-11) that were filed on March 29, 1996.

An extra copy of this letter is enclosed. Kindly indicate receipt and filing of the diskette by time-stamping this extra copy and returning it to the bearer of this letter.

Thank you for your attention to this matter.

Sincerely,

ichael Latter

C. Michael Loftus An Attorney for the <u>Western Coal</u> Traffic League

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Enclosure


Item No.\_

Page Count / Apr #197

## E, WINN, MOERMAN & DONOVAN

ATTORNEYS AT LAW 3506 IDAHO AVENUE, N.W. WASHINGTON, D. C. 20016

TELEPHONE (202) 362-3010 FAX (202) 362-3050

April 4, 1996

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#### BY HAND

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Honorable Vernon A. Williams Secretary Surface Transportation Board Twelve Street and Constitution Avenue, N.W. Room 2215 Washington, DC 20423

> Re: Finance Docket No. 32760, Union Pacific Corp., <u>et al</u>. -- Control & Merger -- Southern Pacific Rail Corp., et al.

Dear Secretary Williams:

Pursuant to your request, please find a disc containing the Comments of The Geon Company in the above-captioned proceeding. The disc is in Word Perfect 5.1 format as your staff had requested.

Very truly yours,

Paul M. Donovan





Item No. Page Count

Y.as

C. NICHAEL LOFTUS DONALD G. AVERY JOHN H. LE SEUR KELVIN J. DOWD RODERT D. POSENBERG CHRISTOPHER A. MILLS FRANK J. PERGOLIZZI ANDREW B. KOLESAR III PATEICIA S. BOLESAR EDWARD J. MCANDREW

\* ADMITTED IN PERSPIRATIA ONLY

SLOVER & LOFTUS ATTORNEYS AT LAW 1994 SEVENTEENTH STREET, N. W. WASHINGTON, D. C. 20036



202 347-7170

April 4, 1996

BY HAND DELIVERY

Honorable Vernon A. Williams Surface Transportation Board Secretary 12th Street & Constitution Avenue, N.W. Case Control Branch Finance Docket No. 32760, Union Pacific Cor-Washington, D.C. 20423

poration, et al. -- Control and Merger --Southern Pacific Rail Corporation, et al. Re:

In response to a request from Mr. Paul Markoff, of the Dear Mr. Secretary: Board's Section of Legal Analysis, we enclose three Wordperfect 5.1 diskettes containing the entirety of Texas Utilities Electric Company's <u>Highly Confidential</u> Comments on the Proposed UP/SP Merger that were filed on March 29, 1996.

An extra copy of this letter is enclosed. Kindly indicate receipt and filing of the diskette by time-stamping this extra copy and returning it to the bearer of this letter. Thank you for your attention to this matter.

Sincerely,

An Attorney for Texas Utilities Pergolizzi Electric Company

ENTERED Office of the Secretary 8 1996 APR Part of Public Record 5

Enclosure



Item No		62552
Page Con	int_5 r #202	
		(510) 253-3801
INTERMODAL	EN (ERED Office of the Socretary	Fax (510) 253-3880
Thomas R. Brown President	APR 5 1996	1211181119
April 3, 1996	5 Part of Public Record	The state of the s
Mr. Vernon A. Willian Secretary	ns	TESCHER 1995

Re: Finance Docket 32760 Union Pacific Corporation, et. al.- Control and Merger-Southern Pacific Rail Corporation, et. al.

Dear Mr. Williams:

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Surface Transportation Board

Washington, DC 20423

12th Street & Constitution Ave., N.W.

I am writing to express Riss Intermodal's strong support for the BN/Santa Fe settlement in the UP-SP control case. I would also like to reemphasize and underline our continuing strong support for the UP-SP merger as it has been proposed absent any form of divestiture. In my view, the future for intermodal shippers is closely tied to consummation of UP's control of SP, along with approval of the BN/Santa Fe conditions. The Board has on file a copy of my earlier verified statement supporting UP's control of SP, outlining the compelling benefits we foresee for intermodal shippers.

As President of Riss Intermodal, an Intermodal Marketing Company (IMC), I am responsible for approximately \$80 million annually in intermodal revenue tendered by our company to various railroads. Prior to the start-up of Riss Intermodal, I held a number of positions in Operations and Marketing at the Western Pacific Railroad including Senior Vice President - Intermodal.

The specific arguments, and their detailed substantiation, in favor of the BN/Santa Fe settlement with UP are more than adequately presented in BN/Santa Fe's "Comments on the Primary Application (December 29, 1995)" and I will not repeat them here. Suffice it to say, we find the set lement creates the kind of sustainable and aggressive competition that IMCs and intermodal shippers require now and in the future. Furthermore, we strongly believe that only a single carrier, well nourished for capital and network reach, like BNSF, can offer shippers a true geographically complete, competitive option.

Much has been said in recent weeks about commodity shippers who may foresee some reduction in competition. And, both IMCs and shippers have heard and read about alleged competitive options proposed by a variety of Mr. Vernon A. Williams April 3, 1996 Page 2

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railroads, and even some public bodies, suggesting that some form of divestiture in the Gulf and in the Central Corridor will create more competition than that proposed by UP-SP and its concomitant settlement with BNSF. Some of these arguments go so far as to suggest that BNSF will not be a viable competitor because it will either be unable to compete on a cost per ton-mile basis, or will simply choose not to exercise the new route and access options the settlement affords them.

As a company, and as an individual committed to this industry and to the future of intermodal in the U.S., we strongly urge you to view those arguments in the larger context of the needs of all shippers. And to bear in mind that facilitating expanded intermodal capacity in the West is critical not just to domestic economic growth but to our global competitiveness as a nation.

Divestiture is not the road to more competitive options for shippers. Fragmentation of SP's route structure among a variety of carriers will not create the capital efficiency of UP-SP, it will not create the route structure platform for a new high speed intermodal network in the West as UP-SP does, nor will it facilitate the investment in next generation intermodal terminals necessary to support the anticipated intermodal growth at our ports. Instead, it will likely create a potential network disaster for domestic and international intermodal shippers and the public at large, as the benefits of UP-SP are lost to route fragmentation.

Why? Because the appetite for plant and terminal capacity in the U.S. is greater than the current rate of reinvestment in the rail industry can sustain. Every major railroad in the U.S. is constrained for capacity today at some point fon its route network. Intermodal terminal investment has also, in many markets, not kept pace with demand.

Add to this picture the element of bulk traffic, such as chemicals, coal, and grains which offer the railroad a much higher contribution than intermodal. In a scenario where UP-SP are forced to divest important line segments and a number of less powerful competitors are extended into the Western service territory, the capital efficiency and network specialization (and, therefore, additional capacity) envisioned by UP-SP will disappear. Ultimately, intermodal customers will suffer as bulk traffic absorbs a larger and larger percentage of available capacity.

The Board should closely examine whether adding additional carriers such as Montana Rail Link, Kansas City Southern, or Conrail will create meaningful additional capacity and service for shippers. Because of the unique network nature of the railroad industry, adding competition is not as easy as adding carriers. Once a new carrier reaches an important node in its route structure it Mr. Vernon A. Williams April 3, 1996 Page 3

must have access to shippers, whether through terminals or local industrial trackage. We are very doubtful than any carrier, outside UP-SP and BNSF will have the capital resources to provide this capacity.

Intermodal terminals themselves have become enormously expensive. BNSF spent almost \$100 million at its new Alliance facility serving the Dallas-Ft. Worth market; they spent in excess of \$75 million at Willow Springs near Chicago, and they plan an additional \$35 million expenditure to improve the nearby terminal at Corwith. UP's intermodal-related capital spending associated with the SP acquisition, exceeds a quarter billion dollars for intermodal terminals alone, and upgrading much of its line, such as \$360 million dollars to be spent on the Tucumcari line, will primarily benefit intermodal shippers.

Will a Montana Rail Link or KCS make such investments? Are they even in a position to do so? We are skeptical that even Conrail would make such investments in newly acquired lines, given that it hasn't made comparable investments during the past five years on its own intermodal terminals. In our view, no other carrier, nor combination of carriers is likely to do so.

In short, intermodal shippers need a UP-SP competing aggressively with a BN/Santa Fe to facilitate healthy, long term intermodal growth in the West. Even a cursory reading of UP's control application should make it clear that UP's acquisition of SP will lead it to become a much more significant intermodal player in the West than it is today. In my view, the UP would not need to acquire the SP were it not intending to become a long term, first class player in the intermodal arena. BN/Santa Fe already occupies such a position. UP's acquisition of SP simply places it in the same intermodal league as BN/Santa Fe, at the same time that the trackage rights agreement extends BN/Santa Fe into UP-SP territory, where competitive imbalances would exist.

