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UNITED STATES OF AMERICA

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DISCOVERY CONFERENCE

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CSX CORPORATION AND CSX
TRANSPORTATION, INC., NORFOLK
SOUTHERN CORPORATION AND NORFOLK
SOUTHERN RAILWAY COMPANY -CONTROL AND OPERATING LEASES/
AGREEMENTS -- CONRAIL INC. AND
CONSOLIDATED RAIL CORPORATION -TRANSFER OF RAILROAD LINE BY
NORFOLK SOUTHERN RAILWAY COMPANY
TO CSX TRANSPORTATION, INC.

Finance Docket No. 33388

Thursday, October 9, 1997

Washington, D.C.

The above-entitled matter came on for a oral argument in Hearing Room 4 of the Federal Energy Regulatory Commission, 888 First Street, N.E. at 9:30 a.m.

BEFORE:

THE HONORABLE JACOB LEVENTHAL Administrative Law Judge

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(9:30 a.m.)

JUDGE LEVENTHAL: Good morning. Please be seated. I'm going to go on the record. I'd like you to make a brief appearance. All right, the discovery conference will come to order. We'll take appearances at this time. We'll take them in any order; let's start at this table.

MR. MILLS: Your Honor, my name is Chris Mills with the firm of Slover & Loftus in Washington, and I'm appearing here on behalf of the cities of East Chicago, Hammond, Gary, and Whiting, Indiana, collectively known as the Four City Consortium.

MR. HEALEY: Good morning, Your Honor. I am Tom Healey of the firm of Oppenheimer Wolff and Donnelly, out of their Chicago office. I am here today on behalf of the Wisconsin Central Limited and the Elgin, Juliet, and Eastern Railway Company.

JUDGE LEVENTHAL: All right.

MR. UTHOFF: Good morning, Your Honor. I am Steve Uthoff with Coniglio & Uthoff and I represent Rail Bridge Terminals.

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1	MR. COBURN: Good morning, Your Honor.
2	David Coburn with Steptoe & Johnson, for CSX.
3	MR. HARKER: Drew Harker, Arnold & Porter,
4	for CSX.
5	MR. NORTON: Gerald Norton, Harkins
6	Cunningham, Conrail.
7	MR. MAYO: Good morning, Your Honor.
8	George Mayo, Hogan & Hartson, on behalf of the
9	Canadian Pacific parties.
10	MS. BRUCE: Good morning, Your Honor.
11	Patricia Bruce of Zuckert, Scoutt & Rasenberger, for
12	Norfolk Southern.
13	MR. EDWARDS: Good morning, Your Honor.
14	John Edwards, Zuckert Scoutt for Norfolk Southern.
15	JUDGE LEVENTHAL: All right, very well.
16	All right, we have three different matters before us
17	this morning.
18	Off the record.
19	(Whereupon, the foregoing matter went off
20	the record at 9:33 a.m. and went back on
21	the record at 9:36 a.m.)
22	JUDGE LEVENTHAL: We have three disputes
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before us this morning. Taking them in any order, the first one is on behalf of the Rail Bridge Terminals, New Jersey Corporation. All right, I'm ready to hear argument on this Motion to Compel.

MR. UTHOFF: Thank you, Your Honor. The Motion to Compel concerns seven interrogatories. They concern the structure and decisions that were made, part of the shared assets area in North New Jersey, E-Rail in particular, and other terminals located in this shared assets area -- either geographically or being operated as part of the shared assets agreement.

The questions we're asking for the basis of the decisions to make E-Rail an NS dedicated facility, make other terminals CSX dedicated facilities. Some terminals were equal access and some terminals were part of the shared assets agreement.

The only response we've received basically is that all these decisions were reached through negotiations. It's our opinion that that doesn't answer the questions on getting to the basis on how those decisions were made. We have received a supplemental response on behalf of both NS and CSX.

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In my opinion, the only information in that response is that E-rail was not chosen by CSX because it didn't fit their operational needs; which I think is getting more to the basis of these decisions, but the remainder of the supplemental response was still more of, these decisions were arrived at during the course of negotiations.

And what we're seeking to find is how these determinations were made. The answer received in terms of negotiations indicates that it was more of a random process, but documents reviewed and the deposition transcripts reviewed, reveal for example that the E-Rail facility has been earmarked to receive between \$25 million and \$35 million of improvement.

I mean, since that is the case it's hard for me to believe that the only reason why that E-Rail was dedicated as an NS facility is because, well that's just how it kind of fell out in negotiations.

I've also seen strategic planning documents concerning the various aspects of the splitup, and to the extent that there are reasons for treating E-Rail differently from other terminals in

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the shared assets area, the decision to have terminals 1 as equal access and E-Rail not, I believe the 2 questions call for that information and I think we're 3 entitled to it. JUDGE LEVENTHAL: All right. Who's going 5 to address it for Conrail? 6 7 MR. HARKER: Mr. Coburn and I will. I'll lead off. First of all, may I ask a question about 8 the information that you've mentioned with respect to 9 capital improvements and the like? I take it that's 10 11 from work papers in the depository? MR. UTHOFF: I believe that was in the 12 McClellan deposition. 13 MR. HARKER: Okay. And I'm just asking 14 for representation as to a level of confidentiality of that information so that we can advise the court 16 reporter with respect to the transcript. 17 MR. UTHOFF: I couldn't tell you because I didn't have the list on what was -- remained highly 19 confidential and what was not. 20 JUDGE LEVENTHAL: All right. Off the 21 22 record.

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(Whereupon, the foregoing matter went off the record at 9:40 a.m. and went back on the record at 9:40 a.m.)

JUDGE LEVENTHAL: Your Honor, the transcript for Mr. McClellan is still classified as highly confidential and so any information that is discussed with regard to Mr. McClellan's deposition would have to and continue to be, highly confidential, and we would ask that the transcript of this hearing be so designated.

JUDGE LEVENTHAL: All right. Is everybody in the room entitled to be here?

BY ALL: Yes, Your Honor.

JUDGE LEVENTHAL: All right. Ms. Reporter, you'll label this highly confidential.

MR. HARKER: Is it possible, Your Honor, to just label portions of the transcript, because I'm not sure the entire transcript needs to be highly confidential. I don't mean to cause a logistical problem and if that is a logistical problem we can --

JUDGE LEVENTHAL: Well, how are we going to know when to apply the highly confidential?

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MR. EDWARDS: Your Honor, while we're discussing this issue we could have the transcript highly confidential and then when we move on to the other issues before Your Honor we could --

JUDGE LEVENTHAL: Oh, is that what you mean? Oh, sure.

MR. EDWARDS: That will work.

JUDGE LEVENIHAL: Oh, sure. We'll have two separate transcripts: one highly confidential for that portion, and then we'll advise the reporter when we go on the regular transcript.

All right. Mr. Harker.

MR. HARKER: Thank you, Your Honor. Mr. Uthoff mentioned the responses that the applicants made to the discovery request, focusing on the negotiated aspect of the process here, and that can't be overstressed.

The determination of the shared asset areas was the culmination of a lengthy and complex bargaining process between Norfolk Southern and Conrail. I'm sorry, I misspoke. Norfolk Southern and CSX. The result of which was an appropriate balance

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between CSX to the benefit of both parties, both railroads, and the shipping public.

It was a product of horse trading, of compromise, of understanding. As I said, it was a lengthy and complex process in which the two railroads needed to allocate literally dozens of Conrail-served facilities.

It's impossible to pick apart in any detail, an individual decision in isolation when you're talking about the kind of negotiation process that went on. Essentially what you'd need to be able to do is, months after the fact, get into the minds of the negotiators as they were discussing allocation of these particular properties -- or, I'm sorry, these particular shippers.

There was really no set of criteria that either party used to allocate responsibility to one party or the other. Mr. Uthoff wishes there were but there isn't, and in fact, he propounded some very general document requests along these same lines, and upon a review of our files we found nothing responsive to these particular document requests -- asking about

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the applicant's decision-making process and so on -that gives you a sense that there were no preconceived notions going into the process.

And as I said, ultimately the result was a product of a long negotiation. Both Mr. Hart for CSX and Mr. McClellan for Norfolk Southern, the principal negotiators, were both deposed. You will recall at one point, there was some concern that Mr. Hart's deposition may go for two days, and Mr. McBride and Mr. Wood on behalf of their clients, sought a rescheduling.

So obviously, this deposition, Mr. Hart's deposition, was seen with a great deal of interest on the part of the other parties. However, Mr. Uthoff did not participate in that deposition. These two men were the key negotiators of the arrangements, and it was at that point that if there was going to be a probing of their mental processes as to why they made a particular decision one way or the other, that was the time to do it.

