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November 12, 2002

#### **BY HAND**

The Honorable Vernon A. Williams Secretary Surface Transportation Board 1925 K Street, NW Washington, DC 20423-0001 MAYER BROWN ROWFE & MAW

> 1909 K STREET, N.W. WASHINGTON, D.C. 20006-1101

Main Tel (202) 263-3000 Main Fax (202) 263-3300 www.mayerbrownrowe.com

ADRIAN L. STEEL, JR. DIRECT TEL (202) 263-3237 DIRECT FAX (202) 263-5237 asteel@mayerbrownrowe.com

Re: Finance Docket No. 32760, Union Pacific Corporation, et al. --Control and Merger -- Southern Pacific Rail Corporation, et al.

#### Dear Secretary Williams:

On behalf of The Burlington Northern and Santa Fe Railway Company ("BNSF") and Union Pacific Railroad Company ("UP"), I am writing to request a twenty (20) day extension of all applicable filing deadlines with respect to Decision No. 98 served by the Board in this proceeding on October 22, 2002, including the filing deadlines for any petitions for reconsideration and the report required to be filed by BNSF and UP concerning matters pertaining to the implementation of Section 12 of the BNSF Settlement Agreement that have been resolved or remain outstanding, an analysis of the impact of those matters on the trackage rights charges, and any proposed revisions to Section 12.

The parties are currently discussing a possible overall resolution of the open issues on mutually-agreeable terms and are hopeful that the additional 20 days will allow them to resolve those issues.

Counsel for UP has agreed to my seeking this requested extension of time on behalf of UP.

If you have any questions regarding this request, please contact the undersigned at (202) 263-3237. Thank you for your assistance.

Sincerely,

Adrian L. Steel, Jr.

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cc: David M. Konschnik Michael L. Rosenthal, Esq. All Parties of Record

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#### **BEFORE THE**

## SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

# UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY

## AND MISSOURI PACIFIC RAILROAD COMPANY

#### -- CONTROL AND MERGER --

# SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC

# TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY

# COMPANY, SPCSL CORPORATION AND THE DENVER AND

## RIO GRANDE WESTERN RAILROAD COMPANY

#### AMERICAN CHEMISTRY COUNCIL'S MOTION FOR LEAVE TO FILE REPLY

The American Chemistry Council ("the Council")<sup>1</sup> respectfully submits that UP/SP-397,

UP's Reply to BNSF's Response to Order to Show Cause, contains potentially misleading

arguments concerning the intent of the Council's predecessor, CMA, regarding the trackage

<sup>&</sup>lt;sup>1</sup> The American Chemistry Council (formerly the Chemical Manufacturers Association, or CMA) represents the leading companies engaged in the business of chemistry. Council members apply the science of chemistry to make innovative products and services that make people's lives better, healthier and safer. The Council is committed to improved environmental, health and safety performance through Responsible Care<sup>®</sup>, common sense advocacy designed to address major public policy issues, and health and environmental research and product testing. The business of chemistry is a \$455 billion a year enterprise and a key element of the nation's economy. It is the nation's largest exporter, accounting for 10 cents out of every dollar in U.S. exports. Chemistry companies invest more in research and development than any other business sector.

rights fee escalator issue. UP ascribes to CMA positions CMA never took, most notably coining the term "CMA Method" to refer to an escalation methodology that CMA in its CMA Agreement with UP expressly did not adopt.

It order to ensure that the Board is not confused, the Council therefore requests leave to file the attached brief reply.

Respectfully submitted,

. . . .

Scott N. Stone John L. Oberdorfer Patton Boggs, LLP 2550 M Street, N.W. Washington, D.C. 20037

Counsel for the American Chemistry Council

David F. Zoll American Chemistry Council Commonwealth Tower 1300 Wilson Boulevard Arlington, VA 22209

dated: June 28, 2002





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**BNSF-101** 

BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY

-- CONTROL AND MERGER --

SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

BNSF'S REQUESTS FOR PRODUCTION OF DOCUMENTS TO UNION PACIFIC

Pursuant to 49 C.F.R. § 1114.30, The Burlington Northern and Santa Fe Railway Company ("BNSF") directs the following document requests to Union Pacific Railroad Company ("UP").

Responses should be served as soon as possible, and in no event later than 15 days from the date of service hereof, unless specifically indicated. BNSF will pay all reasonable costs for duplication and expedited delivery of documents to its attorneys. "Documents" are writings or compilations of information in any form, including electronic messages. UP should contract the undersigned promptly to discuss any objections or questions regarding these requests with a view to resolving any disputes or issues of interpretation informally and expeditiously.

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#### DOCUMENT REQUESTS

1. Produce all documents reflecting communications, discussions or agreements between BNSF and UP, or among BNSF, UP and any third parties, regarding whether the costs related to the SP acquisition premium and/or costs related to Section 9(c)(i) and (iii) capacity and capital improvements should be included in the URCS calculations required to create the adjustment factor pursuant to Section 12 of the BNSF Settlement Agreement.

2. Produce all documents concerning or relating to whether UP and BNSF agreed or intended that the negotiated level of BNSF's mills per ton mile charges would or would not include the costs related to the SP acquisition premium.

3. Produce all documents concerning or relating to the intent of BNSF, UP or any third party that the costs related to the SP acquisition premium and/or costs related to Section 9(c)(i) and (iii) capacity and capital improvements should be included in the URCS calculations required to create the adjustment factor pursuant to Section 12 of the BNSF Settlement Agreement.

4. Produce all documents concerning or relating to the intent of BNSF, UP or any third party in amending Section 12 of the BNSF Settlement Agreement in the Second Supplemental Agreement executed on June 27, 1996, and/or the purpose of such amendment.

5. Produce all documents relating to the effect of including the disputed costs (<u>i.e.</u>, costs related to the SP acquisition premium and costs related to Section 9(c)(i) and (iii) capacity and capital improvements) in the Section 12 adjustment factor on BNSF's ability to provide competitive service pursuant to the BNSF Settlement Agreement.

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6. Produce all documents relating to the impact of including the disputed costs (i.e., costs related to the SP acquisition premium and costs related to Section 9(c)(i) and (iii) capacity or capital improvements) in the Section 12 adjustment factor on the trackage rights fees to be paid by BNSF pursuant to the BNSF Settlement Agreement, including documents sufficient to identify the amount of the SP acquisition premium and all Section 9(c)(i) and (iii) capacity or capital improvement) which UP contends should be included in the Section 12 adjustment factor.

Respectfully submitted,

Jeffrey R. Moreland Richard E. Weicher Sidney L. Strickland, Jr. Michael E. Roper Eeitra Z. Janis/als

Erika Z. Jones Adrian L. Steel, Jr. Adam C. Sloane

The Burlington Northern and Santa Fe Railway Company 2500 Lou Menk Drive Third Floor Ft. Worth, Texas 76131-0039 (817) 352-2353 *or* (817) 352-2368

Mayer, Brown, Rowe & Maw 1909 K Street, NW Washington, DC 20006 (202) 263-3000

Attorneys for The Burlington Northern and Santa Fe Railway Company

March 27, 2002

# CERTIFICATE OF SERVICE

I do hereby certify that copies of The Burlington Northern and Santa Fe Railway Company's Request for Production of Documents to Union Pacific (BNSF-101) are being served as follows:

## By Hand:

J. Michael Hemmer, Esq. Michael L. Rosenthal, Esq. Covington & Burling 1201 Pennsylvania Avenue, NW Washington, DC 20004-2401

By Overnight Delivery:

Carl W. Von Bernuth Union Pacific Corporation 1416 Dodge Street, Room 1230 Omaha, NE 68179

James V. Dolan Louise A. Rinn Lawrence E. Wzorek Law Department Union Pacific Railroad Company 1416 Dodge Street Omaha, NE 68179

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**UP/SP-395** 

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#### **BEFORE THE** SURFACE TRANSPORTATION BOARD

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Finance Docket No. 32760

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC Office of the Secretary TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND **RIO GRANDE WESTERN RAILROAD COMPANY** 

#### **UNION PACIFIC'S REQUESTS FOR PRODUCTION OF DOCUMENTS** TO THE AMERICAN CHEMISTRY COUNCIL

Pursuant to 49 C.F.R § 1114.30, Union Pacific Railroad Company ("UP") directs

the following document requests to The American Chemistry Council ("ACC").

Responses should be served as soon as possible, and in no event later than 15 days from the date of service hereof, unless specifically indicated. UP will pay all reasonable costs for duplication and expedited delivery of documents to its attorneys. "Document" are writings or compilations of information in any form, including electronic messages. ACC should contact the undersigned promptly to discuss any objections or questions regarding these requests with a view to resolving any disputes or issues of interpretation informally and expeditiously.

### DOCUMENT REQUESTS

Produce all documents created prior to 1997 supporting ACC's assertion 1. that it "was certainly not in CMA's (now the Council's) contemplation that the 3.1 mills per

-1-

gross ton mile would be adjusted upward to reflect UP's writing up of assets owning to its purchase of SP at a price above book value." (See CMA-15 at 2.)

2. Produce all documents created prior to 1997 reflecting communications, discussions, or agreements between the Chemical Manufacturers Association ("CMA") and UP, or among CMA, UP, and any third parties, regarding whether one or both of "the disputed items (i.e., costs related to the acquisition premium and costs related to Section 9(c)(i) and (iii) capacity improvements) should be excluded (in the years in which they would otherwise be included) from the URCS calculations required to create the Section 12 adjustment factor." (See <u>Union Pacific Corp. – Control & Merger – Southern Pacific Corp.</u>, STB Finance Docket 32760, Decision No. 96 (STB served Mar. 19, 2002), slip op. at 6.)

3. Produce all documents created prior to 1997 regarding whether one or both of "the disputed items (i.e., costs related to the acquisition premium and costs related to Section 9(c)(i) and (iii) capacity improvements) should be excluded (in the years in which they would otherwise be included) from the URCS calculations required to create the Section 12 adjustment factor." (See Union Pacific Corp. – Control & Merger – Southern Pacific Corp., STB Finance Docket 32760, Decision No. 96 (STB served Mar. 19, 2002), slip op. at 6.)

4. If ACC files a pleading in response to the Surface Transportation Board's order to show cause why the Board should not dismiss the BNSF-98 clarification petition for failure to state a claim, produce when it serves its pleading all documents supporting any calculations and assertions about the intent of any party to any agreement that ACC includes in its pleading. (See Union Pacific Corp. – Control & Merger – Southern Pacific Corp., STB Finance Docket 32760, Decision No. 96 (STB served Mar. 19, 2002), Ordering ¶ 1, slip op. at 7.)

-2-

Respectfully submitted,

CARL W. VON BERNUTH Union Pacific Corporation 1416 Dodge Street, Room 1230 Omaha, Nebraska 68179 (402) 271-6304

JAMES V. DOLAN LOUISE A. RINN LAWRENCE E. WZOREK Law Department Union Pacific Railroad Company 1416 Dodge Street Omaha, Nebraska 68179 (402) 271-3309

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J. MICHAEL HEMMER MICHAEL L. ROSENTHAL Covington & Burling 1201 Pennsylvania Avenue, N.W. Washington, D.C. 20004-2401 (202) 662-5578

Attorneys for Union Pacific Corporation, Union Pacific Railroad Company and Southern Pacific Rail Corporation

March 25, 2002

# CERTIFICATE OF SERVICE

I hereby certify that on this 25th day of March, 2002, I caused a copy of the

foregoing "Union Pacific's Request for the Production of Documents to The American

Chemistry Council" to be served by hand on:

Scott N. Stone John L. Oberdorfer Patton Boggs, LLP 2550 M Street, N.W. Washington, DC 20037 David F. Zoll Thomas E. Schick American Chemistry Council Commonwealth Tower 1300 Wilson Boulevard Arlington, VA 22209

and by first-class mail, postage prepaid, or by a more expeditious manner of delivery on all other parties of record in Finance Docket No. 32760 (Sub-No. 21).

Mul) Z

Michael L. Rosenthal

ORIGINAL

LAW OFFICES

GORDON P. MACDOUGALL 1025 CONNECTICUT AVE, N. W.

WASHINGTON, D. C. 20036

Office of the Secretary MAR 2.6 2002

Part of Public Record March 25, 2002

Mr. Vernon A. Williams Secretary Surface Transportation Board Washington DC 20423

TELEPHONE

AREA CODE 202

223-9738

Re: f.D. No. 34145, Bulkmatic Railroad Corporation-Acquisition Exemption-Bulkmatic Transport Company F.D. No. 34179, Bulkmatic Railroad Corporation-Operation Exemption-Bulkmatic Transport Company

Dear Mr. Williams:

The petition to reject/revoke the acquisition and operation exemptions in the entitled proceedings was filed March 4, 2002. The petition advised the Board of pending discovery (Pet., 2), such that the supplement to the petition would be due April 18, 2002. 49 CFR 1121.3.

Respondent has advised it will need additional time within which to respond to the discovery. The discovery ordinarily would have been due March 19; however, respondent believes it will be able to fully respond to discovery on or before April 1, 2002, and has no objection if petitioner is accorded a comparable extension until May 1, 2002, within which to supplement its petition.

Wherefore, it is requested that the time within which petitioner may supplement its petition to reject/revoke be extended to and including May 1, 2002.

A copy of this letter has been served upon all parties of record by first class mail postage-prepaid.

Very truly yours, Attorney for Joseph C. Szabo, Petitioner.

cc: David C. Dillon Thomas F. McFarland

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Office of the Secretary

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#### BEFORE THE SURFACE TRANSPORTATION BOARD

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Finance Docket No. 32760

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

# UNION PACIFIC'S REQUESTS FOR PRODUCTION OF DOCUMENTS TO THE BURLINGTON NORTHERN AND SANTA FE RAILWAY COMPANY

Pursuant to 49 C.F.R. § 1114.30, Union Pacific Railroad Company ("UP") directs

the following document requests to The Burlington Northern and Santa Fe Railway Company

("BNSF").

Responses should be served as soon as possible, and in no event later than 15 days from the date of service hereof, unless specifically indicated. UP will pay all reasonable costs for duplication and expedited delivery of documents to its attorneys. "Document" are writings or compilations of information in any form, including electronic messages. BNSF should contact the undersigned promptly to discuss any objections or questions regarding these requests with a view to resolving any disputes or issues of interpretation informally and expeditiously.

#### DOCUMENT REQUESTS

1. Produce all documents created prior to 1997 supporting BNSF's assertion that "when UP and BNSF agreed to the negotiated level of BNSF's mills per ton-mile charges in 1995, they were fully aware of the purchase premium, and the premium was to be part of the allinclusive GTM mill rate." (See BNSF-98 at 14.)

2. Produce all documents created prior to 1997 reflecting communications, discussions, or agreements between BNSF and UP, or among BNSF, UP and any third parties, regarding whether one or both of "the disputed items (i.e., costs related to the acquisition premium and costs related to Section 9(c)(i) and (iii) capacity improvements) should be excluded (in the years in which they would otherwise be included) from the URCS calculations required to create the Section 12 adjustment factor." (See Union Pacific Corp. – Control & Merger – Southern Pacific Corp., STB Finance Docket 32760, Decision No. 96 (STB served Mar. 19, 2002), slip op. at 6.)

3. Produce all documents created prior to 1997 regarding whether one or both of "the disputed items (i.e., costs related to the acquisition premium and costs related to Section 9(c)(i) and (iii) capacity improvements) should be excluded (in the years in which they would otherwise be included) from the URCS calculations required to create the Section 12 adjustment factor." (See Union Pacific Corp. – Control & Merger – Southern Pacific Corp., STB Finance Docket 32760, Decision No. 96 (STB served Mar. 19, 2002), slip op. at 6.)

4. Produce all documents, regardless of date, supporting BNSF's assertion that "the inclusion of the purchase premium and the capital expenditures UP was solely to fund" would increase the trackage rights fees that BNSF pays UP under the BNSF Settlement Agreement "in the range of approximately 0.2 mills." (See BNSF-99 at 13 n.11.)

5. If BNSF files a pleading in response to the Surface Transportation Board's order to show cause why the Board should not dismiss the BNSF-98 clarification petition for failure to state a claim, produce when it serves its pleading all documents supporting any

- 2 -

calculations and assertions about the intent of any party to any agreement that BNSF includes in its pleading. (See Union Pacific Corp. – Control & Merger – Southern Pacific Corp., STB Finance Docket 32760, Decision No. 96 (STB served Mar. 19, 2002), Ordering ¶ 1, slip op. at 7.)

Respectfully submitted,

CARL W. VON BERNUTH Union Pacific Corporation 1416 Dodge Street, Room 1230 Omaha, Nebraska 68179 (402) 271-6304

JAMES V. DOLAN LOUISE A. RINN LAWRENCE E. WZOREK Law Department Union Pacific Railroad Company 1416 Dodge Street Omaha, Nebraska 68179 (402) 271-3309

J. MICHAEL HEMMER MICHAEL L. ROSENTHAL Covington & Burling 1201 Pennsylvania Avenue, N.W. Washington, D.C. 20004-2401 (202) 662-5578

Attorneys for Union Pacific Corporation, Union Pacific Railroad Company and Southern Pacific Rail Corporation

March 25, 2002

#### CERTIFICATE OF SERVICE

I hereby certify that on this 25th day of March, 2002, I caused a copy of the

foregoing "Union Pacific's Request for the Production of Documents to The Burlington Northern

and Santa Fe Railway Company" to be served by hand on:

Erika Z. Jones Adrian L. Steel, Jr. Adam C. Slone Mayer, Brown, Rowe & Maw 1909 K Street, NW Washington, DC 20006

and by overnight delivery on:

Jeffrey R. Moreland Richard E. Weicher Sidney L. Strickland, Jr. Michael E. Roper The Burlington Northern and Santa Fe Railway Company 2500 Lou Menk Drive, Third Floor Ft. Worth, TX 76131-0039

and by first-class mail, postage prepaid, or by a more expeditious manner of delivery on all other

parties of record in Finance Docket No. 32760 (Sub-No. 21).

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Michael L. Rosenthal



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2550 M Street, NW Washington, DC 20037-1350 202-457-6000

Facsimile 202-457-6315 www.pattonboggs.com

Scott N. Stone 202-457-6335 sstone@pattonboggs.com

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MAIL

MANAGEMENT STB

June 28, 2002

The Honorable Vernon A. Williams, Secretary Surface Transportation Board 1925 K Street, NW Suite 700 Washington, DC 20423-0001

PATTON BOGGS LLP

ATTORNE'S AT LAW

Re: Fin. Docket No. 32760, Union Pacific Corporation, Union Pacific Railroad Company, and Missouri Pacific Railroad Company – Control and Merger – Southern Pacific Rail Corporation, Southern Pacific Transportation Corpany, St. Louis Southwestern Railway Company, SPCSL Corp., and the Denver and Rio Grande Western Railroad Company

Dear Secretary Williams:

Enclosed are an original and 25 copies of CMA-18, American Chemistry Council's Motion for Leave to File Reply and CMA-19, American Chemistry Council Reply to UP/SP-397. Please stamp the additional copy with the date of receipt and return with our messenger.

Also enclosed is a diskette with this filing in Word Perfect 5.x.

Sincerely,

Scott N. Stone

Counsel for the American Chemistry Council ENTERED Office of Proceedings

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## BEFORE THE

### SURFACE TRANSPORTATION BOARD



Finance Docket No. 32760

# UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY

## AND MISSOURI PACIFIC RAILROAD COMPANY

#### -- CONTROL AND MERGER --

# SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC

## TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY

#### COMPANY, SPCSL CORPORATION AND THE DENVER AND

#### **RIO GRANDE WESTERN RAILROAD COMPANY**

ENTERED Office of Proceedings

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## AMERICAN CHEMISTRY COUNCIL'S MOTION FOR LEAVE TO FILE REPLY

Part of Public Record

The American Chemistry Council ("the Council")<sup>1</sup> respectfully submits that UP/SP-397,

UP's Reply to BNSF's Response to Order to Show Cause, contains potentially misleading

arguments concerning the intent of the Council's predecessor, CMA, regarding the trackage

<sup>&</sup>lt;sup>1</sup> The American Chemistry Council (formerly the Chemical Manufacturers Association, or CMA) represents the leading companies engaged in the business of chemistry. Council members apply the science of chemistry to make innovative products and services that make people's lives better, healthier and safer. The Council is committed to improved environmental, health and safety performance through Responsible Care<sup>®</sup>, common sense advocacy designed to address major public policy issues, and health and environmental research and product testing. The business of chemistry is a \$455 billion a year enterprise and a key element of the nation's economy. It is the nation's largest exporter, accounting for 10 cents out of every dollar in U.S. exports. Chemistry companies invest more in research and development than any other business sector.

rights fee escalator issue. UP ascribes to CMA positions CMA never took, most notably coining the term "CMA Method" to refer to an escalation methodology that CMA in its CMA Agreement with UP expressly did not adopt.

It order to ensure that the Board is not confused, the Council therefore requests leave to file the attached brief reply.

Respectfully submitted,

Scott N. Stone John L. Oberdorfer Patton Boggs, LLP 2550 M Street, N.W. Washington, D.C. 20037

Counsel for the American Chemistry Council

David F. Zoll American Chemistry Council Commonwealth Tower 1300 Wilson Boulevard Arlington, VA 22209

dated: June 28, 2002

#### BEFORE THE

### SURFACE TRANSPORTATION BOARD



Finance Docket No. 32760

#### UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY

#### AND MISSOURI PACIFIC RAILROAD COMPANY

#### -- CONTROL AND MERGER --

# SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORPORATION AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

## AMERICAN CHEMISTRY COUNCIL'S REPLY TO UP/SP-397

The American Chemistry Council ("the Council")<sup>2</sup> submitted evidence to the Board on May 22, 2002 in CMA-17 showing that the Council's predecessor, CMA, had negotiated with UP and had obtained agreement to a modified escalator formula for the trackage rights fees to be

<sup>&</sup>lt;sup>2</sup> The American Chemistry Council (formerly the Chemical Manufacturers Association, or CMA) represents the leading companies engaged in the business of chemistry. Council members apply the science of chemistry to make innovative products and services that make people's lives better, healthier and safer. The Council is committed to improved environmental, health and safety performance through Responsible Care<sup>®</sup>, common sense advocacy designed to address major public policy issues, and health and environmental research and product testing. The business of chemistry is a \$455 billion a year enterprise and a key element of the nation's economy. It is the nation's largest exporter, accounting for 10 cents out of every dollar in U.S. exports. Chemistry companies invest more in research and development than any other business sector.

paid by the BNSF. The original escalator agreed between UP, SP and BNSF was based on 70% of year-to-year changes in the RCAF. The revised escalator adopted by UP and CMA in Paragraph 7 of the CMA Agreement provided that the trackage rights fees would "be adjusted upward or downward each year by the difference between the year in question and the preceding year in UP/SP's system average URCS costs for the categories of maintenance and operating costs covered by the fee." See CMA-17, Verified Statement of Thomas E. Schick at 4.

If there is anything that can fairly be characterized as the "CMA Method," the escalator formula in Paragraph 7 of the CMA Agreement was it, because this is the only escalator formula that CMA ever agreed to. What UP labels as the "CMA Method" was an escalator formula suggested earlier by one of CMA's witnesses, Mr. Crowley, which CMA did <u>not</u> adopt in the CMA Agreement.

The intention and effect of the escalator formula in Paragraph 7 of the CMA Agreement was to adjust the trackage rights fees beginning in the second post-merger year. Schick V.S., <u>id.</u> at 4. Because the first adjustment would have been based on a comparison of costs in the second post-merger year with costs in the first post-merger year, there never would have been a comparison of post-merger costs with <u>pre-merger</u> costs. <u>Id.</u><sup>3</sup>

CMA never agreed to, and was not involved in negotiating, the changes subsequently made by UP, in its second supplemental agreement with BNSF, which UP now refers to as the "CMA Method." As the Council has pointed out, the Second Supplemental Agreement was filed

<sup>&</sup>lt;sup>3</sup> Hence the Council disagrees with UP's view (UP/SP-397 at 20) that the words "the year in question" in Section 7 of the CMA Agreement must mean the previous year. If the intention had been to base the adjustment on a comparison of the two prior years' costs, that is what the CMA Agreement would have said.

on the last business day before the oral argument in the UP/SP merger, after CMA had already filed a brief withdrawing its opposition to the merger.<sup>4</sup>

UP suggests that it "agreed" to adopt the escalator formula proposed by CMA's witness Crowley. UP/SP-397 at 11. But CMA never asked UP to agree to this escalator. The CMA Agreement, as noted, did not contain this escalator. Although UP and BNSF subsequently agreed, in the Second Supplemental Agreement, to amend the agreement to incorporate the Crowley formula, CMA never agreed to this. Nor was CMA involved in the negotiations that resulted in the Second Supplemental Agreement.

In sum, it would erroneous to infer that UP adopted the "CMA Method" in any way at the behest of, or with the agreement of CMA. As far as the Council is concerned, the so-called "CMA Method," as interpreted by UP, is invalid, both because it was adopted without consultation with CMA, and because, as now interpreted by UP, it would materially abrogate an important aspect of the CMA Agreement – that the escalator formula should be based only on a comparison of costs for post-merger years, rather than comparing pre-merger costs with post-merger costs. It would be unjust to construe the Second Supplemental Agreement as abrogating this aspect of the CMA Agreement, for two reasons. First, CMA was not involved in negotiating the Second Supplemental Agreement (including Paragraph 7) as an additional condition separate from the UP/SP-BNSF Settlement Agreement.<sup>5</sup>

<sup>5</sup> See Decision No. 44, 1 S.T.B. 233 at 419.

<sup>&</sup>lt;sup>4</sup> UP's submission of testimony from Mr. Rebensdorf on April 29, 1996 stating UP's unilateral intention or interpretation regarding the escalator formula (see quoted passage, UP/SP-397 at 12) had no effect, and could not have had any effect, in modifying the mutual agreement of UP and CMA in the CMA Agreement.

The best that can be said of the escalator formula that was adopted in the Second Supplemental Agreement is that, if it were applied in such a way as not to alter the underlying intent of the CMA Agreement to compare only post-merger years, it could be harmonized with CMA's intentions. Indeed, as Mr. Schick testifies, he was advised that the change in the escalator formula made in the Second Supplemental Agreement was intended to be only a technical, non-substantive change. CMA-17, Verified Statement of Thomas E. Schick at 6. BNSF has submitted evidence and argument concerning how the formula, with the proper adjustments, could carry out the intention of the CMA Agreement and not be distorted by inclusion of merger related cost write-ups and capital investments which UP repeatedly pledged to pay for. The Council concurs with and endorses that evidence and argument.

Respectfully submitted,

Scott N. Stone John L. Oberdorfer Patton Boggs, LLP 2550 M Street, N.W. Washington, D.C. 20037

Counsel for the American Chemistry Council

David F. Zoll American Chemistry Council Commonwealth Tower 1300 Wilson Boulevard Arlington, VA 22209

dated: June 28, 2002

## CERTIFICATE OF SERVICE

This is to certify that I have, this 28nd day of June, 2002, served copies of the foregoing filings by hand upon 'Vashington counsel for the Burlington Northern Santa Fe and Union Pacific and by first class mail upon other parties of record.

Scott N. Stone



Office of the Secretary

JAN 1 5 2002

Part of Public Record 204407 MP/SP-392 RECEIVED JAN 14 2002 MANAGEMENT STB GZT ITTOL

Finance Docket No. 32760

BEFORE THE SURFACE TRANSPORTATION BOARD

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

#### UP'S MOTION TO DISMISS BNSF'S PETITION FOR CLARIFICATION OF THE TRACKAGE RIGHTS FEE ADJUSTMENT PROVISION

BNSF seeks clarification of the BNSF Settlement Agreement's provision for adjusting trackage rights fees. BNSF-98, Petition of the Burlington Northern and Santa Fe Railway Company for Clarification ("Petition"), December 21, 2001, pp. 1-2. The Board should dismiss BNSF's Petition and require the parties to arbitrate their dispute. The BNSF Settlement Agreement requires arbitration, and both BNSF and UP invoked arbitration before BNSF filed its Petition. BNSF claims that this dispute raises important policy questions for the Board about whether 3NSF can compete with UP, but BNSF's ability to compete effectively using the adjusted fees is well established.

The Board should also dismiss BNSF's petition for failing to state a claim. BNSF's petition relies entirely on unsupported allegations that the parties' intent differed from the language of the BNSF Settlement Agreement. In the absence of evidence, UP cannot respond to BNSF's claims, and the Board has no basis for granting the relief that BNSF seeks.

#### BACKGROUND

A pending arbitration proceeding encompasses both issues on which BNSF seeks clarification. On October 4, 2001, after good-faith efforts to resolve the parties' differences had failed, UF commenced arbitration regarding the BNSF Settlement Agreement's provision for adjusting trackage rights fees. That provision states explicitly that fees will be adjusted from year to year to reflect changes in URCS costs:

> All trackage rights charges under this Agreement shall be subject to adjustment upward or downward July 1 of each year by the difference in the two preceding years in UP/SP's system average URCS costs for the categories of maintenance and operating costs covered by the trackage rights fee.

Restated and Amended BNSF Settlement Agreement, § 12. The provision defines "URCS costs"

as "costs developed using the Uniform Rail Costing System." Id.

UP sought to arbitrate whether URCS costs should be altered to eliminate the

effect of normal purchase accounting for UP's purchase of SP.1 On November 1, 2001, BNSF

filed a counter-request for arbitration seeking arbitration on the same issue. BNSF also asked for

arbitration on a new URCS-costing issue: whether URCS costs should be altered to eliminate

UP described the URCS-costing dispute as follows:

For the 1997 and 1998 annual adjustments, UP calculated "the difference in the two preceding years" in UP/SP's costs using actual data from 1995 and 1996, and from 1996 and 1997, respectively, as provided in Section 12 [of the BNSF Settlement Agreement]. BNSF claims that the 1995 and 1996 cost data should be artificially adjusted to reflect UP's post-merger cost structure, even though Section 12 does not provide for any such adjustment.

UP's demand for arbitration is attached as Exhibit A.

UP also raised a second issue: whether the adjustment should reflect the difference in URCS costs in the two preceding years, as UP contends, or the percentage change in URCS costs in the two preceding years, as BNSF contends. BNSF does not seek clarification with respect to the second issue. Petition, p. 2 n.3.

certain merger-related investments.<sup>2</sup> BNSF's counter-request raised three additional issues relating to the application of the fee adjustment provision.<sup>3</sup> UP and BNSF have since resolved those three issues.

On December 21, while the parties prepared for arbitration, BNSF filed its petition for clarification. The Petition asks the Board to resolve the same two URCS-costing issues contained in BNSF's counter-request for arbitration.

## I. THE BOARD SHOULD REQUIRE UP AND BNSF TO ARBITRATE THIS DISPUTE

The Board should require UP and BNSF to arbitrate their dispute regarding the adjustment provision. The BNSF Settlement Agreement requires arbitration of disputes as the exclusive remedy. Both BNSF and UP have already invoked arbitration. Moreover, the Board does not need to intervene; this dispute does not involve any important policy question about whether BNSF can compete with UP.

### A. The BNSF Settlement Agreement Requires Arbitration

The fee adjustment dispute is subject to a requirement to arbitrate. UP and BNSF included an arbitration clause in the BNSF Settlement Agreement. They agreed that "unresolved disputes and controversies concerning any of the terms and provisions of this Agreement or the

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Whether UP is entitled to include the purchase premium associated with its acquisition of SP and certain merger-related expenditures relating to the trackage rights lines which were to be funded solely by UP in the investment base used in the adjustment of the trackage rights charges payable by BNSF.

BNSF's counter-request for arbitration is attached as Exhibit B.

The additional issues involve: (i) the method of combining UP and SP URCS costs for 1995 and 1996; (ii) the categories of maintenance and operating costs that are used to calculate the fee adjustment; and (iii) the source of dispatching expenses that are used to calculate the fee adjustment.

BNSF described the URCS-costing disputes as follows:
application of charges hereunder shall be submitted for binding arbitration under Commercial Arbitration Rules of the American Arbitration Association which shall be the exclusive remedy of the parties." Restated and Amended BNSF Settlement Agreement, § 15.<sup>4</sup> The fee adjustment dispute involves a term or provision of the agreement, so arbitration is the "exclusive" remedy.

The Board should not consider a dispute that is subject to arbitration. In its decision concluding formal UP/SP merger oversight, the Board stated that it would remain available to resolve disputes "subject to any applicable requirement to arbitrate." <u>Union Pacific Corp. – Control & Merger – Southern Pacific Corp.</u>, STB Finance Docket 32760 (Sub-No. 21), Decision No. 21 (STB served Dec. 20, 2001) ("General Oversight Dec. No. 21"), slip op. at 6. The Board specifically expressed a preference for private resolution of the parties' fee adjustment dispute. See id., slip op. at 7.<sup>5</sup> The Board should thus dismiss BNSF's petition in favor of the arbitration proceeding required by the BNSF Settlement Agreement.

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<sup>5</sup> Board policy strongly favors arbitration and other private methods of dispute resolution. See, e.g., Arbitration – Various Matters Relating to Its Use as an Effective Means of Resolving Disputes that Are Subject to the Board's Jurisdiction, STB Ex Parte No. 586 (STB served Oct. 26, 2001), slip op. at 1.

Section 15 of the Restated and Amended BNSF Settlement Agreement states:

Except as otherwise provided by any decision of the STB or by separate agreement, unresolved disputes and controversies concerning any of the terms and provisions of this Agreement or the application of charges hereunder shall be submitted for binding arbitration under Commercial Arbitration Rules of the American Arbitration Association which shall be the exclusive remedy of the parties.

#### B. BNSF and UP Have Already Invoked Arbitration

Even if BNSF could have asked the Board to resolve the fee adjustment dispute, it invoked arbitration first. The Board should not allow BNSF to change forums at whim.<sup>6</sup>

BNSF filed its petition for clarification nearly two months after it had filed its expanded counter-request for arbitration and nearly three months after UP had initiated the arbitration. Before BNSF filed its petition, the parties were actively pursuing arbitration. The parties had agreed to a process for selecting arbitrators, and they had agreed to compromise the three additional issues raised in BNSF's counter-request. If BNSF wanted the Board rather than an arbitrator to decide this dispute, it should have made that request much earlier. BNSF should be held to the choice that it made.

### C. This Dispute Does Not Require the Board To Resolve Any Important Policy Question About Whether BNSF Can Compete with UP

The fee adjustment dispute does not involve any important policy question requiring Board intervention. In typical fashion, BNSF argues that, unless its prevails, it wil' be unable to compete on a "level playing field." Petition, p. 16. No such danger exists. The current level of trackage rights fees has allowed BNSF to compete vigorously for the traffic opened up to it by the merger, as the Board has found in five consecutive oversight decisions. This dispute will not cause those fees to rise in the future. Moreover, the adjustment mechanism is subject to renegotiation and, ultimately, to arbitration. There is thus no important policy question for the Board to address.

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<sup>&</sup>lt;sup>6</sup> BNSF claims that it "is willing to submit to the arbitrator in the first instance the specific question of whether the adjustments made for the [past five] years were correct." Petition, p. 8. BNSF also states, however, that "it is critical that the Board resolve the key threshold issue of the proper investment base." <u>Id.</u> BNSF's first statement apparently refers to arbitration regarding the complex recalculations of UP URCS that would be required if the Board ruled in its favor.

The core of the parties' dispute involves the trackage rights fees that BNSF has been paying UP over the past five years. BNSF claims that the fees it paid were too high because UP misinterprets the adjustment mechanism. Regardless of who prevails in this dispute, BNSF cannot possibly claim that its ability to compete has been harmed. As BNSF reveals in its Petition, it was completely unaware of the fee adjustment issue until it audited UP's adjustment methodology. Petition, p. 2. It competed vigorously while paying the adjusted fees.

Five years of Board oversight proceedings have established that BNSF is an effective competitor using the rights it obtained in the UP/SP merger, despite paying trackage rights fees that BNSF now claims to be flawed.<sup>7</sup> In its final annual oversight decision, the Board concluded that "BNSF has competed vigorously for the traffic opened up to it by the BNSF Agreement and has become an effective competitive replacement for the competition that would otherwise have been lost or reduced when UP and SP merged." <u>General Oversight Dec. No. 21</u>, slip op. at 4.

The Board's conclusion endorsed BNSF's own pride in its competitive success. In its final oversight report, BNSF told the Board that it "has been and continues to be an aggressive and effective competitor utilizing the rights it obtained pursuant to the BNSF Settlement Agreement and the conditions imposed by the Board." <u>See, e.g.</u>, BNSF-PR-20, p. 2. BNSF reported that aggressive marketing efforts have paid off handsomely – its traffic volume on UP lines grew steadily over the five-year oversight period, as did its loadings and deliveries.

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Step Union Pacific Corp. – Control & Merger – Southern Pacific Corp., STB Finance Docket 32760 (Sub-No. 21), Decision No. 16 (STB served Dec. 15, 2000); Union Pacific Corp. – Control & Merger – Southern Pacific Corp., STB Finance Docket 32760 (Sub-No. 21), Decision No. 15 (STB served Nov. 30, 1999); Union Pacific Corp. – Control & Merger – Southern Pacific Corp., STB Finance Docket 32760 (Sub-No. 21), Decision No. 13 (STB served Dec. 21, 1998); Union Pacific Corp. – Control & Merger – Southern Pacific Corp., 2 S.T.B. 703 (1997).

Id. at 5-6. Before the merger, BNSF told the Board "that it would grow the traffic associated with its rights . . . to the size and scale of a new Class I railroad." Id. at 4. Five years later, BNSF reported that it met that commitment and, in fact, "has exceeded that goal." Id. Even though it had already exceeded its goal, BNSF said that it "anticipates the continued customer growth and commercial success of its UP/SP franchise." Id. at 7.

BNSF would have to disavow five years of its own oversight reports in order to argue that the fees are too high to permit it to compete. The Board would have to ignore five years of oversight decisions in order to agree.

BNSF warns that it may not be competitive in the future, but those concerns are not credible. First, the trackage right fees will not rise in the future because of the disputed costs. If BNSF wins, the fees will fall, but any disputed "increase" occurred in the past.<sup>8</sup> Second, the BNSF Settlement Agreement allows either party to request review and renegotiation of the fee adjustment mechanism every five years. If the parties do not agree "on the need for or the extent of adjustment," then "either party may request binding arbitration." Restated and Amended BNSF Settlement Agreement, § 12. BNSF has already commenced the review and renegotiation process.<sup>9</sup> The trackage rights fees that BNSF pays in the future will be adjusted based on the results of that process.

<sup>&</sup>lt;sup>8</sup> In fact, the trackage rights fees have <u>not</u> increased above their original levels, with one minor exception. BNSF's complaint is that the fees have not fallen as much as they should have. The minor exception involves the fee for Keddie-Stockton/Richmond trackage rights. The parties negotiated a separate fee for the Keddie segment, which, unlike the fees for other segments, is calculated to two decimal places. <u>See</u> Restated and Amended BNSF Settlement Agreement, § 9(a). The Keddie fee initially fell, but it later rose above the original level as a result of rounding.

<sup>&</sup>lt;sup>9</sup> <u>See</u> Letter from Richard E. Weicher, Esq., BNSF's Vice President and Senior Regulatory Counsel, to James V. Dolan, Esq., UP's Vice President-Law, dated Nov. 1, 2001 (attached as (continued...)

The fees BNSF has paid in the past have not hindered its ability to compete, and future adjustments to those fees are currently subject to review and renegotiation. Public policy concerns do not justify Board intervention in the dispute.

# II. THE BOARD SHOULD DISMISS BNSF'S PETITION FOR FAILING TO STATE A CLAIM

BNSF's petition rests entirely on allegations that the parties intended to apply the adjustment provision in a way that requires modifications to URCS. BNSF claims that the parties intended to exclude the "purchase premium" and certain merger-related investments from URCS when they adjusted trackage rights fees. Those allegations, however, are entirely unsupported. They provide no basis for granting the relief that BNSF seeks.

BNSF offers no evidence to support its claims that the parties intended to depart

from URCS. It identifies no witnesses and includes no verified statements. If BNSF's claims

are based on statements from BNSF or UP personnel, BNSF should reveal who made the

statements, so UP can address the sources and contexts. If there is a document that supports

BNSF's claims, it should produce that document. It does neither.<sup>10</sup>

Exhibit C). UP and BNSF subsequently agreed to hold the joint review and renegotiation in abeyance pending the completion of the arbitration.

<sup>&</sup>lt;sup>10</sup> BNSF cites evidence that the BNSF Settlement Agreement was designed to allow BNSF to replace the competition provided by the pre-merger SP. BNSF also cites evidence that the fee adjustment provision was designed to reflect changes in UP's actual costs. Those propositions are undisputed. BNSF offers no support, however, for its key assertions: that the parties intended to capture some of the URCS-cost changes resulting from merger-related expenses in the initial trackage rights fee and that they intended to depart from URCS in the adjustment process because some URCS costs are not "actual" costs. BNSF quotes, with apparent approval, Applicants' statement that trackage rights fees will be adjusted on the basis of changes in "actual UP/SP system average URCS costs for the categories of maintenance and operating costs covered by the fees." BNSF-98, p. 10 n.7. If BNSF is claiming that "actual" maintenance and operating costs are something other than the "system average UCRS costs" and that the adjustment provision does not reflect the parties' intent, BNSF should present evidence that supports its claim.

BNSF also offers no evidence to explain how the parties allegedly intended to modify URCS. It does not explain how the parties intended to identify and remove disputed items from URCS. It refers only to some undefined intent to "exclude" some costs.<sup>11</sup> If BNSF claims that the parties agreed to procedures for modifying URCS, it should not only describe those procedures, but also identify where the parties' agreement to apply those procedures can be found.

The language of the BNSF Settlement Agreement provides no evidence to support BNSF's "intent" claims. Under Section 12 of the agreement, trackage rights fees are to be adjusted annually based on changes in "UP/SP's system average URCS costs." Restated and Amended BNSF Settlement Agreement, § 12. The provision requires that fee adjustments be based on changes in system average URCS costs. It contains no suggestion that the parties agreed to alter URCS costs in any way or did not consider some of the costs reflected in URCS to be "actual" costs.<sup>12</sup> It specifically defines "URCS" costs to mean "costs developed using the Uniform Rail Costing System." <u>Id</u>.

Under these circumstances, UP cannot respond effectively to BNSF's claims. Neither UP nor the Board can fully address BNSF's claims about the parties' intent unless BNSF first clarifies their substance, reveals their factual basis, and explains how it believes the "purchase premium" and merger-related capital expenditures are to be excluded from URCS.

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<sup>&</sup>lt;sup>11</sup> BNSF also fails to explain how the relief it seeks could be implemented. BNSF claims that it would not require UP to create and maintain two separate sets of URCS figures indefinitely into the future, but that is exactly what its proposed relief requires. <u>See</u> Petition, p. 16 n.12.

<sup>&</sup>lt;sup>12</sup> Under the Board's long-established accounting rules, UP's costs include the cost of transportation property acquired. <u>See Western Coal Traffic League v. Union acific R.R.</u>, STB Finance Docket No. 33726 (STB served May 12, 2000), slip op. at 7-8.