UP is clearly willing to invest in intermodal just as BNSF has. In his opening remarks at the 1995 International Intermodal EXPO in Atlanta, then Santa Fe CEO, Rob Krebs. told the audience that he had to ask his board of directors to "take a leap of faith" in approving intermodal investment at Santa Fe's pace, "take a leap of faith" in approving intermodal investment at Santa Fe's pace, due to the segment's low rate of return. He went on to explain how he believed that intermodal was critical to his company's growth in the West and his faith that for the long term, intermodal's profitability would improve. Intermodal shippers need carriers who are in a position to take that kind of risk and make that kind of commitment. It can only happen in the context of the broader base of traffic that UP-SP and BN/Santa Fe bring to facilitate that investment. Alternative carriers in a divestiture scenario simply don't have that wherewithal. Mr. Vernon A. Williams April 3, 1996 Page 4

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In my view, intermodal shippers will be severely and negatively impacted by the alternative proposals made to UP-SP with the proposed BN/Santa Fe trackage rights. The key to the future for intermodal shippers is having access to a railroad with the route and terminal capacity to meet our needs for more frequent and higher speed trains, and the rapid loading and unloading of cargo at terminals. This can only come with the kind of capital efficiency proposed by UP-SP, and through the kind of network-wide competitive counterpoise offered with a BN/Santa Fe agreement.

None of the alternative competitive scenarios can offer intermodal shippers these benefits. In fact, I am skeptical of their real comparative value to a UP-SP squaring off against BN/Santa Fe. Having worked for a weak competitor in the Central Corridor for a number of years (Western Pacific), I am very dubious of the real value of "new" competitors who lack the network reach and industrial car gathering and distribution capabilities of these two major systems. In the intermodal context, they will lack adequate terminal facilities to sustain their efforts without very significant new investment, which may also involve acquiring expensive urban real estate.

Additionally, creating a more fragmented network in the West will eliminate the potential network specialization and associated very significant increase in intermodal and carload capacity which UP-SP will bring, not to mention the potential loss of BNSF as a balancing competitor throughout the West.

As to BNSF's "real" ability to compete via trackage rights or its "real" interest in negotiating aggressively with shippers to exercise its new franchise under the agreement with UP-SP, the protestants' arguments again strain credibility. Does anyone at the Surface Transportation Board really believe that BN/Santa Fe's Rob Krebs would sign off on an agreement, the economic terms of which would leave his company unable to aggressively compete for UP-SP's traffic? Certainly I do not credit that argument. Nor did Krebs himself in testimony before the Texas Railroad Commission, in which he made it quite clear that the agreement was not only economically viable but beneficial.

Nor does the argument that railroads cannot effectively compete with one another via trackage rights bear out from our experience. The simple fact is that there are many positive examples of trackage rights today, over which consistent, high quality intermodal service are provided. Furthermore, in the future, as UP-SP and BN/Santa Fe are envisioned, there will be much more interdependence between these roads, giving them every reason to cooperate effectively with one another in their respective operations over trackage rights.

in summary, we believe even more strongly today than we did some months ago, that UP-SP along with the BN/Santa Fe settlement is in the public interest.

Mr. Vernon A. Williams April 3, 1996

And we believe it is of critical importance to intermodal shippers. As a consequence, we urge the Surface Transportation Board to approve these transactions as they have been submitted.

Sincerely

Thomas R. Brown President

TRB/lc

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State of California

County of Contra Costa

On April 3, 1996 before me, Lynn Shafer, Notary Public, personally appeared Thomas R. Brown



personally known to me to be the person whose name is subscribed to the within instrument and acknowledged to me that he executed the same in his authorized capacity, and that by his signature on the instrument the person, or the entity upon behalf of which the person acted, executed the instrument.

WITNESS my hand and official seal.

Signature of Notary Pub





Dear Mr. Secretary:

I urge the Surface Transportation Board to reject the merger of the Union Pacific and the Southern Pacific Railroads. It is far more anti-competitive than the Santa Fe-Southern Pacific merger that was rejected in 1988. A merger of this magnitude will create a monopoly that will hold employees, their families, businesses and other railroads hostage. A hundred years ago, America cracked down on railroads to prevent them from doing just that. Don't bring those monopolies back again!

As a worker whose job is threatened by this merger, I can tell you thousands of communities, consumers and shippers will be abused by corporate giants once rail competition is destroyed. Don't decimate jobs so that greedy owners can get richer. This merger is bad for our country all around.

Please reject this merger.

Sincerely, Anthony Magner

203 /Plainfield Pike Foster, RI 02825

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Ps) I work for the PROVIDENCE AND WORCESTER RAILROAD COMPANY

CULICE SECRETATION

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# DICKINSON COUNTY COURT HOUSE

ABILENE KANSAS 67410

Mr. Vernon Williams Surface Transportation Board Department of Transportation Room 3315 12th and Constitution, N.W. Washington, D.C. 80423-0001



28 March 1996

RE: Finance Docket No. 32760

Union Pacific Corporation, Union Pacific Railroad Company, and Missouri Pacific Railroad Company--Control and Mergar--Southern Pacific Rail Corporation, Southern Pacific Transportation Company, St. Louis Southwestern Railway Company, SPCSL Corporation and the Denver and Rio Grande Western Railroad Company

Dickinson County is located in North Central Kansas approximately 120 miles west of Kansas City. Our population is nineteen thousand plus people with agriculture as the County's primary resource. Dickinson County depends on the railroad to ship from the grain elevators in this county to the marketplace.

The propried merger and abandonment of the Missouri Pacific Rails will in some cases eliminate this County's transcontinental connections.

Also at risk is the loss of direct tax revenue and valuation in our county which are needed to operate our budgets within our county. This loss will result in decreased governmental services, loss of tax dollars for road and bridge maintenance and loss of revenue for our school districts.

We support the Mountains-Plains Communities and Shippers Coalition and believe that any me per proceedings should include a complete divestiture of the Mo-Pac line from Kausas City to Pueblo; as well as divestiture of the Denver and Rio Grande ling from Pueblo and Dotsero, and Dotsero to the west coast. Divestiture of a Class 1, or highest possible railroad, to keep this transcontinental central corridor line intact and operating would be in everyone's best interest.

ATTEST C

Sandy Emig, County Clerk

Board of Dickinson County Commissioners

Melvin Leckron, Chairman



Item No	· · · · · ·	6254
Page Count 	SH COUNTY COMM County Courthouse, P.O. E LaCrosse, Kansas 67548 March 27, 1996	
Commissioners: George Keener Bob Tammen Lon Wells Mr. Vernon Williams Surface Transportation Boa Department of Transportati Room 3315 12th and Constitution, N.W. Washington, D.C. 80423-00	APR 4 1995	TELLINE TO THE REPORT OF THE R

RE: Finance Docket No. 32760 Union Pacific Corporation, Union Pacific Railroad Company, and Missouri Pacific Railroad Company--Control and Merger-Southern Pacific Rail Corporation, Southern Pacific Transportation Company, St. Louis Southwestern Railway Company, SPCSL Corporation and the Denver and Rio Grande Western Railroad Company.

Rush County is located in West Central Kansas about one hundred seventy miles east of the Colorado State line. The population is 3541, with agriculture and beef as the county's primary resources. Rush County depends on the railroad to ship from the grain elevators in this county to the marketplace.

The proposed merger and abandonment of the Missouri Pacific Rails will isolate this county from all transcontinental connections except by highway. There will be a large increase in the costs of transporting grains by truck. including the added costs in maintaining the highway overloads.

The abandonment of the Missouri Pacific Rail system will affect Rush County in it's loss of direct tax revenue and valuation. This loss will result in decreased governmental services, road and bridge maintenance, and will negatively affect our school districts.

We support the Mountains-Plains Communities and Shippers Coailtion and believe that any merger proceedings should include a complete divestiture of the Mo-Pac line from Kansas City to Pueblo, Colorado, as well as divestiture of the Denver and Rio Grande line from Pueblo to Dotsero, and from Dotsero to the Facific coast. Divestiture of a Class I, or highest possible railroad, to keep this transcontinental central corridor line intact and operating.

Board of Rush County Commissioners

<u>Heoge Keener</u> Bob Tammen

Lon E. Wells

DCEEDINGS

1996, I dertify that the preceding document is

2

Attest: Linda M. Bott, County Clerk State of Kansas County of Rush On this 27 2 day of March true, exact and complete.