Now, as to the particular circumstances of E-Rail, which I would submit is really the only

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relevant matter before us today, I'd like to give you a copy of a letter that Mr. Coburn sent to Mr. Uthoff on October 7th. I'm going to give Mr. Uthoff a copy of the letter.

And the issue with respect to E-Rail is simply, why didn't CSX consider getting access to E-Rail a high priority in the negotiations? Why was CSX essentially willing to give Norfolk Southern sole access to that facility? And that issue is essentially addressed on the second page in the first full paragraph.

"One factor that CSX considered was that the relative efficiency of its access to a particular yard or terminal facility, particularly for double-staffed, intermodal, east-west traffic. One of the results of these negotiations was that the E-Rail facility was assigned to NS. The operational advantages enjoyed by NS over CSX in accessing this facility was a very important consideration."

So in other words, with respect to E-Rail, Mr. Uthoff knows why CSX chose not to bargain for

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access to E-Rail; because operationally there were inefficiencies and disadvantages associated with that particular facility. So as to Mr. Uthoff's client, knows exactly why E-Rail is not part of the shared asset area.

And I would submit that the disposition of other facilities is simply not relevant to E-Rail. Why another facility in the area was considered part of the shared assets area is really not relevant to why CSX chose not to bargain for access to the E-Rail facility.

Now, I think it's important to point out that E-Rail had access to one carrier before this transaction -- that was Conrail. They didn't have access to two carriers; they had access to one carrier. And as a result of this transaction that won't change. There'll be a new carrier. It will be Norfolk Southern, not Conrail. But it will still only be one carrier.

And I'm not sure yet, we haven't heard yet, what E-Rail's theory of harm is here, under which they're somehow going to make this discovery relevant.

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We haven't heard that yet; perhaps Mr. Uthoff can inform us about that.

To the extent though, that his theory is, is that they are disadvantaged because their competitors are getting access to two carriers as opposed to E-Rail which is only having access to one, that's just simply not cognizable under Board precedent.

I mean, the logical extension of that argument, Your Honor, is that every carrier -- I'm sorry, every shipper in the Northeast which had access only to Conrail prior to the transaction, is now entitled to have access to both Norfolk Southern and CSX after the transaction. And that's clearly not -- there's no precedent, no authority at all for that proposition within STB and ICC case law.

And I'll just conclude by saying that what the ICC and the STB look at is preserving competition. They want to preserve competition. In other words, if there was a situation prior to a merger where there was competition -- two carriers serving a shipper -- they want to assure after the transaction that that

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competition is preserved.

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Their focus though, is not on protecting competitors, and individual competitors, and that was what E-Rail was talking about here. Thank you.

JUDGE LEVENTHAL: All right. Mr. Coburn.

MR. COBURN: I think that really sums it up. I have three quick points just to add to that. First, as we said in our interrogatory answer, our supplemental answer, balance was an importance factor in these negotiations; that is, balance between CSX and NS.

And that part of the give-and-take was that some facilities were going to go to one carrier, other facilities were going to go to another carrier, others again, as part of the give-and-take, were going to be shared.

Second, we've gotten similar questions, similar to the question that was put to us by Rail Bridge from other parties in this case. Indianapolis wants to know and their interrogatories wanted to know, well why weren't they a shared area? Buffalo, Niagara area; why weren't they a shared area? Some

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shippers have wanted to know, well why weren't -- why are they outside the shared areas? The 84 Mining comes to mind.

But we've got lots of questions along these lines, and we've been very consistent in our answers and very truthful and very complete in our answers. The answer is, this was the product of the negotiation. These were hard-driven negotiations. This was the end result. We haven't had others come here and say, you've got to tell us more. Some of those others have gone to depositions and asked our witnesses. Mr. Uthoff did not.

One last point just to supplement the point about one carrier. They have one carrier now, they'll have one carrier afterwards. The carrier they'll have afterwards, NS, will have a broader reach than Conrail does today. So really, they will be advantaged by the transaction.

MR. NORTON: Your Honor, if I might. I was just reminded hearing Mr. Harker, of the fact that in the UP/SP case before it ruled, the fact that someone was not getting an improvement in its

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competition that another of the competitors was getting, was irrelevant. It was not a factor to be considered in the assessment of the transaction. And I believe they relied upon a similar ruling in the BN/Santa Fe case as well. JUDGE LEVENTHAL: All right, Mr. Uthoff

MR. UTHOFF: Two aspects of that I'd like to address. The first is the letter which I received. And I agree somewhat with counsel's representation that as to CSX does try to answer the question, why did they did not choose E-Rail. I don't think the answer is quite as clear as counsel makes it out to be, but I do acknowledge that this an effort towards the type of information that we are looking for.

In terms of relevance, I've read the precedent in terms of not protecting competition, but we also have a very unique situation here. In terms of the broad-brush picture of why shared asset areas were created, I think those questions have been answered, either through the work papers or depositions.

I mean, that was a market-driven decision

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and the North Jersey shared assets area, according to the court papers that I've seen and the depositions that I've read, was one of the most important aspects of this deal because of the size of the market, and both carriers wanted to have access to the shippers.

What has happened in the situation, the shared assets areas which is a novel idea to this type of merger -- which is also novel; taking one railroad and splitting it into two Class 1 major railroads -they've taken a big, broad geographic area, created a shared assets agreement for the operation of these lines in that area, but accepted very few terminals in that area, E-Rail being one of them.

On top of that, for example, one of our competitors is the South Kearny Yard where APL has their operations -- which was allocated to CSX. It's not going to be operated as far as a shared assets area, but South Kearny was given equal access to NS.

So there are issues as to competition, and it is our opinion that those issues need to be brought to the Board because of this unique situation where everyone in a geographic region is being given an

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advantage over what they had before. You had one carrier, now they have two, but very few terminals are being accepted from that proposition or from that agreement.

One of the selling points of this application is that we've created these shared access areas in these major markets so that all the shippers can benefit. Well, if there's certain business reasons or operational reasons why every terminal in the area can't be equal access or can't be operated as a shared access area, that's what we need to know.

If it was random, we need to know that also. But we also need to know why the quid pro quo was not being maintained, especially in relation to E-Rail and our competitors, which are within geographically the same area, that are being given either operation as part of the shared assets area, or being given equal access to both carriers.

And to say that the only reason that happened was, oh that was a product of negotiations, that doesn't get to the answer of the question of the interrogatories, and so suggest that it was our duty

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to attend depositions, I don't believe that that is a requirement to propound the interrogatories.

The interrogatories seek a broader range of information than testing the memory of one individual. To the extent that there were corporate policies beyond the memory of the individual that the interrogatories would pick up, and to the extent the individual won't remember an answer on that day but can review notes, review work papers, talk with other people who were involved with the negotiations, interrogatories would provide a more complete answer.

Not to mention in terms of the economy. It seems the interrogatories might be the best way to try and get this information.

JUDGE LEVENTHAL: But what information you're looking for, Mr. Harker said that this was a result of negotiations. They bargained for one point as against another point. What are you looking for, exactly?

MR. UTHOFF: We're looking --

JUDGE LEVENTHAL: Work papers?

MR. UTHOFF: There was -- at least my

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review of the work papers, there weren't any. There weren't any free negotiation-type work papers that noted, here's a list of the things we wanted to do.

JUDGE LEVENTHAL: Well, one minute; let's find out. Are there any work papers, Mr. Coburn, Mr. Harker?

MR. HARKER: No, Your Honor. The written discovery requests that were propounded by Rail Bridge requested us to search for those sorts of documents and as we reported, there were no responsive document.

MR. UTHOFF: The only thing that I've seen in terms of work papers were after the split had been made. Now, to suggest that, well everything was just a product of the negotiation and that's the only answer, that suggests to me that there were no preconceived ideas of what NS wanted or what CSX wanted going into the negotiations.

JUDGE LEVENTHAL: But Mr. Uthoff, you have a problem. Mr. Harker is representing here on the record that there are no work papers. I can't order him to produce work papers if he says there are none.

MR. UTHOFF: We're not asking for him to

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produce work papers. 1 JUDGE LEVENTHAL: Well, what do you want 2 him to produce? 3 MR. UTHOFF: We want him to produce the answers to the interrogatories that request that to 5 the extent there's information and reasons why there 6 were differences in -- reasons why certain terminals were chosen to be part of the shared assets area, 8 certain terminals were chosen to have equal access, 9 certain terminals were not chosen to have equal access 10 -- to the extent there are reasons for those 11 decisions, we would like those reasons. 12 JUDGE LEVENTHAL: Well, Mr. Coburn, who's 13 going to answer that? 14 MR. COBURN: Respectfully, we have given 15 Mr. Uthoff the reasons why there was give-and-take in 16 17 the negotiating process, and --JUDGE LEVENTHAL: Do you have any written 18 documents that would set forth your position, the 19 position of the other parties, any arguments you were 20 prepared to make in negotiations? 21

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MR. COBURN: There were no work papers and

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the only written documents I can point Mr. Uthoff to are our original and our supplemental interrogatory answer.

