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process and the decision-making process we need to quantify the direct threat to life, limb, safety of collisions at crossings and also the threat to children walking the tracks.

Clearly they're going to increase by at least three times. It will probably be more than that because of traffic volume that the trains will intercept will be greater at rush hour evening and morning. Evening and morning or late afternoon will be when the children will be walking to school, crossing the tracks and walking alone.

Statistics, no doubt, are available. We need to crunch the numbers, do the numbers, find out what the results will be and then from a public policy point of view ask ourselves what's the magic number? How many have to die? I submit one is too many, and that goes for both of these instances.

I will say as a footnote, on my way here my pass was blocked by a train.

MS. DOUGHERTY: Administrator

Molitoris and members of the panel, I am Olga

Betty Dougherty. I live at 14300 Detroit Avenue,

Lakewood, Ohio. I am a citizen living in the

1 | westerly near the train tracks.

Two of my neighbors, Joanne Jelepis and Joan Dorner, and I have made several observations about the trains as they currently operate.

Our observations include the time period between August 16 through September 18, 1997.

This is not a scientific study but a survey by three concerned citizens.

The following are some of our findings:

In any given 24-hour period we have seen up to 18 trains. This does not include times when we were not on duty counting the trains such as when we were sleeping or bathing, eating or shopping.

Two, on one day, September 15th, 1997 we counted 225 children crossing the tracks on Nicholson Avenue between 2:45 and 4:07 p.m.

184 children crossed the track from north to south and 41 children crossed the tracks from south to north.

During that time one train passed by at 3:57 going eastbound. It finished passing at 3:59. It was going fast, and the flashers did not start up until the train was one block away.

On one day, September 18, 1997, we counted 456 automobiles crossing the tracks at Bunts

Avenue, both north and south in the one hour between 5:45 and 6:45.

Our conclusion is that to triple the train traffic will cause potential problems and dangers to the drivers, pedestrians and especially the children of our community.

Thank you so much.

MR. FLANNERY: Brian Flannery, councilman at large for the City of Lakewood.

Stop, look, listen. That's the railroad's motto for safety. We all have heard that. With the proposal for increased freight train traffic with the deafening blow of train horns, with the threat of Lakewood's overall safety the new motto should be stop, put your vehicle in park, close your eyes and cover your ears.

Residents will most certainly be forced to stop three times more with the increase in time it takes for a train to pass through Lakewood.

Vehicles will need to place their cars in park to conserve gas. Residents will need to close their eyes because of the increase in accidents that are sure to happen amongst the 27 crossings here in Lakewood, and with some engines blasting horns to a level where the safety of our hearing is

jeopardized residents will be forced to plug their ears.

The issue is safety, physical safety, economic safety and spiritual safety.

Lakewood is a vibrant community that has the best record of response time for police, fire and EMS.

Lakewood is known for its neighborhood schools where approximately 9,000 children walk and in most cases have to cross the railroad tracks.

Our city budget is very tight, and we rely heavily on income taxes and property taxes. With the stalling of our safety forces, with the increased traffic our home values are sure to decline followed by our tax tase, followed by our city's budget, followed by a suburb abandoned. With that, hope for Lakewood will be gone, and the spiritual safety we have worked so hard to preserve will be lost.

With the safety of Lakewood at stake, I hope you'll stop, look and most importantly listen to the safety concerns of our proud citizens and use the authority that you have to halt this idea of tripling train traffic.

And I have a message from over 60,000 residents as the timer is passing on to me from the 60,000 residents of the City of Lakewood to the messengers of the railroads, send this message: Stop.

Thank you. Thank you.

MR. CIRK: My name is Edward Cirk.

I live at 12506 Edgewater, and I'm up here, who will address the concerns of the deaf mute? Mark my word, after a few years you're going to have a lot of deaf mutes.

What value do you put on your sanity and your sleep?

Now, I had a brother like this who was in the Navy for 18 years working on the radio with earphones during the war. Then he had a stroke. He lived in California. Two guys beat him up, two young guys. They got two dollars off of him. They took him to the hospital. They treated him little bit, then they discharged him. He had an operation and he couldn't talk. He couldn't explain anything so they put him in jail for a week to sleep it off. They can't understand him. If you can't talk, what are you going to do? Of course you die.

At the end of the week he had a tumor in his head the size of a fist. He had no one there. He's by himself. So I'm sorry, but whatever. You're going to make the people insane and everything else after a few years. I'm sorry about that.

MR. PHILLIPS: My name is Vearl Phillips, and I live at 1617 Catalpa Road in Cleveland, Ohio on the very east side of Cleveland.

I'm going to address a subject that has not been spoken about. It's the speed of these trains.

Now, the speed of these trains in Cleveland used to be 35 miles an hour, and for some reason or other the people from the Norfolk and Southern Railroad, they got permission from the Federal Railroad Board to speed the trains up to any speed they want.

Now, my councilman, I asked him about this, and he said he contacted the Norfolk and Southern Railroad, and they told him that they could go any speed they want up to 90 miles an hour.

Now, you know and I know if you increase the speed of the train, you increase the danger of

that train and the faster it goes, if it has an accident, the more serious it is, and I think this is not right.

Thank you very much.

MR. SEIKEL: My name is George Seikel, and I live at 1241 Elmwood in Rocky River.

I'm a little bit unprepared today because I didn't write a speech, and I'm not sure how this is going to go, but I want everybody to try to imagine. I went on a walk this morning about a block from my parents' house where I grew up and about two blocks from my current house, and there's a gorgeous tree there that today was colored somewhat dark purple as fall arrives, and apparently it's a spathe beach because that's what it says on the bottom of this.

The stories about several hundred children, as many people in this room at least, and in 1972 they all gathered around a little hole and put this tree in and this plaque next to it.

The story is not from Cincinnati or Chicago or something. It actually is in visual distance of the tracks which are in question, and as I grew up in 1972 I was about six years younger than my sister's friend, and as the story goes the trains

at that time went both directions, which I'm sure most of you know, and there were no guardrails that came down in front of the train tracks which shortly thereafter they put.

A little girl, approximately 12-years old at the time was waiting for her train to go past, and when it went past she started riding her bicycle across the tracks, and unfortunately another train was coming in the other direction, and she had no way of knowing because she was 12.

Since that time there's obviously been a big change in how training has been and corporate business has been, and I'm a little bit down on super conglomerations in regards to how they think of the individual people.

I have questions how even a group as large as this can stand up against such a large organization, but in memory of my sister's friend and my friend, in memory of the tracks that go past our house, not some foreign land or some foreign state but right through Rocky River, I would like to make sure the trains don't go more than they currently are and if possible go less.

Thank you.

MS. DORNER: My name is Joan Dorner,

1 | and I live at 14612 Detroit Avenue.

My concern is the noise. I don't need an alarm clock in my house. At 5:00 in the morning I don't know who the man is that's running that train. He blasts it and wakes all of us up.

I'm sure something could be done about this because there's some trains that go beep. I know they have to honk and they go beep, beep, beep, and it's not annoying, and then there's some that he just lays it on and it is really -- so I don't feel we're asking too much if we ask if you would talk to some of your engineers and kind of, the noise level, monitor it a little bit.

And the thing that really got me the most was a little boy that lives in Marble. There's children right next to that railroad track, and as soon as they hear the train coming their mother must have instructed them to just block their ears because it is a very hard.

Thank you. That is all I have.

MR. ADAMCIK: My name is Mark

Adamcik. I live presently in Parma, however, I do

have a strong Lakewood connection. When my

grandparents immigrated from Slovakia they settled

over here in Lakewood.

I'm a long-time observer of the railroad industry, railroad hobbyist, rail advocate.

However, this plan that Norfolk Southern has for increasing freight train traffic through a very densely populated residential neighborhood is rather strange.

I mean, after all you don't want to put heavy truck or automobile traffic down a residential street, but this is almost as bad.

But I think I might have a solution that might solve this problem and free up the line to be used for commuter rail service and suburban rail service which the panel behind me has spoken of rather highly.

On the near west side of Cleveland the nickel plate, the X nickel plate line crosses an under-utilized rail line owned by Conrail, former Cleveland union terminal right-of-way down by Fulton Road.

There is an existing track connection and connecting ramp between the two rail lines, and that line could then be upgraded through Linndale over to Berea to reroute the freight traffic away from Lakewood.

The line through Linndale happens to be all

hundred percent grade separated and goes through an industrial neighborhood. Then that would solve out the problem of heavy freight traffic through Lakewood.

West of Cleveland where the present Norfolk Southern line crosses the present Conrail ex-New york central package over in Vermilion, another track connection could be put there, and that would allow freight trains to access the Norfolk Southern main areas over on Bellview. I'm surprised nobody has brought up about that.

One thing I do want to let everyone know about is that the best way to improve safety also is, first of all, it's an individual responsibility; secondly, it's education, Operation Life Safer, which is the program between the railroad industry, the unions and the state departments of transportation.

That, unfortunately, as some members of the news media here in Cleveland, one person in particular referred to it as a publicity ploy, which it isn't. It's a bona fide program that has done much to improve rail safety.

But I would like the panel to consider the use of the former Cleveland union terminal line as

a way of using that for trains in order to bypass Lakewood and the West Shore suburbs with the only other freight traffic being allowed just to serve local industries west of here.

Thank you.

MR. KELLEY: Thank you. I want to thank the distinguished panel behind me and the visitors from the railroad company.

I'm a visitor here also. My mother lives on Granger Avenue in Lakewood. I was born and raised there, but I don't live there anymore. I live 23 hundred miles west of here in Phoenix, Arizona.

I don't hear them whistles, but I can hear the cries of concerns from my mother over the phone about the safety, about the increased number of trains and whatever.

I've heard a lot of things this afternoon about residences, memories on the hallowed grounds of those homes that have met their maker.

I lived on Granger too, and that was my neighbor if it was the same one that got hit on a Sunday afternoon coming back from mass, an elderly woman who was hard of hearing coming back from St. James, and there goes Mrs. Kelley 120 feet,

wearing a yellow dress, and I remember the blood spattered dress. I remember that. I try to forget it, but I try to pray to her.

There's a lot of things here that's going on here. This is a business deal. There's a lot of money to be made on this. Who's going to pay for it?

I came a long way just to sort of listen, but I kept getting enraged standing over there so I figured I have something to say. I've made the trip, and I think you're all making the same trip. So I wish you luck, and I'll be in touch with you.

MR. JOSLIN: Good afternoon, ladies and gentlemen. I am a resident of Lakewood. I was born here in Lakewood, and my name is Shawn Joslin. I live at 1485 Lakewood Avenue.

I've lived by the tracks for about a year and a half, and kids put things on the tracks and rocks and stuff and try to get them smashed. One time I had to dodge a rock that was smashed by an oncoming train. If I wouldn't have dodged that, I probably would have been rushed to the hospital, and I was on the north side of the tracks when this happened coming back from a friend's house.

I don't like the trains. I'm hired for Mr. Kucinich on this campaign to try to keep the minimum of trains we got coming through here stopped.

We got to keep a certain amount of trains in Lakewood and not increase them. If we increase that amount of trains, we're going to have a ton more accidents, more cars, more rocks put on the tracks, more people injured, hopefully not on the north side because if an ambulance has come through it's going to be very impossible. So let's try to keep that to a minimum.

Thank you.

UNIDENTIFIED SPEAKER: My question has really only come up in listening so I haven't prepared a question in advance.

It sounds from the original presentation by the gentlemen from the railroad that says they're kind of willing to ameliorate, but they're in a competitive situation and not willing to abandon that.

Is this a situation right now from -sounds to me like either the merger gets approved
and we get three times as many trains as we have
now or it doesn't get approved. I didn't hear any

discussion from them about a middle ground on that. Is there? Is that the only possibility of no merger or if there is a merger we have three times as many trains? Is that the choices at this stage? I'd like clarification of that.

MAYOR JELEPIS: As I mentioned earlier, unfortunately Miss Molitoris is not able to answer any questions directly, but I can tell you we have a Steering Committee which is growing daily, and we divided into numerous subcommittees.

I know discussions are taking place with Norfolk and Southern from members of our Steering Committee so hopefully we'll reach a resolution before June. If we don't, we're prepared to go all the way with this, but hopefully there will be a resolution.

MR. KUCINICH: If I can add to that, Mayor, the Surface Transportation Board has the opportunity to impose certain conditions on the merger, and one of the things that we, of course, would hope for is that there would be conditions i posed that would keep the train traffic here to no more than it already is.

I could say this as a representative of this area and speaking only for myself, not for

which they moved out here to get. 1 2 Thank you. 3 ADMINISTRATOR MOLITORIS: Sir. I would like to just comment and clarify a couple of 4 5 things. The Department of Transportation will be a 7 party of record to the Surface Transportation Board. 8 9 The Federal Railroad Administration in partnership with the policy office of the 10 secretary will be the organizations that prepare 11 12 the secretary's submission. 13 That submission will put us on record in 14 terms of this acquisition and what we believe are the transportation concerns that we have 15 16 developed. 17 The reason we're here today is because the concerns of individuals, the real people who will 18 be living this consolidation need to be heard. 19 20 If there were no opportunities to develop 21 other -- I think one of the gentlemen used the 22 term win-win solution. That's a term I happen to 23 like very much, and I will say to you that I think

that there are people very concerned here.

are people of goodwill, your leadership and the

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two gentlemen who are still here from the railroad, I think it is a hard day for them.

We are committed to taking the concerns here, consolidating them and reflecting these concerns in the submission of the secretary so that's why we're here. These are very important listening posts, and everything that everybody says is very important.

MAYOR JELEPIS: Thank you very much. Before we take questions from the audience, we're going to through this list because people have sat patiently for this.

Let me mention one thing. Administrator Molitoris has to leave at 5:30. If you're here to testify and be on record and you have heard your concerns, please bypass and after she leaves then you can come up, we'll have the stenographer stay, and you can go on record, but we want to hear everybody's concern that has not been addressed at this point and then if there's time we'll addressed questions from the audience.

MR. ENGLE: My name is Harrison Engle. I live at 1333 Westlake. I live three houses from the track, and the trains come by right now and they just vibrate the house. At

night you don't get a good sleep because of the trains going through.

I'd like to know what about the EPA. I work for a company, we're always being hassled by these people, but the railroads seem to be exempt. They can do anything, and there's no environmental impact being done for us. Now, I want a good night sleep.

DR. CULLEN: Dr. Craig Cullen, resident of Lakewood at 14604 Clifton north of the tracks near Bell.

I share all the other concerns that have been mentioned. Mainly most of the issues I'm concerned about have been covered, just one or two more.

One is as a professional physician in the community I do live north of the tracks and with a practice that extends to the Fairview Hospital area, I would be concerned about some of us professionals being able to access routes in a timely manner in any hour of the day or night.

Number two, I have a concern. Is the issue here one of the child has already been fed a good meal and does the child, meaning the railroad, have to have a little extra dessert here.

What's really going on? Is it because they have a desire for increased profits is motivating this or is there some real national security or national emergency issue here? I have failed to hear anything on that side of the issue that would convince me that there's any urgency other than some additional profits or competitive advantage that is being offered here.

In addition to that, the third point is this country was founded when a group of individuals in this country became concerned about the distant body that governed them and the attitude of non-responsiveness, and it seems to me that this same type of attitude has been demonstrated here by either the lack of the railroad seeking advice or concern from local governmental leaders throughout the country when the areas affected are really seeming to attempt to take any kind of proactive action here.

For one I would propose, in fact, a proactive solution, and I think the railroad line should be converted to an RTA use exclusively for the west side community, Cleveland, and the rail lines should be rerouted to non-urban areas so that the real highest use of that line be used

which in our community would be the safety -- safe transportation which already is a burden in our community.

Bus traffic is increasing tremendously on my street. The buses are overloaded. We need additional mass transit, and I believe those lines should be rerouted and reused to higher uses, and that is public transportation.

Thank you.

MS. BOCCHICCHIO: My name is Alice Bocchicchio. I live at 1325 Cook. I'm right next to the tracks. I'm a nurse. I've seen everything from minor fender benders to fatalities, Mr. Kuzma's son being one.

As the trains are going more and slower now, which they are, we're seeing adolescents hanging onto the trains. It's a mess out there right now with the amount of trains we have now.

We have spectacular safety forces here. I love them. I heard one thing that wasn't addressed, and that's every time a train hits somebody, whether it's just a fender bender or a fatality, that train stops and it just sits there. They check the tracks. People from the railroad have to come, safety forces. So in addition to

the extra trains, because there will be more accidents by having more trains, there's going to be more trains just sitting there.

Thank you.

MR. LUSTEK: James Lustek, 631
Dwight Drive in Bay Village.

I'm about 50 yards from the railroad tracks, and I have written down a number of comments that have been heard here today.

The trains do travel very fast. We had to have our house re-nailed actually because the nails actually moved out, and we had to have siding replaced and nailed back. Windows vibrate, and we're in a stretch that is between Bassett and Cahoon or Dover Center, and the trains constantly stop there, slow down, and it takes a long time for them to restart.

My concern is hazardous waste. I ran for city council about five years ago, and I could not get an answer of what is being transported on those trains at that time.

It's a major concern considering that I-90 or Route 2 that travels through all our communities prohibits the movement of hazardous waste. Why is that allowed to continue on the

tracks when it's not allowed on I-90? I don't understand that at all.

This is my wife Shirley.

MRS. LUSTEK: I'm Shirley Lustek. I live at 631 Dwight Drive in Bay Village.

As many of you would say, why did these people buy houses on the tracks? And it would be a good question.

We were told by the realtors that there were five trains a day. I guess that's where that buyer beware thing comes in. They say now that there's 11 or 12 a day, and I'm really wondering who's counting that.

Someone will say in their testimony that the trains come by once every 37 minutes, but yet I can't talk on the phone for five minutes because there have been two trains.

Trains are good things, but at the time -and I'm not old enough to remember when they put
that track through there. I'm sure that there
were different needs of the towns and the
communities, and I do think we can make it win-win
when we try to work out some other alternatives.

For those of you who don - live really close to the tracks, we get a lot of coal dust

that blows off the top of the cars that are going by so if you actually would take a walk up there, you'd find that it's black looking up there. We wash that off the house. Some of it was buyer beware, but I think there's some very real things.

And we were actually told when my husband ran for office in Bay Village that the railroad would have no part of allowing us ever to know what was on those tracks. They did not want us to know.

We have been told that speed was monitored by computers and that there is no way that a train engineer can go too fast or too slow because they would then be reprimanded because it's on a computer printout sheet.

When the whether is cold the trains (an travel faster. That also means in the summertime they travel faster at night. They go slower in the daytime because a train engineer told me it's because a train will jump the rails faster if the rails are hot so they have to go slow in order to move stuff. They move it faster when the sun goes down.

There's just so much here. It's not just

one issue. It's a big issue.

MR. LUSTEK: One real quick question to the railroad. There were two lines that were taken up a few years ago. You reconditioned them, replaced ties and everything.

One of the things I did not understand is you removed the south side track, not the north side, which might sound kind of strange, but if you live there that would have been another 20 feet away from my home.

All of Westlake where I grew up is basically industrial on the south side, and there's nothing through Avon Lake basically on that side as well.

I don't understand why you wouldn't leave the southbound and remove the northbound kind of as a safety issue a little further away from residential areas.

Thank you.

MS. WALKER: My name is Sarah Walker, and I live at 1345 Marlowe. I'm right next to the tracks, and I am the one that has my kids cover their ears.

I go to Conrail yards, and I watch these guys with their little headsets on their ears to

1 keep away the noise.

If you sit in my house, my house shakes. I wake up every night at 3:00 in the morning. I have yet had a night sleep since I moved into this house.

I've lived in Lakewood for 13 years. I lived closer to the Detroit. I am now closer to the tracks. I understand your trains. Okay. I understand that you have to go through.

You have a conductor that goes through at 3:00 in the morning that lays on that thing five minutes. I listen to him every night. I drive for a living. I have to have my sleep.

Okay. I can move out of Lakewood, but I'm still going to hear your trains.

I sat there two nights ago and watched people dare the train, and I understand that you have this problem too.

I can't get out of my driveway when traffic is backed up. I'm scared to death that your trains are going to come off the tracks and hit my house.

These people fly through Lakewood. They go through Lakewood with no speed control. I'm sorry, but they go through there late at night

flying. Some of these trains sound like airplanes coming through my house.

Okay. You say it's not a concern. If it was not a concern, people would not be here. I didn't come here to testify. I came here to listen, but I'm tired of being woken up.

You want to increase the train traffic, then you buy me earplugs or you do something for my hearing. You do something for the kids that live on that street. I watch these kids go across the train tracks.

My own kids, who are now older, at one point when the trains were stuck on the tracks actually had high school students help them climb over the train in between the train tracks because the train sat there for so long that these kids had no idea, and that was when we had two tracks going through Lakewood. I've been here long enough to see all of that.

But I'm tired of my pictures falling off the walls. I'm tired of the rattling of the windows.

I can move, like I said, but I think part of the problem can be decreased in noise. You can find some way that these ambulances that are going

down Marlowe can get by if there's a problem.

I don't want to be on the other side of that track if I have a heart attack or if I have a problem or an accident or anything else.

These people's lives are in danger, and you guys need to find some kind of compromise for all of us. It's enough and if you don't believe me, come to my house and try to have a conversation.

Come and talk on the telephone. I'm angry. I'm sorry. Thank you.

MS. MACNEAL: I'm glad to address you this afternoon. My name is Pat MacNeal. I live within about a thousand feet of the railroad tracks. I live in Westlake, Ohio. I'm also running for Mayor.

The Mayor in the city does not really have your safety at heart or else he'd be here. I really believe that because I have been fighting the safety aspects of the Norfolk Southern Railroad for many years, and it's fallen on deaf ears until Dennis Kucinich got elected congressman and thank God for that.

Now, when they say they are all together in the West Shore Coalition against the railroad, let's have a little bit of a reservation about

that and see who's hoodwinking who.

We don't want to be told something and have something going on in the back rooms that we don't know bout. Let's make sure we know who all is really on the line against the railroad doing all these trains, 31 or 39 or 40 or whatever the true number is. We don't want it.

mayor JELEPIS: Thank you very much.

I just want to reiterate my earlier

comments that Mayor Clough did submit written

testimony as well as a resolution from City

Council, and he is a member of our Steering

Committee so thank you for your comments though.

MR. HUBER: Thank you for this opportunity to speak. My name is Dick Huber. I'm a member of the Northeast Ohio Railroad Merger Impact Committee which was recently formed, and our goal is to try to educate the public, the political arena and also members of the railroad as to what goes on in these mergers.

I'm a railroad employee at this time, and I started out on the New York Central along with a bunch of people on the Pennsylvania Railroad.

We went through the Penn Central merger,

which was a merger of somewhat need. We went through the Conrail merger, which was a merger of need, a bunch of bankrupt railroads put together under government control.

Now, this merger that's about to take place is not a merger of need. This is a merger of greed. They're out to make money.

And as all of you have echoed today, there are some serious safety concerns here. We're concerned about those safety concerns also, and whether you're aware of it or not -- you know, you're talking about these horns and whistles, bells and all that kind of stuff.

By law if these trains are going through communities and those horns, bells, whistles and the new device they call telemetry are not working, they can go through without headlights, bells, horns, whistles, telemetries at a restricted speed. They don't even have to have these things on there as a safety device at a restricted speed.

Also, another point to be concerned with is by federal law if they're traveling from point A to point B to point C, if they develop a federal defect somewhere between point A and B and there's

not a major repair facility there, they can go on to point C without having that federal defect corrected, and I don't know if you're aware of that or not, but that's a real serious problem.

The other thing that we're really concerned with is Congress did away with the ICC and formed the STB, and I get the impression that this STB stands alone.

We've talked to those people down there, and it seems like the decisions they make are final.

One thing I just found out from Trains magazine, October issue, there were some communities out in Washington that were protesting increase in traffic, and they took it to the STB, and the STB rule said that the federal law preempts local communities so they were faced with the same issue that you're faced with here and the STB ruled.

Now, what you need to do here and one thing that has to be done here is the STB is going to vote on April 14th. They're going to vote on April 14th, and their decision would be made on that date.

I talked to Pat Schultz down at the STB.

She said, What are you worried about, the decision is not going to be made until June. I said, No, the decision will be made in April. And she said, Yeah, we do that. And I said, What gives you the right to do that? Well, we make our own rules. We're going to vote on April 14th, and she says we've done this on other mergers, but we put stipulations on there, and I said that's great. Who oversees these stipulations? Who makes sure that these stipulations are done and if they're not carried out, what is done about them? She really couldn't answer that question.

So what you need to do here is you need -if these railroads care, CSX and Norfolk Southern,
you need to delay this merger because every day
that you delay this merger costs them money, and
that's what they understand. Big business
understands money. To delay the merger you'll get
some satisfaction out of this.

Thank you.

MR. KOPECHEK: My name is Frank
Kopechek. I live at 1337 Ethel Avenue in
Lakewood, four houses from the tracks.

The one good thing about the tracks is that it easy to give directions on where you live on

the street. You say four houses from the tracks.

I want to thank the railroad for putting in a single line with the long, continuous rails.

That did help, and I think it helped save some lives.

Within one block of my house -- I've lived there 30 years -- three people have been killed in the 30 years.

One boy was middle school, tried to climb on the train while it was moving slowly through Lakewood, slipped off, hit his head and died.

The other boy, it was two tracks then, didn't hear the other train coming, was walking in the middle of the other track, and his mother waved at him because they lived right at the house on the end of Ethel to try to get his attention that the train was coming, and he thought she was waving at him and she saw him get hit, and it was not a pretty site.

And then just recently within the last couple months another individual was killed.

My concern, of course, and all our concerns is to save the lives of the people that I think is a natural by-product -- the hazard is a natural by-product of having a railroad in a residential

area. 1 If there's any way at all to lessen or, if 2 it were up to me, eliminate that line through 3 Lakewood, sell the property, develop the property 4 back into houses and take that money and reroute a 5 total new line away from Lakewood. Please do it. 6 That property is valuable. It will enlarge our tax base. It will totally increase the safety 8 of the neighborhood. 9 When that right-of-way was put in, Lakewood 10 was all farms. It's no longer farms. It's been 11 developed. It's time to change. 12 It might be cheaper to, if at all possible, 13 reroute the total line through Lakewood somewhere 14 I challenge you to look at that. 15 Thank you very much. 16 MR. EZZIE: My name is Norm Ezzie. 17 I live at 24133 East Oakland, Bay Village, and I 18 happen to be the most sacred man in America. 19 Three words, We The People. That says it 20 all. 21 These people came out, mergers, corporate 22 greed, corporate profits, what I call the Asian 23

I'm kind of well connected with things. I

invasion.

24

25

host my own radio program and I'll be 25 seconds.

This is part of the world trade organization shipping God knows what on your rail cars, chemicals, nuclear waste, things from Russia, things from China.

You're coming through my neighborhood.

That's my Mayor. I'm going to back him up all the way on this. I don't know where your hearts are at, but by the grace of God do the right thing in the community that we live in because this is a nightmare waiting to happen.

Thank you.

MS. FITZGERALD: My name is Virginia Fitzgerald. I live at 13026 Hazelwood Avenue, and my backyard and the Norfolk Southern Railroad share a common boundary.

I bought my property in 1951, and I have always loved living here. I also love the trains. I felt they were a good neighbor. I enjoyed watching them go by. I much preferred the trains that went by my back yard to trucks going by on Detroit Avenue. Actually, the trucks, when there are a lot of them, make more noise than the train.

So I have looked forward to spending my

retirement years in relative peace and security.

Now I have a question for the gentlemen from Norfolk and Southern to take back to their people and see if they can give me an answer.

If, as the representative from the Brotherhood of Locomotive Engineers suggests that the directors of the Surface Transportation Board merely rubber stamp what the railroads ask for, does the railroad have a plan to keep me happy in my home, to make it safe and comfortable and enjoyable for me to live there after 46 years of comfort and enjoyment?

You know when the people in the City of Cleveland objected to increased air traffic over their neighborhoods close to the airport when they wanted to expand the runways and increase the traffic and the noise was increased also, a plan was put in place whereby the people most severely affected had double or triple strength windows replaced on their homes. They had new doors replaced. New furnaces or central air conditioning was installed because they could no longer open their windows in the summertime, the noise. Well, everything was just an aggravation, and that program is still going on. Those people

are getting their homes made comfortable and livable at no cost to them.

Does Norfolk and Southern have something in progress or in the works that would make it possible for the citizens of Lakewood to continue enjoying the property that they own that is affected by Norfolk and Southern?

Thank you.

MS. RAYEL: My name is Janice Rayel, and I live at 1297 Granger Avenue. I am five houses from the tracks, and I have a business that I run out of my home full time.

I have a travel business so I need to spend a lot of time on the telephone, and I spend a lot of time explaining now to tour companies and airlines and things why I have a train coming through my office. They cannot believe the noise. They absolutely cannot fathom it, and it takes time out of my business day.

I am a small business person, and I understand the corporate business as well. I used to have another retail business prior to this. So I'm well aware of the businesses, and I know that you have to make some money but so do we who live nearby, and I'm sure it affects a lot of

businesses on Detroit as well. It's just that I'm a little bit closer.

I've also lived there for 15 years, and I know that over that time period the train traffic has increased and also the noise. In the last year alone I would say it is just very much increased. I don't know why. I can't figure it out.

I know that you have a problem with people driving over the tracks when they're not supposed to, and I know that that's a big problem, but I cannot understand why you cannot stop the trains from making as much noise as they do.

I'm very concerned with the safety issue and, in fact, I did have a son who was probably about nine years old and was one of the children that jumped on the train because it was stopped and he needed to get to his school. Fortunately, he was not hurt. Nothing occurred because of it, but I am well aware that these things do occur.

The noise is a big issue for me. Safety is also, but I wish there was some way you could tell them to stop blowing their horns.

Also, we were in Florida I believe a year ago, and we saw a sign that said that the trains

did not blow their horns after ten p.m. So that would really help us sleep at night as well.

Thank you.

MS. SCHNEIDER: My name is Lisa Schneider. I live at 26927 Nickerbocker. The tracks are like you look at that painting right there, there they are right in my backyard.

I grew up there. My neighbor's here. I went to college. My husband and I purchased the home from my father one year ago.

The trains were fine as I was growing up, but now that I have two children of my own, two years old and a month -- I just gave birth to a little boy nine weeks ago -- I worry about their safety in the future.

Mu husband and I are planning to build shrubs and a fence along the tracks, but that's not going to protect us in case of a derailment.

Also, if we're expected to keep up the maintenance of our home, like my husband and I have put thousands and thousands of dollars in fixing this home, it's completely different than before, why aren't the railroad companies expected to keep up the maintenance of their railroads?

It's a disaster behind my home where

there's a skimpy little fence between the railroad tracks and mine where I'm sure there's rats living there, there's junk and garbage back there, twigs, trees. It's very dangerous.

I know when I was younger, myself, younger kids my age then, we would play on the tracks, thought it was pretty cool, skip rocks there and everything. You don't think about that when you're 10 years old, 12 years old, and I'm scared to death.

My daughter before, we were in the front yard playing and the train before came by so loud she was so scared. She came crying to me.

My husband and I, yes, we knew about the trains, but we were not anticipating 36 trains to come by that yard. How the heck are we ever going to sell that home in the future if we want to?

Bay Village is a wonderful community. I love it. I want to stay in it if possible. My husband and I would like to add on to our home if possible to stay living there, but can't if those trains are there.

Are you going to give me the money back I'm going to lose on that home that we have invested in that? You tell that to the children.

MS. JAMES: My name is Bernadette

James. I live at 1484 Winton Avenue in Lakewood.

I have granddaughter who has a one-year old
son living north of the railroad tracks, and she's

son living north of the railroad tracks, and she's very concerned, as I am, about emergency vehicles being delayed waiting for trains to pass.

But my question to the Norfolk Southern is if you don't have this merger, are you going to go broke? You're still going to have your business, and so I think it's outrageous to put these communities to so much risk for the sake of one business deal. I just think it's very unwarranted.

MS REID: My name is Paula Reid, and I live at 1208 Manor Park in Lakewood.

I'm here to speak on behalf of the realtors because I have the answer to the question of why would anybody buy a house on the railroad tracks. The answer is because it's the only place they can get a house for 20 to 30 percent less than they could other places.

I have seen the response of the buyers to this announcement. I had an offer written on the Wednesday night on a house in Lakewood before the Sun Newspapers announced the increase in the train

traffic.

The next day the first call I got that morning was from the buyers withdrawing their offer because they no longer wanted to proceed with the purchase considering this news.

This is going to have a drastic effect on all communities involved, in particularly Lakewood because of the density of the community so I just wanted to speak on behalf of the real estate values.

MR. ROSE: Peter Rose, 17870 Lake Road.

My grandmother and now mother live right on the track, and fley've always lived next to the tracks. The trains, it's mostly a commuter train, but the trains have never presented a problem. They don't honk the horns all night.

But I want to go on the record saying that I'm very disappointed with you people that have come from the railroad because you talked about football games so you really have no interest in anything other than trying to change the subject, and you're just like the foot person who was put here.

The multimillionaire and billionaires that

are home in their communities are going to make the money from this merger really deserve some major onslaught from the people of this community.

I've been very upset about hearing about all these traumas, and much has been said about the health and safety issues of this railroad merger.

A number of comments have been made about the due process of how this should be conducted. I'm very disappointed if this due process would not come to a correct resolution, and I personally think when one would look at the death of number of community people, children, 245 kids live across the tracks, the lesser of the two evils in my mind is we should just blow the bridge of Rocky River.

Thank you.

MR. HENSHAW: My name is Theodore Henshaw, and I live at 1597 Grace Avenue here in Lakewood.

My wife would probably tell you if you cut me I would bleed Conrail blue. I am a rail fan, and I understand about railroads, and I understand as being a lifelong resident of this community the safety issue.

I would ask you why a railroad would want to run their trains through Lakewood when the major railroad yard that they would get in this deal is the railroad yard out by the airport, which is on the route to Berea.

They will have to run their trains through here much cheaper -- or much slower and at a higher cost.

If you read the Sun Post articles that they have, I would say that the railroad has another intent in mind, and this was written by the writer in the Sun Post, and that is that they want us to do what the one gentleman suggested earlier about making connections. They want us to pay for that.

There are places where they already want to make connections in Vermilion where their tracks are very close. It would make much more sense if they had triple track through Berea and an overpass or an underpass.

I may sound cynical, but all the rail fans that I know can't figure out why they would run trains through here at a slower speed where it's more congested and have to continue to maintain 27 railroad crossings which they already told us they wanted to get rid of a number of years ago, that

they wanted to sell the tracks to RTA.

I would be concerned that they want us to be concerned about safety so that we'll pick up the cost of making the improvements that they don't want have to do on their own.

MR. WILSON: My name is Charles
Wilson, 550 East Pleasant Valley Road, Seven Hills
although I grew up on Shaw Avenue with a train
right in my backyard.

It seems to me to almost take the opposite side but at least to get some mitigation. Avon Lake and Bay Village, you've got the community on one side of the rail tracks and the hospital on the other.

It isn't a matter of the railroad trying to make people die because they're in the way of the EMS vans. The EMS vans are out in the middle of the residential area. 95 percent of the people are north of the tracks, and they got the EMS vans always starting out south of the tracks. All that it seems to do is they need to rent one parking spot.

Now, for Landwood the same thing could be done. But there would be an expense involved because you probably have to have a second EMS van

north of the tracks, but that might not be as difficult to mitigate as some people tend to think, particularly for Avon Lake and Bay Village. We're simply changing the spot where the EMS van parks in between calls.

Overall, the reason why these things often go through is going to be the reverse of what someone said. Freeways never caused anyone to die. Gosh, on freeways the accident rate is enormously higher than on trains so overall the people making these decisions are going to say this is just not in my backyard, but Lakewood is a different situation because it is so dense.

Normally the country as a whole is going to be benefited if more traffic goes by rail than by truck because there's going to be less hazardous spills, but Lakewood is so against.

MS. UCHAKER: My name is Mary Lou Uchaker. I live at 1348 Granger Avenue and have lived there for 20 years.

I am here to also address the fact of the realty values, but I have a safety incident that happened last night.

Last night Channel 3 News was at Granger Avenue crossing. He was starting to ask me a

question, and the cameraman was there and all of a sudden a train went through.

Now, if you're not familiar with Lakewood and you're not familiar with Granger Avenue, we have a curve about two hundred feet away from Granger Avenue right after the bridge.