In light of the deficiencies in BNSF's petition, the Board has no basis for

disregarding the express language of the BNSF Settlement Agreement and granting BNSF the relief it seeks. The Board should dismiss BNSF's petition for failing to state a claim upon which relief can be granted.

#### CONCLUSION

UP and BNSF submitted their fee adjustment dispute to arbitration, as required by the BNSF Settlement Agreement. Nothing justifies releasing BNSF from its commitment to arbitrate these types of disputes, or its specific election to arbitrate this dispute. Even if this were an appropriate forum, the Board should still dismiss BNSF's petition for failing to state a claim.

Respectfully submitted,

CARL W. VON BERNUTH Union Pacific Corporation 1416 Dodge Street, Room 1230 Omaha, Nebraska 68179 (402) 271-6304

JAMES V. DOLAN LOUISE A. RINN LAWRENCE E. WZOREK Law Department Union Pacific Railroad Company 1416 Dodge Street Omaha, Nebraska 68179 (402) 271-3309

annor MICHAEL HEMMER

MICHAEL L. ROSENTHAL Covington & Burling 1201 Pennsylvania Avenue, N.W. Washington, D.C. 20004-2401 (202) 662-5578

Attorneys for Union Pacific Corporation, Union Pacific Railroad Company and Southern Pacific Rail Corporation

## CERTIFICATE OF SERVICE

I hereby certify that on this 14th day of January, 2002, I caused a copy of the foregoing "UP's Motion to Dismiss BNSF's Petition for Clarification of the Trackage Rights Fee Adjustment Provision" to be served by first-class mail, postage prepaid, or by a more expeditious manner of delivery on all parties of record in Finance Docket No. 32760 (Sub-No. 21).

Mucha Z. Kounth Michael L. Rosenthal



# American Arbitration Association COMMERCIAL ARBITRATION RULES DEMAND FOR ARBITRATION

MEDIATION is a nonbinding process. The mediator assists the parties in working out a solution that is acceptable to them. If you wish for the AAA to contact the other parties to ascertain whether they wish to mediate this matter, please check this box (there is no additional administrative fee for this service)

TO Name The Burlin Fe Railway		Name of Representative (if known) Richard E. Weicher		Name of Firm (if applicable)		
Address 2500 Lou Men		ird Floor	Representative's Address 2500 Lou Menk Driv		Floor	
City Pt. Worth	State TX	Zip Code 76131-0039	City Pt. Worth	State	State Zip Code TX 76131-0039	
Phone No. (817) 352-2368	Fax No.	17) 352-2399	Phone No. (817) 352-2368	Fax	Fax No. (817) 352-2399	
			ned in a written contract, dated a Rules of the American Arbitra			
THE NATURE OF THE DIS See Attachment A						
THE CLAIM OR RELIEF SC See Attachment A		int. if Any)				
DOES THIS DISPUTE ARIS	E OUT OF AN E	EMPLOYMENT REL		No		
Claimant Railroad	ESTED		_RespondentRailroad			
You are hereby notified that	ton, D.C. o	office, with a request fifteen days after n	Title	ed with the on of the ar	Americar bitration.	Arbitration Under the rules.
Name of Claimant	<u> </u>	Name of Representative	Liorney	Name of	Firm (Applicable)	
Union Pacific Railr Address to Be Used in Connecti 1416 Dodge Street		·	Michael L. Rosenth Representative's Address 1201 Pennsylvania		Coving	ton & Burlin
City Omaha	State	Zip Code 68179	City Washington	State	1	Zip Code
Phone No. (402) 271-5000	Fax No.	1 00173	Phone No. (202) 662-5448	Fax	D.C. 20004-2401 Fax No. (202) 778-5448	
TO INSTITUTE PROCEEDI WITH THE FILING FEE AS RESPONDENT.	NGS. PLEASE S PROVIDED FO	END TWO COPIES R IN THE RULES, 1	OF THIS DEMAND AND THE TO THE AAA. SEND THE ORI	EARBITRA	TIONA	CREEMENT

Form C2-11/99

#### ATTACHMENT A

#### NATURE OF DISPUTE AND RELIEF SOUGHT

This dispute involves the procedures for adjusting the compensation that The Burlington Northern and Santa Fe Railway Company ("BNSF") must pay to operate its trains over certain tracks owned by Union Pacific Railroad Company ("UP").

The dispute arises under an Agreement dated September 25, 1995 (Attachment B) and a Second Supplemental Agreement dated June 27, 1996 (Attachment C) between Union Pacific Corporation, Union Pacific Railroad Company, Missouri Pacific Railroad Company, Southern Pacific Rail Corporation, Southern Pacific Transportation Company, The Denver & Rio Grande Western Railroad Company, St. Louis Southwestern Railway Company, and SPCSL Corp. (collectively, "UP/SP"), on the one hand, and Burlington Northern Railroad Company and The Atchison, Topeka and Santa Fe Railway Company (collectively, "BN/Santa Fe"), on the other hand. (There is also a Supplemental Agreement between the same parties dated November 18, 1995, but we do not include it because its provisions are not directly relevant to the parties' dispute.)<sup>1</sup>

The September 25, 1995, Agreement as supplemented by the June 27, 1996, Second Supplemental Agreement, collectively referred to as the "BNSF Settlement Agreement," was imposed by the Surface Transportation Board as a condition to its approval of a merger between the Union Pacific and Southern Pacific railroc<sup>-1</sup> systems, which was consummated on September 11, 1996.

The BNSF Settlement Agreement provides, *inter alia*, for grants of "trackage rights" that allow BNSF to operate its trains over designated UP tracks and UP to operate its trains over designated BNSF tracks as long as the railroads compensate each other for such operations.

The initial trackage rights compensation levels were set forth in Section 9(a) of the September 25, 1995 Agreement. Section 9(a) also provides that the compensation levels "shall be escalated in accordance with the procedures described in Section 12 of this Agreement."

The procedures described in Section 12 of the September 25, 1995 Agreement were amended by Section 9 of the June 27, 1996 Agreement.<sup>2</sup> As a result of the amendment, the BNSF Settlement Agreement trackage rights escalation clause currently provides that the

In the years after the agreements, the rail entities in the Union Pacific and Southern Pacific systems merged in a series of transactions, and the surviving entity is UP. The rail entities in the BN/Santa Fe system also merged, and the surviving entity is BNSF.

<sup>&</sup>lt;sup>2</sup> The amendment to Section 12 was required by an agreement among UP/SP, BN/Santa Fe, and the Chemical Manufacturers Association, dated April 18, 1996 (Attachment D).

trackage rights charges shall be adjusted each year by the difference in a specified measure of UP's maintenance and operating costs in the two preceding years. Specifically, Section 12, as amended, provides:

All trackage rights charges under [the BNSF Settlement Agreement] shall be subject to adjustment upward or downward July 1 of each year by the difference in the two preceding years in UP/SP's system average URCS costs for the categories of maintenance and operating costs covered by the trackage rights fees. "URCS costs" shall mean costs developed using the Uniform Rail Costing System.

UP has adjusted its trackage rights charges to BNSF annually in accordance with Section 12. BNSF claims, however, that according to its own calculations, UP has overcharged BNSF. BNSF has demanded that UP refund the alleged overcharges, and BNSF has short-paid on one occasion.

UP accordingly has instituted this arbitration pursuant to the terms of Section 15 of the September 25, 1996 Agreement, which provides:

Unresolved disputes and controversies concerning any of the terms and provisions of this Agreement or the application of charges hereunder shall be submitted for binding arbitration under the Commercial Arbitration Rules of the American Arbitration Association which shall be the exclusive remedy of the parties.

The dispute between UP and BNSF ultimately turns on two differences in the parties' respective interpretations of the Section 12 adjustment procedures:

(1) For the 1997 and 1998 annual adjustments, UP calculated "the difference in the two preceding years" in UP/SP's costs using actual data from 1995 and 1996, and from 1996 and 1997, respectively, as provided in Section 12. BNSF claims that the 1995 and 1996 cost data should be artificially adjusted to reflect UP's post-merger cost structure, even though Section 12 does not provide for any such adjustment.

(2) In making each annual adjustment, UP adjusted the trackage rights charges by "the difference" between UP/SP costs in the two preceding years, as required by Section 12. BNSF claims that the charges should be adjusted by the percentage change in UP/SP's costs, even though Section 12 explicitly refers to "the difference" in costs.

UP requests that the arbitrator find that UP has correctly interpreted and applied Section 12's trackage rights compensation adjustment provision, that BNSF's interpretations are incorrect, and that UP is accordingly entitled to compensation at the levels it has established.



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November 1, 2001

#### VIA FEDERAL EXPRESS

Mr. Gregory M. Smith American Arbitration Association Case Management Center 2200 Century Parkway, Suite 300 Atlanta, GA 30345-3203

Attorneys at Law

311 South Wacker Drive Suite 3000 Chicago, Illinois 60606-6677 Tel 312.360.6000

Weston W. Marsh Partner Direct 312.360.6702 Fax 312.360.6575 wmarsh@ reebornpeters.com

Chicago

Springfield

Re: 16 Y 181 00545 01; Union Pacific Railroad Company and The Burlington Northern and Santa Fe Railway Company

Dear Mr. Smith:

We represent The Burlington Northern and Santa Fe Railway Company ("BNSF"), Respondent in the above matter. This will acknowledge receipt of your letter dated October 18, 2001 notifying BNSF of the filing of the demand for arbitration in this proceeding submitted on behalf of Claimant, Union Pacific Railroad Company ("UP"). Please accept this letter as BNSF's answering statement to UP's demand for arbitration, pursuant to Rule R-4(b) of the Commercial Dispute Resolution Procedures of the American Arbitration Association, and as BNSF's counter-request for arbitration as set forth below.

UP's demand for arbitration states that this dispute involves the interpretation and application of Section 12 of a September 25, 1995 Settlement Agreement between UP and BNSF (collectively, the "Parties"), as amended and supplemented by Section 9 of a June 27, 1996 Second Supplemental Agreement between the Parties. BNSF concurs that these agreements are involved in the dispute but disagrees with UP's characterization of the issues to be resolved.

UP's demand acknowledges that the pertinent agreements were "imposed by the Surface Transportation Board ["STB"] as a condition to its approval of a merger between the Union Pacific and Southern Pacific railroad systems, which was consummated on September 11, 1996." But UP neglects to explain that the condition was imposed because, without it, competition for rail transportation of freight would be eliminated in vast areas of the U.S. by merger of UP and SP. The remedy for this anti-competitive merger was for the STB to require that BNSF be allowed to operate competing freight service with its own trains over UP and SP tracks, subject to specified compensation. This practice is known in the industry as "trackage rights".

Mr. Gregory M. Smith November 1, 2001 Page 2

In imposing the remedy of trackage rights, the STB recognized that any effective competition offered by BNSF depended on a reasonable level of compensation for use of UP and SP trackage. If the charges by UP for BNSF's trackage rights were too high, the freight rates charged by BNSF to customers would be higher than UP's charges and not competitive. The STB also recognized that BNSF's ability to provide competitive trackage rights service depended upon the proper adjustment of UP's charges to reflect changes in UP's actual maintenance and operating costs. Therefore, the bases for determining annual adjustments to the trackage rights charges, at the heart of this dispute, will determine whether BNSF will be able to provide competitive service over its trackage rights as intended by the STB.

In its demand, UP's selection of issues for resolution and its description of those issues are calculated to result in higher trackage rights charges for BNSF that will discourage competition. The following is a description of issues that must be resolved in order that the provisions and intent of the agreements be realized. The first two of these are restatements of the arguments raised in UP's demand for arbitration; the remaining three are related issues that have arisen between BNSF and UP in the same agreements.

- (1) Whether UP is entitled to include the purchase premium associated with its acquisition of SP and certain merger-related expenditures relating to the trackage rights lines which were to be funded solely by UP in the investment base used in the adjustment of the trackage rights charges payable by BNSF.
- (2) Whether UP has correctly reflected in its adjustment calculations the changes in gross ton-mile costs associated with UP's declining unit costs involved in trackage rights operations.
- (3) In calculating adjustments to the trackage rights fee, UP combined UP and SP costs by use of a weighted average based on respective trackage rights miles. BNSF contends this is improper and not consistent with STB costing methodology. BNSF contends that to create combined UP/SP costs for 1995 and 1996 consistent with STB methodology, total SP costs should be added to total UP costs, by cost category, and this total should be divided by total SP service units plus total UP service units, by cost category.

Mr. Gregory M. Smith November 1, 2001 Page 3

- (4) UP has used certain, specified categories of maintenance and operating costs in determining the annual trackage rights fee adjustment, and these categories are different from the approach that is customary in the industry. BNSF submits that a proper calculation of changes in a rail carrier's maintenance and operating fees must include the equipment and transportation costs in BNSF's application of the Uniform Rail Costing System.
- (5) There is a dispute concerning the definition of "dispatching expenses" for purposes of the trackage rights fee adjustment analysis.

BNSF respectfully requests that the arbitration proceeding address all five of the above issues. As to each of these issues, it is BNSF's position that UP has incorrectly calculated the annual adjustments in trackage rights charges to which BNSF is subject, resulting in higher charges that discourage effective competition. Therefore, BNSF requests that the arbitrator(s) find that UP has incorrectly interpreted and applied the provisions of Section 12 of the Parties' agreement; that BNSF's interpretations are correct; that UP is not entitled to compensation at the levels it has established; and that BNSF accordingly is entitled to appropriate refunds from UP for overpayment of trackage rights charges.

BNSF reserves the right to submit any of these issues for resolution by the STB pursuant to the jurisdiction that it reserved to itself to "provide guidance to the parties and to arbitrators in interpreting the intended scope" of the conditions imposed on the merger of UP and SP. At this time, it appears that issue (1) above fits within the STB's contemplation that "an administrative proceeding might be preferable for the resolution of general matters with broad implications with respect to implementation of our conditions."

BNSF objects to UP's request that the hearing in this matter be held in Washington, D.C. BNSF proposes instead that the Parties be allowed a reasonable period in which to agree on a neutral arbitrator and additional arbitrators to represent each of BNSF and UP. Persons to be considered for these positions would not be limited to those who might be submitted by the AAA. The hearings should be held in a city designated by the neutral arbitrator. In any event, we submit that, until such time as the arbitration panel has been selected and the parties have identified their witnesses, it is premature to select a hearing site. To the extent BNSF is required by the Association's procedures at this time

Mr. Gregory M. Smith November 1, 2001 Page 4

to propose a hearing locale, BNSF requests that the hearing be held in Chicago, Illinois.

Finally, attached (to your counterpart of this letter only) is BNSF's listing of persons or firms, including potential witnesses, who may be involved in this case. We understand this is used to check for conflicts of interest of potential arbitrators in this proceeding.

Yours very truly,

Mitali Mark max Weston W. Marsh

cc: Michael L. Rosenthal, Esq. Covington & Burling 1201 Pennsylvania Avenue, N.W. Washington, DC 20044





RICHARD E. WEICHER Vice President & Sr. Regulatory Counsel The Ruelington Northern and Santa Fe Railway Company

547 W. Jackson Blvd., Suite 1509 Chicago, Illinois 60661 Phone: 312/850-5679 Fac: 312/850-5677

3500 Lou Menk Drive Fort Worth, TX 76131-2828 Phone: \$17/352-2368 Fax: \$17/352-2397

> Privileged and Confidential Attorney Work Product

#### VIA FAX 402-271-5610 and UPS OVERNIGHT MAIL

November 1, 2001

James V. Dolan, Esq. Vice President-Law Union Pacific Railroad Company 1416 Dodge Street Omaha, NE 68179

#### Re: BNSF Settlement Agreement

Dear Jim:

Pursuant to Section 12 of the BNSF Settlement Agreement as well as Section 3(c) of the individual implementing trackage rights agreements and the July 30, 2001 letter agreement between UP and BNSF extending the time for the giving of notice thereunder, BNSF hereby requests that UP and BNSF jointly review the operation of the trackage rights charges adjustment mechanism and renegotiate its application.

BNSF is willing to hold the joint review and renegotiation of the adjustment mechanism in abeyance pending the completion of the arbitration commenced by UP's letter of October 4, 2001. If UP is interested in such an abeyance, please let me know.

Sincerely,

Richard Weicher

Richard E. Weicher

REW/tmm



# 204181



Finance Docket No. 32760, Union Pacific Corporation, et al. --Re. Control and Merger -- Southern Pacific Rail Corporation, et al.

Dear Secretary Williams:

ERIKA Z. JONES

Secretary

Enclosed for filing in the above-captioned proceeding are the original and twenty-five (25) copies of the Petition of The Burlington Northern and Santa Fe Railway Company for Clarification (BNSF-98). Also enclosed is a disk with the text of the pleading in Word Perfect 9 format.

I would appreciate it if you would date-stamp the enclosed extra copies and return them to the messenger for our files.

Sincerely,

ER. Ka Z. Javis/ais

Erika Z. Jones

Enclosures

All Parties of Record cc:

> CHARLOTTE CHICAGO COLOGNE FRANKFURT HOUSTON LONDON LOS ANGELES WASHINGTON NEW YORK PALO ALTO PARIS INDEPENDENT MEXICO CITY CORRESPONDENT: JAUREGUI, NAVARRETE, NADER Y ROJAS

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Office of the Secretary

BNSF-98

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Part of

BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY

-- CONTROL AND MERGER --

SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

> PETITION OF THE BURLINGTON NORTHERN AND SANTA FE RAILWAY COMPANY FOR CLARIFICATION

Jeffrey R. Moreland Richard E. Weicher Sidney L. Strickland, Jr. Michael E. Roper

The Burlington Northern and Santa Fe Railway Company 2500 Lou Menk Drive Third Floor Ft. Worth, Texas 76131-0039 (817) 352-2353 or (817) 352-2368 Erika Z. Jones Adrian L. Steel, Jr. Adam C. Sloane

Mayer, Brown & Platt 1909 K Street, NW Washington, DC 20006 (202) 263-3000

Attorneys for The Burlington Northern and Santa Fe Railway Company

December 21, 2001

BNSF-98

### BEFORE THE SURFACE TRANSPORTATION BOARD

#### Finance Docket No. 32760

## UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY

-- CONTROL AND MERGER --

SCUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

## PETITION OF THE BURLINGTON NORTHERN AND SANTA FE RAILWAY COMPANY FOR CLARIFICATION

Pursuant to Decision No. 44 in the above-referenced proceeding, The Burlington Northern and Santa Fe Railway Company ("BNSF") petitions the Surface Transportation Board ("Board") for clarification of the merger conditions imposed by the Board in approving the UP/SP merger.<sup>1</sup> See Decision No. 44, 1 S.T.B. 233, 418-420. Specifically, BNSF seeks a clarification as to whether, as part of the process of the annual adjustment of the trackage rights fees under Section 12 of the BNSF Settlement Agreement to reflect changes in UP's maintenance and operating costs, BNSF (and derivatively its customers) should be required to pay trackage rights fees that are

<sup>&</sup>lt;sup>1</sup> The acronyms used herein are the same as those used in Appendix B to Decision No. 44.

inflated to reflect part of the purchase premium that UP paid when it acquired SP or part of certain merger-related capital expenditures that were to be funded solely by UP.<sup>2</sup>

This issue has arisen as the result of an audit by BNSF of the methodology used by UP in adjusting the trackage rights charges which revealed that UP was using an investment base that BNSF believes is improper. The parties have been unable to resolve the issue in their negotiations concerning the annual adjustment of the trackage rights fees. In those negotiations, UP advanced an adjustment methodology which would, in effect, require BNSF and its shippers to bear more than the true cost of changes in UP's maintenance and operating costs incurred on trackage rights lines and, additionally, to bear part of the merger-related capital expenditures UP is committed to fund.

On October 4, 2001, UP commenced a commercial arbitration requesting that the arbitrator find that the trackage rights fees which UP has charged for BNSF's use of the trackage rights lines since 1996 have been correct. The issue of the proper investment base, as well as four other disputed issues, are raised in that arbitration.<sup>3</sup>

<sup>&</sup>lt;sup>2</sup> "A prior decision may be clarified whenever there appears to be a need for a more complete explanation of the action taken therein." Finance Docket No. 32760, Decision No. 61 at 6 (served Nov. 20, 1996).

<sup>&</sup>lt;sup>3</sup> The four other technical issues which BNSF has raised with respect to UP's proposed adjustment methodology are: (i) whether UP has correctly reflected in the adjustment of the mill rates the changes in the gross ton mile costs associated with its declining URCS unit costs involved in trackage rights operations; (ii) whether the separate UP and SP URCS costs for 1995 and 1996 should be combined by simple addition or by a weighted average based on respective trackage rights miles; (iii) whether UP has used the proper categories of maintenance and operating costs in determining the annual trackage rights fee adjustment; and (iv) whether UP has used the proper dispatching expenses for purposes of the trackage rights fee adjustment. These issues are appropriately the subject of the pending arbitration, and BNSF does not seek the resolution of these technical disputes in the context of this Petition.

As explained below, the question of the proper investment base to be used in adjusting the trackage rights fees has application to more than just the years currently in dispute between BNSF and UP. The issue involves significant policy issues as to the purpose and intention of the Board's trackage rights condition – a key condition to the Board's approval of the UP/SP merger, and it is important that other parties to the UP/SP merger be afforded the opportunity to submit their views on the issue. Resolution of the issue in the pending private arbitration would not afford them that opportunity. Further, Board resolution of the issue is necessary to ensure that, over the 99 year term of the Settlement Agreement, BNSF is able to compete fairly with UP over the trackage rights lines.<sup>4</sup>

Finally, in Decision No. 21 in the UP/SP general oversight proceeding, Finance Docket No. 32760 (Sub-No. 21) (served Dec. 20, 2001), the Board noted its concurrence with DOT's view that "it is important that the trackage rights fee adjustment mechanism work as intended, so that any increases or decreases in UP's costs are properly reflected in the agreed-upon adjustments to the trackage rights fee." Decision No. 21 at 6-7. The Board did not take any action in Decision No. 21 as to the gross ton-mile ("GTM") mill rate dispute because there did not appear to be a need for Board action based on the record before it and because no party had specifically requested

<sup>&</sup>lt;sup>4</sup> BNSF seeks a clarification from the Board only as to the proper investment base issue because it relates to the critical public policy question of whether BNSF and its shippers should be required, in effect, to subsidize part of the SF purchase premium and part of the merger-related capital expenditures that UP alone was to fund. On the other hand, the other disputed issues are more technical in nature and turn on the interpretation of specific contractual language (e.g., the phrase "the difference in the two preceding years"), and private arbitration should adequately resolve those issues.

relief. However, and of significance here, the Board recognized the importance of assuring accuracy in the manner in which UP cost increases or decreases are reflected in the GTM mill rate. Moreover, as established in this Petition, there is in fact a need for Board action to resolve the critical threshold issue of the proper investment base.<sup>5</sup>

#### BACKGROUND

In Section 9a of the September 25, 1995 BNSF Settlement Agreement, the trackage rights charges are expressed as mills per ton-mile charges (most commonly, 3.1 mills per ton-mile). In that initial Settlement Agreement, the parties agreed to adjust the GTM mill rates annually, based on a percentage of the Rail Cost Adjustment Factor, unadjusted for changes in productivity ("RCAF-U"). The use of the RCAF-U as the basis for the annual adjustment of the trackage rights fees was subject to substantial criticism in the UP/SP merger proceeding on the grounds that, since it is a price index rather than a cost index, the RCAF-U ignored the substantial productivity gains that railroads had achieved in the recent past and were likely to continue to achieve in the future. See, e.g., Comments of the Chemical Manufacturers Association (CMA-7) ("CMA Comments") at 14.<sup>6</sup> It was argued that the use of the RCAF-U would inhibit

<sup>&</sup>lt;sup>5</sup> In addition, in Decision No. 21, the Board noted that, notwithstanding the end of the formal oversight process for the UP/SP merger, it continues to have authority to enforce the conditions it imposed on the merger and would remain available to consider and resolve issues relating to the parties' compliance with those conditions, subject to any applicable requirement to arbitrate. Decision No. 21 at 5-6. As noted below, notwithstanding the pending arbitration between BNSF and UP, it is critical that the Board act now to resolve the issue of the proper investment base so that the error caused by UP's improper methodology will not be embedded in the GTM mill rates and that BNSF's ability to provide effective replacement competition will not thereby be adversely affected.

<sup>&</sup>lt;sup>o</sup> Copies of the excerpts from the parties' pleadings cited herein are attached in the order in which they appear in the Petition.

BNSF's ability to compete and that the "proper adjustment mechanism . . . should be based on actual cost changes or a method that approximates, as closely as possible, the cost changes." Id. Verified Statement of Thomas D. Crowley at 51.

UP responded to this criticism by agreeing with BNSF and the Chemical Manufacturers Association (now, the American Chemistry Council ("ACC")) to modify the adjustment mechanism so that changes in the GTM mill rates would be more closely aligned with the actual maintenance and operating costs incurred by UP/SP and would not overstate those costs. Accordingly, Section 12 of the BNSF Settlement Agreement was amended to provide that:

All trackage rights charges under this Agreement shall be subject to adjustment upward or downward July 1 of each year by the difference in the two preceding years in UP/SP's system average URCS costs for the categories of maintenance and operating costs covered by the trackage rights fee.

This provision was incorporated as Section 7 of the Chemical Manufacturers Association Agreement ("CMA Agreement"), dated Apn.' 18, 1996, which was then incorporated in the Second Supplement to the Settlement Agreement dated June 27, 1996. Both the BNSF Settlement Agreement and the CMA Agreement were imposed by the Board as conditions to its approval of the UP/SP merger.

As part of its merger application, UP proposed to pay a substantial premium above book value for SP. This purchase premium was known to the parties, and when UP and BNSF negotiated the initial Settlement Agreement, including the GTM mill rates, they recognized the premium as an expense that UP would bear to effect the merger. In other words, UP's payment of the purchase premium was contemplated when UP and BNSF agreed to the charge of 3.1 mills per ton-mile that applies to most of BNSF's

trackage rights, and any obligation that BNSF and its customers have to pay for that purchase premium is included in the GTM mill rates.

When UP executed the merger, it paid the purchase premium, and, in its normal accounting processes, UP wrote up or restated various elements of its asset base to reflect that purchase premium. Those adjustments are reflected in certain categories of costs related to roadway property, which comprise a large part of the accounts to be considered in adjusting the trackage rights charges.

As discussed below, UP is now attempting to apply the annual trackage rights adjustment mechanism so that the purchase premium is recognized as an increase in its maintenance and operating costs between 1996 and 1997 and, thereby, imposes a significant increase on BNSF's trackage rights fees in the annual adjustment that is effective in 1998. The effect of the increase would recur in succeeding years and would essentially become permanently embedded in the trackage rights fee. UP has accorded the same treatment to certain merger-related capital investments that it agreed would not be reflected in trackage rights compensation for which it is responsible.

As a consequence of this inflation of UP's costs in 1997, BNSF's trackage rights fees would be increased for 1998 and thereafter by substantial merger costs that UP knew it would incur when it agreed to the negotiated mills per ton-mile charges. This would effectively burden BNSF's trackage rights fees with a double counting of the purchase premium, plus the merger-related capital expenditures that UP agreed it would bear. These artificially high costs would render BNSF a less effective competitor.

However, as the Board has repeatedly stated, the purpose of the trackage rights conditions was, in effect, to put BNSF in the "shoes of SP" as a competitor so that

BNSF could replace the competitive service that would otherwise have been lost when SP was absorbed into UP. <u>See</u>, <u>e.g.</u>, Decision No. 44, 1 S.T.B. at 368, 384, 423; Finance Docket No. 32760 (Sub-No. 21), Decision No. 19 at 2 (served Nov. 8, 2001). It was not intended by the Board that the "shoes of SP" would include a cost burden that is significantly increased by UP's addition of the purchase premium to the adjustment from 1996 to 1997. That unintended cost burden will continue indefinitely due to UP's inclusion of the UP-funded merger-related costs in the annual adjustment at the beginning of the adjustment process and the absence of any mechanism to correct the effects of the improper adjustment in the future.

It is important to point out that the issue presented by this Petition as to the purchase premium differs markedly from the issue the Board has addressed in connection with the Conrail transaction and the UP/SP merger with respect to the use of URCS costs in rate reasonableness determinations. Thus, in <u>Western Coal Traffic League v. Union Pacific Railroad Company</u>, Finance Docket No. 33726 (served May 12, 2000), the issue was whether the SP restructuring costs should be included in the UP 1997 URCS costs used in the development of revenue-to-variable cost ratios for jurisdictional thresholds and rate reasonableness determinations. Here, such ratios and reasonableness determinations and standards are irrelevant. Rather, the issue is the proper application of an adjustment mechanism intended to measure the differences in UP's actual "operating and maintenance" costs so that BNSF's costs in providing service to "2-to-1" and other customers under the BNSF Settlement Agreement will stay in rough equivalence to the relationship between the negotiated trackage rights fee and UP's *actual* costs at the time of the Settlement Agreement.

BNSF believes that including the purchase premium and the UP-funded capital expenditures in the 1997 investment base has resulted, when compared to the premerger 1996 investment base, in an improper escalation of the trackage rights fees or, as has been the case in the last several years, has resulted in the charges not decreasing as much as they should have to reflect decreases through this period in UP's actual costs. Such a result is contrary to the intent of the Board and the parties, as expressed by John H. Rebenscorf in his Verified Statement in Support of UP's Application, that the "trackage rights rate place both carriers on a level playing field with neither subsidizing the other." UP/SP-22, Verified Statement of John H. Rebensdorf at 301.

#### RELATIONSHIP TO PENDING ARBITRATION

As discussed above, in this Petition, BNSF is not seeking a resolution of the question of whether UP properly adjusted the trackage rights fees for the past five years. BNSF is participating in the pending arbitration and is willing to submit to the arbitrator in the first instance the specific question of whether the adjustments made for the identified years were correct. However, in light of the significant concern expressed during the merger proceeding about the level of the trackage rights fees and the need for their proper cost-based adjustment, it is critical that the Board resolve the key threshold issue of the proper investment base so that BNSF's ability to compete as the replacement for SP over the trackage rights lines will not be adversely affected.

#### ARGUMENT

## A. The Intent of the Parties and the Board was that the Trackage Rights Fees Should Be Adjusted by Changes in UP's Actual Maintenance and Operating Costs

The purpose of the annual adjustment of the GTM mill rates is to ensure that any fluctuations in UP's "maintenance and operating costs" will not adversely affect BNSF's ability to provide competitive service over the trackage rights lines. As various parties argued to the Board during the UP/SP merger proceeding, an adjustment mechanism that does not properly reflect decreases in UP's maintenance and operating costs would handicap BNSF since UP's lower costs relative to the trackage rights operations would enable it to offer lower rates to shippers than BNSF could offer. <u>See, e.g., CMA</u> Comments at 14. The importance of this adjustment process also is reflected by the fact that CMA was provided with the right to audit the adjustment calculations. <u>See also</u> ACC-1 at 8 ("Accurate calculation of [the trackage rights] fee is important to ensuring that BNSF can compete on an equal footing with UP over the trackage rights lines.").

Moreover, it was the intent of the parties to the CMA Agreement that the maintenance and operating costs to be used in the annual adjustment process should be the costs actually incurred by UP in providing service on its lines, including the lines over which BNSF received trackage rights. As discussed above, this is evident from the fact that, in deciding to predicate adjustments to the trackage rights fees upon UP's URCS costs for the categories of maintenance and operating costs, the parties to the CMA Agreement rejected the adjustment mechanism in the original September 25, 1995 Settlement Agreement, which relied on the industry-wide RCAF index and failed to take productivity changes into account. Because the adjustment mechanism was not originally pegged to UP's actual costs (as opposed to industry average costs), and, in

particular, did not take into account productivity-based decreases in UP's costs, the September 25, 1995 Settlement Agreement was amended so as to avoid enabling UP to reap the benefits of decreases in actual costs due to improvements in productivity or other factors without passing these cost decreases through in the trackage rights adjustment mechanism. Otherwise, UP could secure a competitive rate advantage over BNSF. Thus, the CMA Agreement's adjustment mechanism was intended to focus on UP's actual costs, including productivity enhancements, thereby assuring that, when UP's costs of providing service over its lines decrease, the costs of BNSF's service would similarly decrease.

The parties' pleadings further confirm this conclusion that it is the actual maintenance and operating costs incurred by UP in providing service that are to be considered in the adjustment process. For example, Richard F. Kauders, UP's principal witness on the issue of trackage rights compensation, stated in his Rebuttal Verified Statement in response to the criticism made concerning the use of the RCAF-U as an adjustment mechanism:

[T]o eliminate any issue of whether the trackage rights compensation levels track "actual costs," Applicants have agreed with BN/Santa Fe to use an escalator that tracks the actual changes in their below-the-wheel costs. That puts the "RCAF-U/RCAF-A" issue completely to bed.

UP/SP-231, Rebuttal Verified Statement of Richard F. Kauders at 73 (emphasis added). Likewise, in its Rebuttal, UP stated that, "to eliminate [the RCAF-U] issue, Applicants are agreeing with BN/Santa Fe to a <u>purely actual-cost-based</u> escalator." UP/SP-230 at 125 (emphasis added.)<sup>7</sup>

<sup>&</sup>lt;sup>7</sup> In the Applicants' brief, UP further stated that the parties had revised "the escalation formula for trackage rights fees so that it will track changes in actual costs."

Similarly, CMA stated in its brief (i) that the adjustment mechanism was changed to reflect "year-to-year changes in UP/SP <u>actual</u> system average cost for the maintenance and operating cost elements covered by the [trackage rights] fee"; and (ii) that the revised adjustment mechanism would "correct the tendency of the fee to rise above <u>actual</u> costs over time because of the use of an escalator that did not incorporate productivity gains." CMA-12 at 3 (emphasis added). BNSF likewise noted in its brief that arguments that "the rate would escalate to uncompetitive levels [were] no longer tenable now that the 70% RCAF-U adjustment clause has been replaced by an adjustment mechanism based directly on <u>actual</u> changes in UP's costs." BN/SF-59 at 22 (emphasis added). Finally, the Board itself noted that "UP/SP has agreed to use <u>actual</u> maintenance related expenses, rather than using an index" to adjust the trackage rights fees and that doing so would reflect "costs more accurately." Decision No. 44, 1 S.T.B. at 41℃ n 169 (emphasis added).<sup>8</sup>

UP/SP-260 at 9 (emphasis added). See also UP/SP-266 at 3 where, in describing Section 7 of the CMA Agreement, UP stated "[t]rackage rights compensation levels . . . will be adjusted on the basis of changes in <u>actual</u> UP/SP system average URCS costs for the categories of maintenance and operating costs covered by the fees." (Emphasis added.)

<sup>&</sup>lt;sup>8</sup> The conclusion that the relevant costs are UP's actual maintenance and operating costs is further supported by the language in Section 12 of the BNSF Settlement Agreement which states that "[i]t is the intention of the parties that rates and charges for trackage rights and services under this Agreement reflect the same basic relationship to operating costs as upon execution of this Agreement." This language reflects that the clearly anticipated purchase premium and merger-related capital expenditures for which UP was to be solely responsible were not to affect that relationship.

Thus, the Board and the parties, including UP, were in unanimous agreement that the trackage rights fees should be adjusted by changes in UP's actual maintenance and operating costs.<sup>9</sup>

## B. UP's Proposed Adjustment Methodology Artificially Inflates the Trackage Rights Fees by Reflecting Part of the Purchase Premium and Part of UP-Funded Capital Expenditures

As described above, Section 12 of the BNSF Settlement Agreement provides that the trackage rights fees shall be adjusted each year by the difference in certain categories of UP's URCS operating and maintenance costs in the two preceding years. Accordingly, the adjustment to be effective on July 1, 1997, is based on the difference in those costs for 1995 and 1996, and the adjustment to be effective on July 1, 1998, is based on the difference in those costs for 1996 and 1997.

UP advocates using the separate pre-merger UP and SP URCS costs for both 1995 and 1996 when determining the adjustment to be made on July 1, 1997. UP then advocates that the 1996 pre-merger UP and SP URCS costs be compared with the post-merger, consolidated single system UP/SP URCS for 1997 for purposes of the July 1, 1998 adjustment. There are, however, two critical faults in the approach UP proposes. First, the UP/SP 1997 URCS costs include the purchase price (including the purchase premium) that UP paid for SP. Second, under Section 9c of the original BNSF

<sup>&</sup>lt;sup>9</sup> This conclusion is not contradicted by the fact that the Board acknowledged in Decision No. 44 that, under the principles of <u>SSW Compensation</u>, trackage rights fees properly include three components: (i) the variable costs to the landlord resulting from the tenant's use of the track; (ii) a portion of the maintenance and operating costs on the relevant rail properties; and (iii) a return element on the value of the rail property. Decision No. 44, 1 S.T.B. at 414. The method selected by the parties in the CMA Agreement for the adjustment of the trackage rights fees is a separate and independent standard which, as established above, provides for the consideration of UP's actual maintenance and operating costs.

Settlement Agreement, UP committed to exclusively fund all capital expenditures necessary to achieve the benefits of the merger as outlined in the UP/SP Application and all capital expenditures related to the trackage rights lines for the first 18 months after the merger. As explained below, the inclusion by UP of the purchase premium in the UP/SP 1997 URCS costs and the inclusion of UP-funded capital expenditures in its URCS costs for 1996, 1997, and 1998 (as well as any subsequent years if booked in those years) would result in BNSF paying higher trackage rights fees. In effect, the errors would require BNSF and its shippers to pay for part of the purchase premium and part of those capital expenditures.

The artificial inflation of the trackage rights fees that results from comparing premerger URCS costs with the post-merger URCS costs that include the purchase premium is caused by the way that the purchase premium is treated under traditional accounting principles as applied to the investment accounts established by the Board's regulations. Specifically, the URCS maintenance-of-way category includes three general categories of costs: traditional expenditures to maintain the physical right-ofway; depreciation and leases; and return on investment.

Significantly, the "maintenance" portion of the "maintenance and operating" costs referred to in Section 12 of the Settlement Agreement accounts for over 98 percent of the total URCS costs that form the basis for the trackage rights fee adjustments. Further, the return on investment portion of the URCS maintenance category represents well over 50 percent of the URCS costs to be adjusted. Thus, the comparison of incorrect amounts in these categories will have a significant impact on the trackage rights fee adjustment. In this regard, a comparison of the separate UP and SP 1996

R-1 Reports with the consolidated 1997 UP R-1 Report shows that approximately \$2.7 billion of the purchase premium was allocated to roadway asset accounts (including the maintenance investment accounts at issue here). Thus, although without additional information it is not possible to identify the specific amounts allocated by UP to those maintenance investment accounts, it is clear that the amounts allocated are significant and that they would increase UP's stated 1997 URCS costs in those accounts materially.

Under established accounting principles, the purchase premium would be distributed, allocated by accounting conventions, among the various investment accounts established by the Board's regulations, and a major portion of the premium would be distributed to the investment accounts included in the URCS maintenance-ofway category. If the purchase premium is included in UP's 1997 URCS costs, those costs will be higher than they would otherwise be if only actual maintenance and operating costs were to be considered.

The anomalous result of this one time addition of billions of dollars to UP's investment base is that decreases between UP's URCS 1996 costs and its 1997 costs are offset, and what should be a decline in BNSF's trackage rights charges is eliminated or becomes an increase. Moreover, when UP and BNSF agreed to the negotiated level of BNSF's mills per ton-mile charges in 1995, they were fully aware of the purchase premium, and the premium was to be a part of the all-inclusive GTM mill rate. They could not have intended that it would be factored into those trackage rights charges again in 1998. Yet, this is the undisputed consequence of UP's inclusion of the purchase premium in the adjustment mechanism.
Similarly, as to the merger-related capital expenditures, which UP was to solely fund under Section 9c of the Settlement Agreement, UP would, in effect, have BNSF pay for those capital expenditures by including them in the maintenance investment categories used in determining the annual adjustments.<sup>10</sup> As with the purchase premium, UP's approach to the merger-related capital expenditures would significantly inflate the level of UP's actual operating costs and would prevent the trackage rights fees from declining as rapidly as they should, precluding BNSF from competing on a level playing field and denying customers the fruits of fair competition between BNSF and UP.

Moreover, unless the adjustments are made correctly now, the artificial inflation of the trackage rights fees caused by UP's inclusion of the purchase premium and the UP-funded merger-related capital expenditures in the investment base would lead to BNSF paying higher trackage rights fees over the remaining term of the Settlement Agreement.<sup>11</sup> If there is an error in the July 1, 1998 adjustment, there is no other mechanism for ever correcting it.

Finally, as discussed above, UP's inclusion of the purchase premium and the merger-related capital expenditures (for which it is supposed to be solely responsible) in

<sup>&</sup>lt;sup>10</sup> In UP's Fifth Annual Oversight Report filed on July 2, 2001, UP reported that, by the end of 2001, it expects to have invested \$1.586 billion to implement the UP/SP merger. UP/SP-384 at 38. While the information necessary to determine the exact portion of that amount which represents the capital expenditures that UP was to solely fund under Section 9c of the Settlement Agreement is not available to BNSF, it is clear that the amount of such expenditures is significant and that the expenditures would increase UP's stated 1997 URCS costs materially.

<sup>&</sup>lt;sup>11</sup> While the precise amount of overpayments is subject to resolution in the parties' pending arbitration, it is clear that the annual amount of overpayment is a multi-million dollar figure.

its 1997 URCS costs deviates from the parties' intent that only changes in UP's actual maintenance and operating costs should be used in the adjustment process. The inclusion of the premium and those capital expenditures would deprive BNSF of the ability to compete on an equal footing with UP since, if they are included, UP will have a cost advantage that would make it harder for BNSF to compete for business on the trackage rights lines.

### CONCLUSION

For the reasons set forth above, BNSF seeks a clarification from the Board that (i) in the application of the adjustment methodology, the combined UP/SP 1997 URCS costs must exclude any amounts attributable to the purchase premium paid by UP for SP; and (ii) the separate 1996 UP and SP URCS costs as well as the combined UP/SP URCS costs for 1997, 1998, and any applicable subsequent years must exclude any merger-related capital expenditures relating to the trackage rights lines for which UP has sole responsibility under Section 9c of the BNSF Settlement Agreement.<sup>12</sup> The purpose of the annual adjustments is to ensure that UP and BNSF maintain the competitive equivalency – or, in the words of Mr. Rebensdorf, the "level playing field" – established by the trackage rights fees set in the BNSF Settlement Agreement and

<sup>&</sup>lt;sup>12</sup> It is not BNSF's position that UP should be required to create and maintain two separate sets of URCS figures indefinitely into the future. Rather, it is BNSF's position that, because the parties (including UP) and the Board intended that the adjustments made to the GTM mill rate should be made by reference to the changes in UP's actual maintenance and operating costs, URCS figures which exclude the purchase premium and the UP-funded merger-related capital expenditures should be created for 1996, 1997, 1998 and any further years in which such amounts were included in UP's customary URCS figures. Otherwise, contrary to the intent of the parties and the Board, the adjustments would be made by comparison of pre-merger URCS costs with postmerger URCS costs. At the time of the merger, no party understood that the comparison would be made in such a manner, and the purchase premium and the UPfunded capital expenditures cannot therefore be considered actual costs of UP for purposes of the adjustment.

approved by the Board, and UP's novel approach to the trackage rights fees adjustment skews the competitive balance in favor of UP, contrary to the intention of the parties to use changes in UP's actual costs and contrary to the Board's intention of preserving vigorous rail rate and service competition between UP and BNSF.