MR. UTHOFF: That is also only to CSX in terms of the information as to why E-Rail was not chosen --

JUDGE LEVENTHAL: You're seeking it from who else, NS?

MR. UTHOFF: NS.

JUDGE LEVENTHAL: All right. Ms. Bruce.

MS. BRUCE: Your Honor, that letter was sent by Mr. Coburn but it was the applicant's supplemental response on behalf of the applicant. And just as Mr. Coburn and Mr. Harker have indicated, the decision on E-Rail was the result of negotiations and I think what Mr. Uthoff is asking us to do is a postmortem on those negotiations, and there was no corporate policy or list of criteria that were set out. It was the result of onsite bargaining of a complex situation in which there was a give-and-take.

And he's asked repeatedly for this and we've told him repeatedly that there are no work

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papers and that this was a negotiation process. if there was a misunderstanding that that supplemental response was not from Norfolk Southern, it was intended to be. JUDGE LEVENTHAL: Are there no memoranda or any other writing indicating positions or arguments? MS. BRUCE: No, Your Honor, and I think Mr. Uthoff's reference to what he's seen in the work papers are work papers that are post-negotiation and post-decision that are carrying out what was negotiated, and not the lead to the negotiation but the after the negotiation.

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And that's what he's looking at -- once the facility is assigned to a carrier, what they're going to do in the future to improve it, to put money in it, whatever it is. I think that's what he's looking at and he's trying to correlate that with what was done before.

And what was done before was, CSX and NS were rivals for Conrail and then there were negotiations. And in those negotiations certain things

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were given-and-take, and just as Mr. Harker said, it was horse trading, and that's the bottom line on it, I believe. I think we have supplemented our response to the best that we can.

JUDGE LEVENTHAL: Well my point, Mr.

Uthoff is looking for, were there any position papers

written for the negotiators --

MS. BRUCE: No, Your Honor --

JUDGE LEVENTHAL: -- any agenda that they went into a negotiating session with?

MS. BRUCE: No, Your Honor, none were.

MR. UTHOFF: Well, Your Honor, to say there was negotiations is one thing, but to say that the negotiators had no preconceived idea of what they wanted to get out of the deal and the types of terminals that they wanted, or the types of agreement that were going to happen, I think is two different things.

JUDGE LEVENTHAL: Well, what do you want me to order them to do? They're saying here they have nothing, and you're telling me you don't believe them.

MR. UTHOFF: Well, to make the

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representation that, instead of just saying that there was negotiations, say that McClellan on behalf of NS apparently, and Hart on behalf of CSX, had no preconceived idea or plan going into these negotiations upon choosing which terminals would be part of the shared access agreement, which weren't, and which are the equal access.

JUDGE LEVENTHAL: All right. Let's find out.

MS. BRUCE: Your Honor, I think that it goes without saying that when the negotiators went into the negotiation they wanted to get the best possible deal they could for the railroads, and this is what happened. I mean, it was give-and-take. Maybe on day-1 they thought, you know, maybe we'll get this, and day-2, maybe we'll get that.

But the bottom line was, it was a giveand-take negotiation and each party that was
negotiating went in there to see what they could get
the most out of the deal. And that -- I think if
that's what you're looking for we can all say, we went
in to get the best we could, you know, on the division

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of the assets and the allocation of the lines of Conrail, and this is the bottom line.

MR. COBURN: And just to supplement that, we have said, Your Honor, that CSX took its position with respect to E-Rail in light of the operational difficulties of serving that facility for the CSX lines that it will be acquiring from Conrail.

I don't think there's any secret about that and we've said it in our supplemental answers. So that was a consideration under which CSX decided, well we'll give that one to NS; maybe we'll get something else in return. It was -- that's the way the bargaining went.

MR. UTHOFF: That's exactly the type of information we're looking for, Your Honor. But that only answers two of the seven questions, and it only answers it on behalf of CSX. I realize that the letter was on behalf of both NS and CSX, but that statement only answers it on behalf of CSX.

> JUDGE LEVENTHAL: Let's go off the record. (Whereupon, the foregoing matter went off the record at 10:01 a.m. and went back on

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the record at 10:05 a.m.)

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JUDGE LEVENTHAL: In our off the record discussion I was trying to determine whether there was any specific items that counsel making the Motion wished me to order the other side to produce. didn't reach any agreement on it. All right, Ms. Bruce.

MS. BRUCE: And just for the record, I'd like to say that Mr. Uthoff has requested that we produce written documents and indicated that we had not considered producing written documents or But his document request number two specifically asks us to produce all documents which reflected decision or analysis thereon by applicants to omit the E-Rail facility from operation under the shared assets area, shared assets agreement.

And as to NS, we have said that NS does not have any responsive documents. I believe that CSX in its separate response says the same thing.

MR. COBURN: That's correct.

MS. BRUCE: So we've already indicated that we've looked for responsive documents that

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reflect the decision or analysis used by the 1 negotiators in the decision, and that we have nothing. MR. HARKER: And just -- Your Honor, just to supplement that, document request number two went to the E-Rail facility; document request number three

goes to the other facilities in the North Jersey

shared assets area. And I'll read it.

The result documents which explain or reflect any decision to allocate rail terminals in the North Jersey shared assets area as a dedicated NS facility, dedicated CSX facility, or a facility which will be allowed equal access.

So this covers the other facilities that Mr. Uthoff is interested in. CSX responded; CSX has no responsive documents.

MS. BRUCE: And NS was not asked that question.

JUDGE LEVENTHAL: All right. You want us to go through each interrogatory and examine it? I think you have to tell me exactly what it is you want me to tell them to produce, you know, and then I'll consider your argument. But so far, they've said

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they've given you everything they have, and I don't know what else there is I can order them to do.

MR. UTHOFF: Your Honor, I think the dividing line between their answer and a complete answer is, that if there were no game plan, if there were no reasons why one negotiator or the other chose to ask for certain terminal equal access, then to tell us that.

All they've said right now is that the final deal was the product of negotiation, which is an obvious answer. Of course the final deal was a product of negotiation. But for example, for E-Rail which I think is responsive to our first two questions

JUDGE LEVENTHAL: Let's take your first question. Your first interrogatory is, explain why E-Rail would not be operated as part of the North Jersey shared asset area. What do you want them to give you, other than the answer they gave you? That it was a result of arm-length negotiations?

MR. UTHOFF: I would like is -- if there are any specific reasons why E-Rail was chosen not to

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1 be operated as part of the shared assets area, to give 2 us those reasons; or if there weren't any specific reasons or that they can't remember them now, to give 3 us that representation. 5 JUDGE LEVENTHAL: All right. Mr. Harker? I don't know who's arguing. Either one of you may 6 argue: Mr. Harker or Mr. Coburn. Can you answer that 7 question? 8 MR. COBURN: I think we have, Your Honor. 9 10 I think in our original and in our supplemental answer 11 we answered the question by explaining that there was a negotiation and it was give-and-take, and for CSX 12 13 there was a concern about operational issues with respect to E-Rail. So this is one that we gave and 14 15 didn't take. JUDGE LEVENTHAL: Well, he's now asking 16 any specific reasons. Are there any specific reasons? 17 MR. COBURN: That I think is --18 19 MR. UTHOFF: And if that's the complete 20 answer, then that's the answer. That's for CSX --MR. COBURN: Operational consideration. 21 JUDGE LEVENTHAL: Okay. All right. Then 22

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1	how about two? Explain the basis for applicant's
2	decision to not allow equal access to the E-Rail
3	facility by both NS and CSX. Their answer had been
4	the same.
5	MR. UTHOFF: As to CSX, yes.
6	JUDGE LEVENTHAL: Mr. Coburn? Again, the
7	same?
8	MR. COBURN: It's the same. It's
9	JUDGE LEVENTHAL: There are no specific
10	reasons?
11	MR. COBURN: There are no specific
12	reasons.
13	MR. HARKER: Other than Your Honor,
14	other than what we've already stated, which I think is
15	very critical which is that there were operational
16	disadvantages associated with the E-Rail facility that
17	made it a facility that CSX did not have high on its
18	priority list.
19	I think that is clearly answered by the
20	supplemental letter; by the October 7th letter from
21	Mr. Coburn.
22	MR. UTHOFF: The only thing that troubles

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	me with the letter with legalds to CSA, is they ve
2	determined it to be one factor and that's a quote
3	from the letter. And if that's the only factor and
4	the factor that they can come up with now, then we'd
5	also like that representation.
6	JUDGE LEVENTHAL: All right. Let's
7	MR. EDWARDS: Your Honor, just oh, I'm
8	sorry.
9	JUDGE LEVENTHAL: Let's finish with CSX.
10	MR. HARKER: No, I think, you know
11	JUDGE LEVENTHAL: Is that the only factor?
12	MR. COBURN: I think it's the only
13	specific factor. There were these general factors of,
14	you know, the give-and-take factors, the
15	JUDGE LEVENTHAL: You mean bargaining and
16	negotiating?
17	MR. COBURN: The bargaining and the
18	negotiation and the horse trading.
19	JUDGE LEVENTHAL: All right.
20	MR. UTHOFF: If that's as complete as it's
21	going to get then that's
22	MR. COBURN: Yes, and the sense that, you

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know, obviously both carriers of equal size carriers. It wasn't a situation where one carrier had a huge advantage in the negotiation over the other. were both trying to reach a deal that reflected their roughly equivalent bargaining power. And that led to a general balance in the area.