62541 . Item No. Page Count 1 March 25, 1996 181 ENTERED Secretary Office of the Secretary Surface Transportation Board RECEIVED 400 7th St. S.W. APR 3 1996 4 1996 ΔPR Washington D.C. 20590 ublic Record

Dear Mr. Secretary:

I urge the Surface Transportation Board to reject the merger of the Union Pacific and the Southern Pacific Railroads. It is far more anti-competitive than the Santa Fe-Southern Pacific merger that was rejected in 1988. A merger of this magnitude will create a monopoly that will hold employees, their families, businesses and other railroads hostage. A hundred years ago, America cracked down on railroads to prevent them from doing just that. Don't bring those monopolies back again!

As a worker whose job is threatened by this merger, I can tell you thousands of communities, consumers and shippers will be abused by corporate giants once rail competition is destroyed. Don't decimate jobs so that greedy owners can get ticher. This merger is bad for our country all around.

ADVISE OF ALL

PROCEEDINGS

Please reject this merger.

Sincerely,

: Kendall W. Ffuld



Item No. 1.2540 Page Count Fred H. Huff Medina County Economic Development Corporation Director 144 N. Broadway Medina, Ohio 44256 (216) 722-9215 FAX: (216) 722-9206 March 26, 1996 Honorable Vernon A. Williams ENTERED Office of the Secretary Secretary Surface Transportation Board 12th St. & Constitution Avenu Washington, D.C. 20423 unlic Record Dear Secretary Williams:

I am concerned that the proposed Union Pacific-Southern Pacific railroad merger is not in the public interest in Northeast Ohio. We would be far better served if the UP-SP's eastern routes were, as part of the proposed merger, sold to Conrail, not leased to another western railroad.

My reasoning is straightforward. First, our industrial companies, particularly in the booming polymers sector, need direct service to raw materials and markets in the Gulf "chemical coast" region and to Mexico. Second, we believe that an owner-carrier, such as Conrail, would have greater incentive to improve markets along the route. Third, by keeping Conrail strong, we ensure a variety of service options and strong price competition among the major railroads in our region, namely CSX, Norfolk and Southern, and Conrail.

Finally, and most important, we believe the Conrail proposal is in the best interest of the industrial, manufacturing and transportation workers of our region. It combines efficient transportation, economic development, and continued employment opportunities. These are keys to the public interest.

For those reasons, our organization, would oppose the proposed merger unless it includes the Conrail purchase of the eastern lines of the old Southern Pacific. Only with the Conrail a quisition will Northeast Ohio economies be maximally serve.

Thank you for your consideration.

Sincerely, Fred H. Huff /) **Executive Vice President** 



FHH/sc

cc: Mayor Roberts Mike Morse

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Item No.

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**ATE OF KANSAS** 

E. Dean Carlson Secretary of Transportation

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KANSAS DEPARTMENT OF TRANSPORTATION Docking State Office Building Topeka 66612-1568 (913) 296-3566 TTY (913) 296-3585 FAX (913) 296-1095 March 28, 1996

Honorable Vernon A. Williams Secretary Surface Transportation Board 12th & Constitution Avenue, NW Room 2215 Washington, D.C. 20423

**Bill Graves** 

Governor of Kansas

62247

Attention: O. Sice of the Secretary, Case Control Branch, Attn: Finance Docket No. 32760, Union Pacific Corporation Union Pacific Railroad and Missouri Pacific Railroad -- Control and Merger -- Southern Pacific Rail Corporation, Southern Pacific Transportation Company, St. Louis Southwestern Railway Company, SPCSL Corp., and The Denver and Rio Grande Western Railroad Company

Dear Secretary Williams:

Enclosed for filing in the captioned docket is the original and twenty copies of the State of Kansal's comments to Applicants merger application. In accordance with prior Commission orders, we have enclosed a Word Perfect 5.1 diskette containing the aforementioned filing.



Respectfully submitted

John R. Scheirman Chief, Bureau of Rail Affairs Attorney at Law Kansas Supreme Court #11191

John Jay Rosacker Attorney at Law Kansas Supreme Court #10703 Bureau of Rail Affairs Kansas Department of Transportation 217 SE 4th Topeka, KS 66603 (913) 296-4286



## BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

UNION PACIFIC CORPORATION UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP., AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

> KANSAS DEPARTMENT OF TRANSPORTATION COMMENTS



John Jay Rosacker Attorney at Law Bureau of Rail Affairs Kansas Department of Transportation 217 SE 4th Topeka, KS 66603

Date: MARCH 28, 1996

## BEFORE THE

SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

UNION PACIFIC CORPORATION UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP., AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

#### KANSAS DEPARTMENT OF TRANSPORTATION COMMENTS

Comes now the Kansas Department of Transportation (KDOT) on behalf of the Governor's Railroad Working Group and the State of Kansas before the Surface Transportation Board (Board) and files its comments in this docket.

KDOT is authorized by the State of Kansas to coordinate the planning, development and operation of the various modes and systems of transportation in Kansas. KDOT has represented the public interests of the State of Kansas in a number of Interstate Commerce Commission proceedings. KDOT is the designated state rail planning agency pursuant to 49 U.S.C. 1654 and administers the Local Rail Freight Assistance Program. KDOT is responsible under the Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA), 23 USC 1000 <u>et seq.</u> for the development and implementation of the state long range planning process, statewide transportation plan, and intermodal transportation management system. The Bureau of Rail Affairs, within KDOT, coordinates all rail transportation matters, and is authorized to act herein by E. Dean Carlson, Secretary of Transportation.

#### RELEVANT LAW

Under 49 U.S.C. § 11344(c), the Board is required to approve and authorize a rail consolidation or control transaction when it is found to be consistent with the public interest. In applying this public interest test, the Board and its predecessor, the Interstate Commerce Commission (hereinafter referred to collectively as "the Board") have long been guided by the Congressional intent to "encourage mergers, consolidations, and joint use of facilities that tend to rationalize and improve the Nation's rail system."<sup>1</sup>

Consistencly the Board has balanced the public benefits of the gransaction against the costs of the transaction, where the public benefits encompass more efficient service and increased competition and the costs are any adverse effects on competition or loss of essential services. Thus, the Board performs a balancing test, weighing the "potential benefits to applicants and the public against the potential harm to the public."<sup>2</sup>

In applying its public interest balancing test, the Board has considered reduction in competition as a potential harm. The criteria for imposing conditions to remedy anti-competitive effects

<sup>1</sup> UP/MP/WP, 356 I.C.C. at 484.

<sup>2</sup> NS, 366 I.C.C. at 192

\* \* \* .....

were set out in <u>Union Pacific--Control--Missouri Pacific; Western</u> Pacific, 366 I.C.C. 462. There the Board stated that they will not impose conditions unless they find that the consolidation may produce effects harmful to the public interest (such as a significant reduction of competition in an affected market), that the conditions to be imposed will ameliorate or eliminate the harmful effects, that the conditions will be operationally feasible, and that the conditions will produce public benefits (through reduction or elimination of the possible harm) outweighing any reduction to the public benefits produced by the merger.

## KANSAS COMPETITIVE CONCERNS

The State of Kansus, like the Board, is also responsible to its citizens and shippers to weigh the benefits and harms of proposed changes to its transportation system. As representatives of the people of the State of Kansas, the Working Group's purpose in this matter has been to reinforce the "public interest" aspect of these proceedings by focusing on the proposed merger's present and future effects on the Kansas public. The Railroad Working Group of state agencies was activated by Governor Bill Graves on September 6, 1995 to attain that goal. The group's mission was to identify, analyze, and summarize the potential impacts on the State of Kansas of the proposed merger, and recommend a policy position. The following agencies were assigned: Transportation (lead agency), Corporation Commission, Agriculture, Revenue, Commerce and Housing, Human Resources, Kansas State University and the Governor's office.

At the outset the Railroad Working Group was very concerned with the competitive issues in this merger and their potential effects on Union Pacific's and Southern Pacific's essential service to Kansas. To ascertain the effects of the merger, the Railroad Working Group held hearings to obtain input from interested parties. The following is a summary of input received from the UP/SP, Kansas City Southern (KCS) and Kansas Shippers Association. The comments are those of the parties testifying, not of KDOT or the Rail Working Group.

### UP/SP

On August 3, 1995, Union Pacific and Southern Pacific announced their intentions to merge. Generally the railroads described the merger as a means to provide dramatic service improvements to shippers, significantly strengthen western rail competition, and generate savings of \$500 to \$750 million dollars annually for the combined railroads. On September 26, 1995 Union Pacific and Southern Pacific announced that their railroads had entered into a comprehensive agreement with Burlington Northern Santa Fe Railroad (BNSF) to preserve and intensify rail competition in the west by granting trackage rights and line sales of nearly 4,100 miles to BNSF. This agreement is intended to allow BNSF to serve every shipper that is presently served jointly by the UP and SP today.