Respectfully submitted,

ERIKO Z. JONES/als

Erika Z. Jones Adrian L. Steel, Jr. Adam C. Sloane

Mayer, Brown & Platt 1909 K Street, NW Washington, DC 20006 (202) 263-3000

Jeffrey R. Moreland Richard E. Weicher Sidney L. Strickland, Jr. Michael E. Roper

The Burlington Northern and Santa Fe Railway Company 2500 Lou Menk Drive Third Floor Ft. Worth, Texas 76131-0039 (817) 352-2353 or (817) 352-2368

Attorneys for The Burlington Northern and Santa Fe Railway Company

December 21, 2001

## CERTIFICATE OF SERVICE

I do hereby certify that copies of The Burlington Northern and Santa Fe Railway Company's Petition for Clarification (BNSF-98) are being served on all parties of record.

Adrian L. Steel, Jr.

# EXCERPTS FROM CITED PLEADINGS

CMA-7

### BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

## UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY

-- CONTROL AND MERGER --

### SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORPORATION AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

COMMENTS OF THE CHEMICAL MANUFACTURERS ASSOCIATION

On December 8, 1994, Richard K. Davidson, CEO of UP and President of Union Pacific Corporation, was reported to have said that the Union Pacific had rejected the idea of merging with the Southern Pacific Railroad because to do so would "corner the freight market in Gulf Coast chemicals, raising competitive questions that would be challenged at the ICC."' Now, UP proposes to merge with SP, and to address anti-competitive concerns through a Comprehensive Agreement providing trackage rights and limited line sales to the BNSF (the "BNSF

<sup>&</sup>quot;Union Pacific Is On Track to Lock Up Railroad Lead," Wall Street Journal, December 8, 1994, Davidson Depo., Exh. 1. The article did not purport to quote Mr. Davidson directly. At his deposition, Mr. Davidson acknowledged that he had shared the competitive concerns with the <u>Wall Street Journal</u>, but that any remaining competitive concerns with the current merger were addressed with the BNSF Agreement. Davidson Depo. Tr. at 74-76.

3. Higher operating costs for BNSF, compared to UP/SP. Because BNSF exclusively serves only relatively few destinations that receive products from the 2-to-1 points under the BNSF Agreement, and would be able to capture only a portion of traffic from neutral gateways, it would be virtually impossible for BNSF to gain sufficient traffic density to lower its operating costs to be able to compete with UP/SP. Dr. Shepherd concludes from this factor alone that "Looked at objectively, a barrier this severe would be quite sufficient, in virtually all other markets in the U.S. economy, to deter a rational entrant even from trying to enter."<sup>23</sup>

Added to the problem of lower traffic density is the burden imposed by the trackage rights fees that BNSF would have to pay to use the UP/SP track.' According to calculations by Mr. Crowley, on the Houston-Memphis-St. Louis route, BNSF's costs (including the trackage rights compensation between Houston and Memphis) would be (or %) higher than the costs faced by the UP/SP,<sup>24</sup> and that differential will increase substantially over time because the trackage rights compensation paid by the BNSF will escalate using a rail cost adjustment factor (RCAF) that will not be adjusted for the substantial productivity gains that have been achieved by railroads in the recent past and are likely to continue to be achieved in the future.<sup>25</sup>

At a minimum, as Dr. Shepherd points out, "this barrier alone would give UP/SP a rational basis for raising its own prices to shippers by precisely that cost difference. The

- <sup>23</sup> Shepherd VS at 46.
- 24 Crowiey VS at 49-50.
- <sup>25</sup> Crowley VS at 55-58.

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Attachment 2

## BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

## UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY

--CONTROL AND MERGER-

## SOUTHERN PACIFIC RAIL CORPORATION SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

Verified Statement of Thomas D. Crowley President L. E. Peabody & Associates, Inc.

## REDACTED

## On Behalf of Chemical Manufacturers Association

Due Date: March 29, 1996

based on the current cost of capital.<sup>18</sup> The use of cost-based trackage rights payments is common in the railroad industry. Also, the proper adjustment mechanism for the compensation should be based on actual cost changes or a method that approximates, as closely as possible, the cost changes. Each issue is discussed below under the following topics:

- 1. Compensation in the UP/SP-BNSF Agreement
- 2. Other UP/SP Agreements
- 3. Adjustment Mechanism

### 1. Compensation in the <u>UP/SP-BNSF Agreement</u>

The level of the trackage rights compensation included in the UP/SP agreement with BNSF provides a substantial profit to UP/SP when the BNSF utilizes the UP/SP's line segments. For purposes of this analysis, profit refers to compensation in excess of JP/SP's operating costs, depreciation, rents, and a return on investment at the current cost of capital. Compensation at a level higher than the cost incurred provides UP/SP a monopoly rent. Stated differently, the compensation level stated in the UP/SP-BNSF settlement agreement rewards UP/SP for the problems created by UP's and SP's decision to merge. In order to avoid providing UP/SP a monopoly rent, variable costs should utilize the original cost less depreciation of the railroads' assets. This is the actual cost incurred by UP/SP. The proper level for determining costs in this proceeding are the combined UP/SP URCS costs for 1994 indexed to fourth quarter 1995 ("4Q95") wage and price levels. Trackage rights at this level reflect a maximum change because

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<sup>18/</sup> For instances where the BNSF will utilize haulage services, those charges should also be based on variable cost of service (including return based on the current cost of capital). The UP/SP settlement agreement does not specify the level of charges for haulage service.

Before the INTERSTATE COMMERCE COMMISSION

### Finance Docket No. 32760

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPAN" — CONTROL AND MERGER — SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

#### **RAILROAD MERGER APPLICATION**

#### **VOLUME 1**

SUPPORTING INFORMATION, SUMMARY OF BENEFITS, EXHIBITS 1, 8, 10-12 AND 16-19, STATEMENTS OF APPLICANTS' PRINCIPAL OFFICERS, AND OTHER SUPPORTING STATEMENTS

CANNON Y. HARVEY LOUIS P. WARCHOT CAROL A. HARRIS Southern Pacific Transportation Company One Market Plaza San Francisco, California 94105 (415) 541-1000

PAUL A. CUNNINGHAM RICHARD B. HERZOG JAMES M. GUINIVAN Harkins Cunningham 1300 Nineteenth Street, N.W. Washington, D.C. 20036 (202) 973-7600

Attorneys for Southern Pacific Rail Corporation. Southern Pacific Transportation Company, St. Louis Southwestern Railway Company, SPCSL Corp. and The Denver and Rio Grande Western Railroad Company CARL W. VON BERNUTH RICHARD J. RESSLER Union Pacific Corporation Martin Tower Eighth and Eaton Avenues Bethlehem, Pennsylvania 18018 (610) 861-3290

JAMES V. DOLAN PAUL A. CONLEY, JR. LOUISE A. RINN Union Pacific Railroad Company Missouri Pacific Railroad Company 1416 Dodge Street Omaha, Nebraska 68179 (402) 271-5000

ARVID E. ROACH II J. MICHAEL HEMMER MICHAEL L. ROSENTHAL Covington & Burling 1201 Pennsylvania Avenue, N.W. P.O. Box 7566 Washington, D.C. 20044-7566 (202) 662-5388

Attorneys for Union Pacific Corporation, Union Pacific Railroad Company and Missouri Pacific Railroad Company

### VERIFIED STATEMENT

OF

### JOHN H. REBENSDORF

My name is John H. Rebensdorf. I am Vice President-Strategic Planning for Union Pacific Railroad Company. I hold a Bachelor's Degree in Civil Engineering from the University of Nebraska and a Master's Degree in Business Administration from Harvard University. Before coming to Union Pacific, I was employed as a management consultant by Temple, Barker and Sloane. I have worked in the Mechanical Department of the Chicago, Burlington & Quincy Railroad and in the Operating and Engineering Department of the Chicago, Rock Island and Pacific Railroad. I joined Union Pacific in 1971 as Manager of Budget Research. I became Assistant Controller in 1976, Assistant Vice President-Planning & Analysis in 1980, Assistant Vice President-Finance in 1984 and was appointed to my present position in 1987.

The purpose of my statement is to describe the settlement agreement that was reached between UP and SP, on the one hand, and BN/Santa Fe, on the other hand, on September 25, 1995. I will review the background of the settlement agreement and the underlying negotiations and describe the key provisions of the agreement, including the rights granted and the compensation terms.

overhead trackage rights on BN/Santa Fe's line between West Memphis and Presley Junction in Arkansas.

Finally, some provisions of the Agreement resolved outstanding issues of concern that have no connection with the merger -- also adding to competition in the process. These included operating rights in Northern Wisconsin for UP/SP to resolve access to the MERC dock at Superior as well as direct access to the DWP and DMIR at Pokegama, Wisconsin. BN/Santa Fe, on the other hand, was granted the right to purchase UP's line between Dallas and Waxahachie, Texas, in order to consolidate maintenance and operating responsibility on this track which is part of BN/Santa Fe's main line between Houston and Dallas.

#### III. Compensation Terms

My objective in negotiating the trackage rights compensation terms was to ensure that Union Pacific would be fairly reimbursed for the maintenance and operating expense associated with BN/Santa Fe's trackage rights operations, and would receive a reasonable return on the capital tied up in the lines whose capacity BN/Santa Fe would be partially using. It was my intent that the trackage rights rate place both carriers on a level playing field with neither subsidizing the other. I am confident these goals were reached.

The rates ultimately agreed to were the result of arm's-length negotiation with a considerable give and take between the parties. There were several possible starting points for the rate negotiation.

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BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

### UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY

- CONTROL AND MERGER -

SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

Finance Docket No. 32760 (Sub-No. 21)

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY

- CONTROL AND MERGER -

SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

(OVERSIGHT)

### AMERICAN CHEMISTRY COUNCIL'S COMMENTS REGARDING UNRESOLVED ISSUES RELATING TO THE RESTATED AND AMENDED BNSF SETTLEMENT AGREEMENT

Thomas E. Schick, Esq. American Chemistry Council Commonwealth Tower 1300 Wilson Boulevard Arlington, VA 22209 (703) 741-5172 John L. Oberdorfer, Esq. Scott N. Stone, Esq. Patton Boggs LLP 2550 M Street, NW Washington, DC 20037 (202) 457-6335

Counsel for American Chemistry Council

August 17, 2001

ACC-1

obtaining UP approvals in connection with team track construction, the Board should clarify that UP must work cooperatively with BNSF to enable BNSF to construct team tracks and ancillary facilities, including loading facilities and necessary connections with UP/SP tracks.

#### E. Audit of Trackage Rights Fees

BNSF has raised the issue of whether UP has correctly adjusted the trackage rights fee charged to BNSF for the use of UP's tracks. See BNSF-PR-20. Accurate calculation of this fee is important to ensuring that BNSF can compete on an equal footing with UP over the trackage rights lines.

In the event that BNSF and UP are unable to resolve their current dispute over the adjustment of the trackage rights fee, the Council will consider invoking its rights under the CMA agreement to request an audit of the adjustment calculations. The Council respectfully requests that the Board reaffirm the continuation of the Council's audit right under the Restated and Amended BNSF Settlement Agreement.

## F. Continuation of Jurisdiction to Resolve Disputes and Enforce Competitive Conditions

The Council concurs with BNSF's request (BNSF-PR-20 at 120) that the Board continue its oversight proceeding until pending issues are resolved.

In addition, because issues of interpretation will undoubtedly arise in the future with respect to the restated BNSF settlement agreement and the other conditions imposed by the Board to preserve competition, the Board should clarify that, even after the formal oversight period ends, it will continue to entertain petitions to resolve disputes that the interested parties have been unable to resolve to interpret or enforce the merger conditions.

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Before the

### SURFACE TRANSPORTATION BOARD

#### Finance Docket No. 32760

### UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY — CONTROL AND MERGER — SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

### **RAILROAD MERGER APPLICATION**

#### **APPLICANTS' REBUTTAL**

### VOLUME 2, PART A - STATEMENTS OF APPLICANTS' PRINCIPAL OFFICERS AND STATEMENTS ON COMPETITION AND PUBLIC BENEFITS

CANNON Y. HARVEY LOUIS P. WARCHOT CAROL A. HARRIS Southern Pacific Transportation Company One Market Plaza San Francisco, California 94105 (415) 541-1000

PAUL A. CUNNINGHAM RICHARD B. HERZOG JAMES M. GUINIVAN Harkins Cunningham 1300 Nineteenth Street, N.W. Washington, D.C. 20036 (202) 973-7600

Attorneys for Southern Pacific Rail Corporation, Southern Pacific Transportation Company, St. Louis Southwestern Railway Company, SPCSL Corp. and The Denver and Rio Grande Western Railroad Company CARL W. VON BERNUTH RICHARD J. RESSLER Union Pacific Corporation Martin Tower Eighth and Eaton Avenues Bethlehem, Pennsylvania 18018 (610) 861-3290

JAMES V. DOLAN PAUL A. CONLEY, JR. LOUISE A. RINN Union Pacific Railroad Company Missouri Pacific Railroad Company 1416 Dodge Street Omaha, Nebraska 68179 (402) 271-5000

ARVID E. ROACH II J. MICHAEL HEMMER MICHAEL L. ROSENTHAL Covington & Burling 1201 Pennsylvania Avenue, N.W. P.O. Box 7566 Washington, D.C. 20044-7566 (202) 662-5388

Attorneys for Union Pacific Corporation, Union Pacific Railroad Company and Missouri Pacific Railroad Company

### REBUTTAL VERIFIED STATEMENT OF RICHARD F. KAUDERS

My name is Richard F. Kauders. 1 am Manager-Economic Research for Union Pacific Railroad Company ("UP"). 1 have been employed by UP more than 23 years. My responsibilities include the development of cost and related testimony for use before the Surface Transportation Board ("Board") and its predecessor, the Interstate Commerce Commission ("Commission"). 1 hold a B.S. degree from Cornell University and the M.B.A. degree from Northwestern University. My experience with UP has consisted principally of work in the regulatory costing area including mergers, trackage rights, rate complaints and investigations and branch line abandonments.

I have participated in cost studies and the calculation of benefits in a number of merger proceedings before the Interstate Commerce Commission, including Finance Docket 30000, <u>Union Pacific -- Control -- Missouri Pacific &</u> <u>Western Pacific ("UP/MP/WP</u>"), Finance Docket 30,800, <u>Union Pacific -- Control --</u> <u>Missouri-Kansas-Texas ("UP/MKT")</u>, and Finance Docket 32133, <u>Union Pacific --</u> <u>Common Control -- Chicago North Western ("UP/CNW"</u>). I have previously been dept sed in this proceeding about the calculation of the benefits and the preparation of the Summary of Benefits exhibit.

I have been asked to respond to criticism of various parties attacking the benefits which will flow from this merger, the preparation of the Summary of On another point, a number of parties have attacked the provision in the original agreement between Applicants and BN/Santa Fe for the trackage rights compensation levels to be escalated each year by 70% of the RCAF-U. They assert that the parties should have used the RCAF-A, because that tracks "actual costs." <u>See, e.g.</u>, WCTL-12, Crowley, pp. 24-26; IP-10, Prescott, pp. 28-31; WSC-11, Fauth, p. 27. I believe that the standard 70% of RCAF-U approach is preferable to use of the RCAF-A, because productivity gains are much smaller for costs below the wheel than for a railroad's costs overall (which is what the RCAF-A purports to measure). However, to eliminate any issue of whether the trackage rights compensations levels track "actual costs," Applicants have agreed with BN/Santa Fe to use an escalator that tracks the actual changes in their below-the-wheel costs. That puts the "RCAF-U U/RCAF-A" issue completely to bed.

UP/SP-2.30

Before the SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY — CONTROL AND MERGER — SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

### **RAILROAD MERGER APPLICATION**

#### APPLICANTS' REBUTTAL

#### **VOLUME 1 - NARRATIVE**

CANNON Y. HARVEY LOUIS P. WARCHOT CAROL A. HARRIS Southern Pacific Transportation Company One Market Plaza San Francisco, California 94105 (415) 541-1000

PAUL A. CUNNINGHAM RICHARD B. HERZOG JAMES M. GUINIVAN Harkins Cunningham 1300 Nineteenth Street, N.W. Washington, D.C. 20036 (202) 973-7600

Attorneys for Southern Pacific Rail Corporation, Southern Pacific Transportation Company, St. Louis Southwestern Railway Company, SPCSL Corp. and The Denver and Rio Grande Western Railroad Company CARL W. VON BERNUTH RICHARD J. RESSLER Union Pacific Corporation Martin Tower Eighth and Eaton Avenues Bethlehern, Pennsylvania 18018 (610) 861-3290

JAMES V. DOLAN PAUL A. CONLEY, JR. LOUISE A. RINN Union Pacific Railroad Company Missouri Pacific Railroad Company 1416 Dodge Street Omaha, Nebraska 68179 (402) 271-5000

ARVID E. ROACH II J. MICHAEL HEMMER MICHAEL L. ROSENTHAL Covington & Burling 1201 Pennsylvania Avenue, N.W. P.O. Box 7566 Washington, D.C. 20044-7566 (202) 662-5388

Attorneys for Union Pacific Corporation, Union Pacific Railroad Company and Missouri Pacific Railroad Company The assertion that the use of 70% of the unadjusted RCAF index to escalate the agreed compensation would create an advantage for UP/SP over time (<u>see</u>, <u>e.g.</u>, CMA-7, Crowley, pp. 55-58; IP-10, Prescott, pp. 28-31; WSC-11, Fauth, p. 27) is wrong. As Mr. Kauders shows, productivity gains are much smaller for costs below the wheel than for a railroad's costs overall.<sup>48</sup>/ Nevertheless, to eliminate this issue, Applicants are agreeing with BN/Santa Fe to a purely actualcost-based escalator.

In past merger cases, the ICC has repeatedly made clear its preference for privately negotiated terms and conditions for trackage rights it mandates. <u>See</u>, <u>e.g.</u>, <u>UP/MP/WP</u>, 366 I.C.C. at 589; <u>UP/MKT</u>, 4 I.C.C.2d at 468; <u>BN/Santa Fe</u>, Slip Op., p. 88. The Commission has also repeatedly set forth the compensation principles that it expects railroads to bring to bear in their negotiations,

47/(...continued)

Moreover, the provision in the agreement that permits reopening the escalation provision every five years ensures that it can be recalibrated if necessary.

As Mr. Rebensdorf explains, the parties here agreed to use gross ton-miles as the basis for their agreement, and other agreements are indisputably in the same range when stated on that basis. By the same token, KCS' witness Rawert seriously misleads when he restates the agreed rate on a <u>loaded</u> car-mile basis, arrives at \$.42 per car-mile, and then asserts that this rate is at the high end of the charges in Mr. Rebensdorf's Table of Comparable Rates. KCS-33, Rawert, p. 248. On a <u>total</u> car-mile basis, which is how all the rates are stated in Mr. Rebensdorf's Table, the agreed rate is at the low end of the range.

Before the Surface Transportation Board



Finance Docket No. 32760

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAIL ROAD COMPANY —CONTROL AND MERGER— SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTEPN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

### **APPLICANTS' BRIEF**

CANNON Y. HARVEY LOUIS P. WARCHOT CAROL A. HARRIS SOUTHERN PACIFIC TRANSPORTATION COMPANY One Market Plaza San Francisco, California 94105 (415) 541-1000

PAUL A. CUNNINGHAM RICHARD B. HERZOG JAMES M. GUINIVAN HARKINS CUNNINGHAM 1300 Nineteenth Street, N.W. Washington, D.C. 20036 (202) 973-7601

Attorneys for Southern Pacific Corporation, Southern Pacific Transportation Company, St. Louis Southwestern Railway Company, SPCSL Corp. and The Denver and Rio Grande Western Railroad Company CARL W. VON BEENUTH RICHARD J. RESSLEE UNION PACIFIC CORPORATION Martin Tower Eighth and Eaton Avenues Bethlehem, Pennsylvania 18018 (610) 861-3290 JAMES V. DOLAN

PAUL A. CONLEY, JE. LOUISE A. RINN Law Department UNION PACIFIC RAILROAD COMPANY MISSOURI PACIFIC RAILROAD COMPANY 1416 Dodge Street Omaha, Nebraska

ARVID E. ROACH II J. MICHAEL HEMMER MICHAEL L. ROSENTHAL COVINGTON & BURLING 1201 Pennsylvania Avenue, N.W. P.O. Box 7566 Washington, D.C. 20044-7566 (202) 662-5388

Attorneys for Union Pacific Corporation, Union Pacific Railroad Company and Missouri Pacific Railroad Company

June 3, 1996

- Granting BN/Santa Fe added shipper access in the Lake Charles area and at Texarkana and Shreveport.
- Creating dedicated funds under which 100% of BN/Santa Fe's trackage rights fees will be spent on maintaining and improving the trackage rights lines.
- Revising the escalation formula for trackage rights fees so that it will track changes in act al costs.
- Giving BN/Santa Fe the option of traditional joint.
   facility billing, in lieu of the agreed flat fees.
- Adopting a written "protocol" to guarantee against any discrimination in train dispatching.
- Granting BN/Santa Fe the right to serve new industries that locate on SP-owned lines where BN/Santa Fe has trackage rights.
- Releasing shippers from contractual commitments so that BN/Santa Fe will have quick access to nearly all the traffic at "2-to-1" points.
- Ensuring that BN/Santa Fe will have ample storagein-transit ("SIT") capacity for plastics.
- Capping reciprocal switch charges at "2-to-1" points at \$130 per car, and capping SP's reciprocal switch charges at other points at \$150 per car.
- Granting build-in rights to shippers at two specific locations, and creating an arbitration mechanism under which other shippers can pursue such rights.
- Making clear that BN/Santa Fe shall have access and interchange rights equal to SP's at Corpus Christi and Brownsville.
- Clarifying BN/Santa Fe's access to existing and new shipper facilities at "2-to-1" points.
- Consenting to a five-year oversight process under which the Board can review the effectiveness of the BN/Santa Fe settlement and impose additional remedies if necessary.

UP/SP-230, pp. 13-21; UP/SP-231, Rebensdorf, pp. 5-11.5/

Applicants also entered into a settlement with Utah Railway which greatly expands its access to Utah coal, and arrived at amicable settlements with a number of other parties to the case. UP/SP-231, Rebensdorf, pp. 7, 11-14.

BEFORE THE SURFACE TRANSPORTATION BOARD

#### Finance Docket No. 32760

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

### APPLICANTS' SUBMISSION OF FINAL SETTLEMENT AGREEMENT AND IMPLEMENTING AGREEMENTS WITH BN/SANTA FE

Yesterday Applicants concluded negotiations with BN/Santa Fe on the attached Second Supplemental Agreement (Exhibit A) and definitive implementing agreements. The Second Supplemental Agreement contains all the additions and revisions to the original BN/Santa Fe settlement agreement necessary to implement Applicants' settlement agreement with CMA and memorialize additional changes unilaterally offered by Applicants to address concerns of specific shippers. It also contains clarifications negotiated between Applicants and BN/Santa Fe in connection with development of the detailed implementing agreements.

Attached as Exhibit B are the definitive trackage rights agreements called for by the original BN/Santa Fe settlement agreement. Although not required by that agreement, definitive haulage agreements implementing the settlement agreement are included as Exhibit C. Applicants and BN/Santa Fe have also reached definitive agreements Changes to Implement the CMA Agreement2/

- <u>St. Louis Trackage Rights (CMA § 1)</u>. The revised settlement agreement extends BN/Santa Fc's trackage rights to East St. Louis. (Ex. A, p. 11, § 6a.<sup>2</sup>)
- <u>Access to New Shipper Facilities (CMA § 2)</u>. BN/Santa Fe gains the right to serve any new shipper facility located on any SP-owned line over which BN/Santa Fe receives trackage rights. (Ex. A, p. 2, § 1b; p. 7, § 4b; p. 9, § 5b; pp. 11-12, § 6c.)
- <u>Reciprocal Switch Charges at "2-to-1" Points (CMA</u> <u>§ 4(a))</u>. UP/SP will provide reciprocal switching to BN/Santa Fe at "2-to-1" shipper facilities at a rate of no more than \$130 per car. (Ex. A, p. 15, § 9h.) Applicants and BN/Santa Fe have also separately agreed that reciprocal switch charges vis-a-vis BN/Santa Fe at non-"2-to-1" points will be reduced to \$130. This is \$20 below the \$150 level previously unilaterally offered by Applicants.<sup>3/</sup>
- <u>Adjustment of Trackage Rights Fees (CMA § 7)</u>. Trackage rights compensation levels under the settlement agreement will be adjusted on the basis of changes in actual UP/SP system average URCS costs for the categories of maintenance and operating costs covered by the fees. (Ex. A, pp. 16-17, § 12.)

<sup>1/</sup> Certain provisions of the CMA agreement did not call for amendments to the BN/Santa Fe settlement agreement, but of course are fully binding on Applicants. These are Sections 3 (modification of shipper contracts to allow BN/Santa Fe to compete at once for half of every shipper's traffic), 4(d) (reduction in SP reciprocal switch charges at non-"2-to-1" points), 6 (segregated accounts for trackage rights fees dedicated to maintenance, depreciation and capital improvements on the trackage rights lines), 9 (dispatching protocol for trackage rights, which has already been filed), 13 (arbitration procedure for build-in claims), and 14 (Applicants' consent to Board oversight).

2/ Citations are to the page numbers of the Second Supplemental Agreement and the sections of the BN/Santa Fe settlement agreement, as amended.

Applicants stand by their commitment to reduce unilaterally all SP reciprocal switch charges vis-a-vis railroads other than BN/Santa Fe to \$150 per car, with further reductions possible by bilateral negotiation

**CMA-12** 

### BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

## UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY

-- CONTROL AND MERGER --

SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORPORATION AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

BRIEF OF THE CHEMICAL MANUFACTURERS ASSOCIATION

The Chemical Manufacturers Association ("CMA") is a nonprofit trade association whose member companies account for approximately 90% of the productive capacity for basic industrial chemicals in the United States. CMA's members depend heavily on rail transportation of bulk chemicals, which typically move in tank cars and covered hopper cars owned or leased by the companies.

On March 29, 1996, CMA filed Comments (CMA-7) opposing the proposed marger because it appeared the trackage rights agreement negotiated by Applicants (UP/SP) with the Burlington Northern/Santa Fe ("BNSF Agreement") would not effectively address anti-competitive concerns that would otherwise arise following the merger. CMA raised the possibility, however, that its position regarding the merger could change if the BNSF Agreement

- Provides that UP/SP will release at least 50% of any business subject to contracts at "2-to-1" points in Texas and Louisiana. This will enable BNSF to compete for this business earlier than it otherwise would be able to.
- Establishes reciprocal switch charge of no more than \$130 at "2-to-1" points, and reduces switch charges at other points that are above \$150 to \$150, with escalation at 50% of RCAF(U). These reciprocal switching charges will facilitate access to BNSF for line hauf service.
- Allows BNSF to have equal access to Dayton Yard for storage-in-transit (SIT). UP/SP will
  work with BNSF to locate additional SIT facilities on the trackage rights lines. These
  provisions will help to overcome what might otherwise be SIT capacity limitations for BNSF.
- Places 100% of the trackage rights fees in a segregated fund to be used exclusively for maintenance, improvements and depreciation on the trackage rights lines, with one fund for the South Central region and one fund for the Central Corridor/California. This ensures that trackage rights fees are used for the trackage rights lines rather than subsidizing other lines.
- Changes trackage rights fee escalator from 70% of RCAF(U) to year-to-year changes in UP/SP actual system average cost for the maintenance and operating cost elements covered by the fee. CMA will have the right to audit. This will correct the tendency of the fee to rise above actual costs over time because of the use of an escalator that did not incorporate productivity gains.
- Grants BNSF the right to handle traffic to and from certain points in the Lake Charles area to, from or via New Orleans and to and from Mexico via Eagle Pass, Laredo or Brownsville, and "3-to-2" traffic at Texarkana and Shreveport to and from the Memphis BEA. This corrects situations at certain points where the second remaining carrier after the merger could not offer a competitive routing to and from certain points.
- Adopts a dispatching protocol which includes provision for on-site BNSF manager, at UP/SP expense, to monitor dispatching of BNSF trains. This will ensure that BNSF will enjoy equal dispatch of its trains.
- Affords BNSF the right to run any or all of its traffic, at its option, in either direction on lines
  operated directionally by Applicants. This addresses the concern of many parties that BNSF
  would have difficulty running trains against the flow of traffic, particularly between Houston
  and Memphis.
- Confirms BNSF access and interchange rights at Corpus Christi and Brownsville at least as
  favorable as SP has currently. BNSF will have direct access to the Port of Brownsville, BRGI
  and FNM, and BNSF will have the right to purchase a yard at Brownsville for trackage rights
  operations. This will help to ensure BNSF competitiveness on traffic to and from Mexico.

**BN/SF-59** 

### BEFORE THE SURFACE TRANSPORTATION BOARD

### **FINANCE DOCKET NO. 32760**

### UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY

#### - CONTROL AND MERGER -

### SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

### BRIEF OF BN/SANTA FE

Jeffrey R. Moreland Richard E. Weicher Janice G. Barber Michael E. Roper Sidney L. Strickland, Jr.

Burlington Northern Railroad Company 3800 Continental Plaza 777 Main Street Ft. Worth, Texas 76102-5384 (817) 333-7954 Erika Z. Jones Adrian L. Steel, Jr. Roy T. Englert, Jr. Kathryn A. Kusske

Mayer, Brown & Platt 2000 Pennsylvania Avenue, N.W. Washington, D.C. 20006 (202) 463-2000

and

The Atchison, Topeka and Santa Fe Railway Company 1700 East Golf Road Schaumburg, Illinois 60173 (847) 995-6000

> Attorneys for Burlington Northern Railroad Company and The Atchison, Topeka and Santa Fe Railway Company

June 3, 1996

ta Fe in any particular case.<sup>9</sup> That should allay any remaining concerns about the rate base, while objections that the rate would escalate to uncompetitive levels are no longer tenable now that the 70% RCAF-U adjustment clause has been replaced by an adjustment mechanism based directly on actual changes in UP's costs. See Ice 2d V.S. 3; Kent/Klick V.S. 57-58.

Even SP has competed effectively paying trackage rights compensation rates that are similar to those in the BN/Santa Fe Agreements. BN/Santa Fe will be able — and fully expects — to compete vigorously and effectively under those terms.

## II. THE RESPONSIVE APPLICATIONS AND SUGGESTED ALTERNATIVE OR ADDITIONAL CONDITIONS DO NOT SOLVE THE COMPETITIVE PROBLEMS AND DO NOT MEET THE BOARD'S STANDARDS FOR THE IMPOSITION OF CONDITIONS

We have shown above that the BN/Santa Fe Agreements provide full remedies for the "competitive harm [that] is directly and causally related to the merger." BN/Santa Fe at 54. Once that has been established, no additional conditions are appropriate, and the Board's conditioning role is at an end. The Board's "role in merger proceedings is to evaluate carrier-originated proposals to determine whether they are consistent with the public interest." UP/MP/WP at 564. To this end, the Board grants only those conditions that are "narrowly tailored" to ameliorate the direct adverse effects of a merger; once those effects have been

<sup>&</sup>lt;sup>a</sup> BN/Santa Fe reads Applicants' April 29 filing not only as providing to BN/Santa Fe a segment-by-segment option to pay the lower of Agreement-based fees and traditional joint facilities billing fees, but also as committing that traditional joint facilities billing calculations will be based on *original* investment cost less depreciation (plus an allocated share of actual roadway maintenance and dispatching expense), as opposed to a book value that may have been adjusted. See UP/SP-230 at 16 n.7 (equating the approach that Applicants are offering BN/Santa Fe as an option with portions of Mr. Crowley's verified statements endorsing an approach based on original investment cost). BN/Santa Fe intends to hold Applicants to those representations, and the Board will have the oversight authority to do so as well.

#### **REDACTED - PUBLIC VERSION**

**UP/SP-384** 

### BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760 (Sub-No. 21)

UNION FACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY -- OVERSIGHT

### UNION PACIFIC'S FIFTH ANNUAL OVERSIGHT REPORT

CARL W. VON BERNUTH Union Pacific Corporation 1416 Dodge Street, Room 1230 Omaha, Nebraska 68179 (402) 271-6304

JAMES V. DOLAN LAWRENCE E. WZOREK Law Department Union Pacific Railroad Company 1416 Dodge Street Ornaha, Nebraska 68179 (402) 271-5000 J. MICHAEL HEMMER MICHAEL L. ROSENTHAL RAYMOND A. ATKINS DEBRA VOLLAND Covington & Burling 1201 Pennsylvania Avenue, N.W. Washington, D.C. 20004-2401 (202) 662-5578

Attorneys for Union Pacific Corporation Union Pacific Railroad Company and Southern Pacific Rail Corporation

July 2, 2001

### 5. Lower Costs

UP achieved the efficiencies it predicted during the merger proceeding. UP estimates its annual savings from the merger at more than \$690 million annually. The savings reflect substantial reductions in administrative personnel and more efficient deployment of agreement employees. More efficient routes, including directional running, reduce operating costs. Car hire and other equipment costs fell as transit times improved and interchange delays disappeared. Combined shops repair locomotives and cars more efficiently.

UP also was able to realize enormous savings by reducing SP's costs of acquiring supplies and equipment. SP lacked UP's sophisticated contract monitoring systems. It also paid higher prices because it could not secure the volume discounts that UP obtained. Combined, UP and SP reduced supply costs even further.

UP's profitability has not increased markedly and its rates have not increased over the five-year oversight period. The Board should therefore conclude that most of these savings where passed along to customers in the form of reduced rates.

### 6. <u>Capital Investments</u><sup>53</sup>

By the end of 2001, UP expects to have invested \$1.586 billion to implement the UP/SP merger. UP's investment will exceed the \$1.441 billion we predicted in the merger application by approximately \$140 million. This total excludes more than \$1.5 billion in costs associated with the service crisis of 1997-98. It also does not include most of the costs of acquiring billions of dollars worth of locomotives and freight cars, even though those assets are used on former SP lines.

<sup>&</sup>lt;sup>53</sup> We discuss Houston/Gulf Coast area investments separately at pp. 47-49, below.





Re: Finance Docket No. 32760, Union Pacific Corporation, et al. --Control and Merger -- Southern Pacific Rail Corporation, et al.

Dear Secretary Williams:

Enclosed for filing in the above-captioned proceeding are the original and twenty-five (25) copies of the Petition of The Burlington Northern and Santa Fe Railway Company for Clarification (BNSF-97).

I would appreciate it if you would date-stamp the enclosed extra copies and return them to the messenger for our files.

Sincerely,

ERIKO Z. JUNES/dis

Erika Z. Jones

Enclosures

cc:

All Parties of Record

ENTERED Office of the Secretary

DEC 17 2001

Part of Public Record

CHARLOTTE CHICAGO COLOGNE FRANKFURT HOUSTON LONDON LOS ANGELES NEW YORK PALO ALTO PARIS WASHINGTON INDEPENDENT MEXICO CITY CORRESPONDENT: JAUREGUI, NAVARRETE, NADER Y ROJAS

204097



## BEFORE THE SURFACE TRANSPORTATION BOARD



Finance Docket No. 32760

### UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY

### -- CONTROL AND MERGER --

### SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

### PETITION OF THE BURLINGTON NORTHERN AND SANTA FE RAILWAY COMPANY FOR CLARIFICATION

ENTERED Office of the Secretary

DEC 17 2001

Jeffrey R. Moreland Richard E. Weicher Sidney L. Strickland, Jr. Michael E. Roper Sarah Whitley Bailiff

The Burlington Northern and Santa Fe Railway Company 2500 Lou Menk Drive Third Floor Ft. Worth, Texas 76131-0039 (817) 352-2353 or (817) 352-2368 Erika Z. Jones Adrian L. Steel, Jr. Adam C. Sloane Part of Public Record

Mayer, Brown & Platt 1909 K Street, NW Washington, DC 20006 (202) 263-3000

Attorneys for The Burlington Northern and Santa Fe Railway Company

December 17, 2001

BNSF-97

### BEFORE THE SURFACE TRANSPORTATION BOARD

#### Finance Docket No. 32760

### UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY

-- CONTROL AND MERGER --

SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

> PETITION OF THE BURLINGTON NORTHERN AND SANTA FE RAILWAY COMPANY FOR CLARIFICATION

Pursuant to Decision No. 44 in the above-referenced proceeding, The Burlington Northern and Santa Fe Railway Company ("BNSF") petitions the Surface Transportation Board ("Board") for clarification of the merger conditions imposed by the Board in approving the UP/SP merger.<sup>1</sup> See Decision No. 44, 1 S.T.B. 233, 418-20. BNSF seeks a clarification of an issue with broad public policy implications that has arisen under the BNSF Settlement Agreement, as amended and imposed by the Board as a condition of the merger.<sup>2</sup> Specifically, BNSF seeks a clarification as to when BNSF is

<sup>&</sup>lt;sup>1</sup> The acronyms used herein are the same as those used in Appendix B to Decision No. 44.

<sup>&</sup>lt;sup>2</sup> "A prior decision may be clarified whenever there appears to be a need for a more complete explanation of the action taken therein." Finance Docket No. 32760, Decision No. 61 at  $\hat{\sigma}$  (served Nov. 20, 1996).

required to construct or fund construction of a new connection or other facilities or improvements to serve a build-in/build-out line pursuant to the BNSF Settlement Agreement and the CMA Agreement.

The issue has arisen in connection with the planned new build-in line which is to serve Union Carbide Corporation's ("UCC")<sup>3</sup> plastics and chemicals production facility at Sendrift, TX from the former SP Port Lavaca Branch which runs between Placedo and Port Lavaca, TX. Claiming that BNSF's planned operations will interfere with its operations, UP has asserted that BNSF should be required to construct a new connection at Placedo and a new siding between Placedo and Kamey, TX (where the new line will connect with the Port Lavaca Branch) before it can provide service to the Seadrift facility. Maps depicting the rail lines involved and the build-in line are attached hereto as Attachment A.

As explained below, the question of when BNSF should be required to construct a new connection or other facilities or improvements to serve a build-in/build-out line has application to more than just the immediate dispute between BNSF and UP. The question should be addressed by the Board because its resolution may significantly affect the public policy choices that underpin the Board's approval of the UP/SP merger, and it is important that other parties to the UP/SP merger proceeding be afforded the opportunity to submit their views on the issue. Resolution in a private arbitration would not afford them that opportunity. Further, Board resolution of the question is necessary

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<sup>&</sup>lt;sup>3</sup> As the Board has been previously advised, UCC has merged with The Dow Chemical Company ("Dow"). UCC continues to exist as the same corporate legal entity, but as a wholly-owned subsidiary of Dow rather than a publicly-traded company.

to ensure that, over the 99 year term of the Settlement Agreement, BNSF is able to compete effectively on a level playing field with UP over the trackage rights lines.<sup>4</sup>

It should be emphasized that what BNSF seeks in this Petition is policy guidance from the Board on the question presented – that is, the standard to be used in determining when BNSF may be required to construct or fund construction of a new connection or other facilities or improvements to serve build-in/build-out lines under the BNSF Settlement Agreement, CMA Agreement, and the Board's decisions. BNSF does not seek a resolution of the specific dispute concerning whether BNSF should be required to construct a connection at Placedo and/or a siding on the Placedo-Kamey line. Nonetheless, in order to provide the Board with a complete background and context in order to resolve the broader public policy question posed, BNSF will set forth the facts which have led to the dispute so that the Board will be fully apprised of that background and context in resolving the question.

### BACKGROUND

In approving the UP/SP merger, the Board imposed as a condition that UP grant BNSF trackage rights over SP's Port Lavaca Branch to preserve the build-out option which the exclusively UP-served UCC facility at Seadrift enjoyed before the merger.<sup>5</sup>

<sup>&</sup>lt;sup>4</sup> The question presented in this Petition was not addressed in the proposed Restated and Amended BNSF Settlement Agreement (UP/SP-386, BNSF-92) submitted to the Board on July 25, 2001, because the parties were at that time continuing their negotiations in the hope that, consistent with the Board's expressed preference for the private resolution of disputes, a mutually-agreeable resolution could be achieved. It is now clear, however, that such a resolution cannot be reached and that resolution by the Board is necessary.

<sup>&</sup>lt;sup>5</sup> As the Board noted, the BNSF Settlement Agreement was amended by the parties to provide that BNSF would receive these trackage rights. <u>See</u> Section 4a of the BNSF Settlement Agreement, as amended by Section 3a of the Second Supplemental Agreement dated June 27, 1996.

Decision No. 44, 1 S.T.B. at 475. Subsequently, UCC and BNSF reached agreement for the construction of a new line from the Seadrift facility to the Port Lavaca Branch, and BNSF filed a Petition for Exemption with the Board in Finance Docket No. 34003 on January 31, 2001, for authority to construct and operate the new line. On June 19, 2001, the Board conditionally granted the requested exemption subject to the completion of the environmental review process.<sup>6</sup>

In February 2001, BNSF initiated discussions with UP concerning BNSF's plan for providing service to UCC via the new line. Specifically, BNSF advised UP that it planned to serve the new line by running trains south from Houston on the UP Algoa-Brownsville, TX main line over which BNSF received trackage rights under the BNSF Settlement Agreement. Near Placedo, TX, the trains would turn onto the former SP line using a reverse movement over an existing connection in the southwest quadrant of the crossing and then proceed east to a turn-out to the new line near Kamey, TX. After providing service to the UCC Seadrift facility, BNSF trains would return west over the Port Lavaca Branch to the UP main line near Placedo and, using a reverse movement over the southwest quadrant connection, get back on UP's Algoa-Brownsville, TX line to return north to Houston. It is anticipated that BNSF will run one train of approximately 25 to 30 cars each way per day on the proposed line. BNSF's proposed route of service is reflected on Attachment A.