JUDGE LEVENTHAL: All right. Mr. Edwards.

MR. EDWARDS: Your Honor, what's being asked here, I'm not sure has a better answer than we've put forth. When people get into a room to basically, negotiate the allocation of a 14,000-mile railroad and all the associated facilities in a short period of time, there are things enunciated, things thought about, positions put forth, positions brought back.

What happens one morning may be different in the afternoon because of what was said in the morning. What happened in Detroit might make somebody feel a little bit easier about what happens in New York. The give-and-take about a specific facility, and apparently what he would like -- Mr. Uthoff would like us to do, is recreate the negotiation.

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And I don't think that that's proper, especially in an interrogatory sense, and it's impossible. If it could be done it's not appropriate for the interrogatory, and I don't think it can be done.

Because we're talking about intense negotiations, about a railroad that -- a Class 1 railroad in the Northeast United States that -- I mean, we can talk about the E-Rail facility and we can go on to the Kearny Yard, then we can go on to that -but what's the association of Kearny Yard to the Monongahela, to the Detroit shared asset area, to the -- you know, it just doesn't make sense to go item by item and say, what was the give-and-take on this?

It just doesn't make sense. These people, over a short period of time, negotiated a very large transaction, and everything that's associated with it -- everything else. And it's not appropriate to try to pick apart. Mr. Uthoff wants criteria so that he can argue that he needs to be in the shared assets area or have equal access.

You know, he wasn't. His client was not.

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But that is not a reason for him to be able to try to 1 force us to recreate a negotiation that happened over 2 several days under intense pressure, and with a lot of factors going into it. And I don't know that we 4 should be doing this. 5 JUDGE LEVENTHAL: All right. Mr. Uthoff, 6 7 shall we go on? MR. UTHOFF: I would like to. 8 JUDGE LEVENTHAL: All right. Then we're 9 up to number four, is that right? 10 MR. UTHOFF: I think we're at number 11 12 three. JUDGE LEVENTHAL: We're up to number 13 three? Explain the basis for applicant's decision to 14 allow portion of the Kearny Yard equal access to NS 15 and CSX. 16 MR. UTHOFF: My response is going to be 17 the same, Your Honor. I mean, to the extent that 18 concerns for NS counsel, if no one can recollect or 19 recreate those negotiations, that's the simple 20 representation that needs to be made. 21 22 JUDGE LEVENTHAL: All right.

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I think that's MR. COBURN: representation that we did make. We said that -- as Mr. Edwards very eloquently said; more eloquently than we said in our answer -- that this was a complex plan, a series of negotiations, a web of intermingling ideas and desires on each railroad's agendas, and we said that. I think that's what you wanted us to say; I think we said that. JUDGE LEVENTHAL: Are you saying there's no specific basis? There are no memoranda setting forth position, no --MR. COBURN: No, there are no memoranda, and inquiring of our clients -- I can speak for CSX and Mr. Edwards and Ms. Bruce can speak for NS -- the answer that is reflected here is the answer that was -- I didn't dream this up. We spoke to the clients

MR. UTHOFF: Your Honor, let me give you a concrete example as to why that isn't necessarily a full answer. One of our chief competitors is South Kearny Yards which APL operates -- or had their

about this. This is what they tell us is the right

answer. It was just a web of negotiations.

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facility at. The South Kearny Yard is a CSX facility. APL is an NS customer.

South Kearny Yard is not being operated as part of the shared assets area -- even though they are part of the geographic area they're not being operated as part of the shared assets agreement. But NS has been allowed equal access to that yard.

Now, I think the representation that's being made is, well there was no specific reason why NS wanted equal access to that yard, but I mean, I can speculate that they wanted equal access to that yard because one of their big customers was located at that yard. And to the extent there were these types of ideas or reasons why NS would request equal access to that yard as opposed to a different yard, then I think we're entitled to know that.

And the same thing for E-Rail; the same thing for the other ones that were part of the shared assets agreements. They're still -- it's intense negotiations and there's tradeoffs, but it's not going to be a random process with the negotiators.

They're not just going to say, well okay,

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let's put all the terminals here and okay, I want this one and you know, I'll throw them up in the air and the ones that land on this side of the line are yours; the ones that land on this side are mine. I can't imagine that that was the process.

Maybe it was. If that's the process then that needs to be the response to the maybe interrogatory. But to the extent those ideas and the reasons for those positions are remembered or can be recreated, we're entitled to it.

JUDGE LEVENTHAL: All right. Ms. Bruce.

MS. BRUCE: Your Honor, I think it goes without saying -- and I don't want NS to sound piggish about it -- but NS wanted access to every yard that it could get, and that's how it negotiated and this is where the chips fell on that yard.

JUDGE LEVENTHAL: What do you want me to tell them to give to you?

MR. UTHOFF: It's the same answer, Your Honor. To the extent there were specific reasons why NS or CSX requested equal access or would not allow equal access, we would like to know that information.

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JUDGE LEVENTHAL: But their answer all 1 along has been that this was a result of negotiation. 2 Each of them wanted all of it but they obviously 3 couldn't get all --5 MR. UTHOFF: But except --JUDGE LEVENTHAL: -- and they bargain --6 MR. UTHOFF: But CSX --7 JUDGE LEVENTHAL: Wait. Isn't that right, 8 9 Ms. Bruce? Is that your position? MS. BRUCE: Yes, Your Honor. I don't 10 think NS or CSX went into the negotiations saying, oh 11 I'll give the other side whatever I can. I think they 12 said, I'll take whatever I can, you know, negotiate. 13 That's a corporate business person's position when 14 they go into negotiation; realizing that there will 15 have to be compromises, or to go in aiming high and 16 then you compromise. And I don't know what else we 17 can say about that. 18 MR. UTHOFF: But for example, CSX has 19 given supplemental responses that, we didn't want E-20 Rail because we looked at it operationally and we 21 decided we didn't really want it. That's more than 22

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just going in and saying, well I want everything. 1 JUDGE LEVENTHAL: But they're saying that 2 they don't have any other specific -- they gave you, 3 wherever they had a specific reason they're saying --4 I'm not offering for them -- but I understand them to 5 be saying if they had a specific motive or reason they 6 7 gave it to you. MR. UTHOFF: Well, I haven't seen where 8 there has been an inquiry as to the specific reasons, 9 beyond just saying, well it was a product of 10 negotiations. Because when there was a further 11 inquiry with regard to CSX it seems, there was other 12 information that was able to be recalled. 13 JUDGE LEVENTHAL: Well, do you want them 14 to make a specific inquiry as to each of these 15 interrogatories? Is that what you're asking? MR. UTHOFF: Yes. I think that is what's 17 required. 18 19 MR. EDWARDS: Your Honor, NS has -- we 20 stand by our answer. MR. UTHOFF: Your Honor, I think what 21 needs to happen then, is that if there's a 22

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representation that an inquiry has been made and that these specific questions were asked and that whoever the negotiators were had no basis, that's not the same thing as saying that these were the product of negotiations.

> JUDGE LEVENTHAL: No, but I think he's --MS. BRUCE: Your Honor, I --

JUDGE LEVENTHAL: -- entitled to a specific answer like that.

MS. BRUCE: Well, I don't think we can say that there was no basis when the basis for going into the negotiations was to gain access to everything we -- each carrier could. I don't -- I think that is a basis. I don't think we can say, we had no basis. Our basis was to negotiate the best deal we could get -- or each railroad's basis was to negotiate the best deal they could get, and that is a basis. NS cannot say there was no basis.

MR. COBURN: And to supplement, or to reiterate what Mr. Edwards said, what we'd have to do from our end is gather in a room, all of the people from the CSX side, all of whom might have slightly

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21 22 different ideas about this even with the CSX team, and inquire of each one, you know -- and that isn't our obligation. Our obligation was to make a reasonable inquiry of our client, which we did, as to what their considerations were, and we defined where they came out in this interrogatory answer, Your Honor.