Specifically to Kansas, UP and SP outlined for the Working

Group its proposed increased expenditures on the Topeka to Denver line; Topeka to El Paso Tx; and Herington to Fort Worth Tx. The total expenditure for these routes is estimated to be \$324 million dollars. Of that amount, expenditures in Kansas could be expected to reach \$110 to \$130 million dollars. With the upgrade in these lines, UP will increase daily trains on each of the lines described as follows: Topeka to Denver 2 trains to 8 trains; Topeka to El Paso 11 trains to 20 trains; and Herington to Fort Worth 2 trains to 12 trains. UP and SP are going to use their Topeka connection to route traffic away from Kansas City. This "Kansas City By-pass" will allow UP to speed up its unit trains of coal and grain going south to Texas by avoiding the congestion in the Kansas City area.

In the UP/SP merger application over the five years this merger implementation is to take place, the Kansas City metro area will lose 111 jobs (mostly carmen from a rail car repair shop that is being moved to El Paso), while Herington, Council Grove, Coffeyville and Hoisington will lose 27, 40, 17 and 75 jobs respectively. Correspondingly Pratt, Oakley and Salina will increase jobs in the following numbers, 72, 34 and 17.

At the present time SP brings a significant amount of rail traffic across the Herington to Pueblo, Colorado line. Under this proposal all such traffic will be diverted to other lines. UP/SP plans to abandon its Pueblo to the Colorado border line and operate the rest of the remaining (Kansas) line as a branchline or lease it to a shortline operator.

The proposed merger will eliminate rail competition for over \$1.65 billion in annual freight traffic revenue. KCS claims the proposed merger and BNSF agreement will provide merely a facade of competition. An examination of trackage rights imposed in previous merger cases clearly shows that extensive rights have not been an effective solution to merger related competitive concerns. This proposed merger and the BNSF agreement will have the two railroads controlling 90% of all rail traffic west of the Mississippi. The absence of effective competition as well as the potential for a "shared monopoly" will not provide adequate competition for shippers in the market.

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As these issues relate to Kansas, KCS has requested trackage rights from Topeka to Herington and then south through Wichita to the Gulf. KCS claims studies have found that the reduction of the number of rail competitors in a market from three to two (Wichita) can significantly increase freight rates. Over \$3.9 billion of the nation's freight traffic will see a reduction from three to two rail carriers as a result of an UP/SP merger. KCS has proposed it be allowed to exercise SP's trackage rights from Wichita to the Gulf and it has also proposed to work with Wichita to re-establish an intermodal facility if KCS is permitted to serve Wichita.

#### Kansas Shippers Association

The Association is very worried that these mergers will reduce service, increase rates, harm the viability of the shortline

KCS

railroads who serve them and reduce their ability to compete in today's environment. The Kansas Shippers Association is made up of a group of rail shippers served by facilities of the BNSF, SP, UP and shortline railroads in Kansas (30 to 45 members total). These shippers worked hard in the BNSF merger to get SP trackage rights into Wichita. The Association's intent was to get a viable third carrier in Wichita to compete with BNSF and UP. With the UP/SP merger that accomplishment has been negated. The association now wants to put another railroad in SP's place, preferably the KCS.

Since the Working Group's meetings several other issues have developed. Two railroads, the Wisconsin Central and the Montana Rail Link, have requested trackage rights over the Central Corridor, which would include the Pueblo to Herington line. In other venues, the City of Wichita and Sedgwick County have voiced their concerns that the increased rail traffic through Wichita resulting from the Kansas City Bypass would cause safety, traffic and competitive business problems.

After reviewing the relevant law, the facts presented by the merging railroads and input from concerned shippers, affected communities, other rail carriers and railro i labor, the Railroad Working Group and KDOT have been authorized by Governor Bill Graves to support the UP/SP merger, if the three following conditions are addressed. As outlined in Governor Graves' letter of March 28, 1996, (a copy of which is included hereto and incorporated and referred herein as "Exhibit A",) KDOT and the Railroad Working group hereby respectfully request the Surface Transportation Board

to study the following conditions and use its professional expertise to protect the best interests of Kansas citizens within the framework of federal law::

1. A significant impact will occur along the line from Herington, Kansas to Pueblo, Colorado. According to the merger application, this main line will be downgraded in Kansas and completely abandoned in Colorado. This will adversely affect communities and shippers in the heart of wheat country, where competitive rail service is critical. The State of Kansas wants reliable & affordable rail service on the Herington to Kansas/Colorado railline to be maintained in a reasonable fashion, and the State of Kansas would support a lease or sale of this line to a Class I. If the line is sold or leased to a shortline railroad, we request your assistance to insure that the new operator has a good reputation and operating history and it has competitive access to other Class I's and markets in Salina, Hutchinson and Wichita. Quality service needs to be maintained to insure the economic health of Western Kansas.

2. The City of Wichita will also suffer a decrease in competition, from three major carriers to two. The State of Kansas has explored options to retain a third Class I railroad in Wichita, and we believe viable alternatives are available. We urge the Board to bring a third Class I railroad back into the Wichita market if the merger is approved provided a qualified applicant is available.

3. Finally, the increased traffic density of the "Kansas

City By-pass" will exacerbate historic problems with rail crossings in several Kansas communities. We would particularly direct the Board's attention to the unusually difficult situation in Wichita. We realize the Board does not traditionally consider rail crossings in merger cases, but public safety, quality of life and economic well being are truly at stake and we feel it should be viewed as one respect of the public's interest. We would appreciate the Board's efforts to craft a reasonable solution to the congestion problems in Wichita by using its lawful authority in conjunction with this merger case to bring the parties together around a workable plan.

The Railroad Working Group encourages the Board, to ultimately approve the merger, if the above conditions are satisfied.

#### CONCLUSION

KDOT as the lead agency for the Governor's Railroad Working Group requests that the Board carefully review the evidence presented by all parties in this case and approve the merger as meeting the public interest test; subject to the apropriate action on the following conditions:

1. Downgrading of the main line from Herington, Kansas to the Kansas/Colorado border and abandonment in Colorado will significantly affect communities and shippers in the heart of wheat country, where competitive rail service is critical. Conditions are needed to assure that quality service is maintained by another Class I and/or a viable shortline railroad in providing continued rail service on this line.

2. The City of Wichita will also suffer decrease in competition, from three major carriers to two. Conditions should be imposed to bring a third Class I railroad back into the Wichita market if the merger is approved.

3. The increased traffic density of the "Kansas City Bypass" will exacerbate historic problems with rail crossings in several Kansas communities, notably the unusually difficult situation in Wichita. Considering safety as an important aspect of the public interest, the Board should seek to craft a reasonable solution to the congestion problems in Wichita, by bringing the parties together on that issue, and imposing appropriate conditions to arrive at a resolution.

In conclusion, the Kansas Department of Transportation and the Kansas Governor's Railroad Working Group encourages the Board, in considering the public interest conditions described above, to weigh the benefits to UP/SP of an unconditional approval against

any costs of addressing these problems, and to fully consider the public interest in these matters. With the concerns stated above, the State of Kansas through KDOT and The Railroad Working Group hereby conditionally supports the approval of the proposed merger of the UP and SP railroad systems.

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Respectfully submitted

John R. Scheirman Chief, Bureau of Rail Affairs Attorney at Law Kansas Supreme Court #11191

John Jay Rosacker Attorney at Law Kansas Supreme Court #10703 Bureau of Rail Affairs Kansas Department of Transportation 217 SE 4th Topeka, KS 66603 (913) 296-4286

EXHIBIT A

## STATE OF KANSAS

BILL GRAVES, Governor State Capitol, 2nd Floor Topeka, Kansas 66612-1590 (913) 296-3232 1-800-432-2487 TDD: 1-800-992-0152 FAX: (913) 296-7973

## OFFICE OF THE GOVERNOR

March 28, 1996

Vernon Williams, Secretary Surface Transportation Board Department of Transportation 1201 Constitution Avenue, NW Washington, DC 20423

RE: Finance Docket #32760

Dear Secretary Williams:

The railroad industry continues to fulfill its historically significant role in serving agriculture and industry in the State of Kansas. Our manufacturers and agricultural producers rely on competitive access to distant markets, and vital goods are transported across our state on a daily basis. As the geographical center of the continental United States, Kansas proudly serves as the distribution hub to markets throughout our nation.