During the parties' discussions concerning BNSF's proposed service plan, UP has insisted that "any level of interference" with its operations is unacceptable. Based

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<sup>&</sup>lt;sup>6</sup> The Post Environmental Assessment was issued on December 10, 2001, and the matter awaits a final Board decision.
on this premise, UP has argued that BNSF should be required to build or fund a new connection at Placedo and a siding on the Placedo-Kamey line. As shown below, UP's premise is directly contrary to not only the language of the BNSF Settlement Agreement, but also the Board's intent that BNSF should be able to provide fully competitive service to replace the service (nat would otherwise have been lost upon SP's absorption into UP. Accordingly, the Board should adopt the procedures set forth herein and clarify that, consistent with the terms of the BNSF Settlement Agreement and with governing law, BNSF may be required to construct or fund a new connection or other facilities or improvements to provide service to a build-in/build-out line only if UP demonstrates<sup>7</sup> that, absent such construction, BNSF's proposed service would unreasonably and materially interfere with UP's service to its customers and only if requiring BNSF to undertake such construction would be consistent with BNSF's ability to provide competitive service. <sup>8</sup>

<sup>&</sup>lt;sup>7</sup> It is appropriate for UP to carry the burden of establishing the requisite unreasonable and material interference since UP will in all cases be the owner of the lines involved and will have the most information concerning the existing operations on those lines.

<sup>&</sup>lt;sup>8</sup> Pursuant to Decision No. 44, a request for a determination of whether BNSF is required to construct a connection and/or siding as UP proposes can be submitted to the Board or to arbitration. <u>See</u> Decision No. 44, 1 S.T.B. at 420 ("Any technical disputes with respect to the implementation of this build-in/build-out remedy may be resolved either by arbitration or by the Board."). The Board has recognized, however, that clarification of issues arising under the Settlement Agreement may be appropriate to "provide guidance to the parties and to arbitrators in interpreting the intended scope" of the conditions to the UP/SP merger. <u>See</u> Decision No. 86 at 4. Similarly, the Board has stated that "an administrative proceeding might be preferable for the resolution of general matters with broad implications with respect to implementation of our conditions." <u>Id.</u> at 6. The clarification sought in this Petition relates to "general matters with broad implications to the Placedo-Kamey line, and such a clarification would provide the "guidance" necessary to the resolution of a variety of disputes. Besides the

# PROVISIONS OF THE BNSF SETTLEMENT AGREEMENT AND THE CMA AGREEMENT

The original September 25, 1995 BNSF Settlement Agreement, as supplemented, is silent on the question of when BNSF should be required to construct or fund new facilities to serve a build-in/build-out line. The Restated and Amended BNSF Settlement Agreement, however, provides in Section 8(I) that the routing of the trackage rights which BNSF is to receive to serve a build-in/build-out line "shall seek to minimize the operating inconvenience to UP, consistent with ensuring that BNSF can provide competitive service." This language is identical to the language set forth in Section 13 of the CMA Agreement.<sup>9</sup>

### ARGUMENT

### A. <u>Connection at Placedo</u>

In a September 24, 2001 letter (Attachment B hereto), UP asserted that a new connection must be built at the crossing at Placedo because BNSF's proposed operation of one 25 to 30 car train per day in each direction will otherwise allegedly result in "unacceptable delays" to UP's traffic. Specifically, UP claimed that BNSF's proposed use of a reverse movement over the existing connection in the southwest

Placedo situation, one other situation where such guidance is necessary is in connection with San Jacinto Rail Limited's proposed build-in line to the Bayport Loop in Finance Docket No. 34079. As the Board is aware, UP has already advanced the position there that San Jacinto should be required to construct a new connection at T&NO Junction in Houston because of claimed interference with UP's operations due to traffic from the Bayport Loop moving through that junction.

<sup>&</sup>lt;sup>9</sup> As originally written and executed, the CMA Agreement provided for a process where an arbitrator would determine whether a particular build-in/build-out was economically feasible under Interstate Commerce Commission and Board precedent. The Board rejected the feasibility standard and thus eliminated the need for an arbitration to determine if a build-in/build-out could be constructed. <u>See</u> Decision No. 44, 1 S.T.B. at 420.

quadrant of the crossing would "adversely impact the fluid operation" of the UP main lines between Houston/Flatonia and Brownsville. In its letter, however, UP provided no detailed justification of its claim of interference, but simply claimed that each BNSF train would cause a delay of 30 to 60 minutes. UP further contended in its letter (i) that it was never the intent of UP or BNSF or of the Board that BNSF's operations could result in some level of "acceptable" interference with UP's operations; and (ii) that "[t]he creation of any level of interference with the owner's operations and service to its customers" is unacceptable.

UP's bald assertion that BNSF's operations on the trackage rights lines cannot create "any level of interference" with UP's operations and service to its customers is clearly overly broad and not supported by the BNSF Settlement Agreement, the CMA Agreement, the Board's decisions, or any other authority. UP has sought support for its position in Section 9 of the BNSF Settlement Agreement. See September 24, 2001 letter at 2. But UP's resort to Section 9 is unavailing. The only portion of Section 9 that conceivably is relevant to UP's position is Section 9b. Section 9b merely states that BNSF and UP will conduct a joint inspection to determine the new connections and related facilities that are "necessary to implement the trackage rights granted under this Agreement." BNSF Settlement Agreement Section 9b. Section 9b, however, says nothing about the standard to be used in determining whether a new connection is "necessary" or "required" "to implement" the trackage rights. Thus, Section 9b provides no support for UP's no-interference standard.<sup>10</sup>

<sup>&</sup>lt;sup>10</sup> In the parties' negotiations, UP has also cited Section 2(n) of the Houston, Texas to Brownsville, Texas Trackage Rights Agreement (dated June 1, 1996). Section 2(n) of that agreement does not advance UP's position, either. That provision states that,

Further support for the conclusion that UP has misstated the standard to be applied in a situation involving a build-in/build-out line can be found, as noted above, in Section 8(I) of the Restated and Amended BNSF Settlement Agreement, to which UP has agreed. Section 8(I) provides that the route over which BNSF shall receive trackage rights to reach a build-in/build-out point shall "seek to minimize the operational inconvenience to UP/SP, consistent with ensuring that BNSF can provide competitive Thus, the language of the Restated and Amended BNSF Settlement service." Agreement clearly recognizes that some level of interference with UP's operations may occur in connection with BNSF service to and from build-in/build-out lines. Indeed, such a result is inherent in any increased use of UP's lines, and UP accepted the increased use of its lines in agreeing to grant BNSF trackage rights. In addition, as noted, Section 8(I) mandates only those steps to minimize inconvenience to UP that are "consistent with ensuring that BNSF can provide competitive service." This plainly is inconsistent with UP's no-interference standard, and, to the contrary, mandates consideration of whether BNSF's operations would unreasonably and materially interfere with UP's operations and whether proposed construction remedies for such interference would be consistent with BNSF's ability to provide competitive service.

<sup>&</sup>quot;when entering, exiting, setting out or picking up from its existing lines of railroad or trackage rights lines ('User's Operations'), [BNSF] shall do so without <u>unreasonable</u> interference or impairment of the Joint Trackage." (Emphasis added.) Nothing in this provision states that the determination of whether "sufficient trackage" is available for BNSF's operations depends on whether those operations would cause <u>any</u> interference to UP's operations -- which is the position that UP has taken. To the contrary, the provision clearly states that BNSF must conduct its operations without "<u>unreasonable</u> interference or impairment" of the joint trackage, and it, therefore, strongly implies that the determination of whether BNSF may be required to construct additional trackage depends (at least in substantial part) on whether BNSF's operations. This is precisely the position that BNSF has advocated and UP has rejected.

In assessing whether proposed BNSF service to and from a build-in/build-out line would cause unreasonable and material interference with UP's operations, consideration should be given to whether similar operations have caused undue interference with UP's operations elsewhere. For instance, BNSF's proposed use of reverse movements at Placedo is similar to the practice at T&NO Junction and Dayton, TX where the number of such movements is similar, and UP is non-atheless able to operate without undue difficulty. Similarly, UP itself employs this same type of reverse movement to move its grain trains onto the Port Terminal Railroad Association at North Yard in Houston.

Further, in determining whether the construction of a new connection or other facilities for reducing interference with UP's operations would compromise BNSF's ability to "provide competitive service" (Section 8(I) of the Restated and Amended BNSF Settlement Agreement), consideration should be given to whether SP would have had to construct a connection to provide the service at issue.<sup>11</sup>

Based on these principles and considerations, the Board should clarify that:

- When BNSF presents an operating plan to UP to serve a build-in/build-out line, UP is required to approve that operating plan unless the plan will cause unreasonable and material interference with UP's operations.
- If UP believes that BNSF's proposed operating plan would cause such interference, then UP must provide (i) a detailed justification in writing supporting its position, and (ii) a proposed alternative operating plan which will enable BNSF to provide competitive service to the shipper with the least additional cost.

<sup>&</sup>lt;sup>11</sup> The Board has most recently noted that the build-in/build-out condition was imposed by the Board on the UP/SP merger "to replicate . . . competitive opportunities that would otherwise have been lost upon SP's absorption into UP". (Finance Docket No. 32760 (Sub-No. 21), Decision No. 19 at 2 (served Nov. 8, 2001).) BNSF should therefore be able to operate in a manner that most closely replicates the service SP would have provided (i.e., BNSF should be able to "step in the shoes" of SP).

- If UP's proposed alternative operating plan would require BNSF to construct or fund new facilities or other improvements, then UP is required to provide an explanation of why the operations of the two carriers cannot be coordinated to avoid the need for the construction of new facilities.
- If, at that point, UP and BNSF continue to disagree as to the need for the construction of new facilities and as to how they should be funded, then the issue "may be resolved either by arbitration or the Board" (see Decision No. 44, 1 S.T.B. at 420).

The adoption of these procedures would enable BNSF to provide competitive service to shippers via build-in/build-out lines to replace the competition that would have otherwise been lost by the merger while at the same time affording protection to UP's ability to serve its customers.<sup>12</sup>

### B. Siding on Placedo-Kamey Line

In its discussions with BNSF, UP has also asserted that BNSF should be required to construct a new siding on the Placedo-Kamey line for UP's use because BNSF's proposed service would interfere with UP's practice of leaving unit rock trains on the line to unload them to the customer. In support of its position, UP asserted in its September 24, 2001 letter that it was not the parties' intent when they executed the BNSF Settlement Agreement that UP would be "impeded in its ability to continue to provide service to existing customers in the manner service was provided prior to the merger." UP further asserted that "any BN-proposed change to existing operations or

<sup>&</sup>lt;sup>12</sup> While BNSF's current Petition for Clarification relates to service to build-in/buildout lines, the issues may also arise in the context of providing service to other shippers to which BNSF gained access under the merger conditions, particularly including new facilities on trackage rights lines. To the extent this is so, the Board should clarify that the procedures outlined above should apply to such service as well. In either case, appropriate changes incorporating the procedures should be made to the Restated and Amended BNSF Settlement Agreement.

access to a new customer that adversely impacts an existing customer must be remedied by BNSF to UP's satisfaction."

There is again, however, no standard anywhere in the BNSF Settlement Agreement which even remotely resembles the absolutist principle that UP proposes.<sup>13</sup> The Board should clarify that UP cannot conduct operations, including parking cars or trains on a through route, that impede BNSF's ability to provide competitive service to a build-in/build-out line. The Port Lavaca Branch is a certificated line over which BNSF was expressly granted trackage rights in the BNSF Settlement Agreement as a condition of the merger, and UP's operations would preclude BNSF from fully exercising those trackage rights. It makes no sense for UP to take the position that it is entitled to block a line at its discretion and to require BNSF to pay for a siding that UP – not BNSF – would use.<sup>14</sup>

Moreover, absent the merger, SP would likely have implemented the most cost effective and practical solution it could to accommodate the rock train unloading operations so that SP could provide service to both the customer and UCC. UP should be put to a similar task. That is, BNSF should not be required to provide funding for a

<sup>&</sup>lt;sup>13</sup> To the extent the BNSF Settlement Agreement does set forth a standard, it would be the same as that discussed above for a build-in, and the relevant questions in the present dispute would be whether BNSF's proposed operation of one train in each direction each day on the Placedo-Kamey line would cause unreasonat 'e and material interference with UP's service to its customer.

<sup>&</sup>lt;sup>14</sup> In any event, as in other areas, UP should be required to substantiate its claim that BNSF's operations would unreasonably and materially interfere with UP's operations, including, in the present dispute, providing information on where the blockage occurs on the line (<u>e.g.</u>, on which side of Kamey), when and how often the blockage occurs, and whether the blockage will extend into the future on a more or less "permanent" basis.

siding in a case like this unless there are no other practical alternatives.<sup>15</sup> UP's implementation of unloading directly off the line would impede BNSF's ability to implement the Board's competitive trackage rights conditions, and the Board should clarify that, in situations such as this, BNSF should not be required to bear the costs associated with creating access to the line.

### CONCLUSION

For the reasons set forth above, BNSF requests that the Board adopt the procedures set forth herein and clarify that BNSF should be required to construct or fund a new connection or other facilities or improvements to provide service to a buildin/build-out line only if UP demonstrates that, absent such construction, BNSF's proposed service would unreasonably and materially interfere with UP's service to its

<sup>&</sup>lt;sup>15</sup> In this regard, it appears that the unit rock trains operate only about one to three times a week, and some sort of plan could be devised which would accommodate those trains as well as BNSF's projected six trains each week to and from Seadrift – particularly since the line seems to be lightly used. For instance, the rock trains could be pulled east on the Port Lavaca Branch past Kamey while the BNSF trains moved to and from the build-in line or the cars could be staged east, rather than west, of Kamey.

customers and only if requiring BNSF to undertake such construction would be consistent with BNSF's ability to provide competitive service.

Respectfully submitted,

Entro Z. Junes/als

Erika Z. Jones Adrian L. Steel, Jr. Adam C. Sloane

Jeffrey R. Moreland Richard E. Weicher Sidney L. Strickland, Jr. Michael E. Roper Sarah Whitley Bailiff

The Burlington Northern and Santa Fe Railway Company 2500 Lou Menk Drive Third Floor Ft. Worth, Texas 76131-0039 (817) 352-2353 or (817) 352-2368 Mayer, Brown & Platt 1909 K Street, NW Washington, DC 20006 (202) 263-3000

Attorneys for The Burlington Northern and Santa Fe Railway Company

December 17, 2001

# ATTACHMENT A





Seadrift Rail Build-In Finance Docket No. 34003

# PROJECT LOCATION Figure 1-2

# ATTACHMENT B

UNION PACIFIC RAILROAD COMPANY

STEVE BARKLEY Regional Vice Presiden: Southern Region



24125 Aldine Westfield Rd Spring Texas 77373 (281) 350-7201

September 24, 2001

Mr. Rollin Bredenberg Vice President, Service Design & Performance The Burlington Northern & Santa Fe Railway Company 2600 Lou Menk Drive P. O. Box 961034 Fort Worth, TX 76161-0034

Re: Build-Out at North Seadrift, Texas

Dear Rollin:

Reference is made to your letter of August 29, 2001 regarding the proposed build-out at North Seadrift, Texas.

We have thoroughly reviewed your comments to my letter of July 5, 2001 and disagree both with BNSF's assessment of the potential impact of its proposed operating plan on UP's operations and with BNSF's interpretation of the intent of the UP/BNSF Settlement Agreement and the CMA agreement.

First, BNSF's proposed operating plan is unacceptable since even the modest volumes BNSF projects it would handle (one train averaging 25-30 cars per day in each direction) would result in unacceptable delays on UP's mainlines between Houston/Flatonia and Mexico via Brownsville. Although it is inconceivable to UP that BNSF and the customer to be served by the build-out have no immediate plans to increase their projected volumes as quickly as possible to capitalize upon the expenses they have incurred, even the two trains that BNSF projects to operate would each cause a conservative 30 to 60 minute delay on a corridor that handles 21 trains per day, with expected growth as crew resources become available. Without the construction of any of the connections proposed by UP, even the start-up volumes projected in BNSF's plan would adversely impact the fluid operation of the mainlines between Houston/Flatonia and Brownsville, a line which is jointly used by UP, BNSF and TexMex to access various seaports and gateways to Mexico.

Second, BNSF is correct in stating that the former SP could have operated to Houston via Flatonia, but SP could also have restored service over its line between Placedo and Houston via Rosenberg. That option is no longer open to UP since the line is now owned by TexMex. In any event, UP believes that it neither was the intent of the STB, nor is it in the spirit of the CMA agreement, that BNSF be given expansive trackage rights in order to avoid minimal expenditures for the construction of facilities required to alleviate the disruption of UP's operations caused by BNSF's operations.

Third, UP categorically disagrees that it was ever the intent of UP/BNSF or of the STB to establish joint operations which would result in some "acceptable" level of interference on the owner's tracks. The creation of any level of interference with the owner's operations and service to its customers by operating rights granted in the UP/SP merger is unacceptable. Section 9 of the BNSF/UP Settlement Agreement clearly requires the parties to construct connections and any other improvements necessary to prevent such interference.

Lastly, the issue regarding UP's continued service to its customer located on the Placedo – Kamey portion of the Port Lavaca Subdivision was a condition that existed prior to the BNSF/UP Settlement Agreement. Clearly it was not the parties' intent that UP be impeded in its ability to continue to provide service to existing customers in the manner that service was provided prior to the merger. Accordingly, UP believes that any BNSF-proposed change to existing operations or access to a new customer that adversely impacts an existing customer must be remedied by BNSF to UP's satisfaction.

UP stands ready to further discuss the implementation of the options outlined in my letter of July 5. Please let me know when you would like to meet for further discussions.

Sincerel Steve Barkley

# CERTIFICATE OF SERVICE

I do hereby certify that copies of The Burlington Northern and Santa Fe Railway Company's Petition for Clarification (BNSF-97) are being served on all parties of record.

Adrian L. Steel, Jr.





Finance Docket No. 32760, Union Pacific Corporation, et al. --Re: Control and Merger -- Southern Pacific Rail Corporation, et al.

Dear Secretary Williams:

Erika Z. Jones

Enclosed for filing in the above-captioned proceeding are the original and twenty-five (25) copies of both the "Highly Confidential" version and "Public" version of the Joint Petition of The Burlington Northern and Santa Fe Railway Company, and Entergy Services, Inc. and Entergy Arkansas, Inc. for Enforcement of Merger Condition (BNSF-95/ESI-34).

The Petition has been designated as "Highly Confidential" under the protective order issued in this docket. Copies of the public version of the petition are being served on all parties of record. Any party of record who has executed the undertaking for highly confidential material and wishes to receive a copy of the highly confidential version of the Petition may contact Adrian Steel at (202) 263-3237. Also enclosed is a 3.5 inch disk containing the text of the highly confidential and public versions of the filing in WordPerfect 9 format.

I would appreciate it if you would date-stamp the enclosed extra copies and return them to the messenger for our files.

Sincerely,

Er. ta Z. Jans/als Erika Z. Jones

ENTERED Office of the Secretary

OCT 0 1 2001

Part of Public Record

Enclosures

All Parties of Record cc:

CHARLOTTE CHICAGO COLOGNE FRANKFURT HOUSTON LONDON LOS ANGELES NEW YORK PALO ALTO PARIS WASHINGTON INDEPENDENT MEXICO CITY CORRESPONDENT: JAUREGUI, NAVARRETE, NADER Y ROJAS

# 203600

## PUBLIC VERSION

BNSF-95 ESI-34

## BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY

-- CONTROL AND MERGER --

SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

JOINT PETITION OF THE BURLINGTON NORTHERN AND SANTA FE RAILWAY COMPANY, AND ENTERGY SERVICES, INC. AND ENTERGY ARKANSAS, INC. FOR ENFORCEMENT OF MERGER CONDITION

#### EXPEDITED HANDLING REQUESTED

ENTERED Office of the Secretary

OCT 0 1 2001

Part of Public Record

C. Michael Loftus Donald G. Avery Peter A. Pfohl Slover & Loftus 1224 Seventeenth Street, N.W. Washington, D.C. 20036 (202) 347-7170

OF COUNSEL:

Slover & Loftus 1224 Seventeenth Street, N.W. Washington, D.C. 20036

Attorneys for Entergy Services, Inc. and Entergy Arkansas, Inc. Erika Z. Jones Adrian L. Steel, Jr. Adam C. Sloane Mayer, Brown & Platt 1909 K Street, N.W. Washington, DC 20006 (202) 263-3000

Jeffrey R. Moreland Richard E. Weicher Sidney L. Strickland, Jr. Michael E. Roper The Burlington Northern and Santa Fe Railway Company 2500 Lou Menk Drive Third Floor Ft. Worth, Texas 76131-0039 (817) 352-2353 or (817) 352-2368

Attorneys for The Burlington Northern and Santa Fe Railway Company

September 28, 2001

# PUBLIC VERSION

BNSF-95 ESI-34

# BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY

-- CONTROL AND MERGER --

SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

JOINT PETITION OF THE BURLINGTON NORTHERN AND SANTA FE RAILWAY COMPANY, AND ENTERGY SERVICES, INC. AND ENTERGY ARKANSAS, INC. FOR ENFORCEMENT OF MERGER CONDITION

#### EXPEDITED HANDLING REQUESTED

Pursuant to Decision No. 44 and Decision No. 72 in the above-referenced proceeding, Petitioners The Burlington Northern and Santa Fe Railway Company ("BNSF"),<sup>1</sup> and Entergy Services, Inc. and Entergy Arkansas, Inc. (collectively "Entergy") petition the Surface Transportation Board ("Board") for an order of

<sup>&</sup>lt;sup>1</sup> The acronyms used herein are the same as those in Appendix B to Decision No. 44.

enforcement directing UP to permit BNSF to connect from BNSF's lines at Jonesboro and Hoxie, AR with its trackage rights over UP to provide rail service to Entergy's coalfired electric generating station at White Bluff, AR.<sup>2</sup>

#### INTRODUCTION

As the Board is aware, there is a dispute between BNSF and UP as to whether BNSF has the right under the BNSF Settlement Agreement to connect from its own lines to the UP and SP lines north of Bald Knob and Fair Oaks, AR over which BNSF received trackage rights as a condition of the UP/SP merger. BNSF, supported by the U.S. Department of Transportation, Entergy, and The National Industrial Transportation League ("NIT League"), contends that BNSF has the right to do so while UP contends that BNSF does not have that right. The parties have submitted their comments and replies on this dispute in the Board's general UP/SP merger oversight proceeding (Finance Docket No. 32760 (Sub-No. 21)), and Petitioners do not propose to restate their arguments on the dispute here. Rather, the purpose of this Petition is to request the Board to rule expeditiously on this particular dispute in light of the circumstances described below pertaining to the contract being negotiated between BNSF and Entergy for the transportation of Powder River Basin ("PRB") coal to Entergy's White Bluff Station.

<sup>&</sup>lt;sup>2</sup> In Decision No. 72, the Board stated that "any beneficiary of the Decision No. 44 conditions has the right to seek relief from the Board." Slip op. at 8 (footnote omitted). See also id. at 8 n.18 ("We wish to clarify that shippers have rights under the BNSF agreement because we have imposed the terms thereof as a condition to the merger. \* \* \* [S]hippers have recourse to the Board for enforcement of the merger conditions.").

#### BACKGROUND

Entergy owns and operates a coal-fired electric generating station known as the White Bluff Station, which is located on UP's Pine Bluff-Little Rock line, just north of Pine Bluff, AR. At the time of the UP/SP merger, the White Bluff Station was exclusively served by UP. However, in the UP/SP merger proceeding before the Board, Entergy received the right to obtain service from BNSF by building out to the former SP line at Pine Bluff over which BNSF received trackage rights. <u>Union Pacific et al. – Control and Merger – Southern Pacific et al.</u>, Decision No. 44, 1 S.T.B. 233, 429-30 and 469 (1996). Subsequently, as an outgrowth of UP's service crisis in 1997, Entergy filed suit against UP for breach of the parties' coal transportation contract. Then, in 2000, the Board confirmed Entergy's right to access BNSF by connecting to a former SP track near the Pine Bluff Arsenal rather than building all the way into downtown Pine Bluff. Decision No. 88 (served March 21, 2000).

Last summer, Entergy and UP reached agreement on the settlement of Entergy's lawsuit.

In reliance on UP's commitment, Entergy and BNSF have negotiated the terms of a rail transportation contract covering BNSF deliveries of PRB coal to the White Bluff Station.<sup>3</sup> Given the language of Section 9I of the BNSF Settlement Agreement providing BNSF with the right to connect with the trackage rights lines from its own lines

<sup>&</sup>lt;sup>3</sup> While all of the essential terms of the contract have been finalized, the contract has not yet been executed due to the uncertainty raised by UP's opposition to BNSF's proposed interchanges between its lines and the trackage rights lines at Jonesboro and Hoxie.

(and the language of Section 6c drafted by UP which expressly preserves BNSF's rights under Section 9I), BNSF and Entergy have negotiated the terms of the contract on the basis of a service plan which would route the loaded BNSF unit coal trains from the PRB over BNSF's lines via Springfield, MO to Jonesboro, then south on the former SP line to Pine Bluff, and over to the White Bluff Station on UP's line. After the coal is delivered, the empty trains would continue to Little Rock on the UP line, turn north onto the UP line at Little Rock to Hoxie where they would return to the BNSF line for the trip back to the PRB. This routing, which is shown on the map attached to the Verified Statement of Richard C. Ellis of BNSF ("Ellis V.S.") submitted herewith, provides the most direct, least circuitous routing, provides Entergy with maximum equipment utilization, and closely replicates the pre-merger BNSF-SP routing which was available to Entergy.<sup>4</sup> Deliveries of coal under the contract are projected to commence on January 1, 2002. Ellis V.S. at 2.

UP has taken the position, however, both in its discussions with BNSF and in its pleadings before the Board that, notwithstanding the language of the BNSF Settlement Agreement cited above, BNSF does not have the right to enter and exit the trackage rights lines at Jonesboro and Hoxie and that BNSF's unit coal trains mus: continue to Memphis and return back to the trackage rights lines in order to provide service to the White Bluff Station.

<sup>&</sup>lt;sup>4</sup> An alternative routing – one which would replicate the exact pre-merger BNSF-SP service option – would route the return trains back through Pine Bluff, north on the former SP line to Jonesboro and then back to the PRB via Springfield. However, given the institution of directional operations on the UP and SP lines in this corridor, the routing described above, which would have the BNSF unit trains join the directional operations, was selected. Ellis V.S. at 2.

#### NEED FOR EXPEDITION

Although BNSF and Entergy recognize that the Board will endeavor to resolve all of the disputed issues relating to the Restated and Amended BNSF Settlement Agreement promptly, BNSF and Entergy need to have the dispute concerning BNSF's right to connect with the trackage rights lines at Jonesboro and Hoxie resolved as soon as practicable. As described below, there are several reasons for such expedition.

First, as set forth at pages 2 to 3 of the Ellis Verified Statement, if BNSF is to be required to route Entergy's traffic to Memphis, then it will have to alter the service plan described above. Instead of turning south onto the former SP line at Jonesboro, the loaded PRB coal unit trains would proceed on BNSF's line to West Memphis to be interchanged to the trackage rights lines there. In order to make the interchange, BNSF would have to construct at significant cost an interchange at Bridge Junction in West Memphis or rehabilitate and upgrade its West Memphis Branch.<sup>5</sup>

Both of these projects, which are reflected on the map attached to the Ellis Verified Statement, will require substantial lead time. Ellis V.S. at 3. For instance, the construction of an interchange between BNSF and UP at Bridge Junction would require a significant amount of fill and could take up to 6 to 9 months to complete. <u>Ibid.</u> Similarly, the rehabilitation and upgrading of BNSF's West Memphis branch would require the rehabilitation of an out-of-service connection, significant fill, and the

<sup>&</sup>lt;sup>5</sup> In the event the Board determines that BNSF must route its trains via Memphis, BNSF would, if a contract with Entergy were finalized based on that route, operate the loaded trains through Bridge Junction across the Mississippi River to the east side of the river, run around the train and then operate the train back across the bridge and onto the UP line until the necessary interchange connections are completed. Because such service would cause congestion on the single-track bridge across the Mississippi River, work on the interchange connections would need to commence as soon as possible. Ellis V.S. at 3.

rehabilitation and upgrading of the rail on the entire branch. The necessary work for this alternative would take even longer and could require as much as 9 to 12 months. <u>Ibid.</u> Once interchanged, the loaded trains would proceed over the former SP line to Brinkley where they would join the southbound former SP line to Pine Bluff and then on to the White Bluff Station.

The empty trains would follow the return route through Little Rock as described above, but they would turn off of the northbound UP line at Bald Knob and travel back east to West Memphis (via Fair Oaks) on the UP line. Once there, they would interchange to the BNSF West Memphis branch for their return to the PRB. A new connection, which could take up to 6 to 9 months to complete, would need to be constructed at Presley Junction to implement the interchange. Ellis V.S. at 3.

Even if the Board finds that BNSF has the right to connect to the trackage rights lines at Jonesboro and Hoxie, BNSF still needs to make the arrangements for those connections. Ellis V.S. at 4. A connection between the UP and BNSF lines at Hoxie will require upgrade and other work and could take up to 2 months to complete. BNSF must also, regardless of the route, develop and design the specific operating and service plans for the service to the White Bluff Station, including plans for locomotive allocation, crews, federal inspection of the trains, and locomotive fueling. <u>Ibid</u>. Accordingly, BNSF needs to know as soon as possible which route its unit trains to the White Bluff Station will take so that, to the extent possible, the necessary preparatory work can be completed before the anticipated commencement of service on January 1, 2002.

Second, as set forth in the Verified Statement of Jeffrey G. Herndon of Entergy ("Herndon V.S.") submitted herewith, under its coal transportation agreement with UP, entered in settlement of Entergy's breach of contract litigation with UP, Entergy is required to provide certain notices in advance of each calendar year regarding its intended coal shipments.

Entergy must factor into its notice to UP the tonnage that it intends to ship to White Bluff via BNSF. However, if Entergy assumes for purposes of such notification that the new agreement with BNSF will be executed and an adverse ruling by the Board prevents that from occurring,

As set forth above, Entergy must make its nomination for 2002 by November 1, 2001. If the routing issue before this Board is not resolved by that time, Entergy may be forced to forego BNSF service for much or all of 2002 due to the absence of an executed contract with BNSF and the uncertainty that would exist as to whether, when,

and on what terms such a contract could be entered and how long it would take BNSF to complete necessary track improvements for the route that UP argues is required.

### CONCLUSION

For the reasons set forth in BNSF's and Entergy's submissions in the oversight proceeding, the Board should enforce the clear language of the BNSF Settlement Agreement, reject UP's proposal to delete that language, and hold that BNSF has the right to connect from BNSF's lines at Jonesboro and Hoxie, AR with its trackage rights over UP to provide rail service to Entergy's White Bluff Station. Further, as noted above, there are steps and actions which BNSF and Entergy must take in the immediate future in order for the delivery of PRB coal to Entergy's White Bluff Station to commence effective January 1, 2002, as contemplated by their negotiations. Accordingly, Petitioners request that UP be required to file its response to this Petition

as soon as practical,<sup>6</sup> and that the Board expedite its consideration of the Petition and issue its decision as soon thereafter as practical.

Respectfully submitted,

# C. Michael LOFTUS/als

C. Michael Loftus Donald G. Avery Peter A. Pfohl Slover & Loftus 1224 Seventeenth Street, N.W. Washington, D.C. 20036 (202) 347-7170

OF COUNSEL:

Slover & Loftus 1224 Seventeenth Street, N.W. Washington, D.C. 20036

Attorneys for Entergy Services, Inc. and Entergy Arkansas, Inc.

Setto Z. Jenis/als

Erika Z. Jones Adrian L. Steel, Jr. Adam C. Sloane Mayer, Brown & Platt 1909 K Street, N.W. Washington, DC 20006 (202) 263-3000

Jeffrey R. Moreland Richard E. Weicher Sidney L. Strickland, Jr. Michael E. Roper The Burlington Northern and Santa Fe Railway Company 2500 Lou Merk Drive Third Floor Ft. Worth, Texas 76131-0039 (817) 352-2353 or (817) 352-2368

Attorneys for The Burlington Northern and Santa Fe Railway Company

September 28, 2001

<sup>&</sup>lt;sup>6</sup> Such a directive should not be difficult for UP to comply with since, with its arguments on the merits having previously been submitted to the Board, the only issue which would need to be addressed in its response would be BNSF and Entergy's request for an expedited decision.

# CERTIFICATE OF SERVICE

I do hereby certify that copies of the foregoing Joint Petition of The Burlington Northern and Santa Fe Railway Company, and Entergy Services, Inc. and Entergy Arkansas, Inc. (BNSF-95/ESI-34) are being served on all parties of record. Public Versions of the Petition are being served on all parties of record, and Highly Confidential versions are being served on counsel for Union Pacific Railroad Company and Entergy Services, Inc. and Entergy Arkansas, Inc.

lone of

Adrian L. Steel, Jr.

# Verified Statement of <u>Richard C. Ellis</u>

My name is Richard C. Ellis. I am the Assistant Vice President, Unit Train Operations, of The Burlington Northern and Santa Fe Railway Company ("BNSF"). My office address is 2600 Lou Menk Drive, Fort Worth, Texas 76131-2830.

I have been employed by BNSF and its predecessors since 1972, spending all of my career in operations. I have been in management positions since 1978, most of which have involved management of unit coal train operations, either at the Powder River Basin ("PRB") end or the delivery end. I have held positions as the Terminal Superintendent at BNSF's Alliance, Nebraska yard from 1984-88, as the Terminal Superintendent in Minneapolis, Minnesota from 1988-92, as the General Superintendent of Transportation in Minneapolis from 1992-96, and as the Assistant Vice President, Transportation for the BNSF system in Fort Worth from 1996-97. I have held my current position since 1997. As the Assistant Vice President, Unit Train Operations, I am responsible for all unit train operations on BNSF, including coal unit train operations in the PRB on lines owned solely by BNSF and on the line owned jointly by BNSF and the Union Pacific Railroad Company ("UP") and operated by BNSF.

The purpose of this Verified Statement is to describe the routing which BNSF would use to provide coal unit train service to Entergy Services, Inc and Entergy Arkansas, Inc.'s (collectively, "Entergy") coal-fired electric generating station at White Bluff, AR. Entergy and BNSF have negotiated the terms of, but not yet executed, a rail transportation contract covering BNSF deliveries of PRB coal to the White Bluff Station by BNSF.

Given the language of Section 91 of the BNSF Settlement Agreement providing BNSF with the right to connect with the trackage rights lines from its own lines (and the language of Section 6c drafted by UP which expressly preserves BNSF's rights under Section 91), BNSF and Entergy have negotiated the terms of the contract on the basis of a service plan which would route the loaded BNSF unit coal trains from the PRB over BNSF's lines via Springfield, MO to Jonesboro, then south on the former SP line to Pine Bluff, and over to the White Bluff Station on UP's line. When a train is made empty, it would continue to Little Rock on the UP line, turn north onto the UP line at Little Rock to Hoxie where it would return to the BNSF line for the trip back to the PRB. As shown on the map attached hereto, this routing provides the most direct, least circuitous routing, provides Entergy with maximum equipment utilization, and closely replicates the pre-merger BNSF-SP routing which was available to Entergy. Deliveries of coal under the contract are projected to commence on January 1, 2002.

An alternative routing – one which would replicate the exact pre-merger BNSF-SP service option – would route the return trains back through Pine Bluff, north on the former SP line to Jonesboro and then back to the PRB via Springfield. However, given the institution of directional operations on the UP and SP lines in this corridor, the routing described above, which would have the BNSF unit trains join the directional operations, was selected.

If BNSF is to be required to route Entergy's traffic to Memphis as UP has contended, then BNSF will have to alter the service plan described above. Instead of turning south onto the former SP line at Jonesboro, the loaded PRB coal unit trains would proceed on BNSF's line to West Memphis to be interchanged to the trackage rights lines there. Once interchanged, the loaded trains would proceed over the former SP line to Brinkley where they would join the southbound former SP line to Pine Bluff and then on to the White Bluff Station. In order to make the interchange at West Memphis, BNSF would have to construct at significant cost an interchange at Bridge Junction in West Memphis or rehabilitate and upgrade its West Memphis

Branch. Both of these projects will require substantial lead time. For instance, construction of an interchange between BNSF and UP at Bridge Junction would require a significant amount of fill and could take up to 6 to 9 months to complete. Similarly, the rehabilitation and upgrading of BNSF's West Memphis branch would require the rehabilitation of an out-of-service connection, significant fili, and the rehabilitation and upgrading of the rail on the entire branch. The necessary work for this alternative would take even longer and could require as much as 9 to 12 months.

The empty trains would follow the return route through Little Rock as described above, but they would turn off of the northbound UP line at Bald Knob and travel to West Memphis (via Fair Oaks) on the UP line. Once there, they would interchange to the BNSF West Memphis branch for their return to the PRB. A new connection, which could take up to 6 to 9 months to complete, would need to be constructed at Presley Junction to implement the interchange.

In the event the Board determines that BNSF must route its trains via Memphis and a contract with Entergy were finalized based on that route, BNSF would operate the loaded trains through Bridge Junction across the Mississippi River to the east side of the river, run around the train and then operate the train back across the bridge and onto the UP line until the necessary interchange connections are completed. Because such service would cause congestion on the single-track bridge across the Mississippi River, work on the interchange connections would need to commence as soon as possible.

Even if the Board finds that BNSF has the right to connect to the trackage rights lines at Jonesboro and Hoxie, BNSF still needs to make the arrangements for those connections. A connection between the UP and BNSF lines at Hoxie will require upgrade and other work and could take up to 2 months to complete. BNSF must also, regardless of the route, develop and

design the specific operating and service plans for the service to the White Bluff Station, including plans for locomotive allocation, crews, federal inspection of the trains, and locomotive fueling.

Accordingly, BNSF needs to know as soon as it can which route its unit trains to the White Bluff Station will take so that, to the extent possible, the necessary preparatory work can be completed before the anticipated commencement of service on January 1, 2002.

### VERIFICATION

# THE STATE OF TEXAS ) ) COUNTY OF TARRANT)

Richard C. Ellis, being duly sworn, deposes and says that he has read the foregoing statement and that the contents thereof are true and correct to the best of his knowledge and belief.

Juchard C Ello

Richard C. Ellis

Subscribed and sworn to before me on this 26 day of September, 2001.



Sina Mailhos

Notary Public



# HIGHLY CONFIDENTIAL

Verified Statement of Jeffery G. Herndon

REDACTED


010165.6005

# TROUTMAN SANDERS LLP

A T T O R N E Y S A T L A W

1300 I STREET, N.W. SUITE 500 EAST WASHINGTON, D.C. 20005-3314 www.troutmansanders.com TELEPHONE: 202-274-2950

Directolal 202-274-2957 Fax 202-274-2917

June 21, 2000



The Hon. Vernon A. Williams Secretary Surface Transportation Board 1925 K Street, N.W. Washington, D.C. 20423-0001

John R. Molm

john.molm@troutmansanders.com

JUN 2 1 2000

TRANSPORTATION BOARD

Re: Finance Docket No. 32760, Union Pacific Corporation, et al. – Control & Merger -- Southern Pacific Rail Corporation, et al.

Dear Secretary Williams:

Enclosed for filing in the above-referenced proceeding are an original and twenty-five (25) copies each of the PUBLIC and HICHLY CONFIDENTIAL versions of AmerenUE's Petition For Reconsideration Of "Contract Modification Condition" Portion Of Decision No. 89. In accordance with the Board's regulations, we have also enclosed a 3.5-inch diskette containing the Highly Confidential version of the pleading in WordPerfect format.

The HIGHLY CONFIDENTIAL version is being filed under seal and will be subject to the protective order that is in place for the above-referenced proceeding.

An a<sup>4</sup>ditional copy of each version of the filing is enclosed. Please date and time stamp these copies and return them to the messenger for our files.

FEE RECEIVED

Sincerely, RMJ

John R. Molm

JUN 2 1 2000

Enclosures FACE RANSPORTATION BOARD cc: Parties of Record

JUN 2 2 2000

ENTERED

Part of Public Record

#### **PUBLIC VERSION - TO BE FILED IN PUBLIC DOCKET**

#### **BEFORE THE** SURFACE TRANSPORTATION BOARD

RECEIVED MIN 21 2000 MA'L MANAGEMENT STB

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# FINANCE DOCKET NO. 32760

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

#### PETITION FOR RECONSIDERATION OF "CONTRACT **MODIFICATION CONDITION" PORTION OF DECISION NO. 89**

# Office of the Secretary EXPEDITED CONSIDERATION REQUESTED

JUN 22 2000

Part of Public Record

# ORIGINAL

Steven R. Sullivan AMEREN SERVICES COMPANY **1901 Chouteau Avenue** P.O. Box 66149, MC-1310 St. Louis, MO 63166-6149 Tel: (314) 554-2098 Fax: (314) 554-4014

John R. Molm Sandra L. Brown TROUTMAN SANDERS LLP 1300 1 Street, N.W. Suite 500 East Washington, D.C. 20005-3314 Tel: (202) 274-2950 Fax: (202) 274-2994

Attorneys for AmerenUE

# FEE RECEIVED

JUN 2 1 2000

June 21, 2000 ANSPORTATION BOARD

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#### **FINANCE DOCKET NO. 32760**

#### UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

#### PETITION FOR RECONSIDERATION OF "CONTRACT MODIFICATION CONDITION" PORTION OF DECISION NO. 89

AmerenUE ("UE") hereby petitions the Surface Transportation Board ("STB" or "Board"), pursuant to 49 C.F.R. § 1115.3 (1998), for reconsideration of the Board's decision in this matter, served June 1, 2000.<sup>1</sup> In Decision No. 89 the Board committed material error by denying UE the benefits of the contract modification condition as established in the Board's previous decisions numbered 44, 57 and 73.<sup>2</sup> In support of its petition, UE shows the following.

#### SUMMARY OF ARGUMENT

The Board's Decision No. 89 stated that even though the previous STB decisions found that the contract modification condition applies "to every contract entered into prior to the consummation of the merger by a 2-to-1 shipper, on the one hand, and either UP ["Union Pacific Railroad"] or SP ["Southern Pacific Railroad"] on the other," the contract modification condition

<sup>&</sup>lt;sup>1</sup> Union Pac. Corp. et al.-Control and Merger-Southern Pac. Corp. et al., F.D. 32760 ("UP/SP"), Decision No. 89, Slip op. (STB served June 1, 2000) ("Decision No. 89").

<sup>&</sup>lt;sup>2</sup> UP/SP, Decision No. 44, Slip op. (STB served Aug. 12, 1996) ("Decision No. 44"); UP/SP, Decision No. 57, Slip op. (STB served Nov. 20, 1996) ("Decision No. 57"); UP/SP, Decision No. 73, Slip op. (STB served Aug. 14, 1997) ("Decision No. 73").

does not apply to UE's contract because "Addendum Three" of the original contract "amounted to 'major surgery' on the underlying contract." Decision No. 89 at 9 (citation omitted). The Board's refusal to grant UE the benefits of the contract modification condition constitutes material error on three grounds.

First, the decision errs inasmuch as the Board misinterprets the Addendum to the underlying contract. While there might be some support for the Board's view that a substantive modification creates a new contract in and of itself, the Addendum was neither substantive nor "major surgery," and, in fact, expressly provides that it was not to be viewed as creating a new contract. In addition, the Board's misinterpretation of the Addendum is evident in the Board's failure to consider all the facts and argument presented by both sides regarding the Addendum issue.