Train was coming eastbound. He goes through, no problem. Good timing but no problem. All of a sudden I panic, Obie Sheldon panics. There is a child with his head on the rail about a hundred feet away from us.

Now, I don't care about any kind of education. I don't care about anything. Children think they're immortal. This child was facing the train that was going away. The train was headed eastbound. His head was eastbound. His ear was on the rail. He was listening to the vibrations. I have done that as a child myself in Pennsylvania. It's a very nice sport.

However, if there had been another train coming around the curve at the same time, he would not be able to distinguish the vibrations of oncoming as well as the exiting train. His head would have been crushed because the engineer, for all their wonderful safety aspects, would not be

able to stop that train that fast coming around that curve.

Now, I work for NASA, and I'll coin a phrase. It doesn't take a rocket scientist to understand if you're going to put 40 trains on the track that's a single track, the trains going westbound have to stop somewhere and wait until the eastbound trains come through. So what are those engineers going to do? They're going to make up time. They're going to speed through. They're not going to follow the safety issues, and we're going to have more kids with smashed heads on our tracks.

MS. MOONY: My name is Mary Moony, and I live at 17437 Edgewater Drive in the dreaded north section of Lakewood.

First, I would like to address one of the things that the other gentleman said a few speakers before me. It doesn't matter how quickly -- well, it does matter how quickly EMS service gets to you. If they can't get you to the hospital, you do not clot bust therapy if you have a stroke, if you have myocardial infarction. You have dead brain. You have dead myocardium.

So renting a parking spot is a nice idea, but what we need are underpasses. We need a way to get over or under the tracks.

Now, I would like to say that I thought it was ironic that the people of Norfolk Southern brought up their safety record because every time a city official here in Lakewood has brought up the idea of crossing gates we have been told that it is unfeasible, too expensive, we don't really need them. Tell that to the survivors of the victims.

This would not be allowed to happen if this was an airline. We have such strict safety requirements. Accidents will happen. No one can guarantee that there will not be a derailment. No matter how strict safety is, accidents happen.

What about Lakewood Hospital? How far is it from the tracks? If there were a derailment and a hazardous spill, is this community set with an evacuation plan for that hospital? I seriously doubt it. I seriously doubt it.

Sometimes I wonder when we have the Revco
Marathon what is the safety plan to get people
north of Lake over. We don't have that kind of
safety plan for evacuating a hospital, let alone

all of the schools that are within close proximity to the tracks.

I would also like to say that we need liability for the railroad, that if we had liability and if they were legally liable for the problems they caused, we would have an end to this problem.

MS. KLASSBACH: Good afternoon. My name is Joyce Klassbach. I live at 1284 Virginia Avenue.

I'm seven houses from the railroad tracks.

I've been a resident of Lakewood all my life.

Twenty-one of those years were south of the tracks, and since 1974 I'm north of the tracks.

I would like to share a personal experience. I am a registered nurse, and three times now my family and I have actually gone to the aid of cars and victims that have been hit by a train.

A couple years ago -- I know everybody is concerned about children, but I had one guy that got hit by a train because he was trying to get down to his baseball game at Lakewood Hospital on a Sunday.

He was fortunate. The train did hit his

car, but he walked out of it, walked away from the car but collapsed, and I beat my husband and my kids to the victim thinking, oh, dear God, just don't let him be a mess. He was okay. We laid him down. The problem was when he was laying there, the train did stop and EMS could not get to him.

Myself and another person who was also a nurse gave him emergency first aid. He was able to talk, and when I asked him what the big hurry was, he says he was afraid he was going to be late for his baseball game.

So it's not the kids that you have to worry about only. It's also mature grown adults.

And, Congressman Kucinich, I am real upset about this STB Committee and these few people that have such enormous power. Who's placing them? I think Congress needs to look into them.

Thank you.

MR. JONES: My name is Owen Jones.

I live in Olmsted Falls. I am not bothered by the noise problems you have here, but I sure as hell get plenty of it from 80 other trains.

I'm a retired railroad conductor, and I think there's some things that you should be aware

of with the makeup of these trains.

For many years I operated on trains between Collinwood and Indianapolis and Cincinnati. Those trains coming out of the east out of New York City were never disturbed any place in the City of Cleveland as far as the makeup of those trains. They neither added or took cars off those trains. They were through trains. The only reason they ran them into Cleveland was direct route, fuel facilities at Collinwood and ran them right on out of town. There was no need for them to be routed this way in the first place.

These people want to route their cars, their trains out of New York City to Chicago, they have many, many alternative routes.

Out of the City of Cleveland alone there is approximately seven or eight different routes that they can come out of Collinwood yards.

Their original plan was to operate these trains south through Wellington, New London, down to Greenwich, Ohio and over the old B&O tracks out of Wellington. I don't know what's happened to that plan. Somebody should find out about it.

I think you have to go back in the history of this railroad track here in Lakewood. I was

born here. Trains were steam powered. They had 40 foot boxcars. Tank cars were 25 feet long.

The steam power is gone. They hook up these diesel engines in multiples of eight, ten, twelve. Boxcars are now 90 feet long. You have tank cars that are a hundred feet long. Under the old standard 80 cars is one mile of train. With the 90 foot cars they could say, well, we've got 80 cars. Well, now they got a length of 160 cars, the normal size cars, the old size cars. I don't know whether you guys know that or not but that's a fact.

These cars are very dangerous. Parts can fall off of these cars. I've seen doors come off. I've seen nuts and bolts come off. I've seen them imbedded into telegraph poles.

There are many, many things that can break on these cars. Air hoses, an air hose can break, a draw bar, a knuckle. Any of that stuff can come apart so when you say they tie up the crossing for five minutes, that's not true. That's at the best. If anything happens to that train, they can be on that crossing for 45 minutes or an hour.

They've down-sized the size of the crew from five men to three.

MR. MACRON: Nick Macron, 1437
Alameda here in Lakewood.

It wasn't too many months ago that we were sitting in this room after a council meeting hearing about how RTA was going to have a shot at having these tracks, and we were trying to figure out how to put a coalition together so we could pull the suburbs together to not make the same mistakes that have been made by the rail companies and the rail industry.

This is not 1900. We're going towards the 21st century. Whether we have mass transit or trains, it's going to be individuals competing for the same space.

It is about time for the U.S. Government and the industry and the citizenry to realize that planning for the past and planning for today causes the problems that we have right now. You have to plan for the future.

If you look towards monorails, if you look at win-win situations, if you look at a rail industry who over the last hundred years has developed a reputation for being greedy, unconscionable and not caring of any human being, whether they be the worker or the residents, by

caring very much for the profit dollar, you know where you have to hit them.

You take them to court in the smallest way over and over again. You find ways to make them liable, and you find ways to make them have to sit in that chair and realize you're doing a good job just like the tobacco industry did.

You're aggravating people to the point that they will find ways to fight you. We are not going to pay your bills for you so you can get your additional switches or your additional systems someplace else.

whether you con politicians or you beat administrations or you deal with boards, eventually the public will understand and will understand that when you are dealing with profit for greed and you are not taking us into consideration, some day you're going to kill a politician's kids or a rich person's kid that is so rich and so powerful that he says no more.

What is it that you're trying to prove
here? That you can take and disrupt more lives?
Are you trying to make your situation more
profitable for yourself? It's a lot more
profitable. How many of your trains carry semi

trucks? I watch them. You move a lot of merchandise. You are not direct dropping very much of it.

MR. HARPER: My name is Tom Harper.

I live at 20679 Stratford Avenue in Rocky River.

I bought my house back in 1977. I've always had an affection for trains. I would say the horns on those trains are the loudest that they have been since I've lived in Rocky River, and it's very, very noisy.

I have gone out particularly on Friday and Saturday nights not recently to watch the trains go through heading west, and my guess is that they were doing well over 50 miles an hour, and I believe the speed limit in Rocky River is 35, but that concerns me because of the curve down by Elmwood.

Other safety concerns I have -- this wasn't brought up -- we have a major power line that runs from the Avon Lake plant, goes right down the tracks into Lakewood and into Cleveland I believe, and there are some stations along the way that pull the power off.

What would happen if a train derailed and took one of those poles out? I've been told by

somebody who fought the issue of having the power lines put in that it could throw an active line two blocks over, and if it landed on a house it would burn right through a house.

So I think that's another safety concern in increasing safety.

As far as toxic chemicals, I go out and watch these trains go through, and I'll see five or six cars, white cars of sulfuric acid. What would happen if we had a derailment and that tank on that car ruptured? I think it would be a very, very dangerous result, and I've seen a lot of chlorine tank cars go through.

Some years back I hosted a picnic for some friends of my partners from Winterthur,

Switzerland, and I mentioned to them that we had trains that ran through our backyard and he was visibly shaken. He said in Switzerland trains are not allowed to go through towns. They have to stay outside of towns for obvious reasons.

So it makes me think. I can tolerate the trains because I bought the house knowing the trains were there, but they want to triple traffic with sulfuric acid tank cars going through, chlorine tank cars going through such a high

density of population. To me it's not acceptable, and I hope the towns of Lakewood, Rocky River, Westlake, Bay Village, Cleveland, we got to get people out to fight this thing. This is very, very dangerous in my own mind.

Thank you.

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MAYOR JELEPIS: Thank you very much. This brings us to the conclusion.

Mrs. Molitoris would like to say a few words, and we'll close it up.

ADMINISTRATOR MOLITORIS: I would like very much to thank the people who came here today, all the people, but very specially those who decided to stay with us all this time.

I've taken a lot of notes. I know we'll have the record of the court reporter. We'll have all the testimony that those of you who have written out your testimony made.

I'm very grateful for this. It is very useful. It's useful for us in our role in advising Secretary Slater, but I think it's also very useful in terms of the railroad companies' representatives.

One of the reasons I wanted to be here is that if you had all just written it out, I would

have read it but I couldn't have seen your faces, heard your voices, understood the implications in the same way that I have.

I appreciate all the time you've given, all the energy that you have given, are giving and will continue to give, and I know that our advice to the secretary will be much better because you have come here and talked to us.

Thank you very much.

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MR. KUCINICH: First of all, I want to thank the Lakewood City Hall staff as well as my own staff for the work which they did in setting this up. It's an enormous amount of work at went into putting this together, and I would ask all of you to join with me and I know Mayor Cain as well to show our appreciation for the work that's been done by the people who set this up. Thank you very much.

This could not have been done without the help of Mayor Cain herself and, Mayor, your cooperation in making Lakewood City Hall available and your staff and all of the personnel who have made this possible, we are really in debt to you for your caring and your concern because you've shown real leadership in this community in helping

to bring together the resources that are necessary in order to give the public an opportunity to be heard; to Mayor Jelepis for his chairmanship of our Committee of Mayors and other public officials, thank you for the effort, the earnestness, your ability and willingness to organize, fellow mayors and for your willingness to take on the responsibilities that you have.

All of us know that each and every mayor is a very busy person, and to take on these added responsibilities are greatly appreciated by all of us.

I would to thank Congressman Steve

LaTourette who was here at the beginning of the hearing and the representatives of Congressman Stokes and Congressman Sherrod Brown.

It is no small matter that you have four members of Congress represented here today. That tells you how seriously this issue is taken by our congressional delegation, and for the members who are represented here I can tell you that there are many more members who have expressed a concern not only from this state but from other states as well.

So part of my job as a member of Congress

representing you is to continue to build support within the Congress so that we can give us the best opportunity to be heard.

The presence of Jolene Molitoris, as we stated at the beginning, as the Federal Railroad Administrator is without precedent. It is so important that she has been here.

Now we're looking at about four hours of testimony that she has heard plus an hour that we began before when we all met at Summit Avenue by the railroad tracks for her to get a close view of the proximity of houses to the tracks, of the traffic going over, the children crossing the tracks. These are all things she saw firsthand so we started about 1:00 so we have about five hours here of steady involvement.

So your leadership in this is so important, and I have to tell you that I have met many federal administrators but none who showed as much caring as you have to come right to the community to listen, and I know that you've heard a volume of testimony here which will I'm sure be very important as you make your recommendation.

And I think we also have to thank the representatives of Norfolk and Southern. We know

how difficult it is for you, and you know how difficult it is for the people, but we need your help in fashioning a solution where you can recapture the good will which you've spent so many years trying to huild up.

We understand that you're very concerned about a merger, and you understand we're very concerned about a community. We really don't want to stop your merger, but we have to product our community here. That's our first claim and our first concern.

This is our community. This is our home and our lives. We feel our lives are at stake here.

Years ago you remember the words, Our lives, our fortunes, our sacred honor. This means something to people in this community and this country. This is we. We're talking about we the people, and we the people have a right to speak cut, and we have a right to be heard, and as we do I think we will prevail.

The community interest is at stake and families' interests are at stake and individual ones are at stake.

I want to thank all of you for showing how

much we care, for the hundreds and hundreds of people who jammed this city council chambers right at the beginning. Thank you so much for coming. Thank you for showing.

Each one of you can make a difference.

Each one of you came here today and testified or just simply by your presence is making a difference in this issue to helping to rally all these communities, and I can't thank you enough.

I can't tell you how proud I am as a member of Congress to represent a district where people have this willingness to close ranks in the name of community.

Thank you for coming. Thank you for your participation. We have only begun to fight.

Thank you.

CERTIFICATE I, Karen E. Fisher, do hereby certify that as such Reporter I took down in Stenotypy all of the proceedings had in the foregoing transcript; that I have transcribed my said Stenotype notes into typewritten form as appears in the foregoing transcript; that said transcript is the complete form of the proceedings had in said cause and constitutes a true and correct transcript therein. Karen E. Fisher Karen E. Fisher, Notary Public within and for the State of Ohio My commission expires August 29, 1999.

Appendix 3

BAY VILLAGE SCHOOLS

377 Dover Creater Read Ray Village, Ohio 44140 (216) 871-2322 FAX 809-3800

Donals C. Woods Superintendent

Thomas E. Corr Assistant Superintendent

John J. Cavaller, Jr. Transper

Beard of Education

Nancy M. Radgere Laurence G. Elitere Cathorine H. Ollebrist Euron A. Lisabs Carol S. Panacons September 26, 1997

U.S. Surface Transportation Board ATTN: SEA-Finance Docket 33388 1925 K Street, NW Washington, DC 20423

Dear U.S. Surface Transportation Board:

This letter is to convey our serious concern regarding a pending Norfolk Southern/CSX merger and the subsequent increase in rail traffic anticipated in Bay Village, Ohio. Currently the track in Bay Village averages 13 trains per day. It is our understanding that this average could increase to more than 30 trains daily after the merger. An increase of this magnitude will have a serious impact on our regular student transportation program and could create a life threatening condition for students who require emergency medical treatment.

We currently transport a significant number of students to public and parochial schools outside Bay Village. Because the railroad tracks form the southern boundary of the city and there are railroad crossings at five of the six roads into the community, most, if not all, of these trips require crossing the tracks. St. Raphael's parochial school is also located in Bay Village. More than 100 students who attend St. Raphael's come from the south side of the railway. Doubling or tripling rail traffic would regularly and seriously jeopardize the timely arrival of students to their respective schools. Depriving children of educational time or increasing substantially their time on a school bus certainly does not contribute to student learning.

Beyond the negative daily effect on the educational program, the district is also responsible for the physical well being of approximately 3,300 public and parochial students. It is not uncommon in any given week to have one or more emergency vehicles called to one of our schools for trauma assistance. Medical care is usually provided by St. John West Shore Hospital located on the south side of the railway. It is our concern that increasing the rail traffic to more than 30 trains per day could have a life threatening impact on any student requiring emergency assistance.

In summary, we respectfully request that the Transportation Board give serious deliberation to this issue. This is not to suggest that the merger be abandoned because of the safety and environmental concerns of people in the Cleveland Westshore area. Rather, we implore you to explore alternative solutions to reduce the negative health and safety impact on these communities. Thank you for your consideration in this important matter.

Dennis C Work

Superintendent

John Cavalier

Treasurer/Director of Business

& Fiscal Services

Appendix 4

Hazardous Material Flows at the Cuyahoga County Line

Current Railroad	Location of County Line Crossing looking from Cleveland1/	Former RR	Post CR Acquisition RR	Amtrak Line	Revenue Tons of Hazmat2/ (000)
CR	Northeast	NYC	CSXT	Yes	3667
NS	Northeast	NW	No change	No	477
WE	Southeast	NW	No change	No	36
CR	Southeast	PRR	NS	Yes	2200
NS '	West	NW	No change	No	676
CR	West (to Chicago)	NYC	NS	Yes	2778
CR	Southwest (to Col.)	NYC	CSXT	No	1406
CSXT	Southwest	ВО	No Change	No	59

^{1/} If a line/location is not shown, there was no hazmat flow in 1995. 2/ Source: FRA analysis of the 1995 Carload Waybill Sample

Appendix 5



Report to Congressional Requesters

July 1997

RAIL TRANSPORTATION

Federal Railroad Administration's New Approach to Railroad Safety





United States General Accounting Office Washington, D.C. 20548

Resources, Community, and Economic Development Division

B-275984

July 23, 1997

The Honorable James L. Oberstar Ranking Democratic Member Committee on Transportation and Infrastructure
The Honorable Robert E. Wise, Jr. Ranking Democratic Member Subcommittee on Railroads Committee on Transportation and Infrastructure
The Honorable Bruce F. Vento House of Representatives

In response to your request, this report provides information on operational and safety trends in the railroad industry, and describes how the Federal Railroad Administration (FRA) has responded to these trends by developing a new partnering approach for improving safety on the nation's rail lines.

As arranged with your offices, unless you publicly announce its contents earlier, we plan no further distribution of this report until 30 days after the date of this letter. At that time, we will send copies of this report to interested congressional committees, the Secretary of Transportation, and the Administrator of FRA. We will also make copies available to others upon request.

If you or your staffs have any questions, I can be reached at (202) 512-2834. Major contributors to this report are listed in appendix V.

John H. Anderson, Jr.

Director, Transportation Issues

John H. anderson Jr.

Executive Summary

Purpose

In 1980, the Congress passed the Staggers Rail Act, which fostered substantial changes in the railroad industry. By 1995, fewer large freight railroads accounted for most of the industry's revenue and train miles. At the same time, these freight railroads substantially reduced their workforce and track networks. In response, the Congress and railroad labor have raised concerns that these changes in the industry could compromise safety.

The Ranking Democratic Member of the House Committee on Transportation and Infrastructure, the Ranking Democratic Member of that Committee's Subcommittee on Railroads, and Representative Bruce F. Vento asked GAO to describe (1) relationships that existed between operational and safety trends in the railroad industry from 1976 to 1995 and (2) the Federal Railroad Administration's (FRA) approach to improving safety on the nation's rail system. GAO was not able to identify any direct relationships between operational and safety trends because of limitations in the data that were available for the 1976 to 1995 period. Therefore, this report provides information on safety trends for the entire railroad industry and describes how FRA has responded to both operational and safety trends to develop a new partnering approach to improving safety on the nation's rail lines. In addition, chapter 1 provides information on operational trends in the freight industry.

Background

In 1995, the railroad industry consisted of Amtrak (the nation's largest passenger railroad). 14 large freight railroads—collectively known as class I railroads—as well as over 600 regional and smaller railroads. The industry had changed significantly since the Staggers Rail Act made it federal policy that railroads would rely, where possible, on competition and the demand for services, rather than on regulation to establish reasonable rates. Prior to the act, several of the largest freight railroads were earning a negative rate of return on investment and at least three were bankrupt. The deregulation contributed to changes in the composition and operation of the rail industry. From 1976 through 1995, the nation's largest freight railroads cut costs; increased the tonnage each train carried and the distance this tonnage was carried; downsized their workforce; and eliminated, sold, or abandoned thousands of miles of unprofitable or little-used track.

Since 1970, FRA has been responsible for regulating all aspects of passenger and freight ailroad safety under the Federal Railroad Safety Act

of 1970, as amended.¹ In that capacity, FRA prescribes regulations and issues orders that relate to railroad equipment, track, signal systems, operating practices, and those aspects of railroad workplace safety that pertain primarily to the movement of trains. The Occupational Health and Safety Administration (OSHA) regulates those aspects of railroad workplace safety that are typical of any industrial workplace. FRA also enforces the Hazardous Materials Transportation Act as it pertains to the transportation of hazardous materials by rail.

Results in Brief

Railroad safety has improved significantly over the past 20 years. Reported accident and injury rates are down 70 and 74 percent, respectively, from 1976 levels. Railroad industry representatives attribute the reductions to improvements made to the railroads' plant and equipment. However, labor representatives expressed concern that, despite this progress, heavier loads and increased traffic may adversely affect rail safety in the future. Rail safety data indicate that the progress in reducing accidents has slowed in recent years. While preliminary data for 1996 show improvements in key safety statistics, about 1,000 people die each year as a result of grade-crossing accidents and trespassing, 11,000 railroad employees are injured, and thousands of people are evacuated from their homes as a result of the hazardous materials that are released during train accidents.

FRA instituted an important shift in its safety program in 1993 to address safety problems in the rail industry. Rather than using violations and civil penalties as the primary means to obtain compliance with railroad safety regulations, FRA has emphasized cooperative partnerships with other federal agencies, railroad management, labor unions, and the states. The partnering efforts generally focus on the nation's larger railroads and have resulted in FRA inspectors' conducting fewer site-specific inspections of the railroad industry overall. While the preliminary data for 1996 show improvements, it is too early to determine if FRA's new approach will sustain a long-term decline in accidents and fatalities. In addition, FRA has allocated fewer resources to responding to concerns about the level of workplace injuries for railroad employees and railroad bridge safety.

In 1994, the Federal Railroad Safety Act of 1970, and other federal railroad safety statutes, were repealed, codified, and reenacted as chapters 201-213 of title 49. United States Code.

Principal Findings

Safety on the Nation's Railroads Has Generally Improved

Safety on the nation's railroads has improved since 1976, although the most rapid decrease in accidents occurred before 1987. FRA and industry officials attribute these improvements to advancements in technology, increased investment focused on a downsized infrastructure, and a more scientific approach toward reducing injuries. However, class I freight railroads, which account for most of the industry's revenue and train-miles, are now using fewer people, locomotives, and cars to haul more tonnage over fewer miles of track. Labor officials believe that these changes in operations could lead to more rail collisions and accidents as a result of greater congestion and fewer qualified employees to perform essential maintenance. While current safety trends are positive, it is uncertain how further advancements in technology or reductions in employment will affect safety in the future.

Nonetheless, further improvements in safety are needed, since more than 1,000 people die each year as a result of fatal collisions between cars and trains or as a result of trespassers on railroad property being struck by trains. Hazardous materials releases resulting from train accidents showed no clear trends between 1978 and 1995. About 261,000 people were evacuated across the United States because of rail-related hazardous materials releases occurring over these years. Concerns remain about evacuations because the volume of chemical traffic increased by over one-third from 1976 to 1995.

FRA's New Safety Strategy Involves Partnerships

Beginning in 1993, FRA reassessed its safety program to leverage the agency's resources and established a cooperative approach that focused on results to improve railroad safety. With rail traffic expected to grow through the remainder of the 1990s and beyond. FRA anticipated the need for new approaches to enhance site-specific inspections. As a result, FRA formalized this shift with the establishment of three new initiatives. First, in 1994, FRA took the lead responsibility for coordinating the Department of Transportation's multiagency plans to reduce fatalities at rail-highway crossings. Second, in 1995, FRA formally established the Safety Assurance and Compliance Program through which the agency works cooperatively with railroad labor and management to identify and solve the root causes of systemic problems facing the railroads. Third, in 1996, FRA established the Railroad Safety Advisory Committee to develop recommendations for

the agency's more complex or contentious rulemakings by seeking consensus among the parties affected by the rulemakings.

It is too early to determine if FRA's collaborative efforts will produce a sustained decline in rail accidents and fatalities. FRA credits its grade-crossing plan with contributing to a 19-percent drop in fatalities in 1996. Whether the plan contributed to the decline is uncertain: Past trends indicate that the total number of railroad fatalities declined by 34 percent from 1976 to 1983 (from 1,630 to 1,073) but then fluctuated within a range of 1.036 and 1.324 deaths between 1983 and 1995. FRA has implemented its Safety Assurance and Compliance Program with 33 railroads. This method has improved the safety on many large railroads, but Norfolk Southern Corporation has refused to participate until FRA substantiates safety problems at the railroad. With regards to the Advisory Committee, the FRA Administrator has referred seven major rulemaking tasks to it. While the committee has developed proposed regulations on track safety and radio communications standards, efforts to develop freight power brake regulations have encountered problems in the negotiations among FRA. railroad labor, and railroad management.

To accommodate the new initiatives, FRA has shifted some of its resources away from site-specific inspections, which have historically served as FRA's primary means of ensuring compliance with safety regulations. The 53,113 inspections conducted in 1995 were 23 percent below the 68,715 inspections conducted in 1994. As a result, a greater number of railroads are not receiving inspections, and inspectors are conducting fewer reviews of the railroads' own inspection efforts.

In addition, there are two important areas of railroad safety that FRA's collaborative approach does not systematically address: workplace safety for railroad employees and the structural integrity of railroad bridges. While a 1978 policy statement by FRA provides guidance on which workplace safety issues FRA and OSHA should cover, the two agencies' inspection presence on railroad property varies greatly. FRA routinely inspects the railroads' track, equipment, and operating practices. In contrast, OSHA inspectors visit railroad property only in response to an employee or union complaint about working conditions or when investigating a workplace accident. In January 1997, FRA revised its injury reporting requirements to capture additional information on workplace injuries, including where an injury occurred, what activity was being performed at the time, and what was the probable cause of the injury. According to FRA, the new information will provide better data for future

rulemakings. Because these requirements only recently became effective. FRA has yet to accumulate sufficient data for analysis. Once sufficient data are collected, the agency will be able to determine the causes of the most frequent and serious injuries and focus efforts on corrective actions.

FRA does not have regulations governing the structural integrity of the 100,700 railroad bridges in the nation. Instead, a 1995 Statement of Agency Policy provides guidelines for railroads to use for the formulation of their own bridge management programs. FRA inspectors do not cite specific defects for bridge conditions, nor do they recommend violations, as they do for track, signal, or equipment problems. Instead, FRA inspectors call conditions to the attention of railroad bridge maintenance and engineering officials. According to FRA, inspectors normally use informal procedures to advise railroad personnel of bridge problems. If a bridge condition presents a hazard of death or personal injury, and the bridge owner does not correct the condition. FRA exercises its emergency authority to restrict or prohibit train operation over the bridge. The railroad industry agrees with FRA's policy that regulations are not needed to address issues related to structural conditions of bridges. Railroad labor officials disagree and note that bridge safety is equally as important as track safety, for which FRA has regulations.

Recommendations

Administrator to, in cooperation with the industry, where appropriate, (1) analyze injury data collected under the revised reporting requirements to determine the workplace safety issues that lead to the most numerous or the most serious injuries; (2) in areas where efforts to obtain voluntary corrective action do not address the causes of these injuries, consider developing regulations: and (3) use appropriate mechanisms, including the Safety Assurance and Compliance Program, to ensure that a finding of potential structural problems on a bridge is properly addressed by the bridge owner.

Agency Comments and GAO's Response

(DOT) for its review and comment. GAO met with departmental officials, including the FRA Administrator, Deputy Administrator and Associate Administrator for Safety. The officials indicated that they agreed with many portions of the draft report's historical perspective but said that the report did not adequately reflect the more recent accomplishments and potential of the Safety Assurance and Compliance Program. The officials

said that this program represents a fundamentally new approach to working with railroads to ensure regulatory compliance and accelerate safety improvements. The officials explained that although old methods of encouraging regulatory compliance contributed to a substantial reduction in railroad accidents between 1978 and 1986, the agency had determined that further progress would require new approaches.

FRA officials maintained that the Safety Assurance and Compliance Program provides the tools to leverage its limited resources while achieving continued safety improvements. The approach was based on President Clinton's directive to federal regulatory agencies that inspection and enforcement programs be designed to achieve results, not punishment. The officials indicated that the program establishes a framework for FRA to work cooperatively with railroad management and labor to identify and solve key safety issues. The officials indicated that while the program provides new tools to further enhance railroad safety. FRA will continue to make full use of all the enforcement options at its disposal as necessary and has begun to focus on enforcement where it is most likely to reduce accidents, injuries, and hazardous materials releases. FRA officials produced statistics that they maintain demonstrate the program's substantial accomplishments during the 3 years since its initial implementation. Finally, while agreeing with two of GAO's three recommendations, FRA commented on GAO's recommendation that the agency consider developing regulations to address the issues that continue to cause the most numerous or serious workplace injuries. FRA officials said that the agency would limit its consideration of regulations to those areas that are related to train operations.

In response to FRA's comments, CAO included additional information on the accomplishments the agency's new rail safety program has achieved by highlighting safety statistics for 1993 through 1996 and providing detailed information on the successes with the Safety Assurance and Compliance Program. GAO also included FRA's performance goals for improving rail safety that illustrate how rail safety has improved since 1993. However, reaching conclusions on FRA's new safety program by isolating safety improvements over the most recent 3-year period ignores past trends in railroad safety. Over the past 20 years, noteworthy reductions in railroad accidents, fatalities, and injuries were often followed by periods in which railroad safety subsequently worsened. As GAO concluded, it is too early to tell if FRA's efforts will sustain improvements in railroad safety over an extended period of time. Finally, GAO disagrees with FRA's contention that the agency should limit its consideration of regulations to those areas that

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Executive Summary

are related to train operations. FRA would have matters related to non-train operations under the purview of OSHA. But should FRA's analysis of workplace safety data show a preponderance of non-train-related injuries, the agency should not foreclose the need to consider regulations covering such injuries. Additional agency comments are included in chapter 3. FRA officials had additional technical and clarifying comments that GAO incorporated throughout the report, where appropriate.

Appendix 6

LBJ vs. RFK: How the Feud Began

OCTOBER SS.95 CAN. 54.95

Tony Lukas's Final Chapter Undeserving Victims Streisand Does Block Island?

The Supreme Court's Dolce Vita

Trucks, Trains, and
Toxic Cargo:
What You Don't
Know Could Kill You

Money & Politics:
Why Mitch McConnell
Should Know Better

The Case for More Regulation

If you thought ValuJet's deadly cargo was poorly regulated, wait till you hear what the trucks and trains are getting away with

By NURITH C. AIZENMAN

N MARCH OF 1996, ALL 1,700 RESIDENTS OF Wevauwega, Wisconsin skipped town for three weeks-involuntarily. The reason for their impromptu spring break: an 81-car train carryling propane and sodium hydroxide derailed and exploded just outside the city center, creating a toxic fire so dangerous the entire community had to be evacuated while authorities struggled to contain it. But the Weyauwegans should consider themselves lucky. In Chicago this past August, 19 people were treated for chemical exposure at area hospitals after the hose on a truck pumping sulfur trioxide into a holding tank broke and released a 50 foot high lethal cloud. And in California several years earlier, 700 people fell ill after a tanker-car full of metam sodium plunged into the Sacramento River, killing all water life within 40 miles and contaminating California's largest reservoir.

These events point to a disturbing trend: serious accidents involving the transport of hazardous materials, or "hazmats," on trucks and trains have become an almost daily occurrence. In 1995 alone, there were 12,712 incidents involving hazardous materials released from trucks and 1,330 from rail cars. But what's really remarkable about these cases is that they were not more disastrous. Considering the recent massive increase in the volume of hazardous materials streaming across our nation's highways and railroads, combined with the industry's cavalier attitude towards safety and the government's cross-your-fingers-and-hope-for-the-best approach to regulation, it's a wonder we haven't witnessed a truly devastating catastrophe. Environmentalists warn it's only a matter of time before we're treated to a trage dy on the scale of the 1984 accident in Bhopal,

India—where 3,500 people were suffocated in their sleep by a 20-ton cloud of methyl isocyanate seeping from a Union Carbide plant.

That's not to say there haven't been lots of close calls. Last December, the Department of Transportation's Federal Railroad Administration (FRA) discovered that despite the fact that military bombs being carried aboard a Union Pacific train had broken through their containers and were protruding onto the floor of a flat car, the company had allowed the train to travel from Oklahoma to California through several major terminals without taking any corrective action. As one FRA official noted in an internal memo: "[Union Pacific] needs a big time wake up call. ... The way we see it, if they can't take care of class A explosives, makes you wonder what they are doing with other HM [hazardous materials]."

And there are plenty of other hazardous materials to wonder about. Between 1990 and 1995, hazmat transport by rail increased 27 percent to almost 1.8 million cars a year, each one carrying a payload that makes the lethal cargo aboard ValuJet flight 592 look like a shipment of fire-retardant blankets. Pick your poison: there are toxicby-inhalation chemicals like chlorine and hydrogen fluoride, which can roll across miles of countryside in ground-hugging clouds that burn your body tissue, fill your lungs with fluid and cause you to literally drown in your own juices. There are explosives like ammonium nitrate-mix that with a little fuel and it's Oklahoma City time. Then, of course, there are your run-of-themill flammables, like liquefied petroleum gas, or propane, which comprises the bulk of the roughly four billion tons of hazardous materials hauled across our highways every year, and which, when released, vaporizes into a volatile gas that can ignite into a jet flame if so much as a spark comes near. And finally, there's the mother of all hazmats. nuclear waste, which could become a lot more familiar if the government goes ahead with plans to open a temporary nuclear materials repository in Nevada. By as early as 1999, up to 100,000 shipments of highly radioactive spent fuel from reactors across the country could begin the long journey to the storage site by rail and truck-in containers whose crash worthiness has been tested almost exclusively through computer simulations. With all these goodies making their way from sea to shining sea, perhaps it's not surprising that even some chemical company executives are reaching for their gas masks. "It scares the living daylights out of me," confides one former DuPont official.

Dying for a Job

The ugly reality of our industrial advances and booming economy is that we need -or at least wantmore and more products made from dangerous substances. Unless we drastically change our consumption habits, one way or another these hazardous materials are going to have to be lugged around the country. But surely our government and industries have taken steps to ensure that the vehicles hauling these toxins are piloted by specially trained experts-crack professionals, alert and ready for the worst, right? Try zombified novices, bleary-eved and poorly prepared.

To start with, hazardous material transporters are dangerously overworked. At the railroads, the rise in hazardous shipments has been accompanied by large scale downsizing. According to a study by an environmental group called The Good Neighbor Project. between 1985 and 1995, Union Pacific, by far the nation's largest hazmat rail carrier, doubled the ratio of its car shipments to workers from 85d to 170d. Freight trains once served by teams of 5 or 6 people are now left in the hands of one engineer and a conductor. This duo is expected to work for up to 12 hours, take 8 hours off (for eating, sleeping, bill paving, etc.), then come back for more. The length of their shifts is bad enough: It's hard to imagine staying focused on your favorite TV show for 12 hours straight, let alone an endless stretch of railroad track-especially as viewed from an overheated, deafeningly loud engine cabin. But to make matters worse, rail workers are generally scheduled without regard to the basic requirements of a normal sleep cycle. Thus an engineer who is happily tucked in bed at 3 a.m. on one morning, is just as likely to find himself at the head of a 70car train at 3 a.m. on the next-having received no more than two hours advance notice. "Tve been forced to go out when I was so exhausted I hallucinated," recalls one Norfolk Southern engineer: "Tve seen things that weren't there, almost gone past signals I thought were one color when they were another."

Maybe that's what happened to the engineer of a Union Pacific train who was killed in July after he sped past a rail stop sign near Rossville, Kansas, and collided with an oncoming train. Hazardous materials aboard his train were burned in the crash, and Rossville's residents had to be evacuated. The collision was one of three fatal Union Pacific accidents since lune that finally prompted the Federal Railroad Administration to launch an 80man inspection of the rail company - the most extensive investigation in the agency's history. After a week of probing, the FRA declared itself shocked, shocked, to discover that everyone from dispatchers, to engineers, to yard workers, were being "worked to the bone." Yet for years rail workers' unions have complained about such problems; last spring the Brotherhood of Locomotive Engineers even tried to shut Union Pacific down with a strike over safety, but they were halted by a court order. Still, according to the FRA's spokesman lim Gower, the FRA "wasn't really aware of the vastness of the problem."

But this was only the tip of the iceberg. The FRA also found that Union Pacific routinely violates the already onerous 12-hour work limit-often keeping workers on duty for up to 17 hours at a stretch. Topping it all off, the agency determined that the training many workers receive is grossly inadequate and in some cases nonexistent-with some employees ordered to operate sophisticated equipment they've never been taught to use.