My family owned and operated an interstate motor carrier for almost fifty years. Our success over the years was due in part to our ability to make acquisitions and merge with other motor carriers. As a result, I am a firm believer in the free enterprise system.

The proposed merger of Union Pacific and Southern Pacific will create economic efficiencies, which in turn will provide finances for corridor upgrades and other capital investments in Kansas. The merger will potentially bring substantial improvements in rail service, particularly along Southern Pacific lines which have suffered from the railroad's weak competitive position. For these reasons, I support the merger.

My support for the merger is conditioned upon the resolution of three potential negative impacts on my state. These are concerns I share with several Kansas communities and shippers. I respectfully ask the Surface Transportation Board to study the following three issues and exercise its authority and responsibility to protect the best interests of Kansas citizens.

wo of my concerns focus directly on reductions in competition:

• A significant impact will occur along the line from Herington insas to Pueblo, Colorado. According to the merger documents, this main line will be downgraded in Kansas and completely abandoned in Colorado. This will adversely affect Vernon Williams Surface Transportation Board Page 2 March 28, 1996

communities and shippers in the heart of wheat country, where competitive rail service is critical. The Surface Transportation Board must ensure reliable and affordable rail transportation to the communities and shippers along this line.

• The City of Wichita will also suffer a decrease in competition, from three major carriers to two. My staff has explored options to retain a third Class I railroad in Wichita and believes them to be possible and practical. Please consider bringing a third Class I railroad back into the Wichita market if the merger is approved.

The third issue of concern involves the safety, quality of life, and economic well-being of Kancans. The increased traffic density on the "Kansas City By-pass" will exacerbate historic problems with rail crossings in several Kansas communities. I would particularly direct your attention to the serious situation in Wichita, the state's largest population center. I realize you do not traditionally consider rail crossings in merger cases, but your analysis weighs the "public interest," and public safety, quality of life and economic health are truly at stake. I would ask that you condition your approval of the merger upon a reasonable solution to these problems.

I encourage you to ultimately approve the merger, while protecting the interests of Kansans. Union Pacific and Southern Pacific have been good corporate citizens in the State of Kansas, and I look forward to a continuing positive relationship with the merged corporation.

Sincerely

BG:rf
### CERTIFICATE OF SERVICE

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COPIES OF THE STATE OF KANSAS'S COMMENT OF APPLICANTS PETITION TO MERGE HAS BEEN SERVED THIS 28TH DAY OF MARCH, 1996 BY FIRST CLASS MAIL, POSTAGE PREPAID, ON PARTIES OF RECORD:

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# CE OF THE GOVERNOR

STATE OF MONTANA



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STATE CAPITOL HELENA, MONTANA 59620-0801

Ser 15 Ser 17 18

MARC RACICOT GOVERNOR

March 28, 1996

Vernon A. Williams, Secretary Attn. Finance Docket 32760 Surface Transportation Board 1201 Constitution Avenue NW Washington, DC 20423

Re: Finance Docket No. 32760, UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER - SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST.LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY.

Dear Sir:

1.

Enclosed please find the original, 20 copies and a diskette in WP format of Governor Marc Racicot's <u>Request for Conditions and Comments</u>, pursuant to the procedural schedule adopted by the Surface Transportation Board.

Please receipt duplicate copy of this transmittal and return in the enclosed celf-addressed stamped envelope.

Sincere'y,

Enc.

LINDA É. REED Senior Economic Development Advisor



## ORIGINAL

#### MTGO -5

Before The Surface Transportation Board

Finance Docket No. 32760

Union Pacific Corporation, Union Pacific Railroad Company, and Missouri Pacific Railroad Company -Control and Merger-Southern Pacific Rail Corporation, Southern Pacific Transportation Company, St. Louis Southwestern Railway Company, SPCSL Corporation., and The Denver Rio Grande Western Railroad Company



## Request for Conditions and Comments

submitted on behalf of the State of Montana, Office of Gavernor Marc Racicot

Governor Marc Racicot, State of Montana, (MTGOV) pursuant to the procedural schedule adopted by the Interstate Commerce Commission (the Commission) and thereafter by the Surface Transportation Board (the Board) in this proceeding, and the Commission's regulations, hereby submits the following evidence and argument in support of (1) the specific protective conditions MTGOV has requested the Commission place on its approval of the Railroad Control and Merger Application ("Application") submitted by Union Pacific Corporation (UP) et al, and Southern Pacific Rail Corporation (SP) et al.; and (2) MTGOV's comment on the Application.

### I. INTRODUCTION AND SUMMARY OF RELIEF REQUESTED

MTGOV represents the State of Montana's interest. The State of Montana is a state with tremendous natural resources. Its base economies center around products of the mine, lumber

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and agriculture as well as tourism. Products of the mine, lumber and agriculture require buik transportation to points outside Montana in order to have econotaic value. The proposed merger and consolidation of the Union Pacific and Southern Pacific could have serious detrimental adverse effects on existing competition among rail carriers who serve Montana. Specifically, the Pre-Merger agreement filed with this application could alter long standing cross-country competitive relationships and further increase the monopolistic control of the Burlington Northern (BN) over Montana transportation. Accordingly, MTGOV respectfully requests the Board, pursuant to its authority under 49 U.S.C. § 11344 (c) of the Interstate Commerce Act, to impose conditions requiring the Applicants, upon consummation of their proposed merger and consolidation, to preserve the present rail balance, albeit limited, within the State of Montana. Those requested conditions, and the reasons why such conditions must be imposed, are specified in detail in this submittal.

Montana's primary transportation movements are bulk materials requiring movement to domestic and foreign destinations outside the State of Montana. Therefore, the State's economic survival depends on having access to good, affordable rail transportation and attendant facilities, so that its shippers can deliver a competitively priced product outside the state boundaries, which, in turn, depends on having essential transportation facilities adequately available to consolidate shipments into trainload quantities.

### A. Outline of MTGOV's Submittal

This Request for Conditions and Comment is divided into three Sections:

- (1) Section 1 entitled "Statement of Fact"
- (2) Section 2, entitled "Summary of Evidence and Argument," generally summarizes the facts relating to transportation in Montana, the adverse effect on competition that will be caused by this merger, the legal standards applicable to the Commission's consideration of this question, and the reasons

points in Montana, not just the western half of the state.

4. UP line guarantee - obtain guarantee from the UP of continued integrity and operation of Butte - Pocatello line. The maintenance of limited competitive balance, in this merger, requires and necessitates, the assurance of guaranteed continuation of service with on-going maintenance and upgrades without the potential threat of or eventual abandonment. MTGOV seeks, from this Board, the continuing oversight of this merger for 20 years to insure that the above line guarantee is honored and the competitive position of the UP is adequately maintained for Montana. In the alternative, MTGOV seeks the sale of the line between Pocatello, ID and Silver Bow, MT to Montana Rail Link (MRL) together with the granting of a proportional rate agreement with competitive pricing schemes, similar to the Pre-Merger Agreement between UPSP and BNSF for all traffic moving over Silver Bow, MT from all Montana origins and with the same guarantee of continuation of crvice as that requested of the UP in this proceeding.

### SECTION 1 - STATEMENT OF FACTS

#### II. STATEMENT OF FACTS

### The M. tana Transportation Environment Has Changed

The Montana transportation environment has changed from multiple transcontinental railroads to one railroad to handle the major portion of outbound traffic, all with regulatory concurrence. Montana's primary transportation movements are bulk materials requiring movement to domestic and foreign destinations. Therefore, the State's economic survival depends on having access to good affordable rail/motor carrier transportation as well as facilities so that its shippers can deliver a competitively priced product. Timely economical movement depends on having essential transportation facilities adequately available to move, with dispatch,

the goods of commerce from Montana.

#### Montana's Economy Is Founded on Base Industries

The history of Montana's transportation system and infrastructure development, mirrors changing demand for Montana's products of the land, mine and forests. Montana is a base industry state. In the 1800's its chief industries were mining, lumber and agriculture; today and in the future, Montana's chief industries will be the same three industries, with perhaps the addition of tourism. When Montana was settled, the Northern Pacific Railroad (NP) was constructed through the southern part of the state, utilizing land grants provided by the Federal and State governments. A second transcontinental railroad was constructed through the Northern part of the state, and was known as the "high line," namely the Great Northern Railway Company (GN) and finally a third major transcontinental line was built through the state in the 1930's and 1940's, the Chicago, Milwaukee, St. Paul and Pacific Railroad Company (MILW). The Union Pacific, trying to tap into the riches of the Butte/Anaconda, MT mining region extended their line from Idaho Falls, ID (located north of Pocatello, ID) into Silver Bow, MT, thus providing a north-south transportation haul.