Second, the decision errs inasmuch as the Board arbitrarily imposed new restrictions on the contract modification condition. These new limitations run contrary to both prior statements contained in decisions by the Board about the expansive scope of the contract modification condition as well as to the intent of the parties involved in the UP/UE Addendum negotiations.

Finally, the Board erred in placing *ex post facto* limitations on a 2-to-1 shipper's (UE's) use of the contract modification condition and allowing UP to benefit from a failure to follow a prior Board directive. The contract modification condition was intended to be a mechanism for use at the option of and benefit for 2-to-1 shippers. The Board's decision runs contrary to that intent.

#### ARGUMENT

#### I. THE BOARD'S DECISION WAS IN ERROR BECAUSE IT MISINTERPRETS THE SIGNIFICANCE OF THE ADDENDUM TO THE UNDERLYING CONTRACT

A. <u>The Board erred in finding that the Addendum amounted to "major</u> <u>surgery" and thus ineligible for benefits under the contract modification</u> <u>condition; the Addendum was not a substantive change to the underlying</u> <u>contract.</u>

In Decision No. 89, the Board first found that the UP/UE Contract (ICC-WRPI-C-0080):

- was entered into prior to the consummation of the merger by a 2-to-1 shipper;
- was negotiated under the auspices of old 49 U.S.C 10713;
- was in effect at the time the merger was consummated;
- and, therefore, the contract modification applied to this contract at the time of the merger.

Decision No. 89 at 9. Thereafter, notwithstanding these findings, the Board denied UE's right to the contract modification condition by merely adopting UP's argument that the "Addendum amounted to 'major surgery' on the underlying contract." <u>Id</u>.

This arbitrary decision constitutes material error. That the Board was arbitrary in accepting UP's assertion that the Addendum amounted to "major surgery" is evidenced by the fact that the Board makes no mention of, or cites to, UE's centrary arguments set forth in UE's Petition for Clarification and Enforcement of Merger Conditions ("UE Petition") containing these arguments dated January 19, 2000 at 20-22 and Exhibit 1 at 2.<sup>3</sup> Although the specific terms of the transportation contract and Addendum are confidential, the Board appears to make an arbitrary evaluation of the terms of the Addendum by adopting, without any analysis, UP's

<sup>&</sup>lt;sup>3</sup> Additional discussion of why the Board's failure to cite or mention UE's Petition and arguments is an indication of the arbitrary nature of the decision can be found in Part II B of this petition.

More importantly, the Board's blind adoption of UP's characterization of the Addendum misinterprets the Addendum because the interpretation is contrary to Missouri law. The Missouri Supreme Court has held that a sales contract, modified in terms of quantity of goods, payment schedule, and duration of viability, was "only a continuance of a prior contractual relationship" between the parties. Lowther v. Hays, 225 S.W.2d 708, 710 (Mo. 1950). That same court later held that "a subordinate and separable part of [a] contract may be waived or modified by the parties without a cancellation or avoidance of the whole contract." Zumwinkel v. Leggett, 345 S.W.2d 89, 94 (Mo. 1961), citing 12 Am. Jur., Contracts, § 427 at 1004-1005. The Board's finding that the UE contract was not the contract in effect at the time of the merger is irreconcilable with the Missouri law. Vice Chairman Burkes' statement in his separate comment that the amendment " does not eliminate the fact that the original contract, ICC-WRPI-C-0080, was in effect at the time the merger was consummated," is the only finding possible that is consistent with Missouri law.<sup>4</sup> Decision No. 89, Vice Chairman Burkes, Commenting, at 11.

<sup>&</sup>lt;sup>4</sup> The Board's summary conclusion in Decision No. 89, footnote 25 that notwithstanding Missouri law, "we never intended that the contract modification condition would apply to a contract that received the kind of post-merger 'major surgery'" (Slip op. at 10) is a clear

UE agrees with the Vice Chairman and reiterates that the complete record substantiates that nothing in the Addendum was so drastically different from the original contract as to render the Addendum substantively separable from the contract that was in effect when the merger was consummated. In borrowing UP's phraseology ("major surgery") the Board has seriously misconstrued the true nature of the Addendum.

#### B. <u>The Addendum itself states that it is not to be considered a new contract</u> and the parties never intended it to be a new contract.

The Board's arbitrary adoption of UP's terminology regarding the Addendum suggests that the Board also adopted UP's arguments that the Addendum was a new contract. <u>See</u> Decision No. 89 at 9 <u>citing</u> UP/SP-374 at 18-22; UP/SP-374, Exhibit 1 at 7-8. However, the Addendum itself notes that it was not intended to be construed as a new contract in any way; nor was it intended to be construed as "major surgery." As the Addendum states, and as Vice Chairman Burkes properly highlighted, "nothing herein contained shall be construed as amending or modifying the same except as herein specifically provided." <u>See</u> UE Petition, Highly Confidential Exhibit 23; Decision No. 89, Vice Chairman Burkes Commenting, at 11.

An oft-cited case from the Fifth Circuit underscores this point. The court in <u>Crook v.</u> <u>Zorn</u> held that "[a] novation...is simply the creation of a new contract in the place of an old one...To effect a novation, all the parties must intend to terminate the old agreement and to substitute or create one that is entirely new...Such an intention is never presumed." <u>Crook v.</u> <u>Zorn</u>, 95 F.2d 782, 783-784 (5<sup>th</sup> Cir. 1938). The intent of the parties should not be presumed in the instant case. That intent, merely to modify certain subordinate parts of the original deal, but no more, was explicitly stated in the contract itself. Therefore, the Board committed material

departure from the Board's previous reasoned and well-explained rational for the contract modification condition. This departure from the Board's prior decisions is material error because it is arbitrary and without any explanation as more fully discussed below.

error in construing the Addendum as a "new" contract, (*i.e.* not to be treated as the contract that was in effect at the time the UP/SP merger was consummated,) in direct contradiction to the express intent of the parties.

Moreover, UP's argument, and the Board's apparent reliance upon the assertion that this is a situation where "the parties originally assumed [the contract modification clause] to be inapplicable," is wrong.5 Union Pacific Railroad Company's Response to AmerenUE's Petition for Clarification and Enforcement of Merger Conditions dated February 8, 2000 ("UP's Response") at 21. It is ironic that UP, which knew of the contract modification condition at the time the Addendum was signed, and was in fact required to inform shippers of the provisions of the modification condition, would fail to explicitly include in the Addendum any reference to the status that the modification might have on the contract modification condition. If UP had truly intended not to have the contract modification provision apply, then the burden lay with UP to have expressed that intent in the Addendum. Indeed, notwithstanding UP's profession to the Board that it "has identified ... all shippers with outstanding contracts at 2-to-1 points, and has advised those shippers in writing that they were covered by the contract modification condition," and the Board's imposed responsibility to send a third letter to inform shippers such as UE of its rights under the contract modification clause, "UP never sent any such notification to UE even though UP had publicly declared UE's '2-to-1' status in the UP/SP proceeding." UE Petition at 22.

<sup>&</sup>lt;sup>5</sup> UE's use of "the Board's apparent reliance" here and similar language elsewhere in this Petition is based upon UE's belief that the Board relied only upon UP's arguments in determining the contract modification condition because the section of Decision No. 89 dealing with the contract modification condition only recites UP's arguments and does not cite to UE's pleading on the issue.

UP's failure to provide notification to UE of even the existence of the contract modification condition was a disregard of *UP*'s "ethical duty to speak."<sup>6</sup> Contrary to UP's assertions, <u>See</u> UP's Response at 19, UE could not have an ethical duty to speak about a fact which as the Board agreed UE only recently became aware<sup>7</sup> and for which UE never had any intention of waiving any rights it might have under the condition. <u>See</u> Decision No. 89 at 6 and 9 n.24. UP should not be encouraged to *ex post facto* claim that UE not only *knew* of the modification conditions, but *waived their rights under the conditions*, when UP did not, as the Board required, inform UE of such rights. Even if we assume *arguendo* that there was a legitimate factual dispute over whether UE was a qualified 2-to-1 shipper in need of notification, it is quite a leap to claim, as UP did, that (i) UE knew of its rights to the modification condition, and (ii) UE waived them when agreeing to Addendum Three.

Finally, UP's claims that the application of the contract modification condition to UE would create a "substantially different contract" that allows UE to "spring the condition on an unsuspecting railroad" <u>See</u> UP's Response at 19, 16. Believing that UP is an unsuspecting railroad, particularly with respect to the conditions imposed in UP's own merger, lacks any credibility. Furthermore, contrary to UP's claims that the imposition of this condition would leave UP with a contract that it would have never negotiated, UP's remedies for this concern were already addressed in the Board's prior decisions. <u>See</u> Decision No. 57 at 12 (Guideline

<sup>&</sup>lt;sup>6</sup> UP's failure to provide notification of the contract modification condition to UE was not only a disregard of UP's ethical duty to speak, it was a breach of UP's Board imposed directive. <u>See</u> Section III B for more discussion on UP's breach of its Board imposed directive.

<sup>&</sup>lt;sup>7</sup> As the Board indicated in Decision No. 89, Decision No. 57 would have been a matter of public record. However, the Board clearly indicated its concern that 2-to-1 shippers may not be aware of the contract modification condition and all the guidelines which is why the Board directed UP to notify all such shippers. See Decision No. 57 at 13.

#9).<sup>8</sup> Under Guideline #9, UP has the sole right to determine, if a shipper uses the contract modification condition, whether UP will release and terminate the entire contract. Therefore, the Board erred in determining that the contract modification condition does not apply to the UE contract inasmuch as this determination runs contrary to Missouri law and to the explicit and bargained-for terms between the parties.

#### II. THE BOARD'S DECISION WAS IN ERROR BECAUSE IT ABITRARILY IMPOSES NEW LIMITATIONS UPON THE CONTRACT MODIFICATION CONDITION CONTRARY TO BOTH PRECEDENT AND THE INTENT OF THE CONTRACTING PARTIES.

#### A. <u>The Board's previous decisions concerning the contract modification</u> clause are expansive in scope

Under the initial proposal of the Chemical Manufacturers Association ("CMA"), the contract modification proposal contained a rather limited scope. The Board later clarified and expanded the application of the contract modification condition. In Decision No. 44, the Board decided that "The CMA agreement provides that, immediately upon consummation of the merger, applicants must modify any contracts with shippers at 2-to-1 points in Texas and Louisiana to allow BNSF access to at least 50% of the volume. We require as a condition that this provision be modified by extending it to shippers at all 2-to-1 points incorporated within the BNSF agreement, not just 2-to-1 points in Texas and Louisiana." Decision No. 44 at 146.

Decision No. 57 provided further guidance to the implementation of the contract modification condition. In Guideline #1, the Board stated the general rule that:

The contract modification condition applies to *every* contract entered into prior to the consummation of the merger by a 2-to-1 shipper, on the one hand, and either UP or SP, on the other hand, provided *only* that such contract (i) was negotiated under the auspices either of old 49 U.S.C. 10713 or of new 49 U.S.C. 10709, and (ii) was in effect at the time the merger was consummated.

<sup>&</sup>lt;sup>8</sup> The text of Guideline #9 has been reproduced as Exhibit 1.

Decision 57 at 9 (emphasis added). The Board has also reiterated numerous times that the contract modification condition was to be used at the election of the shipper. Furthermore, the condition "does not guarantee that BNSF will actually receive that traffic. The condition merely allows a 2-to-1 shipper to put up for bidding traffic that had previously been committed by contract either to UP or to SP." Id. at 5.

In Decision No. 73, the Board elaborated further on the broad reach of contract modification condition. Although the Board found that the shipper was not a 2-to-1 shipper, the Board went on to state that "when we imposed the contract modification condition, we had in mind that this condition would apply only to those shippers that had 2-to-1 status immediately prior to the consummation of the merger." Decision No. 73 at 3. The Board also stated that a shipper had the option of invoking the condition "*at any time prior to the expiration of a contract.*" Decision No. 57 at 10 (emphasis added). These decisions are evidence of the fact that the Board has continuously preserved an extremely broad and shipper-friendly codification of the contract modification condition for all 2-to-1 shippers.

In fact, the only mention of whether parties seeking relief under the contract modification condition would be free to amend their initial contracts stems from Decision No. 57. The Board stated in Guideline #8 that "UP/SP and a shipper may, by mutual agreement, modify *any term* of *any contract* subject to the contract modification condition; and a shipper may waive, in whole or in part, its rights under the contract modification condition." Decision No. 57 at 11 (emphasis added). Thus, the Board acknowledged that a shipper and UP may modify a contract under the contract modification, but separately, the Board stated that a shipper may waive in whole or in part; its rights under the contract modification condition. In addition, but separately, the Board stated that a shipper may waive in whole or in part; its rights under the contract modification condition. Id. Furthermore, the Board found in Decision No. 89 that no document before the Board gave any indication that UE had "any intention whatsoever of waiving whatever rights it might have under that

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condition." Decision No. 89 at 9 n.24. Nonetheless, the Board found that the contract modification condition did not apply to UE. This finding is a material error.

UP could have and should have obtained a specific waiver from UE regarding the contract modification condition since UP was in the best position to understand the risk attendant with the failure to do so. As the Board noted there is no indication that UE waived those rights and, in fact, UE would not have waived those rights. For the Board to now impose such a new limitation on the contract modification condition is contrary to the Board's prior decisions and contrary to the intent of the parties. These are material errors.

UE argues below that given the expansive interpretations by the Board of the contract modification condition, the decision refusing to extend the benefits of the condition to a modified contract constitutes material error.

#### B. <u>Decision No. 89 places arbitrary limitations upon the ability of shippers to</u> benefit from the contract modification clause.

Given that the Board has previously held that the modification condition is at the election of the shipper and that shippers and UP/SP were free to modify *any term* of *any contract* and still remain eligible unless a shipper waves the condition, the Board's limitations on UE's ability to benefit from the condition constitutes material error.

The Administrative Procedure Act ("APA") (5 U.S.C.S. § 561 et seq.) provides that a reviewing court "shall hold unlawful and set aside agency action, findings, and conclusions found to be...arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law." 5 U.S.C.S. § 706(2)(a) (2000). The Supreme Court interpreted this section of the APA as imposing a procedural requirement "mandating that an agency take whatever steps it needs to provide an explanation" for its actions. <u>Pension Benefit Guar. Corp. v. LTV Corp.</u>, 496 U.S. 633, 654 (1990). Moreover, Decision No. 89 was a formal adjudicative proceeding.

Accordingly, under APA § 557(3)(A), the STB is required to include with each order "a statement of findings and conclusions, and the reasons or basis therefor, on all the material issues of fact, law or discretion presented on the record." The finding that the Addendum constituted "major surgery" was without any explicit detailed reasoning and thus constitutes material error.

Given the broad scope of the Board's prior interpretations of the contract modification condition, and especially given the Board's explicit approval of contract modification and express waivers of the condition, it becomes all the more apparent that the Board arbitrarily imposed limitations on UE's ability to benefit from the condition. The Seventh Circuit held that should the Interstate Commerce Commission, now the S'. B, is to change long-standing policy abruptly, "it must give a reason why; otherwise its behavior is arbitrary and capricious and therefore a violation of the Administrative Procedure Act." Illinois v. Interstate Commerce Comm'n, 722 F.2d 1341, 1348 (7th Cir. 1983). The Third Circuit likewise noted that "where an agency departs from established precedent without announcing a principled reason for such a reversal, its action is arbitrary." Donovan v. Adams Steel Erection, Inc., 766 F.2d 804, 807 (3rd Cir. 1985). And the D.C. Circuit held that "While agencies may not be bound under the doctrine of stare decisis to the same degree as courts...it is at least incumbent upon the agency carefully to spell out the bases of its decision when departing from prior norms." Food Mktg. Inst. v. Interstate Commerce Comm'n 587 F.2d 1285, 1290 (D.C. Cir. 1978) (citations omitted). As much as the Board's decision to exclude UE's contract from the contract modification condition is lacking in explanation; it is also a departure from prior application of the condition. In this context the Board's determination in Decision No. 89 is arbitrary and constitutes material error deserving of reconsideration.

#### III. THE BOARD'S DECISION WAS IN ERROR BECAUSE IT UNDULY BURDENS A 2-TO-1 SHIPPER AND BENEFITS A PARTY IN BREACH, CONTRARY TO THE INTENT OF THE CONTRACT MODIFICATION CONDITION.

#### A. <u>The purpose and intent of the contract modification clause is to benefit</u> BNSF and 2-to-1 shippers.

The clear purpose of the contract modification condition is to benefit both BNSF and 2to-1 shippers, and that UP's interests are protected under Guideline #9, the Contract Termination Option. <u>See</u> Footnote 8 and Decision No. 57 at 12. The Board itself was explicit in stating this point. It is possible that the Board failed to fully realize the burdens placed upon UE and, potentially, other 2-to-1 shippers by its refusal to allow UE to benefit from the condition at UE's option during the course of the contract that was in effect on the merger consummation date as provided in Guideline #5. <u>See Id</u>. at 10.

Originally, the CMA agreement proposed that the modification condition be available only to 2-to-1 shippers in Texas and Louisiana. <u>See</u> Decision No. 44 at 146. The Board rejected this proposal, opting instead to expand the condition to all 2-to-1 shippers "incorporated within the BNSF agreement." <u>Id</u>. The Board felt that such an expansion was necessary for ensuring BNSF effective trackage rights. "The contract modification condition was intended to allow BNSF to access, sooner rather than later, a substantial volume of traffic at 2-to-1 points previously open only to UP and SP." Decision No. 57 at 12. Moreover, the Board stated numerous times that the contract modification condition was intended to benefit 2-to-1 shippers which is evidenced by the Board's Guideline #4, Shipper Selection and #5, Shipper Timing Right. <u>See Id</u>. at 10. Such shippers would be neither forced to seek a bid from BNSF nor to accept that bid. Rather, 2-to-1 shippers had the option to inquire as to the various courses of action. The "modification condition allows shippers to opt c 4 of contracts to obtain a better arrangement with BNSF." Id. at 6. The Board's failure to uphold the contract modification condition that was intended to benefit BNSF and shippers, while providing UP protections, is material error.

#### B. Decision No. 89 unduly and unjustly burdens a 2-to-1 shipper and benefits a carrier that failed to follow a prior Board imposed directive.

The Board directed "UP/SP to provide written notification to all [2 to 1] shippers...that the contract modification condition has been clarified." Decision No. 57 at 13. This directive was imposed because UP/SP was in a superior position to know of the benefits of the condition and thus, it had the responsibility of notifying relevant shippers. The notification requirement was aimed at placing UP and the shippers on an equal understanding of the condition. <u>See Id</u>. However, UE reiterates that UP *never* notified UE of the contract modification condition. <u>See</u> UE's Petition at 21. Furthermore, UP argues that it was not responsible for notifying UE because it felt UE was not a 2-to-1 shipper. The Board has agreed that UE clearly fell into that category. <u>See</u> Decision No. 89 at 4, 6-7.

Most importantly, UP declared to the Board, and the Board relied upon that declaration, that UP had advised all 2-to-1 shippers with outstanding contracts of the contract modification condition. <u>See</u> Decision No. 57 at 13. The Board required UP to provide a third written notification to all such shippers within 10 days of the service date of Decision No. 57 (served Nov. 20, 1996). <u>Id</u>. UP's failure to provide UE notification of the contract modification condition is a breach of the Board's directive. UP should not benefit from its failure to follow a prior Board directive. Even if UP doubted that UE was entitled to the contract modification condition because of the Conceptual Framework between UE and UP, UP should have either sent the notice to UE or notified the Board that one 2-to-1 shipper with an applicable contract was not being notified. UP's failure to provide UE notification of the contract modification when UE was clearly a 2-to-1 shipper, has now resulted in an adverse consequence to UE. UP

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should not be rewarded for its failure to notify UE when the Board's purpose for requiring UP to notify shippers was to provide shippers with full information of their rights under the condition.

By refusing to apply to UE the contract modification condition, the Board is in essence unjustly benefiting UP. Indeed, at the time at which the Addendum was agreed to, UP, but not UE, was aware of the condition. UP was therefore the party upon whom the burden should fall. Had UP sought to exclude the Addendum from terms of the condition, it ought to have done so during the negotiations over the Addendum. UP should not benefit after-the-fact — after it failed to carry out its duty of notifying UE in the first place.

A conservative estimate of UE of not being able to exercise the contract modification during the remainder of the UE/UP contract is over \$3 million. Under some theories of projected savings, the potential savings that UE loses from not being able to exercise the contract modification condition for the rest of the term of the contract could reach nearly \$18 million. Therefore, the Board has unjustly rewarded UP for UP's gaming the system. The Board has miscalculated where it placed the burden of the contract modification condition. The burden, as the Board implied in its previous clarifications of the condition, lies in every way with UP. Decision No. 89, however, reverses that policy and lays the burden not with the party who had knowledge of the condition but rather, improperly, with the shipper.

#### CONCLUSION

Because the Board misinterpreted the meaning of Addendum Three to the UP/UE contract, because the Board imposed arbitrary limitations on the rights of shippers to benefit from the contract modification condition, and because the Board unduly benefited UP, contrary to the intent of the modification condition, Decision No. 89 should be reversed with respect to the contract modification condition.

The Board's interpretation of the significance of the Addendum is clearly at odds with the stated intent of UP and UE. The Board should not, now, proceed to accept UP's phraseology— calling the contract "major surgery"—when UP, had it chosen at the time of modification to exclude the Addendum from terms of the contract modification condition, could have done so. Because of the Board's misinterpretations, material error was committed. In an effort to reaffirm the stated intent of the contract modification condition, as well as to reaffirm the policy grounds upon which the condition was developed, findings with respect to the contract modification condition in Decision No. 89 should be reversed.

#### EXPEDITED CONSIDERATION REQUESTED

UE respectfully requests the Board to issue a decision reconsidering Decision No. 89 with respect to UE's right to exercise the contract modification condition as addressed herein as expeditiously as possible. Each day that passes cuts into the limited remaining time that UE should have to exercise the contract modification condition like every other 2-to-1 shipper with a contract that was in effect at the time the merger was consummated. In addition, the request for expedited consideration is in line with the Board's prior acknowledgment that disputes, particularly regarding the contract modification condition, may require prompt disposition. See Decision No. 57 at 14.

Respectfully submitted,

Steven R. Sullivan AMEREN SERVICES COMPANY 1901 Chouteau Avenue P.O. Box 66149, MC-1310 St. Louis, MO 63166-6149 Tel: (314) 554-2098 Fax: (314) 554-4014

R.M.L

John R. Molm Sandra L. Brown TROUTMAN SANDERS LLP 1300 I Street, N.W. Suite 500 East Washington, D.C. 20005-3314 Tel: (202) 274-2950 Fax: (202) 274-2994

Attorneys for AmerenUE

#### Exhibit 1

Excerpt from: Union Pac. Corp. et al. - Control and Merger - Southern Pac. Corp. et al., F.D. 32760, Decision No. 57, Slip op. at 12 (STB served Nov. 20, 1996) (footnote omit.ed):

<u>Guideline #9: Contract Termination Option</u>. If a shipper uses the contract modification condition and tenders to BNSF freight covered by a UP/SP contract, UP/SP may, at its option, release the entire volume under the contract.

This contract termination option is, we think, essential to the protection of UP/SP's own interests given the way we have structured the contract modification condition. Guideline #4 provides that a shipper has the right to select, on a contract-by-contract basis, the portion (not greater than 50%) of its traffic that is open to BNSF; Guideline #5 provides a similar right with respect to timing; and Guidelines #6 and #7, taken together, provide, in essence, that all contractual provisions that burden UP/SP continue to apply, but that volume incentive provisions that burden the shipper must be, at the shipper's option, prorated. UP/SP could easily be left with a fractured loss-generating half-contract that neither UP nor SP would ever have negotiated.

The contract modification condition was intended to allow BNSF to access, sooner rather than later, a substantial volume of traffic at the 2-to-1 points previously open only to UP and SP. We had in mind that UP/SP would be required to release for immediate competition 50% of the traffic that UP and SP had locked up in contracts. We never intended that UP/SP would be required to haul the other 50% of that traffic at a loss.

The contract termination right provided for in Guideline #9 is intended to be exercisable by UP/SP at its option. We therefore will not entertain petitions asking us to review whether, in any particular instance, an exercise of the contract termination option would be, or was, justified by the economics of the relevant contract.

#### **CERTIFICATE OF SERVICE**

I hereby certify that a true copy of the "**PETITION FOR RECONSIDERATION OF** "CONTRACT MODIFICATION CONDITION" PORTION OF DECISION NO. 89" was served this 21<sup>st</sup> day of June, 2000, by hand delivery to counsel for Union Pacific Railroad Company, counsel for Burlington Northern and Santa Fe Railway Company and by first class mail upon all other parties of record in this proceeding.

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Sandra L. Brown Attorney for AmerenUE



### Union Pacific Corporation

#### **News Release**

Contact: 610-651-3382 Dary F. Schuster Vice President-Corporate Relations Martin Tower Eighth and Eaton Avenues Bethlehem, PA 18018

FOR DOCEDIATE RELEASE

UNION PACIFIC AMMOUNCES AGREEMENT TO MERGE WITH SOUTHERN PACIFIC

Bethlehem, PA, August 3 -- Union Pacific Corporation (NYSE: UNP) and Southern Pacific Rail Corporation (NYSE: RSP) announced today that they have reached an agreement providing for the merger of Southern Pacific with Union Pacific. The \$5.4 billion transaction would form North America's largest railroad, a 34,000-mile network operating in 25 states and serving both Mexico and Canada. The two railroad companies had combined 1994 operating revenues of \$9.54 billion.

The agreement, approved today by the Boards of Directors of Union Pacific and Southern Pacific, is subject to execution of a definitive marger agreement, which is expected to be signed very shortly. Under terms of the agreement. Union Pacific would make a first-step cash tender offer of \$25.00 a share for up to 25 percent of the Common Stock of Southern Pacific. The tender offer would commence next week. The shares purchased in the tender offer will be held in a voting trust. Following completion of the offer, and the satisfaction of other conditions, including approval by the Interstate Commerce Commission (ICC). Southern Pacific will be merged with Union Pacific Corporation. Upon completing the transaction, each share of Southern Pacific stock will be converted, at the holder's election (subject to proration), into the right to receive \$25.00 in cash or 0.4065 shares of Union Pacific Common Stock. As a result of the transaction, 60 percent of Southern Pacific shares will be converted into Union

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Pacific stock and the remaining 40 percent into cash, including the shares acquired in the original tender offer. The two companies expect to file an application with the ICC no later than December 1.

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Union Pacific also stated that the previously announced spin-off of Union Pacific Resources would be consummated after completion of the transaction. The initial public offering of shares of Union Pacific Resources will proceed as scheduled.

In connection with the merger. Philip Anschutz, a major shareholder of Southern Pacific, will be appointed/non-executive Vice Chairman of the Board of Directors of Union Pacific following completion of the transaction and will enter into a customary seven-year standstill agreement. In addition, Mr. Anschutz, who owns 31 percent of Southern Pacific, and the Morgan Stanley Leveraged Equity Fund, which owns seven percent of Southern Pacific, have agreed to vote their shares in favor of the transaction.

"When completed, this transaction will deliver major benefits for customers," said Drew Lewis, Union Pacific's Chairman and Chief Executive Officer. "The combined system will be able to offer new services that neither Union Pacific nor Southern Pacific can offer on its own. The new system will yield extensive new single-line service, faster schedules, more frequent and reliable service, shorter routes and improved equipment utilization. Benefits from operating efficiencies, facility consolidations, cost savings and increased traffic are estimated to be in excess of \$500 million per year."

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#### WHITE PAPER

A century and a quarter ago at Promotiory, Utah, Union Pacific joined Southern Pacific's predecessor, the Central Pacific, to create the nation's first transcontinental railroad and link California to the rest of the nation. Later, far to the south, Southern Pacific and the Texas & Pacific, a predecessor of UP, were joined to open up the Southwest. Now, in the wake of the Burlington Northern/Santa Fe merger, the time has come to complete the restructuring of the major western railroads by recreating these historic and highly efficient transcontinental routes and forging a worthy competitor to BN/Santa Fe.

The merger of the Union Pacific and Southern Pacific railroads will provide dramatic service improvements to shippers, significantly strengthen western rail competition, and help position American industry to be fully competitive domestically and internationally in the 21st Century.

#### Competition Will Be Strengthened

- UP is financially strong and provides solid service, but lacks efficient routes to many markets; SP has many excellent routes but lacks the volume and capital to take advantage of its opportunities.
- BN/Santa Fe will be nearly twice the size of UP or SP. Combining UP and SP will create a competitor that is fully the equal of BN/Santa Fe in all major western markets.
- Neither UP nor SP match Santa Fe service time or reliability in the California-Chicago markets. Strengthened by its merger with BN, Santa Fe's edge in these key markets will increase.
- UP and SP overlap at some points but are end to end at many others. Together they form a network offering countless opportunities for service improvements and efficiencies.
- UP and SP will agree to conditions that give another railroad access to those points where UP and SP are the only competitors (just as BN and Santa Fe did).

Cost savings are expected to be in excess of \$500 million per year.

- SP shippers will have the assurance of long-term, top-quality service from a financially-sound carrier.

Public Benefits Prom Combined UP/SP Can Offer.

- Shippers will enjoy single line service between UP's South Central origins and SP receivers in California, SP Oregon lumber shippers and UP destinations in the Upper Midwest, UP Iowa and Nebraska grain producers and SP feeder markets in the San Joaquin and Imperial Valleys, and more.
- Shorter routes will allow faster, more reliable service in many corridors, including Chicago-Oakland and Memphis-Los Angeles.

· Carload shippers will receive much better service across the Central Corridor.

Optimizing Capacity Saves Capital While Improving Service

- Flexibility derived from alternative routes and yards will reduce transit time and allow more trains to be run without congestion. Examples:
  - -- Chicago-Southern California: By shifting manifest traffic to UP's Central Corridor route and expedited traffic to SP's Tucumcan route, UP/SP will move expedited traffic faster and more reliably. By combining SP's excellent LA intermodal terminals with UP's outstanding Chicago terminals, UP/SP will be able to deliver reliable third-morning service in this corridor.
  - -- Houston-St Louis: Using alterny ive routes and an array of yards, UP/SP will be able to preblock chemical traffic from the Gulf Coast for run through service with Conrail, Norfolk Southern, and CSX, avoiding interchange at St. Louis, and to expedite traffic over other congested gateways such as Chicago, Memphis, and New Orleans. Shorter routes will save at least 24 hours over existing UP or SP service.
  - -- Combining UP and SP will alleviate existing bottlenecks, thus freeing capital to upgrade crucial lines (e.g., Tucumcari, Ft. Worth-El Paso) and build facilities needed to serve new markets (e.g., Inland Empire intermodal facility in Southern California).
  - -- Service disruptions due to traffic maintenance work will be reduced. Maintenance can be scheduled for longer, more efficient windows while traffic moves over the alternate route.
  - -- Terminal consolidations will free yard space for storage in transit.

Better Use of Cars and Locomotives

- Merged UP and SP will be able to reposition both cars and locomotives to dramatically improve utilization. UP rolling stock and locomotive power will move efficiently between LA, San Francisco Bay, and he PNW. Additionally, movements between California and Texas will be enhanced.
- Exploiting the difference in peak seasons on the two systems will allow cars to be loaded more frequently the equivalent of increasing fleet size without spending scarce capital dollars. Triangulation and exploiting backhaul opportunities will also improve equipment supply.
- Shorter routes, preblocking to reduce terminal time, and smoother operations will improve transit time and utilization for both shipper-owned and rail-owned cars.



**Fast Facts** 



#### Union Pacific Raliroad

	the second state of the se
Operating Revenu	
(1004)	\$6.44 billion
Operating Income	$\cdot$
(1094)	\$1.4 billion
Employees	35,000
Track operated	22,000 miles
States served	29
Locomotives	8,922
Freight cars	97,800
Trains operated	daily
Freight	1,200
Commuter	197
Commuter opera	itions-
daily riders	11/10
A1	make one on

Metre 90,300 Adere (Chicago) Metrolink 8,800 Adere (Los Angeles)



#### Southern Pacific Lines

Operating Revenu	
(1994)	\$3.1 billion
Operating income	
(1064)	\$346 militari
Employees	18,010
Track operated	14,500 miles
States served	16
Locomotives	2,418
Freight care	44,629
Trains operated o	telly
Freight	750

SP Marger



# Southern Pacific Lines

1860 Lincoln Street . 14th Floor . Denver. Colorado 20295 . (303) 212-5001 . Fax: (303) 812-5099

Jerry R. Davis Chairman and Chief Essoutive Officer

August 3, 1995

Dear Valued Customer:

Southern Pacific Rail Corporation and Union Pacific Corporation have reached an agreement to merge, forming a stronger and more efficient rail system that will provide transportation benefits for both companies' customers.

This proposed merger, which is expected to be consummated in mid-1996, will offer many benefits to the shipping public. The attached summary highlights many of these benefits that our customers can look forward to receiving as a result of this combination.

For those customers who have concerns about possible reductions in competition. I want to assure you that Southern Pacific and Union Pacific will be addressing these situations appropriately.

We look forward to discussing this exciting merger proposal with you in more detail, and to explain fully all of the associated benefits. Please do not hesitate to contact your local Southern Pacific representative should you have any questions.

While this merger is pending, Southern Pacific continues to be an independent railroad, and will continue to compete vigorously with all railroads to meet your transportation needs. Your traffic personnel should continue to contact their normal business contacts at Southern Pacific for our services as they have in the past. Our commercial effort, focus and direction has not changed.

The entire Southern Pacific Team and I, appreciate your business and look forward to continuing to serve your transportation needs in the future.

Sincerely,

Attachments

Jeny Refan

# THIS EXHIBIT IS HIGHLY CONFIDENTIAL AND HAS BEEN REDACTED.

On August 3, 1995, UP and SP announced their intention to merge. In an August 3<sup>rd</sup> letter and accompanying "White Paper" sent out to shippers, UP stated that "it will guarantee that shippers at locations now served by both carriers will continue to enjoy two-railroad competition by agreeing to conditions giving a second carrier railroad access whenever UP and SP provide the only rail service to the customer." *See* Exhibit 8. In SP's counterpart letter of August 3, 1995, SP stated "while this merger is pending, Southern Pacific continues to be an independent railroad, and will continue to compete vigorously with all railroads to meet your transportation needs." *See* Exhibit 9.

Shortly after the announcement, UP representatives met with UE on September 7, 1995. See Verified Statement of Udo A. Heinze at 1, attached as Exhibit 2 ('V.S. Heinze''). The stated purpose of the meeting, in part, was for UP to present to UE its proposal to address the loss of SP access to Labadie with the UP/SP merger. See Highly Confidential Exhibit 10. UP's proposal included the following:

#### REDACTED

# TIMI RAILROAD

# RELEASE

Communications Dept.

1416 Decce Street Ometre, NE 68178 (402) 271-3478

OMAHA, September 26 ~ Union Pacific and Southern Pacific railroads today announced a comprehensive agreement with Burlington Northern Santa Fe Corporation to preserve and intensify rail competition following the UP/SP merger.

Under the agreement, BNSF will be able to serve every shipper that is served jointly by UP and SP today. In addition, UP/SP and BNSF will grant each other further rights which will create new competitive routes in a number of markets.

The agreement calls for nearly 4,100 miles of trackage rights and line tales between UP/SP and BNSF. It guarantees strong rail competition for the Guif Coast petrochemical belt, U.S.-Mexico border points, the Intermountain West, California, and along the Pacific Coast.

"As part of our merger proposal with Southern Pacific Lines, we promised our customers that we would bring strong rail competition to every point that loses a twocarrier option," said Dick Davidson, Union Pacific Railroad Chairman.

"This agreement backs up that pledge, " he said. As part of the agreement, BNSF will not oppose UP's proposed acquisition of SP. "Many of our customers had requested that BNSF be selected as the competitive choice," Davidson added.

"After taking the terms of our agreement with BNSF into account, we're confident we can show a net annual benefit from our proposed merger with SP exceeding \$500 million," Davidson said.

MORE.

Under the agreement, UP/SP will share more than 3,800 miles of track with BNSF under trackage rights and sell more than 335 miles of track to BNSF.

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The line sales portion of the agreement would total about \$1.50 million.

Trackage rights are a contractual arrangement which allow one relived to operate its trains with its own crows over the tracks of another railroad in eachange for a per mile fee. They are a proven means of providing effective rail service.

"The combined UP/SP competing against the Burlington Northern Santa Fe will benefit rail customers through shorter routes, faster schedules, extensive new single-line service, elimination of capacity bottlenecks, improved car handling at terminals and cost efficiencies," said Davidson.

The competitive agreement covers the following regions:

# WEST COAST-INTERMOUNTAIN

#### **Burlington Northern Santa Fe**

-BNSF will operate over SP and UP lines between <u>Denver, Colorado and Oakland</u>, <u>California</u>. BNSF will serve <u>Prove</u>, <u>Geneva</u>, <u>Salt Lake City</u> and <u>Ogden</u>. <u>Litab</u>; <u>Reno</u>, <u>Nevada</u> and various other intermediate points</u>. BNSF will operate over both UP's "Feather River" route and SP's Donner Pass line.

-BNSF will purchase UP's "Inside Gateway" route in Northern California between Keddie and Bleber, linking its Oregon lines with its California network.

MORE.

-BNSF will serve the Oakland-San Jose area vie UP trackage rights.

-BNSF will improve its access to the Port of Oakland over SP trackage rights.

--UP/SP will work with BNSF to assure uninterrupted rail service to the Parts of Long Beach and Los Angeles while the Alameda Corridor project is exectracied.

#### Union Pacific/Southern Pacific

--UP/SP will have trackage rights in Oregon over BNSF between Bend and <u>Chemult, Oregon</u> to connect eastern Oregon and Washington with the SP's L-6 Corridor linking the Pacific Coast.

-UP/SP will gain overhead trackage rights over BNSF's Mojare to Receiver.

-BNSF will enter into a proportional rate agreement with UP/SP over the Portland Gateway which will allow UP/SP to compete with BNSF on business originating or terminating in an area extending from Montana west and from Canada to the Columbia River and destined to or originating in an area extending from Oregon to West Texas.

### **TEXAS-LOUISIANA**

-BNSF will operate over UP between Houston and Brownsville. Texas. ...BNSF will be granted trackage rights on SP's line between Houston and Iowa Ict. Louisiana near Lake Charles. The remaining SP line east to Avondale. Louisiana near New -M O R E- Orleans from <u>Iowa Ict</u>. will be sold to BNSF, with UP retaining full trackage rights. This will give BNSF a through route between Houston and New Orleans, where the lines of UP and SP are parallel.

-BNSF will gain access to major petrochemical plants at Mont Beirice, Baytown, Amelia and Orange, Texas.

-BNSF will operate over various UP and SP routes in Texas, including San Antonio-Sealy, San Antonio-Eagle Pass, Taylor-Round Rock and Waco-Taylor-Smithville. --UP will sell its Dallas-Wazabachie line to BNSF, but will retain exclusive rights to serve on-line customers.

## **HOUSTON-MEMPHIS**

-BNSF will operate over SP between <u>Houston</u> and <u>Fair Oaks</u>. Arkannes and over UP between <u>Fair Oaks</u> and <u>Memphis</u>. <u>Tennessee</u>. This will give BNSF a through route between Houston and Memphis</u>.

### ACCESS

-BNSF will grant UP/SP improved access to the BNSF Chicago-Kanna City line at points west of Chicago; and to dock and port facilities in <u>Superior</u>. Wisconds and <u>Portland</u>. Oregon.

MORE.

The proposed agreement will be submitted to the Union Pacific Corporation Board of Directors at its regularly scheduled meeting on Thursday. The agreement will go before the Southern Pacific Rail Corporation Board of Directors, also meeting on Thursday.

Union Pacific, a subsidiary of Union Pacific Corporation, plans to file its margar application with the Interstate Commerce Commission by December 1. A decision is expected next year.

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For further information, contact: John Bromley, Union Pacific, 402-271-3475 Larry Kaufman, Southern Pacific, 303-812-5022


preserved and in fact enhanced. Specifically, some of UP/SP's promises that they should now be expected to uphold include:

- "Applicants emphasized their intent to ensure that a second strong railroad would compete at every location where UP an SP provide the only rail competition." Applicants' Brief, UP/SP-260 at 7.
- "The BN/Santa Fe settlement agreement preserves and in fact enhances competition for all "2-to-1" traffic." Applicants' Brief, UP/SP-260 at 22.
- "Indeed, in covering <u>every</u> shipper that has access to UP and SP and no other railroad, regardless of non-rail competitive options or the extent of the UP-SP competition for the shipper's business, it goes beyond what was necessary from a competitive standpoint and beyond what any prior merger applicants have done. ... <u>No</u> "2-to-1" point or corridor has been omitted from coverage under the settlement." Applicants' Brief, UP/SP-260 at 23. (emphasis in original, citations omitted.)

UP's promises during its quest to achieve the Board's approval of its merger should be enforced against UP now. Nowhere in UP's assertions that every "2-to-1" shipper will be provided a competitive replacement to SP does UP give a caveat that these promises do not apply to UE.

In addition, UP should not be able to argue now that UE is only entitled to joint line service instead of BNSF direct access via trackage rights over UP or that UE is not now entitled to a second direct access carrier. Contrary to what UP told UE in 1996, *i.e.*, that UE was not entitled to direct BNSF access because it would place UE in a more competitive position, UP/SP offered to substitute BNSF for SP to all other shippers via the BNSF agreement. This benefit would provide shippers with improved service because it provided to new single-line service throughout the BNSF system. *See* Applicants' Rebuttal, UP/SP-231, dated April 2, 1996,

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#### BEFORE THE SURFACE TRANSPORTATION BOARD

#### Finance Docket No. 32760

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

#### COMMENTS OF GOVERNORS, SHIPPERS AND OTHERS IN SUPPORT OF THE PRIMARY APPLICATION

CANNON Y. HARVEY LOUIS P. WARCHOL CAROL A. HARRIS LOUIS P. WARCHOT Southern PacificMartin TowerTransportation CompanyEighth and Eaton AvenuesOne Market PlazaBethlehem, Pennsylvania 18018San Francisco, California 94105(610) 861-3290 (415) 541-1000

PAUL A. CUNNINGHAM RICHARD B. HERZOG JAMES M. GUINIVAN Harkins Cunningham (202) 973-7601

Attorneys for Southern Pacific Rail Corporation. Southern Pacific Transportation J. MICHAEL HEMMER Company, St. Louis Southwestern MICHAEL L. ROSENTHAL Railway Company, SPCSL Corp. and Covington & Burling The Denver and Rio Grande 1201 Pennsylvania Ave Wastern Pailroad Company P.O. Pox 7566 Western Railroad Company

CARL W. VON BERNUTH RICHARD J. RESSLER Union Pacific Corporation Martin Tower

JAMES V. DOLAN PAUL A. CONLEY, JR. LOUISE A. RINN Law Department Harkins CunninghamUnion Pacific Railroad Company1300 Nineteenth Street, N.W.Missouri Pacific Railroad CompanyWashington, D.C. 200361416 Dodge Street Union Pacific Railroad Company Omaha, Nebraska 68179 (402) 271-5000

> ARVID E. ROACH II 1201 Pennsylvania Avenue, N.W. P.O. Box 7566 Washington, D.C. 20044-7566 (202) 662-5388

Attorneys for Union Pacific Corporation, Union Pacific Railroad Company and Missouri Pacific Railroad Company

March 29, 1996

#### VERIFIED STATEMENT OF

#### UDO A. HEINZE

#### MANAGER, FOSSIL FUEL on behalf of UNION ELECTRIC COMPANY

My name is Udo A. Heinze. I am the Manager of Fossil Fuels at Union Electric Company ("UE"). I have held this position for eight years. Prior to that time, I was a Senior Buyer of coal and rail Union Electric Company, headquartered in services for UE. St. Louis, Missouri supplies energy services to a 24,500 square mile service territory in Missouri and Illinois.