Among the things a good training program might emphasize would be the importance of watching for smaller problems that could be the harbinger of bigger ones. But even if they were taught to do so, rail workers might be disinclined to report any trouble they find. Many rail companies reward managers with a cash bonus tied the safety record of the track under the manager's jurisdiction. CSX Transportation, for instance, has awarded a total of \$45 million in company stock since 1995 under its "Take Stock in Safety" program. Sounds like a great incentive system, but the result, according to United Transportation Union's legislative director, J.M. Brunkenhoefer, is that many middle managers strongly discourage the rail workers they supervise from reporting accidents-threatening potential whistle blowers with either layoffs or "investigations" into the whistle blower's responsibility.

Of course, the railroads sometimes run into pesky FRA rules requiring that certain types of accidents be reported, for instance those in which a rail worker is injured seriously. No problem—the companies simply send workers to the doctor with a special note, like one

from CSX that asks that "whenever possible, use of equally prudent NON-REPORTABLE treatment is encouraged in order to minimize reporting of less significant minor injuries to the Federal Railroad Administration." Among the "reportable" treatments doctors are urged to avoid: "issuing a prescription, injections, closing a wound with sutures, butterfly, staple or steristrip, application of immobilizing cast, sling or splint, ... [and] restriction of employee's work activity." To be sure, the letter assures doctors that "appropriate treatment should be based upon your professional medical judgment;" but the message from CSX management to the doctor and, more importantly, to its employees couldn't be more blunt: Don't Rock the Boat.

That message was apparently heard loud and clear by the team aboard a CSX train that sideswiped an Amtrak passenger car and caused a derailment near Arlington, Va, this past July. Twice during the train's two-hour journey. crews on passing trains radioed the CSX crew with the warning that one of its flatcars was leaning precariously. Nonetheless, the crew ignored the warning and continued forward because a CSX supervisor had already inspected the car and insisted there was no danger.

Highway to Hell

But intimidated, badly trained and dog-tired as they may be, rail workers are still the envy of truckers. That's because while truckers can only be legally required to drive a mere 10 hours a day, trucking companies routinely-and knowingly-put them on schedules that make a mockery of the law. Consider the timetable of 23-year-old Peter Conway, the driver of a semitrailer loaded with 9,200 gallons of propane headed east on I-287 through New York state in July of 1994. Some time earlier, Conway's truck had been side-lined by a breakdown for 10 hours. Like most truckers, he was being paid by the mile as opposed to the hour; so after his rig was fixed, Conway faced a Hobson's choice: make up the lost time or take a financial hit. He opted to press on. On July 27, Conway's truck drifted off the left shoulder of the highway near White Plains and struck the column of an overpass. The propane leaking from his truck's damaged tank ignited--propelling the container 300 feet through the air onto a nearby house, which was quickly engulfed in flames. Conway was killed, and 23 others were injured. Although Conway had falsified the log book in which he was legally required to enter his work time, federal investigators were able to determine that he had been driving almost continuously for over 35 hours. Their unsurprising conclusion: Conway had dozed off at the wheel.

He's certainly not the first, nor the last, to have done

so. A recent government study found that up to 40 percent of truck crashes were probably caused by fatigue. Another study determined that at least 58 percent of truckers had violated hours-of-service rules. In fact, log books are so routinely doctored that truckers have taken to calling them "comic books."

But even if he's awake, there's no guarantee the driver of that monster hazmat truck roaring up behind you on the highway is even marginally competentor that his rig is remotely safe. Take the case of Willis Curry, a Washington D.C. trucker who, since 1988, has managed to amass 31 citations for such traffic violations as speeding, carrying overweight loads, disobeying red lights and ignoring railroad cross warnings. Back in January, the Department of Transportation's Federal Highway Administration (FHWA) informed Curry's employer of his record and he was promptly fired. But the FHWA waited until April to alert D.C. authorities that his license should be revoked. Two months later Curry, still the proud bearer of a D.C. license and now a driver for a local dump truck company, collided with the car of a young mother and her one-year-old son.

Police determined that the brakes on Curry's dump had failed. This should not have come as a surprise. Curry's vehicle gave a whole new meaning to the term "dump" truck. It had been cited for 28 mechanical safety violations in two random inspections last year. And during the first inspection the truck's wiring was so defective that when the brake pedal was pushed the windshield wipers starting going. On both occasions the truck had been ordered off the road for repairs.

But the story doesn't end there. After Curry's accident, no action was taken to investigate the dump's owner, or to revoke Curry's license. It wasn't until ten days later, when Curry made a routine request for a duplicate license, that a city clerk happened to notice his record and confiscated his license. And Curry quickly managed to win it back, with the proviso that he only drive between 4 a.m. and noon on weekdays. At 2 p.m. the very next week, Curry was once again behind the wheel when the brakes on his dump failed a second time, causing the 30-ton truck to veer out of control and roll over onto a car driven by a teenage honor student. The boy was killed instantly. It is small consolation that Curry's truck wasn't carrying anything more dangerous than sand. Next time we may not be so lucky.

It's hard to say which was the greater menace to society, Curry or his truck. And that's not unusual. On the rare occasions when the Department of Transportation does random roadside inspections, nearly one out of every three rigs they pull over is found to be either unsafe, driven by an unsafe trucker, or both.

Danger Zone

Defective equipment is a problem with which rail workers are also all too familiar. A 1995 surprise inspection of a Union Pacific rail yard in Fort Worth, Texas, found that 37 percent of the rail cars there were faultyover a third of them with brake problems. And according to Union Pacific itself, 12 percent of the 8,000 plus chemical tank cars it inspected last year turned up "exceptions" like poor positioning of the tops on the cars, or mislabeling of their contents. That wasn't news to rail employees; they say it's not uncommon to work on a train with up to eight "sleeper cars" whose contents, hazardous or otherwis, are unknown to them.

This is no minor inconvenience. Different hazardous materials pose different risks and, in the event of an accident, it's essential for emergency responders to know what they're dealing with. For instance, if an unsuspecting fireman unleashed a fire hose on an accident involving metam sodium, rather than dousing any flames, there's a good chance the water would react with the chemical to form a nasty mustard gas-like compound. Similarly, if an emergency crew allowed a small amount of water to drip over a spill of hydrogen peroxide, the heat generated by the subsequent chemical reaction could cause nearby fuel to erupt into a major inferno.

Just as frightening as the trains themselves are the tracks on which they travel. About 85 percent of rail transport occurs over "dark" areas where there is no automated signaling. Instead, engineers must rely on dispatchers to talk them through their journey. Yet, as the FRA recently "discovered," dispatchers are often unfamiliar with the tracks through which they are expected to guide a train - in many cases they haven't even traveled the route once. So perhaps it's not surprising that a June FRA inspection of Union Pacific found that 80 percent of dispatcher orders contained at least one error.

And even when there are signals along the track, they are not necessarily configured to maximize safety. In a 1993 overhaul of a stretch of railroad whose users include a Maryland commuter service line, the railroad's owner, CSX, did away vith a large number of warning signals along the track. Under the new system, yellow "slow down" signals indicating that a red "stop" signal is soon too follow are now placed before some train stations even if the "stop" sign they are referring to lies way beyond the station. So engineers driving trains that make station stops must somehow remember to pull out of the station at a slow speed; the intermediate signals that would have reminded them about the abrupt stop signal coming up after the station are no longer there. It's hard to conceive of a more accident-prone system. Yet neither CSX nor the FRA so much as paused to consider the safety implications before installing it.

Three years after CSX put in the new system, the inevitable occurred. On a snowy night in February of 1996, the engineer of a Maryland commuter train forgot (or didn't notice) the vellow signal before the Kensington, Md., station and pulled out of the station at 60 miles an hour. By the time he saw the stop sign and slammed on the brakes it was too late. Moments later he smashed into the fuel tank of an oncoming Amtrak. Eleven people were killed in the crash and subsequent conflagration. Still, despite instituting some other safety changes, CSX has kept the risky signal system in place.

A Free Ride

But how does the industry get away with it? Where are all those government regulators conservatives are so fond of disparaging? Turns out they're not nearly as meddlesome as the GOP would have you think. A luly study by the General Accounting Office (GAO) - which monitors federal agencies for Congress-found that in just one year, the number of safety inspections conducted by the FRA decreased by 23 percent. And between 1992 and 1995 the percentage of railroads inspected for hazardous materials safety by the FRA fell from 34 percent to 21 percent.

That's hardly surprising considering how depleted the FRA's forces are. "You've got 380 inspectors for over 1 million cars and 300,000 miles of track," notes the United Transportation Union's Brunkenhoefer. Compare that with the Federal Aviation Administration's 3,028 inspectors-132 for hazardous materials alone-and it's tough not to agree with Brunkenhoefer that "the FRA is stretched too thin." Last year, Representative James Oberstar, the ranking minority member of the House Transportation Committee, introduced a bill that would have doubled the number of inspectors. But the Republican leadership didn't even allow a hearing on it.

Oberstar plans to reintroduce his bill this fall. But he's unlikely to get much thanks from the FRA. The agency has long been criticized for failing to stand up to the railroads, but the current climate in Washington has the FRA positively cowed. Discussing the FRA's role with agency officials is an almost eerie experience—the party line they spout couldn't be more anti-regulatory if it had been drafted by Newt Gingrich: The lack of inspectors? "Not an issue," FRA spokesman Jim Gower hastens to assure; "We've streamlined and are able to do more with less." How? "By making use of the inspectors the railroads employ." The GAO is underwhelmed by the FRA's new approach. In its July report, the GAO expressed concern that the FRA leaves almost all oversight of bridge safety in the hands of railroad companies.

But the FRA maintains there's no cause for alarm; it's all part of a new "cooperative" way of doing business that began under the Clinton administration. The idea is to move away from using violations and civil penalties as the primary means of obtaining compliance with the regulations. Instead, the agency relies on "partnerships" with the railroad companies. If you're wondering what that means, take a look at the way the FRA has responded to the results of its-admittedly laudable-massive investigation of Union Pacific. You might expect that the agency's discovery that rail employees are being dangerously overworked would prompt it to change the rules governing their schedule. How retro! "New regulations are not the answer," the FRA's Gower patiently explains. Instead, the FRA will simply ask Union Pacific to mend its ways: "After all, it's in their own interest." Union Pacific officials agree - pointing out that they're hiring an additional 2,600 employees this year. But just how much relief will those new hires be able to provide for the company's exhausted 54,000-strong work force? Officials like Barry Sweedler at the National Transportation Safety Board (NTSB)-the independent agency responsible for investigating accidents and making recommendations to transportation regulatorsthink the FRA is being naive. "What you have today is an industry that's willing to accept a certain number of collisions every year," observes Sweedler.

To be sure, over the years the FRA has introduced some important technical requirements that have made rail transport safer. For instance, it recently decreed that all train cars must be linked with special couplers to help prevent them from separating during derailments. For added protection, tanks carrying hazmats are required to be fitted with steel head shields, coated in thermal insulation, and equipped with special devices to keep their bottom outlets from being sheared off in the event of an accident. Unfortunately, the railroads don't have to fully comply with all these new regs until 2006.

Even many of the FRA-mandated innovations that are actually in use were required by the FRA only after fatal foot-dragging. That was the case with a backup braking system called a "two-way end-of-train device" that allows an engineer to use a radio signal to apply brakes from the back of his train if his locomotive brakes fail. The FRA did not mandate use of the devices on all trains traveling through mountainous terrain until February of 1996-seven years after the NTSB first recommended them, and only after a runaway train had derailed at the bottom of the steep Cajon Pass in California not once, but rwice. Similarly, while the FRA has (after over a decade of urging by the NTSB) finally conceded the considerable potential of using satellite-based

proximity warning systems to alert engineers, and even apply the brakes, when one train is speeding or about to collide with another, the agency is now merely helping the rail companies run pilot projects-rather than insisting that they install it on a timetable.

And there are still plenty of cheap and life-saving innovations out there that the FRA continues to ignore. Take the laser systems that could be used to alert trains when the track over vulnerable areas like bridges has been misaligned. Such misalignments have been the cause of some of the most horrific accidents in recent memory-like the 1993 Alabama derailment in which 47 people perished. Yet though cheap models of this system have been put forward, the FRA has no plans to require them. Heck, they still don't even mandate that engine cabins be equipped with radios!

The Department of Transportation's record on hazmat trucking is just as deplorable. As you may have gathered from the case of dump truck driver Willis Curry, enforcement of the law by the Department's Federal Highway Administration is laughable. A March study by the Department's Inspector General-a sort of inhouse independent watchdog-found that in 1995, only 25 percent of trucking companies were reviewed by the Federal Highway Administration (FHWA) to see if they complied with safety rules. What's more, about twothirds of the nation's interstate carriers have never been rated for safety. Most alarming, the Inspector General determined that 22 percent of trucking companies with high rates of on-the-road violations and accidents had never been rated for safety, and 42 percent had not been rated in the past two years.

What's going on? Part of the problem is that the 529 federal and state inspectors available to the FHWA are simply incapable of covering all 345,000 interstate trucking companies. But the Inspector General also found that FHWA inspectors were spending far too much time on less urgent activities like educational outreach. Furthermore, while the Department of Transportation does maintain a national database of driver and vehicle violations that it uses to identify high-risk targets for inspection, the criteria for determining who is high-risk puts too much weight on factors like how many passengers a vehicle carries, instead of how many times it has been pulled off the road for being unsafe. To make matters worse, violations of state and local traffic laws are often never entered into the database. Why? Because states are not actually required by the FHWA to transmit the information. Of course, states are required to pass on the result, of federally-funded safety compliance reviews and random roadside inspections, but they usually fail to do so quickly. Even when they do, the FHWA

takes its own sweet time-often waiting for over a year before entering the data into the system.

When the FHWA bothers to conduct inspections, it tends to favor the velvet-fist-in-the-velvet glove approach. According to the Inspector General, FHWA inspectors consistently underreport violations, and lowball fines. For instance, the penalties for 81 carriers surveved did not include over half of the major violations found during their inspection. But the FHWA had a ready explanation for this dismal performance: 'we're a regulatory agency, not an enforcement agency.'

The trucking companies clearly share that impression. To get a sense of how little they fear the FHWA, you need only consider that in the Inspector General's survey, over a third of the companies deemed unsatisfactory by FHWA inspectors had to be inspected and scolded two more times before they cleaned up their act Moreover—and this is the clincher—most of these delinquent companies were allowed to keep their trucks on the road even while they continued to fail one inspection after another. To cite just one example, a Missouri hazardous materials carrier continued to operate without interruption despite the fact that it had failed two general inspections - and despite the fact that one out of every two of its trucks had to be pulled out of service when stopped for random inspections along the road. It's enough to drive longtime highway safety advocate Gerald Donaldson to distraction. "Words fail me on the extent of the FHWA's ineptness," he sighs.

Officials at the National Transportation Safety Board are just as infuriated. Apart from imploring the FHWA to enforce existing regulations, the board continues to urge the agency, and the Department of Transportation in general, to come up with better rules: like getting trucking companies to pay employees by the hour, lowering the maximum number of allowable consecutive driving hours, and introducing simple monitoring devices on trucks to ensure that the law is followed. Yet not only has the FHWA turned a deaf ear to these suggestions, the agency is actually contemplating the trucking industry's request to raise the limit on hours.

Among the other possible improvements that could make hazardous materials trucks safer that the Department of Transportation has chosen to ignore: anti-lock brakes, a better internal compartment system to prevent the liquid in tankers from violently sloshing around and causing the truck to roll over; technology to keep the top and bottom ports of tankers from springing a leak when such rollovers do occur; and steel head shields like those used to such great effect on train tank cars. Many of these changes have long been advocated by the NTSB based on its investigation of serious accidents. But, once again, the Department of Transportation simply buries its head in the sand.

Regulation Redeemed

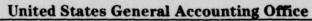
If your blood pressure is rising at the thought of all this incompetence, just think of how the NTSB's Barry Sweedler must feel after 27 years of observing it. Sweedler gets a slight catch in his voice as he describes the downside of his job: "When we respond to a tragedy where people have lost their lives, and we invest a lot of time trying to figure out what needs to be done to see that it doesn't happen again, and then we make our recommendation, and nothing happens, and then we see the same accident happen over again-and over, and over again. That's what frustrates me the most."

However frustration is not going to save us from the ever-increasing volume of hazardous materials flowing through our communities. It's time to re-think the conventional wisdom that regulation is a bad word. In recent years, conservatives have largely succeeded in convincing us that regulators are our number one enemy, strangling businesses with yards of expensive and impractical red tape. And the conservative cause has actually been helped by many liberals-who are quick to defend whatever regulation exists, without bothering to check how well it's working. Meanwhile, the Department of Transportation has all too readily absorbed the mood in Washington, speaking proudly of its new "partnership" with trucking and rail companies, as if having good relations with those industries were the primary goal. It's not. The government's duty is to protect the publicand it is falling seriously short.

Of course, it's not hard to understand why the regulators have lost sight of their mission: Like most of us, they don't enjoy hearing complaints from the people they work with, and no one howls louder than the industries being regulated. But both the government and the public need to start greeting those protests with a hefty grain of salt. From the dangerous overworking of employees, to the appalling condition of their vehicles, to the lack of inspections and penalties for safety violations, to the failure to install new life-saving technologies, the troubles plaguing the transport of hazardous materials by train and truck provide a dramatic illustration of how the real problem can be not too much government regulation, but far too little. If you think this lesson only applies to trucks and trains, just consider what smarter and tougher regulation could have done for the folks aboard ValuJet flight 592. And by the way, how do you feel about that hamburger in vour freezer?

Research assistance provided by Samuel Seidel.

Appendix 7





Testimony

Before the Subcommittee on Railroads, Committee on Transportation and Infrastructure, House of Representatives

Hearing held on March 5, 1996 Statement Submitted on April 1, 1996

RAILROAD SAFETY

DOT Faces Challenges in Improving Grade Crossing Safety, Track Inspection Standards, and Passenger Car Safety

Statement for the Record by Phyllis F. Scheinberg, Associate Director, Transportation and Telecommunications Issues, Resources, Community, and Economic Development Division



Madam Chairman and Members of the Subcommittee:

We appreciate the opportunity to provide this statement for the record on several issues affecting safety on the nation's rail lines. Recent rail accidents at Cajon Pass, California; Silver Spring, Maryland; and Weyauwega, Wisconsin, have heightened concern about the safety of passenger and freight lines in the United States. Since 1987, GAO has issued many reports describing safety problems on the nation's rail lines. This statement is based on recent GAO reviews of safety at highway railroad crossings, the adequacy of track safety inspections and enforcement, and the safety of passenger cars operated by commuter railroads and Amtrak. In summary, we found the following:

• Accidents at railroad crossings are the leading cause of deaths associated with the railroad industry; almost half of all rail-related deaths in the United States are caused by collisions of trains and vehicles at public railroad crossings. In 1994, these collisions killed 501 people and injured 1,764 others. Strategies to improve safety at railroad crossings include targeting funds to high-risk areas through revisions in the Department of Transportation's (DOT) formula for distributing railroad improvement funds to the states; closing more railroad crossings; installing new technologies, such as four-quadrant gates, at the most dangerous crossings; and developing education and enforcement programs that increase the public's awareness of the dangers of railroad crossings. Although DOT has an action plan incorporating these strategies, the plan will be costly to implement and will require DOT to seek congressional approval to implement key proposals.

• The Federal Railroad Administration (FRA) has developed an overall strategy for inspecting and enforcing track safety standards. As we recommended in our 1994 report,¹ to further strengthen the rail safety program, FRA needs to include site-specific data on volumes of passenger and hazardous materials traffic in its inspection plan and improve the reliability of its accident and injury data. Information on the numbers of passengers and amounts of hazardous materials transported is important, since train routes carrying these types of traffic must be adequately maintained to prevent accidents that will injure passengers or expose populated areas to chemical risks. Accurate and complete information on the numbers of accidents and injuries is equally important in identifying high-risk routes. However, FRA's database, derived from the industry's reports to FRA, is inaccurate and incomplete. Without reliable information

GAO/T-RCED-96-114

¹Railroad Safety: Continued Emphasis Needed for an Effective Track Safety Inspection Program, (GAO/RCED-94-56, Apr. 22, 1994).

on passenger and hazardous materials traffic, accidents, and injuries, FRA and its inspectors do not have the means to direct inspectors to the routes that have the highest potential for accidents.

• Although Amtrak and commuter railroads transport over 20 and 330 million passengers, respectively, each year, FRA has established few regulations concerning passenger car safety. FRA does not have minimum safety standards for mechanical components on passenger cars, as it does for freight cars and locomotives. In 1984, FRA informed the Congress that it planned to study the need for standards governing the condition of safety-critical passenger car components. The Congress subsequently directed FRA, in the Swift Rail Development Act of 1994, to complete rulemaking governing passenger car safety by 1999.

Improving Railroad Crossing Safety

On October 25, 1995, Americans were reminded of the dangers that drivers/passengers often face when they travel over railroad crossings in the United States. On that day, in Fox River Grove, Illinois, seven high school students were killed when a commuter train hit a school bus.

The potential for tragedies like the one at Fox River Grove is significant—the United States has over 168,000 public highway-railroad intersections. The types of warning for motorists at these crossings range from no visible devices to active devices, such as lights and gates. About 60 percent of all public crossings in the United States have only passive warning devices—typically, highway signs known as crossbucks. In 1994, this exposure resulted in motor vehicle accidents at crossings that killed 501 people and injured 1,764 others. Many of these deaths should have been avoided, since nearly one-half occurred at crossings where flashing lights and descended gates had warned motorists of the approaching danger.

In August 1995, we issued a comprehensive report on safety at railroad crossings. We reported that the federal investment in improving railroad crossing safety had noticeably reduced the number of deaths and injuries. Since the Rail-Highway Crossing Program—also known as the section 130 program—was established in 1974, the federal government has distributed about \$5.5 billion (in 1996 constant dollars) to the states for railroad crossing improvements. This two-decade investment, combined with a reduction in the total number of crossings since 1974, has significantly lowered the accident and fatality rates—by 61 percent and 34 percent,

Railroad Safety: Status of Efforts to Improve Railroad Crossing Safety, (GAO/RCED-95-191, Aug. 3, 1995).

respectively. However, most of this progress occurred during the first decade, and since 1985, the number of deaths has fluctuated between 466 and 682 each year (see app. 1). Since 1977, the federal funding for railroad crossing improvements has also declined in real terms. Consequently, the question for future railroad crossing safety initiatives will be how best to target available resources to the most cost-effective approaches.

Our report discussed several strategies for targeting limited resources to address railroad crossing safety problems. The first strategy is to review DOT's current method of apportioning section 130 funds to the states. Our analysis of the 1995 section 130 apportionments found anomalies among the states in terms of how much funding they received in proportion to three key risk factors: accidents, fatalities, and total crossings. For example, California received 6.9 percent of the section 130 funds in 1995, but it had only 4.8 percent of the nation's railroad crossings, 5.3 percent of the fatalities, and 3.9 percent of the accidents. Senators Lugar and Coats have proposed legislation to change the formula for allocating section 130 funds by linking the amounts of funding directly to the numbers of railroad crossings, fatalities, and accidents. Currently, section 130 funds are apportioned to each state as a 10-percent set-aside of its Surface Transportation Program funds.

The second means of targeting railroad crossing safety resources is to focus the available dollars on the strategies that have proved most effective in preventing accidents. These strategies include closing more crossings, using innovative technologies at dangerous crossings, and emphasizing education and enforcement. Clearly, the most effective way to improve railroad crossing safety is to close more crossings. The Secretary of Transportation has restated FRA's goal of closing 25 percent of the nation's railroad crossings, since many are unnecessary or redundant. For example, in 1994, the American Association of State Highway and Transportation Officials found that the nation had two railroad crossings for every mile of track and that in heavily congested areas, the average approached 10 crossings for every mile. However, local opposition and localities' unwillingness to provide a required 10-percent match in funds have made it difficult for the states to close as many crossings as they would like. When closing is not possible, the next alternative is to install traditional lights and gates. However, lights and gates provide only a warning, not positive protection at a crossing. Hence, new technologies such as four-quadrant gates with vehicle detectors, although costing about \$1 million per crossing, may be justified when

accidents persist at signalled crossings. The Congress has funded research to develop innovative technologies for improving railroad crossing safety.

Although installing lights and gates can help to prevent accidents and fatalities, it will not preclude motorists from disregarding warning signals and driving around descended gates. Many states, particularly those with many railroad crossings, face a dilemma. While 35 percent of the railroad crossings in the United States have active warning devices, 50 percent of all crossing fatalities occurred at these locations. To modify drivers' behavior, DOT and the states are developing education and enforcement strategies. For example, Ohio—a state with an active education and enforcement program—cut the number of accidents at crossings with active warning devices from 377 in 1978 to 93 in 1993—a 75-percent reduction. Ohio has used mock train crashes as educational tools and has aggressively issued tickets to motorists going around descended crossing gates. In addition, DOT has inaugurated a safety campaign entitled "Always Expect a Train," while Operation Lifesaver, Inc., provides support and referral services for state safety programs.³

DOT's educational initiatives are part of a larger plan to improve railroad crossing safety. In June 1994, DOT issued a Grade Crossing Action Plan, and in October 1995, it established a Grade Crossing Safety Task Force. The action plan set a national goal of reducing the number of accidents and fatalities by 50 percent from 1994 to 2004. As we noted in our report, whether DOT attains the plan's goal will depend, in large part, on how well it coordinates the efforts of the states and railroads, whose contributions to implementing many of the proposals are critical. DOT does not have the authority to direct the states to implement many of the plan's proposals, regardless of how important they are to achieving DOT's goal. Therefore, DOT must rely on either persuading the states that implementation is in their best interests or providing them with incentives for implementation. In addition, the success of five of the plan's proposals depends on whether DOT can obtain the required congressional approval to use existing funds in ways that are not allowable under current law. The five proposals would (1) change the method used to apportion section 130 funds to the states,

(2) use Surface Transportation Program funds to pay local governments a bonus to close crossings, (3) eliminate the requirement for localities to match a portion of the costs associated with closing crossings,

(4) establish a \$15 million program to encourage the states to improve rail

GAO/T-RCED-96-114

^{*}Operation Lifesaver is a private, not-for-profit organization supported by federal and railroad funds and dedicated to improving safety through education and improved law enforcement. Operation Lifesaver programs are currently operated in 49 states.

corridors, and (5) use Surface Transportation Program funds to increase federal funding for Operation Lifesaver.

Finally, the action plan's proposals will cost more money. Secretary Pena has announced a long-term goal of eliminating 2,250 crossings where the National Highway System intersects Principal Rail Lines. Both systems are vital to the nation's interstate commerce, and closing these crossings is generally not feasible. The alternative is to construct a grade separation—an overpass or underpass. This initiative alone could cost between \$4.5 billion and \$11.3 billion—a major infrastructure investment.

DOT established the Grade Crossing Safety Task Force in the aftermath of the Fox River Grove accident, intending to conduct a comprehensive national review of highway-railroad crossing design and construction measures. On March 1, 1996, the task force reported to the Secretary that "improved highway-rail grade crossing safety depends upon better cooperation, communication, and education among responsible parties if accidents and fatalities are to be reduced significantly." The report provided 24 proposals for five problem areas it reviewed: (1) highway traffic signals that are supposed to be triggered by oncoming trains; (2) roadways where insufficient space is allotted for vehicles to stop between a road intersection and nearby railroad tracks; (3) junctions where railroad tracks are elevated above the surface of the roadway, exposing vehicles to the risk of getting hung on the tracks; (4) light rail transit crossings without standards for their design, warning devices, or traffic control measures; and (5) intersections where slowly moving vehicles, such as farm equipment, frequently cross the tracks.

Improving Track Safety

Under the Federal Railroad Safety Act of 1970, as amended, FRA is responsible for regulating all aspects of railroad safety. FRA's safety mission includes 1) establishing federal rail safety rules and standards; 2) inspecting railroads' track, signals, equipment, and operating practices; and 3) enforcing federal safety rules and standards. The railroads are primarily responsible for inspecting their own equipment and facilities to ensure compliance with federal safety regulations, while FRA monitors the railroads' actions.

We have issued many reports identifying weaknesses in FRA's railroad safety inspection and enforcement programs. For example, in July 1990, we reported on FRA's progress in meeting the requirements, set forth in the Federal Railroad Safety Authorization Act of 1980, that FRA submit to

the Congress a system safety plan to carry out railroad safety laws. 4 The act directed FRA to (1) develop an inspection methodology that considered carriers' safety records, the location of population centers, and the volume and type of traffic using the track and (2) give priority to inspections of track and equipment used to transport passengers and hazardous materials. The House report accompanying the 1980 act stated that FRA should target safety inspections to high-risk track-track with a high incidence of accidents and injuries, located in populous urban areas, carrying passengers, or transporting hazardous materials. In our 1990 report, we found that the inspection plan that FRA had developed did not include data on passenger and hazardous materials routes-two important risk factors. In an earlier report, issued in April 1989, we noted problems with another risk factor—accidents and injuries.5 We found that the railroads had substantially underreported and inaccurately reported the number of accidents and injuries and their associated costs. As a result, FRA could not integrate inspection, accident, and injury data in its inspection plan to target high-risk locations.

In our 1994 report on FRA's track safety inspection program, we found that FRA had improved its track inspection program and that its strategy for correcting the weaknesses we had previously identified was sound. However, we pointed out that FRA still faced challenges stemming from these weaknesses. First, it had not obtained and incorporated into its inspection plan site-specific data on two critical risk factors—the volume of passenger and hazardous materials traffic. Second, it had not improved the reliability of another critical risk factor—the rail carriers' reporting of accidents and injuries nationwide. FRA published a notice of proposed rulemaking in August 1994 on methods to improve rail carriers' reporting. In February 1996, FRA reported that it intended to issue a final rule in June 1996.

To overcome these problems, we recommended that FRA focus on improving and gathering reliable data to establish rail safety goals. We specifically recommended that FRA establish a pilot program in one FRA region to gather data on the volume of passenger and hazardous materials traffic and correct the deficiencies in its accident/injury database. We recommended a pilot program in one FRA region, rather than a nationwide program, because FRA had expressed concern that a nationwide program would be too expensive. The House and Senate Appropriations

⁴Railroad Safety: New Approach Needed for Effective FRA Safety Inspection Program (GAO/RCED-90-194, July 31, 1990).

³Railroad Safety: FRA Needs to Correct Deficiencies in Reporting Injuries and Accidents (GAO/RCED-89-109, Apr. 5, 1989).

Conference Committee echoed our concerns in its fiscal year 1995 report and directed the agency to report to the Committees by March 1995 on how it intended to implement our recommendations. In its August 1995 response to the Committees, FRA indicated that the pilot program was not necessary, but it was taking actions to correct the deficiencies in the railroad accident/injury database. For example, FRA had allowed the railroads to update the database using magnetic media and audited the reporting procedures of all the large railroads.

We also identified in our 1994 report an emerging traffic safety problem—the industry's excessive labeling of track as exempt from federal safety standards. Since 1982, federal track safety standards have not applied to about 12,000 miles of track designated by the industry as "excepted;" travel on such track is limited to 10 miles per hour, no passenger service is allowed, and no train may carry more than five cars containing hazardous materials. We found in our 1994 report that the number of accidents on excepted track had increased from 22 in 1988 to 65 in 1992—a 195-percent increase. Similarly, the number of track defects cited in FRA inspections increased from 3,229 in 1988 to 6,057 in 1992. However, with few exceptions, FRA cannot compel railroads to correct these defects. According to FRA, the railroads have applied the excepted track provision far more extensively than envisioned. For example, railroads have transported hazardous materials through residential areas on excepted track or intentionally designated track as excepted to avoid having to comply with minimum safety regulations. In November 1992, FRA announced a review of the excepted track provision with the intent of making changes. FRA viewed the regulations as inadequate because its inspectors could not write violations for excepted track and railroads were not required to correct defects on excepted track.

FRA stated that changes to the excepted track provision would occur as part of its rulemaking revising all track safety standards. In February 1996, FRA reported that the task of revising track safety regulations would be taken up by FRA's Railroad Safety Advisory Committee. FRA noted that this committee would begin its work in April 1996 but did not specify a date for completing the final rulemaking. The Congress had originally directed FRA to complete its rulemaking revising track safety standards by September 1994.

Improving Passenger Car Safety

In September 1993, we issued a report examining whether Amtrak had effective procedures for inspecting, repairing, and maintaining its

passenger cars to ensure their safe operation and whether FRA had provided adequate oversight to ensure the safety of passenger cars. We found that Amtrak had not consistently implemented its inspection and preventive maintenance programs and did not have clear criteria for determining when a passenger car should be removed from service for safety reasons. In addition, we found that Amtrak had disregarded some standards when parts were not available or there was insufficient time for repairs. For example, we observed that cars were routinely released for service without emergency equipment, such as fire extinguishers. As we recommended, Amtrak established a safety standard that identified a minimum threshold below which a passenger car may not be operated, and it implemented procedures to ensure that a car will not be operated unless it meets this safety standard.

In reviewing FRA's oversight of passenger car safety (for both Amtrak and commuter rail), we found that FRA had established few applicable regulations. As a result, its inspectors provided little oversight in this important safety area. For more than 20 years, the National Transportation Safety Board has recommended on numerous occasions that FRA expand its regulations for passenger cars, but FRA has not done so. As far back as 1984, FRA told the Congress that it planned to study the need for standards governing the condition of safety-critical passenger car components.

Between 1990 and 1994, train accidents on passenger rail lines ranged between 127 and 179 accidents each year (see app. 2). In our 1993 report, we maintained that FRA's approach to overseeing passenger car safety was not adequate to ensure the safety of the over 330 million passengers who ride commuter railroads annually. We recommended that the Secretary of Transportation direct the FRA Administrator to study the need for establishing minimum criteria for the condition of safety-critical components on passenger cars. We noted that the Secretary should direct the FRA Administrator to establish any regulations for passenger car components that the study shows to be advisable, taking into account any internal safety standards developed by Amtrak or others that pertain to passenger car components. However, FRA officials told us at the time that the agency could not initiate the study because of limited resources.

Subsequently, the Swift Rail Development Act of 1994 required FRA to issue initial passenger safety standards within 3 years of the act's

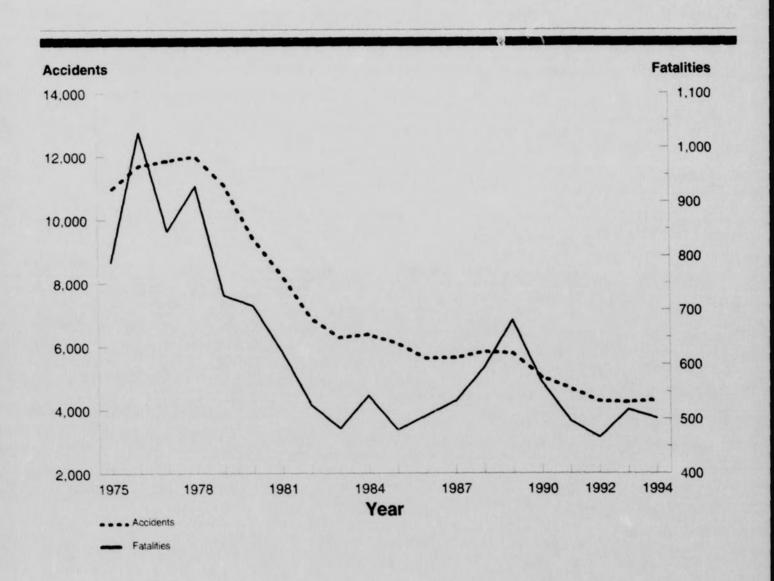
GAO/T-RCED-96-114

⁶Amtrak Safety: Amtrak Should Implement Minimum Safety Standards for Passenger Cars (GAO/RCED-93-196, Sept. 22, 1993).

enactment and complete standards within 5 years. In 1995, FRA referred the issue to its Passenger Equipment Safety Working Group consisting of representatives from passenger railroads, operating employee organizations, mechanical employee organizations, and rail passengers. The working group held its first meeting in June 1995. An advance notice of proposed rulemaking is expected in early 1996, and final regulations are to be issued in November 1999. Given the recent rail accidents, FRA could consider developing standards for such safety-critical components as emergency windows and doors and safety belts as well as the overall crashworthiness of passenger cars.