The major railroads, in Montana, interfaced with local motor carriers predominately, and provided transportation to move bulk commodities from Montana to markets in the east where population centers were located. So there was a predominant movement to the east for Montana goods. Today, however, virtually all Montana wheat moves to the Pacific Northwest Coast (P14W), i.e. in a westerly direction and into international commerce to fulfill the growing demands for export wheat in the Pacific Rim markets. Montana's barley market is characterized by both domestic rail and export rail movements.

In 1970, the Interstate Commerce Commission (Commission), after many years of deliberation, finally approved the merging of the Northern Pacific, the Great Northern, and the Chicago, Burlington and Quincy into what is known today as the Burlington Northern.

The Commission in its decision in the Northern Lines case, 331 ICC 228, thought the

### Montana Is Nationally Ranked In Agricultural Production

(Based on 1994 figures)

Table MTGOV-1 (Source: Montana Agricultural Statistics Service).



### **OUTLINE OF INDUSTRY IN MONTANA**

- 1. The wheat industry in Montana is characterized by export-dominant rail movement.
- 2 The barley industry in Montana is characterized by both an export and domestic market dominated by rail.
- 3. The lumber industry in Montana is characterized by both an export and domestic market dominated by rail.
- The coal industry in Montana is characterized by domestic rail movement.

## SECTION 2 - SUMMARY OF EVIDENCE AND ARGUMENT

III. THE INTERSTATE COMMERCE ACT, AS AMENDED BY INTERSTATE COMMERCE TERMINATION ACT AND THE STAGGERS ACT, REQUIRES THE SURFACE TRANSPORTATION BOARD TO BROADLY IDENTIFY POTENTIALLY HARMFUL COMPETITIVE EFFECTS OF A PROPOSED MERGER AND TO MITIGATE THOSE EFFECTS WHEREVER POSSIBLE

Under Section 11343 of the IC Act, a consolidation or merger of two carriers may be carried

Milwaukee Road a. 1 Union Pacific would provide responsible competitive balance for the State of Montana transportation users for many years to come. However, the Union Pacific could only offer limited influence and the Milwaukee Road filed for bankruptcy in 1978, subsequently it abandoned its line in Montana and ceased to exist in Montana in 1981.

Today, in Montana, we have one major railroad, the Burlington Northern Railroad, operating as a monopoly in the transportation of bulk commodities from the farm to market, a situation the Commission has deemed a 'market dominant' transportation condition in the *McCarty Farms Case*, Docket Nos. 37809, 37809 (Sub-No.1).

Montana is a landlocked state, with no direct access to waterborne transportation. Other than rail, Montana products must travel by motor carrier, which, for most bulk commodities, is prohibitively expensive and not practical for the large tonnage involved.

In fact, in 1994, just over 90% of the wheat produced in Montana moved out of state with over 94% of that wheat moving west. Over 88% of that Montana wheat was exported at the coast through Portland, (in excess of 100,000,000 bushels), with over 95% moving via rail (BN) *(Source: Montana Grain Movement Report)*. Montana is a large producer of grains. Based on 1994 production, Montana ranked 3<sup>rd</sup> in all wheat production, 7<sup>th</sup> in winter wheat production, 4<sup>th</sup> in durum wheat production, 2<sup>nd</sup> in spring wheat production, 3<sup>rd</sup> in barley production, and 15<sup>th</sup> in oats production in the U.S.

out only with the approval and authorization of the Board. 49 U.S.C. § 11343 (\*.). The agency must carefully and broadly consider the potential adverse effects on competition among rail carriers in an affected region. Where a proposed merger results in harmful competitive effects, the Board must impose conditions on the merger to eliminate those effects, as long as the conditions are operation ally feasible and will produce results which are of greater benefit to the public than they are detrimental to the transaction.

### A. The Statutory Standard

The Interstate Commerce Act, in 49 U.S.C. § 11344 (b)(1), requires the Commission to consider, in a proceeding involving the merger of two or more Class I railroads, at least the following:

- The effect of the proposed transaction on the adequacy of transportation to the public.
- (2) The effect on the public interest of including, or failing to include, other rail carriers in the area involved in the proposed transaction.
- (3) The total fixed charges that result from the proposed transaction.
- (4) The interest of carriers' employees affected by the proposed transaction.
- (5) Whether the proposed transaction would have an adverse effect on competition among rail carriers in the affected region.

The statute directs the Board to "approve and authorize a transaction...when it finds the transaction consistent with the public interest." 49 U.S.C. § 11344 (c). The same section also provides that "[t]he Commission may impose conditions governing the transaction." *Id.* 

The history of rail mergers that have been approved, show that the anti-competitive effects of mergers have not been adequately addressed and have caused hardship on many classes of

transportation users. Currently the Board is relying on criteria for imposing conditions to remedy anti-competitive effects as set out in *Union Pacific –Control—Missouri Pacific; Western Pacific*, 366 I.C.C. 462, 562-65 (1982).

The Commission i hat decision stated:

- that it would not impose conditions on a railroad consolidation unless it found that the consolidation may produce effects harmful to the public interest (such as a significant reduction of competition in an affected market),
- that the conditions to be imposed will ameliorate or eliminate the harmful effects, that the conditions will be operationally feasible, and
- that the conditions will produce public benefits (through reduction or elimination or possible harm) outweighing any reduction to the public benefits produced by the merger.

The Commission in that same decision recognized that "the rail transportation policy emphasizes the importance of the relationship between ensuring adequacy of transportation and the retention of competition." Union Pacific –Control—Missouri Pacific; Western Pacific, 366 I.C.C. 462, 484 (1982).

B. <u>The Board Must Identify Potentially Harmful Competitive Effects and Mitigate</u> Those Effects Wherever Possible

The Commission at 363 I.C.C. 786-87 stated that in rail merger consideration of anticompetitive effects, "we are necessarily also concerned about any significant 'lessening' or 'reduction' in competition caused by a consolidation."

In 49 C.F.R. § 1180.1(c), the Board's policy statement on major rail mergers states that:

[i]n determining whether a transaction is in the public interest, the Commission

performs a balancing test. It weighs the potential benefits to the Applicants and the public against the potential harm to the public. The Commission will consider whether the benefits claimed by Applicants could be realized by means other than the proposed consolidation that would result in less potential harm to the public.

The policy statement goes on to say in 49 C.F.R. § 1180.1(c), "...In some markets the Commission's focus will be only preservation of effective inter-modal competition, while in other markets (such as long-haul movements of bulk commodities) effective intra-modal competition may also be important."

C. The Commission's (now the Board's) case law is clear that, in examining a proposed transaction, the Commission must look at specific instances where a lessening or reduction in competition is alleged to take place.

The Board must broadly consider all types of restrictions on competition, including direct preclusion of competitive transportation alternatives as a result of the merger, as well as such indirect effects such as the lessening of source competition or the possibility of traffic diversion from and foreclosure of "upstream" competitors.

D. The Commission's (now Board's) power to condition a proposed merger in order to eliminate anti-competitive effects is broad, especially where protection of the public from anti-competitive effects of the proposed merger is concerned

The Board's power to attach conditions to its approval of a major rail merger is, under the statute, unqualified, and the Commission has indicated that it considers its authority as 'broad.' UP/MP, 366 I.C.C. 462, 562. The Commission has generally issued conditions to protect the interests of the competing carrier and to protect the public from anti-competitive consequences. UP/MP, 366 I.C.C. 462, 562.

# IV. THE PRE-MERGER AGREEMENT FILED AS PART OF THE APPLICATION CREATES ANTI-COMPETITIVE EFFECTS ON MONTANA TRANSPORTATION SHIPPERS

# A. Grain Is a Unique and Important Commodity on the Merging Carriers

The transportation of grain by rail is one of the most lucrative segment of transportation provided by the BNSF anywhere on their system. The rates charged on the movement of wheat to Portland, OR from Montana are among the highest in the nation. The rail transportation of grain is characterized by many loading points shipping large volumes of grain in unit trains to a limited number of destinations. This movement, while varying due to supply and demand, occurs each year with consistency. As outlined previously, virtually all of Montana grain shipments move to the west. Less than 4% of the Montana grain shipments moved east by rail in 1995.

Montana grain movement is predominantly westbound and grain pricing is controlled by the Portland Grain Exchange.