UE's total generating capacity is approximately 8,000 MW, of which approximately 68% is from coal-fired steam generating units. In 1995 UE received over 12 million tons of coal at its four coalfired plants. Over 96% of this coal was delivered by rail. The Union Pacific ("UP"), Southern Pacific ("SP"), Illinois Central ("IC") and Burlington Northern ("BN") are the railroads utilized by Union Electric for the delivery of coal.

In 1995, 6,926,000 tons of coal were delivered to UE's Labadie Power Plant - all by rail. The Labadie Plant has been served by the Union Pacific and Southern Pacific separately. The merger of UP and SP would result in the Labadie Plant being served by only one railroad instead of the current two.

Because of this proposed reduction from two railroads to one provider of rail service to Labadie, UE and UP have met to discuss the future of rail service to this plant.

UE and UP have reached an agreement that will insure on-going competition for rail service to the Labadie Plant after the merger. Because of this agreement, the Union Pacific/Southern Pacific merger is in the best interests of Union Electric, and UE supports the merger application.

Udo A. Heinza

Dated: March 25, 1996

#### VERIFICATION

STATE OF MISSOURI ) ) ss CITY OF ST. LOUIS )

Udo A. Heinze, being first duly sworn, deposes and says that he has read the foregoing document, knows the facts asserted therein, and that the same are true as stated.

Udo A. Heinze

Subscribed and sworn to before me this 25th day of March 1996.

Notary Public

DEBORAH L. ANZALONE NOTARY PUBLIC-STATE OF MISSOURI ST. LOUIS COUNTY MY COMMISSION EXPIRES APR. 18, 1990



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I, Robert K. Neff, verify under penalty of perjury that the foregoing is true and correct based on my knowledge, information and belief. Further, I certify that I am qualified and authorized to file this verified statement.

Robert K. Neff Robert K. Neff Dated: 1/18/2000



REDACTED --- To Be Placed on Public File

Before the SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

UNION PACIFIC CORPORATION. UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY — CONTROL AND MURGER — SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY. SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

#### **RAILROAD MERGER APPLICATION**

#### **APPLICANTS' REBUTTAL**

VOLUME 2. PART C - STATEMENTS ON COMPETITION AND PUBLIC BENEFITS

CANNON Y. HARVEY LOUIS P. WARCHOT CAROL A. HARRIS Southern Pacific Transportation Company One Market Plaza San Francisco, California 94105 (415) 541-1000

PAUL A. CUNNINGHAM RICHARD B. HERZOG JAMES M. GUINIVAN Harkins Cunningham 1300 Nineteenth Street, N.W. Washington, D.C. 20036 (202) 973-7600

Attorneys for Southern Pacific Rail Corporation. Southern Pacific Transportation Company. St. Louis Southwestern Railway Company. SPCSL Corp. and The Denver and Rio Grande Western Railroud Company CARL W. VON BERNUTH RICHARD J. RESSLER Union Pacific Corporation Martin Tower Eighth and Eaton Avenues Bethlehem. Pennsylvania 18013 (610) 861-3290

JAMES V. DOLAN PAUL A. CONLEY, JR. LOUISE A. RINN Union Pacific Railroad Company Missouri Pacific Railroad Company 1416 Dodge Street Omaha. Nebraska 68179 (402) 271-5000

ARVID E. ROACH II J. MICHAEL HEMMER MICHAEL L. ROSENTHAL Covington & Burling 1201 Pennsylvania Avenue, N.W. P.O. Box 7566 Washington, D.C. 20044-7566 (202) 662-5388

Attorneys for Union Pacific Corporation, Union Pacific Railroad Company and Missouri Pacific Railroad Company

April 29, 1996

Streveport, Louisiana, moving to and from the Memphis BEA (BEA 55). Accordingly, Section 6(c) of the settlement agreement will be amended to give BN/Santa Fe the right to handle traffic of shippers open to all of UP, SP and KCS at Texarkana and Shreveport to and from the Memphis BEA. These rights will not include proportional, combination or Rule 11 rates via Memphis or other points in the Memphis BEA.

- Service to UE at Labadie, MO Although it will not require an amendment to the settlement agreement, we have reached a separate understanding with Union Electric Company ("UE"). UE's plant at Labadie, Missouri currently is served by UP and by SP. Accordingly, it meets the definition of a "2-to-1" point, even though Labadie is not expressly mentioned in Section 8(i) of the settlement agreement. We had initially discussed with BN/Santa Fe sale of the former Rock Island line between St. Louis and Owensville over which SP currently serves UE. We could not reach agreement with BN/Santa Fe sale of that line. We have worked directly with the customer and established a proportional rate agreement between Kansas City and Labadie. UE may, pursuant to this agreement, secure single line bids from UP or interline bids with any other carrier over Kansas City or St. Louis. I believe the UE arrangement is another demonstration of our commitment to preserve competition.
- Interchange Rights and Terminal Facilities in Brownsville Section 4(a) of the settlement agreement granted BN/Santa Fe trackage rights on UP's lines in Texas between Houston (Algoa) and Brownsville and between Odem and Corpus Christi. Concerns have been raised that BN/Santa Fe does not have adequate access and interchange rights at Corpus Christi and Brownsville. Accordingly, we will amend Section 4(b) of the settlement agreement to provide that BN/Santa Fe access and interchange rights at Corpus Christi and Brownsville will be at least as favorable as SP has currently. The amendment will specify that BN/Santa Fe shall have direct access to the Port of Brownsville, the Brownsville and Rio Grande International Railroad, and Ferrocariles Nacionales de Mexico and the right to purchase a yard at Brownsville to support trackage rights operations. I should note, however, that at the outset BN/Santa Fe intends to use haulage to handle its traffic between Houston and Brownsville, and thus its operations and access will be the same as UP/SP's. If the haulage operation is converted to trackage rights the interchange and other rights described above will be implemented.
- <u>Directional Operation</u> UP/SP trains will operate directionally between Dexter Junction, Missouri and Houston, Texas. To address concerns that directional operations would negatively impact BN/Santa Fe trains, the settlement agreement will be amended to give BN/Santa Fe additional overhead trackage rights adequate to allow BN/Santa Fe to also operate directionally in the same fashion as UP/SP.

UNION PACIFIC RAILROAD COMPANY

JIM SHATTUCK EXECUTIVE VICE PRESIDENT MARKETING AND SALES



ROOM 1130 1418 DODGE STREET OMAHA, NEBRASKA 58179 402-271-3700 FAX: 402-271-3142

#### August 3, 1995

Good Afternoon:

You will no doubt have heard that Union Pacific and Southern Pacific plan to merge. UP has made a tender offer for 25% of SP's stock, and will acquire the rest of the SP stock and merge the railroads after we receive regulatory approval, which is expected in mid-1996. Your involvement and support in this process will be very important.

This merger will offer significant benefits for our customers and fit together naturally into an efficient network providing the entire transportation community better service. UP's shippers will enjoy new single-line service across the Southern Corridor, between the Upper Midwest and SP points in the Southwest and California, between Seattle/Tacoma and California, and in many other markets. Shorter routes will become available in many corridors and the ability to use alternative routes to speed both internodal and manifest traffic. Reliable third-morning intermodal service between Chicago and northern and southern California, and between Los Angeles and Memphis will become standard. Switching and terminal delays will be reduced by preblocking and running traffic around busy terminals such as Chicago, Kansas City, and St. Louis. There will be major improvements in equipment availability and storage-in-transit opportunities.

The UP/SP merger will strengthen rail competition throughout the west. The new system will have the financial strength to make the huge capital investments needed to overcome capacity constraints to ensure quality service to all of its customers. It will be a worthy competitor to the new BN/Santa Fe system. And it will guarantee that shippers at locations now served by both carriers will continue to enjoy two-railroad competition by agreeing to conditions giving a second railroad access wherever UP and SP provide the only rail service to a customer.

A White Paper is enclosed that describes the benefits of the merger in more detail.

Our ICC application will be filed no later than December 1. We will be in touch with you soon to discuss the UP/SP merger in more detail, hear your ideas about how the combined system can provide better service, and ask for your support.

We think this transaction is the step that is needed to attain truly efficient and competitive rail transportation in the West. If you have questions or comments about the merger, I urge you to please contact me or your Marketing and Sales representative.

HATTUCK Executive Vice President - Marketing & Sales (402) 271-3700



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**BN/SF-83** 

### BEFORE THE SURFACE TRANSPORTATION BOARD

#### Finance Docket No. 32760

### UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY

-- CONTROL AND MERGER --

SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

> PETITION OF THE BURLINGTON NORTHERN AND SANTA FE RAILWAY COMPANY FOR CLARIFICATION

Jeffrey R. Moreland Richard E. Weicher Michael E. Roper Sidney L. Strickland, Jr. Erika Z. Jones Janice G. Barber Adrian L. Steel, Jr. Adam C. Sloane

The Burlington Northern and Santa Fe Railway Company		Mayer, Brown & Platt 2000 Pennsylvania Ave., N.W.
3017 Lou Menk Drive P.O. Box 961039	ENTERED Office the Secretary	Washington, D.C. 20006 (202) 463-2000
Ft. Worth, Texas 76161-0039 (817) 352-2353	NOV 1 - 1997	ENTERED Office of the Secretary
and	3 Public Hecord	NOV 1 7 1997
1700 East Golf Road Schaumburg, Illinois 60173 (847) 995-6887		S Public Facord

Attorneys for The Budington Northern and Santa Fe Railway Company

**BN/SF-83** 

### BEFORE THE SURFACE TRANSPORTATION BOARD

Finance Docket No. 32760

UNION PACIFIC CORPORATION, UNION PACIFIC RAILROAD COMPANY AND MISSOURI PACIFIC RAILROAD COMPANY -- CONTROL AND MERGER --SOUTHERN PACIFIC RAIL CORPORATION, SOUTHERN PACIFIC TRANSPORTATION COMPANY, ST. LOUIS SOUTHWESTERN RAILWAY COMPANY, SPCSL CORP. AND THE DENVER AND RIO GRANDE WESTERN RAILROAD COMPANY

### PETITION OF THE BURLINGTON NORTHERN AND SANTA FE RAILWAY COMPANY FOR CLARIFICATION

Pursuant to 49 C.F.R. § 1117 and Decision Nos. 44, 72, and 73 in the abovereferenced proceeding, The Burlington Northern and Santa Fe Railway Company ("BNSF")<sup>1/</sup> requests the Board to clarify the conditions imposed by the Board on the UP/SP merger to require the Applicants to grant BNSF access for traffic moving to and from the western United States (including Mexican traffic) to all shippers located on UP or SP lines pre-merger in the New Orleans, Louisiana switching district that were open to direct service or reciprocal switching by both UP and SP prior to the merger, but which have now been closed to BNSF by the Applicants.

The acronyms used herein are the same as those in Appendix B to Decision No. 44.

As explained below, the Applicants closed those shippers to access by BNSF immediately after the merger was consummated.<sup>2/</sup> In singling out BNSF for exclusion from access to New Orleans shippers that, before the merger, were located on UP or SP lines, the Applicants have deprived these New Orleans shippers of their only practical efficient rail alternative to Applicants' service for traffic moving to and from the western United States (including Mexico)<sup>3/</sup> Furthermore, the Applicants' action defeats the justified expectations of numerous shippers, who had no reason to anticipate that BNSF would not be permitted to serve them and who, therefore, chose not to participate in the UP/SP merger proceeding. Finally, the action contradicts representations made by the

<sup>2/</sup> In their August 20, 1997 "Reply to Comments" (UP/SP-311), the Applicants characterize BNSF's request for access to these New Orleans switching district shippers as "untimely," "contrary to BNSF's contractual agreement not to seek additional conditions," and "wholly unjustified." UP/SP-311, at 33. These characterizations are without merit. As noted, the Applicants waited until after the Board's approval of their merger to take the affirmative step of closing these shippers to BNSF service. Because neither the shippers nor BNSF could have anticipated that the Applicants would engage in such anti-competitive conduct after receiving approval for their merger, neither the shippers nor BNSF could have sought the relief sought in this Petition prior to the Board's approval of the UP/SP merger. Moreover, the characterization of the relief sought in this Petition as "an additional condition[]" is incorrect. BNSF is seeking a clarification that the Board's decision in the UP/SP merger proceeding requires a return to the status quo as of the time the BNSF and CMA Agreements were negotiated, not additional rights that the shippers did not have before the merger. Finally, as we show below, the relief requested in this Petition is entirely justified because, notwithstanding the fact that other carriers are nominally available to these New Orleans shippers (see UP/SP-311, at 33-34), those shippers face the loss of the efficient competitive alternative to the Applicants' service to and from the western United States.

<sup>&</sup>lt;sup>2</sup> Unless the context otherwise indicates, BNSF's use of the phrase "traffic moving to and from the western United States" or similar phrases shall hereinafter include traffic to and from Mexican origins and destinations.

Applicants to shippers prior to the approval of the merger that New Orleans area shippers would benefit from improved competition in the West.

Therefore, BNSF requests that the Applicants be directed to provide access to BN/Santa Fe for traffic moving to or from western origins and destinations (including Mexico) via reciprocal switching to any shipper in the New Orleans switching district that was located on a line of UP or SP before the merger and that could have received service pre-merger from both UP and SP via direct service or reciprocal switching.<sup>4/</sup>

In Decision No. 72, the Board stated that "any beneficiary of the Decision No. 44 conditions has the right to seek relief from the Board." Slip op. at 8 (footnote omitted). In Decision No. 73, the Board stated its preference for issuing a "clarification in the nature of a declaratory order" (slip op. at 4 n.10), rather than an "order of enforcement," at this juncture of the proceedings.

Because the CMA Agreement does not contain a mandatory arbitration clause, and because this matter does not involve a dispute over the meaning of the terms of the BNSF Agreement, this matter is properly within the jurisdiction of the Board, rather than subject to arbitration.

#### BACKGROUND

As reflected on the map attached hereto as Attachment A, both UP and SP before their merger had mainline tracks that approached the New Orleans area from the west. Neither carriers' tracks, however, actually crossed the Mississippi River into the city of New Orleans. Their tracks instead ended on the west side of the river, and they served various shippers located on the west bank of the river. Under the UP (actually, MP) and SP New Orleans switching district tariffs applicable at the time of the merger, UP and SP were both able to serve, either directly or via reciprocal switching, over 40 such west bank shippers. All other carriers serving New Orleans were also able to serve those shippers via reciprocal switching services offered by UP or SP. In fact, pursuant to the applicable tariffs in effect immediately prior to the Applicants' action, ATSF had access via reciprocal switching to all of the shippers at issue here.<sup>5/</sup> See Verified Statement of Peter J. Rickershauser, at 2-3, attached hereto as Attachment B.

Immediately after the consummation of the UP/SP merger, the Applicants amended their New Orleans switching district tariffs, cutting off BNSF's access to all New Orleans area shippers who, prior to the UP/SP merger, were located on a UP or SP line and who could receive service from both UP and SP by direct service or reciprocal

The effect of the Applicants' tariff amendments precluding BNSF access to these shippers is reflected in the Applicants' refusal earlier this year to accept a unit grain train from BNSF for delivery to Continental Grain's Westwego, LA elevator facility, under terms of the pre-merger and immediately post-merger UP (MP) switching tariff. BNSF and the shipper, citing the applicable tariff providing for a reciprocal switch charge on grain and grain products in-connection with ATSF linehaul traffic, attempted to deliver the train to UP at Avondale, LA. However, UP denied BNSF an interchange at Avondale and required BNSF to negotiate a division of linehaul revenue before accepting the train and delivering it to the grain terminal. See Rickershauser Verified Statement, at 5.

switching.<sup>9</sup> The Applicants' tariff amendments were directed solely at BNSF: No other railroad lost access to shippers in the New Orleans switching district as a result of the tariff amendments. BNSF has requested the Applicants to reverse the amendments so that BNSF can provide the same service that SP was able to provide prior to the merger, but the Applicants have refused to do so, asserting that these west bank New Orleans shippers are not "2-to-1" shippers, because they were not served exclusively by UP and SP prior to the merger. See January 20, 1997 letter from Bert Van Kampen, UP Manager-Switching, to William K. Anderson, BNSF Manager Auxiliary Prices, attached to the Rickershauser Verified Statement as Exhibit 6.<sup>7/</sup>

#### ARGUMENT

In approving the UP/SP merger, the Board concluded that an unconditioned merger of UP and SP would have presented significant competitive harms, but that these harms were adequately addressed by the BNSF Agreement and the CMA Agreement, as modified by the Board. In particular, the Board concluded that the BNSF Agreement is sufficient (with certain modifications directed by the Board) to address the competitive

The UP/SP merger was consummated on September 11, 1996. The UP tariff amendments closing New Orleans industries to access by BNSF were published on September 13, 1996, to be effective on September 14, 1996, while the SP tariff amendments closing the industries to BNSF access were published on September 25, 1996, to be effective on October 15, 1996. See Rickershauser Verified Statement, at 2-4.

<sup>&</sup>lt;sup>2</sup> Notwithstanding UP's January 20, 1997 letter, as late as February 7, 1997, UP's Customer Revenue Support-group apparently believed that BNSF did have access to these west bank shippers and provided a tariff reference to BNSF to items which had in fact already been closed by UP's tariff amendments. *See* Rickershauser Verified Statement, at 5.

harms of an unconditioned UP/SP merger because "the BNSF agreement will permit BNSF to replace, to a large extent, the competitive service that is lost when SP is absorbed into UP." Dec. No. 44, slip op. at 103.

Throughout the decision, the Board expressed its expectation that BNSF would be able to replace SP's service at every point that was served pre-merger by UP and SP and no other railroad. Dec. No. 44, slip op. at 103, 124, 148, 157, 164. The Board specifically included in that analysis those points that UP or SP reached by reciprocal switching before the merger. *Id.* at 121. As the Board stated in discussing reciprocal switching at a specific point in the West: "[I]t only makes sense that BNSF should be given, to the maximum extent possible, the rights formerly held "by the carrier it is replacing. *Id.* at 192. This explicitly includes reciprocal switching rights held by UP and SP on the other's lines. *Id.*<sup>§/</sup>

This principle that BNSF should be given the rights formerly held by the carrier it is replacing is particularly applicable here in the situation where BNSF *purchased* the SP line between Iowa Junction and Avondale. In such a situation, absent a specific provision excluding access to shippers that SP accessed via the line before the merger, BNSF should have the right to provide the identical service which SP provided.

One of the areas that the Board specifically identified as a "competitive problem area[]" is the Houston-to-New Orleans corridor. Dec. No. 44, slip op. at 103. One of the "broad-based, positive effects of the merger [as conditioned]" that the Board specifically identified was "access for BNSF to New Orleans." Dec. No. 44, slip op. at 104.

### A. The Applicants' Tariff Amendments Deprive New Orleans Switching District Shippers Of Their Only Practical Efficient Alternative To The Applicants' Rail Service.

The Applicants' tariff amendments deprive various New Orleans shippers located on UP or SP lines pre-merger of their only realistic competitive and efficient alternative to the Applicants' rail service. Although, in certain cases, these shippers could theoretically receive service from more than two carriers before the UP/SP merger, the loss of access to BNSF service effectively deprives these shippers of any realistic efficient alternative to the Applicants' service for their traffic to and from the western United States. As the Board has recognized, shippers who, prior to the UP/SP merger, could receive rail service from more than two railroads may, nonetheless, be treated as "2-to-1" shippers, because they faced the loss of efficient competitive rail options as a result of the UP/SP merger.<sup>9/</sup>

Thus, in the UP/SP merger proceeding, the Board expanded BNSF access to Lake Charles, West Lake Charles, and Westlake area shippers beyond the level contemplated in the CMA Agreement, even though those shippers could receive service from KCS, as well as UP and SP. Decision No. 44, slip op. at 152-153. In so doing, the Board recognized that those shippers were, for all practical purposes, "2-to-1" shippers,

As noted, these New Orleans shippers should be treated as "2-to-1" shippers for the additional reason that BNSF *purchased* the SP line between lowa Junction and Avondale and, absent an explicit direction to the contrary, BNSF should be able to provide identical service as that provided pre-merger by SP via that line. As discussed infra, these shippers fully expected -- and were led by the Applicants to believe -- that BNSF would be able to provide them with the same service that SP had provided to them before the merger.

because, after the merger, all the "*efficient* routings" for those shippers' traffic, would be "under the applicants' control." *Id.* at 152 (emphasis added).

Similarly, in Decision No. 44, the Board imposed a condition "to maintain the availability of two independent and *efficient* PRB routings to [Texas Utilities Electric Company's ("TUE")] Martin Lake plant near Henderson, TX." Slip op. at 154 (emphasis added). Notwithstanding the fact that TUE had the option of BNSF single-line service for receipt of PRB coal, such relief was necessary because the BNSF single-line routing was excessively circuitous. *See id.* at 186 ("Without this condition, all but one of TUE's PRB routings would involve UP/SP, and the one that would not would be excessively circuitous."); *see also* Decision No. 72, slip op. at 2-3 (explaining TUE condition).<sup>19/</sup>

Accordingly, the Board has recognized that shippers can be deemed "2-to-1" shippers because route circuity or other service impediments effectively limit them to only two commercially realistic and efficient rail carrier options both under the merging carriers' control (even if more than two carriers have nominal access to their facilities).<sup>11/</sup> Here, the Applicants' unilateral tariff amendments effectively deprived New Orleans area

<sup>&</sup>lt;sup>10</sup> In addition, in Decision No. 44, the Board explained that, in determining whether a particular location or corridor was to be considered as "2-to-1" for purposes of defining BNSF's access, "[t]he ultimate eastern origins or destinations for interterritorial traffic are not considered, only the eastern gateways for such traffic." Slip op. at 122 n.128. This analysis clearly implies that the Board expected BNSF to replace SP for west-bound (or western-originated) traffic, even if the affected shipper might have had access to an eastern carrier for its east-bound (or eastern-originated) traffic.

<sup>&</sup>lt;sup>11</sup> In fact, UP has itself recognized that a "showing that [a] shipper lacks effective competitive options for its traffic movements" would justify relief even if the shipper had been served by a third carrier prior to a merger transaction. *See* UP/SP-311, at 33.

shippers located pre-merger on UP and SP lines of the benefits of efficient competitive rail service to and from the West.<sup>12/</sup>

As reflected on the map of the New Orleans vicinity attached hereto as Attachment A, all of the shippers (over 40 in number) on a UP or SP line prior to the merger are located on the west bank of the Mississippi River. In order for these shippers to be served for westbound movements by KCS or IC, the shippers' traffic would have to be first moved across the Mississippi River to the east bank for interchange to these carriers. At present, UP and SP operations are not consolidated in the New Orleans area. Shipments to and from the seven SP customers open to reciprocal switch by KCS or IC move from SP to IC, which provides an intermediate connection with KCS. For the UP-served customers, UP interchanges directly with IC, but uses the New Orleans Public Belt Railroad ("NOPB") to provide an intermediate connection with KCS. These movements could require as much as an additional one to three days before the traffic would move out of the New Orleans area on KCS or IC. See Rickershauser Verified Statement, at 7. Then, in order to reach destinations on the West Coast, Mexico or other locations west of KCS's or IC's service area, a further interchange at a junction such as Dallas, TX would be required to BNSF or another carrier. This further interchange could require an additional one to two days. Thus, the

<sup>&</sup>lt;sup>12</sup> In addition to the reasons set forth in the text establishing that service to the West over KCS or IC would not provide an efficient competitive alternative, the Applicants themselves recognized in their brief in the UP/SP merger proceeding that routings in the New Orleans to Houston corridor on other carriers were "sufficiently circuitous and inferior that Applicants determined to treat the corridor[] as '2-to-1'." *See* UP/SP-260, at 23. Thus, for western and Mexican traffic that traverses Houston, the Applicants have effectively conceded that routings via KCS or IC are competitively inferior.

most likely carrier to handle business between western markets and those customers on UP or SP denied reciprocal switch access to BNSF in the New Orleans' area, KCS, is the one with the most indirect and time-consuming interchange process when compared with UP's ability to move traffic directly to and from these shippers.

For many shippers, this additional transit time would render joint-line BNSF service non-competitive and would leave the shippers with only one realistic alternative for service to the West. For instance, as set forth in the Verified Statement of Bernard Fiest, Jr., Manager of Transportation for Delta Terminal Services, Inc. ("Delta") (attached hereto as Attachment C), Delta owns and operates a public storage facility in Harvey, LA, near New Orleans. At this facility, Delta receives, stores, transfers and reships a variety of liquid products such as vegetable oils, petroleum, lube oils, and other chemicals on behalf and for the account of various customers. Prior to the UP/SP merger, Delta's facility was directly served by both UP and SP and received two separate switches each day -- SP in the morning and UP in the evening. Destinations for most of the products shipped by rail from Delta's facility are in the Midwest, western United States, and Mexico. Because many of Delta's customers use privately-owned or leased railcars for their product movements, competitive and consistent transit times are important to the customers both for reasons of maintaining product quality and sizing their railcar fleets to meet their needs. Because many of the customers' products are more suited to rail service (as opposed to service by truck), access to competitive rail service is a significant reason many of Delta's customers use its facility.

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As Mr. Fiest has noted, access to both UP and SP prior to the merger provided Delta's customers with "head-to-head competitive rail service to and from points in the western United States by having access to the marketing services, prices, and transportation capabilities of both UP and SP." Moreover, alternative service by KCS or IC is inadequate to meet the needs of Delta and its customers:

> We and our customers have found that interline routings using two or more carriers, which is now the only option available to us and our users, even to reach jointly-served BNSF/UP points or local BNSF points, is not an attractive cost or service alternative to the single-line service provided by UP and SP, in competition, prior to the UP/SP merger. Since the UP/SP merger, our switch service has decreased and we have been switched primarily by the UP in the evening.

Thus, for Delta and its customers the Applicants' tariff amendments clearly deprived them of one of their two efficient pre-merger competitive western rail alternatives

One of Delta's customers that lost such a rail alternative is C. & T. Refinery, Inc. As set forth in the Verified Statement of Scot W. Jansen, Corporate Traffic Manager for C. & T. Refinery (attached hereto as Attachment D), C. & T. Refinery uses public storage facilities in Harvey and Avondale, LA such as Delta Terminal Services' facility for vegetable oil storage and transfer. Prior to the merger, these facilities were served by UP, and SP had access to the facilities either directly or through reciprocal switching. As Mr. Jansen sets forth in his Verified Statement, UP's refusal to permit BNSF to access the facilities has deprived C. & T. Refinery of a pre-merger competitive option it had on SP for westbound traffic:

The public storage facilities in New Orleans lost some of their competitive advantages when Union Pacific denied [BNSF]

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access to public storage facilities located on the Mississippi River. A shipper moving commodities east from New Orleans will have three carriers with access. If the same shipper decides to move west he will only have one choice UP.

Similarly, in his Verified Statement (attached hereto as Attachment E). Terry J. Voss, Senior Vice President Transportation for AG Processing, Inc. ("AGP"), describes his company's use of the public storage facilities at Harvey, LA as a part of AGP's business of processing soy beans into soy bean meal for livestock feed and the refining of soy bean meal into edible vegetable oils. In the course of this business, AGP exports substantial volumes of these oils to foreign countries, and transportation charges are a "determining factor" in AGP's ability to participate in the highly competitive world market for such oils. Any change in the transportation pricing of the oils could limit AGP's ability to compete in the export market. For example, according to Mr. Voss, vegetable oils are traded in increments of one one-hundredth of one cent per pound. Prior to the merger, the Harvey, LA storage facilities were served by both UP and SP. Now, without BNSF access to the facilities, AGP fears that, absent the price competition that would result from BNSF access to the facilities (price competition that was provided by SP prior to the merger), its "freight will be noncompetitive and hence [its] international marketing opportunities will be restricted". Voss Verified Statement at 2.

The Verified Statement of Peter O. Opsomer, Transportation Resource Manager for The Dial Corporation (attached hereto as Attachment F), describes another shipper that has been deprived of one of its two pre-merger efficient competitive rail alternatives for western traffic by the Applicants' tariff amendments. Dial operates a fleet of private tank cars and leases bulk storage facilities in Harvey and Avondale for handling coconut

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oils and similar products. These facilities -- the Delta Terminal Services and International Matex Tank Terminal facilities -- were both served directly or through reciprocal switch by UP and SP prior to the merger. The Applicants' action has had the effect of causing the two facilities -- and thus Dial itself -- to lose "some of their competitive advantages ... particularly ... on shipments moving to the West."

Additionally, as set forth in the Verified Statement of John G. Breslin, Director of Logistics for Witco Corporation (attached hereto as Attachment G), Witco is a specialty chemicals company which has a facility in Gretna, LA which was served by UP and accessible to SP through reciprocal switch before the merger. Witco sells and receives products from customers and suppliers located throughout the world at its Gretna facility. As Mr. Breslin explains, there is a "distinct need for two competing railroads in the South ..... [which are] comparable in terms of their size, scope and ability to provide a competitive service." Thus, in Mr. Breslin's view, only BNSF can provide a comparable competitive service to UP's exclusive service, and Witco supports BNSF access to its Gretna facility through reciprocal switching.

Further, in his Verified Statement (attached hereto as Attachment H), J. Ron Brinson, President and Chief Executive Officer of the Port of New Orleans, describes how the Applicants' action has adversely affected the competitive alternatives available to the Port's Perry Street Facility located on the west bank of the Mississippi River. Prior to the merger, the Perry Street Facility was served by both UP and SP, and the absence of reciprocal switching access by BNSF has limited the facility "to one railroad for movement to and from the Western United States."

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Thus, contrary to the Applicants' argument in UP/SP-011, the fact that shippers located on UP or SP pre-merger could theoretically receive service to and from western destinations by KCS or IC is an insufficient ground to deny this Petition. As discussed above, that alternative service involves the possibility of up to an additional three to five days transit time. Much of the affected shippers' traffic is time sensitive, and the magnitude of this additional transit time would place the shippers at a competitive disadvantage on a carrier other than UP. Additionally, the shippers discussed above, and many others, rely on shipper-owned or leased equipment, in place of railroadprovided equipment, to meet their specific transportation needs. The expenses of maintaining these fleets have to be factored into rail transportation charges to arrive at total rail transportation costs. A consistently less-efficient or slower route requires a shipper to provide more equipment to meet product flow requirements. In many cases, no matter how competitively a railroad prices its transportation product, the additional equipment costs required by a circuitous and less efficient two-line haul will render it uncompetitive with a more efficient, single-line haul. Rickershauser Verified Statement, at 8. Accordingly, these shippers are, for all practical purposes, "2-to-1" shippers whose loss of efficient competitive access to a carrier other than the Applicants for western traffic justifies the imposition of a competition-restoring remedy requested in this Petition.

#### B. The Applicants' Tariff Amendments Defeat The Reasonable Expectations Of New Orleans Switching District Shippers.

Further, the Applicants' last-minute tariff amendments came as a complete surprise to BNSF and these New Orleans switching district shippers, defeating the shippers' reasonable expectations that BNSF would have access to their facilities as SP

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had prior to the merger. Indeed, a number of shippers chose not to participate in the UP/SP merger proceeding because they assumed that BNSF would have access to their facilities:

- <u>Verified Statement of Steve Silver, Trading Director for Gardner</u> <u>Smith (U.S.A.) L.L.C. (attached hereto as Attachment I)</u> -- "While we did not participate in the UP/SP merger proceeding, we expected that BNSF would have access to [Gardner Smith's] Avondale and Harvey facilities."
- <u>Verified Statement of Paul Robbins, Director of Transportation for</u> <u>Celotex Corporation (attached hereto as Attachment J)</u> -- "During the merger proceedings, we were aware of the settlement agreements made by the BNSF and fully expected that [Celotex Corp.'s manufacturing plant at Merrero, Louisiana] would be treated like the other 'two-for-one' points were, as far as competitive access is concerned."
- Verified Statement of Bernard Fiest, Jr., Manager of Transportation for Delta Terminal Services, Inc. (Attachment C) -- "Delta remained neutral in regard to supporting or opposing the UP/SP merger, however, we fully expected that we would be no worse off than had this merger not occurred, particularly with the purchase by BNSF of the SP lines to New Orleans. The recent action by the Union Pacific to eliminate competitive access from the BNSF does not fulfill our expectations of being no worse off in accessing, and providing to customers who use Delta's services, competitive service by two major western rail carriers, as when both UP and SP directly served our facility."
- <u>Verified Statement of Scot W. Jansen, Corporate Traffic Manager for</u> <u>C. & T. Refinery, Inc. (Attachment D)</u> -- "I supported the UP/SP merger based on the original settlement agreement that included giving BNSF access to New Orleans, La. I was not aware that when UP stated that BNSF would have access to New Orleans, they intended only giving them interchange rights with southeastern carriers. UP closed these industries after the merger was complete and didn't give shippers any formal notice."
- <u>Verified Statement of Peter O. Opsomer, Transportation Resource</u> <u>Manager for The Dial Corporation (Attachment F)</u> -- "Dial was aware of the BN's original settlement agreements that would have allowed

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access after the UP/SP merger. We were not aware that the UP had restricted access until we recently requested rate proposals."

<u>See also</u> Verified Statement of Terry J. Voss, Senior Vice President Transportation for Ag Processing, Inc. (Attachment E) ("AGP participated in and supported the UP/SP merger. We were aware of the Board's intent to correct the loss of the two-to-one facilities and felt the BNSF agreement with UP/SP would correct these situations.").

These and other New Orleans switching district shippers on UP or SP lines prior to the merger thus anticipated that BNSF would have access to their facilities following the UP/SP merger. Indeed, as described in the Rickershauser Verified Statement, the materials distributed by the Applicants to customers to seek their support for the merger represented that existing competition would be preserved and that "Head-to-Head Competition [Would] Improve[] in the West", and showed the New Orleans area as one of the locations where this improvement would occur. *See* Rickershauser Verified Statement, at 8. Those materials also represented that "Customers open to reciprocal switching prior to the merger will continue to be open to reciprocal switching after the merger." Id. at 8-9.

The Board recognized in Decision No. 44 that UP and SP should be held to such pre-merger representations, and the Board should hold the Applicants to their representations here that existing competition would be preserved, that New Orleans shippers would be among those that would benefit from improved competition in the West, and that they would remain open to reciprocal switching. *See* Decision No. 44, at 12 n. 14 ("Applicants must adhere to all of their representations."). By waiting until after the Board's approval, and the Applicants' consummation, of the merger to amend

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the tariffs -- thereby depriving these New Orleans switching district shippers of access to the Applicants' only real competitor for these shippers' western traffic -- the Applicants have defeated the justifiable expectations of these shippers and contradicted their own representations.<sup>13/</sup>

#### CONCLUSION

The Applicants' tariff amendments excluding BNSF -- and BNSF alone -- from access to the New Orleans shippers located on UP or SP lines pre-merger that were open to both UP and SP via direct service or reciprocal switching before the merger preclude BNSF from effectively competing with UP. The Board should not tolerate such anti-competitive conduct. In the words of Mr. Jansen of C. & T. Refinery in his Verified Statement, "it is only fair for the shipping community of [the] New Orleans switching district to have more than one option to move traffic west." Similarly, the United States Department of Transportation in its comments submitted in the Oversight Proceeding (DOT-1) noted that, "to the extent that routes to the West are restricted under a new switching tariff to a single carrier, UPSP, it appears that UPSP has effectively created a 2-to-1 situation." DOT-1, at 6. DOT thus urged the Board to "inquire into this problem and to take remedial action as necessary." Ibid.

As noted above (note 2, *supra*), because the Applicants waited until *after* the Board approved, and they consummated, their merger to deprive BNSF of access to New Orleans switching district shippers, their contention (UP/SP-311, at 33) that the relief sought in this Petition is untimely or constitutes a request for an entirely new condition is groundless. In addition, the issue of access by BNSF to these New Orleans shippers is an appropriate subject for oversight because the tariff amendments took effect only after the merger was consummated.

Accordingly, for the foregoing reasons, BNSF respectfully requests the Board to require the Applicants to grant BN/Santa Fe access for traffic to or from destinations or origins in the western United States (including Mexican traffic) via reciprocal switching to all shippers located on a UP or SP line prior to the merger in the New Orleans switching district that were open to direct service or reciprocal switching by both UP and SP prior to their merger, but which have now been closed to BNSF by the Applicants.

Respectfully submitted

Erika Z. Jøneš Janice G. Barber Adrian L. Steel, Jr. Adam C. Sloane

Mayer, Brown & Platt 2000 Pennsylvania Ave., N.W. Washington, D.C. 20006 (202) 463-2000

Jeffrey R. Moreland Richard E. Weicher Michael E. Roper Sidney L. Strickland, Jr.

The Burlington Northern and Santa Fe Railway Company 3017 Lou Menk Drive P.O. Box 961039 Ft. Worth, Texas 76161-0039 (817) 352-2353

and

1700 East Golf Road Schaumburg, Illinois 60173 (847) 995-6887

Attorneys for The Burlington Northern and Santa Fe Railway Company

Dated: November 14, 1997

#### CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing Petition of The Burlington Northern and Santa Fe Railway Company for Clarification (BN/SF-83) was served, by first-class mail, postage prepaid, or by a more expeditious manner of delivery, on all Parties of Record in Finance Docket No. 32760.

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#### VERIFICATION

THE STATE OF TEXAS COUNTY OF TARRANT

Peter J. Rickershauser, being duly sworn, deposes and says that he has read the foregoing statement, and that the contents thereof are true and correct to the best of his knowledge and belief.

ickershauser

Peter J

Subscribed and sworn to before me on this 6th day of November, 1997.



Lina Luts Notary Public

# ATTACHMENT A

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## ATTACHMENT B

#### VERIFIED STATEMENT OF PETER J. RICKERSHAUSER

My name is Peter J. Rickershauser. I am Vice President, Marketing of The Burlington Northern and Santa Fe Railway Company ("BNSF") on the UP/SP lines. My business address is 2600 Lou Menk Drive, Fort Worth, Texas 76131.

I joined BNSF in October 1996 as Vice President, Marketing, UP/SP Lines. In this capacity, I am responsible for coordinating the marketing and implementing of the new service opportunities that BNSF offers to shippers as a result of the UP/SP merger. BNSF gained access to more than 4,200 miles of UP and SP track through a combination of trackage rights and line purchases as a condition of the September 1996 UP/SP merger.

Prior to joining BNSF, I was Vice President, Sales, with Southern Pacific Rail Corporation in Denver, Colorado, where I directed SP's field carload sales force in the United States and Canada. From 1991 to 1995, I was Managing Director, Regional Sales-Midwest, in Lisle, Illinois, for SP. My responsibilities in that position included planning and directing sales activities for SP's largest domestic carload sales region.

From 1982 to 1991, I held a number of sales and marketing management positions with Norfolk Southern Railroad, including Vice President, Sales and Marketing, for Triple Crown Services, Inc., a Norfolk Southern subsidiary; Director, Intermodal Marketing, and district sales manager positions. Previous to that, I held a series of positions in railroad operations and maintenance-of-way departments with Conrail predecessors Central Railroad Company of New Jersey and the New York & Long Branch Railroad Co. in the Northeast, followed by sales representative and district sales manager positions in Iowa with the Norfolk & Western Railway Co.

I earned a Bachelor of Arts degree from Franklin & Marshall College in 1971, and a Master of Arts degree in 1974 from Syracuse University.

I am submitting this Verified Statement in support of BNSF's Petition for Clarification ("Petition") of the conditions imposed by the Board on the UP/SP merger to require the Applicants to grant BNSF access for traffic moving to and from the western United States (including Mexican traffic) to all shippers located in the New Orleans, Louisiana switching district on UP or SP lines prior to the UP/SP merger that, before the merger, were open to service directly or via reciprocal switching by both UP and SP, but which have now been closed to BNSF by various tariff amendments by the Applicants. By closing these New Orleans shippers to BNSF, the Applicants have deprived the shippers of their only practical efficient rail alternative to the Applicants' service for traffic moving to and from the western United States (including Mexican traffic). Furthermore, the Applicants' action defeats the justified expectations of numerous shippers, who had no reason to anticipate that BNSF would not be permitted to serve them after the merger and who, therefore, chose not to participate in the UP/SP merger proceeding.

#### A. The Tariff Amendments

ATSF, one of BNSF's predecessors, became a carrier serving New Orleans on September 12, 1996, one day after the UP/SP merger became effective, pursuant to the common carrier obligation imposed on BNSF by the Board with respect to the traffic it was to handle under the

BNSF Settlement Agreement. See Decision No. 44, slip op. at 134. On that date, Supplement 16 to the Official Railroad Station List (OPSL 6000-Q) became effective there by establishing ATSF as a rail carrier serving New Orleans. (A copy of the Supplement is attached hereto as Exhibit 1.) OPSL 6000-Q is the vehicle by which rail carriers identify the railroad stations to which they provide service. By virtue of that publication, ATSF was entitled to serve, through reciprocal switching, all industries in the New Orleans switching district that were open to reciprocal switching as of that date.

Item 3000-G of Tariff MP 8170-C applies to carload switching charges between New Orleans and Avondale, Gouldsboro, Gretna, Harvey, Marrero and Westwego, LA. Supplement 195 to that tariff indicates that, in August of 1996, Item 3000-G had a reciprocal switch charge that applied to IC traffic and another reciprocal switch charge that applied to all other rail carriers in New Orleans. Reference Mark 130 to Item 3000-G indicated a reciprocal switch charge that applied "only in connection with the IC." Reference Mark 131 of Item 3000-G indicated that another reciprocal switch charge was "not applicable in connection with the IC." Under standard tariff interpretation, that meant Reference Mark 131 applied to all carriers other than IC serving New Orleans as shown on OPSL 6000-Q, including, on and after September 12, 1996, ATSF. The 40 industries or warehouses to which these reciprocal switch charges applied were and are shown in Item 2950 series of this same tariff.