MR. HARKER: And Your Honor, you are exactly right. I mean, the proper way to get this discovery -- and he had that opportunity -- was Mr. Hart and Mr. McClellan were both deposed and people did get into these issues with them.

And if Mr. Uthoff wanted to probe their mindset and their decisions, he should have done it under cross examination. That was his opportunity; not here as a part of this interrogatory process

MR. UTHOFF: Your Honor, but it seems like counsel has belied that argument since if it takes getting several people in a room, all the negotiators and ask them if they had any input on this issue, how is deposing one individual going to give me that answer? And to the extent on whether or not that is a reasonable inquiry, if that's what it takes to

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answer the interrogatories then that's what it takes to answer the interrogatories.

I haven't seen an objection -- there was no objection made that this was going to be a burdensome or oppressive task. But what's happened it seems like, is they haven't made enough of an inquiry or taken the effort to try and find out if there are answers to this question, and instead have relied upon just the answers -- the boilerplate answer that, you know, this is just a process of negotiations and we don't really know.

To the extent these negotiators can recall, then that could be said in the interrogatories, and to the extent there was no basis, that can be said in the interrogatories.

MS. BRUCE: Your Honor -- I'm sorry, John. Your Honor, both CSX and NS have made available every witness that produced a verified statement in the The operating plant people were put on, case. everyone was put on. We had over 40 witnesses. There were over 40 opportunities for Mr. Uthoff to ask his questions to each one of those witnesses if he so

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desired.

And we also, after he raised an objection to our answers to his request, we went back and went over these again with our client. We went over them the first time and we went over them the second time. And I submit that if he would -- he could have asked those 40 witnesses every question, any question they wanted to ask, they were open to it. And he didn't take advantage of that process.

MR. EDWARDS: And if I may supplement one other thing here, it sounds like if we gave the answer that Mr. Uthoff is looking for, how would it look? I guess with regard to E-Rail it would be on one side CSX says, operational concerns and on Norfolk Southern it's, get whatever you can get -- and we got E-Rail. Kearny Yard, he wants us to say APL was the factor and -- or these five factors.

But as we've explained, it's not simply getting several people together and probing their mind as to what was in their mind when they walk in the door the first day. This is an evolving process. This is not a discussion about the division of E-Rail;

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it's the division of 14,000 mile's worth of track, the 1 associated facilities, what happens one day, you know, affects the next day. It's an evolving process; there's not a static list that can be given; it's a negotiation. And so the list, the answer he wants, doesn't exist.

> we could have, but that's not. It's just, we can't give him any better answer than we have. JUDGE LEVENTHAL: All right. Let's go off

> If he wanted to talk about, you know, thoughts, well

the record.

(Whereupon, the foregoing matter went off the record at 10:24 a.m. and went back on the record at 10:24 a.m.)

JUDGE LEVENTHAL: All right. You want to go to number four? Their answers for all of your interrogatories I believe, are going to be the same. And unless you can give me something more concrete than you have, I have to deny your Motion to Compel.

MR. UTHOFF: Well, Your Honor, I think to the extent the answers were changed, if they did get all the negotiators together and asked them these

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MR. COBURN: It would be more than getting

that is a proper area for interrogatory.

questions, where's all that information?

the negotiators together. We'd have to recreate the negotiation. We can't do that.

JUDGE LEVENTHAL: Well, I don't think that

JUDGE LEVENTHAL: I can see that when you have a negotiation, particularly a complex one such as this, that there is give-and-take. If they had memoranda I could have ordered them, and I would order them, to produce them. They're saying they don't.

They're saying that people went into negotiation without any agenda, any written agenda except to get whatever they could get. I don't know what I can order them to do.

MR. UTHOFF: I mean, to the extent that that isn't a complete answer, that's my only hesitation, is given the fact that how it played out there had to -- you know, even though -- during the negotiation someone has to say, give me, you know, dockside and I'll give you this. And if there is no reason for that then there is no reason for that.

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JUDGE LEVENTHAL: You can't do that on an interrogatory. But what we'll do is, we'll go through each of the other ones, we'll see if there is a different answer, and at least you'll have on the

record that this is their answer.

Now, of course, this doesn't prevent you from making any argument or presenting any evidence that you like before the STB. They'll rule on the relevance of it; they'll rule on whether you prevail or don't. But on discovery, which is what we're dealing with here, I don't see what it is I can order them to do other than what they've already said on the record.

MR. UTHOFF: Well, Your Honor, if Your Honor is not inclined to order them to try and obtain further information and to see if there are further information as CSX had provided us -- or, as both parties have provided us with regards to CSX's position -- the only remaining response apparently is going to be that it was a process of negotiations.

JUDGE LEVENTHAL: That has been their standard response.

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1	MR. UTHOFF: I'm quite aware of that.
2	JUDGE LEVENTHAL: Why don't we put on the
3	record the rest of your interrogatories and see where
4	we go.
5	MR. UTHOFF: Are we on number
6	JUDGE LEVENTHAL: I think we're on number
7	four now, right?
8	MR. UTHOFF: Number four requests the
9	decision to make other terminals in the shared assets
10	area equally accessible to CSX and NS.
11	JUDGE LEVENTHAL: All right. Your
.12	arguments are the same?
13	MR. COBURN: Yes, Your Honor. They're the
14	same for ali.
15	JUDGE LEVENTHAL: And your representation
16	on the record is that you made inquiry of your clients
17	with respect to this, and this is the answer that
18	you're giving?
19	MR. COBURN: Yes, Your Honor.
20	MR. UTHOFF: And beyond what was given,
21	there were no other specific reasons why those
22	decisions were made?
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1	MR. COBURN: That's correct, Your Honor.
2	JUDGE LEVENTHAL: All right. That's the
3	answer of CSX; NS, your answer is the same. All
4	right, number five.
5	MR. UTHOFF: Number five is the decision
6	to give CSX sole control over portions of the Kearny
7	Yard, North Jersey, and Elizabeth Port.
8	JUDGE LEVENTHAL: Your answer is exactly
9	the same as you set forth to the other four previous.
10	You have made inquiry of your clients and there's no
11	specific information other than the ones you've
12	already given?
13	MR. COBURN: That's correct, Your Honor.
14	JUDGE LEVENTHAL: All right. Number six.
15	MR. UTHOFF: And number six is the basis
16	for the applicant's decision to give NS sole control
17	over the Croxton E-Rail Yard.
18	JUDGE LEVENTHAL: The answer is the same?
19	MS. BRUCE: Yes, Your Honor.
20	MR. COBURN: Yes, Your Honor.
21	MR. HARKER: Again, though, Your Honor,
22	with respect to the E-Rail Yard

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1	MR. UTHOFF: I believe CSX has answered
2	MR. HARKER: That's correct.
3	JUDGE LEVENTHAL: We're including all the
4	answers you've given
5	MR. HARKER: Fine, I just wanted to be
6	sure
7	JUDGE LEVENTHAL: and in writing. All
8	right, number seven.
9	MR. UTHOFF: And once again, to explain
10	the analysis which applicants used to divide
11	responsibilities for the yards located in the North
12	Jersey shared assets areas as between those which
13	would be operated both by NS and CSX, and those which
14	wouldn't be. Same answer.
15	MR. HARKER: It's the same answer.
16	JUDGE LEVENTHAL: You're saying your
17	answer is the same as the same as interrogatory 1?
18	MR. HARKER: Yes, Your Honor.
19	MS. BRUCE: Yes.
20	JUDGE LEVENTHAL: All right. And there's
21	no other specific item reasons?
22	MR. HARKER: No, Your Honor.

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1	JUDGE LEVENTHAL: All right. Number
2	eight.
3	MR. UTHOFF: It was only the first seven,
4	Your Honor, that are in dispute.
5	JUDGE LEVENTHAL: Oh, I'm sorry. All
6	right. Motion to Compel then, is I'm going to say
7	remains moot, because you've got your answer's on the
8	record to these
9	MR. UTHOFF: I guess it was granted by
10	immediately answered?
11	JUDGE LEVENTHAL: To the extent you didn't
12	get the answers you want, the Motion is denied. All
13	right.
14	MR. UTHOFF: Thank you, Your Honor.
15	MR. NORTON: Your Honor?
16	JUDGE LEVENTHAL: Yes.
17	MR. NORTON: Why don't we take a 5-minute
18	break?
19	JUDGE LEVENTHAL: Sure. All right. We'll
20	stand in recess five minutes.
21	(Whereupon, the foregoing matter went off
22	the record at 10:30 a.m. and went back on
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the record at 10:35 a.m.)

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JUDGE LEVENTHAL: All right. Mr. Edwards, is it necessary to continue the highly confidential designation for this transcript?