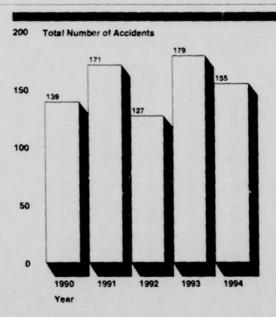
In conclusion, safety at highway-railroad crossings, the adequacy of track safety inspections and enforcement, and the safety of passenger cars operated by commuter railroads and Amtrak will remain important issues for Congress, FRA, the states, and the industry to address as the nation continues its efforts to prevent rail-related accidents and fatalities.

Accidents and Fatalities at Public Railroad Crossings 1975-94



Source: GAO's analysis of data from FRA.

Passenger Rail Accidents 1990-94



Note 1: Analysis includes data from Amtrak, Long Island Rail Road, Metra (Chicago), Metro-North (New York), Metrolink (Los Angeles), New Jersey Transit, Northern Indiana, Port Authority Trans-Hudson (New York), Southeastern Pennsylvania Transportation Authority and Tri-Rail (Florida).

Note 2: Data for Amtrak include statistics from several commuter railroads, including Caltrain (California), Conn DOT, Maryland Area Rail Commuter (excluding those operated by CSX), Massachusetts Bay Transportation Authority, and Virginia Railway Express.

Source: GAO's analysis of data from FRA.

Related GAO Products

Railroad Safety: FRA Needs to Correct Deficiencies in Reporting Injuries and Accidents (GAO/RCED-89-109, Apr.5, 1989).

Railroad Safety: DOT Should Better Manage Its Hazardous Materials Inspection Program (GAO/RCED-90-43, Nov.17, 1989).

Railroad Safety: More FRA Oversight Needed to Ensure Rail Safety in Region 2 (GAO/RCED-90-140, Apr. 27, 1990).

Railroad Safety: New Approach Needed for Effective FRA Safety Inspection Program (GAO/RCED-90-194, July 31, 1990).

Financial Management: Internal Control Weaknesses in FRA's Civil Penalty Program (GAO/RCED-91-47, Dec.26, 1990).

Railroad Safety: Weaknesses Exist in FRA's Enforcement Program (GAO/RCED-91-72, Mar.22, 1991).

Railroad Safety: Weaknesses in FRA's Safety Program (GAO/T-RCED-91-32, Apr. 11, 1991).

Hazardous Materials: Chemical Spill in the Sacramento River (GAO/T-RCED-91-87, July 31, 1991).

Railroad Competitiveness: Federal Laws and Policies Affect Railroad Competitiveness (GAO/RCED-92-16, Nov. 5, 1991)

Railroad Safety: Accident Trends and FRA Safety Programs (GAO/T-RCED-92-23, Jan.13, 1992).

Railroad Safety: Engineer Work Shift Length and Schedule Variability (GAO/RCED-92-133, Apr. 20, 1992).

Amtrak Training: Improvements Needed for Employees Who Ia spect and Maintain Rail Equipment (GAO/RCED-93-68, Dec. 8, 1992).

Amtrak Safety: Amtrak Should Implement Minimum Safety Standards for Passenger Cars (GAO/RCED-93-196, Sep.22, 1993).

Railroad Safety: Continued Emphasis Needed for an Effective Track Safety Inspection Program (GAO/RCED-94-56, Apr.22, 1994).

Related GAO Products

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Amtrak's Northeast Corridor: Information on the Status and Cost of Needed Improvements (GAO/RCED-95-151BR, Apr. 13, 1995).

Railroad Safety: Status of Efforts to Improve Railroad Crossing Safety (GAO/RCED-95-191, Aug. 3, 1995).

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Appendix 8

Nuclear Information and Resource Service

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Questions and Answers: High-Level Nuclear Waste Shipments

What is in a high-level nuclear waste cask?

Irradiated fuel from commercial nuclear utility operation of nuclear power reactors. Three years inside the reactor core makes the fuel over a million times more radioactive than unused fuel. The total—the Department of Energy projects 85,000 metric tonnes by the time the existing reactors close—contains 95% of all of the radioactivity of the Nuclear Age. The shipping program and the Bills in Congress that would authorize it, will transfer the liability for this waste from the nuclear utilities to the US taxpayer. It will take thirty years, or more, of continuous shipping to move the fuel from reactor sites to Nevada. The first year and each year after, more irradiated fuel will move than all the shipments of this material to date. Today, only about 35% of the projected 85,000 metric tonnes has been generated.

How dangerous is this stuff?

Unshielded, irradiated reactor fuel that has been stored for 10 years will deliver a lethal dose to anyone within a meter in less than three minutes. Radiation, even lethal levels, cannot be detected by human senses. Splitting uranium atoms releases heat that is used to make electricity, it also increases radioactivity. The broken pieces of uranium atoms are lighter elements called fission products. These include strontium-90, cobalt-60 and cesium-137, all sources of intensely penetrating radiation. Cesium is chemically similar to potassium. If released to the environment, it concentrates in the muscle and gonads in the body, as well as in cow's and mother's milk. Cesium can be concentrated by the food chain. Humans, being at the top of the food chain, may receive an ingested dose of cesium thousands of times higher than the concentration in the immediate environment. The intense gamma radiation of fission products is an immediate danger to those exposed in an accident. A large rail cask holds as much cesium as would be released by 200 Hiroshima bombs. The total shipping program will move almost 2 million times more cesium than was released at Hiroshima. Cesium is just a fraction of the radioactivity in the shipping casks and in the bomb that destroyed Hiroshima August 6, 1945.

What about long term impacts?

Each cask contains radioactive elements like plutonium that will persist if released to the environment for hundreds of thousands of years. An average rail cask will carry about 174 pounds of plutonium. A total of almost 2 million pounds of plutonium will be mobilized on the roads and rails nationally. Plutonium is well-known as a carcinogen. For reference, a single pound of plutonium could cause cancer in every person alive today, if it were divided and deposited in the lung tissue. If instead, all 2 million pounds of plutonium were released to the environment, (lowering the dose), there would be at least 1,500,000 fatal cancers from plutonium 239 alone. There would also be many non-fatal cancers as well as a host of non-cancer effects, genetic effects, sterility and other human suffering. Other species would also be affected. The total plutonium 239 in the shipping campaign is 128 times more than the total released to the environment by below-ground weapons tests, worldwide.

Is there radiation risk, even if there is no accident in my community?

Yes. Federal regulation allows radiation to penetrate the shielding of the transport cask at a rate up to 10 millirems an hour measured 2 meters from the cask. This would be comparable to a chest x-ray for each hour that a worker or a member of the public was close to the cask. Traffic jams or stops for fueling are situations that could lead to repeated or ongoing radiation exposures for individuals living and working along transport routes. Cumulative low-dose radiation exposure impose a measurable impact in a population. Health studies have shown that this type of exposure causes more cancer per unit of dose than acute exposures in the higher dose range. If a person is exposed to 10 millirems, once a year, the Nuclear Regulatory Commission assigns a 1 in 2850 chance of fatal cancer from that lifetime exposure.

What is "Multi-Purpose Canister Base Case?"

A scenario defined by the Department of Energy for projections about the shipping campaign. It assumes the use of the largest containers that are possible at each site (rail preferred over truck). The Multi-Purpose Canister (MPC) would seal huge amounts of waste—the large one holds 21,000 pounds—in a container at the reactor site. This canister is then to be put in a transport overpack for shipping. The large rail MPC holds over 20 times the radioactive waste as the old truck casks. The MPC has not yet been built, tested or licensed. To date, no transport cask has had full-scale physical testing. The Department of Energy has instead relied on computer simulations. The scenario also assumes no new reactors. Current reactor operations are projected to end in 2030.

What about the Bottom Line-the Economic Factors?

Part of routine transport for this dangerous material is local preparedness. Local emergency responders will in nearly all cases be the first to assess an accident scene. The Nuclear Regulatory Commission (NRC) estimated in 1981 (NUREG/CR-2225) that the price tag for a fully prepared state emergency response system would cost \$5.6 million annually (1981 dollars). This does not include infrastructure improvements and maintenance that are likely associated with state efforts to designate alternate routes. Congress is making no direct effort to ensure any level of funding will be available. Other economic impacts include cost of unrecovered health impacts, negative effects on business, tourism, property value and property marketability, and unclear liability for these effects.

NRC also made a 1980 estimate of the costs associated with an accident. Even a small fraction of the radioactivity in a single shipping cask were released in an urban area, the clean up costs would be on the order of \$2 billion dollars. "Clean up" means transferring the radioactivity somewhere else. Though it started as high-level waste, clean-up from contamination would currently be designated "low-level" waste. It is not clear who would pay for the clean-up or disposal from a high-level civilian waste transport accident. In most cases "clean-up" would scar the site or alternately, quite a bit of radioactivity may be left behind as a 'sacrifice zone.'

Factoids:

Total "Base Case" projected rail casks: 9,421; total truck casks: 6,217. 15,638 casks total.

If Congress lifts the cap on how much waste could go to an "interim storage site" and if instead of the "MPC Base-Case" scenario, only trucks are used, there would be over 60,000 shipments nationwide.

An average rail car carries 174 pounds of plutonium. A truck cask carries 38 pounds of plutonium.

The shipment of 85,000 MTU of high-level waste will also move 1,800,000 pounds of plutonium.

The plutonium 239 alone in these shipments could generate over 1,500,000 cancers if released. This amount of plutonium 239 is more than 120 times greater than the total released to date by below-ground nuclear weapons testing, worldwide.

The total of 85,000 metric tonnes that is to be shipped contains nearly 2 million times more cesium than the Hiroshima bomb.

10/17/95

return to Don't Waste America page

Appendix 9

GAO

United States General Accounting Office

- Report to Congressional Requesters

August 1995

RAILROAD SAFETY

Status of Efforts to Improve Railroad Crossing Safety



United States General Accounting Office Washington, D.C. 20548

Resources, Community, and Economic Development Division

B-261352

August 3, 1995

The Honorable Richard G. Lugar United States Senate

The Honorable Dan Coats United States Senate

As requested, we are reporting on federal efforts to improve safety at the nation's railroad crossings. Within the Department of Transportation, the Federal Railroad Administration (FRA), the Federal Highway Administration (FHWA), the Federal Transit Administration (FTA), and the National Highway Traffic Safety Administration (NHTSA) have programs and activities that affect railroad crossing safety. This report notes recent efforts by these agencies and contains recommendations to further reduce accidents at railroad crossings.

As arranged with your office, unless you publicly announce its contents earlier, we will make no further distribution of this report until 7 days after the date of this letter. At that time, we will send copies to the appropriate congressional committees; the Secretary of Transportation; and the Administrators of FRA, FHWA, FTA, and NHTSA. We will make copies available to other interested parties upon request.

If you or your staff have any questions, please cal! me on (202) 512-2834. Other major contributors to this report are listed in appendix II.

Kenneth M. Mead

Director, Transportation Issues

femitt le head

Executive Summary

Purpose

Accidents at railroad crossings are the leading cause of deaths associated with the railroad industry; almost half of all rail-related deaths in the United States are the result of collisions of trains and vehicles at public railroad crossings. In 1993, these collisions killed 517 people and injured 1,677 people.

Concerned about an increase in railroad crossing accidents in Indiana. Senators Richard G. Lugar and Dan Coats requested that GAO examine the status of railroad crossing safety nationally. Specifically, this report (1) analyzes the progress made in reducing accidents and fatalities at crossings; (2) discusses federal and state strategies—for distributing funds, developing technologies, and educating the public—that have the potential for reducing railroad crossing accidents and fatalities; and (3) assesses the Department of Transportation's (DOT) progress in implementing its action plan for improving railroad crossing safety.

Background

The Congress enacted the Highway Safety Act of 1973, which led to the establishment of the Rail-Highway Crossing Program, also known as the section 130 program. The program's goal is to provide federal funds for the states' efforts to reduce the incidence of accidents, injuries and fatalities at public railroad crossings. The program provides the states with railroad crossing funds as part of a 10-percent set-aside of the states' Surface Transportation Program funds. In fiscal year 1994, the Congress appropriated \$149 million for the section 130 program. The states use the funds to build underpasses and overpasses, install passive or active warning devices, and improve pavement surfaces and markings. Between 1974 and 1994, the states completed over 28,000 projects under the program.

pot oversees rail safety, administers the section 130 program, and funds highway education programs. State and local governments plan, select, and design crossing projects, while the railroads perform much of the actual construction. The railroads also operate and maintain existing warning devices. Operation Lifesaver, a nonprofit, nationwide public information and education organization, also is prominent in rail crossing safety efforts.

Results in Brief

Since 1974, when the Rail-Highway Crossing Program began, the yearly number of accidents and fatalities at public railroad crossings has declined by about 61 percent and 34 percent, respectively. The more significant reductions in railroad crossing accidents and fatalities were achieved during the first 10 years of the program, when the states improved the most dangerous crossings. Since 1985, progress has been limited.

DOT and the states are using a variety of strategies to improve safety at railroad crossings. DOT is developing alternatives to the formula used to distribute section 130 funds that would target funds to those states with the most crossings, fatalities, and accidents. It is also funding the development of advanced technologies that can be used at the most dangerous crossings and encouraging improvements to crossings along specific rail corridors. The states are working to close more crossings and strengthen public education and law enforcement efforts to change motorists' dangerous behavior.

DOT has developed a Rail-Highway Crossing Safety Action Plan that sets a national goal of reducing railroad crossing accidents and fatalities by 50 percent from 1994 to 2004. Whether DOT attains the plan's overall goal will depend, in large part, on how well it coordinates the efforts of the states and railroads, whose contributions to implementing the 55 separate proposals are critical. The success of the plan will also depend on DOT's efforts to determine the plan's costs, arrange for financing, and develop an evaluation component to assess the effect of the actions taken.

Principal Findings

Significant Reduction in Accidents and Deaths

Since the Rail-Highway Crossing Program began in 1974, the federal government has appropriated nearly \$5 billion (in constant 1994 dollars) to improve safety at railroad crossings. In 1994, dot estimated that since its inception, the program had saved more than 7,600 lives and prevented about 33,500 nonfatal injuries. The number of accidents and fatalities at public railroad crossings has declined dramatically since 1975 (the year the Federal Railroad Administration began using its current methodology for calculating these statistics). A significant part of this decline occurred between 1975 and 1984, when accidents declined by 42 percent—from 10,925 to 6,370 per year—and fatalities declined by 31 percent—from 788 to 543 per year. Dot officials attributed this decline to improvements at many of the most dangerous crossings early in the program. Since the beginning of 1985, the program's progress has been less pronounced. Deaths at railroad crossings fluctuated between 466 and 682 per

year—with little real decline—while accidents declined by 30 percent—from 6,093 to 4,240 per year. The limited progress in reducing fatalities between 1985 and 1993 was concurrent with two other events: (1) a 16-percent decline in the total number of crossings and (2) an increase in the level of exposure to accidents at the remaining crossings, primarily the result of increased highway traffic.

Strategies for Improving Railroad Crossing Safety

Maximizing the return from federal funds requires targeting them to the greatest need. GAO's analysis of the 1995 section 130 apportionments found anomalies among the states in terms of the funds they received in proportion to three key factors: accidents, fatalities, and total crossings. For example, while California received 6.9 percent of the section 130 funds, it had only 4.8 percent of the nation's railroad crossings, 5.3 percent of the fatalities, and 3.9 percent of the accidents. DOT is aware of these anomalies, and as part of its action plan, it is assessing alternative formulas that would better target state funds on the basis of these three factors.

The most effective way to improve railroad crossing safety is to close the crossing. In 1992, the Federal Railroad Administrator recommended the closure of 25 percent of the nation's railroad crossings because these crossings were considered to be redundant or unnecessary. However, local opposition and the unwillingness of localities to make a required 10-percent match in funds has made it difficult for the states to close as many crossings as they would like. Where closure is not possible, the states are using a variety of technologies to warn motorists of oncoming trains. Traditional technologies, such as lights and gates, improve safety but are not foolproof, since almost half of all fatalities occur at crossings that use these devices. New technologies that prevent vehicles from entering the crossing when trains approach may be more effective, but they are also more costly and thus are reserved for particularly dangerous crossings. The states are also using the corridor approach, through which they improve a series of crossings along a segment or stretch of a rail corridor. This approach has enabled the states to improve safety while reducing the costs of equipment, procurement, labor, and administration.

Drivers' inappropriate behavior, such as ignoring active warning devices, is a major cause of railroad crossing accidents and fatalities.

Consequently, technological solutions alone will not resolve the safety problems at railroad crossings. To augment the effectiveness of technological solutions, some states use public education and law

enforcement efforts. For example, by establishing active law enforcement and educational programs, Ohio has been able to reduce accidents at crossings with active warning devices from 377 in 1978 to 93 in 1993—a 75-percent decline. Despite the benefits of education and enforcement, federal and state funding and program emphasis in these areas have been limited. For example, in fiscal year 1993, DOT's State and Community Highway Safety Grant Program, also known as the section 402 program, provided about \$190,000—about two-tenths of 1 percent of the \$106 million program—for railroad crossing education programs through Operation Lifesaver. Program officials recognized the benefits of education and enforcement but stated that railroad crossing safety has not received more emphasis because other priority areas, such as compliance with seat belt laws and drunk driving educational campaigns, provided greater benefits.

Action Plan Significant but Needs Cost Information and Evaluation Component

In response to railroad crossing accidents, dot has developed an action plan that specifies 55 actions that federal, state, and local governments and railroads can take to improve crossing safety and sets a goal of reducing yearly accidents and fatalities by 50 percent—to fewer than 2,500 and 300, respectively, by the year 2004. The plan, a significant dot initiative, elaborates the need for cooperation among government, industry, and private organizations on railroad crossing safety. However the plan does not identify the costs of implementation. For example, the proposal to eliminate railroad crossings on the National Highway System could cost federal and state governments between \$4 billion and \$11 billion to implement—an enormous commitment compared with the current level of federal and industry funds available each year. Also, dot has not developed an approach to evaluate the safety impact of the plan's initiatives. Without such information, dot cannot assess the plan's cost and effectiveness.

Recommendations

To strengthen the DOT action plan and improve railroad crossing safety, GAO recommends that the Secretary of Transportation, in cooperation with the states.

- develop cost estimates and identify funding sources for action plan proposals and
- evaluate the cost and effectiveness of the action plan as it is implemented.

Agency Comments

GAO provided copies of a draft of this report to the Department of Transportation for its comments. DOT officials—including the Associate Administrator for Safety of the Federal Railroad Administration, the Acting Division Chief of Safety and Management Programs in the Federal Highway Administration's Office of Highway Safety, the Branch Chief for Federal Aid Programs in the Federal Highway Administration's Office of Engineering, and officials from the National Highway Traffic Safety Administration's Office of State and Community Services and the Secretary's Office of Programs and Evaluation—provided oral comments on the draft. These officials generally concurred with the report's findings.

The agency did not comment on GAO's recommendations but provided the following information. The Federal Highway Administration stated that GAO's draft report was an accurate statement of the conduct of the section 130 program. The Federal Highway Administration and Federal Railroad Administration believed that the report should (1) more clearly emphasize the success of the section 130 program, (2) emphasize that the large amount of funds spent in the early years of the program influenced the program's success, and (3) take into account accident exposure trends in assessing the current level of safety. The National Highway Traffic Safety Administration stated that the draft should emphasize the importance of the states' role in selecting priorities under the section 402 program. The Federal Railroad Administration also believed the report should clearly indicate the significant accomplishment that DOT has made in developing and implementing the action plan.

Where appropriate, GAO modified the final report's discussion of the success and funding of the section 130 program, added information on accident trends, and clarified the role of the states under the section 402 program. While GAO agrees that the action plan is a major intermodal departmental initiative, the Department is still in the process of implementing and seeking congressional approval for some initiatives. The value of the plan ultimately lies in its impact on safety, and it is too early to assess the effect of the initiatives in reducing accidents.

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	Abbrevia	ations				
	AAMVA	American Association of Motor Vehicle Administrators				
	AAR	Association of American Railroads				
	AASHTO	American Association of State Highway and Transportation Officials				
	DOT	Department of Transportation				
	FHWA	Federal Highway Administration				
	FRA	Federal Railroad Administration				
	FTA	Federal Transit Administration				
	FY	fiscal year				
	GAO	General Accounting Office				
	ISTEA	Intermodal Surface Transportation Efficiency Act of 1991 Manual on Uniform Traffic Control Devices				
	MUTCD	National Highway System				
	NHS NHTSA	National Highway Traffic Safety Administration				
	PRL	Principal Railroad Line				
	SMS	Safety Management Systems				
	STP	Surface Transportation Program				

Introduction

Almost half of all rail-related deaths in the United States are the result of collisions of trains and vehicles at railroad crossings. In 1993, these collisions killed 517 people and injured 1,677 at public railroad crossings. Many of the deaths should have been avoided, since nearly one-half of all railroad crossing deaths occurred at crossings where flashing lights or flashing lights and descending gates warned motorists of the approaching train.

The Rail-Highway Crossing Program Focused Attention on the Problem

The Highway Safety Act of 1973 proved to be pivotal in rail-highway crossing safety because it led to establishment of the Rail-Highway Crossing Program (also known as the section 130 program). The goal of this program is to provide federal support for the states' efforts to reduce the incidence of accidents, injuries, and fatalities at public railroad crossings.

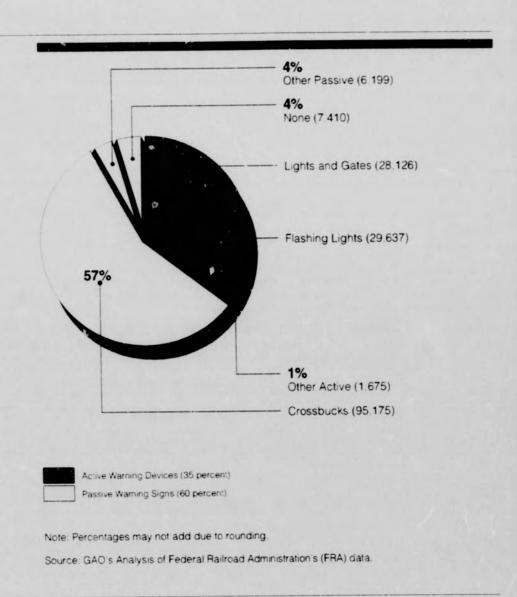
The potential for railroad crossing problems is significant—the United States has over 168,000 public highway-rail intersections on approximately 160,000 miles of rail rights-of-way.¹ The level of warning provided motorists at these crossings differs widely—from no visible warning devices to active devices such as lights and gates. According to the Department of Transportation (DOT), the very existence of these crossings poses a major challenge to growing rail traffic and higher speeds for both passenger and freight rail operations.

To deal with these problems, the states can use funds they receive under the section 130 program to improve railroad crossings using a variety of methods. They can separate railroad crossings by building overpasses and underpasses, install passive (crossbucks or surface markings) or active (flashing lights and gates) warning devices, or improve the pavement surface. Since the Rail-Highway Crossing Program began, states have undertaken more than 28,600 improvement projects—primarily by installing signs and markings, flashing light signals, and automatic gates and improving crossing surfaces. In addition, there are about 35,000 grade separations—bridges with the roadway above or below the railroad—located on public crossings.

^{&#}x27;In addition, there are approximately 108,000 private railroad crossings in the nation. These crossings do not involve a public road; access is generally determined by the railroad and the private landowner. Section 130 funds are not used at these locations. Private crossings are predominantly at farm and industrial locations—about 66,000 private crossings are on farms and 25,000 are on industrial property. Relatively fewer accidents and fatalities occur at private crossings than public crossings. In 1993, there were 455 accidents at private crossings, which resulted in 42 fatalities.

According to the Federal Railroad Administration (FRA), the basic levels of safety devices in the order of their increasing effectiveness are passive warning devices, automatic flashing lights, automatic flashing lights with gates, and grade separations (underpass/overpass). As shown in figure 1.1, about 60 percent of all public crossings in the United States have only passive warning signs—typically highway signs known as "crossbucks." Other pascive warnings include familiar traffic signs, such as the stop sign. In contrast, about 35 percent of all crossings have active warning signals—flashing lights and gates activated by the approach of a train. National statistics do not fully reflect the variations found across the nation because states can differ widely in the type of warning typically found at crossings. For example, as of October 1994, 63 percent of the crossings in New York had active signals while 79 percent of the crossings in Kansas had passive signs.

Figure 1.1: Railroad Crossings Categorized by Highest Level of Warning Device, October 1994 (Total Devices)



Public-Private Involvement in Railroad Crossing Safety Railroad crossing safety demands considerable cooperation among federal, state and local agencies; railroads; and private organizations. At the federal level, three dot agencies are responsible for railroad crossing safety: the Federai Highway Administration (FHWA) administers the section 130 program; FRA is responsible for overseeing railroad safety; and the National Highway Traffic Safety Administration (NHTSA) funds highway education programs designed to influence driving behavior. State and local governments have significant roles in planning, selecting, and engineering

safety projects, while the railroads perform much of the actual construction. In addition, Operation Lifesaver, a private organization made up of 49 state chapters, is a leader in safety education efforts.

Public and private funds support railroad crossing improvements. In 1994, the federal government obligated about \$311 million to construct improvements to railroad crossings. The railroad industry contributed an additional \$146 million for railroad crossing improvements and maintenance.

The Federal Government Funds Safety and Education

pot's four surface transportation agencies—FHWA, FRA, NHTSA, and the Federal Transit Administration (FTA)—all have roles in improving railroad crossing safety. FHWA administers the section 130 program—the federal government's primary source of funding for railroad crossing safety. The program provides all states with railroad crossing funds as part of a 10-percent set-aside of their Surface Transportation Program (STP)² funds. FHWA also administers funds that the Congress appropriates for specific railroad crossing elimination projects. In 1994, the states obligated a total of about \$311 million from section 130 and other federal aid programs for railroad crossing safety projects.

FRA is not directly involved in funding railroad crossing improvement projects, but it has an important role in maintaining the only nationwide inventory of railroad crossings—an inventory that the states use to plan their section 130 programs. FRA also collects accident data that railroads submit to serve as the basis for assessing the overall level of rail crossing safety nationwide. During 1994, FRA hired a railroad crossing manager in each of its eight regional offices to promote railroad crossings safety, coordinate with federal, state, and local officials; and educate the public on safety issues. These managers expand FRA's traditional role as an agency responsible for regulating the safe operation of the railroads.

NHTSA is involved in rail crossing safety through its State and Community Highway Safety Grant Program (also known as the section 402 program). Begun pursuant to the Highway Safety Act of 1966, the program provides funds to states for innovative programs aimed at reducing highway crashes, injuries, and fatalities. The states apply to NHTSA for grants through their Highway Safety Plans, which identify the states' key highway safety problems and specific approaches to address these problems. The

 $^{^2}$ STP (part of the 1991 Intermodal Surface Transportation Efficiency Act) provides federal funds that can be used by states and localities on any federal aid road.

section 402 program also promotes safety through nine national priority program areas—Occupant Protection, Alcohol and Other Drug Countermeasures, Police Traffic Services, Emergency Medical Services, Traffic Records, Motorcycle Safety, Speed Control, Pedestrian and Bicycle Safety, and Roadway Safety. NHTSA is responsible for six of these priority programs, while FHWA oversees the Roadway Safety program. FHWA and NHTSA jointly oversee the Pedestrian and Bicycle Safety program and the Speed Control program.

FTA, which carries out the federal mandate to improve public mass transportation, is the principal source of federal financial assistance to communities for planning, developing, and improving public transportation systems. FTA's safety program is designed to support state and local agencies in fulfilling their responsibility for the safety and security of urban mass transportation facilities and services. FTA's role in DOT's action plan is to review light rail safety statistics and conduct investigations of warning systems at light rail crossings.

State and Local Governments Play Critical Roles

The states are key players in making decisions about which railroad crossings to improve and what level of protection is needed. Under the section 130 program, the states are responsible for planning and setting priorities for railroad crossing projects. They also enforce state highway safety laws. . .dwa's regulations also require each state to develop a system that ranks each of its public railroad crossings by its potential accident risk. The priorities in the railroad crossing list enable the states to decide how best to spend available railroad crossing improvement dollars.

The states and localities are also important financial contributors to railroad crossing safety. For example, states such as California and Illinois fund crossing improvement projects with state funds alone. While FHWA does not collect annual national statistics on the states' expenditures for railroad crossings improvements, a 1989 FHWA report estimated that the states and localities spend about \$184 million each year for crossing safety. The section 130 program also requires 10 percent in local matching funds when improvements are made at the crossing. However, projects to install active and passive warning devices are eligible for 100 percent federal funding.

Railroads and Private Groups Promote Railroad Crossing Safety

Railroads and private organizations play an important role in improving railroad crossing safety. The states generally contract with railroads to construct crossing improvements, particularly if the improvement requires

the installation of gates and signals. The lights and gates found at crossings are typically on railroad property, and the maintenance of these highway traffic warning devices is the railroads' responsibility. Based on an estimate from the Association of American Railroads (AAR) and 1993 data from the Interstate Commerce Commission, the major railroads spend about \$146 million annually on railroad crossings—about \$89 million for improvements and \$57 million for operation and maintenance.

Railroad crossing safety is a particular concern of the railroads because highway-rail collisions and trespassing on rail properties are the first and second leading causes of death in the entire railroad industry—surpassing employee or passenger fatalities. In addition, recent court decisions .aised the railroads' concerns about their legal liability when people are killed or injured at crossings.

Private efforts raise public awareness of railroad crossing safety through education and safety campaigns. Prominent among these efforts is Operation Lifesaver, Incorporated, a private, not-for-profit organization supported by federal and railroad funds and dedicated to improving safety through education and improved law enforcement. Operation Lifesaver programs are currently operating in 49 states. The organization's Alexandria, Virginia, headquarters functions as a support and referral center and an information clearinghouse for the independent state programs. The Intermodal Surface Transportation Efficiency Act (ISTEA) of 1991 authorized \$300,000 for Operation Lifesaver's headquarters for each fiscal year from 1992 to 1997. For fiscal year 1995, the Congress appropriated \$300,000 for Operation Lifesaver. In addition, according to DOT officials, FHWA and FRA provided the organization an additional \$100,000 and \$150,000, respectively. The states' Operation Lifesaver programs are funded separately, either by states or railroads.

In response to continuing problems at railroad crossings, DOT issued a Rail-Highway Crossing Action Plan in June 1994. The plan established a national goal of reducing crossing accidents and fatalities by 50 percent from 1994 to 2004. The plan illustrates that responsibility for railroad crossing safety requires a partnership among federal, state, and local governments as well as with the railroads and private, nonprofit organizations.

Objectives, Scope, and Methodology

Concerned about the increase in railroad crossing accidents in Indiana, Senators Richard G. Lugar and Dan Coats asked us to examine the status of railroad crossing safety nationwide. This report (1) analyzes the progress made at reducing accidents and fatalities at crossings; (2) discusses federal and state strategies—funds distribution, technologies, and education—that have the potential for reducing railroad crossing accidents and fatalities; and (3) assesses DOT's progress in implementing its action plan for improving railroad crossing safety.

We conducted our review at FHWA, FRA, and NHTSA headquarters and field offices. We reviewed railroad crossing programs in five states—California, Illinois, Indiana, Ohio, and Texas—and met with responsible state transportation and regulatory authorities in these states. The selected states had the highest number of rail crossing fatalities in the United States during 1991 through 1993 and were among the top seven states in the number of accidents during the same period. Together, they accounted for 27 percent of the nation's railroad crossings in 1994. We also interviewed representatives of AAR, who provided us with information on railroad expenditures, and Operation Lifesaver, who provided information on their education and law enforcement expenditures.

railroad crossing safety, we analyzed crossing accident and fatality trends, as well as federal funds apportioned to the section 130 program. The FRA accident and fatality statistics used in this report refer only to public railroad crossings because section 130 funds may be used only at public crossings. Furthermore, accident and fatality statistics in this report refer only to motor vehicle accidents at public railroad crossings. Fhwa and FRA provided us with data on the section 130 funds apportioned, as well as accident and fatality statistics. We used the Gross Domestic Product Price Deflator to calculate inflation adjustments over time. The results of our analyses are discussed in chapter 2.

To determine what strategies—funds distribution, technologies, and education—dot and the states are currently using that may contribute to reducing railroad crossing accidents and fatalities, we compared the federal funds apportioned to the states under the Rail-Highway Crossing Program to the total crossings, accidents, and fatalities in each state. Furthermore, to examine engineering strategies, we obtained information from FHWA on the states' obligations of federal funds for various types of improvements. To analyze the closing of railroad crossings, we reviewed information from FRA and the American Association of State Highway and

Transportation Officials (AASHTO). We also obtained data from FRA on the costs associated with four innovative technologies: four quadrant gates, friendly mobile barriers, dragnet arrestor nets, and low-cost grade separations. We also collected information from DOT agencies and state officials on the corridor approach—an innovative approach to targeting railroad crossing improvements that is currently used by the railroads and in some states. The results of our analyses are discussed in chapter 3. We also met with FHWA officials responsible for administering the Rail-Highway Crossing Program as well as officials in the selected states who were responsible for rail crossing improvements.

To determine the extent to which educational and law enforcement strategies have improved safety at crossings, we met with NHTSA officials and state officials responsible for the section 402 program. We reviewed the safety plans to determine the extent to which the grant money was funding the states' efforts to educate the public on the dangers at railroad crossings. We met with Operation Lifesaver officials to document the types of educational programs they supported nationally and in the five states we visited. In assessing the benefits of education and enforcement programs, we reviewed Ohio, a state with active railroad crossing education and enforcement programs and a full-time Operation Lifesaver Coordinator since 1978. The resulus of this review are presented in chapter 3.

To determine what actions dot can take to improve its rail crossing safety program, we determined the roles of federal agencies, state agencies, and railroads in improving rail crossings. In addition, we monitored dot's progress in implementing the six initiatives and 55 proposals included in the Rail-Highway Crossing Safety Action Plan. Our assessment of the dot action plan is found in chapter 4.

We conducted our review from April 1994 through May 1995 in accordance with generally accepted government auditing standards. We obtained comments on a draft of the report from DOT officials from the Office of the Secretary, FRA, FHWA, and NHTSA. Where appropriate, we incorporated their comments into the report.

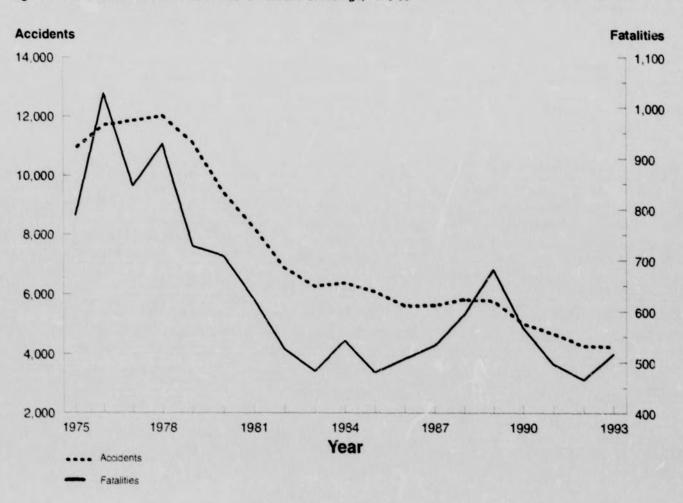
Since 1974, when the Rail-Highway Crossing Program began, the number of accidents and fatalities at public railroad crossings has declined by 61 and 34 percent, respectively. However, a significant portion of the progress made in reducing crossing accidents and fatalities was realized during the first 10 years of the program. Since the beginning of 1985, progress in reducing fatalities has been limited, and little real decline has occurred. Although the number of accidents has continued to decline, the decline has been at a slower rate. The limited progress in reducing fatalities between 1985 and 1993 occurred at the same time as two other factors: (1) a 16-percent decline in the total number of public railroad crossings and (2) increased exposure to accidents at the remaining crossings. Furthermore, crossing safety problems are more prevalent in some states than others.

Early Years of Program Yielded Significant Reductions in Deaths and Accidents In May 1994, FHWA issued a report to the Congress on the effectiveness of the Rail-Highway Crossing Program. According to FHWA, the program had prevented more than 7,600 fatalities and 33,500 nonfatal injuries and had completed over 28,000 railroad crossing projects since its inception in 1974. FHWA estimated that it costs about \$1!2,000 to prevent a railroad crossing accident and about \$542,000 to prevent a fatal accident under the program. When warning devices (lights and gates) are installed at a crossing, FHWA estimated that society has received benefits about three times the costs of the Rail-Highway Crossing Program. FHWA reached this conclusion by comparing the benefits of the estimated deaths and injuries prevented to the total funds spent on rail highway improvements under the section 130 program.

