# Report on Pending STB Regulatory Proceedings
## Second Quarter 2021

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1. Expanding Access to Rate Relief

Popular Title: Expanding Access to Rate Relief

RIN 2140-AB37

Stage: Pre-Rule

Previous Stage: ANPRM served 8/31/2016; End of Comment Period 12/19/2016. Decision served 3/28/2018 waiving the prohibition on ex parte communications in this proceeding. In conjunction with a NPRM in Docket No. EP 755, served 9/12/2019, the Board requested additional comment on this proceeding, including whether to close it; End of Comment Period 1/10/2020.

Abstract: The Board is considering procedures that could comprise a new rate reasonableness methodology for use in very small disputes, which would be available to shippers of agricultural products and all other commodities.

Effects:

None

Prompting action: Board Initiative

Legal Deadline: None

Rulemaking Project Initiated: 08/31/2016

Docket Number: EP 665 (Sub-No. 2)

Dates for Next Action:

<table>
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<tr>
<th>Milestone</th>
<th>Scheduled Date</th>
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<tbody>
<tr>
<td>Service Date</td>
<td>10/2020</td>
<td>TBD</td>
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</table>

Explanation for any delay: As noted above, the Board requested additional comment on this proceeding in conjunction with Docket No. EP 755, including whether to close it; End of Comment Period 1/10/2020. On 5/15/2020, the Board waived the prohibition on ex parte communications in EP 755 between 6/1/2020 and 7/15/2020. The Board expects that the next action on this docket will be taken in conjunction with Docket No. EP 755.

Federal Register Citation for Next Action: N/A
2. Review of Commodity, Boxcar, and TOFC/COFC Exemptions

**Popular Title:** Commodity Exemptions

**RIN 2140-AB29**

**Stage:** Proposed Rule

**Previous Stage:** NPRM served 3/23/2016; End of Comment Period 8/26/2016. Decision served 3/19/2019 waiving the prohibition on ex parte communications in this proceeding and providing a 90-day period for meetings with Board members; End of Comment Period in response to memoranda summaries of ex parte meetings 7/16/2019. Decision served 9/30/2020 requesting comments from interested parties. Board staff held technical conference on 12/18/2020 and 1/15/2021. End of Comment Period 3/1/2021.

**Abstract:** In this proceeding, the Board issued a notice of proposed rulemaking seeking public comment on its proposal to revoke the existing class exemptions under 49 C.F.R. Part 1039 for crushed or broken stone or rip rap; hydraulic cement; and coke produced from coal, primary iron or steel products, and iron or steel scrap, wastes or tailings. The Board is committed to ensuring that a robust analysis be conducted when determining whether to proceed with any commodity exemptions or exemption revocations. Therefore, following the feedback received during the course of this proceeding, the Board’s Office of Economics developed an approach for possible use in considering class exemption and revocation issues and the Board is seeking comments on the approach from interested parties.

**Effects:** Regulatory Flexibility Act

**Prompting action:** Board Initiative

**Legal Deadline:** None

**Rulemaking Project Initiated:** 3/23/2016

**Docket Number:** EP 704 (Sub-No. 1)

**Dates for Next Action:**

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<td>Next Action</td>
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**Explanation for any delay:** By decision served 11/25/2020, the Board granted the Association of American Railroads’ request for a technical conference, which was held on 12/18/2020 and reconvened on 1/15/2021. The procedural schedule was extended to accommodate the technical conference.

Please note that on 2/28/2020, the Board issued a final rule related to this proceeding in Exclusion of Demurrage Regulation from Certain Class Exemptions, EP 760.

**Federal Register Citation for Next Action:** N/A
3. Reciprocal Switching

Popular Title: Competitive Switching Rules

RIN 2140-AB32

Stage: Proposed Rule

Previous Stage: NPRM served 7/27/2016; End of Comment Period 1/13/2017.

Abstract: The Board proposes regulations which would allow a party to seek a reciprocal switching prescription that is either practicable and in the public interest or necessary to provide competitive rail service, in accordance with 49 U.S.C. § 11102(c)(1).