MR. EDWARDS: No, Your Honor. The counsel have agreed that the first part of the hearing today could be public and does not requires a highly confidential treatment.

JUDGE LEVENTHAL: All right, then. I'm instructing the reporter to make the transcript, this conference, a public document. All right, we'll go on to the Motion of the cities of East Georgia, Indiana, Hammond, Indiana, Gary, Indiana, and Whiting, Indiana. Collectively we're going to call them the Four City Consortium.

MR. NORTON: Your Honor, if I might just suggest. I think it might be more efficient because of the common ground, to hear both Motions first, and I would respond to both at the same time.

JUDGE LEVENTHAL: All right. And we'll also consider the Motion on behalf of Wisconsin Central, Limited, and the Elgin Juliet and Eastern

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Railway Company to compel discovery of certain information. Both parties seek discovery of the Indiana Harbour Belt Railroad Company. All right.

MR. MILLS: Your Honor, I'm going to direct you from the Northeast to the Chicago area, and in order to set the stage for the Motion to Compel I need to tell you a little about the four cities and their interest in this proceeding.

The four cities in issue ar all located in Northwestern Indiana and they are bounded on the east by the city of Chicago and the Indiana/Illinois state line. They are criss-crossed by rail lines, including a number of east-west lines operated by the CSX, by Norfolk Southern, by Conrail, and by the Indiana Harbour Belt, or the IHB.

And the concern the four cities have with this transaction is that the traffic may increase on certain lines and may decrease on other lines, and the lines that may take the increase have lots of grade crossings and other problems. There may be other lines including Indiana Harbour Belt lines that have lots of grade separations and may be more appropriate

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for concentrating traffic on.

And the purpose of the discovery they are seeking is to gain information as to the capacities of those various lines so that they can determine what if anything -- what relief if any they want to request from the Board in their comments and requests for conditions which are due on October the 21st.

They've taken several depositions and engaged in some discovery against the applicants, but so far have been able to get no direct information about the Indiana Harbour Belt, and to cure that problem they noticed the deposition of the General Manager of the Indiana Harbour Belt, Mr. Allen.

As you can see from the correspondence that we provided you yesterday, the applicants are taking the position that they have no dominion over Indiana Harbour Belt and cannot require them to -- I'm not sure they said they can't require them -- but they don't feel they should ask them to either produce a witness for deposition or answer questions which we suggested as a possible compromise position.

And our view is that because the IHB is

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owned 51 percent by Conrail, that Conrail personally has a right to appoint the General Manager, has a say in the dispatching rights that CSX and NS will both acquire as a result of this transaction; that the Board does have jurisdiction to require the appearance of an IHB witness at a deposition or to answer the questions.

I want to in particular, point Your Honor to the so-called Indiana Harbour Belt, or IHB agreement which is included in the application. I have a copy of it if you're interested in looking at it, but let me just direct you to certain parts of it.

There's a section in that agreement for which the applicants seek approval, by the way, as part of the so-called transaction agreement. But there are several provisions in the agreement that clearly indicate that CSX and NS are going to exercise dominion and control over the IHB after the transaction is consummated.

For example, in section 2 on page 6, paragraph (b), referring to the General Manager, it says that Conrail, CSX, will cause the persons

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selected by CSX and approved by Norfolk Southern, to be elected or appointed as General Manager; that Norfolk Southern on certain notice can require that a different person be selected and approved or appointed as a General Manager.

On page 7 is a reference to dispatching, and the agreement says that dispatching of trainees over the IHB system will continue to be the responsibility of the IHB and performed locally in the Chicago area, but that CSX will have the right to direct the exercise by Conrail of its ownership rights with respect to the dispatching.

And again, the Norfolk Southern can request the CSX to change the dispatching of the Indiana Harbour Belt. So when you look at all of those elements it's pretty clear that Conrail presently controls and exercises dominion over the IHB, and that CSX and NS will do so by acquiring Conrail's 51 percent ownership share and dividing it equally between them.

I also want to point out that the Board has determined that the IHB is an applicant carrier

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for purposes of the transaction. It's not entirely clear to me what that status means, but I had discovered yesterday that they are listed as a party of record in one of the Board service lists in this transaction.

They have not, to our knowledge, filed any pleading in the case at all, so our assumption is that they're a party of record merely as an applicant carrier. And it is for those reasons that we have asked the applicants to produce an IHB witness or answer questions rather than attempting to go directly to the IHB.

I think that summarizes our position on the matter.

JUDGE LEVENTHAL: All right.

MR. HEALEY: Good morning, Your Honor. Thank you. As counsel has indicated, the issue that both of us have brought before you today is somewhat similar, and that is whether Conrail has, through its stock ownership, the ability to get discovery responses from the IHB.

The relevance of the information we seek

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a little bit different. As a little further elaboration on the situation in Chicago, Your Honor, the Indiana Harbour Belt is one of three switching roads which is located inside the city of Chicago city limits. The IHB is currently owned 51 percent by Conrail and 49 percent by CP Soo.

The Belt Railway of Chicago exists, and although I'm not entirely sure of the ownership interests there, I know that CSX does have an ownership interest in it. The third terminal railroad within the city of Chicago is the B&OCT -- that's the Baltimore and Ohio Chicago Terminal -- and that is solely owned, 100 percent by CSX.

Subsequent to approval of the application,

CSX is going to have a substantial say in the

operation of all three of those carriers. My clients

have a concern about the effect on competition that

situation will have in Chicago. That's an

unprecedented situation in Chicago.

And we will be seeking in our responsive application, the divestiture of Conrail's 51 percent

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ownership interest in the Harbour into a neutral entity. Quite frankly, I must be candid with Your Honor, that at this time I am not certain whether that neutral entity is going to be one or more of my clients or whether it's going to be simply a third party of the Board's choosing.

But in any event, we don't feel that devolution of the control of even half of the Conrail share with CSX is going to be a positive for competition within the Chicago switching district.

In decision 10 in this proceeding, the Board pointed out that discovery is governed by 49 CFR 1114, and in 49 CFR 1114.30 it does say that any party may serve on any other party a request to produce and permit the party making the request to inspect any designated document or to inspect a copy, test, or sample any tangible things which are in the possession, custody, or control of the party on whom the request is served.

If I understand the objections of Conrail correctly, in essence they want to read out the phrase "control" from that and simply turn over to us

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information and documents within Conrail's specific possession or custody.

In looking into this matter I must admit,

Your Honor, I have not found a significant body of

Board precedents dealing with how the Board and/or its

predecessor, the ICC, would interpret control.

Fortunately, as you know the Federal cases use the same standard governing discovery of possession, custody, or control, and I think it's clear from looking at a variety of those cases that control is the legal right to obtain documents requested upon demand.

And I could go through a variety of citations playing around that same point. But the essence of it is not whether a party actually exercises control over the subsidiary or whether it has the legal right to, or whether it has the ability to. And I don't think there can be any question that with 51 percent stock ownership that in fact, Conrail controls the Indiana Harbour Belt.

Moreover, Judge, there is a specific authority for the proposition that in fact, the

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1 Indiana Harbour Belt is not an independent operation of Conrail: in the case Winston Network, Inc. versus 2 Indiana Harbour Belt, which can be found at 944 F.2d. 3 1351. This is a 7th Circuit case from 1991. 4

The 7th Circuit said, IHB has never functioned independently of its parent -- and in referring to parent it's referring to Conrail in the case -- which has always, for example handled its real estate contract. Now, in that case they were not analyzing whether Conrail could be compelled to produce discovery within the hands of the IHB.

The case was a little different; they were analyzing a contract. But I think the point is saying that some Circuit has found that the IHB is not an independent entity of Conrail. In decision 12 in this case in fact, the Board referred to NS and CSX as partners controlling the controlling shareholder of IHB. Again, the Board has recognized that in fact, Conrail is in fact, in control of the Harbour.

Similarly, there have been other proceedings where Conrail's controlled the Harbour and has been referenced by the Board, and I will cite your

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attention to TCV, Inc. and NS Crown Services control Triple Crown Services. That's in finance docket 32403 in a decision served November 26th of 1993.

Rio Grande Industries purchase and trackage rates, Soo Line -- which is finance docket 31505. The effective date of that decision was August 22nd, 1990. And Indiana Harbour Belt acquisition of line of Chicago and Western Indiana. That was finance docket 31148 in a decision decided September 15th, 1988.

All those decisions, Judge, recognized that in fact, Conrail is in control of the Indiana Harbour Belt. Moreover, Judge, I think you have to look at the submission of the parties to date. Within the CSX operating plan there's a significant set aside of material dealing with operations on the Harbour.