Although significant accomplishments have been achieved during the life of this program, much of the progress made in reducing accidents and deaths occurred in the early years. As figure 2.1 shows, in 1975 there were 10,925 motor vehicle accidents and 788 deaths involving motor vehicles at railroad crossings. The high number of accidents and fatalities continued through 1979, averaging 11,516 accidents and 864 deaths each year. However, beginning in 1979, the number of crossing accidents and fatalities began to decline sharply. A 43-percent decline in accidents occurred between 1979 and 1984, while railroad crossing fatalities declined by 25 percent.

³After 1974, FRA changed the method by which it calculated the number of accidents and fatalities at railroad crossings. Therefore, our analysis of accident and fatality trends uses 1975 as a base year so as to accurately determine the effects of the Rail-Highway Crossing Program over time.

Figure 2.1: Accidents and Fatalities at Public Railroad Crossings, 1975-93

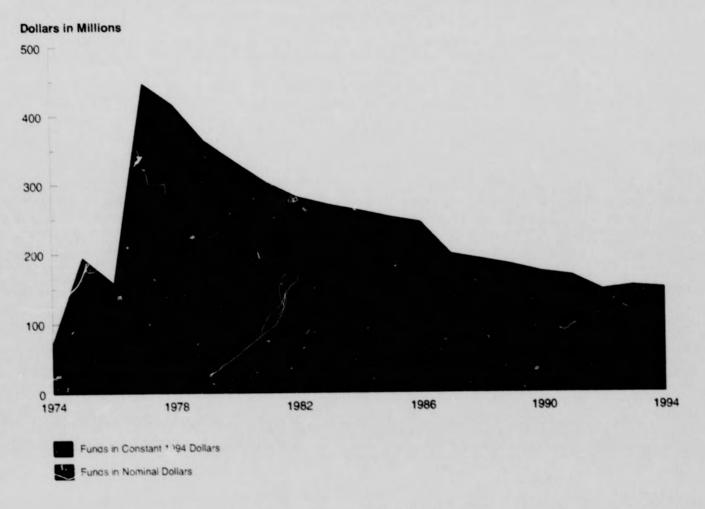


Source: GAO's analysis of FRA's data.

This period of decline in accidents and deaths began when the Congress authorized the Rail-Highway Crossing Program in 1974 and appropriated about \$4.9 billion (constant 1994 dollars) over the next 20 years. In fiscal year 1994, Congress appropriated \$149.3 million for the section 130 program. As shown in figure 2.2, congressional appropriations for the rail

crossing program were highest in the late 1970s and early 1980s in both nominal and constant dollars. Funding in nominal dollars did not greatly decline over this period. However, in real terms (1994 constant dollars), funding was highest in the early years of the program and peaked at about \$447 million in 1977. According to DOT officials, the higher federal funding in the early years of the program allowed the states to first improve their most dangerous crossings, thereby contributing to the significant reductions in accidents and fatalities.

Figure 2.2: Rail-Highway Crossing Program Funds Apportioned/Allocated, Fiscal Year 1974-94



In constant fiscal year 1994 dollars.

Source: GAO's analysis of FHWA's data.

The Decline in Accidents and Fatalities Has Slowed in Recent Years As figure 2.1 shows, since 1985 the number of railroad crossing fatalities has fluctuated between 466 and 682 and little real decline has occurred, while the decline in crossing accidents has slowed. For example, deaths at crossings decreased 31 percent (from 788 to 543) in the first 10 years of the program compared to a 5-percent decline (from 543 to 517) in 1985

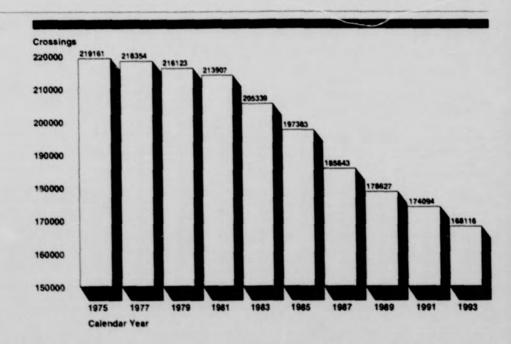
through 1993. For accidents, the 42-percent decline (from 10,925 to 6,370) that occurred in 1975 through 1984 compares to a 30-percent decline (from 6,093 to 4,240) in 1985 through 1993.

The limited recent progress in reducing railroad crossing deaths has occurred despite recent declines in the total number of crossings. As shown in figure 2.3, the number of public crossings dropped from 219,000 crossings in 1975 to 168,000 crossings in 1993—a 23-percent decline. The decline occurred primarily as a result of the industry's consolidations and line abandonments. The decline in railroad crossings was most pronounced in 1984 through 1993—a 16-percent reduction. With fewer railroad crossings, the chances for crossing fatalities would be expected to decline as well.

However, counterbalancing the decline in the number of crossings is a likely increase in the exposure to accidents at the remaining crossings. Accurate data on traffic across railroad crossings do not exist for the entire nation. However, the total amount of road traffic, as measured by vehicle miles travelled, rose from about 1.8 trillion to 2.3 trillion from 1985 through 1993. During the same period, railroad traffic, as measured by train miles travelled, fluctuated between about 571 million and 621 million. FRA's accident exposure index, a product of train miles traveled times vehicle miles travelled, rose about 39 percent between 1985 and 1993. DOT officials commented that it is likely that increased exposure to accidents at crossings has negatively affected safety and is a partial explanation of the current trend.

 $^{^4}$ In 1975 through 1993, the number of Class I railroads declined from 73 to 12, while the total miles of track declined from 311,000 miles to 186,000 miles.

Figure 2.3: Public Railroad Crossings (1975-93)

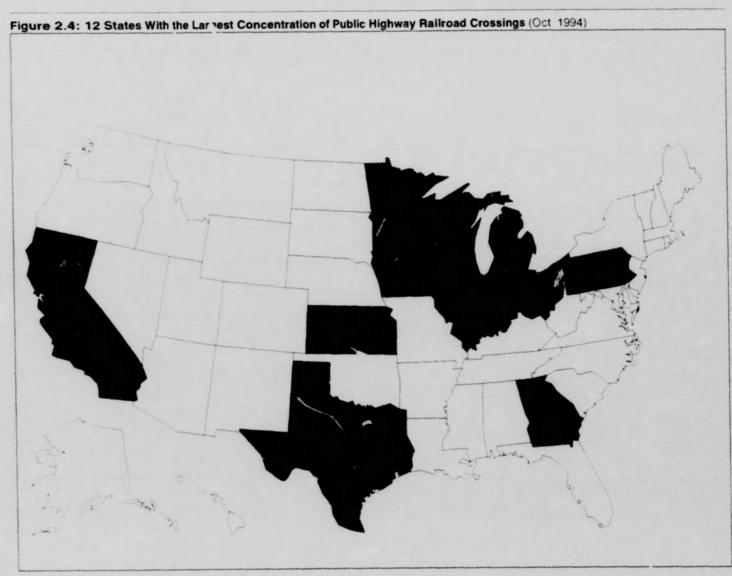


Source: GAO's analysis of FRA's data.

Railroad Crossing Safety Problems Concentrated in Certain States Although the national railroad crossing safety picture has shown overall improvement, certain states have the highest incidence of problems. As figure 2.4 shows, one-half of the nation's 168,000 public railroad crossings are located in 12 states. In addition, these states accounted for half of all accidents and fatalities at railroad crossings in 1993. Texas, with 12,950, and Illinois, with 10,343, have the most crossings. Together with California, Ohio, and Indiana, these five states account for over one-fourth of the total number of crossings in the United States. Similarly, these five states accounted for 38 percent of the deaths and 32 percent of the accidents at public crossings in 1991 through 1993. Figure 2.4 also shows that railroad crossing safety is a particular concern for states located in the Midwest and Great Lakes regions.

Kansas has more railroad crossings than Indiana and Ohio but relatively fewer accidents and fatalities.

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Source: GAO's analysis of FRA's data.

Conclusions

The states have received, in constant 1994 dollars, about \$4.9 billion in section 130 funds to improve thousands of railroad crossings since the Rail-Highway Crossing Program was established in 1974. Combined with a decline in the total number of crossings, the two-decade investment in railroad crossing safety has resulted in significant reductions in accident

and fatality rates since attention was first drawn to the problem in 1974. However, since 1985, progress in reducing crossing deaths has been limited. Federal dollars available for railroad crossing improvements have declined in real terms since 1977, and in all likelihood, this trend could continue. Consequently, the question for railroad crossing safety in the future may focus on how best to target available dollars. The following chapter discusses strategies and options for maximizing the return from railroad crossing expenditures.

Agency Comments

FHWA commented that the report was an accurate statement of the conduct of the section 130 program over the past 20 years. However, FHWA and FRA commented that the report did not sufficiently convey the success of the section 130 program in reducing accidents and the report should more clearly emphasize that the large amounts spent in the early years influenced the program's success. Both agencies agreed that accident exposure needed to be considered more directly in our analysis of accident trends. We modified the report to highlight the positive effect of the section 130 program since its inception. We have also added information on accident exposure to the report to emphasize this factor and enhanced our discussion of safety trends.

Strategies to Improve Railroad Crossing Safety

Trends in public railroad crossing safety suggest that certain approaches have more positive effects on reducing accidents and fatalities than others. For example, closing a crossing is more effective than installing active warning devices, such as lights and gates. However, trends also suggest that no single strategy by itself will reduce fatalities below the level maintained since 1985 and that a combination of strategies and approaches is needed to achieve further improvements to railroad crossing safety. Strategies DOT and the states are using that have the potential to improve safety include targeting federal funds to states with the highest incidence of accidents and fatalities; closing more railroad crossings; installing advanced technologies at the most dangerous intersections; concentrating crossing improvements and closings on specific rail corridors; and improving public education and law enforcement to change motorists' dangerous behavior.

Funds Not Targeted to Address Risk Factors

Maximizing the return from federal funds requires that they be targeted to areas with the greatest risk. Currently federal funds for state railroad crossing improvements are included in a 10-percent set-aside of the state's STP apportionment. The apportionment does not include factors related to railroad crossing safety such as accidents and fatalities. Our analysis of 1995 section 130 apportionments found anomalies among the states in terms of the funds they received in proportion to three key risk factors: accidents, fatalities, and the total number of crossings. FHWA has recognized this problem and is working to develop alternative apportionment formulas that would include these risk factors.

Current Funding Is Not Related to Risk Factors

Table 3.1 compares the 1995 apportionments for the five states that had the highest number of fatalities in 1993 to the number of crossings in 1994 and accidents and fatalities in these states between 1991 and 1993. The table shows differences among the five states in the distribution of funds relative to crossings, fatalities, and accidents. For example, while California received 6.9 percent of the section 130 funds in 1995, it had only 4.8 percent of the nation's railroad crossings, 5.3 percent of the fatalities, and 3.9 percent of the accidents. Illinois, on the other hand, received 5.4 percent of the funds but had 6.2 percent of the nation's crossings, 8.4 percent of the fatalities, and 6.3 percent of the accidents.

Chapter 3 Strategies to Improve Railroad Crossing Safety

Table 3.1: Comparison of Five States' Apportionments, Public Crossings, Fatalities, and Accidents

Percentage of total for each category					
Funding	Crossings	Fatalities	Accidents		
74	7.7	10.7	10.2		
6.9	48	5.3	39		
5.4	6.2	84	63		
43	41	8.5	6.1		
3.4	4.0	5.9	6.1		
	Funding 7 4 6 9 5 4 4 3	Funding Crossings 74 77 6.9 4.8 5.4 6.2 4.3 4.1	Funding Crossings Fatalities 7 4 7 7 10 7 6 9 4 8 5 3 5 4 6 2 8 4 4 3 4 1 8 5		

Note: Data in table include states' FY 1995 allocation for the section 130 program, railroad crossings in 1994, and accidents and fatalities from 1991 to 1993.

Source: GAO's analysis of FHWA's and FRA's data.

Similar anomalies appeared for the five states—Alaska, Delaware, Hawaii, Nevada, and Rhode Island—that had the fewest number of crossings. In total, these states received 3.1 percent of the section 130 funds in 1995. However, they accounted for only about one-half of 1 percent of the total number of crossings, accidents, and fatalities in the nation in 1991 through 1993. Alaska, for example, received 1.7 percent of program funds in 1995 but had only 0.1 percent of the crossings, 0.2 percent of the fatalities, and 0.2 percent of the accidents. Hawaii, with only six crossings and no accidents or fatalities, received about \$400,000 for railroad crossing safety.

These anomalies occur because the states' apportionments are derived from the STP formula, which does not include factors related to crossing safety, such as accidents and fatalities. Instead, the formula is based on a percentage share of the funds the states had previously received in fiscal years 1987 through 1991 for their federal-aid highway program. For this reason, every state received section 130 funding.

FHWA Is Developing Alternative Apportionment Formulas

FHWA officials stated that they had observed anomalies similar to those we observed in section 130 apportionments. FHWA and FRA are reviewing the current apportionment process to define a "more appropriate method of distributing section 130 funds, possibly on the basis of the number of crossings and accidents in each state." In May 1995, FHWA officials stated that DOT had developed a funding formula that proposed to distribute railroad crossing improvement funds to the states on the basis of four risk factors, including each state's proportion of accidents, fatalities, total public crossings, and total public crossings with passive warnings.

DOT has assessed changes in the states' annual apportionments using different formulas that would vary the weights assigned to each risk factor. In one alternative formula, FHWA would weight risk factors equally so that each factor would contribute to 25 percent of the state's total apportionment. On the basis of our analysis of DOT's preliminary results in applying this alternative, we found that 28 states would have received less section 130 funds in fiscal year 1995, while the remaining states would have received more funds. As indicated in table 3.2, there are notable differences for the five states with the highest number of crossings under existing and alternative funding formulas.

Table 3.2: Comparison of Fiscal Year 1995 State Apportionments Under Current and Proposed Apportionment Formulas

State	FY 1995 actual apportionment	FY 1995 comparative apportionment	Difference
Texas	\$10,906,280	\$12,099,114	\$1,192,834
California	10,182,716	5,925,646	(4,257,070
Illinois	7,926,261	8.703.731	777,470
Ohio	6,301,744	7.540.429	1,238,685
Indiana	4,962,375	6,635,387	1,673,012

Note: Data in the table are based on a formula FHWA proposed to distribute section 130 funds.

Source: FHWA data

The alternative formula would address some of the anomalies that we found with funds apportioned to the five states we reviewed. For example, California, which received a higher proportion of section 130 funds in comparison to its proportion of crossings, accidents, and fatalities, would receive less funds under a proposed formula.

arly, Illinois and Indiana, which received a lower proportion of ion 130 funds in comparison to their proportion of crossings, dents, and fatalities, would receive more section 130 funds. Pennsylvania, Mississippi, and Arkansas would have received the greatest percentage increases (between 52 and 79 percent), while Alaska, New York, and Maryland would have received the greatest percentage of decreases (between 48 and 76 percent) in their section 130 funds. Changing the weights would, of course, change the allocations.

Appendix 10

Office of Mobile Sources



Environmental Fact Sheet

Environmental Benefits of Proposed Emission Standards for Locomotives

The Environmental Protection Agency (EPA) is proposing emission standards for oxides of nitrogen (NOx), hydrocarbons (HC), carbon monoxide (CO), particulate matter (PM) and smoke for newly manufactured and remanufactured locomotives and locomotive engines. The proposed standards will achieve approximately a two-third reduction in NOx emissions and will reduce HC and PM emissions by half.

Overview of Rulemaking

EPA is proposing emission standards for locomotives that will provide significant emission reductions to help states comply with National Ambient Air Quality Standards (NAAQS) for ozone and PM. The proposed rule is expected to be finalized by the end of 1997 and take effect in 2000. Since locomotive emissions have not been regulated before, it was necessary for EPA to create a comprehensive program, including not only emission standards, but also test procedures and a full compliance program. Three separate sets of emission standards are proposed, with applicability of the standards dependent on the date a locomotive is first manufactured. The first set of standards (Tier 0) are proposed to apply to locomotives and locomotive engines originally manufactured from 1973 through 1999, any time they are remanufactured in calendar year 2000 or later. The second and third sets of standards (Tier I and Tier II) will apply to locomotives and locomotive engines originally manufactured on or after January 1, 2000 (Tier II stanengines originally manufactured on or after January 1, 2000 (Tier II stanengines originally manufactured on or after January 1, 2000 (Tier II stanengines)

dards will take effect on January 1, 2005). These locomotives and locomotive engines will also be required to meet the same standards at each subsequent remanufacture. The Agency is also proposing a rigorous emission testing program to make sure that locomotives comply with these standards for the life of the locomotive.

Health and Environmental Concerns

Most locomotives in the U.S. are powered by diesel engines. Thus locomotives have significant NOx emmissions, as well as HC and PM emissions, all of which have significant health and environmental effects. NOx is a major component of smog and acid rain. NOx emissions combine with HC in the atmosphere to form ground-level ozone, the primary constituent of smog. Ozone is a highly reactive pollutant that damages lung tissue, causes congestion, and reduces vital lung capacity, in addition to damaging vegetation. Actor rain damages buildings and crops, and degrades lakes and streams. NOx also contributes to the formation of secondary PM. PM causes headaches, eye and nasal irritation, chest pain, and lung inflammation. Environmental impacts of PM include reduced visibility and deterioration of buildings.

Locomotive Emission Inventories

Locomotive NOx emission are estimated to represent about 4.7 percent of NOx emissions from all mobile and stationary sources in the U.S. Locomotive PM and HC emissions are both estimated to represent less than one-quarter of one percent of total national emissions. Thus, the focus of the proposed regulation is on NOx emission reductions. It should be noted that in some urban areas that have very high rail traffic, such as Chicago or El Paso, NOx emissions can represent nearly one-tenth of the total NOx inventory.

Current National Locomotive Emission Inventories

Methic Tons Per Year - Percent of Jotal Appenton (Alk Sources)				
NOx	980,000	4.7		
PM-10	24,000	0.1		
HC	38,000	0.2		

What Are the Environmental Benefits?

When fully phased-in, the proposed emission standards will reduce NOx emissions from locomotives by nearly two-thirds, and HC and PM emissions by half. However, they will also achieve very significant emission reductions in the near term. These reductions, which are shown below, are being heavily relied upon by those areas that have very high rail traffic, as well as Southern California, which has moderately high rail traffic and very significant air quality needs. To put these national NOx emission reductions into context, the 348,000 ton per year reduction expected in 2005 would be equivalent to removing about 20 million pasenger cars from the road. In addition, NOx emission reductions will also lead to reductions in ambient concentrations of secondary PM. It has been estimated that about 4 tons of nitrate particulate is formed from every 100 tons of NOx emitted. Thus, the secondary PM reduction expected in 2005 is about 14,000 tons per year.

Projected National Emission Reductions (Metric Tons Per Year)

Year	2005	2010	2015	2020
NOx	348.000	382.000	417,000	451,000
PM	300	1,700	3,200	4,700
HC	400	2,500	4,500	6,600
Secondary PM*	14,000	15,000	17,000	18,000

^{*} Assumes 4 tons of nitrate particulate formed for each 100 tons of NOx emitted.

Reductions from Existing Locomotive Fleet

The fact that so much of the NOx emission reduction will come early in the program is due to the Tier 0 standards that apply to existing locomotives when they are remanufactured. These standards are a unique feature of this proposed regulation, and would represent the first time that EPA has regulated the remanufacturing of an existing fleet on such a large scale. Such regulation of the remanufacturing process is critical because locomotives are generally remanufactured five to ten times during their total service lives (typically 40 years or more). Standards that would only apply to locomotives originally manufactured after the effective date of the rule would not achieve significant emissions reductions until those future locomotives replaced a significant number locomotives in the existing fleet. For the first 13 years of the program, the majority of projected NOx emission reductions will be the result of the Tier 0 emission standards that apply to existing locomotives.

Projected NOx Emission Reductions From Locomotives Manufactured Before and After January 1, 2000 (Metric Tons Per Year)

Year	2005	2010	2015	2020
Tier 0 (Pre-2000 Locomotives)	275,000	234,000	194,000	153,000
Tier I & II (Later Locomotives)	73,000	148,000	223,000	298,000

For More Information

Information on the proposed rule is available electronically via the EPA Internet server via the dial-up modem on the Technology Transfer Network (TTN), an electronic bulletin board system (BBS).

World Wide Web:http://www.epa.gov/OMSWWW

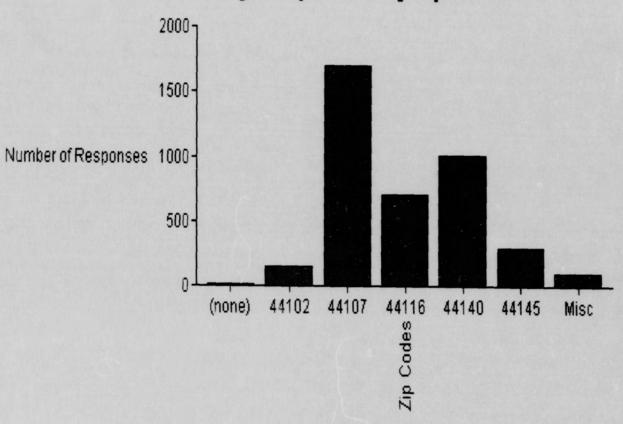
TTN BBS: 919-541-5384 (1200-1440 bps, no parity, 8 data bits, 1 stop bit); voice helpline 919-541-5384.

For further information on the proposed rule, please write to:

U.S. Environmental Protection Agency Engine Programs and Compliance Division 2565 Plymouth Road Ann Arbor, MI 48105

or call: (313) 668-4333.

Train Survey Responses by Zip Code



LAKE WOOD
1697

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E. Rene Barrrera	T 11		
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Cleveland, 44107	rimary/ Y	1265 Cove Ave. Lakewood, OH 44107	Primary? Y
Ms. Norma Bart	Type: H	Ms. Daisy Bartholomew	Type: H
14306 Detroit Ave Lakewood, OH 44107	Primary? Y	17604 Cannon Ave.	Primary? Y
24,011004, 011 44107		Lakewood, OH 44107	
Ms. Kathleen Bartholomew	Type: H	Monica %. Ben Bassett	Type: H
14312 Detroit Ave. Lakewood, OH 44107	Primary? Y	1064 Forest Cliff Drive Lakewood, OH 44107	Primary?Y
231011004, 011 41107		Lakewood, OH 44107	
Mr. William Bast	Type: H	Mr. Bauer, Jack F.	Type: H
1277 Cove	Primary? Y	17903 Lake Rd.	Primary?Y
Lakewood, OH 44107-2164		Lakewood, OH 44107-1046	
Ms. Claire Bean	Type: H	Mr. Richard Bean	Type: H
17825 Shaw Ave Lakewood, OH 44107-1013	Primary? Y	17825 Shaw Ave	Primary? Y
Lakewood, OH 44107-1013		Lakewood, OH 44107-1013	
Mrs. Beard, Kathryn	Type: H	Ms. Doris L. Bearse	Type: H
17507 Riverway Dr	Primary? Y	1617 Westwood Ave	Primary? Y
Lakewood, CH 44107-5317		Lakewood, OH 44107	
Ms. Wells Beatrice	Type: H	Mr. Becker, Gerald T.	Type: H
1210 Cook Ave Lakewood, OH 44107-2504	Primary? Y	1543 Belle Ave.	Primary? Y
Lakewood, 011 44107-2504		Lakewood, OH 44107	
Mr. John E. Becker	Type: H	M. Sue Becker	Type: H
1565 Alameda Ave	Primary? Y	1292 Virginia	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	
Ms. Janet Bednar	Type: H	Ms. Carol a. Behnke	Type: H
1691 Robinwood Ave Lakewood, OH 44107-4551	Primary? Y	15523 Lakewood Hts. Blvd	Primary? Y
Lux3W000, OH 44107-4001		Lakewood, OH 44107	
Mr. John E. Behnke	Type: H	Ms. Rena Belch	Type: H
15523 Lakewood Hts Blvd	Primary? Y	1492 Lauderdale Avenue	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107-3630	

Ms. Elsie Bell	Type: H	Mr. William S. Bell	Type: H
1341 Marlowe Ave. Lakewood, OH 44107	Primary? Y	1341 Marlowe Ave. Lakewood, OH 44107	Primary? Y
Idalia Bellido 519 Lauderdale Aye	Type: H Primary?Y	Mr. John Belter 1516 Elmwood Ave	Type: H Primary?Y
Lakewood, OH 44107	rimary	Lakewood, OH 44107-3904	Primary: 1
Ms. Cheryl L. Beltz 1276 Westlake Ave.	Type: H Primary?Y	Mr. Albert Belzer 1299 Thoreau Rd	Type: H
Lakewood, OH 44107-2314	riiiai y	Lakewood, OH 44107	Primary? Y
Ms. Naomi Benepe 1440 Arther Ave	Type: H	Ms. Joan Berger	Type: H
Lakewood, OH 44107	Primary? Y	2089 Olive Ave. Lakewood, OH 44107	Primary? Y
Mr. John Bertschler	Type: H	Mr. David Beuoy	Type: H
1234 Cook Ave Lakewood, OH 44107	Primary? Y	11811 S. Lane Drive Lakewood, OH 44107	Primary? Y
Fontanne Bickley	Type: H	Mr. John a. Biebel	Туре: Н
1299 Edanola Ave. Lakewood, OH 44107	Primary? Y	1433 Riverside Dr Lakewood, OH 44107	Primary? Y
Ms. Büey, Rosemarie	Type: H	Ms. Margaret Binder	Туре: Н
1530 Rose Wood Ave. Lakewood, OH 44107-3736	Primary? Y	16807 Fischer Rd. Cleveland, OH 44107-5537	Primary? Y
Ms. Helen M. Binford	Type: H	Mrs. Bishop, Mary E.	Type: H
12000 Edgewater Dr Lakewood, OH 44107-1784	Primary? Y	1598 Wyandotte Ave. Lakewood, OH 44107-4736	Primary? Y
Mr. Tom Bitel	Type: H	Mr. Henry Bittel	Type: H
1350 Andrews Ave. Lakewood, OH 44107	Primary? Y	1296 Manor Park Ave. Lakewood, OH 44107	Primary? Y
Mr. James Bittel	Туре: Н	Ms. Lynn Bittel	Туге: Н
17839 N Clifton Dr Lakewood, OH 44107-1012	Primary? Y	1271 Cook Ave Lakewood, OH 44107	Primary? Y
Ms. Mary Bittel	Type: H	Jamie Blackson	Туре: Н
1296 Manor Park Ave. Lakewood, OH 44107	Primary? Y	1057 Abbieshire Avenue Lakewood, OH 44107	Primary? Y

Ms. Blanita, Ileana R. 1563 Blossom Park. Lakewood, OH 44107-4436	Type: H Primary? Y	Albert & Melanie Blaser 1450 Cohassett Ave Lakewood, 44107	Type: H Primary?Y
Mrs. Blinkley, Alberta J. 1363 Bunts Rd. Lakewood, OH 44107-2674	Type: H Primary? Y	Ms. Rose M. Bliss 1504 Grace Avenue Lakewood, OH 44107-4915	Type: H Primary? Y
Ms. Maria G. Bluhm 12505 Edgewater Dr Apt 101 Cleveland, OH 44107	Type: H Primary?Y	Mr. John E. Blyler 1618 Hopkins Avenue Lakewood, OH 44107	Type: H Primary? Y
Mr. Edward Bobinchak 13975 Clifton Blvd. Cleveland, OH 44107	Type: H Primary?Y	A. Bocchicchra 1325 Cook Ave Lakewood, OH 44107	Type: H Primary? Y
Mr. Bodey, Steven K. 2249 Olive Ave. Cleveland, OH 44107-5566	Type: H Primary?Y	Ms. Rosemary A. Boehm 14312 Detroit Ave Lakewood, OH 44107 4418	Type: H Primary?Y
Ms. Catherine A. Bolger 1415 Clarence Ave. Lakewood, OH 44107	Type: H Primary?Y	Mr. Steve Bolz 14837 Detroit Ave Lakewood, OH 44107	Type: H Primary? Y
Jackie Bond 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y	Ms. Theresa Borow 1218 Hall Ave Lakewood, OH 44107	Type: H Primary? Y
Ms. Dorothy M. Borsodi 14306 Detroit Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. Boston, Dale 1294 Belle Ave. Lakewood, OH 44107-2618	Type: H Primary?Y
Mrs. Boston, Sally 1294 Belle Ave. Lakewood, OH 44107-2618	Type: H Primary?Y	Ms. Dorothy Boughner 12530 Lake Avenue #114 Lakewood, OH 44107-1574	Type: H Primary? Y
Mr. David Bowditch 1295 Lakeland Ave. Lakewood, OH 44107	Type: H Primary?Y	Ms. Susan Bowditch 1295 Lakeland Ave. Lakewood, OH 44107	Type: H Primary?Y
Ms. Deborah Bowen 1307 Nicholson Lakewood, OH 44107	Type: H Primary? Y	Ms. Jennifer Bowen 1371 Hall Ave. Lakewood, OH 44107	Type: H Primary? Y

John Bowersock 12501 Plover St Lakewood, OH 44107	Type: H Primary?Y	Ms. Theresa M. Bozak 1261 Ethel Avenue Lakewood, OH 44107-2319	Type: H Primary? Y
Mrs. Bradley, Linda P. 17540 Madison Ave. Lakewood, OH 44107-3548	Type: H Primary? Y	J. F. Bradley 13908 Edgewater Dr Lakewood, OH 44107	Type: H Primary? Y
Ms. Kathleen Brady 17829 Shaw Avenue Lakewood, OH 44107	Type: H Primary?Y	Ms. Edna Brandstetter 1266 Lakeland Avenue Lakewood, OH 44107-2425	Type: H Primary? Y
Mr. Gusti Braune 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary? Y	Mr. Donald P. Breckel 1291 Arlington Lakewood, OH 44107	Type: H Primary? Y
Mrs. Breiner, Mary T. 1092 Homewood Dr. Lakewood, OH 44107-1450	Type: H Primary? Y	Ms. Julia Brennan 1449 Roycroft Ave Lakewood, OH 44107-3405	Type: H Primary? Y
Ms. Molly Brennan 17427 Lake Avenue Lakewood, OH 44107	Type: H Primary?Y	Ms. Doris Brickner 1286 Hall Ave Lakewood, OH 44107-2324	Type: H Primary?Y
Marion Brinkman 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y	Ms. Mary S. Broadbent 1236 Jackson Ave Lakewood, OH 44107	Type: H Primary?Y
Mr. Walter Broadbent 1480 Coutant Avenue Lakewood, OH 44107-5112	Type: H Primary?Y	Brock, Doroty 1110 Wilbert Rd. Lakewood, OH 44107-1444	Type: H Primary?Y
Ms. Dorothy Brock 1110 Wilbert Road Lakewood, OH 44107	Type: H Primary?Y	Mr. John Brock 1110 Wilbert R⊲. Lakewood, OH 44107-1444	Type: H Primary? Y
Mr. Nick C. Brodella 14300 Detroit Ave Lakewood, OH 44107-4416	Type: H Primary?Y	Mr. Bronish, John 1503 Hopkins Ave Lakewood, OH 44107	Type: H Primary?Y
Mr. Brookbank, Michael A. 1444 Robinwood Ave. Lakewood, OH 44107-4533	Type: H Primary?Y	Ms. Ruth Brooks 14312 Detroit Ave Lakewood, OH 44107-4418	Type: H Primary?Y

Ms. Lucille Brown	Type: H	Ms. Lucille Brown	Type: H
17469 Clifton Blvd.	Primary? Y	1341 Marlowe Ave.	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	
Ms. Mary Therese Brown	Type: H	Ms. Joan Bruch	T 11
1635 Alameda Ave.	Primary? Y		Type: H
Lakewood, OH 44107	rimaryri	11820 Edgewater Dr Lakewood, OH 44107-1798	Primary?Y
Mr. John Bruch	T 11		200
11820 Edgewater	Type: H Primary?Y	Mr. Gordon Brumm	Type: H
Lakewood, OH 44107-1798	ramaryri	1515 St. Charles Lakewood, OH 44107	Primary? Y
Mr. Gordon Brumm	Type: H	Ms. Verna Brundage	Type: H
1515 St Charles Ave	Primary? Y	1480 Warren Rd.	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	T dinary: 1
Ms. Mary E. Brunner	Type: H	Ms. Mary Buccieri	Type: H
1532 Alameda Ave	Primary? Y	2079 Carabel Ave	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107-5701	· initially · i
Bucy, Colleen	Type: H	Mr. Vincent Bucy	Type: H
1298 Marlowe Ave. Lakewood, OH 44107-2628	Primary? Y	1298 Marlowe Ave.	Primary? Y
Lakewood, 011 44107-2020		Lakewood, OH 44107-2628	
Mr. Joseph Budzar	Type: H	Mrs. Ruth Budzar	Type: H
17835 Lake Ave. Lakewood, OH 44107-1052	Primary?Y	17835 Lake Ave. Lakewood, OH 44107-1052	Primary? Y
Mr. Buelow, Brad	Type: H	Mr. William Bulloch	T 11
2151 Overbrook	Primary? Y	14300 Detroit Ave	Type: H Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107-4416	· mary · ·
Mr. Eric Burchak	Type: H	Ms. Jane Burchak	Type: H
13930 Lake Ave	Primary?Y	13930 Lake Ave	Primary?Y
Lakewood, OH 44107		Lakewood, OH 44107	
Ms. Joan Burda	Type: H	Mr. Burdette, Family	Type: H
2035 Elmwood Ave. Lakewood, OH 44107	Primary? Y	1193 Cook Ave.	Primary?Y
2		Lakewood, OH 44107-2544	
** ** **			
Mr. Robert Burgy 1278 Lakeland Ave.	Type: H	Ms. Joan Burke	Type: H
Lakewood, OH 44107	Primary? Y	17426 Northwood Avenue Lakewood, OH 44107	Primary? Y

Kimberly C. Burnell 575 Marlowe Ave. Lakewood, OH 44107	Type: H Primary? Y	Ms. Patricia Burnell 2120 Concord Dr. Lakewood, OH 44107-5327	Type: H Primary?Y
Ms. Evelyn Burri 12540 Edgewater Dr Lakewood, OH 44107-1683	Type: H Primary? Y	Ms. Lois Bush 11820 Edgewater Dr Lakewood, OH 44107	Type: H Primary?Y
Ms. Jeanette Butkiewicz 1369 Bunts Rd Apt 102 Cleveland, OH 44107-2668	Type: H Primary? Y	Ms. EMILY CIGAS 12015 Clifton Blvd. Lakewood, OH 44107-2160	Type: H Primary? Y
Helen E. Cad 14401 Detroit Ave Lakewood, OH 44107	Type: H Primary?Y	H. Cady 14312 Detroit Ave Lakewood, OH 44107	Type: H Primary?Y
Ms. Joanne H. Calkins 17893 Captains Cv Lakewood, OH 44107	Type: H Primary?Y	Mr. Dennis H. C. 'sin 1261 Andrews Ave Lakewood, OH 44107-2403	Type: H Primary?Y
Mr. and Mrs. Camely, James 1288 Andrews Ave Lakewood, OH 44107-2404	Type: H Primary?Y	Elmer E. Cameron 11800 Edgewater Drive Lakewood, 44107	Type: H Primary?Y
Ms. Shiley Campion 1266 Ovelook Rd. Lakewood, OH 44107	Type: H Primary?Y	Domtal Campon 1281 Arlington Rd Lakewood, OH 44107	Type: H Primary?Y
Ms. Tracy Canale 1281 Brockley Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. and Mrs. Edward Canant and Betty Can 15515 Hilliard Rd Lakewood, OH 44107	Type: H Primary? Y
Mr. Capitos, Anthony 2030 Robin St Lakewood, OH 44107-5222	Type: H Primary?Y	Ms. Darleen Caraffi 2167 Elbur Ave. Lakewood, OH 44107	Type: H Primary? Y
Mr. Carmen, Frederick E. 1390 Ethel Ave. Lakewood, OH 44107-2371	Type: H Primary? Y	Ms. Penelope Carnahan 12021 Edgewater Dr Lakewood, OH 44107	Type: H Primary?Y
Mrs. Carney, Jeanette M. 12550 Lake Ave. Lakewood, OH 44107-1575	Type: H Primary?Y	Ms. Lucy Carney 13303 Merl Avenue Lakewood, OH 44107-2823	Type: H Primary?Y