Effects:

None

Prompting action: Petition from the National Industrial Transportation League

Legal Deadline: None

Rulemaking Project Initiated: 7/27/2016

Docket Number: EP 711 (Sub-No. 1)

Dates for Ex Parte Meetings:

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<tr>
<td>Ex Parte Meetings</td>
<td>Beginning 1/30/2017</td>
<td>N/A</td>
<td>N/A</td>
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Ex parte meetings continue to be permitted.

Explanation for any delay: N/A

Federal Register Citation for Ex Parte Meetings: N/A
4. Railroad Revenue Adequacy

Popular Title: Revenue Adequacy

RIN 2140-AB19

Stage: Pre-Rule


Abstract: The Board is exploring its methodology for determining railroad revenue adequacy, as well as the revenue adequacy component used in judging the reasonableness of rail freight rates.

Effects:

None

Prompting action: Board Initiative

Legal Deadline: None

Rulemaking Project Initiated: 4/2/2014

Docket Number: EP 722

Dates for Next Action:

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<tr>
<td>Service Date</td>
<td>TBD</td>
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On 3/28/2018, the Board issued a decision clarifying that a prohibition on ex parte communications in this proceeding is not applicable.

The subject matter of this proceeding was under review by the Board’s Rate Reform Task Force. The Task Force issued its findings and recommendations in its 4/25/19 report, which was publicly released on 4/29/2019. The Board held a public hearing on 12/12 and 12/13/2019, to receive input from interested stakeholders on the Task Force’s options regarding possible changes to revenue adequacy. The hearing record closed on 2/13/2020.

Please note that, on 12/30/2020, in response to a joint petition for rulemaking, the Board opened a rulemaking proceeding regarding the Board’s annual revenue adequacy determinations and requested supplemental information.

Explanation for any delay: Prior quarterly submissions available on the Board’s website provide information regarding the status of this matter relevant at the time of each submission.

Federal Register Citation for Next Action: N/A
5. Final Offer Rate Review

**Popular Title:** FORR, Final Offer

**RIN 2140-AB46**

**Stage:** Proposed Rule

**Previous Stage:** NPRM served 9/12/2019; End of Comment Period 1/10/2020. Decision served 5/15/2020 waiving the prohibition on ex parte communications between 6/1/2020 and 7/15/2020.

**Abstract:** The Board proposes a new procedure for challenging the reasonableness of railroad rates in smaller cases. In this procedure, the Board would decide a case by selecting either the complainant’s or the defendant’s final offer, subject to an expedited procedural schedule that adheres to firm deadlines.

**Effects:**

None

**Prompting action:** Recommendation by the Board’s Rate Reform Task Force

**Legal Deadline:** None

**Rulemaking Project Initiated:** 9/12/2019

**Docket Number:** EP 755 [the decision issuing the NPRM also requested comments in Expanding Access to Rate Relief, Docket No. EP 665 (Sub-No. 2)]

**Dates for Next Action:**

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<th>Milestone</th>
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<tr>
<td>Service Date</td>
<td>10/2020</td>
<td>TBD</td>
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**Explanation for any delay:** A draft decision adopting a final rule was prepared in 10/2020. The Board continues to consider this proposal along with the arbitration petition for rulemaking in Docket No. EP 765.

**Federal Register Citation for Next Action:** N/A
6. Demurrage Billing Requirements

**Popular Title:** N/A

**RIN 2140-AB47**

**Stage:** Final Rule

**Previous Stage:** NPRM served 10/7/2019; End of Comment Period 12/6/2019; Final Rule served 4/30/2020. SNPRM served 4/30/2020; End of Comment Period 7/6/2020; Final Rule served 4/6/2021.

**Abstract:** The Board adopted a final rule that requires Class I carriers to include certain minimum information on or with demurrage invoices and provide machine-readable access to the minimum information.

**Effects:**

None

**Prompting action:** Testimony and comments submitted in Oversight Hearing on Demurrage & Accessorial Charges, Docket No. EP 754.

**Legal Deadline:** None

**Rulemaking Project Initiated:** 10/7/2019

**Docket Number:** EP 759

**Dates for Final Rule:**

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<tr>
<th>Milestone</th>
<th>Scheduled Date</th>
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<td>1/2021</td>
<td>4/2021</td>
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**Explanation for any delay:** The next action target date was modified in the first quarter of 2021 from 1/2021 to 4/2021, which the Board met.