In fact, CSX has submitted a separate verified statement on behalf of one of their witnesses which deals specifically with the Indiana Harbour Belt. And although the verified statement -- I think it's about seven pages long; it's not great in length -- in fact. they did feel that it was important

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enough, their operations on the Harbour were important enough, to submit a separate verified statement.

And that is my argument, subject to discussing the specific interrogatory requests and the discovery requests we served.

JUDGE LEVENTHAL: All right. I guess I failed to note that the discovery requests a question here, made of Conrail, and with respect to the four cities, I take it now you're just seeking answers to your interrogatories rather than deposition, is that correct?

MR. MILLS: Your Honor, we proposed as a compromise, when counsel for Conrail first advised us that they were not inclined to produce Mr. Allen for a deposition, that we would be satisfied if the answers to certain questions that we propounded were given, and requested that the applicants through Conrail's counsel, obtained those answers to those questions. But the response was no, we don't feel we have any obligation to do that and so they did not do that.

But the answer to your question is, were

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we to get answers to those questions, and there's also one document request, the four cities would be satisfied and would have no need to pursue any further questioning of an IHB witness in a deposition.

JUDGE LEVENTHAL: All right. Mr. Norton?

MR. NORTON: Your Honor, I have several points I'd like to address, and they relate both to the opening merits of the question, whether Conrail should be deemed to control the IHB for purposes of discovery, which is the ultimate question presented here.

And also some questions about whether that is an issue that Your Honor should be asked to or should be addressing at this time, or even today. If I might, I'd like to just create some background.

There are a couple of questions presented here. There's a question about whether Conrail is obliged to produced an IHB employee to a deposition at the four cities' request. Mr. Healey raises the question for the Elgin Juliet where he has -- he didn't really get into what his request is.

It just says discovery request - which we

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filed an objection last week -- contains an extensive set of 46 very far-reaching questions calling for all matter of financial and highly confidential financial information of and documents of IHB,

All of which relates, if we understand it, to his argument he's going to make that if the Board approves the transaction to impose a condition requiring that Conrail's 51 percent stock interest in IHB be sold to someone else, and this discovery request is a valuation of that stock.

So that's the second discovery that we're talking about. With respect to the Wisconsin Central I'm a little puzzled because his first set of discovery requests for Wisconsin Central we haven't responded to yet, and I don't think there is any question in that first set that raises an issue about IHB.

And this I think reflects a concern I have about orderly procedure and whether we're really kind of at the point where we should be on this issue -- at the point for Your Honor to address it.

First, let me just take a step back with

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reference to IHB as a party of record. I'd like to just --

JUDGE LEVENTHAL: Why don't we dispose of one thing at a time. You're saying that with regard to the Wisconsin Railroad, you haven't responded to the interrogatories as yet?

MR. NORTON: That's correct.

MR. HEALEY: Your Honor, if I can address that. In fact, as far as I know that was true. I left my office yesterday afternoon to come here and I had not seen responses yet. I would note for the record that I believe the responses are late -- but le have not seen responses yet, that's correct.

And I can actually clarify the issue, if I could please -- and I think this is an important point to bring up. I am here on behalf of the Wisconsin Central and on behalf of the Elgin Juliet and Eastern. There are EJ&E discovery responses that have been objected to on the basis of the failure to have control over the Indiana Harbour Belt.

So it's correct that the first set of Wisconsin Central discovery requests do not seek

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information on the Indiana Harbour Belt; that in fact, is correct. There are subsequent discovery requests which do raise Indiana Harbour Belt issues which are not yet due for a response.

However, one of the reasons I am here Judge, is that there is also pending discovery requests -- excuse me, answered discovery requests that were served by the Illinois Central. Those requests were served on September 12th and they were answered on October 3rd.

Illinois Central is one of my clients and I do need to give you just a minute of background to explain why it's important that responses to those interrogatories as to the Indiana Harbour Belt also be provided.

Back on September 12th when that discovery was served, my firm does represent the Illinois Central; we represent Wisconsin Central; we represent the EJ&E. And at that time those three parties had come together upon their similar conclusions that in fact, a competition within the Chicago switching district was going to be harmed by this application,

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and in fact, they were all of a like mind that what 1 2 was needed was a divestiture of the 51 percent stock interest.

> In order to begin to develop information relevant to that divestiture, we served discovery on the applicants under the sub-number for the Illinois Central. Subsequent to the service of that discovery, Judge, the Illinois Central in fact, did come to an agreement with the Norfolk Southern.

> And as a result of their agreement with the Norfolk Southern -- there's a number of fallouts to that -- but the primary fallout for today's purposes, I am not able to come before you and tell you that on behalf of the Illinois Central I'm seeking to compel answers to that discovery.

> But what I would point out to you is that in fact, the discovery was intended to provide information that will be useful to all three of my clients. And in fact, I think service of the discovery in just one of the sub-numbers is consistent with the Board's discovery rules in this case, which say that -- and I do have the quote written down

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somewhere -- but I believe it's to the effect that duplicative discovery should not be served.

We were faced with the situation where we could have served the exact same discovery requests out under all three separate headings that didn't seem to comport with what the Board had set out in its discovery rules. It didn't contemplate the fact that in fact, we'd be serving the identical discovery requests in three sub-numbers. It's repetitious, it's duplicative, it serves no purpose.

I now find myself in the situation where, because of my client's agreement I can't be before you seeking answers on behalf of the Illinois Central, and yet the answers that should have been given to that discovery, in fact are relevant to other clients.

JUDGE LEVENTHAL: The relief you're seeking here this morning then, is a generic ruling that Conrail has control over IHB and are therefore required to answer your discovery.

MR. HEALEY: That's a very fair statement,

Judge. I think I view my purpose today somewhat like
a proceeding for a declaratory judgment order, if you

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would.

JUDGE LEVENTHAL: All right. So we're not addressing -- with regard to Mr. Healey's client -- we're not addressing specific answers to interrogatories or objections, but just to a ruling as to whether or not Conrail is obliged to furnish

discovery regarding IHB. Is that correct, Mr. Norton?

MR. NORTON: No, and that's what he has now said. This causes me even more concern than I had when I started, about the process that has brought us to this point. Your Honor, as you well know, the discovery rules and the guidelines that govern this proceeding, establish the procedure for raising discovery disputes.

And they have, since sometime in August, made it very clear that the procedure for doing that is on Monday, or by Monday of the week in which you want a hearing on the Thursday, you have to make a written, a telephone -- a written submission as to request for a hearing, contact the other side, and we have two days to put in a written response if we want and prepare for the hearing.

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In this case the issue has been in the air. It was raised, as Mr. Healey notes, in early September, the IHB issue. There was nothing on Monday. It was nothing on Tuesday. We got a letter from Mr. Mills yesterday afternoon and we got a letter from Mr. Healey after 5 o'clock yesterday.

There were no phone calls to discuss with us these requests. We're the ones who are the develop and the discovery party. The whole procedure has been disregarded and we haven't had really, in my judgment, the adequate opportunities, even abbreviated opportunity that the rules and the guidelines provide to address issues. And these are important issues.

In addition, on this particular issue, on the merits of the Conrail IHB discovery issue, we're not the only party that has an interest in that. IHB has an interest and CP Soo also has an interest. And CP Soo is represented by Mr. Mayo who, as I understand it, agrees with the Conrail position, that Conrail -- that other parties should not be allowed to require Conrail to produce documents and witnesses of IHB just because it owns 51 percent.

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As I understand it, he was out of town 1 yesterday. He got a message to be here today to do 2 what he could, but he clearly hasn't had an 3 opportunity to be prepared to address the ultimate 5 merits, if we have to reach them.

> What I'm suggesting -- and I'll come back to the merits question -- but what I'm suggesting is that the issue really is not right for decision on the merits of whether Conrail has obligations to produce IHB documents and witnesses; that the orderly procedure should be followed. We should have an opportunity. I think it's an issue where a written brief would be appropriate, and resolution of that question to be deferred until early next week.

> > But that's the procedural --

JUDGE LEVENTHAL: I don't think you have to go further. Your objection is you don't think we should entertain this Motion at this time because the moving parties didn't follow the discovery guidelines, is that right?

MR. NORTON: That's right.

JUDGE LEVENTHAL: Mr. Norton has a strong

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point.

on which we sought to depose Mr. Allen in further request, was set forth in the deposition notice, and the letter that was sent yesterday did not add to that

and the reasoning.

And I suppose it's technically correct that we have not put anything in writing other than the requests we have made until yesterday, but he has been aware of the issue for at least two weeks. He was aware that we had planned to come to the Board with this last week -- we attempted to work out a compromise and did not.

at all. So he has had actual notice of the position

MR. MILLS: Let me only say that the basis

If Your Honor wants to postpone it until next week, you know, that's fine. We'll have to live with that. But it appears to be exulting form over substance, in all honesty.