Mr. Michael Carney 13303 Merl Avenue Lakewood, OH 44107-2823	Type: H Primary? Y	Mr. Michael Carney 13303 Merl Ave Lakewood, OH 44107	Type: H Primary?Y
L. J. Carpenter	Type: H	Ms. Joyce Carswell	Type: H
1307 Bonnieview Lakewood, OH 44107	Primary? Y	1493 Lewis Dr Lakewood, OH 44107-4825	Primary? Y
Pete Cascio	Type: H	Mrs. Cooky Liber Blanch I	
1594 Waterbury Road Lakewood, 44107	Primary? Y	Mrs. Casey-Liber, Blanch J. 1579 Elbur Ave. Lakewood, OH 44107-4751	Type: H Primary?Y
Mrs. Cassese, Nancy	T 11		
1308 Bunts Rd Lakewood, OH 44107-2614	Type: H Primary?Y	Mr. Charles Cassidy 1196 St. Charles Ave. Lakewood, OH 44107	Type: H Primary?Y
Ms. Kathleen Cassidy	Type: H	Ms. Anja Casterline	Time: U
1196 St. Charles Ave. Lakewood, OH 44107	Primary? Y	12700 Lake Ave #2303 LAKEWOOD, OH 44107-1576	Type: H Primary?Y
Ms. Pamela Castle	Type: H	Ms. Laura M. Catalano	Type: H
1451 Wyandotte Ave Lakewood, OH 44107-4723	Primary? Y	1299 Manor Park Ave. Lakewood, OH 44107	Primary? Y
Ms. Cathry 11735 Lake Ave. Lakewood, OH 44107-6300	Type: H Primary?Y	Ms. Smego Cecelia 1555 Hopkins Lakewood, OH 44107-5038	Type: H Primary?Y
Dagmar Celeste 12700 Lake Ave. Lakewood, OH 44107	Type: H Primary?Y	Eleanor W. Cember 363 Bunts Road Lakewood, OH 44107	Type: H Primary? Y
Mr. Louis Luke Cerny	Type: H	M. Cestaro	Type: H
13942 Clifton Blvd. Lakewood, OH 44107	Primary? Y	1199 Ethel Ave Lakewood, OH 44107	Primary? Y
M. Cestaro	Type: H	Ms. Mary Bofin Chak	Туре: Н
199 Ethel Ave Lakewood, OH 44107	Primary? Y	13975 Clifton Blvd. Lakewood, OH 44107	Primary?Y
Mr. Alan Chan	Type: H	Mr. Harold Chandler	Time: 11
1219 Elbur Ave	Primary? Y	1271 Thoreau Rd	Type: H Primary?Y
Lakewood, OH 44107		Lakewood, OH 44107-2843	

Ms. Minna Chandler	Type: H	Mrs. E. Jane Cheiky	Type: H
1271 Thoreau Rd Lakewood, OH 44107-2843	Primary? Y	1496 Elmwood Ave Lakewood, OH 44107	Primary? Y
		Carewood, On 44107	
Mr. Nelson Chenaur	Type: H	Ms. Deborah Cherry	Туре: Н
11850 Edgewater Dr Lakewood, OH 44107-1790	Primary? Y	1491 W Clifton Blvd	Primary? Y
		Lakewood, OH 44107-3308	
Dorothy Chidester	Туре: Н	Ms. Lí Jean Chin	Type: H
1291 Virginia Ave. Lakewood, OH 44107-2430	Primary? Y	17827 Webb Cliff Dr Lakewood, OH 44107	Primary? Y
		Lakewood, On 44107	
Mr. Toy J. Chin	Type: H	Mr. Steve Christoff	Type: H
1495 Blossom Park Ave Lakewood, OH 44107	Primary? Y	14300 Detroit Ave	Primary? Y
201011000, 011 44107		Lakewood, OH 44107	
Ms. Margaret Cingel	Туре: Н	Ms. Cirk, Rose	Type: H
14619 Bayes Ave Lakewood, OH 44107-5917	Primary? Y	14312 Detroit Ave. Lakewood, OH 44107-4418	Primary? Y
		20000000, 011 44107 4410	
Mr. Edward Cirk	Туре: Н	Edward and Rose Cirk	Туре: Н
12506 Edgewater Dr. Lakewood, OH 44107	Primary? Y	14312 Detroit Rd. Apt. #1446 Lakewood, OH 44107	Primary? Y
M. B Oct			
Ms. Rose Cirk 14312 Detroit Ave #1446	Type: H Primary?Y	Thomas L. Ciryak 1370 Elbur Ave.	Type: H Primary?Y
Lakewood, OH 44107		Lakewood, OH 44107	runary: 1
Mr. Donald Clarke	Type: H	Mr. Donald Clarke	Type: H
11800 Edgewater Dr Lakewood, OH 44107	Primary? Y	11800 Edgewater Dr. Lakewood, OH 44107	Primary? Y
Eileen Clarke	Type: H	Lloyd C. Clarke	Type: H
14530 Clifton Blvd Lakewood, OH 44107	Primary? Y	18645 Detroit Ave Lakewood, 44107	Primary? Y
Ms. Mary Cleary	Type: H	Ms. Joyce Cobb	Туре: Н
11820 Edgewater Dr. Lakewood, OH 44107	Primary? Y	2156 Elbur Ave Lakewood, OH 44107	Primary? Y
Ms. Judith Cobb 2156 Elbur Ave	Type: H Primary? Y	Ms. Joyce Cobbs 2156 Elbur	Type: H
Lakewood, OH 44107	rimaryri	Lakewood, OH 44107	Primary? Y

Mrs. Cole, Alexa E. 14306 Detroit Ave. Lakewood, OH 44107-4417	Type: H Primary? Y	Ms. Kathryn Coleman 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary? Y
Ms. Barbara Collins 1254 Belle Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. Gary Collins 1254 Belle Ave Lakewood, OH 44107-2618	Type: H Primary? Y
Ms. Marie Collins 15555 Hilliard Rd Lakewood, OH 44107-3849	Type: H Primary?Y	Mr. Ward Collins 13475 Lake Ave Lakewood, OH 44107	Type: H Primary?Y
Ms. Barbara A. Combes 1292 Thoreau Rd Lakewood, OH 44107-2844	Type: H Primary?Y	Ms. Clementin C. Compton 12900 Lake Ave. Lakewood, OH 44107-1577	Type: H Primary?Y
Ms. Julia Connelly 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary? Y	Mr. Mike Connelly 13501 Merl Ave. Lakewood, OH 44107	Type: H Primary?Y
Evelyn F. Conrad 2019 Mcknley Ave Lakewood, 44107	Type: H Primary? Y	John L. Conroy 12700 Lake Ave Lakewood, 44107	Type: H Primary? Y
Ms. Mary Conti 1676 Parkwood Rd Lakewood, OH 44107	Type: H Primary?Y	Ms. Jean Cook 1308 St. Charles Lakewood, OH 44107	Type: H Primary?Y
Mary Cook 1312 Marlowe Ave Lakewood, OH 44107	Type: H Primary?Y	Mary P. Cook 312 Marlowe Ave Lakewood, OH 44107	Type: H Primary?Y
Mr. Hal Cooper 16924 Edgewater Dr. Lakewood, OH 44107	Type: H Primary?Y	Mr. James Costa 1312 Brockley La ewood, OH 44107	Type: H Primary? Y
Ms. Sue Costa 1312 Brockley Lakewood, OH 44107	Type: H Primary?Y	Mr. Costello, Vincent L. 2221 Lewis Dr. Lakewood, OH 44107-6131	Type: H Primary?Y
Mr. Anthony Covic 16704 Clifton Blvd. Lakewood, OH 44107	Type: H Primary?Y	Mr. Anthony Covic 16704 Clifton Blvd Lakewood, OH 44107	Type: H Primary? Y

Mrs. Cowen, Christine 14236 Athens Ave Lakewood, OH 44107-6071	Type: H Primary? Y	Ms. JPatricia Cowen 17426 Woodford Ave. Lakewood, OH 44107	Type: H Primary? Y
Mr. Timothy Cowen 17426 Woodford Ave. Lakewood, OH 44107	Type: H Primary? Y	Ms. Cowley, Dorothy 14312 Detroit Ave Lakewood, OH 44107-4418	Type: H Primary?Y
Ms. Kay Cozzens 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary? Y	Ms. Ceclia M. Crawford 1630 Woodward Ave Lakewood, OH 44107	Type: H Primary?Y
Mr. Jack Crawford 1630 Woodward Ave Lakewood, OH 44107	Type: H Primary?Y	Stephen a. Croley 12550 Lake Ave Lakewood, OH 44107	Type: H Primary? Y
		20,011000, 011 14107	
Ms. Mary Cron 15104 Arden Ave Lakewood, OH 44107-5809	Type: H Primary?Y	Ms. Patricia Crowley 14306 Detroit Ave Lakewood, OH 44107	Type: H Primary? Y
Mr. George L. Csanad 11820 Edgewater Dr. Lakewood, OH 44107	Type: H Primary?Y	Mr. Peter Csanad 1261 Chase Ave. Lakewood, OH 44107	Type: H Primary? Y
Ms. Sharon Csanad	Туре: Н	Mr. Paul Csia	Type: H
1261 Chase Ave. Lakewood, OH 44107	Primary? Y	2107 Concord D Lakewood, OH 44107	Primary? Y
Ms. Cubberley, Loretta M.	Туре: Н	Ms. Loretta Cubberly	Туре: Н
14306 Detroit Ave. Lakewood, OH 44107-4417	Primary? Y	14306 Detroit Avenue, #736 Lakewood, OH 44107	Primary? Y
Mr. Cullen, Craig 14604 Clifton Blvd Lakewood, OH 44107	Type: H Primary? Y	Craig and Lucia Cullen 14604 Clifton Blvd. Lakewood, OH 44107	Type: H Primary? Y
Ms. Margaret Cullen	Type: H	Mr. Walter Cunnan	Туре: Н
14306 Detroit Ave Lakewood, OH 44107-4417	Primary? Y	2152 Glenbury Ave Lakewood, OH 44107-5414	Primary? Y
Ms. Jessie M. Cunningham	Type: H	Mr. Neal J. Curran	Туре: Н
17827 Webb Cliff Dr Lakewood, OH 44107	Primary? Y	1270 Bunts Rd Lakewood, OH 44107-2612	Primary? Y

Ms. Curtan, Sara 2152 Morrison Ave Lakewood, OH 44107	Type: H Primary?Y	Thomas Curtin 1506 Wayne Ave Cleveland, 44107	Type: H Primary? Y
Ms. Kathryn Curtis 14306 Detroit Ave Lakewood, OH 44107-4417	Type: H Primary?Y	Mr. Le Gai Gilby Cutting 1217 Granger Ave Lakewood, OH 44107	Type: H Primary? Y
Mr. Richard H. Cutting 1217 Granger Ave.	Type: H Primary?Y	Margaret F. Czarnitzki Lakewood, OH 44107	Type: H Primary?Y
Lakewood, OH 44107			, innay, ,
Marian Czyba 17413 Woodford Lakewood, 44107	Type: H Primary?Y	Marian Czyba 17413 Woodford Lakewood, OH 44107	Type: H Primary?Y
Mr. D'Agostino 1289 Chase Ave. Lakewood, OH 44107-2601	Type: H Primary?Y	Ms. Ingrid Dasen 1307 Summit Lakewood, OH 44107	Type: H Primary? Y
Mr. Julius J. David 1652 Chesterland Ave Lakewood, OH 44107-4802	Type: H Primary?Y	Ms. Marcie A. Davies 1298 Viginia Ave Lakewood, OH 44107	Type: H Primary? Y
Mr. Davis, Bill 18162 Clifton Rd Lakewood, OH 44107-4417	Type: H Primary?Y	Mrs. Davis, Michelle 17453 Stiaw Ave Lakewood, OH 44107	Type: H Primary? Y
Ms. Josephine T. Davis 12550 Lake Ave. #106 Lakewood, OH 44107	Type: H Primary?Y	Ms. Margaret L. Davison 12900 Lake Ave # 502 Lakewood, OH 44107	Type: H Primary? Y
Ms. Rosalinda Day 1288 Warren Rd Lakewood, OH 44107-2516	Type: H Primary?Y	Ms. Mary Jane DeFranco 1199 French Avenue Lakewood, OH 44107	Type: H Primary? Y
Ms. Mary Jeanne DeFranco 1199 French Ave. Lakewood, OH 44107	Type: H Primary?Y	Mary DeSmith 2051 Richland Ave Lakewood, 44107	Type: H Primary? Y
Ms. Katie Dejongh 1363 Bunts Rd. Lakewood, OH 44107	Type: H Primary?Y	Mr. John Derethik 1050 Homewood Dr. Lakewood, OH 44107	Type: H Primary? Y

Mr. Gene Devito 12015 Clifton Blvd Lakewood, OH 44107	Type: H Primary?Y	Ms. Bonnie S. Dicarro 1342 Lakewood Ave. Lakewood, OH 44107	Type: H Primary?Y
Mr. David Dicillo 12900 Lake Ave. Lakewood, OH 44107-1577	Type: H Primary?Y	Ms. Esther Dick 1341 Marlowe, #800 Lakewood, OH 44107	Type: H Primary? Y
Mrs. Linda Dick 1454 Lewis Dr. Lakewood, OH 44107-4826	Type: H Primary?Y	Ms. Virginis Dick 13208 Hazelwood Ave Lakewood, OH 44107	Type: H Primary? Y
Mr. William Dick 1454 Lewis Dr. Lakewood, OH 44107-4826	Type: H Primary?Y	Mr. John Dillingham 1274 Granger Avenue Lakewood, OH 44107	Type: H Primary? Y
Mr. Dilullo, David 12060 Lake Ave. Lakewood, OH 44107-1894	Type: H Primary?Y	Ms. Amy Dilzell 1276 French Ave Lakewood, OH 44107	Type: H Primary?Y
Mr. Dean Dilzell 1276 French Ave Lakewood, OH 44107	Type: H Primary? Y	Ms. Margaret Dimmick 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y
Shabbir A. Diwan 1253 Warren Rd Lakewood, OH 44107	Type: H Primary? Y	Mr. Doug Dixon 1189 Elbur Ave. Lakewood, OH 44107	Type: H Primary?Y
Ms. Eileen Dixon 2028 Morrison Ave Lakewood, OH 44107-5720	Type: H Primary?Y	Mr. Howard Doerr 12550 Lake Ave Lakewood, OH 44107	Type: H Primary? Y
Ms. Linda Doerschuk 1592 Almeda Ave. Lakewood, OH 44107	Type: H Primary? Y	Mr. Larry Mc Donald 11849 Edgewater Lakewood, OH 44107	Type: H Primary? Y
Mr. Stangel Donald 14300 Detroit Ave Lake Wood, OH 44107-4416	Type: H Primary?Y	Ms. Roser ary Donnelly 1277 Edwards Ave. Lakewood, OH 44107	Type: H Primary? Y
Mr. Donofrio, Vince 1392 Webb RD. Lakewood, OH 44107-2251	Type: H Primary?Y	Ms. Genevieve L. Mc Donough 17600 Detroit Avenue Lakewood, OH 44107-3443	Type: H Primary? Y

Ms. Patricia Donovan 1446 Orachard Groove Ave Lakewood, OH 44107	Type: H Primary? Y	Ms. Julia Dopman 14821 Clifton Blvd Lakewood, OH 44107	Type: H Primary?Y
Ms. Catherine Doran 14312 Detroit Ave. Lakewood, OH 44107	Type: H Primary? Y	Mr. Joseph Dorin 1233 Hall Ave Lakewood, OH 44107-2300	Type: H Primary?Y
Mr. Frank Dorko 1519 Lakeland Ave Lakewood, OH 44107	Type: H Primary? Y	Mr. Glenn Dorko 1249 Elbur Ave Lakewood, OH 44107-2715	Type: H Primary?Y
Ms. Joan Dorner 14312 Detroit Ave. Lakewood, OH 44107	Type: H Primary? Y	Ms. Patricia Dorsey 12000 Edgewater Dr. Lakewood, OH 44107	Type: H Primary? Y
Mrs. Dougherty, Florence E. 1196 Marlowe Ave. Lakewood, OH 44107-2626	Type: H Primary? Y	Ms. Olga Betty Dougherty 14300 Detroit Ave. Apt. #304 Lakewood, OH 44107	Type: H Primary? Y
Ms. Olga Betty Dougherty 14300 Detroit Ave., #304 Lakewood, OH 44107	Type: H Primary?Y	Mrs. Douglas, Barbara A. 2140 Overbrook Ave. Lakewood, OH 44107-5312	Type: H Primary? Y
Ms. Denise Doyle 1420 Lauderdale Lakewood, OH 44107-3630	Type: H Primary?Y	Mrs. Beulah Dragt 1337 Beach Ave Lakewood, OH 44107	Type: H Primary?Y
Ingeborg Drap 1626 Winchester Ave. Lakewood, OH 44107	Type: H Primary?Y	A. C. Drewing 14614 Leonard Ave Lakewood, OH 44107-5929	Type: H Primary?Y
Ms. Colleen Drews 1326 Marlowe Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. Ron Drews 1326 Marlowe Ave Lakewood, OH 44107	Type: H Primary? Y
Dr. & Mrs. Maier M. Driver 17896 Captains Cv Lakewood, OH 44107	Type: H Primary?Y	Mr. and Mrs. Drobovic, Andrew 12970 Lake Ave Lakewood, OH 44107-1521	Type: H Primary?Y
Ms. Lizabeth Drummond 1474 Lincoln Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. Roman Ducu 1274 Cove Ave Lakewood, OH 44107	Type: H Primary?Y

Mr. Tod Duge 17400 Lake Ave Lakewood, OH 44107	Type: H Primary? Y	Ms. Tom Duge 17400 Lake Ave Lakewood, OH 44107	Type: H Primary? Y
Mrs. Helen Dundek 14530 Madison Ave. Lakewood, OH 44107	Type: H Primary? Y	Ms. Carol Dunipace 17520 Archdale Avenue Lqakewood, OH 44107-3508	Type: H Primary?Y
Ms. Jeanne Dunn Westerly, #510 Lakewood, OH 44107	Type: H Primary?Y	Ms. Jeanne Dunn 14300 Detroit Ave Lakewood, OH 44107	Type: H Primary?Y
Ms. Louise Dunning 15305 Edgewater Dr Lakewood, OH 44107-1207	Type: H Primary? Y	Mr. Dusenbury, Calvin C. 1459 Wagar Ave. Lakewood, OH 44107-3638	Type: H Primary?Y
Mr. Calvin Dusenbury 1459 Wagar Ave. Lakewood, OH 44107	Type: H Primary? Y	Mr. Joseph Dwyer 1370 Webb Rd Lakewood, OH 44107-2226	Type: H Primary?Y
Ms. Irene Dzurik 2127 Lewis Dr. Lakewood, OH 44107-6142	Type: H Primary?Y	Jan Dzwigala 10916 Lake Ave Lakewood, OH 44107-1216	Type: H Primary? Y
Ms. Valerie Early 150 Lakwood Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. Tom Edgehouse 1291 Manor Park Rd Lakewood, OH 44107	Type: H Primary?Y
Mr. William W. Edman 2174 Wyandotte Ave. Lakewood, OH 44107-6147	Type: H Primary?Y	Mrs. Edmunds, Ada R. 14300 Detroit Ave. Lakewood, OH 44107-4416	Type: H Primary? Y
Ms. Arleen Edwards 14312 Detroit Ave #942 Lakewood, OH 44107	Type: H Primary?Y	Mr. Patrick Edwards 1285 W. Clifton Blvd. Lakewood, OH 44107	Type: H Primary? Y
Ms. Cheryl A. Egan 1377 Granger Ave Lakewood, OH 44107-2232	Type: H Primary? Y	Mr. Kelly G. Egan 1377 Granger Ave Lakewood, OH 44107-2232	Type: H Primary?Y
Ms. Nancy Egger 1283 Canford Ave. Lakewood, OH 44107	Type: H Primary? Y	Ms. Grace Ehrich 1185 Warren Rd. Lakewood, OH 44107-2513	Type: H Primary?Y

Ms. Kathleen Einhouse	Type: H	Mr. Jacob Eisler	Tomas U
1370 Gladys Ave	Primary? Y	15312 Clifton Blvd	Type: H
Lakewood, OH 44107	riiiiai y i i	Lakewood, OH 44107	Primary? Y
		24,011,000,011,44107	
Mr. Bill Ellert	Type: H	Ms. Mary Pat Ellert	T 11
1473 Mars Ave.	Primary? Y		Type: H
Lakewood, OH 44107	rimaryri	1473 Mars Ave. Lakewood, OH 44107	Primary? Y
		Lakewood, OH 44107	
Ms. Kerry Elliott	Type: H	Mr. Gerald Ellis	Type: H
1333 Cove Ave	Primary? Y	1449 Elbur Ave	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107-4742	· ····································
M. C 511	2		
Mr. Stan Ellsworth	Type: H	Mrs. Emery, Wilma L.	Type: H
1341 Marlowe Ave.	Primary? Y	12204 MAdison Ave.	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107-5044	
Mr. Harrison Engle	Type: H	Mrs. Karen Engle	T
1333 Westlake Ave			Type: H
Lakewood, OH 44107	Primary? Y	1333 Westlake Ave Lakewood, OH 44107	Primary? Y
		Lakewood, OH 44107	
Mr. Thomas English	Type: H	Mrs. Enix, Rita E.	Type: H
1363 Bunts Rd. Apt. #201	Primary? Y	14312 Detroit Ave.	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107-4418	
Ms. Nancy Enklat	Type: H	Anita &. George Eppley	Type: H
1344 Manor Park Ave Lakewood, OH 44107-2624	Primary? Y	125 Lake Ave.	Primary? Y
20000000, 011 44107 2024		Lakewood, OH 44107	
Dr. & Mrs. G. Erdelyi	Type: H	Chris Erhardt	Type: H
12500 Edgewater Dr.	Primary? Y	14126 Detroit Ave #2	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	
Ms. Malvina Etowski	Type: H	Mr. Adams Eugene	T
1256 Webb Rd	Primary? Y		Type: H
Lakewood, OH 44107	rumaryri	1434 Parkhaven Row Cleveland, OH 44107-4506	Primary? Y
Mr. Chales W. Evans	Type: H	Mr. Charles W. Evans	Type: H
1380 Gladys Avenue	Primary? Y	1380 Gladys Ave.	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	
Mr. Edward Evans	Type: H	Ms. Elizabeth Evans	Type: H
12961 Harlon Ave.	Primary? Y	12961 Harlon Ave.	Type: H Primary? Y
Lakewood, OH 44107	· initial y · i	Lakewood, OH 44107	rimaryry

John H. Evans 12900 Lake Ave. Lakewood, OH 44107	Type: H Primary?Y	Ms. Charlotte Everest 15031 Madison Ave Lakewood, OH 44107-4034	Type: H Primary?Y
Ms. Siegel Evon 1315 Saint Charles Ave. Lakewood, OH 44107-2534	Type: H Primary? Y	Ms. Julia Fahey 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y
Mr. Juan a. Farias 15115 Lake Ave Apt 103 Lakewood, OH 44107-1347	Type: H Primary?Y	M. Anna Marie Farone 1286 W. 110th Street Cleveland, OH 44107	Type: H Primary? Y
Ms. Mildred Farrell 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y	Ms. Jill Farris 1420 Lauderdale Ave Lakewood, OH 44107-3630	Type: H Primary? Y
Fauhaber, Family 1486 Parkwood Rd. Lakewood, OH 44107-4718	Type: H Primary?Y	Ms. Lorrie Fedarko 1493 Alameda Ave Lakewood, OH 44107	Type: H Primary?Y
Ms. Mary Fedor 1590 Rosewood Ave. Lakewood, OH 44107	Type: H Primcry?Y	Mr. William Fedor 1590 Rosewood Ave. Lakewood, OH 44107	Type: H Primary? Y
Ms. Nancy Feighan 12905 ARLISS DRIVE Lakeood, OH 44107	Type: H Primary?Y	Mr. John Felber 1347 Thoreau Rd Lakewood, OH 44107-2845	Type: H Primary?Y
Ms. Barbara Fende 1238 Gladys Ave Lakewood, OH 44107-2510	Type: H Primary?Y	Ms. Mary Kay Fenton 1554 Marlowe Ave Lakewood, OH 44107-4328	Type: H Primary? Y
Mr. Frank Feorene 1650 Elbur Avenue Lakewood, OH 44107-4732	Type: H Primary?Y	Mr. James Fergus 2311 Niagara Dr. Lakewood, OH 44107	Type: H Primary?Y
Ms. Margaret L. Ferrens 14300 Detroit Ave Lakewood, OH 44107-4416	Type: H Primary? Y	Mr. Arthur Feruhou 1349 Lakeland Lakewood, OH 44107	Type: H Primary?Y
Mr. W. Fickinger 12900 Lake Ave Lakewood, OH 44107	Type: H Primary?Y	Ms. Mary Field 12520 Edgewater Dr. Lakewood, OH 44107-1680	Type: H Primary? Y

Ms. Millie Filipovic 1316 Beach Lakewood, OH 44107	Туре: Н Primary? Y	Ms. Phyllis Filipovic 11810 Franklin Lakewood, OH 44107	Type: H Primary?Y
Ms. Linda Filmer 1311 Ethel Ave. Lakewood, OH 44107-2321	Type: H Primary?Y	Mr. Dennis J. Finan 1370 Beech Ave Lakewood, OH 44107	Type: H Primary? Y
Ms. Jill Finau 1556 Winton Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. James Finnegan 2147 Arthur Ave Lakewood, OH 44107-5759	Type: H Primary?Y
C. J. Finohr 13988 Clifton Blvd Lakewood, OH 44107	Type: H Primary? Y	Ms. Barbara Fischer 12540 Edgewater # 307	Type: H Primary? Y
Mr. John Fischer	Type: H Primary?Y	Lakewood, OH 44107 Ms. Charlotte Fish 1661 Woodwork	Type: H Primary? Y
Lakewood, OH 44107 Mrs. Fisher, R.M.	Туре: Н	Lakewood, OH 44107 Ms. Virginia Fitzgerald	Type: H
1315 Ethel Ave. Lakewood, OH 44107-2321	Primary? Y	13026 Hazelwood Lakewood, OH 44107	Primary? Y
Ms. Margaret Fitzgrald 17441 Shaw Ave Lakewood, OH 44107	Type: H Primary≀Y	Ms. Alfreda Flagner 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y
Ms. Mary Flaherty 11823 N Lane Dr Lakewood, OH 44107-2918	Type: H Primary?Y	Ms. Helen Flanagan 1108 Edgewater Dr Lakewood, OH 44107	Type: H Primary?Y
Mrs. Fleming, Athena 1437 Northland Ave. Lakewood, OH 44107-3719	Type: H Primary?Y	Mr. Russell Flench 14710 Clifton Blvd Lakewood, OH 44107-2522	Type: H Primary?Y
Mr. Daniel Flocke 1435 Owego Ave Lakewood, OH 44107	Type: H Primary?Y	Ms. Dorothy M. Floreck 14300 Detroit Ave. # 216 Lakewood, OH 44107	Type: H Primary? Y
Mr. Robert Flores 1330 Cook Lakewood, OH 44107	Type: H Primary? Y	Ms. Patricia Flynn 12540 Edgewater Dr Lakewood, OH 44107-1683	Type: H Primary? Y

D 14000 E			
Dr. William Flynn	Type: H	Ms. Ruth L. Fobell	Type: H
12540 Edgewater Dr.	Primary? Y	12520 Edgewater Drive	Primary? Y
Lakewood, OH 44107-1683		Lakewood, OH 44107-4417	
Ms. Elizabeth Foltzer	Type: H	Mr. Salvatore Foresta	Type: H
14530 Clifton Blvd	Primary? Y	1341 Marlowe Ave.	
Lakewood, OH 44107-2606		Lakewood, OH 44107	Primary? Y
Ms. Miranda Forgae	Type: H	Ms. Patricia Forkas	Type: H
1484 Westwood Avenue Lakewood, OH 44107	Primary? Y	1017 Wilbert Rd.	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	
Mr. and Mrs. Karen and Lou Forte	Type: H	Ms. Catherine Foy	
1355 Manor Park Ave	Primary? Y	1341 Marlowe Ave.	Type: H
Lakewood, OH 44107	· · · · · · · · · · · · · · · · · · ·	Lakewood, OH 44107	Primary? Y
Mr. Franduto, David A.	Type: H	Mr. David A. Franduto	Type: H
1294 Beach Ave.	Primary?Y	1294 Beach Ave.	Primary? Y
Lakewood, OH 44107-2117		Lakewood, OH 44107	
Mr. Moritz Frank	Type: H	Ms. Mary Fratoe	
1235 Ethel Ave.	Primary? Y	1449 Roycroft Ave	Type: H
Lakewood, OH 44107-2319	, , , , , , , , , , , , , , , , , , , ,	Lakewood, OH 44107-3405	Primary? Y
Mr. Harry France	_		
Mr. Harry Freer	Type: H	Ms. Linda Friedrich	Type: H
12900 Lake Ave Apt 1704 Lakewood, OH 44107	Primary?Y	15501 Hilliard Rd Lakewood, OH 44107-3810	Primary? Y
		Lakewood, OH 44107-3810	
Mr. Frimel, Richard	Type: H	Ms. Frimel, A.B.	Type: H
1241 Giel Ave	Primary? Y	1241 Giel Ave	Primary? Y
Lakewood, OH 44107-2717		Lakewood, OH 44107-2717	· initiary: ·
Ms. Elizabeth L. Fritz	Tuner II		
1287 Edwards Ave.	Type: H Primary? Y	Ms. Frolin, Lillian	Type: H
Lakewood, OH 44107	Primary/ Y	14312 Detroit Ave. Lakewood, OH 44107-4418	Primary? Y
		Lakewood, OH 44107-4418	
Mr. and Mrs. Thomas and Anita Fuller	Type: H	Mrs. Furth, Susan	Type: H
13513 Edgewater Lakewood, OH 44107	Primary? Y	15555 Hilliard Rd	Primary? Y
Lukewood, On 44107		Lakewood, OH 44107-3849	
Mr. Donald G.Majher	Type: H	Ms. Anne Gaffney	Type: H
1447 Clifton Place	Primary? Y	14312 Detroit Ave	Primary? Y
Lakewood, OH 44107	Your Street	Lakewood, OH 44107	· imary: 1

Ms. Anne Gaffney 14312 Detroit Ave., # 1250 Lakewood, OH 44107	Type: H Primary?Y	Mr. Gaidelis, Jonathan 1244 Elbur Ave. Lakewood, OH 44107-2716	Type: H Primary?Y
Florabell Gajewski 1310 Warren Rd	Type: H	Mrs. Florabelle Gajewski	Туре: Н
Lakewood, OH 44107-2518	Primary? Y	1310 Warren Rd. Upstairs Lakewood, OH 44107	Primary? Y
Ms. Jeanne M. Gallo 1213 St. Charles Ave.	Type: H Primary? Y	Mr. Joseph Gallo 1213 St. Charles Ave.	Type: H Primary?Y
Lakewood, OH 44107		Lakewood, OH 44107	
Mr. Robert Gamary 1642 Mars Ave	Type: H Primary? Y	Mr. Germaine S. Gamble	Type: H
Lakewood, OH 44107	rionaly; i	Lakewood, OH 44107	Primary? Y
Mr. Steve Gannis	Туре: Н	Mr. Thomas Gannon	Type: H
13511 Detroit Ave. Apt. C-9 Lakewood, OH 44107	Primary? Y	11820 Edgewater Dr. Lakewood, OH 44107	Primary? Y
Mr. Luis J. Garcia	Type: H	Mr. Joseph Gardi	Type: H
12900 Lake Ave. Lakewood, OH 44107	Primary?Y	1325 Manor Park Ave Lakewood, OH 44107	Primary? Y
Ms. Karen L. Gardin	Type: H	Ms. Diana Garno	Type: H
1310 Lakeland Ave. Lakewood, OH 44107	Primary? Y	2241 Woodward Ave Lakewood, OH 44107-5734	Primary? Y
Ms. Doris Garrett	Type: H	Mr. William Garrett	Type: H
1480 Rockway Ave Lakewood, OH 44107-3419	Primary? Y	1480 Rockway Ave Lakewood, OH 44107-3419	Primary? Y
Ms. Mary J. Gartland	Type: H	Ms. Donna Garver	Type: H
12030 Lake Ave Lakewood, OH 44107-1888	Primary? Y	2146 Dowd Ave Lakewood, OH 44107-5204	Primary? Y
Carolyn a. Gaspar	Туре: Н	Mrs. Gay, Rita	Туре: Н
2173 Brown Rd Uppr Cleveland, 44107	Primary? Y	17901 Lake Rd. Lakewood, OH 44107-1046	Primary? Y
Mr. Gay, Gary	Туре: Н	Mr. Larry Gazdick	Туре: Н
17901 Lake Rd. Lakewood, OH 44107-1046	Primary? Y	1215 Hall Ave Lakewood, OH 44107	Primary? Y

Ms. Sharon Gazdick	Type: H	Ms. Carrie R. Gdovin	Type: H
1215 Hall Ave	Primary? Y	1192 French Ave	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	, initially.
Ms. Elizabeth Gear	Type: H	Mr. Cardan Car	
12803 Arliss Dr.		Mr. Gordon Gear	Type: H
Lakewood, OH 44107	Primary? Y	12803	Primary? Y
2.00.000, 011.47107		Lakewood, OH 44107	
Ms. Gertrud Gehrke	Type: H	Mr. R.R. Geib	Type: H
1351 Belle Ave	Primary? Y	1655 Onondaga Avenue	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107-4310	
Mrs. R.R. Geib	Type: H	Mrs. Betty Geist	Type: H
1655 Onondaga Avenue	Primary? Y	1535 Wayne Ave	Primary? Y
Lakewood, OH 44107-4310		Lakewood, OH 44107	
Ms. Christina Georgeff	Type: H	Ms. Christine Georgeff	Type: H
1294 Beach Avenue	Primary? Y	1294 Beach Ave	
Lakewood, OH 44107		Lakewood, OH 44107-2117	Primary? Y
Ms. Tina Georgeff	Time. U	M. K	
	Type: H	Ms. Kathleen Gerengher	Type: H
1294 Beach Ave. Lakewood, OH 44107	Primary? Y	1314 Etheland Ave Lakewood, OH 44107	Primary? Y
		Lakewood, OH 44107	
Ms. Ethel Geschke	Type: H	Mrs. Geyer, Teresa	Type: H
14306 Detroit Ave Lakewood, OH 44107	Primary? Y	1335 Webb Rd.	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107-2228	
Ms. Rosemary Gibbons	Type: H	Ms. Rosemary Gibbons	Type: H
12700 Lake Ave. Apt. #803	Primary? Y	12700 Lake Avenue	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	
Ms. Ellene Gibson	Type: H	Ms. Christine Giffels	Time: U
1520 Chesterland Ave.	Primary? Y	1273 Virginia Ave	Type: H
Lakewood, OH 44107	· · · · · · · · · · · · · · · · · · ·	Lakewood, OH 44107	Primary? Y
Mr. Church Ciffele	T	M. 1-0-10 000	
Mr. Chuck Giffels	Type: H	Mr. LeGai G. Gilby-Cutting	Type: H
1273 Virginia Ave Lakewood, OH 44107	Primary? Y	1217 Granger Ave	Primary? Y
231011014, 011 14107		Lakewood, OH 44107-2218	
A SAN CALL OF THE PARTY OF THE			
Ms. Lisa M. Gilgenbach	Type: H	Ms. Reagan Gina	Type: H
15909 Clifton Blvd	Primary? Y	1555 Hopkins	Primary? Y
Lakewood, OH 44107-2334		Lakewood, OH 44107-5038	