**Federal Register Citation for Final Rule:** 86 Fed. Reg. 17,735 (Apr. 6, 2021).
Surface Transportation Board

7. Montana Rail Link, Inc.—Petition for Rulemaking—Classification of Carriers

Popular Title: N/A

RIN 2140-AB50

Stage: Final Rule

Previous Stage: Petition for Rulemaking filed 2/14/2020; Proceeding Initiated 5/14/2020; NPRM served 9/30/2020; End of Comment Period 12/1/2020; Final Rule served 4/5/2021.

Abstract: The Board adopted a final rule amending the thresholds for classifying rail carriers.

Effects: None

Prompting action: Petition from Montana Rail Link, Inc.

Legal Deadline: None

Rulemaking Project Initiated: 5/14/2020

Docket Number: EP 763

Dates for Final Rule:

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<thead>
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<td>4/5/2021</td>
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Explanation for any delay: The next action target date was modified in the first quarter of 2021 from 3/2021 to 4/2021, which the Board met.

8. Joint Petition for Rulemaking to Establish a Voluntary Arbitration Program for Small Rate Disputes

**Popular Title:** Voluntary Arbitration for Small Rate Disputes

**RIN:** N/A

**Stage:** Pre-rule

**Previous Stage:** Proceeding instituted 11/25/2020.

**Abstract:** The Board instituted this proceeding to consider a proposal to establish a new, voluntary arbitration program intended to help resolve small rate disputes.

**Effects:**

None

**Prompting action:** Joint petition for rulemaking.

**Legal Deadline:** None

**Rulemaking Project Initiated:** 11/25/2020

**Docket Number:** EP 765

**Dates for Next Action:**

<table>
<thead>
<tr>
<th>Milestone</th>
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<td>Service Date</td>
<td>3/2021</td>
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**Explanation for any delay:** The next action target date was modified in the first quarter of 2021 from 3/2021 to 5/2021. Due to the complexities of the issues involved, the next action target date has been further modified.

**Federal Register Citation for Next Action:** N/A

Popular Title: N/A

RIN 2140-AB52

Stage: Pre-rule

Previous Stage: Rulemaking proceeding initiated 12/30/2020.

Abstract: The Board opened a rulemaking proceeding to consider a petition by several Class I railroads to change the Board’s procedures for annually determining whether Class I rail carriers are revenue adequate and requested public comment on the petition and several specific related issues.

Effects: None

Prompting action: Joint petition for rulemaking

Legal Deadline: None

Rulemaking Project Initiated: 12/30/2020.

Docket Number: EP 766

Dates for Comment Period:

<table>
<thead>
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<th>Milestone</th>
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<td>Comments Due</td>
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<td>5/17/2021</td>
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<tr>
<td>Replies Due</td>
<td>3/31/2021</td>
<td>7/16/2021</td>
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</table>

Explanation for any delay: By decision served 1/4/2021, the Board granted an unopposed petition to extend the procedural schedule. By decision served 6/4/2021, the Board granted a motion for a 30-day extension of time to file replies, extending the due date from 6/16/2021 to 7/16/2021.


**Popular Title:**  N/A

**RIN 2140-AB54**

**Stage:**  Proposed Rule

**Previous Stage:**  Rulemaking proceeding initiated 2/5/2021; NPRM served 5/28/2021.

**Abstract:**  The Board granted a petition filed by the Association of American Railroads to initiate a rulemaking proceeding to establish a new class exemption for emergency temporary trackage rights. The Board proposes certain other related changes to the class exemption for trackage rights and temporary trackage rights.

**Effects:**

None

**Prompting action:**  Petition for rulemaking

**Legal Deadline:**  None

**Rulemaking Project Initiated:**  2/5/2021.

**Docket Number:**  EP 282 (Sub-No. 21)

**Dates for Comment Period:**

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<td>Comments Due</td>
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<td>Replies Due</td>
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**Explanation for any delay:**  N/A

**Federal Register Citation for NPRM:**  86 Fed. Reg. 30,243 (June 7, 2021).