MR. MAYO: Your Honor, If I might be heard?

JUDGE LEVENTHAL: Yes.

MR. MAYO: My name is George Mayo. I'm

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here on behalf of Canadian Pacific parties. I came in this morning and sat down on that side of the room because I normally identify with that camp as opposed to this camp, and Mr. Norton had to remind me that I needed to change camps for the day.

And the reason is, as I think you probably know, Canadian Pacific is a responsive applicant in this case. Canadian Pacific is one of the two major Canadian Railroads; the other one being Canadian National, Mr. Osborn's client. Canadian Pacific has two major subsidiaries in the United States: the Delaware and Hudson which operates in the Northeast, and the Soo Line Railroad which operate in the Midwest.

Soo Line owns 49 percent of the Indiana Harbour Belt -- the entity as to which we're discussing the discovery of IHB today. I found out about this after having been in Federal Court here all day yesterday and arriving back at National Airport at 11 o'clock last night. I checked my voice mail this morning and found that I was supposed to be here for this hearing this morning. I scrambled around to see

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what I cold do to get background information as it pertains to the IHB.

We have not had time to prepare to address this issue. I will tell you that it is Canadian Pacific's position by virtue of Soo's 49 percent ownership of the IHB, that although Conrail quite clearly owns the majority of the stock of the IHB, that majority ownership does not allow Conrail to essentially speak on behalf of IHB or make unilateral determinations as to how IHB should respond to discovery requests.

And it is our position and will be our position when we meet this issue -- which I suggest it would be next week -- that any discovery request that would be addressed to IHB should go directly to IHB and not through Conrail. Because we think that if discovery requests are addressed to Conrail in an effort to obtain discovery from IHB, Canadian Pacific doesn't have an opportunity to have its interests as it pertains to the IHB as a separate, corporate entity which observes all corporate formalities, which has its own Board.

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Soo has representatives on the Board, Soo has a voice in the management of the IHB, and for all those reasons we are going to oppose the notion that Conrail can be the vehicle for obtaining discovery as it pertains to IHB. Thank you.

guidelines are more of a technical unit. As counsel have appeared before me in this proceeding know that I try to accommodate parties, and although it was short notice to me, too, if everybody agreed, I'd be perfectly willing to hear argument this morning.

But other than that, I think Mr. Norton's position and Mr. Mayo's position is unassailable, so it's something we'll have to take up next week.

MR. HEALEY: Your Honor, if I could ask.

I'm not clear exactly what it is that we didn't comply
with in order to properly put this --

JUDGE LEVENTHAL: You were supposed to notice this on Monday of the week in which you want the discovery conference to be held.

MR. HEALEY: And my understanding was that this week, because the appearance today was on

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administrative. issue -has to have a right to reply.

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Thursday, my understanding from making the telephone call that I have to make to initiate this, was that a call on Tuesday was an acceptable call. Further, I called Pat Bruce and left her a message on Tuesday telling her that I was going to be here and this was the matter I was going to present before you.

JUDGE LEVENTHAL: Well, I don't think Pat Bruce has authority to decide whether or not you've conformed to the discovery guidelines. Her duty is

MR. HEALEY: Your Honor, with all due respect, we are 12 days out from putting in a responsive application. Now, if we have to wait another six days before we even get a ruling on this

JUDGE LEVENTHAL: You know, the other side

MR. HEALEY: With all due respect --JUDGE LEVENTHAL: -- and we're working --MR. HEALEY: -- what did they think we were coming here to talk about today? We've made this issue clear to them. They have put forth in several

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discovery responses that they will not answer questions on behalf on Conrail.

JUDGE LEVENTHAL: I considered that the guidelines were adopted by the parties. I issued the order adopting them but it was the parties that furnished me with the order. My understanding, it was on consent. I believe we did at one of our conferences, as a matter of fact, and they have to prevail.

The fact if we're working on short time, everybody is. You know, I give you a ruling when you come before me; I give you a ruling the very same day. And then we have the 3-day period for appeal and then a 3-day period to answer an appeal to the Board from my rulings. Everybody's working on short time.

I'm going to sustain Mr. Norton's objection and we'll take this up next week. However - let's go off the record for a moment.

(Whereupon, the foregoing matter went off the record at 11:08 a.m. and went back on the record at 11:10 a.m.)

JUDGE LEVENTHAL: In our off the record

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2	this dispute can be reached. Counsel will confer and
3	see if such a resolution can be had.
4	All right, is there anything else before
5	us this morning?
6	MR. MILLS: Your Honor, could I give you
7	a copy of the Indiana Harbour Belt agreement that I
8	referenced in my presentation? And I'll happy to get
9	a copy for the applicants as well.
10	JUDGE LEVENTHAL: All right.
11	MR. MILLS: It's part of the application
12	in Volume 8(c).
13	JUDGE LEVENTHAL: All right. Let the
14	record note that counsel has furnished me with a
15	document, "Agreement relating to contractual rights
16	and ownership interests of Consolidated Rail
17	Corporation with respect to the Indiana Harbour Belt
18	Railroad Company", and that he's furnished a copy of
19	this document to applicants. Is that correct?
20	MR. MILLS: Yes.
21	JUDGE LEVENTHAL: Then we have now,
22	without any further notice, a conference scheduled for

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1	next Thursday. If the parties decide that we don'
2	need such a conference, you'll advise my law clerk i
3	the usual manner, is that correct?
4	MR. NORTON: Your Honor, just nex
5	Thursday next week is Monday is a holiday.
6	JUDGE LEVENTHAL: Yes, Monday is Columbu
7	Day.
8	MR. NORTON: I'm not sure whether tha
9	should have a bearing on the timing of
10	MR. MILLS: Normally they're held o
11	Wednesdays, I thought.
12	JUDGE LEVENTHAL: No, Thursday. They wer
13	changed; it was originally Wednesday.
14	MR. NORTON: There may be other partie
15	who would be seeking to put things on the agenda
16	It's a question of whether the day for notice shoul
17	be Tuesday, there may be a hearing on Friday nex
18	week?
19	JUDGE LEVENTHAL: I'm available if
20	MR. MILLS: Your Honor, given the tim
21	crunch we're under, I think it's appropriate to g
22	forward on Tuesday or on Thursday, excuse me.

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JUDGE LEVENTHAL: All right. Why don't we

keep the conference date as Thursday. We'll change the 2 date of notice from Monday to Tuesday. All right? 3 MR. NORTON: Well, the other way would be 4 5 change it to Friday. JUDGE LEVENTHAL: No --MR. NORTON: For this -- people who want 7 to put something on the agenda for next Thursday 8 should give notice by the end of -- close of business 9 this Friday. JUDGE LEVENTHAL: How are they going to know it, though? Today is Thursday. 12 MR. NORTON: Well, we could get out a 13 notice this afternoon. 14 MR. EDWARDS: Your Honor, we could put out 15 a notice of the hearing which will be held next 16 Thursday that is now scheduled, as we normally would 17 next Monday. And include in that notice that anybody 18 wishing to bring matters before Your Honor, should do 19 so by close of business on Friday. 20 JUDGE LEVENTHAL: Do you think that's 21 fair? 22

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MR. NORTON: Well, it's not a big obligation for someone to give notice that they have 2 an issue. Otherwise, it's cuts into our -- I mean, it 3 cuts down from two days to one day, our chance to respond. JUDGE LEVENTHAL: You do pretty well off We've been together for the past three 7 the cuff. months now. 8 MR. NORTON: Win some; lose some. 9 JUDGE LEVENTHAL: Any objections to this? 10 Unfortunately, we only have two other parties here 11 . 12 now. MR. COBURN: There are only a limited 13 number of parties for discovery outstanding at this 14 relatively late stage. 15 JUDGE LEVENTHAL: Are there? 16 MR. COBURN: There are several. 17 MR. MILLS: I suspect that most parties 18 are busy writing their comments at this point. 19 MR. COBURN: I'm not aware of any issues 20 percolating out there in the sense of letters that 21 would suggest that anybody's going to bring anything 22

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in --JUDGE LEVENTHAL: All right. I'll go along. If anybody objects I will be liberal in accepting additional notices on Tuesday. MR. EDWARDS: And we will, Your Honor, get out the notice quickly -- today. JUDGE LEVENTHAL: All right. Very well. All right, then that's what we have before us. The conference stands closed. (Whereupon, the Discovery Conference was closed at 11:14 a.m.)

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CERTIFICATE

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matter of:

DISCOVERY CONFERENCE

Before:

SUFFACE TRANSPORTATION BOARD

Date:

OCTOBER 9, 1997

Place:

WASHINGTON, D.C.

represents the full and complete proceedings of the aforementioned matter, as reported and reduced to typewriting.

IRENE GRAY