Ms. Catherine Gindlesperger 1222 Nicholson Ave Lakewood, OH 44107-2702	Type: H Primary?Y	Mr. Kermit Gindlesperger 1222 Nicholson Ave Lakewood, OH 44107-2702	Type: H Primary? Y
Ms. Jacqueline Ginley 1492 Northland Ave Lakewood, OH 44107-3720	Type: H Primary? Y	Mr. Patrick Ginley 1492 Northland Ave Lakewood, OH 44107-3720	Type: H Primary?Y
Ms. Marilyn Ginsburg 12700 Lake Ave Lakewood, OH 44107-1576	Type: H Primary? Y	Ms. Elizabeth Gleason 14312 Detroit Ave Cleveland, OH 44107-4444	Type: H Primary?Y
Mr. and Mrs. Glova, Mariclaine 1597 Victoria Ave Lakewood, OH 44107-4030	Type: H Primary?Y	Ms. Agnes Glover 1224 Nicholson Ave Lakewood, OH 44107-2702	Type: H Primary?Y
Ms. Mary Glowach 14312 Detroit Ave. Lakewood, OH 44107	Type: H Primary?Y	Mr. Chester Gober 12550 Lake Ave Lakewood, OH 44107-1575	Type: H Primary?Y
Mr. Vincent S. Gobozy 1495 St,. Charles Ave. Lakewood, OH 44107	Type: H Primary? Y	Mr. Vinceny S. Gobozy 1495 St. Charles Ave Lakewood, OH 44107	Type: H Primary?Y
Ms. Jean M. Goddard 14305 Detroit Ave Lakewood, OH 44107	Type: H Primary?Y	Ms. Nadine Godfray 1370 Webb Rd Lakewood, OH 44107-2226	Type: H Primary?Y
Ms. Rita J. Godfray 1346 Park Row Lakewood, OH 44107-3104	Type: H Primary? Y	Ms. Mary Goeller 1242 W Clifton Blvd Lakewood, OH 44107	Type: H Primary?Y
Ms. Helen Golden 1473 Cohassett Ave Lakewood, OH 44107	Type: H Primary?Y	Mrs. Gole, Darlene 13205 Hazelwood Ave. Lakewood, OH 44107-2817	Type: H Primary?Y
Ms. Luisa Gonzalez 1268 Donald Ave Lakewood, OH 44107	Type: H Primary?Y	Ms. Amy B. Goodwin 17600 Detroit Avenue Lakewood, OH 44107-3443	Type: H Primary?Y
Mr. Gary E. Goodwin 17600 Detroit Avenue Lakewood, OH 44107-3443	Type: H Primary?Y	Mr. Victor Gozion 2164 Northland Ave. Lakewood, OH 44107	Type: H Primary?Y

Mr. Patrick Grace 12900 Arliss Dr Lakewood, OH 44107	Type: H Primary?Y	Ms. Cathleen Graf 1055 Rosalie Ave Lakewood, OH 44107-1240	Type: H Primary?Y
June Grant 12700 Lake Ave #403 Lakewood, OH 44107	Type: H Primary? Y	Ms. Margaret Grapentien 17463 Shaw Ave. Lakewood, OH 44107	Type: H Primary?Y
Mr. David a, Gray 1429 Cordova Ave Lakewood, OH 44107	Type: H Primary?Y	Ms. Diane L. Gray 1463 Winton Avenue Lakewood, OH 44107-3611	Type: H Primary? Y
Mary Gray 14555 Madison Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. Mike Gray 1537 Grace Ave Lakewood, OH 44107	Type: H Primary?Y
Susan Greco 17895 Captains Cv Lakewood, OH 44107	Type: H Primary?Y	Susan Greco 17895 Captains Cv Lakewood, OH 44107	Type: H Primary? Y
Mr. Marc Greenwald 1623 Winchester Ave Lakewood, OH 44107-5035	Type: H Primary?Y	Mr. John Grega 1370 Manor Park Ave Lakewood, OH 44107	Type: H Primary? Y
Mr. Tim Gregory 11820 Edgewater Dr. Lakewood, OH 44107	Type: H Primary?Y	Mr. R. Griffith 13424 Harlon Ave Lakewood, OH 44107	Type: H Primary?Y
Isobel Griffiths 1266 Webb Rd Lakewood, OH 44107-2230	Type: H Primary?Y	Ms. Isobel H. Griffiths 1266 WebbRd. Lakewood, OH 44107	Type: H Primary?Y
Mr. Russell Grigg 1334 Nicholson Ave. Lakewood, OH 44107	Type: H Primary?Y	Mr. Joseph Grimberg 1226 Overlook Rd. Lakewood, OH 44107	Type: H Primary?Y
Ms. Susan Grimberg 1226 Overlook Rd. Lakewood, OH 44107	Туре: Н Primary?Ү	Ms. Jessica Grondolsky 1271 Thoreau Rd. Lakewood, OH 44107-2843	Type: H Primary? Y
Mr. Charles Grossman 16900 Lake Ave Lakewood, OH 44107	Type: H Primary?\'	Ms. Marie Grossman 16900 Lake Ave Lakewood, OH 44107	Type: H Primary? Y

Ms. Groth 1341Marlowe Ave. Apt. #801	Type: H Primary? Y	Ms. Joan Groth 1504 Grace Avenue	Туре: Н
Lakewood, OH 44107	r innary: 1	Lakewood, OH 44107-4915	Primary? Y
Ms. Pauline Groth	Type: H	Ms. Roberta Guarinoi	Type: H
1341 Marlowe Ave., #809 Lakewood, OH 44107	Primary? Y	17453 Shaw Ave Lakewood, OH 44107	Primary? Y
Romualdas Gudliauskas	Туре: Н	Mr. Howard Mc Guire	Type: H
12900 Lake Ave Lakewood, OH 44107	Primary? Y	1307 Manor Park Avenue Lakewood, OH 44107	Primary? Y
Ms. Gulachek, Sherry	Туре: Н	Ms. Elizabeth Gunn	Type: H
17833 Webb Cliff Dr Lakewood, OH 44107-2241	Primary? Y	1216 Edwards Ave Lakewood, OH 44107	Primary? Y
Ms. Barbara Gurney	Type: H	Ms. Kathleen Guscott	Type: H
18119 Clifton Rd Lakewood, OF 44107	Primary? Y	13474 Edgewater Drive Lakewood, OH 44107	Primary? Y
Ms. Carolyn Gute	Type: H	Mr. Christopher Gute	Type: H
21 Edgewater Lakewood, OH 44107	Primary? Y	21 Edgewater Sq Lakewood, OH 44107	Primary? Y
Ms. Guttmann, Lynnette	Туре, Н	Mr. Joe N. Haas	Type: H
1422 Lakeland Ave Lakewood, OH 44107-4417	Primary? Y	12520 Edgewater Drive, #703 Lakewood, OH 44107	Primary? Y
Ms. Margaret Haburay	Туре: Н	Mr. Michael Haburay	Type: H
12000 Edgewater Dr Lakewood, OH 44107	Primary? Y	12000 Edgewater Dr Lakewood, OH 44107	Primary? Y
Ms. Rexa Hackett	Type: H	Mr. Cliff Hafer	Type: H
1341 Marlowe Ave. Lakewood, OH 44107	Primary? Y	1508 Robinhood Ave Lakewood, OH 44107	Primary? Y
Verne Halachek	Type: H	Ms. Anne Halloran	Type: H
1638 Belle Ave. Lakewood, OH 44107	Primary? Y	2177 Woodward Ave. Lakewood, OH 44107-5732	Primary? Y
Mrs. Anne Halos	Туре: Н	Mr. Adolph Hamburg	Type: H
14312 Detroit Ave #645 Lakewood, OH 44107	Primary? Y	2091 Lakeland Ave. Lakewood, OH 44107	Primary?Y

Mrs. Carolyn Sue Hamilton	Type: H	Mr. James D. Hamilton	Type: H
1490 Arthur Ave	Primary? Y	1490 Arthur Ave	P.imary? Y
Lakewood, OH 44107		Lakewood, OH 44107	
Ms. Darcy B. Hamlin	Type: H	Mr. Hamm, Paul	₹ype: H
1193 Cranford Ave Lakewood, OH 44107	Primary? Y	1081 Forest Cliff Dr.	Primary? Y
canewood, OH 44107		Lakewood, OH 44107-1215	
Mrs Hamm, Mary	Type: H	Melanie K. Hammersmith	Туре: Н
1081 Forest Cliff Dr.	Primary? Y	606 Woodward Ave	Primary? Y
Lakewood, OH 44107-1215		Cleveland, OH 44107	
Ms. Mary Hamper	Type: H	Mr. Nicholas J. Hamper	Type: H
1566 Winton Ave Lakewood, OH 44107	Primary? Y	1566 Winton Ave	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	
Mr. Haney, Charles	Type: H	Ms. Carol Haney	Type: H
1324 Summit Ave.	Primary? Y	1324 Summit	Primary? Y
Lakewood, OH 44107-2445		Lakewood, OH 44107	
Mr. Charles Haney	Type: H	Mrs. Deborah Hanna	Type: H
1324 Summit Lakewood, OH 44107	Primary? Y	1325 Brockley Lakewood, OH 44107	Primary? Y
Mr. Harvey Hansen	Type: H	Mr. J. Bruce Hanson	
12700 Lake Ave	Primary? Y	30603 Maple Drive	Type: H Primary? Y
Lakewood, OH 44107-1576		Bay Village, OH 44107-1764	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Ms. Marilyn Hanton	Type: H	Mr. Robert Hanus	Type: H
12550 Lake Ave. Lakewood, OH 44107-1575	Primary? Y	2149 Northland Lakewood, OH 44107-5728	Primary? Y
Mr. Hanzel, John 12550 Lake Ave. Apt. 204	Type: H Primary?Y	Gerry Happensack 2153 Riverside Dr	Type: H
Lakewood, OH 44107-1565	rimaryri	Lakewood, OH 44107-5362	Primary? Y
Ms. Karen Harb	Туре: Н	Ms. Amber Hardin	Type: H
1327 Bonnieview Ave Lakewood, OH 44107	Primary? Y	17920 Detroit Avenue #306 Lakewood, OH 44107	Primary? Y
Mr. Robert Harmicar	Type: H	Mr Mary T Harma	
14719 Clifton Blvd	Primary? Y	Mr. Mary T. Harms 2023 Quail St	Type: H Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	Tilliary: T

Helen Harrison 14300 Detroit Ave Lakewood, OH 44107	Type: H Primary? Y	Ms. Margaret M. Harrison 14508 Garfield Ave. Lakewood, OH 44107	Type: H Primary? Y
Ms. Halley C. Hart 11820 S. Lane Dr. Lakewood, OH 44107-2933	Type: H Primary?Y	Mr. and Mrs. Hartman 12026 Cufton Bivd. Lakewood, OH 44107	Type: H Primary? Y
Mr. Fred Hartmar. 12520 Edge vater Dr. Lakewood, CH 44107-1680	Type: H Primary? Y	Mr. Fred W. Hartman 12520 Edgewater Drive #608 Lakewood, OH 44107-1640	Type: H Primary?Y
Ms. Margaret V. Hartsel 14306 Detroit Avenue Lakewood, OH 44107-4417	Type: H Primary?Y	Ms. Annotte J. Harvey 12400 Madison Avenue Lakewood, OH 44107-5009	Type: H Primary?Y
Mr. Jeffery Harwood 17836 Baldwin Pl Lakewood, OH 44107	Type: H Primary?Y	Ms. Pamela Harwood 17836 Baldwin Pl Lakewood, OH 44107	Type: H Primary?Y
Mr. Glen Hass 1266 Cove Avenue Lakewood, OH 44107	Type: H Primary?Y	Ms. Meg Hassett 1552 Westwood Ave. Lakewood, OH 44107	Type: H Primary?Y
Brenda Haunty 1610 Woodward Ave Lakewood, OH 44107	Type: H Primary?Y	Ms. Kristine Haushalter 1332 Cook Ave Lakewood, OH 44107-2506	Type: H Primary?Y
Mr. Mike Havran 14760 Athens Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. Doug Hawkins 29357 Leke Rd Lakewood, OH 44107	Type: H Primary?Y
Ms. Pamela J. Hawkins 23836 Bonny Bank Dr. Westlake, OH 44107	Type: H Primary?Y	Ms. Robin Hawkins 29357 Lake Rd. Lakewood, OH 44107	Type: H Primary? Y
Mr. Fran Hayden 17426 Clifton Blvd Lakewood, OH 44107	Type: H Primary?Y	Mr. Tom Hayden 17426 Clifton Blvd Lakewood, OH 44107	Type: H Primary?Y
Ms. Julie Healey 1341 Marlowe Ave. Apt. 811 Lakewood, OH 44107	Type: H Primary?Y	Ms. Julie Healey 1341 Marlowe Ave., Rm. #811 Lakewood, OH 44107	Type: H Primary? Y

Mrs. Eleanor G. Hedges	Type: H	Ms. Sandra Heffenfelder	Type: H
12400 Madison Ave	Primary? Y	2106 Elbur Ave.	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	
Kevin &. Susan Hegarty	Type: H	Ms. Verginia Heideloff	Type: H
1504 Clarence Ave	Primary? Y	1200 Saint Charles Ave	Primary? Y
Lakewood, 44107		Lakewood, OH 44107-2533	
Mr. Herbert Heidmann	Type: H	Ms. Janet Heil	Type: H
12546 Clifton Blvd	Primary? Y	1075 Kirtland Ln	Primary? Y
Lakewood, OH 44107-1526		Lakewood, OH 44107	
Mr. David Heller	Type: H	Eda Heller	Туре: Н
1371 Lake Land Ave Lakewood, OH 44107	Primary? Y	2135 Lewis Drive	Primary? Y
Lakewood, On 44107		Lakewood, OH 44107	
Ms. Elizabeth M. Helmer	Type: H	Ms. Donna Helwig	Type: H
14306 Detroit Ave.	Primary? Y	1223 Webb Rd	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	
Ms. Susan E. Hemann	Type: H	Mrs. Helen Hennessey	Туре: Н
1313 Bonnieview Avenue Lakewood, OH 44107-2332	Primary? Y	13305 Harlon Ave Lakewood, OH 44107	Primary? Y
Addition			
Adriel Henry 1566 Rosewood Ave	Type: H	Mr. Elizabeth Henson	Type: H
Lakewood, 44107	Primary? Y	1341 Marlowe Ave. Lakewood, OH 44107	Primary? Y
Ms. Carol Hepperla	Type: H	Ms. Jennifer L. Herda	Type: H
12029 Clifton Blvd Lakewood, OH 44107-2161	Primary? Y	1331 Fry Avenue Lakewood, OH 44107-2916	Primary? Y
Mr. George Hericks, Jr.	Type: H	Ms. Mary Hericks	Type: H
1360 St. Charles Ave. Lakewood, OH 44107	Primary? Y	1360 St. Charles Lakewood, OH 44107	Primary? Y
Ms. Diane Herstrum	Type: H	Ms. Mary Hertel	Type: H
271 Elmwood Rd Lakewood, OH 44107	Primary? Y	14567 Madison Ave. Lakewood, OH 44107	Primary? Y
Mr. Leo J. Hesht	Type: H	Ms. Jean Hickey	Туре: Н
1341 Marlowe Ave.	Primary? Y	12550 Lake Ave	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107-1575	

Ms. Jenny Hilkowski 14312 Detroit Ave Lakewood, OH 44107	Type: H Primary?Y	Ms. Heidi Hilty 2072 Mars Ave Lakewood, OH 44107-5833	Type: H Primary?Y
Mr. John Hindulak 1384 Giel Ave Lakewood, OH 44107-2754	Type: H Primary?Y	Mrs. Ruth Hinshans 21500 Edgewater Dr #1101 Lakewood, OH 44107	Type: H Primary?Y
Ms. Ruth Hinshaw 12500 Edgewater Dr. #1101 Lakewood, OH 44107	Type: H Primary? Y	Mr. Karl M. Hoffmann 1379 Riverside Dr. Lakewood, OH 44107	Type: H Primary?Y
Mr. David Hofrichter 1525 St Charles Ave Lakewood, OH 44107	Type: H Primary? Y	David Hofrichter 1525 Saint Charles Ave Lakewood, 44107	Type: H Primary?Y
Mr. James Hogan 2152 Bunts Rd Lakewood, OH 44107-6151	Type: H Primary? Y	Mrs. Laura Hogan 1327 Westlake Ave Lakewood, OH 44107	Type: H Primary?Y
Mr. Patrick Hogan 12900 Lake Ave Lakewood, OH 44107-1577	Type: H Primary?Y	Ms. Traci Hoke 1259 Cove Ave. Lakewood, OH 44107	Type: H Primary?Y
Naomi Hokky 1562 Spring Garden Ave Lakewood, OH 44107	Type: H Primary?Y	Ms. Lillian Holcepl 12204 Madison Ave Apt 6 Cleveland, OH 44107-5044	Type: H Primary?Y
Mary E. Holland 1493 Marlowe Ave Lakewood, 44107	Type: H Primary?Y	Ms. Mary J. Holland 1415 Clarence Ave Lakewood, OH 44107	Type: H Primary?Y
Mr. William T. Holland 1333 Cove Ave Lakewood, OH 44107-2166	Type: H Primary? Y	Ms. Beverly Hollander 1642 Blossom Park Ave Lakewood, OH 44107	Type: H Primary?Y
Mr. George Hollander 1642 Blossom Park Ave Lakewood, OH 44107	Type: H Primary?Y	Ms. Arlene Holmes 1594 Chesterland Avenue Lakewood, OH 44107-4861	Type: H Primary?Y
Mr. Michael Holstein 224 Warren Rd. Lakewood, OH 44107-5937	Type: H Primary? Y	Michael R. Holyko 1365 Bunts Rd Lakewood, 44107	Type: H Primary?Y

Ms. Harriet P. Hopkins 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y	Ms. Joann Houck 1105 Forest Rd Lakewood, OH 44107-1028	Type: H Primary?Y
Mr. Robert Houck 1105 Forest Rd Lakewood, OH 44107-1028	Type: H Primary?Y	Margaret Hovanec 14312 Detroit Ave Lakewood, OH 44107	Type: H Primary?Y
Ms. Susan Howarth 1045 Parkside Dr Lakewood, OH 44107-1330	Type: H Primary?Y	Mr. Thomas E. Howe 1310 Nicholson Ave. Lakewood, OH 44107	Type: H Primary? Y
Mr. Michael R. Hribar 13100 Detroit Avenue Lakewood, OH 44107-2800	Type: H Primary? Y	Ms. Dolores Hruska 1627 Bunts Rd. Lakewood, OH 44107-4515	Type: H Primary? Y
Mr. Ed Huck 1558 Wagar Ave. Lakewood, OH 44107	Type: H Primary?Y	Ms. Kelly Huck 1558 Wagar Ave Lakewood, OH 44107	Type: H Primary? Y
Mr. John Hudak 2162 Clarence Ave. Lakewood, OH 44107	Type: H Primary?Y	Ms. Julis Hudak 2162 Clarence Ave Lakewood, OH 44107	Type: H Primary?Y
Mrs. Hudson, Jo Ann 1493 Newman Ave. Lakewood, OH 44107-5117	Type: H Primary?Y	Rita Huebner 11849 Edgewater Lakewood, 44107	Type: H Primary? Y
Ms. Eleanor Huetter 2146 Chesterland Ave Lakewood, OH 44107-6145	Type: H Primary? Y	Mr. Joe Huetter 22146 Chesterland Ave Lakewood, OH 44107-6145	Type: H Primary?Y
Mr. William L. Huffman 21370 Morewood Pkwy. Rocky River, H 44107	Type: H Primary?Y	Ms. Hufford, Carolyn L. 17452 Norton Ave. Lakewood, OH 44107-2215	Type: H Primary?Y
Ms. Carolyn L. Hufford 17452 Norton Ave. Lakewood, OH 44107	H Primary?Y	Mr. John Hughes 12900 Lake # 724 Lakewood, OH 44107	Type: H Primary?Y
Ms. Susanna Hughey 1086 Erie Cliff Dr. 13kewood, OH 44107	Type: H Primary?Y	Karen M. Hujarski 641 Winton Ave Lakewood, OH 44107	Type: H Primary?Y

The Reverend Robert Hull 1313 Granger Ave Lakewood, OH 44107	Type: H Primary? Y	Ms. Eleanor Hulligan 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary? Y
Ms. Alice Humbert 12021 Edgewater Dr. Lakewood, OH 44107-1785	Type: H Primary? Y	Ms. Donna Humonuik 14401 Detroit Ave Lakewood, OH 44107-4432	Type: H Primary? Y
Ms. Marilyn Hummel 1304 Bunts Rd. Lakewood, OH 44107-2614	Type: H Primary?Y	Ms. Donna Humphrey 1218 Lakeland Ave Lakewood, OH 44107-2425	Type: H Primary? Y
Mr. Walter Humphrey 1218 Lakeland Ave Lakewood, OH 44107-2425	Type: H Primary?Y	Mr. John Hunter 1511 Marlowe Ave Lakewood, OH 44107-4320	Type: H Primary?Y
Ms. Stacy Hunter 1511 Marlowe Ave Lakewood, OH 44107-4320	Type: H Primary?Y	Mrs. Hurley, Nora 1267 Andrews Ave. Lakewood, OH 44107-2403	Type: H Primary? Y
Ms. Doris Hutton 11820 Edgewater Dr #1010 Lakewood, OH 44107	Type: H Primary?Y	Mr. John Hutton 11820 Edgewater Dr # 1010 Lakewood, OH 44107	Type: H Primary?Y
Mrs. Connie Huya 1315 Cove Ave Lakewood, OH 44107	Type: H Primary?Y	Ms. Jeanette lanni 1526 Parkwood Rd Lakewood, OH 44107-4720	Type: H Primary?Y
		Lakewood, OH 44107-4720	
Mr. Joseph lanni 1526 Parkwood Rd Lakewood, OH 44107-4720	Type: H Primary?Y	Yoshiko Ikuta 12900 Lake Ave Suite 724 Lakewood, OH 44107	Type: H Primary? Y
Ms. Emilie Illson 15612 Lake Ave Lakewood, OH 44107	Type: H Primary? Y	Mr. Rick Illson 15612 Lake Ave Lakewood, OH 44107	Type: H Primary? Y
Katherine and Dick Ingersoll 1328 Sloane Ave. Lakewood, OH 44107	Type: H Primary? Y	Ms. Mizell Ivy J 14312 Detrit Ave Laewood, OH 44107-4418	Type: H Primary?Y
Mr. Michael J.Skindell 16800 Dela ware Ave.	Type: H Primary?Y	Ms. Linda Jackson 1302 Mathews Ave	Type: H Primary? Y
Lakewood, OH 44107		Cleveland, OH 44107-3125	r initiary: 1

Ms. Linda Jackson 1204 Elbur Ave Lakewood, OH 44107-2716	Type: H Primary? Y	Mr. Todd Jackson 1204 Elbur Ave Lakewood, OH 44107-2716	Type: H Primary? Y
Mr. Gregg Jacobsen 16504 Edgewater Dr. Lakewood, OH 44107-1104	Type: H Primary? Y	Richarda Jambrozy 1492 Lewis Dr. Lakewood, OH 44107	Type: H Primary? Y
Ms. Bernadette James 1484 Witon Ave. Lakewood, OH 44107-3612	Type: H Primary?Y	Mrs. Jamieson, Susan C. 17441 Woodford Ave. Lakewood, OH 44107-2223	Type: H Primary?Y
Mr. Scott Jamieson	Type: H	Mr. Jamieses Bates	
17441 Woodford Ave. Lakewood, OH 44107-2223	Primary?Y	Mr. Jamison, Peter 1081 Summit Ave. Lakewood, OH 44107-1242	Type: H Primary?Y
Mr. Jamison, Tom 1081 Summit Ave. Lakewood, OH 44107-1242	Type: H Primary? Y	Ms. Jamison, Ann 1081 Summit Ave. Lakewood, OH 44107-1242	Type: H Primary? Y
Mr. Jamison, Robert 1081 Summit Ave. Lakewood, OH 44107-1242	Type: H Primary?Y	Mrs. Jeannie Jamison 1258 Giel Ave Lakewood, OH 44107	Type: H Primary? Y
Ms. Sarah JaneWalker 1345 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y	Mrs. Janes, Bernadette 1484 Winton Ave Lakewood, OH 44107	Type: H Primary?Y
Ms. Bernadette Janes 1484 Winton Ave. Lakewood, OH 44107	Type: H Primary?Y	Mrs. Katherine Jansen 1307 Bonnieview Lakewood, OH 44107	Type: H Primary?Y
Mr. Jeffrey L. Jarmes 1582 Elbur Ave Lakewood, OH 44107	Type: H Primary₹Y	Ms. Juanita Jarosz 1317 Sloane Ave. Lakewood, OH 44107-3126	Type: H Primary?Y
Mr∘ Joanne Jelepis 14360 Detroit Ave. Apt. #319 Lakewood, OH 44107	Type: H Primary? Y	Frances Jennings 1615 Newman Ave Lakewood, OH 44107-5260	Type: H Primary? Y
Mrs. Kathrine Jensen 1307 Bonnie View Lakewood, OH 44107	Type: H Primary?Y	Mr. Grega John 1370 Manor Park Ave Lakewood, OH 44107-2624	Type: H Primary? Y

Ms. Kathleen St. John	Tomas U	M- M-1 I	-
1636 Merlowe Ave.	Type: H Primary? Y	Mr. Weiland John 1331 Ethel Ave	Type: H
Lakewood, OH 44107	rimaryr	Lakewood, OH 44107-2321	Primary? Y
Ms. Emily Johns	Type: H	Mr. William Johns	Type: H
1472 Northland Ave	Primary? Y	1472 Northland Ave	Primary?Y
Lakewood, OH 44107-3720		Lakewood, OH 44107	
Patricia a. Johnson	Type: H	Mr. and Mrs. Robert Johnson	Type: H
1634 Clarence Ave Lakewood, OH 44107	Primary? Y	1422 Wayne Ave	Primary? Y
Editoriou, Off 44107		Lakewood, OH 44107	
Ms. Nancy Johnston	Type: H	Ms. Jones, Margaret	T
12250 Lake Avenue	Primary? Y	1435 Owego Ave	Type: H
Lakewood, OH 44107	r tilitary. 1	Lakewood, OH 44107-4417	Primary? Y
Mr. and Mrs. Jones, Louise	Type: H	Mr. and Mrs. Joseph Jones	Type: H
1315 Granger Ave	Primary? Y	1315 Granger Ave	Primary? Y
Lakewood, OH 44107-2232		Lakewood, OH 44107-2232	
Ms. Margaret Jones	Type: H	Ms. Patricia Jones	Type: H
1435 Owego	Primary? Y	14977 Lakewood Heights Blvd	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107-5504	
Ms. Kim Jones-Podmore	Type: H	Mr. Ferr Jonhson	Type: H
1243 W. Clifton Blvd Lakewood, OH 44107	Primary? Y	14312 Detroit Ave #650	Primary? Y
Lakewood, On 44107		Lakewood, OH 44107	
M. Edmand Institute			
Mr. Edmund Jorgensen 12900 Lake Ave.	Type: H	Ms. Virginia Jorgensen	Type: H
Lakewood, OH 44107	Primary? Y	12900 Lake Ave. Lakewood, OH 44107	Primary? Y
Ms. Shawn Joslin	Type: H	Mr. Shawn Joslin	Type: H
1485 Lakewood Ave	Primary? Y	1485 Lakewood	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	
Ms. Karen Joyce	Type: H	Mr. Thomas J. Joyce	Type: H
1255 W Clifton Blvd Lakewood, OH 44107-1008	Primary? Y	12520 Edgewater Drive	Primary? Y
LUKEWOOD, OH 44107-1008		Lakewood, OH 44107-1680	
Unida (Javan			1-1-11-11-11-11
Ursula J. Joyce	Type: H	Ms. Bernadette M. Jusczak	Type: H
1475 Wayne Ave Lakewood, 44107	Primary? Y	1370 Nicholson Lakewood, OH 44107	Primary? Y
		34,017,047,07	

Ms. ANNE KELLY 17101 Edgewater Driver Lakewood, OH 44107-1113	Type: H Primary?Y	Mr. Brian Kaczmarski 1245 Saint Charles Lakewood, OH 44107	Type: H Primary? Y
Ms. Julie Kaczmarski 1245 Saint Charles Lakewood, OH 44107	Type: H Primary?Y	Ms. Tonia Kado 2152 Bunts Rd Lakewood, OH 44107-6151	Type: H Primary?Y
Mr. Keith Kadow 1361 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y	Kahle, Family 14821 Clifton Blvd Lakewood, 44107	Type: H Primary? Y
Mr. Kahnert, Stephen M. 1449 Cohassett Ave. Lakewood, OH 44107-4901	Type: H Primary?Y	Ms. Mary Kalapos 14312 Detroit Ave Lakewood, OH 44107-4418	Type: H Primary?Y
Ms. Lynda Kalemba 1604 Alameda Ave Lakewood, OH 44107-4935	Type: H Primary?Y	Mr. William Kalemba 1604 Alameda Ave Lakewood, OH 44107-4935	Type: H Primary?Y
Janina B. Kaminski 17455 Lake Ave Lakewood, 44107	Tγpe: Η Primary?Υ	Janina B. Kaminski 17455 Lake Ave Lakewood, 44107	Type: H Primary? Y
Mr. Joseph Kanan 1267 Bunts Rd Lakewood, OH 44107	Type: H Primary?Y	Mr. Chris Kane 1366 Hall Avenue Lakeood, OH 44107	Type: H Primare ?Y
Ms. Karen A. Kane 1366 Hall Avenue Lakewood, OH 44107	Type: H Primary?Y	Ms. Judith E. Kane-Jewell 2119 Quail St Lakewood, OH 44107	Type: H Primary?Y
Lee &. Cherly Kantura 1221 Warren Rd Lakewood, 44107	Type: H Primary?Y	Jennifer Karabinus 1263 Edwards Ave Lakewood, 44107	Type: H Primary?Y
Mr. Bill Karcher 1226 Cook Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. Brian Karcher 1226 Cook Ave Lakewood, OH 44107	Type: H Primary?Y
Josephine M. Kassouf 1481 Grace Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. Carole Katrambas 1446 Northland Ave Lakewood, OH 44107	Type: H Primary?Y

Ms. Kathleen Kaufman 1415 Wyandotte Ave Lakewood, OH 44107	Type: H Primary?Y	Ms. Ruth Kawecki 1509 Lincoln Ln Lakewood, OH 44107	Type: H Primary?Y
Ms. Mary M. Keating 1275 Manor Park Ave Cleveland, OH 44107	Type: H Primary? Y	Mr. Mike Keating 1415 Clarence Apt # 601 Lakewood, OH 44107	Type: H Primary?Y
Mr. Georgeann M. Keefe 1332 Ethel Ave Lakewood, OH 44107	Type: H Primary? Y	Ms. Margaret Kelleher 1623 Woodward Ave Lakewood, OH 44107-3635	Type: H Primary? Y
Ms. Mary Beth Kelleher 2130 Mars Avenue Lakewood, OH 44107	Type: H Primary? Y	Mr. William Keller 18173 Cufton Rd. Lakewood, OH 44107	Type: H Primary?Y
Mr. Frank J. Kelley 1495 Woodward Ave Lakewood, OH 44107	Type: H Primary? Y	Mrs. Jeanne Kelley 1277 Granger Ave Lakewood, OH 44107	Type: H Primary?Y
Mrs. Kelly, Ruth 11821 N. Lane Dr. Lakewood, OH 44107-2920	Type: H Primary? Y	Mr. Don Kelly 14001 Lake Ave Lakewood, OH 44107-1322	Type: H Primary?Y
Mr. Edward Kelly 17101 Edgewater Drive LAKEWOOD, OH 44107-1113	Type: H Primary? Y	Mr. Edward Kelly 2159 Atkins Ave Lakewood, OH 44107	Type: H Primary?Y
Ms. Marietta Kelly 14001 Lake Ave Lakewood, OH 44107-1322	Type: H Primary?Y	Mrs. Mary Kelly 1336 Granger Lakewood, OH 44107	Type: H Primary?Y
Mr. William B. Kelly P.O. Box 770563 Lakewood, OH 44107	Type: H Primary? Y	Mrs. Kenny, Catharyn A. 11811 Lake Ave. Lakewood, OH 44107-1876	Type: H Primary?Y
Ms. Margaret A. Keough 14900 Lakewood Hts. Blvd. Lakewood, OH 44107	Type: H Primary? Y	Mr. Jim Ketcheel 17415 Shaw Lakewood, OH 44107	Type: H Primary?Y
Mrs. Kathy Ketcheel 17415 Shaw Lakewood, OH 44107	Type: H Primary? Y	Ms. Joyce Khotzbach 1284 Virginia Lakewood, OH 44107	Type: H Primary?Y

Ms. Mary Caye Kilbane 18187 Clifton Rd Lakewood, OH 44107-1057	Type: H Primary?Y	Mr. Donald Kimple 14620 Bayes Ave Lakewood, OH 44107	Type: H Primary? Y
Mr. Donald M. Kimple 14620 Bayes Ave. Lakewood, OH 44107	Type: H Primary?Y	Mr. Mark Kindt 16501 Kenneth Ln Lakewood, OH 44107-1131	Type: H Primary? Y
Ms. MaryEllen Kindt 16501 Kenneth Ln Lakewood, OH 44107-1131	Type: H Primary? Y	Mr. King, Bruce G. 1464 Arthur Ave. Lakewood, OH 44107-3802	Type: H Primary?Y
Mr. Edward Kingman 1660 Woodward Ave Lakewood, OH 44107	Type: H Primary?Y	Ms. Mary Kingman 1660 Woodward Ave Lakewood, OH 44107	Type: H Primary?Y
Ms. Veronica J. Kiraly 1569 Alameda Ave Lakewood, OH 44107-4942	Type: H Primary?Y	Mrs. Nancy Kirk 1287 Virginia Ave. Lakewood, OH 44107	Type: H Primary?Y
Ms. Amber A. Kirkbrick 14306 Detroit Avenue 228N Lakewood, OH 44107	Type: H Primary?Y	Mr. Steve Kis 1640 Alameda Ave Lakewood, OH 44107	Type: H Primary?Y
Ms. Leonarda Kissel 12955 Clifton Bld. Lakewood, OH 44107	Type: H Primary?Y	Ms. Rose Klein 1341 Marlowe Lakewood, OH 44107	Type: H Primary?Y
Ms. Edna C. Kleinmeyer 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y	Ms. Catherine Kleinweber 1229 Bonnieview Ave Lakewood, OH 44107	Type: H Primary?Y
Mr. Robert H. Kleinweber 1229 Bonnieview Ave Lakewood, OH 44107	Type: H Primary?Y	Mrs. Klich, Edith 1192 Gladys Ave. Lakewood, OH 44107-2508	Type: H Primary?Y
Mr. and Mrs. Klingbeli, H.F. 2101 Lincoln Ave. Lakewood, OH 44107-6033	Type: H Primary?Y	Klomp, Family 1196 Brockley Ave Lakewood, OH 44107-2437	Type: H Primary?Y
Klonaris, Family 16315 Clifton Blvd Lakewood, OH 44107-2338	Type: H Primary?Y	Mr. Andrew Klostik 1231 Gladys Ave Lakewood, OH 44107	Type: H Primary?Y

Ms. Marian Klostik 1231 Gladys Ave Lakewood, OH 44107	Type: H Primary?Y	Ms. Joyce Klotzbach 1284 Virginia Avenue LAKEWOOD, OH 44107	Type: H Primary?Y
Ms. Joyce Ann Klotzbach 1284 Virginia Ave. Lakewood, OH 44107	Type: H Primary?Y	Ms.Joyce Ann Klotzbach 1284 Virginia Avenue Lakewood, OH 44107	Type: H Primary?Y
Mr. Wayne Klotzbach 1284 Virginia Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. Klypchak, Dawn 1418 W Clifton Blvd Lakewood, OH 44107-3368	Type: H Primary? Y
Ms. Julie Knapp 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary? Y	Mr. Knezevic, Mario 1500 Grace Ave. Lakewood, OH 44107-4915	Type: H Primary? Y
Mrs. Knott, Raquel N. 1131 Forest Rd. Lakewood, OH 44107-1049	Type: H Primary?Y	Mr. Knott, Roger 1131 Forest Rd. Lakewood, OH 44107-1049	Type: H Primary?Y
Ms. Karen Kobak 2199 Lewis Dr. Lakewood, OH 44107	Type: H Primary?Y	Ms. Lawrence W. Kociecki 1283 Clifton Prado Lakewood, OH 44107	Type: H Primary?Y
Ms. Louella Kolk 18203 Detroit Ave. Apt. #3 Lakewood, OH 44107	Type: H Primary?Y	Ms. Anne Komlosy 1457 Bunts Rd. Lakewood, OH 44107	Type: H Primary?Y
Mr. George Komlosy 1457 Bunts Rd. Lakewood, OH 44107	Type: H Primary?Y	Ms. Anna Kontokanis 1289 Marlowe Ave. Lakewood, OH 44107	Type: H Primary? Y
Mr. Larry Kontokanis 1289 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y	Nektarios Kopasakis 1620 Waterbury Rd. Lakewood, OH 44107	Type: H Primary?Y
Mr. John Kopcso 1069 Nicholson Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. Frank Kopecher 1337 Ethel Ave, Lakewood, OH 44107	Type: H Primary?Y
Michael Kopin Lakewood, OH 44107	Type: H Primary?Y	Mr. Korosi, William J. 11820 Edgewater Dr. Lakewood, OH 44107-1798	Type: H Primary?Y