On September 13, 1996, UP issued Supplement 197 to Tariff MP 8170-C to be effective on September 14, 1996. In that publication, Item 3000-G became Item 3000-H and was modified to exclude application to BNSF. Reference Mark 130 was retained to cover IC traffic. However, Reference Mark 131 was deleted, and Reference Mark 259 was substituted. Reference Mark 259 applied "only in connection with CSXT, IC, KCS, NS or SP". (This contained an error in that it referred to IC when Reference Mark 130 already applied in connection with IC.) Publication of Reference Mark 259 had the effect of closing the industries covered by Item 3000-H to BNSF alone out of all of the linehaul rail carriers serving New Orleans. Supplement 198 was issued on September 19, 1996, to be effective on September 20, 1996, to correct the error in Supplement 197. Reference Mark 259 was changed to delete "IC" from the reference mark. (Copies of the relevant MP tariff publications discussed above are attached hereto as Exhibit 2.)

Similarly, at approximately the same time, the Applicants published amendments to the SP (SP 9500 series) tariff applicable to Southern Pacific-served customers in the New Orleans switching district. Those amendments, issued on September 25, 1996, and effective on October 15, 1996, also closed industries and shippers within the district to service by BNSF. (The tariff publication closing these industries to BNSF is attached hereto as Exhibit 3.) Like UP's premerger tariff, SP's tariff in effect prior to the amendment (SP 9500 Series) afforded ATSF access to the shippers at issue here. (A copy of the SP 9500 series tariff (Item 5060) which provided ATSF access to these shippers is attached hereto as Exhibit 4.)

The Applicants' tariff amendments singled out BNSF. No other carrier that had access to industries and shippers in the New Orleans switching district was affected by the tariff amendments. BNSF has asked the Applicants to reverse the tariff amendments. See December 17, 1996 letter from William K. Anderson, BNSF Manager Auxiliary Prices, to Bert Van Kampen, UP Manager-Switching, attached hereto as Exhibit 5. The Applicants, however, have refused to do so, claiming that these shippers are not "2-to-1" shippers, because they were not served exclusively by UP and SP before the merger. See January 20, 1997 letter from Mr. Van Kampen to Mr. Anderson, attached hereto as Exhibit 6. Nonetheless, as late as February 7, 1997, UP's Customer Revenue Support group advised BNSF that BNSF did have access to these industries, and provided a tariff reference to an item (MP 8170-E Item 2950) which had already been closed, by UP's action, to BNSF. (A copy of a facsimile dated February 7, 1997, from Ralph Cole of UP to Keith Moeller of BNSF advising BNSF of the tariff reference is attached hereto as Exhibit 7.)

During the same time period, but prior to UP's January 20, 1997 response, a BNSF grain shipper and BNSF sought to move a unit grain train into the Continental Grain Co.'s Westwego, LA terminal elevator. The 27 car train was billed January 3, 1997, from Courtland, KS. BNSF had, on September 12, 1996, amended Tariff OPSL 6000-Q, the Official Railroad Station List, to show Westwego as an operating station served by ATSF, along with the other New Orleans' area points as discussed earlier. BNSF and the customer were planning on using a \$60.00 per loaded car reciprocal switching charge on grain and grain products applicable on grain and grain products, as provided in Item 137, MP 8170 series tariff. However, UP refused to accept the unit train for interchange at Avondale and required BNSF to negotiate a division of linehaul revenue before accepting the unit train and placing it on Continental's receiving tracks for unloading.

#### B. The Effect Of The Tariff Amendments On BNSF's Access To New Orleans Switching District Industries And Shippers

If not for the Applicants' tariff amendments, BNSF would have had access, via direct service or reciprocal switching, to numerous shippers in the New Orleans switching district, including:

- On UP lines: ADM/Growmark, Amerada Hess, Continental Grain, Cytec Industries, International Matex Tank Terminal, Port of New Orleans' Perry Street Wharf, ST Services, Texaco, and Witco Chemicals.
- On SP Lines: Avondale Steel Sales, Evans Cooperage Co., and General Chemical Corporation.

Jointly Served Directly By Both UP and SP:

Avondale Shipyards, Celotex Corp., Delta Terminal Services, and Hunting Tubular Threading.

Because of the amendments to the tariffs, however, BNSF has been cut off from serving these shippers and industries. While these tariffs have not been kept updated, and some firms have changed names or gone out of business in the interim, the MP (UP) tariff in effect at the time UP made the changes described above listed 40 individual industries or warehouses, and the SP tariff listed seven, of which four were served by both UP and SP, making a total of 43 customers, eliminating the doublecount of the UP and SP jointly-served facilities.

#### C. The Effect Of The Lack Of Access To BNSF Service On New Orleans Switching District Industries And Shippers

As the Verified Statements of the shippers attached to the Petition demonstrate, many New Orleans industries and shippers located on UP or SP lines pre-merger have been deprived of their only realistic efficient alternative to the Applicants' service for traffic moving to and from the West (including Mexico) as a result of the tariff amendments. None of the other carriers that

serve New Orleans -- including KCS, IC, CSX or NS -- can provide efficient competitive service for traffic to and from the western United States. As reflected on the map of the New Orleans vicinity attached as Attachment A to the Petition, all of the shippers (over 40 in number) on a UP or SP line prior to the merger are located on the west bank of the Mississippi River. In order for these shippers to be served for westbound movements by KCS or IC, the shippers' traffic would first have to be moved to the east bank of the Mississippi River via UP or SP for further interchange to the connecting carrier. At present, UP and SP operations remain separate in the New Orleans area. For shippers switched by SP going to IC or KCS, SP runs directly to IC to interchange, and interchanges both IC and KCS traffic through IC. KCS traffic is then resorted by IC for delivery to KCS. For shippers switched by UP going to IC, UP runs directly to IC for interchange; UP interchange for KCS is handled through the New Orleans Public Belt Railroad ("NOPB"). These movements could require an additional one to three days before the traffic could begin to move out of the New Orleans area on KCS or IC. Then, in order to reach destinations on the West Coast, Mexico or other locations west of KCS' or IC's service area, a further interchange would be required to BNSF or another carrier. This further interchange could require an additional one to two days. Significantly, the carrier best positioned to handle western and Mexican business to and from UP and SP customers who have been denied reciprocal switch access to BNSF in the New Orleans area, KCS, has the routing with the most number of carriers, interchanges, and the most potential for extended transit times. Further, these complex methods of interchanging between UP, SP and KCS naturally lead to the small volumes of traffic that are currently being interchanged between the carriers at New Orleans, thus confirming that the KCS alternative route is not competitive.

Much of the traffic of the shippers at issue is time sensitive, and the magnitude of this additional transit time (2-5 days) would therefore place the shippers -- and the joint line KCS or IC-BNSF route -- at a competitive disadvantage on a carrier other than UP. Additionally, the shippers discussed above, and many others, rely on shipper-owned or leased equipment, in place of railroad-provided equipment, to meet their specific transportation needs. The expenses of maintaining these fleets have to be factored into rail transportation charges to arrive at total rail transportation costs. A consistently less-efficient or slower route requires a shipper to provide more equipment to meet product flow requirements. In many cases, no matter how competitively a railroad prices its transportation product, the additional equipment costs required by a circuitous and less efficient two-line haul will render it uncompetitive with a more efficient, single-line haul.

Additionally, as the Verified Statements of the shippers attached to the Petition further demonstrate, New Orleans switching district industries and shippers expected BNSF to obtain access to them as a result of the UP/SP merger. The Applicants gave no indication whatever that, immediately following consummation of the merger, they would single out BNSF for exclusion from the district. Indeed, over and over again, in materials distributed to customers by UP and SP to seek merger support, the New Orleans area is shown as a point where, in the Applicants' own language, "Head-to-Head Competition Improves in the West", and like all other merger points, "customers currently served only by UP and SP will gain access to BNSF"; "in all cases, competition will be maintained and in most cases competition will be stronger"; "As a result of the settlement with the BN/SF system, preservation - indeed, strengthening - of rail competition for every shipper who now has it." In fact, in an April 1996 "Merger Update", the Applicants expressly stated that "Customers open to reciprocal switching prior to the merger will continue to be open to reciprocal switching after the merger." (Excerpts from the Applicants' publications containing these statements are attached hereto as Exhibit 8.)

Customers were never told otherwise, and they had no way to determine that UP was planning to deny BNSF access to New Orleans area UP and SP customers within the reciprocal switching limits open to all other carriers. There was no indication that these customers, alone, would be singled out by UP or SP post-merger for different treatment or for the loss of access to efficient competitive western single-line rail service.

Thus, while the customers BNSF is seeking to gain access to on UP and SP within the New Orleans reciprocal switching district may not technically be "2-to-1" customers as defined in the BNSF Settlement Agreement -- although four of them were served by both UP and SP directly, they are within a recognized reciprocal switching area, and therefore should have access for western traffic to all linehaul carriers serving New Orleans, including BNSF. There was no reason for them to believe that BNSF would not have access to their facilities based on payment of the reciprocal switch charge which applied to all other carriers.

#### VERIFICATION

THE STATE OF TEXAS COUNTY OF TARRANT

Peter J. Rickershauser, being duly sworn, deposes and says that he has read the foregoing statement, and that the contents thereof are true and correct to the best of his knowledge and belief.

kershauser Peter J.

Subscribed and sworn to before me on this 6th day of November, 1997.



Linathe

Notary Public

EXHIBIT 1

# SUPPLEMENT 16 OFFICIAL RAILROAD STATION LIST

# OPSL 6000-Q

Cancels Supplements 11, 13, 14 and 15.

Supplement 5, 10, and 16 contain all changes.

#### ISSUED OCTOBER 15, 1996

#### EFFECTIVE NOVEMBER 1, 1996

Except as otherwise provided herein.

#### 3

# Includes National Rate Basis and Centralized Station Master Data

- A complete list of over 40,000 rail freight stations on more than 550 carriers in the U.S., Canada and Mexico
- Official Rate Basis Points
- Official Centralized Station Master Data
- Rating ZIP Codes
- Intermodal facilities
- Junction Rule 260 and interchange points
- Standard Point Location Codes
- Freight Station Accounting Codes
- Freight handling facilities and restrictions

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SUPPLEMENT 16 DI OFFICIAL PATIZOAD STATION LIST OFST. 5000-0

LOUISIANA

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STATION	COUNTY		RR	OPSL		SPLC	NATIONAL RATE BASIS	CEG	DATE	-
Whitelay (1-3559)	(Greeley)		MP	3325	155	596844	Borace, IS	H	03/23/1396	1672
ALCOLLS (26-3500)	(Seconde)	WCSTA	IST	1010	2304	588440	Wichita, 13	6.0	08/23/1396 08/23/1996	671
Alchita Union Stock Yard (1)	-1559)		1					-	00/23/1396	•/2
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W11EOTS (3500)	(Cassochal		-	\$2390	52 39 0	1597724	Ashland, IS.		08/23/1396	
WilFoads (1-3100)	1		~**		250	1597659	Dodde City, M.	7	08/16/1396	678
Winfield (1-3559)	Wandatt al	1	MD	4900	2513	500060	Arkansas City, IS		08/23/1996	6719
DLE (1-31-1100).		1	0	15	1 14	590169	GATCHE CITY. DL	3 I	08/23/1996	6610
Woodston (1-662-3500-3564).	[Deskal	1	Tra 3	2300	2001	1391012	Stockton, KS	17	01/25/1994	\$767
Tatas Center (1-1559)	. (Yoodaon !	1	MP	2300	2001	591612	Storkton, KS		08/23/1996	6767
Yodar (1500)	(2000)		MP	3735	2415	589147	Wichita, 18	×	08/23/1996	
Yuma (1-662-3502-3564)	(Cloud)	YUNGS	KYLZ	62 1950	1990	1303635	Belleville, Ka	05	01/26/1994	6690
TURA (3500)	(Cloud)	TUMES	MP	1950	1890	583635	Concordia, KS	73	09/03/1996	
lenda (3502)	. (Kingman)		MP	52360	52360	589493	Ringman, KS	M	08/23/1396	
KENTUCK?			1							
Sartar (6)	(Berlan)		CSTT	19855			No Rate Sasis		09/22/1996	4020
Sumberland (5)	(Serlan)		C3XT	20040	91084	291506	No Rate Basis	3	09/22/1996	4082
anderson (3700)	.[Lincola]	HNUS N	CSXT	17155	91080	296420	Renderson, IT	0	09/03/1996	4242
ot spor (6)	.[Latcher]		CST	16454	91077	287627	NO RACE BRAIN.		09/22/1996	
Culeville Bub (139-3506)( Assairas (6)	Jefferson)	LOEUR	BN	793	99516	296501	No Rate Basis	*	10/03/1996	4020
1000 (6)	(Perry)		CSIT	17320	91002	297986	No Rate Basis	3	09/22/1996	417
est Benderson (3700)()	Senderson )		16	72435	60500	296423	Lenderson, IT	õ	09/03/1996	4767
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beville (1-3320)(West Bas	Vemilion		ATSP				Abbeville, LA		09/12/1996	
1q1ers (3559)	. [Orleans]		NO.	21530	4505	647001	Plaquemine, LA		00/23/1996	
Liandale (1-3555) (Vest Bat	ton Rouge		10	22105	1 1776	644974	BAROA BOURS /WI TI		08/23/1996	
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na (1-3559)				21755	4950	646163	Myrtle Grove, LA		08/23/1996	
chorage (1-31-3559)					1					
ase LA Butte (1-3320)(S	tan Rouge	NICE	ATT	13045	1104	644955	Baton Rouge (W), LA		9/12/1996	
mtonia (1-3559)	(Granti)		10	3020	6759	655750	George Love, LA		8/23/1996	
ra (59)(5	St Martin ]			13576	36665	657392	Ber Iberia, La.	2 0	9/12/1996	7051
rent (1-22-3559)	St James		1795	21695	16668	645585	Dosaldsonville, LA		9/12/1996	
rondale (1-3320)	affermon ] ]	ATOND	1132	03745	36751	646528	New Orleans, LA		0/03/1996	
rondale (1-31-3559)(3 rovelles Par Coop (1-3559)	efferson   /	AVOND	10	12075	8057	646528	New Orleans (E), LA	3 0	9/17/1996	7009
East Bat	on Rouge !!			22133	8715	644793	Plaquesiae, LA	M 0	4/23/1996	1076
idvia (1-3320)	(St MARY)	BLOWN !	ATS7		36682	657618	New Deris, LA	3 0	9/12/1996	7051
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cos Rouge (1-1211-3559)					1					
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you Pierre (1-3559)(R				11225	4050	656140 0	masfield, LA.		8/23/1996 7	
you sale (1-3320)	(St Hary)	ATEA	ATSP		36691	657699 1	Tranklin, LA.	5 0	9/12/1996 7	1053
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TVICK (1-3320)	SE MALTY!		1257	3660	36703	57692			9/12/1996 7	
11eaud (1-3320)[L	afayetts] .		TSP	83570	36655	657478	brgan City, LA		0/03/1996 7	
eaf (1-3320)[Ad aita (1-3559)[Ad	Creboure !!.		P	9610					0/03/1996 7	
stte (1-3320) (St.	Charles   B	OUTE /	TSF						0/03/1996 7	
atte (1-3100)(5t 928 (1-3559)				7065			w orleans (W). LA		9/12/1996 7	
eax Bridge (1-3320)(St	Kapides   .		157	1340			Afayette, LA		8/23/1996 7 9/12/1996 7	
Inghurst (1-3559)	[Rapides] .			3895	7136	55984 3	Lazandria, LA	M  0	0/23/1996 7	143
buseard (1-3320)[L				13565	36652	57475	Tanklin, LA		9/12/1996 7	
de (1-3320) (St	Martial .		1732		36658 8	57390 1	Afavette, LA		9/12/1996 7 9/12/1996 7	
re Spur (1-22-3555)[	st James ] .		• :	1645	4754 4	45590 0	maldsouville, LA	. 0	8/23/1996 7	070
aber (1-3559)				11200			Legandria, LA		8/23/1996 7 8/23/1996 7	
enerville (1-3559)	Rapides	TVLE	• :	1395	4369 1	55979	MBK10, LA	. 0	1/23/1996 7	122
octav (1-22-3559). [West Bate Sclare (1-3559) [West Bate	an Roacell.			1527	4501 6	44995 2	14quente, 14		8/23/1996 7	
arks (1-3559)	aldmall!!.	R	æ	9745	6693	55170	etca Rouge (V), LA		8/23/1996  7 8/23/1996  7	
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culey (1-3500)				200	37665 6	57570	Bate Besis		9/12/1996 7	
presort (1-3320)	SE MARY !!.	A	-		36672 6	57666	rowley, LA.		9/12/1996 7 9/12/1996 7	
PETER (1-3559) [Natch	itoches !!	א	2 2	1305	4154 6	56564 N	atchitoches, LA	. 0	8/23/1996 7	1420
s Allemends (1-3320)(St let Bille (197-3559)/Re				3730			es Allemands, LA		9/12/1996 7	
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## SUPPLICATE 15 TO OFFICIAL BAILTOAD STATION LIST OFSL 5000-0

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STATION	COUNTY	290	RR	OPSL	FSAC			CEC		81 RA
Duson (1-3320)	[St Charles]		3	21742	4932	64615	New Orleans (8), LA	B	DATE 09/23/1996	1 2
SLOEF (1-1559)	111001		MD	1145	130030	1 03/40	Lafayette, LA.	2	09/12/1996	1705
LIKA (1-3320)	T AUMTTAI		7444	83560	36649	65747	Lafayette. LA.		00/23/1996	305
100n (1-3553)	afferson Davia		MP	13330	9199	05841.	DURICO, LA.	8	09/12/1996	705
TV10V1110 (1-3559).(We	Int Bates Sours	1	MP.	13070	0110	64491	Seton Rouge (V). 1	3	08/23/1996	705
atherwood (1-3320)	[Acadia]		AT37	83495	36626	53758	Crowley, LA.		09/12/1396	705
saton (1-3559)(J	efferter Cartal		10	9825	5760	655752	Georgetown. LA	M	08/23/1996	714
atenot (1-3559)	fallen !	PONTY	WD .	10015	7707	64614	Lake Charles, LA	M	08/23/1996	
100Che (1-3559)	Paista Coursel		MD .	21455	4497	644491	Helville, LA.	H	08/23/1996	
ranklin (1-3320)	ISP WATY!	1	1-97	83640	36685	657640	Pranklin, LA.	2	08/23/1396	
- St Leon (3500)	(Dismonras)		ND	24090	02	649110	New Orleans (2), LA	à	09/12/1996 08/23/1996	
ulton (1-3559)	(Beauregara)	NO2-10	MP .	11380	8190	658383	De Quincy, LA		00/23/1396	
alion (1-3553)	Horehouse			21245	0175	636185	Kapefield, LA.	×	08/23/1996	
ardan City (1-3320)			ATST	43645	16688	657667	Mer Rouge, LA		08/23/1996	
AV100 (1=3559)	(Cadda)	CAVE 2	M70	21195	8256	653884	Shrevenert, 11	5	09/12/1996	
lan ora (1-3559)	(Panides)	1	-	9920	7146	655989	Cakdale. LA.		08/23/1996	
Lynn (1-3559)	(Poince Caupee)		12	22075	3013	644449	New Roads, LA.	M	C8/23/1996	
ayeon (1-1559)	(noersilet)	GLSBR)	102	12089 9740	8008	646523	See Orleans (E), LA	3	08/23/1996	700
TACHA (1-11-1559)	( Teddamann )	COM	-	12086	3010	646931	Georgetown, LA	M	08/23/1996	
CO680 Teta (1-3559)	[ Ibaryillel		1	21525	4566	645319	Plaguenise, LA.	3	08/23/1996	
IV (1-3559)			NP I	9960	7167	650121	Caldale, LA		08/23/1996	
AAV1118 (1-1559)	IST Charles!!		MB	21740	6917	1646150	New Orleans (E). IA.		08/23/1996	
uncock (1-3559)	(Ouachica)		100	9652 21260	6634	652317	Her Rouge, IA.	M	08/23/1996	712
Lrbor (1-3320)	CALCANION			21250	3161	656193	Mansfield, LA		08/23/1996	
ITTOF (1-3559)	(Calcasted)	RARAR	MP I	10059	7220	658612	Lake Charles, LA		10/03/1996	
rbor (1-19-3300)	(Calcastel)	RADAD	59	19129	37532	659612	Lake Charles, LA.		09/24/1996	
EVEV (1-31-3559)	(Jefferson)	HARVE	-	12087	1 3013	646522	New Orleans (2), LA		09/17/1996	
zelubod (1-3559)	[St Labdry]			13205	8136	657156	opelousas, LA		08/23/1996	
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- Jet (3559)(Je	fferson Devis	IONATI	ē	10036	7215	658415	Saton Rouge (V), LA		08/23/1996	
- Juccian (1-3320) (	formerly Iowe)	1						N	CB/23/1996	106
	fferson Devis	IONIC	1157	13460	36605	658415	Lake Charles, La	BUD I	09/12/1996	7064
(1-3320)	[Lefourche]		1.57	13725	36734	659368	LOCKDOFT, LA	2	09/12/1996	703
ADERTITE (1-3320)	(IDeria)		122	83630	36676	657773	New Iberia, La.	2	09/12/1996	
uit Bend (3500) (30	(Plamesines)		1.31	14115	1617	638450	Cennings, LA		09/12/1996	
ea (1-3559)	(Norabouse)		è	3605	6603	651515	HE Rouge, LA.		08/23/1396	
ACTION CITY (3502)			P	11700	11700	652142			8/23/1996	
Action City (1-19-3502	)(Unioa)		w C		9117	652142	NO RATE BESIS	0 0	6/16/1995	7174
lona (1-3559)				21725	4090	646147	Edgard, LA		28/23/1996	
aseine (1-3320) (Je	ffarmon Dagia		795	13185	16600	654470	Opelouses, LA.		8/23/1996	
COL (1.1559)	Polate Coupee ] .		•	21965	9869	644435	Nev Roads, LA		09/12/1396	
AVATTA (1-11201	[Tafaverrel]		TOP !	21520	366431	657450	Lafayette, LA		9/12/1396	
ayette Storage (1-332)	0).[Lafayette] .	A	157	83535	36644	657450	Lafayetta, LA		9/12/1996	
charles (1-3320)	St Mary ]		157	1635					0/03/1996	
Tad (1-3559)	Red River			1265					9/12/1996	7060
Ital (3500)	(Quachita)			1995	7073	652325			8/23/1996	1120
rel Ridge (1-3559)	(Iberville) .			11610	4682	645382	Donaldsonville, LA		0/23/1396	7070
cell (1-3559)	(St Landry) .	· · · · · M		3235	8152	657175	Opelouses, LA		8/23/1996 7	
Compte (1-3553)				11375	4318	55976	Bunkle, LA		8/23/1396 7	
Moven /1-22-3559	St Landry !!.			9980	4410	57176	Cakdale, LA		8/23/1996 7	
t morth (1-3559)	minte Counce !!!	THE N		1970	8890	644422	New Roads, LA		9/23/1996 7	
A Grove (1-3553) . (Veat	Batos Rocge ] .	· · · · K	P 2	2110	8770	644925	Baton Rouge (W), LA		0/23/1396 7	
118 (3502)	(Ubica) .	···· H	2	1705	11705	652146	"bernice, LA	0 90	8/23/1996 7	125
lie (1-19-3502)	(Bacidos) .	···· 0		9124					1/28/1994 7	
Cak (3500)	(Placesines)			4110					0/23/1996 7 0/23/1996 7	054
OR14 (1-3559) [P	DLATS Counce   L	TTON		3160	4436 6	44493	Plaquesine, LA		8/23/1996 7	
dell (1-3555) (Vest	L (spuck acte	DBOEN	2	2115	8767 6	644926			8/23/1996 17	
Lie (1-3559) [P	cinte Coupee ] .		• :	3170	8118	644497	pelousas, LA		8/23/1996 7	
a (1-31-3559)				1175			Shreveport, LA		8/23/1396 7	
10g (1-3559)				1750					0/23/1996 7	
Loge (1-1320) (Pormerl	Y LUFLIDG)						ev orleans (2), LA		8/23/1996 7	
	(St Charles) .	···· N		3760	36761 6	46167		P 1	2/03/1996 7	007
ingouin (1-3559)	[Iberville] .	· · · · . M	2	1500	4525 6	45311	Laquesine, LA	1 10	8/23/1396 7	075
rero (1-31-3559)				1005	5028 6	46524	ev orleans (2), LA		8/23/1996 7	
inty (1-3559)				3602	6601 6	51517	ter Rouge, LA		0/23/1996 7 0/23/1996 7	
LTY (1-3559)	(Rapides ) .	10		9912	7146 5	55987 4	midala LA.		0/23/1996 7	
Ker (1-3559)		10	2	1380	4332 6	55979 1	MAKLE, LA		8/23/1996 7	
Sentau (1-3320)	Acadia	X	1 12	3485	36620 6	57588	ennings, 1	0	9/12/1396 7	055
Spur (1-1500-1559)				1370	4284 6	55970	Lezandria, LA		8/23/1996 7	
gan City (1-3320)			57 8		20023 6	37584 4	rowley, LA		9/12/1996 7	
maza (1-1559)	I BRAUCO BITAIC			1990		44442	brgan City, LA		0/12/1996 7 0/23/1996 7	
TLAOB (1-3559) (Pe	sinte Coupeel		2	2015		44467	ev Roads, LA		8/23/1996 7	
TON (1-3559)	(St Landry)	· · · · / M2	2	1415	1406 6	\$7123	unkie, LA		8/23/1996 7	
ata (3500)	(Acadia)		1	3275	9222 6	57518 1	unice, LA	0	8/21/1996 7	0516
				4150			o Rate Basis 3	M 01	1/23/1996 7	

FOR EXPLANATION OF REFERENCE MARKS, SEE LAST PAGE OF NOTES SECTION

26

LOUISTANA

LOUISIANA

SUPPLICIT 16 TO OFFICIAL RAILROAD STATION LIST OFSL 6000-0

MAINE

		2117 2			-	1				
STATION	COUNTY	260	RR	OPSL		SPLC	NATIONAL RATE BASIS	0000	DATE	RA
yrtle Grove	(1-3500)(?laquemines)		NOLR	220	267	649136	No Rate Basis	314	08/23/1995	
yrtlegrove	(1-22-3559)(iberville)		MP	21555	4604	645330	No Rate Basis	3	08/23/1996	707
	1-3320)[iberia]				10004	657720	New Iberia, LA	2	09/12/1995	705
	(1-3320)(orleans)				36/54	647000	New Orleans, LA	Ξ	09/12/1996	701
	(1-3559)[Orleans]	NEWOR	MP	12090	9001	647000	New Orleans (E), LA	З	09/17/1996	70:
orth Baton	Rouge (1-11-3559) (East Baton Rouge)	1	-	13040	0107	644777	Batan Douge (M) 11			
anth Band (	1-3320)		ATCZ		36675	557696	Baton Rouge (W), LA Pranklin, LA	3	08/23/1996	
	-22-3559)iSt James				10.1	645524	Donaldsonville, LA	2	09/12/1996	
	5001 Plaquenines				121	649124	Myrtle Grove, LA		08/23/1996	
	00)			24105	141	649116	Myrtle Grove, LA	2	08/23/1996	
	559)(Allen)			9975	7175	658167	Oaxdale, LA	-	08/23/1996	
livier (1-3	320)		ATS?	93600			New iberia, LA		09/12/1996	
Lia (1-3559	)[La Salle]		MP	9765	6711	655515	Georgetown, LA	M	08/23/1996	
pelousas (1	-3320) (St Landry)	OPELO	ATS?	\$3540	36645	657160	Opelousas, LA	Ξ	09/12/1996	705
thew (1-7-3)	559)		MP	21255			Mansfield, LA		08/23/1996	
	3559)(St Landry)				4433	657135	Melville, LA	M	08/23/1996	
poutville	(1-3320)(Iberia)		ATSP	83605			New Iberia, LA		10/03/1996	
aradis (1-J	320)(St Charles)		ATSP	83740	30742	046193	Des Allemands, LA	Ξ	09/12/1996	700
ort Allen (			-	22:25	0741		Baton Rouge (%), LA	3		
	1-3559)(St Landry)			13210			Opelousas, LA		08/23/1556	
art Barro :	ct (25-3559)(St Landry)		MD	13207			Opelousas, LA		08/23/1996	
	Spur (1-3320)([ber1a]						New Iberia, LA		09/12/1996	
whatar (1-	35591 [Natchitoches]		MP	21275	8148	656543	Natchitoches, LA	M	08/23/1996	
lowood Spu:	r (1-3559)(Caldwell)		MP	9737	6683	655151	Monroe, LA	M	06/23/1996	714
celand (1-	3320)(Lafourche)	RCLND	ATSF	83715	36733	659353	Lockport, LA		09/12/1996	701
celand Jct	(3127) (Lafourche)	RACJL	BN	83714	36732	659352	Lockport, LA	2	09/12/1996	
	0)St Hary]						Morgan City, LA		09/12/1996	
	559)						Alexandria, LA		08/23/1995	
yne (1-332)	0)		ATSP	13313			Crowley, LA		09/12/1996	
	59)			21150			No Rate Basis	3G	08/22/1996	
	3559)			9725			Monroe, LA	-	08/23/1996	
	320)(Jefferson Davis)						Jennings, LA	2	09/12/1995	
diemacher (	1-3559) (Rapides)		MP	21338			Alexandria, LA		08/21/1996	
	St Land . Y ]			21425			Bunkie, LA	M	08/2341996	
	1-3320)(Calcasieu)						Lake Charles, LA	Z	09/12/1996	
hriaver (1.	- 11201	SCHRT	ATSP				Schriever, LA	2	09/12/1996	703
mwabs (1-3	559) (Pointe Coupee)		MP	21995	8863	644463	New Roads, LA	M	08/23/1998	707
	0)[Lafayette]						No Rate Basis		10/03/1996	
reveport (	1-3320)(Caddo)	SERPT	ATSP		37608	653900	Shreveport, LA	3	09/12/1996	711
rewsbury (	26-3559)(Jefferson) -3559)(Iberville)	SHRBY	MP	21805			New Orleans (E), LA	Э	08/23/1996	
ACKS (1-22-	-3559)[Iberville]		MP	21505			Plaquemine, LA		08/23/1996	
uthfield (	1-3559).[West Baton Rouge] 3500)[East Carrol1]		MP	22085			Baton Rouge (W), LA	2	08/23/1996	
ondneimer (	3559)		MP NO	215 5			Donaldsonville, LA		08/23/1996	
	500)[Evangeline]			22160			Opelousas, LA	2	08/23/1996	
	3559)[La Salle]			9760			Georgetown, LA		08/23/1996	
	(Plaquemines)			24125			Myrtle Grove, LA	M	08/23/1995	
artz (1-35	59)		MP	9655			Mer Rouge, LA	M	08/23/1996	712
ft (1-22-35	559)[St Charles]		MP	21735			New Orleans (E), LA	3	08/23/1996	
illa Bena ()	3500)[Madison]		MP	11060			Tallulah, LA	M	08/23/1996	
	500)[Evangeline]		MP	22165	8325	657238	Opelousas, LA	M	08/23/1996	705
ibodaux (1.	-3320) (Formerly	1						-		
(hibodauz)	[Lafourche]		ATSP	83710	36730	659320	Thibodaux, LA	8	10/03/1996	703
Loodaux Je	t (1-3320) (Formerly	1		01705	16 10 1		The boundary of the	-	10/03/1996	70.0
	1559)						Thibodaux, LA	and a	08/23/1996	
	20)						No Rate Basis	MP.	10/03/1996	
saavivania	(3500)(East Carroll)		MP	11015			Lake Providence, LA	H	08/23/1996	
CKer (1-14	591St Landry ]		MP	13206			Ocelousas, LA	H	08/23/1996	
	59)[La Salle]			9780	6726	655542	Georgetown, LA	M	08/23/1996	714
	59)[Evangeline]				8162	657297	Eunice, LA	M	08/21/1996	705
ania (1-355	59) [La Salle]	URANI	MP.	9775	6717	655518	Georgetown, LA	M	08/23/1996	
	(Assumption)						No Rate Basis		08/15/1996	
	3559)[St James]						Edgard, LA		08/23/1996	
	1-3559)			9892			Alexandria, LA		08/23/1996	
	320)[St Charles]						New Orleans (2), LA	-	09/12/1996	
	ch (3500)(Plaquemines) (3500)(Evangeline)						Opelousas, LA		08/23/1996	
	20)[Lafayette]				36547	657471	Lafavette, LA	E	09/12/1996	
	ur (1-3559)(St Charles)						Edgard, LA		08/23/1996	
1sh (1-332)	0)[Jefferson Davis]		ATSP	83470	36611	658467	Jennings, LA	2	09/12/1996	
st Briage .	Jct (1-3320) [Jefferson]		ATSP	83750	36754	646526	No Rate Basis	2	09/12/1996	
st Lake (1.	-3320) (Calcasieu)	WLAKE	ATSP	81415			Lake Charles, LA		09/12/1996	
	arles (1-3320).[Calcasieu]						Lake Charles, LA		09/12/1996	
stdale (1-)	3559) [Red River]		MP	21220			Mansfield, LA		08/23/1996	
stwego (1-	3320)[Jefferson]		ATSP	83755			New Orleans, LA		09/12/1996	
	31-3559)[Jefferson]						New Orleans (E), LA		08/23/1996	
	(1-355)(Iberville)						Donaldsonville, LA		08/23/1996	
	3559)[Jefferson Davis]						Lake Charles, LA		08/23/1996	
	-3559)(Rapides) 3320)(Terrebonne)				14710	650701	Schriever, LA		09/12/1996	
icarter (1*.	(ierrebonne)		mar	0.000						1
	MAINE						line in the second s			
	6-3100) [Arocstock]				11065	111065	Van Buren, ME	Z	09/01/1996	
comville Ju	unction (1)(Piscataquis)	BRNJC	NBSR	589	589	114807	No Rate Basis	MP	09/03/1996	044
the second se	and the second s						TE LAST PAGE OF NOTES SECTION			

EXHIBIT 2

# MISSOURI PACIFIC RAILROAD COMPANY



SUPPLEMENT 195 TO

#### TARIFF MP 8170-C

Cancels Supplement 194. Supplements 149, 164, 171, 180, 182, 190 and 195 and the Special Supplement shown on page 2 of Supplement 149 contain all changes.

#### LOCATION OF NEW OR CHANGED ITEMS

The latest complete list of all new or changed items in effective Supplements is published in Supplement 190. The latest complete list of all stations listing corporations, etc. in effective supplements is published in Supplement 190.

ABSORPTIONS OF SWITCHING AND OTHER TERMINAL CHARGES

AND ALLOWANCES AT STATIONS ON MISSOURI PACIFIC RAILROAD DONIPHAN, KENSETT & SEARCY RAILWAY

(Except as Noted in Item 325)

#### SWITCHING TARIFF

This tariff applies on intrastate traffic is the states of Arkansas, Colorado, Illinois, Kansas, Louisiana, Missouri, Nebraska, Oklaboma, Tennessee (Memphis) and Tennes.

ISSUED AUGUST 8, 1996

EFFECTIVE AUGUST 9, 1996
 EFFECTIVE AUGUST 30, 1996

K. H. SCHROEDER Manager-Pricing Publications UNION PACIFIC RAILROAD 1416 Dodge Street Omaha, Nebraska 68179

(Published by Railroad Publication Services, Atlanta, GA 30335)

#### SUPPLEMENT 195 TO TARIFF MP \$170-C

## SECTION 7 - RULES AND REGULATIONS

TEM	INDUSTRY OR WAREHOUSE	toilowing industries and Warehouses loca BUSINESS	LOCATION
	ADM/Growmerk	Grain Elevator	
	Amerada Hess Corp	Bulk Storsge	Ame LA
	Avondale Shipvards, Divin Avondale In-		Marrero, LA.
	dustrias inc	Ship Building	
	Bon Marche Furniture Co	Furniture	Avondale and Westwego, LA.
	Buik Chemicai	Chemicals	Marrero, LA
	Calotax Corp	Insulating Wallboard	Gretne, LA.
	Chemco Corp	Chemicals	Harvey, LA.
	Continental Grain Co	Grain Elevator	Westwego, LA.
	Crescent Feed	Bulk Grain	Westwego, LA.
	Cytec industrias	Chemicais	Westwego, LA.
	Deita Commodities Co	Bulk Liquid Storage	Avondale. LA.
	Foster, L.B.	Dice Storage	Harvey, LA.
	Gibson Homans Co	Pipe Storage	Marrero, LA
	Guil States Asohert Co	Annhag Compounds	Gretne. LA.
	Intercoastal Warehouse, Inc	Asphart	Westwego, LA.
	International Matex Tank Terminal Co	Warehouse	Westwego, LA.
	Jefferson Parish School Board Ware-	Tank Storage	Avondale, LA.
93	house, Inc	Cabaal C. antina	
50~1	Louisiana Highway Dept	School Supplies	Harvey, LA.
	Louisiana Power & Light Co	Highway Materials	Harvey, LA.
	Maiter International	Power Plant	Westwego, LA.
	National Gypsum Co (Division Gold	Cleaning Compounds	Gretna, LA.
1	Bond)		
1	PM Ag Products Westwego	Gypsum Products	Westwego, LA.
1	Perry Street Whart		Westwego, LA.
	Publicker Chamical	Whert	Gouldsboro, LA.
	Schmidt, Bob.	Alcohol	Gretne, LA.
	Section Excertate las	Stauroite Residue	Gretne, LA.
1	Service Foundry, Inc.	Foundry	Avondale, LA.
1	Sigma Coating Co	Paint and Vamish	Harvey, LA.
	Stee Blast Abarting	Scrap	Westwego, LA.
	Stan Blast Abrasives	Paint	Hervey, LA.
	Sun Chemical Co	Chemicais	Victory Switch at Beile Chasse, LA.
!	258 ST Services	Grain Products Storage	Westwego, LA
1	Taxaco, Inc	Petroleum Products	Harvey, LA.
1	Texaco Refining Marketing	Pipe and Storage	Marrero, LA
1	Tubular Threading	Pipe	Marrero, LA.
	U.S. Steel Co. Warehouse	Steel	Westwego, LA.
	Vinson Supply	Pipe	Marrero, LA
		Lumber	Gretna and Gouldaboro, LA.
1	West Building Materiale	Lumber and Hardware	Gretne, LA.
	WITCO Chemicals Co.		
			Gretne. LA.
1	(DQ 3389)		Gouidsboro, LA.

## SUPPLEMENT 195 TO TARIFF MP \$170-C

Jernerson Parish.       Marrero       LA       (9 12700         Industries at Baton       Westwego       LA       (100-330)         Industries at Baton       Baton Rouge, LA       (100-300)       (100-300)         Industries at Baton       Baton Rouge, LA       (100-300)       (100-300)         Industries at Baton       Rouge (Port Alian), LA, es described in Item       Baton Rouge, LA       (100-300)       (100-300)         2915.       Westwego       (100-300)       (100-300)       (100-300)       (100-300)       (100-300)         3070-I       NOTE 1. When for road-haul via KCS, does not include IC intermediate switch charge in item 5285. Tariff ICC         NOTE 2. Reciprocal switching service will be performed only on traffic on which the lowest rate or charge does not apply via to 000-series.         NOTE 2. Reciprocal switching service will be performed only on traffic on which the lowest rate or charge does not apply via to 000-series.         NOTE 2. Reciprocal switching service will be performed only on traffic on which the lowest rate or charge does not apply via to 00-series.         NOTE 2. Reciprocal switching service will be performed only on traffic on which the lowest rate or charge does not apply via to 00-series.         NOTE 2. Reciprocal sector on the assorbed in whole or in part by line haul carriers.         Charges apply whether or not absorbed in whole or in part by line haul carriers.         Proteable only on Grain, as des			ECTION 7 - SVITCHING CHA (See item 2995 for				
Image: Provide and the second system of t	ITEM	BETWEEN		CHARGE	S IN CENTS	PER CAR	
Image and the second		(Except as Noted)		O COLUMN 1	COLUMN 2	COLUMN 3	COLUMN
Rouge (Port Allen), LA, as described in item       interchanges, issue (18) 20000 (See Note 1)       (18) 25200 (3) 25200       2000       21700       19300         NOTE 1, When for road-haul via KCS, does not include IC intermediate switch charge in item 5285, Taniff ICC NOTE 2, Reciprocal switching service will be performed only on traffic on which the lowest rate or charge does not apply via to MP as a revenue line haul carrier, a       000       5300       21700       19300         MOTE 2, Reciprocal switching service will be performed only on traffic on which the lowest rate or charge does not apply via to MP as a revenue line haul carrier, a       000       5300       21700       19300         MOTE 2, Reciprocal switching service will be performed only on traffic on which the lowest rate or charge does not apply via to MP as a revenue line haul carrier, a       000       5300       21700       19300         MOTE 2, Reciprocal switching service will be performed only on traffic on which the lowest rate or charge does not apply via to Does a revenue line haul carrier, a       000       1900         MOTE 3337       EXPLANATION OF REFERENCE MARKS       Explanation with CR.       1900       1900         Applicable only on Grain, as described in List 1, item 200, Tariff WTL 6330-series. Also soybeans, as described in List 5, fter Applicable only in connection with the IC.       1900 Series.       1900 Series.         Applicable only in connection with the IC.       Applicable only in connection with the IC.       1900 Series.       1900 Series.		ALSO Interchange connections with IC, NOPB or NS, in Jefferson Parish	Gculdsboro LA Gretna LA Harvey LA Marrero LA	(131)21400		21700	19300
NOTE 1, When for road-haul via KCS, does not include IC intermediate switch charge in item 5285, Tariff ICC NOTE 2. Redprocal switching service will be performed only on traffic on which the lowest rate or charge does not apply via t MP as a revenue line haul carrier, a (DQ 3397) EXPLANATION OF REFERENCE MARKS Denotes Increase. Charges apply whether or not absorbed in whole or in part by line haul carriers. Not applicable in connection with CR. For applicable only on Grain, as described in Ust 1, item 200, Tariff WTL 6330-series. Also soybeans, as described in List 5, item 250, Tariff WTL 6330-series. Applicable only in connection with the IC. Applicable only in connection with the KC. Applicable only in connection with the KCS (formerly LA). When from or to connection with the SSW. Applicable only in connection with the SSW. Applicable only in connection with the GXT. Applicable only in connection with the GXT. Applicable only in connection with the GXT. Applicable only in connection with the GWWR. Copen to manedon in the KC GWWR.	070-4	Rouge (Port Allen), LA, as described in item 2915.	(See Note 1)	(18) 25200 (3) (130) 15300 (See Note 2)			19300
<ul> <li>Denotes industries which are hereby CANCELLED, account name changed, no longer in business, moved off line, or no longer served by this railroad.</li> <li>(With number enclosed) - Reissued from supplement bearing the number anclosed within the square. (See Item 100)</li> </ul>		or application of charges in o policable only on Grain, as de 250, Tariff WTL 6330-series. Applies on Grain, Grain Produ- polies only in connection with of applicable in connection with policable only in connection w plicable only in connections with en to reciprocal switching or notes industries which are her aryed by this relinear	school in List 1, item 200, Tariff V acts. Seeds and related articles a the IC. th the IC. th the ATSF. ith the ATSF. ith the SN. ith the CR. ith the CSXT. ith the CSXT. ith the CSXT. ith the GWWR. I the GWWR. If on traffic that originates or tem boy CANCELLED, account name	Tinates east of the Milts	A. 6330-serie	<b>.</b>	

# MISSOURI PACIFIC RAILROAD COMPANY



SUPPLEMENT 197 TO

TARIFF MP 8170-C

Cancels Supplements 171, 195 and 196. Supplements 149, 164, 180, 182, 190 and 197 and the Special Supplement shown on page 2 of Supplement 149 contain all changes.