### B. How Montana Wheat Is Marketed In Montana

A simple discription of how wheat is marketed in Montana will illustrate the product flow and the importance of transportation as a price determinant in agricultural commerce from Montana. Wheat in Montana is sold by growers through local country elevators or grain subterminals located in Montana and subsequently to merchandisers and exporters. The wheat is delivered by a farm producer to a local elevator. The producer is given the coast price (Portland Grain Exchange price), less rail transportation charges, less deduction for elevation and margin. Thus, the farm producer bears the transportation costs of moving the wheat to market. The merchandiser may elect to ship the grain via rail or truck/barge combination to the market. Portland movement is so predominant that all wheat is priced in Montana based upon the above method even if that wheat is not shipped directly to the primary market Portland. Rail shipments in Montana, for the most part, move in multiple car quantities. These shipments may involve up to 52 car rail loads (handling over 170,000 bushels per shipment in a 52 car unit train) requiring a large number of truckload movements before the elevator can consolidate enough grain to fill a unit train of grain.

For the farm producer, the cost of transporting grain can represent as much as one third the overall price received for the grain. The key to understanding the uniqueness of the farmer producers plight is to understand: unlike virtually every other industry. the farm producers bear the freight charges and cannot pass them on to any other party in the distribution chain, and yet the farm producer does not physically pay the freight charges.

In Montana, due to the 1970 Northern Lines Merger, we are faced with no offective rail competition on east-west grain movement.

## C. <u>The Pre-Merger Agreement Will Alter Traditional Cross-Country Relationships in</u> Montana Between Grain Elevators

This merger and its provision in the Pre-Merger Agreement would alter the present competitive situations in areas like Montana, such that cross-country differential relationships will be altered. Traditionally, within the State of Montana, virtually all grain is marketed to the west or south. Grain from North Dakota, to the east of Montana, moves predominantly east to the Minneapolis and Great Lakes markets. Grain from Montana moves west to the Pacific Northwest Markets. Because traditional marketing areas east of a Billings-Havre, MT line will not be included in the proportional rate agreement contained in the Pre-Merger Agreement, the potential exists for significant anti-competitive effects on the farm producers of Eastern Montana. This Pre-Merger Agreement selectively cuts Montana in half. The Application makes no attempt to analyze the anti-competitive effects of this merger on particular shipping locations in Montana east of the Billings-Havre, MT line.

Approximately 45% of Montana's grain is grown in the area east of the Billings-Havre line

or about 86,492,140 bushels, the contiguous Montana area excluded from the Pre-Merger Agreement. See Exhibit MTGOV - 1, attached hereto.

The granting of the proportional rate access to UPSP by BNSF over its northern part of the system appears to be a payback to Applicants for the granting of extensive trackage rights in the Central Western U.S. to BNSF. The establishment of an arbitrary 'west of Billings-Havre line;' inclusion, effectively cuts the eastern half of Montana out of consideration of these conditions, a territory that is integrally tied to the rest of Montana.

# D. <u>The Proposed Trackage Rights Agreement within the Pre-Merger Agreement Will</u> <u>Not Provide Sufficient Competition and Did Not Seek Shipper Involvement In The</u> <u>Process of Selection of Carriers</u>

The selection by the merging railroads of its future competitor on its merged system, by granting trackage rights to a single railroad, thereby closing out any other viable options for affected shippers, does not, on-the-surface, serve the public interest. It is this Board's responsibility to analyze and solicit alternatives to the anti-competitive effects of this proposed merger.

The second consequence of the UPSP action in selecting BNSF as its competitor, is to

make it difficult for shippers to suggest and support alternative proposals to overcome the anticompetitive effects of this merger. Shippers, large and small, are concerned with railroad reprisals from the UP and BN if they publicly support alternative proposals that are not ultimately accepted by this Board. Therefore, the effect of the Pre-Merger Agreement is to stifle creative solutions designed to combat the anti-competitive effects of this, the largest of parallel railroad mergers in U.S. history. Never in the history of the Commission, has a major parallel railroad merger not been conditioned by establishment of one or more major intra-modal competitors to provide competitive balance to the anti-competitive aspects of parallel mergers.

In fact, the selection of the BNSF as the only future competitor to the newly formed UPSP, did not allow other smaller railroads a chance to develop proposals. It is widely reported that many smaller railroads had made proposals to the UP while negotiations were being conducted by the UP with the BN. In this modern day of shortline railroads, it is incumbent upon the Board to provide competitive alternatives to the Big Two railroads controlling the west.

In short, the Applicants have provided this Board with virtually no means by which to develop competitive alternatives to the two major carriers that will exist in the West if this merger is approved. Surely, a better way exists to encourage and foster competitive rail in the West. We, in Montana, know first hand, the effects of losing competitive transcontinental rail and facing no intra-modal competition.

# V. EVIDENCE REGARDING THE ANTI-COMPETITIVE IMPACT OF THE MERGER ON MONTANA

# A. The Merger of the UP and SP Will Not Provide Rail Transportation Alternatives For About One Half of Montana's Origins

The ability of a shipper to obtain competitive rail access from its origin desrite being captive at origin is a recognized competitive advantage to the shipper over the situation in which the shipper is served by a single carrier origin to destination, but concerned by has access to other

origin carriers through joint line movement (or proportional rates) with carriers. In the latter case, the carrier with single line access will have the economic incentive to keep traffic on its own lines, and a corresponding disincentive to enter into joint line movements, thus limiting the shippers' alternative to origins served only by the single-line carrier. For those Montana shippers located east of the Billings-Havre arbitrary line, they will not have access to proportional rate structure proffered in the Pre-Merger Agreement.

### VI. EVIDENCE SUPPORTING MTGOV'S SPECIFIC REQUEST FOR CONDITIONS

In its past decisions on merger and control applications, the Commission has stated that a party seeking protected conditions on a proposed merger must show:

- 1. that the requested conditions are operationally feasible,
- that the requested conditions ameliorate or eliminate the harm threatened by the transaction, and
- that they (the protective conditions) are of greater benefits to the public than they are detrimental to the transaction. (emphasis added) UP/MP, 366 I.C.C. 462, 564.

The conditions sought by MTGOV clearly meet this criteria.

A. <u>The Establishment of a UP Interchange at Silver Bow, MT in the Pre-Merger</u> agreement is Necessary and Appropriate to Ameliorate the Competitive Harm

In this proceeding, MTGOV requests that the Board condition its approval of the merger of the UP and SP on the establishment of a UP Interchange to interchange all traffic designated in the Pre-Merger Agreement, as amended therein, at the Silver Bow, MT gateway, a shipping point located on the UP railroad. This UP interchange will be in addition to the proposed gateway in Portland, OR which is outlined in the Pre-Merger Agreement filed within the Application. This request for condition will not require additional connections, crossings or related rail facilities to facilitate the exercise and the use of this interchange. The interchange already exists and has been in constant use for many years.

The effect of the inclusion of this additional interchange at Silver Bow, MT in the Pre-Merger Agreement will be to shorten the distance to California markets by 45%! For example, after the proposed merger, the rail distance from Great Falls, MT to Los Angeles via the Portland Gateway outlined in the Pre-Merger Agreement will be 1,955.3 miles (using mileage numbers supplied by UP reflecting post-merger operations). However, with the establishment of the Silver Bow, MT gateway, the rail distance from Great Falls, MT to Los Angeles will be <u>reduced</u> by 604.8 miles to 1,350.5 miles, a savings of 45%! Likewise, the distance from Billings, MT to San Francisco over the Portland, OR gateway will be 2,098.3 miles and via the Silver Bow, MT gateway 1,493.5 miles. The mileage over <u>Portland Gateway is 40.5% further than over the</u> proposed Silver Bow, MT gateway!

Currently, Montana transportation users shipping south can not make extensive use of the Silver Bow, Mt UP connection because of the lack of joint line service and pricing by the BN-UP and thus the necessity of lengthy truck hauls to meet the UP railhead.

In the alternative, MTGOV requests the Board require that requested conditions and responsive/inconsistent application filed by Montana Rail Link (MRL) be approved and that portions of the Pre-Merger Agreement applying proportional rate agreements to UPSP in Montana including the proposed protective conditions outlined herein (including the Silver Bow, MT gateway), be similarly applied to MRL in Montana.

Only by establishing the Silver Bow, MT gateway in addition to the Portland, OR gateway in the Pre-Merger Agreement will the anti-competitive effects of this agreement and the proposed merger on Montana transportation users, be remedied by preserving the competitive benefits, albeit limited. <u>To not grant the Silver Bow, MT</u> gateway, the Board is <u>restricting</u> Montana transportation shippers' access to markets in the Southwest and Central West by adding

an additional 40+% rail mileage to the haul. This will have the effect of disadvantaging Montana shippers against competitive shippers in Washington, Idaho, and Oregon.