Ms. Leah Kosch 2080 Arthur Ave. Lakewood, OH 44107	Type: H Primary?Y	Mr. Russell Kosch 2080 Arthur Ave Lakewood, OH 44107	Type: H Primary?Y
Mr. Nick Koululias 17487 Clifton Blvd. Lakewood, OH 44107	Type: H Primary?Y	Ms. Michelle Kovach 1364 St. Charles Ave Lakewood, ⇒H 44107	Type: H Primary?Y
Ms. Francis B. Kovacs 1366 Nicholson Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. Haydee Kovacs 14306 Detroit Avenue Lakewood, OH 44107	Type: H Primary? Y
Ms. Kovar, Silvia 1457 Grace Ave Lakewood, OH 44107-4912	Type: H Primary?Y	Ms. Agnes T. Kovar 14908 Clifton Blvd. Lakewood, OH 44107-2526	Type: H Primary? Y
Ms. Frances Krall 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y	Mr. Emrick Kravec 1373 Manor Park Ave Lakewood, OH 44107	Type: H Primary?Y
Mr. Lawrence J. Krecic 11500 Detroit Ave. Lakewood, OH 44107	Type: H Primary?Y	Ms. Vera Kreiner 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y
Ms. Mary Krepina 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y	Ms. Gretchen Kresge 1407 Owego St. Apt. #3 Lakewood, OH 44107	Type: H Primary?Y
Ms. Mary Krichbaum 1450 Coutant Ave Lakewood, OH 44107-5168	Type: H Primary? Y	Ms. Barbara Kristof 2019 Belle Ave Lakewood, OH 44107-5920	Type: H Primary?Y
Ms. Ann Krivosh 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y	Ms. Edith Krych 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y
Ms. Elizabeth Krych 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y	Ms. Rosemary Kubas 1446 Rosewood Ave Lakewood, OH 44107-3734	Type: H Primary?Y
Ms. Josephine Kuharich 12900 Lake Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. Paul Kuharich 12900 Lake Ave. Lakewood, OH 44107	Type: H Primary? Y

Kulikowski, Family	Times (I	W- W	
1499 Chesterland Ave.	Type: H	Ms. Marie Kulp	Type: H
Lakewood, OH 44107	Primary?Y	18915 Detroit Lakewood, OH 44107-3256	Primary? Y
		Editorio de, 011 44107 0200	
Mr. Tom Kuluris	Type: H	Mrs. Kurzeja, Clare	Type: H
1244 W Clifton Blvd	Primary? Y	12031 Edgewater Dr	Primary? Y
Lakewood, OH 44107-1053		Lakewood, OH 44107-1786	
Ms. Janice Kushner	Type: H	Ms. Karen Kuzma	Type: H
12521 Plover St	Primary? Y	14306 Lakewood Blv	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	
Ms. Jill Kwiatek	Type: H	Ms. Eileen LaVigne	T 11
14523 Lake Ave	Primary? Y	1341 Marlowe Ave.	Type: H
Cleveland, OH 44107-1327	rimaryri	Lakewood, OH 44107	Primary? Y
Ms. Evelyn M. LaVine	Type: H	Ms. Betty Laboy	Type: H
12540 Edgewater Dr.	Primary? Y	2113 Halstead Ave	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107-6210	
Ms. Dorothy Ladika	Type: H	Pat Lajoe	Type: H
12540 Edgewater Dr. Lakewood, OH 44107	Primary?Y	1540 Orchard Grove Ave Lakewood, OH 44107	Primary? Y
Ms. hene Lake	Type: H	Mr. Stephen J. Lamantia	Type: H
2100 Marlowe Ave	Primary?Y	2164 Arthur Ave	Primary? Y
Lakewood, OH 44107	T Till ary T	Lakewood, OH 44107-5760	rimaryri
Margaret Lampert	Type: H	Mr. and Mrs. Dean W. Lampman	Type: H
Lakewood, OH 44107	Primary? Y	1200 Brockley Ave Lakewood, 44107	Primary? Y
Me Elizabeth a Leas	T		
Ms. Elizabeth a. Lantz	Type: H	Mr. and Mrs. Lanxa, James	Type: H
1428 Elbur Lakewood, OH 44107	Primary?Y	1308 Cranford Ave. Lakewood, OH 44107-2310	Primary?Y
Mr. Jim Larsen	Type: H	Ms. Patti Laskey	Type: H
12506 Edgewater Lakewood, OH 44107	Primary? Y	1045 Wilbert Rd. Lakewood, OH 44107	Primary? Y
Mr. Tim Laskey	Type: H	Ms. Ruth Latimer	Type: H
1045 Wilbert Lakewood, OH 44107	Primary? Y	2147 Woodward Ave	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	

Ms. Helen Latinia	Type: H	Ms. Kathleen Lawhun	Type: H
1331 Mathews Ave	Primary? Y	16125 Clifton Blvd.	Primary? Y
Lakewood, OH 44107-3168		Lakewood, OH 44107-2336	
Ms. Evelyn F. Leach	Type: H	Ms. Carole J. Leaman	Type: H
12021 Edgewater Dr	Primary? Y	14500 Lakewood Hts. Blvd.	Primary? Y
Lakewood, OH 44107	· ····································	Lakewood, OH 44107	rimaryer
Mrs. Lecky, Anna	Type: H	Ms. Allison Lee	Type: H
2093 Elbur Ave	Primary? Y	1307 Westlake Ave	Primary? Y
Lakewood, OH 44107-6113		Lakewood, OH 44107-2315	riiilary: 1
Mr. Lawrence Lembach	Type: H	Lenahan, Family	Type: H
1311 Bunts Road	Primary? Y	1255 Manor Park Ave	Primary? Y
Lakewood, OH 44107-2613		Lakewood, OH 44107	riinary: 1
Chris Lenahan	Type: H	Dorothy Lendy	Time: H
1280 Webb Rd.	Primary? Y	14312 Detroit Ave	Type: H
Lakewood, OH 44107	Filmary	Lakewood, 44107	Primary? Y
Ms. Norma Lengyel	Type: H	Mr. Craig A. Leonard	Type: H
12525 Edgewater Dr.	Primary? Y	15909 Clifton Blvd	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107-2334	
			1 1
Sandy Lesefky	Type: H	Mr. Leonard Lesheski	Type: H
1562 Elbur Ave. Lakewood, OH 44107	Primary? Y	1286 Bella Ave.	Primary? Y
Lakewood, On 44107		Lakewood, OH 44107	
Mr. James C. Leslie	Type: H	Mr. Lewicky, P.A.	Type:
11800 Edgewater Drive	Primary? Y	2177 McKinley Ave.	Primary? Y
Lakewood, OH 44107-1777	r milary: r	Lakewood, OH 44107-5432	ramaryri
Ms. Dagmar Lewis	Type: H	George &. Marjorie Lewis	Type: H
14312 Detroit Ave	Primary? Y	14527 Lake Ave	Primary? Y
Lakewood, OH 44107-4418		Lakewood, OH 44107	
Ms. Kathleen Lewis	Type: H	Mr. Liber, Gregory X.	Type: H
1206 Manor Park Ave	Primary? Y	1579 Elbur Ave.	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107-4751	
Mr. Liber, Jan	Type: H	Mr. Liber, Greg	Type: H
1579 Elbur Ave.	Primary? Y	1579 Elbur Ave.	Primary? Y
Lakewood, OH 44107-4751	. Innary: 1	Lakewood, OH 44107-4751	rimary? Y

Ms. Jean Liber	Type: H	Mr. John Lieb	Tuna. H
2075 Wassana Ave	Primary? Y	1681 Lincoln Ave.	Type: H Primary? Y
Lakewood, OH 44107-6129		Lakewood, OH 44107	rimaryri
Ms. Quinn Linda	Type: H	Ms. Margaret Lindsay	Type: H
30511 Manhassett Drive	Primary?Y	1341 Marlowe Ave	Primary? Y
Lakewood, OH 44107-1156		Lakewood, OH 44107	
Ms. Bernadette Link	T 11		1
17600 Detroit Ave # 1212	Type: H	Mr. Kirk a. Linn	Type: H
Lakewood, OH 44107	Primary? Y	1232 W Clifton Blvd Lakewood, OH 44107	Primary? Y
		Lakewood, on 44107	
Mrs. Mary Linn	Type: Fi	Mr. and Mrs. Michael and Beth Lipka	Type: H
17316 Anchdale Lakewood, OH 44107	Primary? Y	1588 Blossom Park	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	
Ms. Josephine Lisi	Type: H	Ms. Marilyn Little	Type: H
1283 Fry Ave	Primary? Y	1368 Beach Pkwy.	Primary? Y
Lakewood, OH 44107-2914		Lakewood, OH 44107	· mary: ·
Bonnie Livingstone	Type: H	Ms. Katie Loesch	Type: H
18225 Detroit Ave. Apt 302	Primary? Y	1341 Marlowe Ave.	Primary? Y
Cleveland, 44107-3351		Lakewood, OH 44107	
Ms. Eileen M. Loftus	Type: H	Ms. Constance Long	Type: H
11850 Edgewater Dr	Primary? Y	1642 Marlow Ave.	Primary? Y
Lakewood, OH 44107-1795		Lakewood, OH 44107	rimary: 1
Mr. Jack Long	Type: H	John &. Ann Long	Type: H
1358 Mathews Ave	Primary? Y	1593 Winton Ave.	Primary? Y
Lakewood, OH 44107-3135	· initial y. i	Lakewood, 44107	rimaryrt
Nr. Raymond Long	Tumo: U	Me Viola M. Long	-
1642 Marlow Ave.	Type: H Primary?Y	Ms. Viola M. Long 1481 Westwood Ave	Type: H
Lakewood, OH 44107	rimary: 1	Lakewood, OH 44107	Primary? Y
Mr. Michael Lang	T	M. 1 0.1	100 100 1
Mr. Michael Longo 12717 Arliss Drive	Type: H	Ms. Joan C. Lopo	Type: H
Lakewood OH 44107	Primary? Y	1576 Cordova Ave. Lakewood, OH 44107	Primary? Y
Ms. Margaret M. Louis`	Type: H	Mr. Adolph Lovoff	T.m. M
18137 Clifton Rd	Primary? Y	11820 Edgewater Drive Suite 1012	Type: H Primary? Y
Lakewood, OH 44107	Timery: 1	Lakewood, OH 44107	rimaryri

Mrs. Weidle Lovoff, Mary 11820 Edgewater Dr. Lakewood, OH 44107-1798	Type: H Primary?Y	Mrs. Paula J. Lozano 1291 Grager Ave Lakewood, OH 44107	Type: H Primary? Y
Ms. Mary Lucas 1196 Cranford Ave	Type: H Primary?Y	Robert &. Laverne Lugibihl	Type: H Primary?Y
Lakewood, OH 44107		Lakewood, OH 44107	
Mr. Patrick Lynch	Type: H	Ms. Robert M.Soffers	Type: H
2216 Richland Ave. Lakewood, OH 44107	Primary? Y	1077 Maple Ciff Dr. Lakewood, OH 44107-1251	Primary? Y
Ms. MARION MAY	Туре: Н	Ms. Eileen MacDowell	Туре: Н
1509 Larchmont Ave Lakewood, OH 44107-3403	Primary? Y	1293 Edwards Ave. Lakewood, OH 44107	Primary? Y
Mr. & Mrs. Alan MacEwen	Type: H	Mr. Bill MacPherson	Type: H
2052 Morrison Ave Lakewood, OH 44107-5720	Primary? Y	1222 Westlake Ave. Lakewood, OH 44107	Primary? Y
Ms. Karen MacPherson	Type: H	Mr. William MacPherson	Type: H
1222 Westlake Ave. Lakewood, OH 44107	Primary? Y	1222 Westlake Ave. Lakewood, OH 44107	Primary? Y
Lynn Macgregor	Type: H	Terry Macgregor	Type: H
1510 Arthur Ave. Lakewood, OH 44107	Primary? Y	1510 Arthur Ave. Lakewood, OH 44107	Primary? Y
	Towns H	Mr. Nick Macron	Type: H
Ms. Margaret Machay 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y	1473 Alameda Lakewood, OH 44107	Type: H Primary?Y
Ms. Irene Madasz	Type: 14	Mrs. Louise V. Madigan	Type: H
2094 Warren Rd Lakewood, OH 44107	Primary? Y	12900 Lake Ave. Apt. #416 Lakewood, OH 44107	Primary? Y
Ms. Margarita M. Madson	Type: H	Mrs. Christine Mahon	Туре: Н
1631 Lewis Drive Lakewood, OH 44107-4829	Primary? Y	17640 Cannon Ave. Lakewood, OH 44107	Primary? Y
		M. Tom Makes	T
Mrs. Genivieve Mahon 14306 Detroit Ave. Apt. 527	Type: H Primary?Y	Mr. Terry Mahon 17640 Cannon Avs	Type: H Primary? Y
Lakewood, OH 44107	. illiar yr 1	Lakewood, OH 44107-2204	,

Mr. Majther, Donald 1447 Clifton Blvb. Lakewood, OH 44107-3412	Type: H Primary?Y	Ms. Karen Makkos 1216 Cranford Ave. Lakewood, OH 44107	Type: H Primary? Y
Mr. Malaney, Matt	Type: H	Ms. Karen a. Malec	Type: H
1464 Wagar Ave Lakewood, OH 44107	Primary? Y	1251 Overlook Rd Lakewood, OH 44107	Primary? Y
Mr. Robert G. Malec 1251 Overlook Rd	Type: H Primary? Y	Ms. Nancy L. Manson-Broadbent 1480 Coutant Avenue	Type: H
Lakewood, OH 44107	Filmaryr	Lakewood, OH 44107-5112	Primary? Y
Mrs. Wulk Margaret	Type: H	Mr. Marhall, Ralph	Type: H
14300 Detrit Ave Lakewood, OH 44107-4416	Primary? Y	11825 Davis Ct. Lakewood, OH 44107-5115	Primary? Y
Owens Mark 1551 Marlowe Ave.	Type: H Primary?Y	Pierre Marlais 12700 Lake Ave.	Type: H Primary?Y
Lakewood, OH 44107-4329		Lakewood, OH 44107	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Mr. Scott F. Marous	Type: H	Mitsuko E. Marsh	Туре: Н
2121 Warren Rd Lake wood, OH 44107	Primary? Y	12506 Edgewater Dr. Lakewood, OH 44107	Primary? Y
Ms. Joan Marshall	Type: H	Ms. Katherine i√arshall	Type: H
1416 Graber Dr Lakewood, OH 44107	Primary? Y	14434 Delaware Lakewood, OH 44107	Primary? Y
Ms. Mary Marsick	Type: H	Dennis &, Virgina Marti	Type: H
17600 Detroit Ave Lakewood, OH 44107-3443	Primary? Y	11724 Detroit Avenue Lakewood, OH 44107	Primary? Y
Ms. June Martin	Type: H	Mrs. Kris Martin	Type: H
1480 Belle Avenue	Primary? Y	1324 Giel	Primary? Y
Lakeood, OH 44107		Lakewood, OH 44107	
Lois Martin	Type: H	Mr. Paul C. Martin	Type: H
1610 Rosewood Ave Lakewood, OH 44107	Primary? Y	16507 Lake Ave. Lakewood, OH 44107	Primary? Y
Mr. Richard Martin	Type: H	Mr. Ted Martin	Type: H
1324 Giel Ave.	Primary?Y	1480 Belle Avenue	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	

Ms. Marzicola, Georgette 1430-6 Detroit Ave. Lakewood, OH 44107-4417	Type: H Primary? Y	Mrs. Marzicola, Bridget 1309 Westlake Ave Lakewood, OH 44107	Type: H Primary?Y
Mrs. Georgette Marzicola 14306 Detroit Avenue, Apt. 629 Lakewood, OH 44107	Type: H Primary? Y	Mr. Leo Marzicola 1309 Westlake Ave. Lakewood, OH 44107	Type: H Primary?Y
Mr. Leo Marzicola 1309 Westlake Ave. Lakewood, OH 44107	Type: H Primary?Y	Mrs. Sally Marzicola 1309 Westlake Ave Lakewood, OH 44107	Type: H Primary?Y
Mrs. Maseth, Donna A. 1218 Warren Rd. Lakewood, OH 44107-2516	Type: H Primary? Y	Mr. and Mrs. Harry Maseth 1218 Warren Rd. Lakewood, OH 44107	Type: H Primary?Y
Mrs. Clair Massey 11720 Edgewater Dr. #610 Lakewood, OH 44107	Type: H Primary?Y	Ms. Eugenia M. Masso 14300 Detroit Ave Lakewood, OH 44107-4416	Type: H Primary?Y
Mrs. Mary Matousek 15114 Lake Ave Lakewood, OH 44107	Type: H Primary?Y	Ms. Karen Mattina 1281 Cook Ave Lakewood, OH 44107-2503	Type: H Primary?Y
Mr. Frederick J. Maurath 1487 Winton Ave. Lakewood, OH 44107	Type: H Primary?Y	Ms. Rosemary Maurath 1487 Winton Ave. Lakewood, OH 44107	Type: H Primary?Y
Ms. Rosemary Maurath 1487 Winton Avenue Lakewood, OH 44107	Type: H Primary?Y	Ms. Elizabeth C. Maxfield 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y
Mr. and Mrs. Jack Maxfield 1241 St. Charles Ave. Lakewood, OH 44107	Type: H Primary?Y	Mr. Jack Maxifeld 1241 Saint Charles Ave Lakewood, OH 44107-2532	Type: H Primary?Y
Ms. Karen Maxfield 1653 St. Charles Ave. Lakewood, OH 44107	Type: H Primary?Y	Mr. John May 1509 LARCHMONT AVE Lakewood, OH 44107	Type: H Primary?Y
Ms. Ellen a. Mayer 11900 Edgewater Dr Lakewood, OH 44107	Type: H Primary?Y	Mr. and Mrs. Patrick and Nancy McCarthy 1481 Robinwood Ave. Lakewood, OH 44107	Type: H Primary?Y

Mr. Mark McCarty 2081 Mars Ave Lakewood, OH 44107	Type: H Primary? Y	Ms. Sherry McCarty 2081 Mars Lakewood, OH 44107	Type: H Primary?Y
Kim McDonald	Type: H	Ms. Kim J. McDonald	Type: H
1460 Bunts Rd.	Primary? Y	1460 Bunts Rd.	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	
Mr. Kevin McDanough	Туре: Н	Ms. Mary C. McDowell	Туре: Н
1422 Grace Ave Lakewood, OH 44107	Primary? Y	15727 Lake Ave Lakewood, OH 44107-1223	Primary? Y
Mrs. McGinty, Magdaline	Type: H	Ms. Magdalin McGinty	Type: H
1271 W Clifton Blvd Lakewood, OH 44107	Primary? Y	1271 W Clifton Blvd Lakewood, OH 44107	Primary? Y
Ms. Magdalin McGinty	Type: H	Ms. Dorothy McGuire	Type: H
1271 West Clifton Blvd. Lakewood, OH 44107	Primary? Y	1307 Manor Park Lakewood, OH 44107	Primary? Y
Mr. Howard McGuire	Type: H Primary? Y	Ms. Nan McIntyre 1308 Ramona Ave.	Type: H Primary?Y
Lakewood, OH 44107	rimary	Lakewood, OH 44107	r iiiiai y
Ms. Nan McIntyre	Type: H	Ms. Mary Anne McKay	Type: H
1308 Ramona Avnue Lakewood, OH 44107	Primary? Y	1453 Wayne Ave. Lakewood, OH 44107	Primary? Y
Mr. Patrick J. McLaughlin	Type: H	Ray &. Betty McLoone	Type: H
1277 Thoreau Rd. Lakewood, OH 44107	Primary? Y	1302 Granger Ave. Lakewood, OH 44107	Primary? Y
Ms. McMahon, Lynn	Type: H	Mrs. McManamon, Sharon V.	Type: H
1265 Belle Ave. Lakewood, OH 44107-2617	Primary? Y	1563 Lincoln Ave. Lakewood, OH 44107-4438	Primary? Y
Mrs. McMurtrey-Marek, Angi	Туре: Н	Ms. Nora McNamara	Type: H
1305 Brockley Ave. Lakewood, OH 44107	Primary? Y	1551 Rosewood Lakewood, OH 44107	Primary? Y
Mr. Robert Nea	Type: H	JT McNerney	Туре. Н
12900 Lake Ave	Primary? Y	1493 Cordova Ave	Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	

Ms. Mary McNulty 13608 Detroit Ave Lakewood, OH 44107-4627	Type: H Primary?Y	Ellen C. Mccaffrey 1331 Gladys Ave Lakewood, OH 44107-2511	Type: H Primary? Y
Donna L. Mcclaren	Type: H	Mary Ellen Mclaughlin	
17476 Shaw Ave Lakewood, 44107	Primary? Y	17834 Northwood Ave Lakewood, 44107	Type: H Primary?Y
Ms. Alice C. Mecredy 13425 Cliff Dr.	Type: H	Mr. James R. Mecredy	Type: H
Lakewood, OH 44107	Primary? Y	13425 Cliff Dr Lakewood, OH 44107	Primary? Y
Lawrence J. Meese 18915 Detroit Ext	Type: H Primary?Y	Mr. Michael Mehok 1520 Chesterland Ave.	Type: H Primary?Y
Lakewood, OH 44107		Lakewood, OH 44107	
Ms. Christine Eleanor Meixner 12506 Edgewater Dr.	Type: H Primary? Y	Michael &. Marjorie Meluch 1211 Lakeland Ave.	Type: H Primary?Y
Lakewood, OH 44107		Lakewood, OH 44107	
Ms. Betty Menkel 14306 Detroit Avenue	Type: H Primary? Y	Ms. Anna Meros 1333 Cove Ave.	Type: H
Lakewood, OH 44107		Lakewood, OH 44107	
Mr. Edwin Merrick 17600 Detroit Ave.	Type: H Primary? Y	Mr. John Mertes 1308 Belle Ave	Type: H Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	
Mr. Mescan, Stephen 2071 Clarence Ave	Type: H Primary?Y	Ms. Helen L. Messmore 14312 Detroit Ave. #1547	Type: H Primary?Y
Lakewood, OH 44107-6203		Lakewood, OH 44107	
Ms. Anne Meyer 12506 Edgewater Dr.	Type: H Primary? Y	Ms. Mary Jo Meyer 1645 St Charles Ave	Type: H Primary? Y
Lakewood, OH 44107		Lakewood, OH 44107	rimary
Donna Meyers 1611 Cordova Ave	Type H Primary?Y	Mr. Wulk Michael 14300 Detroit	Type: H
Lakewood, 44107	· iiiidi yi i	Lakewood, OH 44107-4416	Primary? Y
Mr. Robert Mihaly 1611 Rose Mary Ve.	Type: H Primary?Y	Mr. Anthony Mikulic 11851 Lake Ave. #5	Type: H Primary? Y
Lakewood, OH 44107-3737	r milary 1	Lakewood, OH 44107-1882	rimary? Y

Ms. Connie Mikuluk 1607 Cordova Ave Lakewood, OH 44107-3605	Type: H Primary? Y	Mr. Joseph Milen 1480 Warren #306 Lakewood, OH 44107	Type: H Primary? Y
Mrs. Miletta, Toby J. 12060 Lake Ave. Lakewood, OH 44107-1894	Type: H Primary? Y	Ms. Dolores M. Miller 14306 Detroit Ave Lakewood, OH 44107	Type: H Primary?Y
Mr. James Miller 1646 Lauderdale Ave Lakewood, OH 44107-3610	Type: H Primary?Y	Mr. James Miller 1646 Lauderdale Ave Lakewood, OH 44107	Type: H Primary?Y
Ms. Margret Miller 11820 Edgewater Dr. Lakewood, OH 44107	Type: H Primary?Y	Ms. Patricia Miller 14306 Detroit Ave Lakewood, OH 44107-4417	Type: H Primary?Y
Ms. Samantha Miller 1299 Cove Ave Lakewood, OH 44107-2150	Type: H Primary?Y	Ms. Mary G. Millie 1598 Wyandotte Ave Lakewood, OH 44107	Type: H Primary? Y
Mrs. Millz, Kateryna 1351 Fry Ave Lakewood, OH 44107-2916	Type: H Primary? Y	Mrs. Jaci Milner 2030 Bunts Rd. Lakewood, OH 44107	Type: H Primary? Y
Ms. Ann Minto 12540 Edgewater Dr Lakewood, OH 44107-1683	Type: H Primary?Y	Mr. Robert Minto 12540 Edgewater Dr Lakewood, OH 44107	Type: H Primary? Y
Mrs. Dorothy Mirawtz 1385 Lakewood Lakewood, OH 44107	Type: H Primary?Y	Ms. Laura Mizenko 1344 Cranford Avnue LLakewood, OH 44107	Type: H Primary?Y
Marcia E. Moll 1519 W. Clifton Blvd. Lakewood, OH 44107	Type: H Primary? Y	Mrs. Moore, Kathleen 17439 Northwood Ave Lakewood, OH 34107	Type: H Primary?Y
Ms. Catherine E. Moore 14312 Detroit Avenue, #1550 Lakewood, OH 44107	Type: H Primary≯Y	Ms. Elizabeth Moore 17439 Northwood Avenue Lakewood, OH 44107	Type: H Primary?Y
Mr. Morabeto, John 2016 Reveley Ave. Lakewood, OH 44107-5835	Type: H Primary?Y	Ms. Josephine Moreman 1450 Rosewood Ave. Lakewood, OH 44107	Type: H Primary? Y

Mr. Donald C. Morgan 135 Detroit Ave. Lakewood, OH 44107-4602	Type: H Primary?Y	Mr. Frank Moritz 1235 Ethel Lakewood, OH 44107	Type: H Primary? Y
Ms. Doris Morsfield 2029 Brown Rd. Lakewood, OH 44107-6012	fype: H Primary?Y	Mr. Dexter Mosley 12900 Lake Ave Apt 520 Lakewood, OH 44107-1548	Type: H Primary?Y
Mr. James W. Mott 2103 Morrisoon Ave. Lakewood, OH 44107	Type: H Primary? Y	Mr. Joe Wuha 2077 Elmwood Ave Lakewood, OH 44107	Type: H Primary?Y
Mrs. Rose Muha 2077 Elwood Ave Lakewood, OH 44107	Type: H Primary₹V	Ms. Karer Muldoon 1298 French Ave Lakewood, OH 44107	Type: H Primary?Y
Mrs. Karen Muldoon-Unsworth 1298 French Ave. Lakewood, OH 44107	Type: H Primary?Y	Paul Mullee 1308 Andrews Ave Lakewood, 44107	Type: H Primary?Y
Ms. Jennifer Muny 12800 Arliss Dr. Lakewood, OH 44107-2109	Type: H Primary?Y	Ms. Agnes Z. Murman 12550 Lake Rd Lakewood, OH 44107	Type: H Primary? Y
Ms. Catherine C. Murphy 1299 Manor Park Ave. Lakewood, OH 44107	Type: H Primary?Y	Ms. Bridget H. Murray 1573 Lincoln Ave. Lakewood, OH 44107	Type: H Primary?Y
Ms. Kathryn M. Murray 1057 Summit Avenue Lakewood, OH 44107	Type: H Primary?Y	Ms. Maureen M. Murrett 1234 Chase Ave Lakewood, OH 44107	Type: H Primary? Y
Nir. Francis D. Murtaugh 1065 Lakeland Ave Lakewood, OH 44107	Type: H Primary?Y	Mrs. Murtha, Bridget 1242 Hall Ave Lakewood, OH 44107	Type: H Primary? Y
Winifred Musser 1341 Marlows Ave. Lakewood, OH 44107	Type: H Primary? Y	Ms. Michelle K. Muster 1054 Summit Ave. Lakewood, OH 44107	Type: H Primary?Y
Theodore C. Myers 2144 Arthur Ave Lakewood, OH 44107	Type: H Prinary?Y	Mr. Jean Nagel 1325 Granger Ave. Lakewood, OH 44107	Type: H Primary?Y

Ms. Katharina B. Nagy 1292 St. Charles Avenue Lakewood, OH 44107	Type: H Primary?Y	Mr. and Mrs. Michael &. Katharina Nagy 1292 St. Charles St. Lakewood, OH 44107	Type: H Primary?Y
Ms. Priscilla Nagy 14300 Detroit Avenue Lakewood, OH 44107-4416	Type: H Primary?Y	Ms. Brenda Nakonecznyj 2053 McKinley Avenue Lakewood, OH 44107-5430	Type: H Primary?Y
Mr. Gene Nakonecznyj 2053 McKinley Avenue Lakewood, OH 44107-5430	Type: H Primary?Y	Mrs. Adams Nancy 1434 Parkhaven Row Lakewood, OH 44107-4506	Type: H Primary?Y
Ms. Ann M. Narney 15107 Lanning Ave Lakewood, OH 44107-5826	Type: H Primary? Y	Ms. Alisa Nazellli 15324 Clifton Blvd. Lakewood, OH 44107-2472	Type: H Primary?Y
Ms. Helen Neargardner 1310 Edwards Ave Lakewood, OH 44107-2346	Type: H Primary? Y	Ms. Emily Nelson 1271 Ethel Ave. Lakewood, OH 44107	Type: H Primary?Y
Ms. Geraldine Nelson 1288 Nickolson Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. Bill Nesterfield 1568 Northland Lakewood, OH 44107	Type: H Primary?Y
Miss Nestor, Jenny 1197 Andrews Ave. Lakewood, OH 44107	Typ/: H Primary Y	Mr. and Mrs. R. Nestor 1197 Andrews Lakewood, OH 44107	Type: H Primary?Y
Ms. Mary Ruth Newman 1278 Ethel Ave Lakewood, OH 44107-2320	Type: H Primary?Y	Mr. Charles Nicholas 1480 Winton Ave. LakewooJ, OH 44107	Type: H Primary?Y
Mr. Elton J. Nichols 12550 Lake Ave. #1504 Lakewood, OH 44107	Type: H Primary?Y	Ms. Helen C. Nichols 12550 Lake Ave. #1504 Lakewood, OH 44107	Type: H Primary?Y
Mrs. Nicolet, Faith 14313 Bayes Ave. Lakewood, OH 44107	Type: H Primary?Y	Mr. Robert Niederriter 1367 Mathews Ave Lakewood, OH 44107-3136	Type: H Primary?Y
Ms. Monica Nisdt-Wangler 1200 Westlake Avenue Lakewood, OH 44107-2314	Type: H Primary?Y	Mrs. Noone, Jean R. 1666 Lincoln Ave. Lakewood, OH 44107-4431	Type: H Primary?Y

Ms. Josephine Norman 1450 Rosewood Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. Bradley Norpell 13966 Estill Dr. Lakewood, OH 44107	Type: H Primary?Y
Mr. Daniel Norris 15515 Hilliard Rd. Lakewood, OH 44107	Type: H Primary? Y	Jack Northrup 1249 Manor Park Ave Lakewood, OP, 44107	Type: H Primary?Y
Jack Northrup 1249 Manor Park Ave Lakewood, 44107	Type: H Primary?Y	Ms. Judith Norton 1342 Summit Ave Lakewood, OH 44107-2445	Type: H Primary? Y
Mrs. Novak, Teresa L. 1069 Nicholson Ave. Lakewood, OH 44107-1402	Type: H Primary?Y	mr&mrs Joseph Novinec 2129 Halstead Ave Laakewood, OH 44107-6210	Type: H Primary?Y
Mrs. Nowak, Ruth 12029 Clifton Blvd. Lakewood, OH 44107-2161	Type: H Primary? Y	Mr. Nowak, Ken 12029 Clifton Blvd. Lakewood, OH 44107-2161	Type: H Primary?Y
Ms. Helen Nowicki 1260 Edwards Ave. Lakewood, OH 44107-2344	Type: H Primary?Y	Ms. Cathy Nowlin 17613 Lakewood Hts Bl Lakewood, OH 44107	Type: H Primary?Y
Ms. Kathleen O'Brien 11820 Lake Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. Joe O'Connor 1341 Marlowe Ave. Lakewood, OH 44107	Type: H Primary?Y
Mr. John P. O'Donnell 1277 Arlington Rd. Lakewood, OH 44107	Type: H Primary?Y	Mr. and Mrs. T. O'Donnell 17821 Shaw Ave. Lakewood, OH 44107	Type: H Primary? Y
Ms. Therese Finnan O'Donnell 1277 Arlington Rd Lakewood, OH 44107	Type: H Primary?Y	Ms. Pam O'Keefe 1053 Forest Cliff Dr. Lakewood, OH 44107	Type: H Primary?Y
Mr. Ron O'Keefe 1053 Forest Cliff Dr. Lakewood, OH 44107	Type: H Primary?Y	Pat O'Neill 1453 Marlowe Lakewood, OH 44107	Type: H Primary?Y
Mrs. O'Rourke, Helen E. 17600 Detroit Ave. Lakewood, OH 44107-3443	Type: H Primary? Y	Mr. Francis J. Oates 11820 Edgewater Dr Lakewood, OH 44107-1798	Type: H Primary?Y

Mrs. Oathomek, Carolyn 1628 Conassett Ave Lakewood, OH 44107	Type: H Primary?Y	Ms. Barbara L. Obrien 1226 Threau Rd. Lakewood, OH 44107	Type: H Primary? Y
Ms. Charmaine Oliver 1415 Clarence Ave #407 Lakewood, OH 44107-4858	Type: H Primary?Y	Ms. Blanche Olmstead 2113 Woodward Ave. Lakewood, OH 44107	Type: H Primary?Y
Ms. Phyllis Olshewski 14904 Summit Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. Stanley Olshewski 14904 Summit Ave Lakewood, OH 44107	Type: H Primary? Y
Family Oravec 1473 Coutant Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. Charles Oreilly 1256 Elbur Ave Lakewood, OH 44107-2716	Type: H Primary? Y
Ms. Loretta Oreilly 1256 Elbur Ave Lakewood, OH 44107-2716	Type: H Primary? Y	Ms. Mary Ann Orenski 1431 Woodward Ave Lakewood, OH 44107	Type: H Primary?Y
Mr. Edward Orlinski 14306 Detroit Ave Lakewood, OH 44107-4417	Type: H Primary? Y	C.J. Oros 1615 Wyandotte Avenue Lakewood, OH 44107	Type: H Primary?Y
Ms. Leslie Ortman 1242 Chase Ave Lakewood, OH 44107-2602	Type: H Primary? Y	Mr. Mark Ortman 1242 Chase Ave Lakewood, OH 44107	Type: H Primary?Y
Ms. Ruth Osgood 12900 Lake Ave Lakewood, OH 44107-1577	Type: H Primary?Y	Ms. Kathleen M. Oshea 1296 Donald Aenue Lakewood, OH 44107-2852	Type: H Primary?Y
Corinne Otto 12500 Edgewater Drive Lakewood, OH 44107	Type: H Primary?Y	Mr. John W. Ours 1057 Summit Avenue Lakewood, OH 44107	Type: H Primary?Y
Owens, Family 1551 Marlow Ave Lakewood, OH 44107	Type: H Primary?Y	Mr. J. Evan Owens 1114 Homewood Dr Lakewood, OH 44107	Type: H Primary?Y
Ms. AMANDA PANEK 1553 Spring Garden Avenue Lakewood, OH 44107	Type: H Primary?Y	Ms. Gertrude Paisley 1506 Parkwood Lakewood, OH 44107	Type: H Primary?Y