LOCATION OF NEW OR CHANGED ITEMS

The latest complete list of all new or changed items in effective Supplements is published in this Supplement. The latest complete list of all stations listing corporations, etc. in effective supplements is published in this Supplement.

ABSORPTIONS OF SWITCHING AND OTHER TERMINAL CHARGES

AND ALLOWANCES AT STATIONS ON MISSOURI PACIFIC RAILROAD DONIPHAN, KENSETT & SEARCY RAILWAY

(Except as Noted in Item 325)

## SWITCHING TARIFF

This tariff applies on intrastate traffic in the states of Arkansas, Colorado, Illinois, Kansas, Louisiana, Missouri, Nebraska, Oklahoma, Tennessee (Memphis) and Texas.

**ISSUED SEPTEMBER 13, 1996** 

**EFFECTIVE SEPTEMBER 14, 1996** 

K. H. SCHROEDER Manager-Pricing Publications UNION PACIFIC RAILROAD 1416 Dodge Street Omaha, Nebraska 68179

(Published by Railroad Publication Services, Atlanta, GA 30335)

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10-A	149	550-A	149	887-8	149	1115-A	149	1370-A	149	1588-A	149	1955-A	14
25-4	149	555-F	180	6-888	149	1120-A	149	1375-A	149	1587-A	149	1960-A 1965-A	14
40-4	149	560.F	180	888.05-A	149	1125-A	149	1375-8	190	A-8521	149		14
50-8	149	565-1	180	8-98	149	1135-A	149	1377	190	1590-8	149	1970-A	14
77	190	570-F	180	890-8	149	1145-A	149	1378-A	1 - 1	1595-A	149	1975-A	14
25-14	197	875-F	180	891-8	149	1150-A	149	1380-A	149	1600-A 1605-B	149	1980-A	14
50-8	197	680-F 685-F	130	892-B 893-B	149	1151-A	149	1382-A 1383	184	1607	182	1985-A 1987-A	14
51	197	590-F	130	894-8	149	1155-A 1180-A	149	1385-A	149	1810-A	149	1990-C	19
55-E	149	695-F	130		149	1165-A	149	1395-A	149	1815-A	149	1995-A	14
57 60-A	149	700-F	180	895-C 896-B	149	1170-A	149	1396-8	149	1620-A	149	2000-A	14
70-A	149	705-8	149	897-8	149	1175-A	149	1397-A	149	1625-A	149	2005-A	14
80-A	149	706-A	149	898-3	149	1180-A	149	1400-8	149	1715-A	149	2010-A	114
85-A	149	708 05-A	149	899-8	149	1185-A	149	1401-A	149	1720-A	149	2015-8	14
88	149	706.30-A	149	899.05-8	149	1190-A	149	1401.05-A	149	1725-A	149	2118	14
87	149	708.40-A	149	399.06-A	149	1195-A	149	1401.10-A	149	1730-A	149	2020-A	14
8.8	149	707-A	149	899.07-A	149	1196-A	149	1403	149	1735-A	149	2025-A	14
90-A	149	707 20-4	149	899.08-A	149	1200-A	149	1404	149	1740-A	149	2030-A	114
95-8	149	709-A	149	899.09-A	149	1203	149	1405-8	149	1745-A	149	2035-A	14
00-0	149	710-8	149	599.10-A	149	1204	149	1410-A	149	1750-A	149	2040-A	14
05-8	149	711-8	149	900-A	149	1205-A	149	1415-A	149	1755-A	149	2045-A	114
10-A	149	711 50-A	149	905-8	149	1210-A	149	1420-A	149	1750-A	149	2050-A	114
15-A	149	715-C	149	910-A	149	1211-A	149	1425-A	149	1785-A	149	2055-A	114
20-A	149	720-A	149	915-A	149	1212-A	149	1430-8	149	1770-A	149	2060-A	114
25-A	149	725-8	180	920-A	149	1212.50	149	1435-8	149	1775-A	119	2065-A	14
10-A	149	730-8	180	923-A	149	1213-A	149	1440-8	149	1780-A	149	2070-A	14
5-A	149	735-F	184	325-A	149	1214A	149	1445-A	149	1785-A	149	2075-A	114
IO.A	149	745.F	197	927 01-A	149	1214 50-A	149	1450-A	149	1790-A	149	2080-A	14
15-A	149	750-A	149	927.02	149	1215-A	149	1455-8	149	1795-A	149	2085-A	114
0-B	149	755-0	197	927 03-A	149	1220-A	149	1460-A	149	1800-A	149	2100-A	114
O-A	149	758-E	197	927 04-A	149	1222-8	149	1465-A	149	1805-A	149	2105-A	114
0-0	197	760-8	149	927.05-0	197	1222.01-8	149	1470-A	149	1810-A	149	2110-A	14
xo-c	190	770-8	149	930-A	149	1222.02	149	1475-A	149	1815-A	149	2115-A	114
5-A	149	775-A ·	149	935-A	149	1224 01-A	149	1480-A	149	1820-A	149	2120-A	14
0-A	149	780-A	149	940-A	149	1224 02-A	149	1485-A	149	1825-A	149	2125-C	119
2.4	190	790-A	149	942.A	149	1230-A	149	1490-8	149	1830-A	149	2130-A	114
S-E	164	795-A	149	945-A	149	1235-A	149	1493-A	149	1835-8	149	2135-C	119
0-8	149	800-G	197	947-C	149	1240-A	149	1495-A	149	1840-8	149	2140-8	114
5-4	149	805-8	149	949-8	149	1245-A	149	1496-8	149	1842-A	149	2145-A	114
7.A	149	810-0	197	950-A	149	1250-A	149	1500-A	149	1843-A	149	2150-A	114
10-B	180	815-A	149	955-A	149	1251	180	1505-A	149	1845-A	149	2160-A	11
15-8	149	825-E	149	960-A	149	1255-A	149	1510-A	149	1848	149	2165-8	114
40-8	149	830-C	149	962-A	149	1250-A	149	1511-A	149	1849-A	149	2170-8	11
11-A	149	332-E	197	965-A	1				149	1850-A			114
					149	1265-A	149	1515-A	1.00	1030-4	149	2175-A	1.
12-A	149	833	149	970-A	149	1270-4	149		1		1		1

ITEM	SUP	ITEM	SUP	ITE	M SU	ITEM	SUP	ITEM	SUP	ITEM	SUP	ITE		Terre
2180-4	149	2300-4	149	2653	149		149	3230-A	149	3619	149		_	SUP
2185-A	149	2305-A	149	2718	149		149	3235-A	149	3625-A	149	3735-		149
2190-8	149	2310-A	149	2718-	1 190	3035-A	149	3240-A	149	3630-A	149	3745-		149
2195-8	149	2315-A	1 149	2719	180	3040-A	149	3245-8	149	3635-A	149	3750-		149
2200-8	149	2318	149	to		3045-F	197	3255-A	149	3855-G	197	3755-		149
205-8	149	2318-A	149	2719.3	180		149	3260-A	149	3660-0	149	3750-		149
2210-8	149-	2322	149	2750	182		197	3265-A	149	3665-8	149	3765-		149
2215-8	197	2325-A	149	2850-4			149	3270-A	149	3870-A	149	3770-		149
2220-8	149	2335-A	149	2870-4			149	3275-8	149	3875-A	149	3790-		149
2225-A	149	2400-A	149	2875-4			197	3286-A	149	3680-A	149	3795-		149
2230-8	149	2607	149	2915-A 2930-A		3075-8 3080-A	149	3293-A	149	3685-A	149	3805-		149
2235-A 2240-8	197	2608	149	2935-4			149	3355-A 3357-A	149	3690-A	149	3810-		149
2245-A	149	10	143	2950-			149	3445-A	149	3695-A 3700-A	149	3815-		149
250-8	197	2648.01	149	2955-A			149	3462	149	3705-A	149	3820-		149
2255-8	149	2648.02	180	2965-4		3100-A	149	3475-A	149	3708-A	190	3830-		149
250-A	149	2648.03	149	2970-A		3105-A	149	3480-A	149	3710-C	197	3835-		149
2265-8	197	to		2980-A		3110-A	149	3535-8	149	3715-A	149	3840-		149
2266-A	197	2647.08	149	3000-H		3115-A	149	3575-A	149	3720-8	197	3845-		149
277	149	2647.09-A	149	3005-8		3210-A	149	3580-A	149	3725-0	197	3850-		149
278	149	2647.10	149	3010-0	149	3215-A	149	3585-A	149	3730-4	149			1
290-A	149	to		3015-8		3220-A	149	3596	149					
295-A	149	2652.06	149	3020-8	- 149	3225-A	149							
						TRACK LO								
S	TATIO	4	SU	P	9	TATION		SUP	T	STATIC	M	T	SL	P
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AITUS. OK			14	9   1	Hodge, TX			149	Saler	1. IL			14	9
Atchison, M	S		14	9   1	Hoidenville	CK		149	San A	ntonio, TX		1	19	0
Bartiesville			18		Houston, 1			182	Seaty.				14	-
Bastrop. L			14		ncepende	nce, KS		149		a. MO		1	14	
aytown, T			14		OLE. KS			149		nee, OK			16	
Beaumont.	TX		14		rving, TX			149		an, TX			14	-
Booneville.	NO		14		PA Jobiin			149	Sintor	hreveport,	~		14	-
rownsville			19		amak, IL	~3		149		outh Ft Sm	-	1	14	-
PA Camo			14			harles. LA		182		field, MO		1	14	
ace Giran		0	14		amar. MC			149		nevieve. MC	,		14	
arrollton.		-	149		aredo. TX		1	149		HOR. MO		1	14	
PA Canna	ge. MO		149		PA Lincol	n. NE		149		IS. MO			16	1
hicago, IL			145		Itte Rock	AR	1	149	Staffo	rd. KS			14	9
	ights, IL		145		Ivonia, LA			149	Sugar	Land, TX			14	9
chicago He	KS		14		ongview.	TX		180	Sugar	Loaf, IL			14	
Coffeyville.			149		ouisville.		1	149	Suilva				14	
columbus.	KS		190		A meviah			197		water, TX		1	14	
Collembus, Columbus, Corpus Chr	KS				PA Marsh			149	Taylor				14	
Collembus. Columbus. Corpus Chr.	KS		145							. TX		1	19	
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LIST OF CORPORATIONS, FIRMS, INDIVIDUALS AND TEAM TRACK LOCATIONS FROM AND TO WHICH RECIPROCAL RATES APPLY
STATION
Brownsville
City of Brownsvi J (City Abbatore Track).
Jones Moving and Storage M. I. Dniling Fluids
Mitwhite
1947***
Premier Services Tex Mex Cold Storage - Number 1 Tex Mex Cold Storage - Number 2 (DQ 3397)
STATION
Malvern
CORPORATION, FIRM, INDIVIDUAL OR TEAM TRACK LOCATION
117 ***
STATION
Monroe
CORPORATION, FIRM, INDIVIDUAL OR TEAM TRACK LOCATION
Ailen Millwork Mfg Co
Brookings, R.E., Co
Faulk-Coiller Bonded Warehouses, Inc (No 1)
Howard Brothers Discount Stores, Inc.
L.A. Industries
Monroe Brick & Builders Supply Co.
197 *** 197 Monrce Warehouse Co
MPM Cits
123 Murphy GC . News-Star-Wond Publishing Corp
Heed & Sons Hardwoods, Inc
Sears. Roebuck & Co
Siagle-Johnson Lumber Co
Strauss, F. & Sons, Inc
Strauss Liquor Corp
ISS STATION
Parsons
CORPORATION, FIRM, INDIVIDUAL OR TEAM TRACK LOCATION
Cansas Army Ammunition Plant
TecTank, Inc. /alley Distributors, Inc.
Noods, O.E. Lumber Co
DQ 3326)

#### SUPPLEMENT 197 TO TARIFF MP 8170-C

	SUBJECT		D REGULATIONS	
NU 122-8	APPLICATION OF RECIPROCAL SWITCHING CHARGES, IN CONNECTION WITH ATSF LINE HAUL TRAFFIC	Provisions of other items of this tartiff naming ceived from or delivered to the ATSF. In fleu the loaded car. (See Exceptions) EXCEPTION 1. Not applicable in connection with 913 (3) or 29 914 (3). EXCEPTION 2. Not applicable in connection with under the provisions of item 137-series. 4 EXCEPTION 3. Not applicable in connection with visions of item 570-series. (DQ 3403)	th shipments of coal i	(STCC 11 (2)) nor coke (STCC n and products of grain, mo
198 25-E	APPLICATION OF RECIPROCAL SWITCHING CHARGES AND ABSORPTION OF SWITCHING CHARGES IN CONNECTION WITH SP OR SSW	Cancel. (DQ 3400)		
196 30-F	APPLICATION OF RECIPROCAL SWITCHING CHARGES AND ABSORPTIONS ON GRAIN AND FOODS IN CONNECTION WITH DRGW, SP CR SSW	Cancel. (DQ 3400)		
NJ 7-8	APPLICATION OF RECIPROCAL SWITCHING CHARGES ON GRAIN AND PRODUCTS IN CONNECTION WITH ATSF LINE HAUL TRAFFIC	Provisions of other items of this tariff naming received from or delivered to the ATSF. In iteu the loaded car. (Exceptions) The provisions named above apply only on th Section 2 of Tariff ICC STCC 6001-series: (3) <u>STCC NO.</u> <u>DESCRIPTION</u> 01 131 Barley 01 132 Corm 01 133 Cats 01 135 Rye 01 136 Sorghum 01 137 Wheat 01 139 Grain, nec 01 141 Cottonseed 01 142 Flaxseeds 01 144 Soybeans 01 149 Sunflower Seeds 01 149 Sunflower Seeds 01 151 Grass Seeds 01 151 Grass Seeds 01 199 Field Crop, nec 01 991 Hay 01 992 Alfalfa 20 411 Wheat flour 20 412 Wheat Bran, Middlings 20 413 Corn Meal or Flour 20 413 Corn Meal or Flour 20 413 Corn Meal or Flour 20 415 Buckwheat Flour or Meal 20 416 Cas intormidon only. EXCEPTION 1. Not applicable in connection with s mark (35) in item 860-series.	Insol, reciprocal switch         is following commod         STCC NO.         20 421         20 449         20 452         20 451         20 452         20 452         20 453         20 454         20 455         20 457         20 458         20 619         20 628         20 839         20 839         20 859         20 921         20 923         20 331         20 333         20 339         1 50 011 10	hing charges will be \$80.00 p Ittes as more fully described <u>DESCRIPTION</u> Prepared Feed Rice Hulls Prepared Four (phosonated, self-rising) Prepared Flour, mixes Corn Oil Wet Process Corn Wet Process Corn Wet Process Corn, Milling Sugar Mill By-Products Molasses Beet Pulp Matt Extract or Brewers Spent Grains Matt Fiour Sprouts Matt Products or By-Products or Liquor Distilling Cottonseed Oil Cottonseed Oil Soybean Meal Linseed Oil Oil Nuts Oil Seed Cake Meal Cottonseed
ITEM	SUBJECT		RULES AND REGULATIONS	
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171 325-M	NON-APPLICATION OF SWITCHING CHARGES AT SPECIFIC POINTS NAMED	<ul> <li>(a) Rates published herein will i Rock, Crushed Stone and/or Crushe to which through rates are provided (b) Rates published herein will and/or Crushed Limestone, CL, fro through rates are provided in Tariff</li> </ul>	not apply at Kansas City, MO-KS on interstate traffic on Crush ind Umestone, CL, on traffic destined stations in Kansas or Misso d in Tariff ICC SWFB 4319-series or Tariff ICC WTL 4337-serie not apply on intrastate traffic on Crushed Rock, Crushed Sto m Leeds, MO, on traffic destined to stations in Missouri to whi ICC SWFB 4319-series. Silshed in this tariff will apply except as provided in Paragraphs (	
196 350-8	SWITCHING AT COMMON STATIONS (DQ 3400)	When DRGW, SP, SSW, SSWN of physically served by the MP, the indu SSWN or UP.	r UP line haul traffic is destined to or originates from any indust astry will also be considered to be served by the DRGW, SP, SSW	
190 351	APPLICATION OF RECIPROCAL SWITCHING CHARGES AND ABSORPTIONS WITH DRGW, SP. SSW, SSWN OR UP (DG 3400)	Reciprocal switching charges or p on shipments received from or delive	rovisions relating to absorption of switching charges do not appli ared to DRGW, SP, SSW, SSWN or UP.	
159 480-0	INTERMEDIATE SWITCHING SERVICE AT ST LOUIS. MO-EAST ST LOUIS, IL	Cancel. (DQ 3329)		
	RECIPROCA	SECTION L AND INTERMEDIATE SWITCHI Charges in Cents Per Ca	NG CHARGES (See Home 240 and 260)	
TEM	SUBJECT	Switching charges nemed in items 50 to 870.	0 to 715 will not apply where charges are provided in items 720	
		AT STATIONS IN	1 CHARGES	
14Z		Parsons	13900	
~ 0	INTERMEDIATE	Provisions formerly shown and not a applies. (DQ 3325)	brought forward are hereby ELIMINATED. Tariff as amended	
	SWITCHING			
	SWITCHING CHARGES-	Lake ChartesLA	4 257 6000 (147 7800 • 258 13000	

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ITEM	STATION	COMMODITY	BETWEEN	AND	1 CHARGES
185 745-F	Chicago, IL Switching District as defined in Tariff WTL 8020-series. (DQ-3383)	All Freight	Industries	Connecting Lines.	(11) 29500 (212) 40600 (120) 36500
1981 755-0	Chicago Heights, IL and its Switching District (DC-3383)	All Freight	industries	Connecting Lines	21) 14800 212) 40600
			Connection at Val- ley Jct. IL with: ATSF, GWWR or IC	Industries at: Dupo, Sugar Loaf, or Valley Jct, IL	133 21500 4-5 - 130 27500 221 22900
1941 758-E	Esst St LouisIL (DQ-3393)	All Freight, CL.	Connections with: ALS or TRRA	Industries at Bixby, Dupo, Sugar Loaf or Vailey Jct, IL	221) 10400 (212) 38500 (22) 49500 (142) 18800 (24) (22) 25000 (24) (22) 25000 (12) 27500
				INDUSTRIES	
114	Memonis TN	Freight, All kinds,	MP Interchange with Connecting Carriers.	Memphis Municipal Terminal.	220 13700 (142) 15900
00-G				Tracks in Sargent Yard	221 7200 (130 39000
			Paine Yarda	Georgia St Warehouse	222 7500
	(CQ-3393)		MP Interchange with Connection Carriers.	Industrial Tracks of Tennessee Chute Har- bor Project.	
192	Mt Vermon iL	All Freight	Industries	Connection with CSXT and NS	14800
12-E	St Louis MO	All Freight, CL.	Connections	industries	(22) 10400 (22) 25000 ÷/ (21) 38500 (14) 18800 es/ (22) 29600 (22) 49500 (13) 27500

#### SECTION 2 - INTER-TERMINAL AND INTERMEDIATE SWITCHING CHARGES (See Items 240 and 260) Switching Charges in Cents per Car (Except as Noted)

ITEM	STATION	1	arges in Cents per Car (Except as	
TIEM		1	SWITCHING CHARGES	
	Brownsville TX (Applicable only on traffic received	MP with the BMB	Interchange connection of MP with the BRG	\$193.00 (Notes 1, 2 and 3)
173 927.05-0	from or delivered to the National Railways of Mex- ico, via the Brownsville and Matamoros Bridge Company (BMB))	NOTE 2. On railway cars moving BRG, this charge includes the	published in Brownsville and Matamor on their own wheels from Mexico to repai empty return of the car. Ighed at the customer's request, there w	r facilities on the tracks of th
		TIONS TO GENERAL ABSORPT	TION & TONS OF SWITCHING AND TERMI	NAL CHARGES
ITEM	STATION	(Subje	ABSORPTION ect to Item 1840, Except as Noted	,
990-C	MARIONIL	Switching charges of the Grab Or absorbed. Charges not absorbed (DQ 3328)	chard & Egyptian RR not to exceed \$20 d will be in addition to the line haul char	00.00 per loaded car will be rges.
150 125-C		Cancel (DQ 3329)		
135-C		Cancel (DQ 3329)		
150 215-8		Cancel (DQ 3329)		
240-8	ST LOUIS, MO EAST ST LOUIS, IL (See Item 495)	Cancel (DQ 3329)		
140		Cancel (DQ 3329)		
150		Cancel (DQ 3329)		
159 66-A		River charge of the ALS or TRRA. provided, on shipments which order	ments which originate and terminate beyo I absorb the intermediate switching charg , only when MP is the delivering line-hau inate or terminate on connecting lines with will absorb the ALS or TRRA intermed	e or the Trans-Mississippi carrier. Unless otherwise

#### SECTION 7 - RULES AND REGULATIONS

6 B

#### LOCATION OF INDUSTRIES

Reciprocal switching will be performed at the following industries and Warehouses located in New Orleans. LA and Sub-Ports:

ITEM	INDUSTRY OR WAREHOUSE	BUSINESS	LOCATION
	ADM/Growmark	Grain Elevator	Ame. LA.
	Amerada Hess Corp	Bulk Storage	Marrero, LA
	Avondale Shipyards, Dhvn Avon ale		
	Industries, Inc.	Ship Building	Avondale and Westwego, LA.
	Bon Maruhe Furniture Co	Furniture	Marraro, LA.
	Buik Chemical	Chemicals	Gratna, LA.
	Ceictex Corp	Insulating Wallboard	Harvey, LA.
	Chemco Corp	Chemicals	Westwego, LA.
	Continental Grain Co	Grain Elevator	Westwego, LA.
	Crescent Feed.	Buik Grain	Westwego, LA.
	Cytec Industries	Chemicals	
	Deita Commodifies Co	Buik Liquid Storage	Avondale, LA
	Foster, L.B.	Pipe Storage	Harvey, LA.
	Gibson Homans Co	Roofing Compounds	Marrero, LA.
	Guif States Asphalt Co		Greina, LA.
	Intercoastal Warehouse, Inc	Asphait	Westwego, LA.
	International Matex Tank Terminal Co	Warehouse	Westwego, LA.
	Jefferson Parish School Board	Tank Storage	Avondale, LA.
100	Jellerson Parish School Board		
50-1	Warehouse, Inc	School Supplies	Harvey, LA.
30-5	Louisiana Highway Dept	Highway Materiais	Harvey. LA.
	Louisiana Power & Light Co	Power Plant	Westwego, LA.
1	Maiter International	Cleaning Compounds	Gretne, LA.
	National Gypsum Co (Division Gold		
1	Bond)	Gypsum Products	Westwego, LA.
	PM Ag Products Westwego		Westwego, LA.
	Perry Street Whart	Whart	Gouldsborg, LA.
1	Publicker Chemical	Aiconci	Greine, LA.
	Schmidt, Bob	Staurolite Residue	Greine, LA.
1	Service Foundry, Inc.	Foundry	Avondale, LA.
1	Sigma Coating Co	Paint and Varnish	Harvey, LA.
1	Southern Scrap Material	Scrap	Westween, LA.
	Stan Blast Abrasives	Paint	Harvey, LA.
	Sun Chemical Co	Chemicals	Victory Switch at Belle Chasse, LA
1	254 ST Services	Grain Products Storage	Westwego, LA
1	Texaco, Inc	Petroleum Products	Harvey, UL
1	Texaco Refining Marketing	Pipe and Storage	Marror, LA
	Tubular Threading	Pipe	Marmon, LA
	U.S. Sieel Co. Warehouse	Steel	
	Vinson Supply	Pipe	Westwego, LA.
	Ward Lumber Co		MEITTOR, LA.
1	West Building Materials	Lumber	Gretna and Gouidsboro, LA.
	WITCO Chemicais Co.	Lumber and Hardware	Gretne, LA.
1	Zartaran, Inc	Chemicals	Gretna, LA.
	(CQ 3389)	Seasoning Supplier	Gouidsboro, LA.

#### SECTION 7 - SWITCHING CHARGES ON CL FREIGHT (See Item 2995 for Application)

			CHARG	ES IN CENTS	PER CAR	
ITEM	Except as Noted)	AND (Except as Noted)	O COLUMN 1	COLUMN 2	COLUMN 3	SI COLUMN 4
3000-н	New Orleans LA (DQ-3403)	Avondale LA Gouldsboro LA Gretna LA Harvey LA Marrero LA Westwego LA	130 39000 121 21 400 () 12700	-	21700	19300

2

					CHARGE	S IN CENT	S PER CAR	
ITEM	BETWEEN (Except as Noted)	AND (Except as Not	ed)	1) COL	UMN 1	COLUMN	2 COLUMN 3	COLUMN
3045-F	New CrieansLA (Applies from all points within New Orleans (proper) terminal of the MP, located in Orleans Parish). (DG-3403)	New Orleans (Applies to all ; sits New Orleans (; spi minal of the MP, loc Orleans Pansh).	within or) ter-	130 2 4 230 21		7200	21700	19300
3055-8	Belle Chasse	Avondaie Gouidsooro Marrero New Orelans Westwego		A 23021 13031		8300		
199	Industries at Baton Rouge (Port Ailen), LA, as described in item 2915.	Baton Rouge, LA Interchanges. (See Note 1)		130 400 (189 252 (300 130) (See No	15300	8300	21700	19300
	FOLL	SECTION 8 - RUL PROCAL SWITCHING OWING INDUSTRIES THE KANSAS CITY,	AND DEL	PERFOR	MED AT 1	HIN		
	tet shown applies in connect	ion with rates, named in	items 3655	. 3660, 366	5 and 3740		E IN MILES	
	NAME OF INDUSTRY SWITCH OR DELIVERY POINT	LOCATION KCK-Means Kansas KCM-Means Kansas	CIN KS	RATE DIS- TRICT	TO STATE LINE	Lo	o Connections cated in Group See Item 3255)	3
	KCS Board of Public			1		1	2 3	4
160		Quindaro		9	3.27	4.34	5.54 10.89	3.43
45-A 1	Utilities DQ 3328)			1			10.89	1

RECIRROCAL		SECTION 8		
HECIPHOCAL A	ND INTERTERMINAL SY		N CENTS PER CAR, EXCER	T AS NOTED
		ITEM 3655-G		
			TIONS LOCATED IN:	
BETWEEN	(See Ite	UP A m 3270)	GROUP See Item :	
DISTRICT (See Items 3280-3650)	COLUMN A (See Note 1)	COLUMN B (See Note 2 and Exception)	COLUMN A (See Note 1)	COLUMN B (See Note 2 and Exception)
	0	<u>s</u>	Ū	(I)
1	23100 (121) 29300	26900	227 13400 (13) 22700 (22) 220 27900 (15) 18700 (20) 29200 (13) 13900	32800
1- <b>A</b> 2 3	14500 (129) 25200	- 17700	227 7900 (133 16700 (225 221 16400 (139 11000 (221 17100 (135 8200	19000
	15400 (123) 25200	1 2000	227 7900 (11) 16700 (225) 221 18400 (150) 11000 (220) 17100 (15) 8200	17700
5	18400 (121) 25200	18000	227 7100 (11) 16700 (221) 221 14500 (13) 10100 (23) 15500 (13) 7400	17700
5	19900 123 25200	22800	227) 9800 (111) 16700 (228) 271) 19900 (150) 13400 (220) 21000 (113) 10200	22800
7	23100 (128) 29300	25900	222) 13400 (133) 22700 (224) 2210 27900 (130) 18700 (220) 29200 (131) 13990	32800
8	29400	18000	29400	6300
x 9 328)	14) 25200 14) 49500	25200	25200	25200

described in Tanff ICC WifL 6330-series, see Item 3660. NOTE 2. Where reference is made hereto, Column B rates apply on traffic between industries on the MP within the Kansas City, MO-KS switching illimits, received FROM or delivered to connecting carriers which have origin or destination within switching limits of Kansas City, MO-KS.

EXCEPTION. Column B rates will not apply on movement of Grain or Screenings, CL, for which rates are provided in Tanff ICC WTL 4050-series, or in item 3710.

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	MISCELLANEOUS RATI	SECTION S	R (Except as Noted)	
ITEM	ON	BETWEEN	AND	
	•	(Except	as Noted)	
	-	FROM	TO	
171 3710-C	Grain, Grain Products, as described in Tanff ICC WTL 6330-series.	MP track connection with other carriers on traffic which originates within switching limits of Kansas City, MO-KS.	To industries on the MP.	16000
	Note. Switching charges named in items 3710 (DQ 3333)	to 3725 will not apply whe	ere charges are provided in	Item 3708.
		FROM	TO	
171 3720-8	Grain, as described in List 1, item 200, Tariff ICC WTL 6330-Series; also Soybeans. (DQ 3333)	Industries or tracks located on the MP within the switching limits of Kansas City, MO-XS.	Connections with other carriers.	16000
171	GRAIN PRODUCTS, as described in List 2, Item 220, Tariff ICC WTL 6330-series. (DQ 3333)	Industries or tracks located on the MP within the switching limits of Kansas City, MC-KS.	Industries or tracks located on the MP within the switching limits of Kansas City, MO-KS.	16000 per car

## EXPLANATION OF REFERENCE MARKS

	Denotes Reduction.	
1:		
i	Denotes changes in wording which result in neither increase nor reductions in charges.	
083C	Charges apply whether or not absorbed in whole or in part by line haul carriers.	
1 3	Not applicable in connection with CR.	
1 2	For application of charges in or on Special Equipment, see Item 385.	
Ø	Applicable only on Grain, as described in List 1, Item 200, Tariff WTL 6330-series. Also soybeans, as described in List 5, Ite	m
10	250, TRATT WTL 5330-series.	
0	Applies on Grain, Grain Products, Seeds and related articles as described in Tariff WTL 8330-series, and only in connection w	ith
1-	CSAT, IC, RCS, NS or SP. 4	-
1 (129)	Applies only in connection with the KCS.	
(130)	Applies only in connection with the IC.	
(III)	Not applicable in connection with the IC.	
(III)	Applicable only in connection with BN, except not applicable where 201, 203, 204) or 205 apply.	
(125)	Applicable only in connection with the ATSF.	
(142)	Applicable only in connection with the BN.	
145	Applicable only in connection with the DRGW.	
(147)	Applies only in connection with the SP and SSW.	
140	Not applicable in connection with the DRGW.	
150	Applicable only in connection with the CNW.	
(III)	Applicable only in connection with the KCS (formerty LA).	
212	When from or to connections with the CR,	
20	Applicable only in connection with the the SSW.	
20	Applicable only in connection with the CSXT.	
222	Applicable only in connection with the NS.	
225	Applies only in connection with the the NS and UP.	
22	Not applicable where (12) (13) (13) (13) (23) (23) (23) and (23) applies.	1
21	Applies only in connection with the GWWR.	
BEBBBBBBBBBBBBBBBBBBBBBBBBBBBBBBBBBBBBB	Applicable only in connection with ATSF on Grain and Grain Products, as described in Item 137, on shipments from or to Garve	
	Via KSW.	7
	Open to reciprocal switching only on traffic that originates or terminates east of the Mississippi River.	1
	Applicable only in connection with ATSF on the following traffic:	
	STCC NO. DESCRIPTION	1
	01 131 Barley	
	01 132 Com	
	01 133 Oats	1
	01 135 Rys	
	01 138 Sorghum	
	01 137 Wheat	1
	01 139 Grain, nec	
	01 144 Southease	
250	01 144 Soybeans Applicable only in connection with ATSE on all commonthies except as provident for in minimum part (TT)	1
2	Applicable only in connection with ATSF on all commodities except as provided for in reference mark (257)	1
23	Applicable only in connection with ATSF on all commodities except as provideed for in reference mark (257). Applies only in connection with CSXT, IC, KCS, NS or SP.	
	Applicable only in connection with ATSF on all commodities except as provideed for in reference mark (257). Applies only in connection with CSXT, IC, KCS, NS or SP. Denotes industries which are hereby CANCELLED, account name changed, no longer in business, moved off line, or no longer	
	Applicable only in connection with ATSF on all commodities except as provideed for in reference mark (257). Applies only in connection with CSXT, IC, KCS, NS or SP. Denotes industries which are hereby CANCELLED, account name changed, no longer in business, moved off line, or no longer served by this railroad.	
56 : 6 <b>6</b>	Applicable only in connection with ATSF on all commodities except as provideed for in reference mark (257). Applies only in connection with CSXT, IC, KCS, NS or SP. Denotes industries which are hereby CANCELLED, account name changed, no longer in business, moved off line, or no longe served by this railroad. Not subject to increases of any kind.	.
985 : B8	Applicable only in connection with ATSF on all commodities except as provideed for in reference mark (257). Applies only in connection with CSXT, IC, KCS, NS or SP. Denotes industries which are hereby CANCELLED, account name changed, no longer in business, moved off line, or no longer served by this railroad. Not subject to increases of any kind. Denotes partial amendment. Cancels prior amendment, if any, to the item. STCC numbers shown will also embrace all articles assigned additional digits listed thereunder in TartfillCC STCC 6001, served	
⊗BE : ER	Applicable only in connection with ATSF on all commodities except as provideed for in reference mark (257). Applies only in connection with CSXT, IC, KCS, NS or SP. Denotes industries which are hereby CANCELLED, account name changed, no longer in business, moved off line, or no longer served by this railroad. Not subject to increases of any kind. Denotes partial amendment. Cancels prior amendment, if any, to the item. STCC numbers shown will also embrace all articles assigned additional digits listed thereunder in TartfillCC STCC 6001, served	
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□ ∞8€ :80	Applicable only in connection with ATSF on all commodities except as provideed for in reference mark (257). Applies only in connection with CSXT, IC, KCS, NS or SP. Denotes industries which are hereby CANCELLED, account name changed, no longer in business, moved off line, or no longer served by this railroad. Not subject to increases of any kind. Denotes partial amendment. Cancels prior amendment, if any, to the item. STCC numbers shown will also embrace all articles assigned additional digits listed thereunder in Tariff ICC STCC 6001-series For example, STCC number 01 137 embraces also articles covered by numbers with a creater number of digits becinning with	
	Applicable only in connection with ATSF on all commodities except as provideed for in reference mark (257). Applies only in connection with CSXT, IC, KCS, NS or SP. Denotes industries which are hereby CANCELLED, account name changed, no longer in business, moved off line, or no longe served by this railroad. Not subject to increases of any kind. Denotes partial amendment. Cancels prior amendment, if any, to the item. STCC numbers shown will also embrace all articles assigned additional digits listed thereunder in Tariff ICC STCC 6001-series For example, STCC number 01 137 embraces also articles covered by numbers with a greater number of digits beginning with STCC number 01 137.	
<b>38:</b> 38⊗ 1	Applicable only in connection with ATSF on all commodities except as provideed for in reference mark (257). Applies only in connection with CSXT, IC, KCS, NS or SP. Denotes industries which are hereby CANCELLED, account name changed, no longer in business, moved off line, or no longe served by this railroad. Not subject to increases of any kind. Denotes partial amendment. Cancels prior amendment, if any, to the item. STCC numbers shown will also embrace all articles assigned additional digits listed thereunder in Tariff ICC STCC 6001-series For example, STCC number 01 137 embraces also articles covered by numbers with a greater number of digits beginning with STCC number 01 137.	
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<b>39: 3</b> 8€ 1	Applicable only in connection with ATSF on all commodities except as provideed for in reference mark (257). Applies only in connection with CSXT, IC, KCS, NS or SP. Denotes industries which are hereby CANCELLED, account name changed, no longer in business, moved off line, or no longe served by this railroad. Not subject to increases of any kind. Denotes partial amendment. Cancels prior amendment, if any, to the item. STCC numbers shown will also embrace all articles assigned additional digits listed thereunder in Tariff ICC STCC 6001-series For example, STCC number 01 137 embraces also articles covered by numbers with a greater number of digits beginning with STCC number 01 137.	
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<b>1</b> ⊗8€ <b>1</b>	Applicable only in connection with ATSF on all commodities except as provideed for in reference mark (257). Applies only in connection with CSXT, IC, KCS, NS or SP. Denotes industries which are hereby CANCELLED, account name changed, no longer in business, moved off line, or no longe served by this railroad. Not subject to increases of any kind. Denotes partial amendment. Cancels prior amendment, if any, to the item. STCC numbers shown will also embrace all articles assigned additional digits listed thereunder in Tariff ICC STCC 6001-series For example, STCC number 01 137 embraces also articles covered by numbers with a greater number of digits beginning with STCC number 01 137.	
BE :EE	Applicable only in connection with ATSF on all commodities except as provideed for in reference mark (257). Applies only in connection with CSXT, IC, KCS, NS or SP. Denotes industries which are hereby CANCELLED, account name changed, no longer in business, moved off line, or no longe served by this railroad. Not subject to increases of any kind. Denotes partial amendment. Cancels prior amendment, if any, to the item. STCC numbers shown will also embrace all articles assigned additional digits listed thereunder in Tariff ICC STCC 6001-series For example, STCC number 01 137 embraces also articles covered by numbers with a greater number of digits beginning with STCC number 01 137.	
⊡ ⇔BE :EB	Applicable only in connection with ATSF on all commodities except as provideed for in reference mark (257). Applies only in connection with CSXT, IC, KCS, NS or SP. Denotes industries which are hereby CANCELLED, account name changed, no longer in business, moved off line, or no longe served by this railroad. Not subject to increases of any kind. Denotes partial amendment. Cancels prior amendment, if any, to the item. STCC numbers shown will also embrace all articles assigned additional digits listed thereunder in Tariff ICC STCC 6001-series For example, STCC number 01 137 embraces also articles covered by numbers with a greater number of digits beginning with STCC number 01 137.	
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# MISSOURI PACIFIC RAILROAD COMPANY



SUPPLEMENT 198 TO

## TARIFF MP 8170-C

Supplements 149, 164, 180, 182, 190, 197 and 198 and the Special Supplement shown on page 2 of Supplement 149 contain all changes.

LOCATION OF NEW OR CHANGED ITEMS

The latest complete list of all new or changed items in effective Supplements is published in Supplement 197. The latest complete list of all stations listing corporations, etc. in effective supplements is published in Supplement 197.

ABSORPTIONS OF SWITCHING AND OTHER TERMINAL CHARGES

AND

ALLOWANCES AT STATIONS ON MISSOURI PACIFIC RAILROAD DONIPHAN, KENSETT & SEARCY RAILWAY

(Except as Noted in Item 325)

# SWITCHING TARIFF

This tariff applies on intrastate traffic in the states of Arkansas, Colorado, Illinois, Kansas, Louisiana, Missouri, Nebraska, Oklahoma, Tennessee (Memphis) and Texas.

ISSUED SEPTEMBER 19, 1996

**EFFECTIVE SEPTEMBER 20, 1996** 

K. H. SCHROEDER Manager-Pricing Publications UNION PACIFIC RAILROAD 1416 Dodge Street Omaha, Nebroska 68179

(Published by Railroad Publication Services, Atlanta, GA 30335)

RDY

## EXPLANATION OF REFERENCE MARKS

Denotes changes in wording which result in neither increase nor reductions in charges. 250

A Applies only in connection with CSXT. KCS, NS or SP. (DQ 3404)

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# EXHIBIT 3

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SECTION 12 -	- INDUSTRIES OPEN TO RECIPROCAL SWITCHING	ITE
	LOUISIANA - (Continued	
WITCHING STATIONS	INDUSTRIES OPEN TO RECIPROCAL SWITCHING (ADJACENT STATION)	1
	(LAKE CHARLES - 37500) Calcasieu Steel & Pipe Incorporated (0246)	
LAKE CHARLES (37500) (Concluded)	(WEST LAKE - (37460) Condea Vista Company (0544) Conoco Incorporated (0502) Holnam Incorporated (0331) Jupiter Nash (0501) M. I. Drilling Fluids (0331) Olin Corporation (0400) PPG Industries (0600) Tetra Chemical (0620)	
	(AVCNDALE - 38300) Avondale Shipyards Incorporated (0132)	5060 (Con- tin- ued
(C)(1)NEW ORLEANS (38400)	(HARVEY - 38335) Avondale Steel Sales (0468) Evans Cooperate Company Incorporated (0431)	
	(MARRERO - 38330) Celotex Corporation (0210) Delta Commodities Incorporated (0280) General Chemical Corporation (0238) Tubular Threading Incorporated (0246)	
SHREVEPORT (47000) (Continued)	(BOSSIER CITY - 47310) Bollinger Lumber & Supply Company (2961) Bariod Drilling Fluids Incorporated (2913) P & H Tube Division (2950)	
	(Continued)	1
For Explanation of	(other) abbreviations and reference marks, see Itea	5000
	25. 1996 Effective: October 15.	1996
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lst Revised Pag Cancels Origina	SOUTHERN PACIFIC TRANSPORTATION COMPANY ICC SP 1 Page272 ICC SP	9500-D
ABBREVIATIONS	EXPLANATION OF ABBREVIATIONS	ITEM
AKA BOE ICC NSO OPSL STCC SWFB UFC	Also Known As. Bureau of Explosives. Interstate Commerce Commission. National Service Order. Official List of Open & Prepay Stations. Standard Transportation Commodity Code Tariff. Southwestern Freight Bureau. Uniform Freight Classification.	
REFERENCE	EXPLANATION OF REFERENCE MARKS	
<ul> <li>x</li> <li>x</li></ul>	Change. Addition. Denotes reduction or new rate. Denotes increase. Denotes changes which results in neither_increase nor reduction in charges. Provisions not brought forward herein have been eliminated. New item. Reciprocal switching for these industries applies enly for the account of: CSXT, IC, KCS, MP and NS.	50000
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Issued: Septem	aber 25, 1996 Effective: October 15,	1996
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EXHIBIT 4

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Bariod	er Lumber & Supply Company (296 Drilling Fluids Incorporated (2 ube Division (2950)	51) 2913)
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For Explanation of (other) a	bbreviations and reference mark	ks, see Item 5000
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Original Page.	SOUTHERN PACIFIC TRANSPORTATION COMPANY ICC SP	9500-D
ABBREVIATIONS	EXPLANATION OF ABBREVIATIONS	ITEM
AKA BOE ICC NSO OPSL STCC SWFB UFC	Also Known As. Bureau of Explosives. Interstate Commerce Commission. National Service Order. Official List of Open & Prepay Stations. Standard Transportation Commodity Code Tariff. Southwestern Freight Bureau. Uniform Freight Classification.	
REFERENCE	EXPLANATION OF REFERENCE MARKS	1
¥	Change.	50000
•	Addition.	
(R)	Denotes reduction or new rate.	
(A)	Denotes increase.	
(C)	Denotes changes which results in neither increase nor reduction in charges.	
(D)	Provisions not brought forward herein have been eliminated.	
(NEW)	New item.	
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