Report on Pending STB Regulatory Proceedings  
First Quarter 2019*

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* Due to the partial shutdown of the Federal government (December 22, 2018, through January 25, 2019), this report covers the period from January 26, 2019, through the first quarter 2019.
1. Review of the General Purpose Costing System

**Popular Title:** Review of the General Purpose Costing System

**RIN 2140-AB14**

**Stage:** Proposed Rule


**Abstract:** The Board proposes certain changes to its general purpose costing system—the Uniform Railroad Costing System (URCS). Specifically, the Board proposes in a Supplemental Notice of Proposed Rulemaking to modify certain inputs into Phase II of URCS and to modify certain cost calculations in Phase III of URCS in order to eliminate the “make-whole adjustment” in Phase III. The Board proposes certain other related changes to URCS, including proposals for locomotive unit-miles and train miles allocations, that would alter rail movement costs.

**Effects:**

- Paperwork Reduction Act

**Prompting action:** Board Initiative

**Legal Deadline:** None

**Rulemaking Project Initiated:** 2/4/2013

**Docket Number:** EP 431 (Sub-No. 4)

**Dates for Next Action:**

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<td>Service Date</td>
<td>5/2017</td>
<td>6/2019</td>
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**Explanation for any delay:** The previous projected target date of 1/2018 was changed to TBD in the April 2018 report because the Board could not reach a consensus on the next action. In January 2019, two new members joined the Board.

**Federal Register Citation for Next Action:** N/A
2. Rail Fuel Surcharges (Safe Harbor)

Popular Title: Rail Fuel Surcharges (Safe Harbor)

RIN 2140-AB17

Stage: Pre-Rule

Previous Stage: ANPRM served 5/29/2014; End of Comment Period 10/15/2014.

Abstract: The Board is giving shippers, rail carriers, and other interested parties the opportunity to comment on the Board’s “safe harbor” standard, which allows carriers to rely on a Board-approved fuel index to measure changes in fuel prices for purposes of their fuel surcharge programs.

Effects:

None

Prompting action: Board Initiative

Legal Deadline: None

Rulemaking Project Initiated: 5/29/2014

Docket Number: EP 661 (Sub-No. 2)

Dates for Next Action:

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<td>TBD</td>
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Explanation for any delay: The new projected date was modified in the January 2017 report, explaining that the Board was in a time of transition with potential changes to the Board’s membership due to the changeover in administration. In January 2019, two new members joined the Board.

Federal Register Citation for Next Action: N/A
3. Expanding Access to Rate Relief

**Popular Title:** Expanding Access to Rate Relief

**RIN 2140-AB37**

**Stage:** Pre-Rule

**Previous Stage:** ANPRM served 8/31/2016; End of Comment Period 12/19/2016. Decision served 3/28/2018 waiving the prohibition on ex parte communications in this proceeding.

**Abstract:** The Board is considering procedures that could comprise a new rate reasonableness methodology for use in very small disputes, which would be available to shippers of agricultural products and all other commodities.

**Effects:**

- None

**Prompting action:** Board Initiative

**Legal Deadline:** None

**Rulemaking Project Initiated:** 08/31/2016

**Docket Number:** EP 665 (Sub-No. 2)

**Dates for Ex Parte Meetings:**

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The subject matter of this proceeding is under review by the Board’s Rate Reform Task Force. The Board expects the Rate Reform Task Force to complete its report during the second quarter of 2019.

**Explanation for any delay:** N/A

**Federal Register Citation for Ex Parte Meetings:** N/A
4. Review of Commodity, Boxcar, and TOFC/COFC Exemptions

**Popular Title:** Commodity Exemptions

**RIN 2140-AB29**

**Stage:** Proposed Rule

**Previous Stage:** NPRM served 3/23/2016; End of Comment Period 8/26/2016. Decision served 3/19/2019 waiving the prohibition on ex parte communications in this proceeding, and providing a 90-day period for meetings with Board members.

**Abstract:** In this proceeding, the Board proposes to revoke the existing class exemptions under 49 C.F.R. Part 1039 for (1) crushed or broken stone or rip rap; (2) hydraulic cement; and (3) coke produced from coal, primary iron or steel products, and iron or steel scrap, wastes or tailings.