B. <u>The Establishment of the Right Under the Proportional Rate Calculation</u> <u>Outlined in the Pre-Merger Agreement to solicit all commodities located in</u> <u>Montana including all grain, lumber, line, cement and coal</u>

In this proceeding, MTGOV requests that the Board condition its approval of the merger of the UP and SP on the establishment of the right of the selected carrier to solicit and competitively price all commodities located in Montana including all grain, lumber, lime, cement and coal as well as any other Montana commodity that needs rail transportation. To segregate Montana into two parts by arbitrarily establishing a Billings-Havre line of demarcation will disrupt tradition and established movement patterns.

Modification of the proportional rate agreement within the Pre-Merger Agreement, and the trackage rights contained therein, to allow UP access to solicit, competitively price and move traffic, made up of all commodities whose shipments originate in Montana is necessary to offset the anti-competitive effects of the merger agreement.

The conditions sought by MTGOV are reasonable and necessary to ameliorate the competitive harm to the transportation users of the Montana. As demonstrated earlier, approval of this merger as proposed will result in the segregation of areas and commodities in Montana from access to competitive rail alternatives under this Pre-Merger Agreement. Consequently, any conditions that merely allow only part of Montana's commodities access to the proportional rate structures will not preserve competition. It will have the effect of further stratifying and isolating Montana shippers from traditional markets while positioning their competitors, in Washington and Oregon, with unfettered access to compete.

C. In this proceeding, MTGOV requests that the Board condition its approval of the merger of the UP and SP on the establishment of continued oversight of the last vestiges of intra-modal competition in Montana by maintaining oversight of the merger for the next 20 years or, in the alternative, MTGOV seeks the sale of the line between Pocatello, ID and Silver Bow, MT to Montana Rail Link (MRL) together with the granting of a proportional rate agreement similar to the agreement between UPSP and BNSF for all traffic moving over Silver Bow, MT from all Montana origins.

The Commission in the Northern Lines Merger, 331 i. C. C. 228 was concerned enough with anti-competitive effects of this parallel merger that it held it should "retain jurisdiction over these proceedings for a like period of 5 years ..." 331 I.C.C. 288. As it turned out, 5 years was insufficient. The Milwaukee Road failed in 1978, eight years after the merger and three years after the Commission gave up jurisdiction over the Northern Lines Merger of 1980. The Commission granted protections to Milwaukee Road to protect it from the anti-competitive effects of the merger and to provide competitive balance for this basic parallel railroad merger.

The maintenance of limited competitive balance requires and necessitates, in this merger, the assurance of guaranteed continuation of service with on-going maintenance and upgrades without the potential threats of or eventual abandonment. MTGOV seeks, from this Board, the continuing oversight of this merger for 20 years to insure that the above line guarantee is honored and the competitive position of the UP is adequately maintained in Montana. In the alternative, MTGOV seeks the sale of the line between Pocatello, ID and Silver Bow, MT to Montana Rail Link (MRL) together with the granting of a proportional rate agreement similar to the agreement between UPSP and BNSF for all traffic moving over Silver Bow, MT gateway from a.! Montana origins and with the same guarantee of continuation of service as that requested of the UP in this proceeding.

In the event, that UPSP does not want or intend to give long term assurance to continued service, then the Board must consider with favor, all other applications to acquire the Silver Bow to Pocatello line.

### D. The Conditions Sought are Operationally Feasible and Desirable

The conditions sought by MTGOV are clearly operationally feasible and could be implemented by requiring relatively little or no change to operations contemplated by UPSP. The station of Silver Bow is presently served by the Union Pacific on a routine basis. Consequently, little or no operational changes should be required to effectuate the requested conditions.

As discussed previously, the proposed Responsive Application by Montana Rail Link could provide an alternative means by which the competitive harm to MTGOV and the Montana transportation users caused by this merger as proposed could be alleviated or minimized, albeit only partially.

## E. <u>The Proposed Conditions Will Produce Substantial Public Benefits Outweighing</u> Their Effect on the Merger

Clearly, the proposed conditions will produce substantial public benefits outweighing any detrimental effect on the merging carriers. The rail transportation policy of the Board indicates that competition, not regulation, should be the touchstone of the Board's regulatory approach. e.g. 49 U.S.C. § 10101a(1). Montana shippers of grain have already been judged by the Commission as being captive and in a 'market dominant' position, in which direct rate regulation is the only alternative, *McCarty Farms Case*, Docket Nos. 37809, 37809 (Sub-No. 1). Here, with the UP being the last vestige of intra-modal competition, imposition of the requested condition will permit limited but viable competition to offset the gains made by other shippers in the Pacific Northwest under this Application.

## VII. A RESPONSIVE APPLICATION IS NOT REQUIRED IN ORDER FOR A NON-RAILROAD TO SEEK A TRACKAGE RIGHTS CONDITION.

Under the Board's Railroad Consolidation Procedures (49 C.F.R. 1180), a request for trackage rights may be properly maintained as a request for protective conditions and need not

be asserted in a responsive application. The procedure for filing responsive applications applies only to railroads and not to shippers or members of the general public who may comment or seek protective conditions as a result of a proposed merger.

MTGOV however, at the time of filing, January 29, 1996 in order to maintain rights of filing privileges until more was known about the Pre-Metger Agreement and Application as well as other filings known to MTGOV as possible future filings, filed a "Description of Inconsistent and Responsive Application." MTGOV has determined that it is necessary and required that it file this, its Request for Protective Conditions, to accomplish the necessary protection of the Montana shippers interests.

Accordingly, based upon the Interstate Commerce Act and the Board's Railroad Consolidation Procedures, it is clear that a non-railroad party need not file a responsive application in order to request trackage rights or protective conditions.

### **SECTION 3 - RELIEF REQUESTED**

VIII. THE BOARD MUST REQUIRE APPLICANTS TO AMEND THEIR PRE-MERGER AGREEMENT WITH BNSF TO ESTABLISH AND PERMIT SILVER BOW, MT TO BE ADDED AS AN ADDITIONAL GATEWAY FOR TRAFFIC SOLICITATION BY THE MERGED CARRIER TO ALL POINTS IN MONTANA COVERING ALL COMMODITIES.

MTGOV herein requests:

1. The establishment of a UP Interchange to interchange all traffic designated in the Pre-Merger Agreement, as amended therein, including the right by UP to solicit movement and price competitively, at the Silver Bow, MT gateway, a shipping point located on the UP railroad. This UP interchange will be in addition to the proposed gateway in Portland, OR which is outlined in the Pre-Merger Agreement filed within the Application. This request for condition will not require additional connections, crossings or related rail facilities to facilitate the exercise and use of this interchange.

- 2. Modification of the Pre-Merger Agreement, and the trackage rights contained therein, to allow UP access to solicit and move traffic, under the pre-merger proportional agreement, made up of all commodities whose shipments originate in Montana.
- 3. Modification of the Pre-Merger Agreement, and the trackage rights contained therein, to allow UP access to solicit and move traffic, under the pre-merger proportional agreement, from all of points in Montana, not just the western half of the state.
- 4. UP line guarantee obtain guarantee from the UP of continued integrity and operation of Butte Pocatello line. The maintenance of limited competitive balance requires and necessitates, the assurance of guaranteed continuation of service with on-going maintenance and upgrades without the potential threat of or eventual abandonment. MTGOV seeks, from this Board, the continuing oversight of this merger for 20 years to insure that the above line guarantee is honored and the competitive position of the UP is adequately maintained for Montana. In the alternative, MTGOV seeks the sale of the line between Pocatello, ID and Silvei Bow, MT to Montana Rail Link (MRL) together with the granting of a proportional rate agreement with competitive pricing schemes, similar to the Pre-Merger Agreement between UPSP and BNSF for all traffic moving over Silver Bow, MT from all Montana origins and with the same guarantee of continuation of service as that requested of the UP in this proceeding.

For all conditions, herein requested, the merger carrier must guarantee service intentions on the line from Pocatello, ID to Silver Bow, MT for a period of 20 years.

Respectfully submitted,

MARC RACICOT Governor State of Montana Capitol Station Helena, MT 59620 Phone: (406) 444-3111

## **Certificate of Service**

I HEREBY CERTIFY that a copy of the foregoing REQUEST FOR CONDITIONS AND COMMENTS has been served upon all parties of record, as amended, by U.S. mail, postage prepaid, this 28<sup>th</sup> day of May, 1996.

Linda E. Reed



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