**Effects:**

Regulatory Flexibility Act

**Prompting action:** Board Initiative

**Legal Deadline:** None

**Rulemaking Project Initiated:** 3/23/2016

**Docket Number:** EP 704 (Sub-No. 1)

**Dates for Ex Parte Meetings:**

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**Explanation for any delay:** N/A

*Federal Register Citation for Ex Parte Meetings:* N/A
## 5. Reciprocal Switching

**Popular Title:** Competitive Switching Rules

**RIN 2140-AB32**

**Stage:** Proposed Rule

**Previous Stage:** NPRM served 7/27/2016; End of Comment Period 1/13/2017.

**Abstract:** The Board proposes regulations which would allow a party to seek a reciprocal switching prescription that is either practicable and in the public interest or necessary to provide competitive rail service, in accordance with 49 U.S.C. § 11102(c)(1).

**Effects:**

None

**Prompting action:** Petition from the National Industrial Transportation League.

**Legal Deadline:** None

**Rulemaking Project Initiated:** 7/27/2016

**Docket Number:** EP 711 (Sub-No. 1)

**Dates for Ex Parte Meetings:**

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**Explanation for any delay:** N/A

*Federal Register Citation for Ex Parte Meetings:* N/A
6. Railroad Revenue Adequacy

Popular Title: Revenue Adequacy

RIN 2140-AB19

Stage: Pre-Rule


Abstract: The Board is exploring its methodology for determining railroad revenue adequacy, as well as the revenue adequacy component used in judging the reasonableness of rail freight rates.

Effects:

None

Prompting action: Board Initiative

Legal Deadline: None

Rulemaking Project Initiated: 4/2/2014

Docket Number: EP 722

Dates for Next Action:

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The subject matter of this proceeding is under review by the Board’s Rate Reform Task Force. The Board expects the Rate Reform Task Force to complete its report during the second quarter of 2019.

Explanation for any delay: The new projected target date was modified in the April 2017 report, changing it from 6/2017 to TBD, in recognition of a changeover in administration and expected changes to the Board’s membership. In January 2019, two new members joined the Board.

On March 28, 2018, the Board issued a decision clarifying that a prohibition on ex parte communications in this proceeding is not applicable.

Federal Register Citation for Next Action: N/A
7. Payment, Filing, and Service Procedures

Popular Title: Fees and Billing

RIN 2140-AB41

Stage: Final Rule

Previous Stage: NPRM served 8/24/2018; End of Comment Period 9/24/2018; Final Rule served March 22, 2019.

Abstract: The Board adopted modifications to its rules pertaining to certain payment, filing, and service procedures. The adopted rule also updates and clarifies fees for copying, printing, and related services and removes outdated language from the Board’s regulations.

Effects:

None

Prompting action: Board initiative

Legal Deadline: None

Rulemaking Project Initiated: 8/24/2018

Docket Number: EP 747

Dates for Next Action:

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Explanation for any delay: The scheduled service date was extended due to the partial government shutdown.

Federal Register Citation for Next Action: TBD
8. Limiting Extensions of Trail Use Negotiating Periods

**Popular Title:** NARPO Rulemaking

**RIN 2140-AB42**

**Stage:** Proposed Rule

**Previous Stage:** NPRM served 10/2/2018; End of Comment Period 11/21/2018.

**Abstract:** The Board proposes to modify its regulations to limit the number of 180-day extensions of a trail use negotiating period to a maximum of six extensions, absent extraordinary circumstances.

**Effects:**

None

**Prompting action:** Petition for rulemaking.

**Legal Deadline:** None

**Rulemaking Project Initiated:** 6/14/2018

**Docket Number:** EP 749 (Sub-No. 1)

**Dates for Next Action:**

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**Explanation for any delay:** N/A

*Federal Register Citation for Next Action:* N/A
9. Water Carrier Tariff Filing Procedures

**Popular Title:** Water Carrier Rulemaking

**RIN 2140-AB43**

**Stage:** Proposed Rule

**Previous Stage:** NPRM served 12/21/2018; End of Comment Period 3/4/2019.

**Abstract:** The Board proposes a new procedure for water carriers operating in the noncontiguous domestic trade to electronically publish, file, and keep tariffs available for public inspection, in an effort to better reflect current business practices.

**Effects:**

None

**Prompting action:** Board initiative

**Legal Deadline:** None

**Rulemaking Project Initiated:** 12/21/2018

**Docket Number:** EP 743

**Dates for Next Action:**

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**Explanation for any delay:** N/A

**Federal Register Citation for Next Action:** N/A